Florida Senate - 2006

By Senator Fasano

11-156-06

1	A bill to be entitled
2	An act relating to homeowners' associations;
3	creating s. 712.11, F.S.; authorizing certain
4	associations to revive lapsed covenants;
5	amending s. 720.302, F.S.; revising certain
6	purposes for regulation; amending s. 720.303,
7	F.S.; revising notice requirements relating to
8	the levy of special assessments; authorizing
9	associations to charge specified fees for
10	providing certain information to prospective
11	purchasers or lienholders; limiting liability
12	for providing such information; revising
13	certain time requirements relating to annual
14	reports of associations; amending s. 720.305,
15	F.S.; prohibiting a fine levied by an
16	association from becoming a lien unless the
17	governing documents claimed to have been
18	violated are recorded in the public records;
19	amending s. 720.306, F.S.; providing that
20	certain mergers or consolidations do not alter
21	specified voting interests; limiting the right
22	of members to speak at membership meetings;
23	amending s. 720.402, F.S., relating to
24	publication of false or misleading information;
25	clarifying that the section does not limit
26	common-law rights; amending s. 720.405, F.S.;
27	deleting a requirement that a proposed revived
28	governing document not contain certain
29	restrictive covenants; repealing s. 720.311,
30	F.S., relating to an alternative dispute
31	resolution process; amending s. 34.01, F.S.;

1

1 conforming a cross-reference; providing an 2 effective date. 3 Be It Enacted by the Legislature of the State of Florida: 4 5 б Section 1. Section 712.11, Florida Statutes, is 7 created to read: 712.11 Covenant revitalization. -- A homeowners' 8 association that is not subject to chapter 720 may use the 9 10 procedures in ss. 720.403-720.407 to revive covenants that have lapsed pursuant to this chapter. 11 Section 2. Section 720.302, Florida Statutes, is 12 13 amended to read: 720.302 Purposes, scope, and application .--14 (1) The purposes of this chapter are to give statutory 15 recognition to corporations not for profit that operate 16 17 residential communities in this state, to provide procedures for operating homeowners' associations, and to protect the 18 rights of association members without unduly impairing the 19 ability of such associations to perform their functions. 20 21 (2) The Legislature recognizes that it is not in the 22 best interest of homeowners' associations or the individual 23 association members thereof to create or impose a bureau or other agency of state government to regulate the affairs of 2.4 25 homeowners' associations. However, in accordance with s. 26 720.311, the Legislature finds that homeowners' associations 27 and their individual members will benefit from an expedited 2.8 alternative process for resolution of election and recall 29 disputes and presuit mediation of other disputes involving covenant enforcement and authorizes the department to hear, 30 administer, and determine these disputes as more fully set 31

1 forth in this chapter. Further, the Legislature recognizes 2 that certain contract rights have been created for the benefit of homeowners' associations and members thereof before the 3 effective date of this act and that ss. 720.301-720.407 are 4 not intended to impair such contract rights, including, but 5 6 not limited to, the rights of the developer to complete the 7 community as initially contemplated. 8 (3) Except as specifically provided in this chapter, 9 this chapter does not apply to: 10 (a) A community that is composed of property primarily intended for commercial, industrial, or other nonresidential 11 12 use; or 13 (b) The commercial or industrial parcels in a community that contains both residential parcels and parcels 14 intended for commercial or industrial use. 15 (4) This chapter does not apply to any association 16 17 that is subject to regulation under chapter 718, chapter 719, or chapter 721; or to any nonmandatory association formed 18 under chapter 723. 19 20 (5) Unless expressly stated to the contrary, 21 corporations not for profit that operate residential 22 homeowners' associations in this state shall be governed by 23 and subject to chapter 617 and this chapter or chapter 607 if incorporated under that chapter. This subsection is intended 2.4 25 to clarify existing law. Section 3. Subsections (2), (5), and (7) of section 26 27 720.303, Florida Statutes, are amended to read: 2.8 720.303 Association powers and duties; meetings of 29 board; official records; budgets; financial reporting; association funds; recalls.--30 (2) BOARD MEETINGS.--31

