

1 A bill to be entitled

2 An act relating to developments of regional impact;
3 amending s. 380.06, F.S.; conforming a cross-reference;
4 requiring the state land planning agency to initiate
5 rulemaking by a specific date to revise the development-
6 of-regional-impact review process; requiring a local
7 government to issue development orders concurrently with
8 comprehensive plan amendments; specifying certain
9 requirements for a development order; prohibiting a local
10 government from issuing permits for development subsequent
11 to the buildout date; revising the circumstances in which
12 a local government may issue subsequent permits for
13 development; revising the definition of an essentially
14 built-out development; prohibiting the suspension of a
15 development order for failure to submit a biennial report
16 under certain circumstances; revising the criteria under
17 which a proposed change is presumed to create a
18 substantial deviation; requiring that notice of certain
19 changes be given to the state land planning agency,
20 regional planning agency, and local government; requiring
21 that a memorandum of notice of certain changes be filed
22 with the clerk of court; revising the period of time for
23 notice and a public hearing after a change to a
24 development order has been submitted; revising the
25 requirement for further development-of-regional-impact
26 review of a proposed change; revising the statutory
27 exemptions for the development of certain facilities;
28 providing statutory exemptions for the development of

29 certain facilities; providing that the impacts from a use
30 that will be part of a larger project be included in the
31 development-of-regional-impact review of the larger
32 project; amending s. 380.0651, F.S.; removing the
33 application of statewide guidelines and standards for
34 development-of-regional-impact review to the construction
35 of certain attractions and recreation facilities; revising
36 the statewide guidelines and standards for development-of-
37 regional-impact review of the construction of certain
38 marinas; removing the application of statewide guidelines
39 and standards for development-of-regional-impact review to
40 the construction of certain schools; prohibiting the state
41 land planning agency from considering an impact of an
42 independent development of regional impact cumulatively
43 under certain circumstances; amending s. 380.07, F.S.;
44 providing a mechanism for challenging the consistency of a
45 development order with a local government comprehensive
46 plan; providing that the Department of Community Affairs
47 has standing to initiate an action to determine the
48 consistency of a development order with a local government
49 comprehensive plan; amending s. 380.115, F.S.; providing
50 that a change in a development-of-regional-impact
51 guideline and standard does not abridge or modify any
52 vested right or duty under a development order; amending
53 ss. 163.3180 and 331.303, F.S.; conforming cross-
54 references; providing an effective date.

55
56 Be It Enacted by the Legislature of the State of Florida:

57
 58 Section 1. Paragraph (d) of subsection (2), paragraph (b)
 59 of subsection (7), and subsections (15), (18), (19), and (24) of
 60 section 380.06, Florida Statutes, are amended to read:

61 380.06 Developments of regional impact.--

62 (2) STATEWIDE GUIDELINES AND STANDARDS.--

63 (d) The guidelines and standards shall be applied as
 64 follows:

65 1. Fixed thresholds.--

66 a. A development that is below 100 percent of all
 67 numerical thresholds in the guidelines and standards shall not
 68 be required to undergo development-of-regional-impact review.

69 b. A development that is at or above 120 percent of any
 70 numerical threshold shall be required to undergo development-of-
 71 regional-impact review.

72 c. Projects certified under s. 403.973 which create at
 73 least 100 jobs and meet the criteria of the Office of Tourism,
 74 Trade, and Economic Development as to their impact on an area's
 75 economy, employment, and prevailing wage and skill levels that
 76 are at or below 100 percent of the numerical thresholds for
 77 industrial plants, industrial parks, distribution, warehousing
 78 or wholesaling facilities, office development or multiuse
 79 projects other than residential, as described in s.

80 380.0651(3)(b), (c), and (h) ~~380.0651(3)(e), (d), and (i)~~, are
 81 not required to undergo development-of-regional-impact review.

82 2. Rebuttable presumption.--It shall be presumed that a
 83 development that is at 100 percent or between 100 and 120
 84 percent of a numerical threshold shall be required to undergo

85 development-of-regional-impact review.

86 (7) PREAPPLICATION PROCEDURES.--

87 (b) The state land ~~regional~~ planning agency shall
 88 establish by rule a procedure by which a developer may enter
 89 into binding written agreements with the regional planning
 90 agency to eliminate questions from the application for
 91 development approval when those questions are found to be
 92 unnecessary for development-of-regional-impact review. By August
 93 1, 2006, the department shall initiate rulemaking to revise the
 94 development-of-regional-impact review process. The department
 95 shall eliminate as many duplicative or unnecessary requirements
 96 and questions as possible; provide for the acceptability and use
 97 of data and information provided by the applicant for federal,
 98 state, or local government permits and authorizations required
 99 for the proposed development; and revise and streamline the
 100 application process for development approval in order to provide
 101 for a more efficient review of an application. It is the
 102 legislative intent of this subsection to encourage reduction of
 103 paperwork, to discourage unnecessary gathering of data, and to
 104 encourage the coordination of the development-of-regional-impact
 105 review process with federal, state, and local environmental
 106 reviews when such reviews are required by law.

107 (15) LOCAL GOVERNMENT DEVELOPMENT ORDER.--

108 (a) The appropriate local government shall render a
 109 decision on the application within 30 days after the hearing
 110 unless an extension is requested by the developer.

111 (b) Unless otherwise requested by the applicant ~~when~~
 112 ~~possible,~~ the local government ~~governments~~ shall issue

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113 development orders concurrently with comprehensive plan
114 amendments and, when practicable, with any other local permits
115 or development approvals that may be applicable to the proposed
116 development.

117 (c) The development order shall include findings of fact
118 and conclusions of law consistent with subsections (13) and
119 (14). The development order:

120 1. Shall specify the monitoring procedures and the local
121 official responsible for assuring compliance by the developer
122 with the development order.

123 2. Shall establish compliance dates for the development
124 order, including a deadline for commencing physical development
125 and for compliance with conditions of approval or phasing
126 requirements, and shall include a buildout ~~termination~~ date that
127 reasonably reflects the time anticipated ~~required~~ to complete
128 the development.

129 3. Shall establish a date until which the local government
130 agrees that the approved development of regional impact shall
131 not be subject to downzoning, unit density reduction, or
132 intensity reduction, unless the local government can demonstrate
133 that substantial changes in the conditions underlying the
134 approval of the development order have occurred or the
135 development order was based on substantially inaccurate
136 information provided by the developer or that the change is
137 clearly established by local government to be essential to the
138 public health, safety, or welfare. The date established pursuant
139 to this subparagraph shall be no sooner than the buildout date
140 of the project.

141 4. Shall specify the requirements for the biennial report
 142 designated under subsection (18), including the date of
 143 submission, parties to whom the report is submitted, and
 144 contents of the report, based upon the rules adopted by the
 145 state land planning agency. Such rules shall specify the scope
 146 of any additional local requirements that may be necessary for
 147 the report.

148 5. Shall ~~May~~ specify the types of changes, if any, to the
 149 development which shall require submission for a substantial
 150 deviation determination or a notice of proposed change under
 151 subsection (19).

152 6. Shall include a legal description of the property.

153 (d) Conditions of a development order that require a
 154 developer to contribute land for a public facility or construct,
 155 expand, or pay for land acquisition or construction or expansion
 156 of a public facility, or portion thereof, shall meet the
 157 following criteria:

158 1. The need to construct new facilities or add to the
 159 present system of public facilities must be reasonably
 160 attributable to the proposed development.

161 2. Any contribution of funds, land, or public facilities
 162 required from the developer shall be comparable to the amount of
 163 funds, land, or public facilities that the state or the local
 164 government would reasonably expect to expend or provide, based
 165 on projected costs of comparable projects, to mitigate the
 166 impacts reasonably attributable to the proposed development.

167 3. Any funds or lands contributed must be expressly
 168 designated and used to mitigate impacts reasonably attributable

169 to the proposed development.

