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2006 CS

CHAMBER ACTION

The Criminal Justice Committee recommends the following:

Council/Committee Substitute

Remove the entire bill and insert:

A bill to be entitled

6 An act relating to electronic monitoring; amending s. 7 648.387, F.S.; authorizing bail bond agents to be vendors of electronic monitoring services; authorizing bail bond 8 9 agents to contract with third-party vendors to provide 10 electronic monitoring of pretrial releasees in certain circumstances; authorizing bail bond agents to register 11 with a governmental entity to provide electronic 12 monitoring services in certain circumstances; authorizing 13 14 such agents to collect a fee for electronic monitoring services; providing that failure to timely pay fees 15 16 constitutes grounds to remand; providing that such fees 17 are exempt from specified premium requirements; creating s. 907.06, F.S.; providing for electronic monitoring of 18 19 certain persons on pretrial release; requiring the monitored person to pay fees; providing that provision of 20 21 electronic monitoring equipment and services is not an undertaking to protect members of the public from harm 22 23 occasioned by a monitored person; prohibiting a person Page 1 of 19

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hb0591-01-c1

24 being monitored from tampering with monitoring equipment; creating s. 907.07, F.S.; requiring the chief judge of 25 each circuit to maintain a list of licensed bail bond 26 27 agents who are eligible private vendors for provision of electronic monitoring services; requiring registration of 28 29 such vendors and certification of electronic monitoring devices; providing grounds for removal from the list; 30 creating s. 907.08, F.S.; providing standards for 31 privately owned electronic monitoring devices; creating s. 32 907.09, F.S.; providing criminal penalties for tampering 33 with electronic monitoring devices; providing criminal 34 35 penalties for cloning or jamming the signal of an electronic monitoring device; providing criminal penalties 36 for the alteration or destruction of data stored or 37 38 transmitted by an electronic monitoring device with specified intent; creating ss. 944.161 and 985.4047, F.S.; 39 providing for electronic monitoring of inmates within 40 correctional facilities and juvenile offenders within 41 42 juvenile facilities, respectively; requiring such monitoring of certain employees and visitors to such 43 facilities; providing system requirements; prohibiting 44 45 specified actions relating to such monitoring systems and data from such systems; providing penalties; providing 46 rulemaking authority; providing an effective date. 47 48 49 Be It Enacted by the Legislature of the State of Florida:

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CS Section 1. Subsection (6) is added to section 648.387, 51 52 Florida Statutes, to read: 648.387 Primary bail bond agents; duties; electronic 53 54 monitoring services by licensed bail bond agents .--55 (6) (a) A licensed bail bond agent who meets the 56 requirements of s. 907.07 may be a vendor of electronic monitoring services. A licensed bail bond agent may also 57 58 subcontract for such services with a third-party vendor of the 59 bail bond agent's choice provided the licensed bail bond agent can certify that the equipment and services rendered by such 60 61 third-party vendor on the bail bond agent's behalf meet the 62 requirements of s. 907.07 for monitoring of a defendant for whom 63 the bail bond agent has provided a criminal surety bail bond. A 64 licensed bail bond agent who meets the requirements of s. 907.07 may additionally register with a governmental entity to provide 65 electronic monitoring services when monitoring has been ordered 66 67 by a court. (b) A licensed bail bond agent may charge a reasonable, 68 69 nonrefundable fee for electronic monitoring services from a 70 person who is subject to electronic monitoring. Failure to timely pay such fees constitutes grounds for the agent to remand 71 72 such person to the court or sheriff. Fees charged by a bail bond 73 agent associated with required electronic monitoring services 74 are not considered part of the bail bond premium and shall be 75 exempt from the provisions of s. 648.33. 76 Records and receipts for electronic monitoring (C) 77 provided by a licensed bail bond agent shall be kept separate 78 and apart from bail bond records. Page 3 of 19