SB 546

1 (a) A meeting of the board of directors of an 2 association occurs whenever a quorum of the board gathers to 3 conduct association business. All meetings of the board must be open to all members except for meetings between the board 4 5 and its attorney with respect to proposed or pending 6 litigation where the contents of the discussion would 7 otherwise be governed by the attorney-client privilege. 8 (b) Members have the right to attend all meetings of 9 the board and to speak on any matter placed on the agenda by petition of the voting interests for at least 3 minutes. The 10 association may adopt written reasonable rules expanding the 11 12 right of members to speak and governing the frequency, 13 duration, and other manner of member statements, which rules must be consistent with this paragraph and may include a 14 sign-up sheet for members wishing to speak. Notwithstanding 15 any other law, the requirement that board meetings and 16 17 committee meetings be open to the members is inapplicable to 18 meetings between the board or a committee and the association's attorney, with respect to meetings of the board 19 held for the purpose of discussing personnel matters. 20 21 (c) The bylaws shall provide for giving notice to 22 parcel owners and members of all board meetings and, if they 23 do not do so, shall be deemed to provide the following: 1. Notices of all board meetings must be posted in a 2.4 25 conspicuous place in the community at least 48 hours in advance of a meeting, except in an emergency. 26 In the 27 alternative, if notice is not posted in a conspicuous place in 2.8 the community, notice of each board meeting must be mailed or 29 delivered to each member at least 7 days before the meeting, except in an emergency. Notwithstanding this general notice 30 requirement, for communities with more than 100 members, the 31

SB 546

31

1 bylaws may provide for a reasonable alternative to posting or mailing of notice for each board meeting, including 2 publication of notice, provision of a schedule of board 3 meetings, or the conspicuous posting and repeated broadcasting 4 5 of the notice on a closed-circuit cable television system 6 serving the homeowners' association. However, if broadcast 7 notice is used in lieu of a notice posted physically in the 8 community, the notice must be broadcast at least four times every broadcast hour of each day that a posted notice is 9 otherwise required. When broadcast notice is provided, the 10 notice and agenda must be broadcast in a manner and for a 11 12 sufficient continuous length of time so as to allow an average 13 reader to observe the notice and read and comprehend the entire content of the notice and the agenda. The bylaws or 14 amended bylaws may provide for giving notice by electronic 15 transmission in a manner authorized by law for meetings of the 16 17 board of directors, committee meetings requiring notice under 18 this section, and annual and special meetings of the members; however, a member must consent in writing to receiving notice 19 by electronic transmission. 20

21 2. <u>A special</u> An assessment may not be levied at a 22 board meeting unless the notice of the meeting includes a 23 statement that special assessments will be considered and the nature of such the assessments. Written notice of any meeting 2.4 at which special assessments will be considered or at which 25 26 amendments to rules regarding parcel use will be considered 27 must be mailed, delivered, or electronically transmitted to 2.8 the members and parcel owners and posted conspicuously on the property or broadcast on closed-circuit cable television not 29 30 less than 14 days before the meeting.

5

1 3. Directors may not vote by proxy or by secret ballot 2 at board meetings, except that secret ballots may be used in 3 the election of officers. This subsection also applies to the meetings of any committee or other similar body, when a final 4 decision will be made regarding the expenditure of association 5 6 funds, and to meetings of any body vested with the power to 7 approve or disapprove architectural decisions with respect to 8 a specific parcel of residential property owned by a member of 9 the community. 10 (d) If 20 percent of the total voting interests petition the board to address an item of business, the board 11 12 shall at its next regular board meeting or at a special 13 meeting of the board, but not later than 60 days after the receipt of the petition, take the petitioned item up on an 14 agenda. The board shall give all members notice of the meeting 15 at which the petitioned item shall be addressed in accordance 16 17 with the 14-day notice requirement pursuant to subparagraph (c)2. Each member shall have the right to speak for at least 3 18 minutes on each matter placed on the agenda by petition, 19 provided that the member signs the sign-up sheet, if one is 20 21 provided, or submits a written request to speak prior to the 22 meeting. Other than addressing the petitioned item at the 23 meeting, the board is not obligated to take any other action requested by the petition. 2.4 (5) INSPECTION AND COPYING OF RECORDS.--The official 25 records shall be maintained within the state and must be open 26 27 to inspection and available for photocopying by members or 2.8 their authorized agents at reasonable times and places within 29 10 business days after receipt of a written request for access. This subsection may be complied with by having a copy 30 of the official records available for inspection or copying in 31

6

SB 546

1 the community. If the association has a photocopy machine 2 available where the records are maintained, it must provide 3 parcel owners with copies on request during the inspection if 4 the entire request is limited to no more than 25 pages.

5 (a) The failure of an association to provide access to 6 the records within 10 business days after receipt of a written 7 request creates a rebuttable presumption that the association 8 willfully failed to comply with this subsection.