170 4. Construction or expansion of a public facility by a
 171 nongovernmental developer as a condition of a development order
 172 to mitigate the impacts reasonably attributable to the proposed
 173 development is not subject to competitive bidding or competitive
 174 negotiation for selection of a contractor or design professional
 175 for any part of the construction or design ~~unless required by~~
 176 ~~the local government that issues the development order.~~

177 (e)1. ~~Effective July 1, 1986,~~ A local government shall not
 178 include, as a development order condition for a development of
 179 regional impact, any requirement that a developer contribute or
 180 pay for land acquisition or construction or expansion of public
 181 facilities or portions thereof unless the local government has
 182 enacted a local ordinance which requires other development not
 183 subject to this section to contribute its proportionate share of
 184 the funds, land, or public facilities necessary to accommodate
 185 any impacts having a rational nexus to the proposed development,
 186 and the need to construct new facilities or add to the present
 187 system of public facilities must be reasonably attributable to
 188 the proposed development.

189 2. A local government shall not approve a development of
 190 regional impact that does not make adequate provision for the
 191 public facilities needed to accommodate the impacts of the
 192 proposed development unless the local government includes in the
 193 development order a commitment by the local government to
 194 provide these facilities consistently with the development
 195 schedule approved in the development order; however, a local
 196 government's failure to meet the requirements of subparagraph 1.

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197 and this subparagraph shall not preclude the issuance of a
198 development order where adequate provision is made by the
199 developer for the public facilities needed to accommodate the
200 impacts of the proposed development. Any funds or lands
201 contributed by a developer must be expressly designated and used
202 to accommodate impacts reasonably attributable to the proposed
203 development.

204 3. The Department of Community Affairs and other state and
205 regional agencies involved in the administration and
206 implementation of this act shall cooperate and work with units
207 of local government in preparing and adopting local impact fee
208 and other contribution ordinances.

209 (f) Notice of the adoption of a development order or the
210 subsequent amendments to an adopted development order shall be
211 recorded by the developer, in accordance with s. 28.222, with
212 the clerk of the circuit court for each county in which the
213 development is located. The notice shall include a legal
214 description of the property covered by the order and shall state
215 which unit of local government adopted the development order,
216 the date of adoption, the date of adoption of any amendments to
217 the development order, the location where the adopted order with
218 any amendments may be examined, and that the development order
219 constitutes a land development regulation applicable to the
220 property. The recording of this notice shall not constitute a
221 lien, cloud, or encumbrance on real property, or actual or
222 constructive notice of any such lien, cloud, or encumbrance.
223 This paragraph applies only to developments initially approved
224 under this section after July 1, 1980.

225 (g) A local government may ~~shall not~~ issue permits for
 226 development subsequent to the buildout ~~termination date or~~
 227 ~~expiration~~ date contained in the development order if ~~unless~~:

228 ~~1. The proposed development has been evaluated~~
 229 ~~cumulatively with existing development under the substantial~~
 230 ~~deviation provisions of subsection (19) subsequent to the~~
 231 ~~termination or expiration date;~~

232 ~~1.2.~~ The proposed development is consistent with an
 233 abandonment of development order that has been issued in
 234 accordance with the provisions of subsection (26); ~~or~~

235 2. The proposed development has satisfied the mitigation
 236 requirements in the development order and meets the requirements
 237 of sub-sub-subparagraph 3.b.(I); or

238 3. The project has been determined to be an essentially
 239 built-out development of regional impact through an agreement
 240 executed by the developer, the state land planning agency, and
 241 the local government, in accordance with s. 380.032, which will
 242 establish the terms and conditions under which the development
 243 may be continued. If the project is determined to be essentially
 244 built-out, development may proceed pursuant to the s. 380.032
 245 agreement after the termination or expiration date contained in
 246 the development order without further development-of-regional-
 247 impact review subject to the local government comprehensive plan
 248 and land development regulations or subject to a modified
 249 development-of-regional-impact analysis. As used in this
 250 paragraph, an "essentially built-out" development of regional
 251 impact means:

252 a. The development is in compliance with all applicable

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253 terms and conditions of the development order except the built-
254 out date; and

255 b.(I) The amount of development that remains to be built
256 is less than 20 percent of the development approved by the
257 original development order but not more than the applicable
258 development-of-regional-impact threshold. Development may also
259 be considered essentially built-out if all the infrastructure
260 and horizontal development for the project has been completed
261 and more than 80 percent of the parcels have been conveyed to
262 third-party buyers, including builders and individual lot owners
263 ~~the substantial deviation threshold specified in paragraph~~
264 ~~(19)(b) for each individual land use category, or, for a~~
265 ~~multiuse development, the sum total of all unbuilt land uses as~~
266 ~~a percentage of the applicable substantial deviation threshold~~
267 ~~is equal to or less than 100 percent; or~~

268 (II) The state land planning agency and the local
269 government have agreed in writing that the amount of development
270 to be built does not create the likelihood of any additional
271 regional impact not previously reviewed.

272 (h) If the property is annexed by another local
273 jurisdiction, the annexing jurisdiction shall adopt a new
274 development order that incorporates all previous rights and
275 obligations specified in the prior development order.

276 (18) BIENNIAL REPORTS.--The developer shall submit a
277 biennial report on the development of regional impact to the
278 local government, the regional planning agency, the state land
279 planning agency, and all affected permit agencies in alternate
280 years on the date specified in the development order, unless the

281 development order by its terms requires more frequent
 282 monitoring. If the report is not received, the regional planning
 283 agency or the state land planning agency shall notify the local
 284 government. If the local government does not receive the report
 285 or receives notification that the regional planning agency or
 286 the state land planning agency has not received the report, the
 287 local government shall request in writing that the developer
 288 submit the report within 30 days. The failure to submit the
 289 report after 30 days shall result in the temporary suspension of
 290 the development order applicable to the property remaining to be
 291 developed by the party failing to submit the report. If other
 292 developers within a development of regional impact are in
 293 compliance with their reporting requirements, the development
 294 order as it relates to their property may not be suspended by
 295 the local government. If no additional development pursuant to
 296 the development order has occurred since the submission of the
 297 previous report, then a letter from the developer stating that
 298 no development has occurred shall satisfy the requirement for a
 299 report. Development orders that require annual reports shall ~~may~~
 300 be amended to require biennial reports the next time they are
 301 amended ~~at the option of the local government.~~

302 (19) SUBSTANTIAL DEVIATIONS.--

303 (a) Any proposed change to a previously approved
 304 development which creates an ~~a reasonable likelihood of~~
 305 additional regional impact, or any type of regional impact
 306 created by the change not previously reviewed by the regional
 307 planning agency, shall constitute a substantial deviation and
 308 shall cause the proposed change ~~development~~ to be subject to

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309 further development-of-regional-impact review. There are a
310 variety of reasons why a developer may wish to propose changes
311 to an approved development of regional impact, including changed
312 market conditions. The procedures set forth in this subsection
313 are for that purpose.

314 (b) Any proposed change to a previously approved
315 development of regional impact or development order condition
316 which, either individually or cumulatively with other changes,
317 exceeds any of the following criteria shall be presumed to
318 create ~~constitute~~ a substantial deviation ~~and shall cause the~~
319 ~~development to be subject to further development of regional~~
320 ~~impact review without the necessity for a finding of same by the~~
321 ~~local government:~~

322 1. An increase in the number of parking spaces at an
323 attraction or recreational facility by 10 5 percent or 500 300
324 spaces, whichever is greater, or an increase in the number of
325 spectators that may be accommodated at such a facility by 10 5
326 percent or 1,000 spectators, whichever is greater.

327 2. A new runway, a new terminal facility, a 25-percent
328 lengthening of an existing runway, or a 25-percent increase in
329 the number of gates of an existing terminal, but only if the
330 increase adds at least three additional gates.

331 ~~3. An increase in the number of hospital beds by 5 percent~~
332 ~~or 60 beds, whichever is greater.~~

333 ~~3.4.~~ An increase in industrial development area by 10 5
334 percent or 64 32 acres, whichever is greater.

