CHAMBER ACTION

1 The Local Government Council recommends the following: 2 3 Council/Committee Substitute Remove the entire bill and insert: 4 5 A bill to be entitled 6 An act relating to growth management; amending s. 380.06, 7 F.S.; providing for the state land planning agency to determine the amount of development that remains to be 8 9 built in certain circumstances; specifying certain 10 requirements for a development order; revising the circumstances in which a local government may issue 11 permits for development subsequent to the buildout date; 12 revising the definition of an essentially built-out 13 14 development; revising the criteria under which a proposed change constitutes a substantial deviation; clarifying the 15 criteria under which the extension of a buildout date is 16 17 presumed to create a substantial deviation; requiring notice of any change to certain set-aside areas be 18 19 submitted to the local government; requiring that notice of certain changes be given to the state land planning 20 21 agency, regional planning agency, and local government; requiring 45 days' notice to specified entities and 22 23 publication of a public notice for certain proposed Page 1 of 40

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24 changes; requiring that a memorandum of notice of certain 25 changes be filed with the clerk of court; revising the 26 requirement for further development-of-regional-impact 27 review of a proposed change; revising the statutory exemptions from development-of-regional-impact review for 28 29 certain facilities; providing statutory exemptions for the development of certain facilities; providing that the 30 impacts from an exempt use that will be part of a larger 31 project be included in the development-of-regional-impact 32 review of the larger project; amending s. 380.0651, F.S.; 33 revising the statewide guidelines and standards for 34 35 development-of-regional-impact review of certain types of developments; allowing the state land planning agency to 36 consider the impacts of independent developments of 37 38 regional impact cumulatively under certain circumstances; amending s. 380.07, F.S.; eliminating the appeal of 39 development orders within a development of regional impact 40 to the Florida Land and Water Adjudicatory Commission; 41 42 amending s. 380.115, F.S.; providing that a change in a development-of-regional-impact guideline and standard does 43 not abridge or modify any vested right or duty under a 44 45 development order; providing a process for the rescission of a development order by the local government in certain 46 circumstances; providing an exemption for certain 47 applications for development approval and notices of 48 49 proposed changes; amending s. 342.07, F.S.; adding recreational activities as an important state interest; 50 51 including public lodging establishments within the Page 2 of 40

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CS 52 definition of the term "recreational and commercial 53 working waterfront"; providing an effective date. 54 55 Be It Enacted by the Legislature of the State of Florida: 56 57 Section 1. Paragraphs (a) and (i) of subsection (4) and subsections (15), (19), and (24) of section 380.06, Florida 58 Statutes, are amended, and subsection (28) is added to that 59 60 section, to read: 380.06 Developments of regional impact.--61 62 (4)BINDING LETTER. --If any developer is in doubt whether his or her 63 (a) 64 proposed development must undergo development-of-regional-impact 65 review under the quidelines and standards, whether his or her rights have vested pursuant to subsection (20), or whether a 66 67 proposed substantial change to a development of regional impact concerning which rights had previously vested pursuant to 68 69 subsection (20) would divest such rights, the developer may 70 request a determination from the state land planning agency. The developer or the appropriate local government having 71 jurisdiction may request that the state land planning agency 72 73 determine whether the amount of development that remains to be built in an approved development of regional impact meets the 74 75 criteria of subparagraph (15)(g)3. 76 In response to an inquiry from a developer or the (i) appropriate local government having jurisdiction, the state land 77 planning agency may issue an informal determination in the form 78 79 of a clearance letter as to whether a development is required to Page 3 of 40

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80 undergo development-of-regional-impact review, or whether the 81 amount of development that remains to be built in an approved development of regional impact meets the criteria of 82 83 subparagraph (15)(q)3. A clearance letter may be based solely on the information provided by the developer, and the state land 84 85 planning agency is not required to conduct an investigation of that information. If any material information provided by the 86 87 developer is incomplete or inaccurate, the clearance letter is not binding upon the state land planning agency. A clearance 88 89 letter does not constitute final agency action. 90 LOCAL GOVERNMENT DEVELOPMENT ORDER. --(15)91 (a) The appropriate local government shall render a 92 decision on the application within 30 days after the hearing unless an extension is requested by the developer. 93 When possible, local governments shall issue 94 (b) development orders concurrently with any other local permits or 95 96 development approvals that may be applicable to the proposed 97 development. 98 (C) The development order shall include findings of fact and conclusions of law consistent with subsections (13) and 99 100 (14). The development order: 101 1. Shall specify the monitoring procedures and the local official responsible for assuring compliance by the developer 102 with the development order. 103 104 Shall establish compliance dates for the development 2. order, including a deadline for commencing physical development 105 and for compliance with conditions of approval or phasing 106 requirements, and shall include a buildout termination date that 107 Page 4 of 40

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108 reasonably reflects the time <u>anticipated</u> required to complete 109 the development.