9 (b) A member who is denied access to official records 10 is entitled to the actual damages or minimum damages for the 11 association's willful failure to comply with this subsection. 12 The minimum damages are to be \$50 per calendar day up to 10 13 days, the calculation to begin on the 11th business day after 14 receipt of the written request.

(c) The association may adopt reasonable written rules 15 16 governing the frequency, time, location, notice, records to be 17 inspected, and manner of inspections, but may not impose a 18 requirement that a parcel owner demonstrate any proper purpose for the inspection, state any reason for the inspection, or 19 limit a parcel owner's right to inspect records to less than 20 21 one 8-hour business day per month. The association may impose 22 fees to cover the costs of providing copies of the official 23 records, including, without limitation, the costs of copying. The association may charge up to 50 cents per page for copies 24 made on the association's photocopier. If the association does 25 not have a photocopy machine available where the records are 26 27 kept, or if the records requested to be copied exceed 25 pages 2.8 in length, the association may have copies made by an outside 29 vendor and may charge the actual cost of copying. The association shall maintain an adequate number of copies of the 30 recorded governing documents, to ensure their availability to 31

1 members and prospective members. Notwithstanding the 2 provisions of this paragraph, the following records shall not be accessible to members or parcel owners: 3 4 1. Any record protected by the lawyer-client privilege as described in s. 90.502 and any record protected by the 5 б work-product privilege, including, but not limited to, any 7 record prepared by an association attorney or prepared at the attorney's express direction which reflects a mental 8 impression, conclusion, litigation strategy, or legal theory 9 of the attorney or the association and was prepared 10 exclusively for civil or criminal litigation or for 11 12 adversarial administrative proceedings or which was prepared 13 in anticipation of imminent civil or criminal litigation or imminent adversarial administrative proceedings until the 14 conclusion of the litigation or adversarial administrative 15 16 proceedings. 17 2. Information obtained by an association in 18 connection with the approval of the lease, sale, or other transfer of a parcel. 19 20 3. Disciplinary, health, insurance, and personnel 21 records of the association's employees. 22 4. Medical records of parcel owners or community 23 residents. 5. The association is not required to give a 2.4 prospective purchaser or lienholder information about the 25 subdivision or the association other than that required to be 26 27 disclosed under this chapter. It may charge the prospective 2.8 purchaser, lienholder, or current parcel owner or member a reasonable fee not to exceed \$150 to provide such information, 29 30 other than information required by law, plus the reasonable 31

8

1

2

3

4

5

6

7

8

9

10

11 12

13

14

15

16 17

18

19

20 21

22

23

2.4

cost of photocopying and attorney's fees incurred by the association in connection with the response. 6. An association is not liable for providing such information in good faith pursuant to a written request if the person providing the information includes a written statement in substantially the following form: "The responses herein are made in good faith and to the best of my ability as to their <u>accuracy."</u> (7) FINANCIAL REPORTING. -- The association shall prepare an annual financial report by a date specified in the bylaws or within 90 60 days after the close of the fiscal year. The association shall, within 21 days after the report is prepared but not later than 120 days after the end of the fiscal year the time limits set forth in subsection (5), provide each member with a copy of the annual financial report or a written notice that a copy of the financial report is available upon request at no charge to the member. Financial reports shall be prepared as follows: (a) An association that meets the criteria of this paragraph shall prepare or cause to be prepared a complete set of financial statements in accordance with generally accepted accounting principles. The financial statements shall be based upon the association's total annual revenues, as follows: 1. An association with total annual revenues of

25 \$100,000 or more, but less than \$200,000, shall prepare 26 compiled financial statements.

27 2. An association with total annual revenues of at
28 least \$200,000, but less than \$400,000, shall prepare reviewed
29 financial statements.

30 3. An association with total annual revenues of31 \$400,000 or more shall prepare audited financial statements.