335 ~~4.5.~~ An increase in the average annual acreage mined by 10
336 5 percent or 20 10 acres, whichever is greater, or an increase

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337 in the average daily water consumption by a mining operation by
338 10 5 percent or 600,000 ~~300,000~~ gallons, whichever is greater.
339 An increase in the size of the mine by 10 5 percent or 1,000 ~~750~~
340 acres, whichever is less. An increase in the size of a heavy
341 mineral mine as defined in s. 378.403(7) will only constitute a
342 substantial deviation if the average annual acreage mined is
343 more than 500 acres and consumes more than 3 million gallons of
344 water per day.

345 ~~5.6.~~ An increase in land area for office development by 10
346 ~~5~~ percent or an increase of gross floor area of office
347 development by 10 5 percent or 100,000 ~~60,000~~ gross square feet,
348 whichever is greater.

349 6. An increase of development at a marina of 10 percent of
350 wet storage or for 30 watercraft slips, whichever is greater, or
351 20 percent of wet storage or 60 watercraft slips in an area
352 identified by a local government in a boat facility siting plan
353 as an appropriate site for additional marina development,
354 whichever is greater.

355 ~~7. An increase in the storage capacity for chemical or~~
356 ~~petroleum storage facilities by 5 percent, 20,000 barrels, or 7~~
357 ~~million pounds, whichever is greater.~~

358 ~~8. An increase of development at a waterport of wet~~
359 ~~storage for 20 watercraft, dry storage for 30 watercraft, or~~
360 ~~wet/dry storage for 60 watercraft in an area identified in the~~
361 ~~state marina siting plan as an appropriate site for additional~~
362 ~~waterport development or a 5 percent increase in watercraft~~
363 ~~storage capacity, whichever is greater.~~

364 ~~7.9.~~ An increase in the number of dwelling units by 10 5

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365 percent or 100 ~~50~~ dwelling units, whichever is greater.

366 ~~8.10.~~ An increase in commercial development by 100,000
367 ~~50,000~~ square feet of gross floor area or of parking spaces
368 provided for customers for 600 ~~300~~ cars or a 10-percent ~~5-~~
369 ~~percent~~ increase of either of these, whichever is greater.

370 ~~9.11.~~ An increase in hotel or motel rooms ~~facility units~~
371 by 10 ~~5~~ percent or 100 rooms ~~75 units~~, whichever is greater.

372 ~~10.12.~~ An increase in a recreational vehicle park area by
373 10 ~~5~~ percent or 100 vehicle spaces, whichever is less.

374 ~~11.13.~~ A decrease in the area set aside for open space of
375 5 percent or 20 acres, whichever is less.

376 ~~12.14.~~ A proposed increase to an approved multiuse
377 development of regional impact where the sum of the increases of
378 each land use as a percentage of the applicable substantial
379 deviation criteria is equal to or exceeds 120 ~~100~~ percent. The
380 percentage of any decrease in the amount of open space shall be
381 treated as an increase for purposes of determining when 120 ~~100~~
382 percent has been reached or exceeded.

383 ~~13.15.~~ A 20-percent ~~15-percent~~ increase in the number of
384 external vehicle trips generated by the development above that
385 which was projected during the original development-of-regional-
386 impact review. If the transportation mitigation identified in
387 the adopted development order is based upon proportionate-share
388 payments, an increase in the proportionate-share payment
389 commensurate with the increase in external vehicle trips
390 generated by the development is adequate to satisfy the
391 obligation of the developer to rebut the presumption.

392 ~~14.16.~~ Any change that ~~which~~ would result in development

393 of any area which was specifically set aside in the application
 394 for development approval or in the development order for
 395 preservation or special protection of endangered or threatened
 396 plants or animals designated as endangered, threatened, or
 397 species of special concern and their habitat, primary dunes, or
 398 archaeological and historical sites designated as significant by
 399 the Division of Historical Resources of the Department of State.
 400 The further science-based refinement of such areas by survey, by
 401 habitat evaluation, by other recognized assessment methodology,
 402 or by an environmental assessment is not a substantial deviation
 403 ~~shall be considered under sub subparagraph (e)5.b.~~

404
 405 The substantial deviation numerical standards in subparagraphs
 406 3., 5., 8., 9., 12., and 13. ~~4., 6., 10., 14.,~~ excluding
 407 residential uses, ~~and 15.,~~ are increased by 100 percent for a
 408 project certified under s. 403.973 which creates jobs and meets
 409 criteria established by the Office of Tourism, Trade, and
 410 Economic Development as to its impact on an area's economy,
 411 employment, and prevailing wage and skill levels. The
 412 substantial deviation numerical standards in subparagraphs 3.,
 413 5., 7., 8., 9., 12., and 13. ~~4., 6., 9., 10., 11., and 14.~~ are
 414 increased by 50 percent for a project located wholly within an
 415 urban infill and redevelopment area designated on the applicable
 416 adopted local comprehensive plan future land use map and not
 417 located within the coastal high hazard area.

418 (c) An extension of the date of buildout of a development,
 419 or any phase thereof, by more than 10 ~~7 or more~~ years shall be
 420 presumed to create a substantial deviation subject to further

421 development-of-regional-impact review. An extension of the date
 422 of buildout, or any phase thereof, of 5 years or more but less
 423 than 7 years shall be presumed not to create a substantial
 424 deviation. The extension of the date of buildout of an areawide
 425 development of regional impact by more than 5 years but less
 426 than 10 years is presumed not to create a substantial deviation.
 427 This presumption ~~These presumptions~~ may be rebutted by clear and
 428 convincing evidence at the public hearing held by the local
 429 government. An extension of 7 years or less ~~than 5 years~~ is not
 430 a substantial deviation. For the purpose of calculating when a
 431 buildout or, ~~phase, or termination~~ date has been exceeded, the
 432 time shall be tolled during the pendency of administrative or
 433 judicial proceedings relating to development permits. Any
 434 extension of the buildout date of a project or a phase thereof
 435 shall automatically extend the commencement date of the project,
 436 the buildout date ~~the termination date of the development order,~~
 437 ~~the expiration date of the development of regional impact,~~ and
 438 the phases thereof by a like period of time.

439 (d) A change in the plan of development of an approved
 440 development of regional impact resulting from requirements
 441 imposed by the Department of Environmental Protection or any
 442 water management district created by s. 373.069 or any of their
 443 successor agencies or by any appropriate federal regulatory
 444 agency shall be submitted to the local government pursuant to
 445 this subsection. These changes do ~~The change shall be presumed~~
 446 not ~~to~~ create a substantial deviation subject to further
 447 development-of-regional-impact review. In addition, if a change
 448 to a permit involving property within the development of

449 regional impact is approved by the agencies with jurisdiction,
 450 the change does not create a substantial deviation. ~~The~~
 451 ~~presumption may be rebutted by clear and convincing evidence at~~
 452 ~~the public hearing held by the local government.~~

453 (e)1. Except for a development order rendered pursuant to
 454 subsection (22) or subsection (25), a proposed change to a
 455 development order that individually or cumulatively with any
 456 previous change is less than any numerical criterion contained
 457 in subparagraphs (b)1.-14. ~~(b)1.-15.~~ and does not exceed any
 458 other criterion, or that involves an extension of the buildout
 459 date of a development, or any phase thereof, of less than 7 ~~5~~
 460 years is not subject to the public hearing requirements of
 461 subparagraph (f)3., and is not subject to a determination
 462 pursuant to subparagraph (f)5. Notice of the proposed change
 463 shall be made to the regional planning council and the state
 464 land planning agency. Such notice shall include a description of
 465 previous individual changes made to the development, including
 466 changes previously approved by the local government, and shall
 467 include appropriate amendments to the development order.

468 2. The following changes, individually or cumulatively
 469 with any previous changes, are not substantial deviations:

470 a. Changes in the name of the project, developer, owner,
 471 or monitoring official.