Shall establish a date until which the local government 110 3. 111 agrees that the approved development of regional impact shall 112 not be subject to downzoning, unit density reduction, or 113 intensity reduction, unless the local government can demonstrate that substantial changes in the conditions underlying the 114 approval of the development order have occurred or the 115 116 development order was based on substantially inaccurate 117 information provided by the developer or that the change is 118 clearly established by local government to be essential to the 119 public health, safety, or welfare. The date established pursuant 120 to this subparagraph shall be no sooner than the buildout date 121 of the project.

4. Shall specify the requirements for the biennial report designated under subsection (18), including the date of submission, parties to whom the report is submitted, and contents of the report, based upon the rules adopted by the state land planning agency. Such rules shall specify the scope of any additional local requirements that may be necessary for the report.

5. May specify the types of changes to the development which shall require submission for a substantial deviation determination <u>or a notice of proposed change</u> under subsection (19).

6. Shall include a legal description of the property.
(d) Conditions of a development order that require a
developer to contribute land for a public facility or construct, Page 5 of 40

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expand, or pay for land acquisition or construction or expansion of a public facility, or portion thereof, shall meet the following criteria:

The need to construct new facilities or add to the
 present system of public facilities must be reasonably
 attributable to the proposed development.

142 2. Any contribution of funds, land, or public facilities 143 required from the developer shall be comparable to the amount of 144 funds, land, or public facilities that the state or the local 145 government would reasonably expect to expend or provide, based 146 on projected costs of comparable projects, to mitigate the 147 impacts reasonably attributable to the proposed development.

Any funds or lands contributed must be expressly
designated and used to mitigate impacts reasonably attributable
to the proposed development.

4. Construction or expansion of a public facility by a nongovernmental developer as a condition of a development order to mitigate the impacts reasonably attributable to the proposed development is not subject to competitive bidding or competitive negotiation for selection of a contractor or design professional for any part of the construction or design unless required by the local government that issues the development order.

(e)1. Effective July 1, 1986, A local government shall not
include, as a development order condition for a development of
regional impact, any requirement that a developer contribute or
pay for land acquisition or construction or expansion of public
facilities or portions thereof unless the local government has
enacted a local ordinance which requires other development not
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subject to this section to contribute its proportionate share of the funds, land, or public facilities necessary to accommodate any impacts having a rational nexus to the proposed development, and the need to construct new facilities or add to the present system of public facilities must be reasonably attributable to the proposed development.

A local government shall not approve a development of 170 2. 171 regional impact that does not make adequate provision for the 172 public facilities needed to accommodate the impacts of the 173 proposed development unless the local government includes in the 174 development order a commitment by the local government to 175 provide these facilities consistently with the development schedule approved in the development order; however, a local 176 177 government's failure to meet the requirements of subparagraph 1. and this subparagraph shall not preclude the issuance of a 178 development order where adequate provision is made by the 179 180 developer for the public facilities needed to accommodate the impacts of the proposed development. Any funds or lands 181 182 contributed by a developer must be expressly designated and used to accommodate impacts reasonably attributable to the proposed 183 184 development.

3. The Department of Community Affairs and other state and regional agencies involved in the administration and implementation of this act shall cooperate and work with units of local government in preparing and adopting local impact fee and other contribution ordinances.

(f) Notice of the adoption of a development order or the subsequent amendments to an adopted development order shall be Page 7 of 40

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recorded by the developer, in accordance with s. 28.222, with 192 193 the clerk of the circuit court for each county in which the development is located. The notice shall include a legal 194 195 description of the property covered by the order and shall state 196 which unit of local government adopted the development order, 197 the date of adoption, the date of adoption of any amendments to the development order, the location where the adopted order with 198 any amendments may be examined, and that the development order 199 200 constitutes a land development regulation applicable to the property. The recording of this notice shall not constitute a 201 202 lien, cloud, or encumbrance on real property, or actual or constructive notice of any such lien, cloud, or encumbrance. 203 204 This paragraph applies only to developments initially approved 205 under this section after July 1, 1980.