1 (b)1. An association with total annual revenues of 2 less than \$100,000 shall prepare a report of cash receipts and 3 expenditures. 4 2. An association in a community of fewer than 50 parcels, regardless of the association's annual revenues, may 5 6 prepare a report of cash receipts and expenditures in lieu of 7 financial statements required by paragraph (a) unless the 8 governing documents provide otherwise. 3. A report of cash receipts and disbursement must 9 10 disclose the amount of receipts by accounts and receipt classifications and the amount of expenses by accounts and 11 12 expense classifications, including, but not limited to, the 13 following, as applicable: costs for security, professional, and management fees and expenses; taxes; costs for recreation 14 facilities; expenses for refuse collection and utility 15 services; expenses for lawn care; costs for building 16 17 maintenance and repair; insurance costs; administration and 18 salary expenses; and reserves if maintained by the association. 19 (c) If 20 percent of the parcel owners petition the 20 21 board for a level of financial reporting higher than that 22 required by this section, the association shall duly notice 23 and hold a meeting of members within 30 days of receipt of the petition for the purpose of voting on raising the level of 2.4 reporting for that fiscal year. Upon approval of a majority of 25 26 the total voting interests of the parcel owners, the 27 association shall prepare or cause to be prepared, shall amend 2.8 the budget or adopt a special assessment to pay for the 29 financial report regardless of any provision to the contrary 30 in the governing documents, and shall provide within 90 days 31

10

```
1
   of the meeting or the end of the fiscal year, whichever occurs
 2
   later:
           1. Compiled, reviewed, or audited financial
 3
   statements, if the association is otherwise required to
 4
   prepare a report of cash receipts and expenditures;
 5
 б
           2. Reviewed or audited financial statements, if the
 7
    association is otherwise required to prepare compiled
 8
    financial statements; or
           3. Audited financial statements if the association is
 9
    otherwise required to prepare reviewed financial statements.
10
           (d) If approved by a majority of the voting interests
11
12
   present at a properly called meeting of the association, an
13
    association may prepare or cause to be prepared:
           1. A report of cash receipts and expenditures in lieu
14
    of a compiled, reviewed, or audited financial statement;
15
           2. A report of cash receipts and expenditures or a
16
17
    compiled financial statement in lieu of a reviewed or audited
    financial statement; or
18
           3. A report of cash receipts and expenditures, a
19
    compiled financial statement, or a reviewed financial
20
21
    statement in lieu of an audited financial statement.
22
           Section 4. Subsection (2) of section 720.305, Florida
23
    Statutes, is amended to read:
           720.305 Obligations of members; remedies at law or in
2.4
    equity; levy of fines and suspension of use rights; failure to
25
    fill sufficient number of vacancies on board of directors to
26
27
    constitute a quorum; appointment of receiver upon petition of
2.8
    any member. --
29
           (2) If the governing documents so provide, an
30
    association may suspend, for a reasonable period of time, the
   rights of a member or a member's tenants, guests, or invitees,
31
```

SB 546

1

2

3

4 5

6

7

8

9 10 or both, to use common areas and facilities and may levy reasonable fines, not to exceed \$100 per violation, against any member or any tenant, guest, or invitee. A fine may be levied on the basis of each day of a continuing violation, with a single notice and opportunity for hearing, except that no such fine shall exceed \$1,000 in the aggregate unless otherwise provided in the governing documents. A fine shall not become a lien against a parcel <u>unless it is levied for a</u> <u>violation of governing documents that have been recorded in</u> <u>the public records of the county where the property is</u>

11 <u>located</u>. In any action to recover a fine, the prevailing party 12 is entitled to collect its reasonable attorney's fees and 13 costs from the nonprevailing party as determined by the court.

(a) A fine or suspension may not be imposed without 14 notice of at least 14 days to the person sought to be fined or 15 suspended and an opportunity for a hearing before a committee 16 17 of at least three members appointed by the board who are not 18 officers, directors, or employees of the association, or the spouse, parent, child, brother, or sister of an officer, 19 director, or employee. If the committee, by majority vote, 20 21 does not approve a proposed fine or suspension, it may not be 22 imposed.

(b) The requirements of this subsection do not apply to the imposition of suspensions or fines upon any member because of the failure of the member to pay assessments or other charges when due if such action is authorized by the governing documents.

(c) Suspension of common-area-use rights shall not impair the right of an owner or tenant of a parcel to have vehicular and pedestrian ingress to and egress from the parcel, including, but not limited to, the right to park.