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79	Section 2. Section 907.06, Florida Statutes, is created to
80	read:
81	907.06 Electronic monitoring
82	(1) The court may order a defendant who has been charged
83	with a forcible felony, as defined in s. 776.08, or a sex-
84	related offense, or who has been charged with any crime and who
85	has been previously convicted of a forcible felony or a sex-
86	related offense, to be released from custody on a surety bond
87	subject to conditions that include, without limitation,
88	electronic monitoring, if electronic monitoring is available in
89	the jurisdiction. For purposes of this section, the term "sex-
90	related offense" includes any of the offenses contained in s.
91	943.0435(1)(a)1.
92	(2) A defendant required to submit to electronic
93	monitoring shall pay a reasonable fee for equipment use and
94	monitoring as an additional condition of pretrial release. The
95	failure of the defendant to timely pay such fees constitutes a
96	violation of pretrial release and grounds for the defendant to
97	be remanded to the court or appropriate sheriff or law
98	enforcement agency.
99	(3) Electronic monitoring shall include the provision of
100	services to continuously receive and monitor the electronic
101	signals from the transmitter worn by the defendant so as to be
102	capable of identifying the defendant's geographic position at
103	any time to within 9 meters using Global Positioning Satellite
104	(GPS) technology, subject to the limitations related to the
105	technology and to circumstances of force majeure. Such
106	electronic monitoring services may be undertaken as a primary Page4of19

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107	responsibility by a governmental entity or by a licensed bail
108	bond agent who may provide both bail bond services and have
109	primary responsibility or oversight for electronic monitoring
110	services. A governmental entity or licensed bail bond agent may
111	subcontract to a third-party vendor for electronic monitoring
112	services, provided such third-party vendor complies with all
113	provisions of this subsection and s. 907.08 and operates under
114	the direction and control of the governmental entity or licensed
115	bail bond agent with primary responsibility as the vendor for
116	electronic monitoring. A governmental entity that elects to
117	subcontract for electronic monitoring services shall be required
118	to select such third-party vendor through a competitive bidding
119	process.
120	(4)(a) Any person who provides electronic monitoring
121	services shall report forthwith any known violation of the
122	defendant's pretrial release conditions to the appropriate
123	court, sheriff or law enforcement agency, state attorney, and
124	licensed bail bond agent, if any.
125	(b)1. Notwithstanding paragraph (a), the provision of
126	electronic monitoring services shall not be deemed to constitute
127	an undertaking to protect members of the public from harm
128	occasioned by a monitored person. The sole duty owed by a person
129	who provides electronic monitoring is to give a law enforcement
130	officer, upon request, an indication of the physical location of
131	the monitored person at any point in time.
132	2. A person who provides electronic monitoring is not
133	responsible to other persons for equipment failure or for the
134	criminal acts of a monitored person. A provider of electronic
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HB 591 2006 CS 135 monitoring services cannot control the activities of a monitored person. It is unreasonable for any member of the public to 136 expect that a provider of electronic monitoring services will 137 138 provide protection against harm occasioned by a monitored 139 person. (5) A defendant who has been released in accordance with 140 141 this section shall not alter, tamper with, damage, or destroy 142 any electronic monitoring equipment or data recorded by such equipment. A defendant who is notified of a malfunction in the 143 equipment shall immediately cooperate with the vendor in 144 145 restoring the equipment to proper functioning. A violation of 146 this subsection constitutes a violation of pretrial release and 147 grounds for the defendant to be remanded to the court or 148 appropriate sheriff or law enforcement agency. Section 3. Section 907.07, Florida Statutes, is created to 149 150 read: 907.07 Vendor requirements for provision of electronic 151 152 monitoring services; vendor registration and certification 153 process.--This section shall not apply to electronic monitoring 154 (1) provided directly by the state, a county, or a sheriff. 155 156 (2) The chief judge of each judicial circuit shall 157 maintain a list of all licensed bail bond agents who are 158 eligible vendors of electronic monitoring in the circuit. For a 159 licensed bail bond agent to be an eligible vendor, a licensed 160 bail bond agent must register in accordance with this section as 161 a vendor capable of providing electronic monitoring services as 162 a primary provider or through a subcontractor in that judicial Page 6 of 19