472 b. Changes to a setback that do not affect noise buffers,
 473 environmental protection or mitigation areas, or archaeological
 474 or historical resources.

475 c. Changes to minimum lot sizes.

476 d. Changes in the configuration of internal roads that do

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477 not affect external access points.

478 e. Changes to the building design or orientation that stay
479 approximately within the approved area designated for such
480 building and parking lot, and which do not affect historical
481 buildings designated as significant by the Division of
482 Historical Resources of the Department of State.

483 f. Changes to increase the acreage in the development,
484 provided that no development is proposed on the acreage to be
485 added.

486 g. Changes to eliminate an approved land use, provided
487 that there are no additional regional impacts.

488 h. Changes required to conform to permits approved by any
489 federal, state, or regional permitting agency, ~~provided that~~
490 ~~these changes do not create additional regional impacts.~~

491 i. Any renovation or redevelopment of development within a
492 previously approved development of regional impact which does
493 not change land use or increase density or intensity of use.

494 j. Changes to internal utility locations.

495 k. Changes to the internal location of public facilities.

496 ~~l.j.~~ Any other change which the state land planning agency
497 agrees in writing is similar in nature, impact, or character to
498 the changes enumerated in sub-subparagraphs a.-k. ~~a.-i.~~ and
499 which does not create the likelihood of any additional regional
500 impact.

501

502 This subsection does not require a development order amendment
503 for any change listed in sub-subparagraphs a.-l. but shall
504 require notice to the state land planning agency, the regional

505 planning agency, and the local government. In addition, a
506 memorandum of that notice shall be filed with the clerk of the
507 circuit court along with a legal description of the affected
508 development of regional impact. If a subsequent change requiring
509 a substantial deviation determination is made to the development
510 of regional impact, modifications to the development of regional
511 impact made in all prior notices must be reflected as amendments
512 to the development memorandum. a. j. unless such issue is
513 ~~addressed either in the existing development order or in the~~
514 ~~application for development approval, but, in the case of the~~
515 ~~application, only if, and in the manner in which, the~~
516 ~~application is incorporated in the development order.~~

517 3. Except for the change authorized by sub-subparagraph
518 2.f., any addition of land not previously reviewed or any change
519 not specified in paragraph (b) or paragraph (c) shall be
520 presumed to create a substantial deviation. This presumption may
521 be rebutted by clear and convincing evidence.

522 4. Any submittal of a proposed change to a previously
523 approved development shall include a description of individual
524 changes previously made to the development, including changes
525 previously approved by the local government. The local
526 government shall consider the previous and current proposed
527 changes in deciding whether such changes cumulatively constitute
528 a substantial deviation requiring further development-of-
529 regional-impact review.

530 5. The following changes to an approved development of
531 regional impact shall be presumed to create a substantial
532 deviation. Such presumption may be rebutted by clear and

533 convincing evidence.

534 a. A change proposed for 15 percent or more of the acreage
535 to a land use not previously approved in the development order.
536 Changes of less than 15 percent shall be presumed not to create
537 a substantial deviation.

538 b. Except for the types of uses listed in subparagraph
539 (b)14. ~~(b)16.~~, any change which would result in the development
540 of any area which was specifically set aside in the application
541 for development approval or in the development order for
542 preservation, buffers, or special protection, including habitat
543 for plant and animal species, archaeological and historical
544 sites, dunes, and other special areas.

545 c. Notwithstanding any provision of paragraph (b) to the
546 contrary, a proposed change consisting of simultaneous increases
547 and decreases of at least two of the uses within an authorized
548 multiuse development of regional impact which was originally
549 approved with three or more uses specified in s. 380.0651(3)(c),
550 (d), (f), and (g) and residential use.

551 (f)1. The state land planning agency shall establish by
552 rule standard forms for submittal of proposed changes to a
553 previously approved development of regional impact which may
554 require further development-of-regional-impact review. At a
555 minimum, the standard form shall require the developer to
556 provide the precise language that the developer proposes to
557 delete or add as an amendment to the development order.

558 2. The developer shall submit, simultaneously, to the
559 local government, the regional planning agency, and the state
560 land planning agency the request for approval of a proposed

561 change.

562 3. No sooner than 15 ~~30~~ days but no later than 30 ~~45~~ days
563 after submittal by the developer to the local government, the
564 state land planning agency, and the appropriate regional
565 planning agency, the local government shall give 15 days' notice
566 and schedule a public hearing to consider the change that the
567 developer asserts does not create a substantial deviation. This
568 public hearing shall be held within 60 ~~90~~ days after submittal
569 of the proposed changes, unless that time is extended by the
570 developer.

571 4. The appropriate regional planning agency or the state
572 land planning agency shall review the proposed change and, no
573 later than 30 ~~45~~ days after submittal by the developer of the
574 proposed change, unless that time is extended by the developer,
575 and prior to the public hearing at which the proposed change is
576 to be considered, shall advise the local government in writing
577 whether it objects to the proposed change, shall specify the
578 reasons for its objection, if any, and shall provide a copy to
579 the developer.

580 5. At the public hearing, the local government shall
581 determine whether the proposed change requires further
582 development-of-regional-impact review. The provisions of
583 paragraphs (a) and (e), the thresholds set forth in paragraph
584 (b), and the presumptions set forth in paragraphs (c) and (d)
585 and subparagraph (e)3. shall be applicable in determining
586 whether further development-of-regional-impact review is
587 required.

588 6. If the local government determines that the proposed

589 change does not require further development-of-regional-impact
 590 review and is otherwise approved, or if the proposed change is
 591 not subject to a hearing and determination pursuant to
 592 subparagraphs 3. and 5. and is otherwise approved, the local
 593 government shall issue an amendment to the development order
 594 incorporating the approved change and conditions of approval
 595 relating to the change. The decision of the local government to
 596 approve, with or without conditions, or to deny the proposed
 597 change that the developer asserts does not require further
 598 review shall be subject to the appeal provisions of s. 380.07.
 599 However, the state land planning agency may not appeal the local
 600 government decision if it did not comply with subparagraph 4.
 601 The state land planning agency may not appeal a change to a
 602 development order made pursuant to subparagraph (e)1. or
 603 subparagraph (e)2. ~~for developments of regional impact approved~~
 604 ~~after January 1, 1980, unless the change would result in a~~
 605 ~~significant impact to a regionally significant archaeological,~~
 606 ~~historical, or natural resource not previously identified in the~~
 607 ~~original development of regional impact review.~~

608 (g) If a proposed change requires further development-of-
 609 regional-impact review pursuant to this section, the review
 610 shall be conducted subject to the following additional
 611 conditions:

612 1. The development-of-regional-impact review conducted by
 613 the appropriate regional planning agency shall address only
 614 those issues raised by the proposed change except as provided in
 615 subparagraph 2.

616 2. The regional planning agency shall consider, and the

617 local government shall determine whether to approve, approve
 618 with conditions, or deny the proposed change as it relates to
 619 the entire development. If the local government determines that
 620 the proposed change, as it relates to the entire development, is
 621 unacceptable, the local government shall deny the change.

622 3. If the local government determines that the proposed
 623 change, ~~as it relates to the entire development,~~ should be
 624 approved, any new conditions in the amendment to the development
 625 order issued by the local government shall address only those
 626 issues raised by the proposed change and require mitigation only
 627 for the impacts of the proposed charge.

628 4. Development within the previously approved development
 629 of regional impact may continue, as approved, during the
 630 development-of-regional-impact review in those portions of the
 631 development which are not directly affected by the proposed
 632 change.

633 (h) When further development-of-regional-impact review is
 634 required because a substantial deviation has been determined or
 635 admitted by the developer, the amendment to the development
 636 order issued by the local government shall be consistent with
 637 the requirements of subsection (15) and shall be subject to the
 638 hearing and appeal provisions of s. 380.07. The state land
 639 planning agency or the appropriate regional planning agency need
 640 not participate at the local hearing in order to appeal a local
 641 government development order issued pursuant to this paragraph.