12

1 Section 5. Subsections (1) and (6) of section 720.306, Florida Statutes, are amended to read: 2 3 720.306 Meetings of members; voting and election 4 procedures; amendments.--5 (1) OUORUM; AMENDMENTS.-б (a) Unless a lower number is provided in the bylaws, 7 the percentage of voting interests required to constitute a 8 quorum at a meeting of the members shall be 30 percent of the total voting interests. Unless otherwise provided in this 9 chapter or in the articles of incorporation or bylaws, 10 decisions that require a vote of the members must be made by 11 12 the concurrence of at least a majority of the voting interests 13 present, in person or by proxy, at a meeting at which a quorum has been attained. 14 (b) Unless otherwise provided in the governing 15 documents or required by law, and other than those matters set 16 17 forth in paragraph (c), any governing document of an association may be amended by the affirmative vote of 18 two-thirds of the voting interests of the association. 19 (c) Unless otherwise provided in the governing 20 21 documents as originally recorded or permitted by this chapter 22 or chapter 617, an amendment may not materially and adversely 23 alter the proportionate voting interest appurtenant to a parcel or increase the proportion or percentage by which a 2.4 parcel shares in the common expenses of the association unless 25 26 the record parcel owner and all record owners of liens on the 27 parcels join in the execution of the amendment. For purposes 2.8 of this section, a change in quorum requirements is not an 29 alteration of voting interests. The merger or consolidation of associations under a plan of merger or consolidation pursuant 30 to chapter 607 or chapter 617 is not a material or adverse 31

13

1 alteration of the proportionate voting interest appurtenant to 2 a parcel. (6) RIGHT TO SPEAK. -- Members and parcel owners have 3 the right to attend all membership meetings and to speak at 4 any meeting with reference to all items opened for discussion 5 6 or included on the agenda. Notwithstanding any provision to 7 the contrary in the governing documents or any rules adopted 8 by the board or by the membership, a member and a parcel owner have the right to speak for at least 3 minutes on any agenda 9 item, if provided that the member or parcel owner submits a 10 written request to speak prior to the meeting. The association 11 12 may adopt written reasonable rules governing the frequency, 13 duration, and other manner of member and parcel owner statements, which rules must be consistent with this 14 subsection. 15 Section 6. Subsection (3) is added to section 720.402, 16 17 Florida Statutes, to read: 720.402 Publication of false and misleading 18 information.--19 (3) This section does not limit any rights provided by 20 21 common law. 22 Section 7. Subsection (4) of section 720.405, Florida 23 Statutes, is amended to read: 720.405 Organizing committee; parcel owner approval.--2.4 The proposed revived declaration and other 25 (4) governing documents for the community shall: 26 27 (a) Provide that the voting interest of each parcel 2.8 owner shall be the same as the voting interest of the parcel 29 owner under the previous governing documents; 30 (b) Provide that the proportional-assessment obligations of each parcel owner shall be the same as 31

SB 546

1 proportional-assessment obligations of the parcel owner under 2 the previous governing documents; 3 (c) Contain the same respective amendment provisions 4 as the previous governing documents or, if there were no amendment provisions in the previous governing document, 5 6 amendment provisions that require approval of not less than 7 two-thirds of the affected parcel owners; and 8 (d) Contain no covenants that are more restrictive on 9 the affected parcel owners than the covenants contained in the previous governing documents, except as permitted under s. 10 720.404(3); and 11 12 (d) (d) (e) Comply with the other requirements for a 13 declaration of covenants and other governing documents as specified in this chapter. 14 Section 8. <u>Section 720.311 is repealed.</u> 15 Section 9. Subsection (1) of section 34.01, Florida 16 17 Statutes, is amended to read: 34.01 Jurisdiction of county court.--18 (1) County courts shall have original jurisdiction: 19 20 (a) In all misdemeanor cases not cognizable by the 21 circuit courts; 22 (b) Of all violations of municipal and county 23 ordinances; (c) Of all actions at law in which the matter in 2.4 controversy does not exceed the sum of \$15,000, exclusive of 25 26 interest, costs, and attorney's fees, except those within the 27 exclusive jurisdiction of the circuit courts; and 2.8 (d) Of disputes occurring in the homeowners' associations as described in s. 720.311(2)(a)(2005), which 29 30 shall be concurrent with jurisdiction of the circuit courts. Section 10. This act shall take effect July 1, 2006. 31

1	* * * * * * * * * * * * * * * * * * * *
2	SENATE SUMMARY
3	Revises provisions related to homeowners' associations. Provides for reviving lapsed covenants. Revises noticed
4	requirements related to special assessments. Authorizes fees for providing information to purchasers or
5	lienholders. Limits liability for disclosing such information. Revises time limits related to annual report
6	requirements. Prohibits certain fines from becoming liens unless certain governing documents are recorded.
7 8	Clarifies the effect of certain mergers or consolidations. Limits the right of members to speak at meetings. Clarifies certain common-law rights. Deletes a
9	requirement relating to the revival of governing documents containing restrictive covenants. Repeals a
9 10	provision providing an alternative dispute resolution process.
11	F
12	
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	
26	
27	
28 29	
29 30	
31	
J T	

SB 546

16