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163	circuit. The chief judge shall place on such list of eligible
164	vendors any licensed bail bond agent in this state who certifies
165	in writing, as part of the vendor registration, that all
166	electronic monitoring equipment and electronic monitoring
167	services shall be operated and maintained in compliance with
168	this section, and who agrees as part of such certification to
169	comply with the terms of this section.
170	(3) Only a governmental entity, or a licensed bail bond
171	agent who is included on a list of eligible vendors under
172	subsection (2), shall be permitted to undertake primary
173	responsibility as a vendor of electronic monitoring services in
174	a judicial circuit of this state.
175	(4) A licensed bail bond agent shall agree to abide by the
176	following minimum terms as a condition of being included on the
177	list of eligible vendors of electronic monitoring in a given
178	judicial circuit of this state:
179	(a) The vendor shall register in writing the name of the
180	vendor, who must be a licensed bail bond agent in this state;
181	the name of an individual employed by the vendor who is to serve
182	as a contact person for the vendor; the address of the vendor;
183	and the telephone number of the contact person.
184	(b) The vendor must initially certify as part of the
185	registration, and must certify in writing at least annually
186	thereafter on a date set by the chief judge, that all of the
187	electronic monitoring devices used by the vendor and any of the
188	vendor's subcontractors comply with the requirements for
189	privately owned electronic monitoring devices in s. 907.08.

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190	(5) A vendor shall promptly notify the chief judge of any
191	changes in the vendor's registration information that is
192	required under this section.
193	(6) Failure to comply with the registration or
194	recertification requirements of this section shall be grounds
195	for removal from any chief judge's list of eligible vendors for
196	electronic monitoring.
197	(7) The chief judge, in his or her discretion, may also
198	remove any registered vendor from the list of eligible vendors
199	if the vendor:
200	(a) Fails to properly monitor any person that the vendor
201	was required to monitor; or
202	(b) Charges a defendant a clearly excessive fee for use
203	and monitoring of electronic monitoring equipment. Such fees
204	shall be considered clearly excessive if the fees charged on a
205	per diem basis are at least twice the average fee charged by
206	other vendors on the eligible vendor list who provide comparable
207	electronic monitoring equipment and services in that judicial
208	circuit.
209	Section 4. Section 907.08, Florida Statutes, is created to
210	read:
211	907.08 Standards for privately owned electronic monitoring
212	devicesA privately owned electronic monitoring device
213	provided by a vendor must, at a minimum, meet the standards set
214	forth in this section to be used for electronic monitoring of a
215	person under s. 907.06. A device must:
216	(1) Be a transmitter unit that meets certification
217	standards approved by the Federal Communications Commission. Page8of19