642 (24) STATUTORY EXEMPTIONS.--

643 (a) Any proposed hospital ~~which has a designed capacity of~~
 644 ~~not more than 100 beds~~ is exempt from the provisions of this

645 section.

646 (b) Any proposed electrical transmission line or
647 electrical power plant is exempt from the provisions of this
648 section, ~~except any steam or solar electrical generating~~
649 ~~facility of less than 50 megawatts in capacity attached to a~~
650 ~~development of regional impact.~~

651 (c) Any proposed addition to an existing sports facility
652 complex is exempt from the provisions of this section if the
653 addition meets the following characteristics:

654 1. It would not operate concurrently with the scheduled
655 hours of operation of the existing facility.

656 2. Its seating capacity would be no more than 75 percent
657 of the capacity of the existing facility.

658 3. The sports facility complex property is owned by a
659 public body prior to July 1, 1983.

660

661 This exemption does not apply to any pari-mutuel facility.

662 (d) Any proposed addition or cumulative additions
663 subsequent to July 1, 1988, to an existing sports facility
664 complex owned by a state university is exempt if the increased
665 seating capacity of the complex is no more than 30 percent of
666 the capacity of the existing facility.

667 (e) Any addition of permanent seats or parking spaces for
668 an existing sports facility located on property owned by a
669 public body prior to July 1, 1973, is exempt from the provisions
670 of this section if future additions do not expand existing
671 permanent seating or parking capacity more than 15 percent
672 annually in excess of the prior year's capacity.

673 (f) Any increase in the seating capacity of an existing
674 sports facility having a permanent seating capacity of at least
675 50,000 spectators is exempt from the provisions of this section,
676 provided that such an increase does not increase permanent
677 seating capacity by more than 5 percent per year and not to
678 exceed a total of 10 percent in any 5-year period, and provided
679 that the sports facility notifies the appropriate local
680 government within which the facility is located of the increase
681 at least 6 months prior to the initial use of the increased
682 seating, in order to permit the appropriate local government to
683 develop a traffic management plan for the traffic generated by
684 the increase. Any traffic management plan shall be consistent
685 with the local comprehensive plan, the regional policy plan, and
686 the state comprehensive plan.

687 (g) Any expansion in the permanent seating capacity or
688 additional improved parking facilities of an existing sports
689 facility is exempt from the provisions of this section, if the
690 following conditions exist:

691 1.a. The sports facility had a permanent seating capacity
692 on January 1, 1991, of at least 41,000 spectator seats;

693 b. The sum of such expansions in permanent seating
694 capacity does not exceed a total of 10 percent in any 5-year
695 period and does not exceed a cumulative total of 20 percent for
696 any such expansions; or

697 c. The increase in additional improved parking facilities
698 is a one-time addition and does not exceed 3,500 parking spaces
699 serving the sports facility; and

700 2. The local government having jurisdiction of the sports

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701 facility includes in the development order or development permit
702 approving such expansion under this paragraph a finding of fact
703 that the proposed expansion is consistent with the
704 transportation, water, sewer and stormwater drainage provisions
705 of the approved local comprehensive plan and local land
706 development regulations relating to those provisions.

707
708 Any owner or developer who intends to rely on this statutory
709 exemption shall provide to the department a copy of the local
710 government application for a development permit. Within 45 days
711 of receipt of the application, the department shall render to
712 the local government an advisory and nonbinding opinion, in
713 writing, stating whether, in the department's opinion, the
714 prescribed conditions exist for an exemption under this
715 paragraph. The local government shall render the development
716 order approving each such expansion to the department. The
717 owner, developer, or department may appeal the local government
718 development order pursuant to s. 380.07, within 45 days after
719 the order is rendered. The scope of review shall be limited to
720 the determination of whether the conditions prescribed in this
721 paragraph exist. If any sports facility expansion undergoes
722 development of regional impact review, all previous expansions
723 which were exempt under this paragraph shall be included in the
724 development of regional impact review.

725 (h) Expansion to port harbors, spoil disposal sites,
726 navigation channels, turning basins, harbor berths, and other
727 related inwater harbor facilities of ports listed in s.
728 403.021(9)(b), port transportation facilities and projects

729 listed in s. 311.07(3)(b), and intermodal transportation
 730 facilities identified pursuant to s. 311.09(3) are exempt from
 731 the provisions of this section when such expansions, projects,
 732 or facilities are consistent with comprehensive master plans
 733 that are in compliance with the provisions of s. 163.3178.

734 (i) Any proposed facility for the storage of any petroleum
 735 product or any expansion of an existing facility is exempt from
 736 the provisions of this section, ~~if the facility is consistent~~
 737 ~~with a local comprehensive plan that is in compliance with s.~~
 738 ~~163.3177 or is consistent with a comprehensive port master plan~~
 739 ~~that is in compliance with s. 163.3178.~~

740 (j) Any renovation or redevelopment within the same land
 741 parcel which does not change land use or increase density or
 742 intensity of use.

743 (k)~~1.~~ Any ~~waterport or~~ marina development is exempt from
 744 the provisions of this section if the relevant county or
 745 municipality has adopted a boating facility siting plan or
 746 policy, which includes applicable criteria, considering such
 747 factors as natural resources, manatee protection needs, and
 748 recreation and economic demands as generally outlined in the
 749 ~~Bureau of Protected Species Management Boat Facility Siting~~
 750 ~~Guide, dated August 2000,~~ into the coastal management or land
 751 use element of its comprehensive plan. The adoption of boating
 752 facility siting plans or policies into the comprehensive plan is
 753 exempt from the provisions of s. 163.3187(1). Any ~~waterport or~~
 754 marina development within the municipalities or counties with
 755 boating facility siting plans or policies that meet the above
 756 criteria, adopted prior to April 1, 2006 ~~2002~~, are exempt from

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757 the provisions of this section, when their boating facility
758 siting plan or policy is adopted as part of the relevant local
759 government's comprehensive plan.

760 ~~2. Within 6 months of the effective date of this law, the~~
761 ~~Department of Community Affairs, in conjunction with the~~
762 ~~Department of Environmental Protection and the Florida Fish and~~
763 ~~Wildlife Conservation Commission, shall provide technical~~
764 ~~assistance and guidelines, including model plans, policies and~~
765 ~~criteria to local governments for the development of their~~
766 ~~siting plans.~~

767 (1) Any proposed development within an urban service
768 boundary established under s. 163.3177(14) is exempt from the
769 provisions of this section if the local government having
770 jurisdiction over the area where the development is proposed has
771 adopted the urban service boundary and has entered into a
772 binding agreement with contiguous adjacent jurisdictions and the
773 Department of Transportation regarding the mitigation of impacts
774 on state and regional transportation facilities, and has adopted
775 a proportionate share methodology pursuant to s. 163.3180(16).
776 If the binding agreement is not entered into within 12 months
777 after the establishment of the urban service boundary, the
778 Department of Transportation shall adopt within 90 days a
779 reasonable impact-mitigation plan that is applicable in lieu of
780 the binding agreement.

781 (m) Any proposed development within a rural land
782 stewardship area created under s. 163.3177(11)(d) is exempt from
783 the provisions of this section if the local government that has
784 adopted the rural land stewardship area has entered into a

785 binding agreement with jurisdictions that would be impacted and
 786 the Department of Transportation regarding the mitigation of
 787 impacts on state and regional transportation facilities, and has
 788 adopted a proportionate share methodology pursuant to s.
 789 163.3180(16).

790 (n) Any proposed development or redevelopment within an
 791 area designated as an urban infill and redevelopment area under
 792 s. 163.2517 is exempt from the provisions of this section ~~if the~~
 793 ~~local government has entered into a binding agreement with~~
 794 ~~jurisdictions that would be impacted and the Department of~~
 795 ~~Transportation regarding the mitigation of impacts on state and~~
 796 ~~regional transportation facilities, and has adopted a~~
 797 ~~proportionate share methodology pursuant to s. 163.3180(16).~~

798 (o) The establishment, relocation, or expansion of any
 799 military installation as defined in s. 163.3175, is exempt from
 800 this section.