(g) A local government shall not issue permits for
 development subsequent to the <u>buildout</u> termination date or
 expiration date contained in the development order unless:

209 1. The proposed development has been evaluated 210 cumulatively with existing development under the substantial 211 deviation provisions of subsection (19) subsequent to the 212 termination or expiration date;

213 2. The proposed development is consistent with an
abandonment of development order that has been issued in
accordance with the provisions of subsection (26); or

216 <u>3. The development of regional impact is essentially built</u> 217 <u>out, in that all the mitigation requirements in the development</u> 218 <u>order have been satisfied, all developers are in compliance with</u> 219 <u>all applicable terms and conditions of the development order</u> Page 8 of 40

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220	except the buildout date, and the amount of proposed development
221	that remains to be built is less than 20 percent of any
222	applicable development-of-regional-impact threshold; or

223 4.3. The project has been determined to be an essentially built-out development of regional impact through an agreement 224 225 executed by the developer, the state land planning agency, and the local government, in accordance with s. 380.032, which will 226 227 establish the terms and conditions under which the development 228 may be continued. If the project is determined to be essentially 229 built out built out, development may proceed pursuant to the s. 230 380.032 agreement after the termination or expiration date 231 contained in the development order without further developmentof-regional-impact review subject to the local government 232 233 comprehensive plan and land development regulations or subject 234 to a modified development-of-regional-impact analysis. As used in this paragraph, an "essentially built-out" development of 235 236 regional impact means:

a. The <u>developers are</u> development is in compliance with
all applicable terms and conditions of the development order
except the <u>buildout</u> built out date; and

b.(I) The amount of development that remains to be built is less than the substantial deviation threshold specified in paragraph (19)(b) for each individual land use category, or, for a multiuse development, the sum total of all unbuilt land uses as a percentage of the applicable substantial deviation threshold is equal to or less than 100 percent; or

(II) The state land planning agency and the local government have agreed in writing that the amount of development Page 9 of 40

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248 to be built does not create the likelihood of any additional 249 regional impact not previously reviewed.

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251 In addition to the requirements of subparagraphs 3. and 4., the 252 single-family residential portions of a development may be considered "essentially built out" if all of the infrastructure 253 254 and horizontal development have been completed, at least 50 255 percent of the dwelling units have been completed, and more than 256 80 percent of the lots have been conveyed to third-party individual lot owners or to individual builders who own no more 257 than 40 lots at the time of the determination. 258

(h) If the property is annexed by another local
jurisdiction, the annexing jurisdiction shall adopt a new
development order that incorporates all previous rights and
obligations specified in the prior development order.

263

(19) SUBSTANTIAL DEVIATIONS. --

Any proposed change to a previously approved 264 (a) 265 development which creates a reasonable likelihood of additional 266 regional impact, or any type of regional impact created by the 267 change not previously reviewed by the regional planning agency, shall constitute a substantial deviation and shall cause the 268 269 proposed change development to be subject to further 270 development-of-regional-impact review. There are a variety of 271 reasons why a developer may wish to propose changes to an 272 approved development of regional impact, including changed market conditions. The procedures set forth in this subsection 273 274 are for that purpose.

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(b) Any proposed change to a previously approved
development of regional impact or development order condition
which, either individually or cumulatively with other changes,
exceeds any of the following criteria shall constitute a
substantial deviation and shall cause the development to be
subject to further development-of-regional-impact review without
the necessity for a finding of same by the local government:

1. An increase in the number of parking spaces at an attraction or recreational facility by <u>10</u> 5 percent or <u>330</u> 300 spaces, whichever is greater, or an increase in the number of spectators that may be accommodated at such a facility by <u>10</u> 5 percent or <u>1,100</u> 1,000 spectators, whichever is greater.

287 2. A new runway, a new terminal facility, a 25-percent
288 lengthening of an existing runway, or a 25-percent increase in
289 the number of gates of an existing terminal, but only if the
290 increase adds at least three additional gates.

291 3. An increase in the number of hospital beds by 5 percent
292 or 60 beds, whichever is greater.

293 <u>3.4.</u> An increase in industrial development area by <u>10</u> 5 294 percent or <u>35</u> 32 acres, whichever is greater.

4.5. An increase in the average annual acreage mined by 10 295 296 5 percent or 11 10 acres, whichever is greater, or an increase 297 in the average daily water consumption by a mining operation by 298 10 5 percent or 330,000 300,000 gallons, whichever is greater. 299 An increase in the size of the mine by 10 5 percent or 825 750 acres, whichever is less. An increase in the size of a heavy 300 301 mineral mine as defined in s. 378.403(7) will only constitute a substantial deviation if the average annual acreage mined is 302 Page 11 of 40

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303 more than 550 500 acres and consumes more than 3.3 3 million 304 gallons of water per day.