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218	(2) At the court's discretion, either:
219	(a) Emit signal content 24 hours per day that identifies
220	the specific device being worn by the defendant and the
221	defendant's physical location using Global Positioning Satellite
222	(GPS) technology accurate to within 9 meters; or
223	(b) Receive signal content 24 hours per day, determining
224	the defendant's physical location using Global Positioning
225	Satellite (GPS) technology accurate to within 9 meters,
226	recording the defendant's physical locations throughout the day,
227	and being capable of transmitting that record of locations to
228	the vendor at least daily.
229	(3) With respect to a unit affixed to a defendant, possess
230	an internal power source that provides a minimum of 1 year of
231	normal operation without recharging or replacing the power
232	source. The device must emit signal content that indicates its
233	power status and provides the vendor with notification of
234	whether the power source needs to be recharged or replaced.
235	(4) Possess and emit signal content that indicates whether
236	the transmitter has been subjected to tampering or removal.
237	(5) Possess encrypted signal content or another feature
238	designed to discourage duplication.
239	(6) Be of a design that is shock resistant, waterproof,
240	and capable of reliable function under normal atmospheric and
241	environmental conditions.
242	(7) Be capable of wear and use in a manner that does not
243	pose a safety hazard or unduly restrict the activities of the
244	defendant.
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	HB 591 2006 CS
245	(8) Be capable of being attached to the defendant in a
246	manner that readily reveals any efforts to tamper with or remove
247	the transmitter upon visual inspection.
248	(9) Use straps or other mechanisms for attaching the
249	transmitter to the defendant that are either capable of being
250	adjusted to fit a defendant of any size or that are made
251	available in a variety of sizes.
252	Section 5. Section 907.09, Florida Statutes, is created to
253	read:
254	907.09 Offenses related to electronic monitoring
255	devices
256	(1) It is illegal for any person to intentionally alter,
257	tamper with, damage, or destroy any electronic monitoring
258	equipment used for monitoring the location of a person pursuant
259	to court order, unless such person is the owner of the equipment
260	or an agent of the owner performing ordinary maintenance and
261	repairs. A person who violates this subsection commits a felony
262	of the third degree, punishable as provided in s. 775.082, s.
263	775.083, or s. 775.084.
264	(2) It is illegal for any person to develop, build,
265	create, possess, or use any device that is intended to mimic,
266	clone, interfere with, or jam the signal of an electronic
267	monitoring device used to monitor the location of a person
268	pursuant to court order. A person who violates this subsection
269	commits a felony of the third degree, punishable as provided in
270	s. 775.082, s. 775.083, or s. 775.084.
271	(3) A person may not intentionally alter, tamper with,
272	damage, or destroy any data stored or transmitted by any
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273	electronic monitoring equipment used for monitoring the location
274	of a person pursuant to court order with the intent to violate
275	such court order or to conceal such a violation. A person who
276	violates this subsection commits a felony of the third degree,
277	punishable as provided in s. 775.082, s. 775.083, or s. 775.084.
278	Section 6. Section 944.161, Florida Statutes, is created
279	to read:
280	944.161 Electronic monitoring of inmates within
281	correctional facilities
282	(1) The department is authorized and encouraged to employ
283	electronic monitoring of inmates within its custody who are
284	incarcerated within state and private correctional facilities.
285	(a) Electronic monitoring services must have the
286	capability to continuously receive and monitor electronic
287	signals from a transmitter worn by an inmate so as to
288	continuously monitor the inmate in real time and identify the
289	inmate's specific geographic position within the facility at any
290	time. Such transmitters must update in at least 5-second
291	intervals and monitor the inmate's geographical location to
292	within at least a 10-foot radius of his or her actual location
293	or to within a radius that is equal to the width of a facility's
294	average size sleeping quarters, whichever is less, subject to
295	the limitations relating to the state of the art of the
296	technology used and to circumstances of force majeure.
297	(b) Any electronic monitoring system employed shall also
298	provide transmitters to be worn by department employees,
299	employees of private-sector companies contracted to operate
300	correctional facilities, and any visitors to correctional
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301	facilities who are provided access to areas that are designated
302	for authorized personnel only. Such transmitters shall include a
303	panic safety button and must have the capability to continuously
304	receive and monitor electronic signals from a transmitter worn
305	by an employee or visitor so as to continuously monitor
306	employees and visitors in real time and identify their specific
307	geographic positions at any time. Such transmitters must update
308	in at least 5-second intervals and monitor employees and
309	visitors to within a 10-foot radius of their actual location,
310	subject to the limitations relating to the state of the art of
311	the technology used and to circumstances of force majeure.
312	(c) Any electronic monitoring system employed shall also
313	have the following technological and functional capabilities:
314	1. Be compatible with a commercially recognized wireless
315	network access standard as designated by the department and have
316	sufficient bandwidth to support additional wireless networking
317	devices in order to increase the capacity for usage of the
318	system by the correctional facility.
319	2. Be capable of issuing an alarm to an internal
320	correctional monitoring station within 3 seconds after receiving
321	a panic alert from an employee or visitor transmitter or within
322	3 seconds after violation of the established parameters for
323	permissible movement of inmates, employees, and visitors within
324	the facility.
325	3.a. Be capable of maintaining a historical storage
326	capacity sufficient to store up to 6 months of complete inmate,
327	employee, and visitor tracking for purposes of follow-up
328	investigations and vendor contract auditing. The system must be
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329 capable of recording for such purposes the continuous uninterrupted movement of all monitored individuals, including 330 those in close proximity to any selected individual, by specific 331 332 position, not by area or zone. Such historical information must 333 also be capable of being archived by means of electronic data 334 transfer to a permanent storage medium designated as acceptable 335 by the department. b. In addition, data collected from each facility each day 336 337 shall be electronically transmitted to an offsite central 338 clearinghouse designated by the department where the data shall 339 be maintained in a secure storage location in a permanent 340 storage medium designated as acceptable by the department as a 341 supplemental backup in order to protect the archived data from 342 alteration and to prevent loss due to disaster or other cause. With respect to a unit affixed to an inmate, be capable 343 4. of possessing an internal power source that is field 344 345 rechargeable or that provides a minimum of 1 year of normal 346 operation without need for recharging or replacing the power 347 source. Batteries used in units must be replaceable by correctional employees. The device must emit signal content that 348 indicates the power status of the transmitter and provides the 349 350 correctional facility monitoring station with notification of 351 whether the power source needs to be recharged or replaced. 352 5. Possess and emit signal content that indicates whether 353 the transmitter has been subjected to tampering or removal. 354 6. Possess encrypted signal content or another feature 355 designed to discourage duplication.