801 (p) Any self-storage warehousing that does not allow
 802 retail or other services is exempt from the provisions of this
 803 section.

804 (q) Any proposed nursing home or assisted living facility
 805 is exempt from the provisions of this section.

806 (r) Any development identified in an airport master plan
 807 and adopted into the comprehensive plan pursuant to s.
 808 163.3177(6)(k) is exempt from the provisions of this section.

809 (s) Any development identified in a campus master plan and
 810 adopted pursuant to s. 1013.30 is exempt from the provisions of
 811 this section.

812 (t) Any development in a specific area plan which is

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813 prepared pursuant to s. 163.3245 and adopted into the
814 comprehensive plan is exempt from the provisions of this
815 section.

816 (u) Any development in an area granted an exception from
817 the concurrency requirements for transportation facilities which
818 has met the requirements of s. 163.3180(5)(b)-(g), including the
819 requirement for proportionate fair-share mitigation for
820 transportation facilities, and which has been adopted into the
821 comprehensive plan is exempt from the provisions of this
822 section.

823
824 If a use is exempt from review as a development of regional
825 impact under subparagraphs (a)-(u) but will be part of a larger
826 project that is subject to review as a development of regional
827 impact, the impact of the exempt use must be included in the
828 review of the larger project.

829 Section 2. Subsections (3) and (4) of section 380.0651,
830 Florida Statutes, are amended to read:

831 380.0651 Statewide guidelines and standards.--

832 (3) The following statewide guidelines and standards shall
833 be applied in the manner described in s. 380.06(2) to determine
834 whether the following developments shall be required to undergo
835 development-of-regional-impact review:

836 (a) Airports.--

837 1. Any of the following airport construction projects
838 shall be a development of regional impact unless exempt under s.
839 380.06(24) :

840 a. A new commercial service or general aviation airport

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841 with paved runways.

842 b. A new commercial service or general aviation paved
843 runway.

844 c. A new passenger terminal facility.

845 2. Lengthening of an existing runway by 25 percent or an
846 increase in the number of gates by 25 percent or three gates,
847 whichever is greater, on a commercial service airport or a
848 general aviation airport with regularly scheduled flights is a
849 development of regional impact. However, expansion of existing
850 terminal facilities at a nonhub or small hub commercial service
851 airport shall not be a development of regional impact.

852 3. Any airport development project which is proposed for
853 safety, repair, or maintenance reasons alone and would not have
854 the potential to increase or change existing types of aircraft
855 activity is not a development of regional impact.

856 Notwithstanding subparagraphs 1. and 2., renovation,
857 modernization, or replacement of airport airside or terminal
858 facilities that may include increases in square footage of such
859 facilities but does not increase the number of gates or change
860 the existing types of aircraft activity is not a development of
861 regional impact.

862 ~~(b) Attractions and recreation facilities. Any sports,~~
863 ~~entertainment, amusement, or recreation facility, including, but~~
864 ~~not limited to, a sports arena, stadium, racetrack, tourist~~
865 ~~attraction, amusement park, or pari mutuel facility, the~~
866 ~~construction or expansion of which:~~

867 ~~1. For single performance facilities:~~

868 ~~a. Provides parking spaces for more than 2,500 cars, or~~

869 ~~b. Provides more than 10,000 permanent seats for~~
 870 ~~spectators.~~

871 ~~2. For serial performance facilities:~~

872 ~~a. Provides parking spaces for more than 1,000 cars; or~~
 873 ~~b. Provides more than 4,000 permanent seats for~~
 874 ~~spectators.~~

875

876 ~~For purposes of this subsection, "serial performance facilities"~~
 877 ~~means those using their parking areas or permanent seating more~~
 878 ~~than one time per day on a regular or continuous basis.~~

879 ~~3. For multiscreen movie theaters of at least 8 screens~~
 880 ~~and 2,500 seats:~~

881 ~~a. Provides parking spaces for more than 1,500 cars; or~~
 882 ~~b. Provides more than 6,000 permanent seats for~~
 883 ~~spectators.~~

884 (b)(e) Industrial plants, industrial parks, and
 885 distribution, warehousing or wholesaling facilities.--Any
 886 proposed industrial, manufacturing, or processing plant, or
 887 distribution, warehousing, or wholesaling facility, excluding
 888 wholesaling developments which deal primarily with the general
 889 public onsite, under common ownership, or any proposed
 890 industrial, manufacturing, or processing activity or
 891 distribution, warehousing, or wholesaling activity, excluding
 892 wholesaling activities which deal primarily with the general
 893 public onsite, which:

894 1. Provides parking for more than 2,500 motor vehicles; or
 895 2. Occupies a site greater than 320 acres.

896 (c)(d) Office development.--Any proposed office building

897 or park operated under common ownership, development plan, or
 898 management that:

899 1. Encompasses 300,000 or more square feet of gross floor
 900 area; or

901 2. Encompasses more than 600,000 square feet of gross
 902 floor area in a county with a population greater than 500,000
 903 and only in a geographic area specifically designated as highly
 904 suitable for increased threshold intensity in the approved local
 905 comprehensive plan ~~and in the strategic regional policy plan.~~

906 ~~(d)-(e) Marinas Port facilities.~~--The proposed construction
 907 of any ~~waterport or~~ marina is required to undergo development-
 908 of-regional-impact review if it is, ~~except one~~ designed for:

909 1.a. The wet storage or mooring of more ~~fewer~~ than 150
 910 watercraft used ~~exclusively~~ for sport, pleasure, or commercial
 911 fishing; ~~or~~

912 ~~b. The dry storage of fewer than 200 watercraft used~~
 913 ~~exclusively for sport, pleasure, or commercial fishing, or~~

914 ~~b.c.~~ The wet ~~or dry~~ storage or mooring of more ~~fewer~~ than
 915 150 watercraft on or adjacent to an inland freshwater lake
 916 except Lake Okeechobee or any lake that ~~which~~ has been
 917 designated an Outstanding Florida Water, ~~or~~

918 ~~d. The wet or dry storage or mooring of fewer than 50~~
 919 ~~watercraft of 40 feet in length or less of any type or purpose.~~

920 2. The subthreshold exceptions to this paragraph's
 921 requirements for development-of-regional-impact review do ~~shall~~
 922 not apply to any ~~waterport or~~ marina facility located within or
 923 which serves physical development located within a coastal
 924 barrier resource unit on an unbridged barrier island designated

925 pursuant to 16 U.S.C. s. 3501.

926

927 In addition to the foregoing, for projects for which no
 928 environmental resource permit or sovereign submerged land lease
 929 is required, the Department of Environmental Protection must
 930 determine in writing that a proposed marina in excess of 75 ~~10~~
 931 slips or storage spaces or a combination of the two is located
 932 so that it will not adversely impact Outstanding Florida Waters
 933 or Class II waters and will not contribute boat traffic in a
 934 manner that will have an adverse impact on an area known to be,
 935 or likely to be, frequented by manatees. If the Department of
 936 Environmental Protection fails to issue its determination within
 937 45 days after ~~of~~ receipt of a formal written request, it has
 938 waived its authority to make such determination. The Department
 939 of Environmental Protection determination shall constitute final
 940 agency action pursuant to chapter 120.