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CS 356 7. Be of a design that is shock resistant, waterproof, and capable of reliable function under normal atmospheric and 357 environmental conditions. 358 359 8. Be capable of wear and use in a manner that does not 360 pose a safety hazard or unduly restrict the activities of the 361 inmate. 362 Be capable of being attached to the inmate in a manner 9. 363 that readily reveals any efforts to tamper with or remove the 364 transmitter upon visual inspection. Either posses straps or other mechanisms for attaching 365 10. the transmitter to the inmate which are capable of being 366 367 adjusted to fit an inmate of any size or must be made available 368 in a variety of sizes. 369 Be designed and constructed in such a way as to resist 11. 370 tampering with or removal by the inmate. 371 12. Provide a backup power source in the event of a power 372 failure. 373 (2) A person may not intentionally alter, tamper with, 374 damage, or destroy any electronic monitoring equipment used to monitor the location of a person within a correctional facility, 375 unless the person is the owner of the equipment or an agent of 376 377 the owner performing ordinary maintenance and repairs. A person who violates this subsection commits a felony of the third 378 379 degree, punishable as provided in s. 775.082, s. 775.083, or s. 380 775.084. 381 (3) A person may not develop, build, create, possess, or 382 use any device that is intended to mimic, clone, interfere with, 383 or jam the signal of an electronic monitoring device used to Page 14 of 19

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2006 CS 384 monitor the location of a person within a correctional facility. A person who violates this subsection commits a felony of the 385 third degree, punishable as provided in s. 775.082, s. 386 387 775.083, or s. 775.084. 388 (4) A person may not intentionally alter, tamper with, 389 damage, or destroy any data stored pursuant to subparagraph 390 (1) (c)3. unless done so with written permission from an 391 authorized official of the department or in compliance with a 392 data-retention policy of the department adopted by rule. A 393 person who violates this subsection commits a felony of the 394 third degree, punishable as provided in s. 775.082, s. 775.083, 395 or s. 775.084. 396 The department is authorized to adopt rules pursuant (5) 397 to ss. 120.536(1) and 120.54 to implement the provisions of this 398 section. 399 Section 7. Section 985.4047, Florida Statutes, is created to read: 400 401 985.4047 Electronic monitoring of juvenile offenders 402 within juvenile facilities.--The department is authorized and encouraged to employ 403 (1) electronic monitoring of juvenile offenders within its custody 404 405 who are incarcerated within state and private juvenile offender 406 facilities for the purpose or reducing offender on offender 407 violence and reducing employee sexual misconduct as defined in 408 s. 985.4045. (a) Electronic monitoring services must have the 409 410 capability to continuously receive and monitor electronic 411 signals from a transmitter worn by a juvenile offender so as to Page 15 of 19

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412	continuously monitor an offender in real time and identify at
413	any time the offender's specific geographic position within the
414	facility. Such transmitters must update in at least 5-second
415	intervals and monitor the offender's geographical location to
416	within at least a 10-foot radius of his or her actual location
417	or to within a radius that is equal to the width of a facility's
418	average size sleeping quarters, whichever is less, subject to
419	the limitations relating to the state of the art of the
420	technology used and to circumstances of force majeure.
421	(b) Any electronic monitoring system employed shall also
422	provide transmitters to be worn by department employees,
423	employees of private-sector companies contracted to operate
424	juvenile facilities, and any visitors to juvenile facilities who
425	are provided access to areas that are designated for authorized
426	personnel only. Such transmitters shall include a panic button
427	and must have the capability to continuously receive and monitor
428	electronic signals from a transmitter worn by an employee or
429	visitor so as to continuously monitor employees and visitors in
430	real time and identify their specific geographic positions at
431	any time. Such transmitters must update in at least 5-second
432	intervals and monitor employees and visitors to within a 10-foot
433	radius of their actual location, subject to the limitations
434	relating to the state of the art of the technology used and to
435	circumstances of force majeure.
436	(c) Any electronic monitoring system employed shall also:
437	1. Be compatible with a commercially recognized wireless
438	network access standard as designated by the department and have
439	sufficient bandwidth to support additional wireless networking
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CS 440 devices in order to increase the capacity for usage of the 441 system by the facility. 2. Be capable of issuing an alarm to an internal facility 442 443 monitoring station within 3 seconds after receiving a panic 444alert from an employee or visitor transmitter or within 3 445 seconds after violation of the established parameters for 446 permissible movement of offenders, employees, and visitors 447 within the facility. 3.a. Be capable of maintaining a historical storage 448 449 capacity sufficient to store up to 6 months of complete 450 offender, employee, and visitor tracking for purposes of follow-451 up investigations and vendor contract auditing. The system must 452 be capable of recording for such purposes the continuous 453 uninterrupted movement of all monitored individuals, including those in close proximity to any selected individual, by specific 454 position, not by area or zone. Such historical information must 455 456 also be capable of being archived by means of electronic data 457 transfer to a permanent storage medium designated as acceptable 458 by the department. In addition, data collected from each facility each day 459 b. shall be electronically transmitted to an offsite central 460 461 clearinghouse designated by the department where the data shall 462 be maintained in a secure storage location in a permanent 463 storage medium designated as acceptable by the department as a 464 supplemental backup in order to protect the archived data from 465 alteration and to prevent loss due to disaster or other cause. 466 With respect to a unit affixed to an offender, be 4. 467 capable of possessing an internal power source that is field Page 17 of 19

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468	rechargeable or that provides a minimum of 1 year of normal
469	operation without need for recharging or replacing the power
470	source and batteries must be replaceable by facility employees.
471	The device must emit signal content that indicates the power
472	status of the transmitter and provides the facility monitoring
473	station with notification of whether the power source needs to
474	be recharged or replaced.
475	5. Possess and emit signal content that indicates whether
476	the transmitter has been subjected to tampering or removal.
477	6. Possess encrypted signal content or another feature
478	designed to discourage duplication.
479	7. Be of a design that is shock resistant, waterproof, and
480	capable of reliable function under normal atmospheric and
481	environmental conditions.
482	8. Be capable of wear and use in a manner that does not
483	pose a safety hazard or unduly restrict the activities of the
484	offender.
485	9. Be capable of being attached to the offender in a
486	manner that readily reveals any efforts to tamper with or remove
487	the transmitter upon visual inspection.
488	10. Either possess straps or other mechanisms for
489	attaching the transmitter to the offender which are capable of
490	being adjusted to fit an offender of any size or must be made
491	available in a variety of sizes.
492	11. Be designed and constructed in such a way as to resist
493	tampering with or removal by the offender.
494	12. Provide a backup power source in the event of a power
495	failure.

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496	(2) A person may not intentionally alter, tamper with,
497	damage, or destroy any electronic monitoring equipment used to
498	monitor the location of a person within a juvenile facility,
499	unless the person is the owner of the equipment or an agent of
500	the owner performing ordinary maintenance and repairs. A person
501	who violates this subsection commits a felony of the third
502	degree, punishable as provided in s. 775.082, s. 775.083, or s.
503	775.084.
504	(3) A person may not develop, build, create, possess, or
505	use any device that is intended to mimic, clone, interfere with,
506	or jam the signal of an electronic monitoring device used to
507	monitor the location of a person within a juvenile facility. A
508	person who violates this subsection commits a felony of the
509	third degree, punishable as provided in s. 775.082, s. 775.083,
510	or s. 775.084.
511	(4) A person may not intentionally alter, tamper with,
512	damage, or destroy any data stored pursuant to subparagraph
513	(1)(c)3. unless done so with written permission from an
514	authorized official of the department or in compliance with a
515	data-retention policy of the department adopted by rule. A
516	person who violates this subsection commits a felony of the
517	third degree, punishable as provided in s. 775.082, s. 775.083,
518	or s. 775.084.
519	(5) The department is authorized to adopt rules pursuant
520	to ss. 120.536(1) and 120.54 to implement the provisions of this
521	section.
522	Section 8. This act shall take effect October 1, 2006.
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