941 ~~2. The dry storage of fewer than 300 watercraft used~~
 942 ~~exclusively for sport, pleasure, or commercial fishing at a~~
 943 ~~marina constructed and in operation prior to July 1, 1985.~~

944 ~~3. Any proposed marina development with both wet and dry~~
 945 ~~mooring or storage used exclusively for sport, pleasure, or~~
 946 ~~commercial fishing, where the sum of percentages of the~~
 947 ~~applicable wet and dry mooring or storage thresholds equals 100~~
 948 ~~percent. This threshold is in addition to, and does not~~
 949 ~~preclude, a development from being required to undergo~~
 950 ~~development of regional impact review under sub-subparagraphs~~
 951 ~~1.a. and b. and subparagraph 2.~~

952 (e) ~~(f)~~ Retail and service development.--Any proposed

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953 retail, service, or wholesale business establishment or group of
 954 establishments which deals primarily with the general public
 955 onsite, operated under one common property ownership,
 956 development plan, or management that:

957 1. Encompasses more than 400,000 square feet of gross
 958 area; or

959 2. Provides parking spaces for more than 2,500 cars.

960 (f)~~(g)~~ Hotel or motel development.--

961 1. Any proposed hotel or motel development that is planned
 962 to create or accommodate 350 or more units; or

963 2. Any proposed hotel or motel development that is planned
 964 to create or accommodate 750 or more units, in a county with a
 965 population greater than 500,000, and only in a geographic area
 966 specifically designated as highly suitable for increased
 967 threshold intensity in the approved local comprehensive plan and
 968 in the strategic regional policy plan.

969 (g)~~(h)~~ Recreational vehicle development.--Any proposed
 970 recreational vehicle development planned to create or
 971 accommodate 500 or more spaces.

972 (h)~~(i)~~ Multiuse development.--Any proposed development
 973 with two or more land uses where the sum of the percentages of
 974 the appropriate thresholds identified in chapter 28-24, Florida
 975 Administrative Code, or this section for each land use in the
 976 development is equal to or greater than 145 percent. Any
 977 proposed development with three or more land uses, one of which
 978 is residential and contains at least 100 dwelling units or 15
 979 percent of the applicable residential threshold, whichever is
 980 greater, where the sum of the percentages of the appropriate

981 thresholds identified in chapter 28-24, Florida Administrative
 982 Code, or this section for each land use in the development is
 983 equal to or greater than 160 percent. This threshold is in
 984 addition to, and does not preclude, a development from being
 985 required to undergo development-of-regional-impact review under
 986 any other threshold.

987 (i)~~(j)~~ Residential development.--No rule may be adopted
 988 concerning residential developments which treats a residential
 989 development in one county as being located in a less populated
 990 adjacent county unless more than 25 percent of the development
 991 is located within 2 or less miles of the less populated adjacent
 992 county.

993 ~~(k) Schools.--~~

994 1. ~~The proposed construction of any public, private, or~~
 995 ~~proprietary postsecondary educational campus which provides for~~
 996 ~~a design population of more than 5,000 full time equivalent~~
 997 ~~students, or the proposed physical expansion of any public,~~
 998 ~~private, or proprietary postsecondary educational campus having~~
 999 ~~such a design population that would increase the population by~~
 1000 ~~at least 20 percent of the design population.~~

1001 2. ~~As used in this paragraph, "full-time equivalent~~
 1002 ~~student" means enrollment for 15 or more quarter hours during a~~
 1003 ~~single academic semester. In career centers or other~~
 1004 ~~institutions which do not employ semester hours or quarter hours~~
 1005 ~~in accounting for student participation, enrollment for 18~~
 1006 ~~contact hours shall be considered equivalent to one quarter~~
 1007 ~~hour, and enrollment for 27 contact hours shall be considered~~
 1008 ~~equivalent to one semester hour.~~

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1009 ~~3. This paragraph does not apply to institutions which are~~
1010 ~~the subject of a campus master plan adopted by the university~~
1011 ~~board of trustees pursuant to s. 1013.30.~~

1012 (4) Two or more developments, represented by their owners
1013 or developers to be separate developments, shall be aggregated
1014 and treated as a single development under this chapter when they
1015 are determined to be part of a unified plan of development and
1016 are physically proximate to one other.

1017 (a) The criteria of two of the following subparagraphs
1018 must be met in order for the state land planning agency to
1019 determine that there is a unified plan of development:

1020 1.a. The same person has retained or shared control of the
1021 developments;

1022 b. The same person has ownership or a significant legal or
1023 equitable interest in the developments; or

1024 c. There is common management of the developments
1025 controlling the form of physical development or disposition of
1026 parcels of the development.

1027 2. There is a reasonable closeness in time between the
1028 completion of 80 percent or less of one development and the
1029 submission to a governmental agency of a master plan or series
1030 of plans or drawings for the other development which is
1031 indicative of a common development effort.

1032 3. A master plan or series of plans or drawings exists
1033 covering the developments sought to be aggregated which have
1034 been submitted to a local general-purpose government, water
1035 management district, the Florida Department of Environmental
1036 Protection, or the Division of Florida Land Sales, Condominiums,

1037 and Mobile Homes for authorization to commence development. The
 1038 existence or implementation of a utility's master utility plan
 1039 required by the Public Service Commission or general-purpose
 1040 local government or a master drainage plan shall not be the sole
 1041 determinant of the existence of a master plan.

1042 4. The voluntary sharing of infrastructure that is
 1043 indicative of a common development effort or is designated
 1044 specifically to accommodate the developments sought to be
 1045 aggregated, except that which was implemented because it was
 1046 required by a local general-purpose government; water management
 1047 district; the Department of Environmental Protection; the
 1048 Division of Florida Land Sales, Condominiums, and Mobile Homes;
 1049 or the Public Service Commission.

1050 5. There is a common advertising scheme or promotional
 1051 plan in effect for the developments sought to be aggregated.

1052 (b) The following activities or circumstances shall not be
 1053 considered in determining whether to aggregate two or more
 1054 developments:

1055 1. Activities undertaken leading to the adoption or
 1056 amendment of any comprehensive plan element described in part II
 1057 of chapter 163.

1058 2. The sale of unimproved parcels of land, where the
 1059 seller does not retain significant control of the future
 1060 development of the parcels.

1061 3. The fact that the same lender has a financial interest,
 1062 including one acquired through foreclosure, in two or more
 1063 parcels, so long as the lender is not an active participant in
 1064 the planning, management, or development of the parcels in which

1065 it has an interest.

1066 4. Drainage improvements that are not designed to
 1067 accommodate the types of development listed in the guidelines
 1068 and standards contained in or adopted pursuant to this chapter
 1069 or which are not designed specifically to accommodate the
 1070 developments sought to be aggregated.

1071 (c) Aggregation is not applicable when the following
 1072 circumstances and provisions of this chapter are applicable:

1073 1. Developments that ~~which~~ are otherwise subject to
 1074 aggregation with a development of regional impact that ~~which~~ has
 1075 received approval through the issuance of a final development
 1076 order may ~~shall~~ not be aggregated with the approved development
 1077 of regional impact. However, ~~nothing contained in this~~
 1078 subparagraph does not ~~shall~~ preclude the state land planning
 1079 agency from evaluating an allegedly separate development as a
 1080 substantial deviation pursuant to s. 380.06(19) or as an
 1081 independent development of regional impact and, if so, the
 1082 impacts of the independent developments of regional impact may
 1083 not be considered cumulatively.

1084 2. Two or more developments, each of which is
 1085 independently a development of regional impact that has or will
 1086 obtain a development order pursuant to s. 380.06.

1087 3. Completion of any development that has been vested
 1088 pursuant to s. 380.05 or s. 380.06, including vested rights
 1089 arising out of agreements entered into with the state land
 1090 planning agency for purposes of resolving vested rights issues.
 1091 Development-of-regional-impact review of additions to vested
 1092 developments of regional impact shall not include review of the

1093 impacts resulting from the vested portions of the development.

1094 4. The developments sought to be aggregated were
 1095 authorized to commence development prior to September 1, 1988,
 1096 and could not have been required to be aggregated under the law
 1097 existing prior to that date.

1098 (d) The provisions of this subsection shall be applied
 1099 prospectively from September 1, 1988. Written decisions,
 1100 agreements, and binding letters of interpretation made or issued
 1101 by the state land planning agency prior to July 1, 1988, shall
 1102 not be affected by this subsection.

1103 (e) In order to encourage developers to design, finance,
 1104 donate, or build infrastructure, public facilities, or services,
 1105 the state land planning agency may enter into binding agreements
 1106 with two or more developers providing that the joint planning,
 1107 sharing, or use of specified public infrastructure, facilities,
 1108 or services by the developers shall not be considered in any
 1109 subsequent determination of whether a unified plan of
 1110 development exists for their developments. Such binding
 1111 agreements may authorize the developers to pool impact fees or
 1112 impact-fee credits, or to enter into front-end agreements, or
 1113 other financing arrangements by which they collectively agree to
 1114 design, finance, donate, or build such public infrastructure,
 1115 facilities, or services. Such agreements shall be conditioned
 1116 upon a subsequent determination by the appropriate local
 1117 government of consistency with the approved local government
 1118 comprehensive plan and land development regulations.
 1119 Additionally, the developers must demonstrate that the provision
 1120 and sharing of public infrastructure, facilities, or services is

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1121 in the public interest and not merely for the benefit of the
 1122 developments which are the subject of the agreement.
 1123 Developments that are the subject of an agreement pursuant to
 1124 this paragraph shall be aggregated if the state land planning
 1125 agency determines that sufficient aggregation factors are
 1126 present to require aggregation without considering the design
 1127 features, financial arrangements, donations, or construction
 1128 that are specified in and required by the agreement.

1129 (f) The state land planning agency has authority to adopt
 1130 rules pursuant to ss. 120.536(1) and 120.54 to implement the
 1131 provisions of this subsection.

1132 Section 3. Subsection (7) is added to section 380.07,
 1133 Florida Statutes, to read:

1134 380.07 Florida Land and Water Adjudicatory Commission.--

1135 (7) Notwithstanding any other provision of law, s.
 1136 163.3215 is the sole mechanism for challenging the consistency
 1137 of a development order issued under this chapter with the local
 1138 government comprehensive plan. The Department of Community
 1139 Affairs has standing to initiate an action under s. 163.3215 to
 1140 determine the consistency of a development-of-regional-impact
 1141 development order with the local government comprehensive plan
 1142 and for no other purpose.

1143 Section 4. Section 380.115, Florida Statutes, is amended
 1144 to read:

1145 380.115 Vested rights and duties; effect of size
 1146 reduction, changes in guidelines and standards ~~chs. 2002-20 and~~
 1147 ~~2002-296.~~--

1148 (1) A change in a development-of-regional-impact guideline

1149 and standard does not abridge ~~Nothing contained in this act~~
 1150 ~~abridges~~ or modify ~~modifies~~ any vested or other right or any
 1151 duty or obligation pursuant to any development order or
 1152 agreement that is applicable to a development of regional impact
 1153 ~~on the effective date of this act~~. A development that has
 1154 received a development-of-regional-impact development order
 1155 pursuant to s. 380.06, but is no longer required to undergo
 1156 development-of-regional-impact review by operation of a change
 1157 in the guidelines and standards or has reduced its size below
 1158 the thresholds in s. 380.0651 ~~of this act~~, shall be governed by
 1159 the following procedures:

1160 (a) The development shall continue to be governed by the
 1161 development-of-regional-impact development order and may be
 1162 completed in reliance upon and pursuant to the development order
 1163 unless the developer or landowner has followed the procedures
 1164 for rescission in paragraph (b). The development-of-regional-
 1165 impact development order may be enforced by the local government
 1166 as provided by ss. 380.06(17) and 380.11.

1167 (b) If requested by the developer or landowner, the
 1168 development-of-regional-impact development order shall ~~may~~ be
 1169 rescinded by the local government having jurisdiction upon a
 1170 showing that all required mitigation related to the amount of
 1171 development that existed on the date of rescission has been
 1172 completed ~~abandoned pursuant to the process in s. 380.06(26)~~.

1173 (2) A development with an application for development
 1174 approval pending, ~~and determined sufficient~~ pursuant to s.
 1175 380.06 ~~s. 380.06(10)~~, on the effective date of a change to the
 1176 guidelines and standards ~~this act~~, or a notification of proposed

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1177 | change pending on the effective date of a change to the
 1178 | guidelines and standards ~~this act~~, may elect to continue such
 1179 | review pursuant to s. 380.06. At the conclusion of the pending
 1180 | review, including any appeals pursuant to s. 380.07, the
 1181 | resulting development order shall be governed by the provisions
 1182 | of subsection (1).

1183 | (3) A landowner that has filed an application for a
 1184 | development-of-regional-impact review prior to the adoption of
 1185 | an optional sector plan pursuant to s. 163.3245 may elect to
 1186 | have the application reviewed pursuant to s. 380.06,
 1187 | comprehensive plan provisions in force prior to adoption of the
 1188 | sector plan, and any requested comprehensive plan amendments
 1189 | that accompany the application.

1190 | Section 5. Subsection (12) of section 163.3180, Florida
 1191 | Statutes, is amended to read:

1192 | 163.3180 Concurrency.--

1193 | (12) When authorized by a local comprehensive plan, a
 1194 | multiuse development of regional impact may satisfy the
 1195 | transportation concurrency requirements of the local
 1196 | comprehensive plan, the local government's concurrency
 1197 | management system, and s. 380.06 by payment of a proportionate-
 1198 | share contribution for local and regionally significant traffic
 1199 | impacts, if:

1200 | (a) The development of regional impact meets or exceeds
 1201 | the guidelines and standards of s. 380.0651(3)(h) ~~s.~~
 1202 | ~~380.0651(3)(i)~~ and rule 28-24.032(2), Florida Administrative
 1203 | Code, and includes a residential component that contains at
 1204 | least 100 residential dwelling units or 15 percent of the

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1205 applicable residential guideline and standard, whichever is
 1206 greater;

1207 (b) The development of regional impact contains an
 1208 integrated mix of land uses and is designed to encourage
 1209 pedestrian or other nonautomotive modes of transportation;

1210 (c) The proportionate-share contribution for local and
 1211 regionally significant traffic impacts is sufficient to pay for
 1212 one or more required improvements that will benefit a regionally
 1213 significant transportation facility;

1214 (d) The owner and developer of the development of regional
 1215 impact pays or assures payment of the proportionate-share
 1216 contribution; and

1217 (e) If the regionally significant transportation facility
 1218 to be constructed or improved is under the maintenance authority
 1219 of a governmental entity, as defined by s. 334.03(12), other
 1220 than the local government with jurisdiction over the development
 1221 of regional impact, the developer is required to enter into a
 1222 binding and legally enforceable commitment to transfer funds to
 1223 the governmental entity having maintenance authority or to
 1224 otherwise assure construction or improvement of the facility.

1225
 1226 The proportionate-share contribution may be applied to any
 1227 transportation facility to satisfy the provisions of this
 1228 subsection and the local comprehensive plan, but, for the
 1229 purposes of this subsection, the amount of the proportionate-
 1230 share contribution shall be calculated based upon the cumulative
 1231 number of trips from the proposed development expected to reach
 1232 roadways during the peak hour from the complete buildout of a

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1233 stage or phase being approved, divided by the change in the peak
 1234 hour maximum service volume of roadways resulting from
 1235 construction of an improvement necessary to maintain the adopted
 1236 level of service, multiplied by the construction cost, at the
 1237 time of developer payment, of the improvement necessary to
 1238 maintain the adopted level of service. For purposes of this
 1239 subsection, "construction cost" includes all associated costs of
 1240 the improvement.

1241 Section 6. Subsection (21) of section 331.303, Florida
 1242 Statutes, is amended to read:

1243 331.303 Definitions.--

1244 (21) "Spaceport launch facilities" shall be defined as
 1245 industrial facilities in accordance with s. 380.0651(3)(b) ~~s.~~
 1246 ~~380.0651(3)(e)~~ and include any launch pad, launch control
 1247 center, and fixed launch-support equipment.

1248 Section 7. This act shall take effect July 1, 2006.