305 <u>5.6.</u> An increase in land area for office development by <u>10</u>306 5 percent or an increase of gross floor area of office307 development by <u>10</u> 5 percent or <u>66,000</u> 60,000 gross square feet,308 whichever is greater.

309 <u>6. An increase of development at a marina of 10 percent of</u> 310 wet storage or for 30 watercraft slips, whichever is greater, or 311 <u>20 percent of wet storage or 60 watercraft slips in an area</u> 312 identified by a local government in a boat facility siting plan 313 <u>as an appropriate site for additional marina development,</u> 314 whichever is greater.

315 7. An increase in the storage capacity for chemical or 316 petroleum storage facilities by 5 percent, 20,000 barrels, or 7 317 million pounds, whichever is greater.

318 8. An increase of development at a waterport of wet 319 storage for 20 watercraft, dry storage for 30 watercraft, or 320 wet/dry storage for 60 watercraft in an area identified in the 321 state marina siting plan as an appropriate site for additional 322 waterport development or a 5 percent increase in watercraft 323 storage capacity, whichever is greater.

324 7.9. An increase in the number of dwelling units by <u>10</u> 5 325 percent or <u>55</u> 50 dwelling units, whichever is greater.

326 <u>8. An increase in the number of dwelling units by 15</u>
 327 percent or 100 units, whichever is greater, provided that 20
 328 percent of the increase in the number of dwelling units is
 329 dedicated to the construction of workforce housing. For purposes
 330 of this subparagraph, the term "workforce housing" means housing
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331 that is affordable to a person who earns less than 120 percent 332 of the area median income.

<u>9.10.</u> An increase in commercial development by <u>55,000</u>
50,000 square feet of gross floor area or of parking spaces
provided for customers for <u>330</u> 300 cars or a <u>10-percent</u> 5
percent increase of either of these, whichever is greater.

337 <u>10.11.</u> An increase in hotel or motel <u>rooms</u> facility units
338 by 10 5 percent or 83 rooms 75 units, whichever is greater.

33911.12.An increase in a recreational vehicle park area by34010 5 percent or 110 100 vehicle spaces, whichever is less.

341 <u>12.13.</u> A decrease in the area set aside for open space of
342 5 percent or 20 acres, whichever is less.

343 <u>13.14.</u> A proposed increase to an approved multiuse 344 development of regional impact where the sum of the increases of 345 each land use as a percentage of the applicable substantial 346 deviation criteria is equal to or exceeds <u>110</u> 100 percent. The 347 percentage of any decrease in the amount of open space shall be 348 treated as an increase for purposes of determining when <u>110</u> 100 349 percent has been reached or exceeded.

350 <u>14.15.</u> A 15-percent increase in the number of external 351 vehicle trips generated by the development above that which was 352 projected during the original development-of-regional-impact 353 review.

354 <u>15.16.</u> Any change which would result in development of any 355 area which was specifically set aside in the application for 356 development approval or in the development order for 357 preservation or special protection of endangered or threatened 358 plants or animals designated as endangered, threatened, or Page 13 of 40

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359 species of special concern and their habitat, primary dunes, or 360 archaeological and historical sites designated as significant by 361 the Division of Historical Resources of the Department of State. 362 The further refinement of such areas by survey shall be 363 considered under sub-subparagraph (e)2.j. (e)5.b.

The substantial deviation numerical standards in subparagraphs 365 3., 5., 9., 10., and 13. 4., 6., 10., 14., excluding residential 366 367 uses, and in subparagraph 14. 15., are increased by 100 percent for a project certified under s. 403.973 which creates jobs and 368 369 meets criteria established by the Office of Tourism, Trade, and Economic Development as to its impact on an area's economy, 370 employment, and prevailing wage and skill levels. The 371 372 substantial deviation numerical standards in subparagraphs 3., 5., 7., 8., 9., 10., 13., and 14. 4., 6., 9., 10., 11., and 14. 373 are increased by 50 percent for a project located wholly within 374 an urban infill and redevelopment area designated on the 375 376 applicable adopted local comprehensive plan future land use map 377 and not located within the coastal high hazard area.

An extension of the date of buildout of a development, 378 (C) or any phase thereof, by more than 7 or more years shall be 379 380 presumed to create a substantial deviation subject to further development-of-regional-impact review. An extension of the date 381 of buildout, or any phase thereof, of more than 5 years or more 382 but less than 7 years shall be presumed not to create a 383 substantial deviation. The extension of the date of buildout of 384 an areawide development of regional impact by more than 5 years 385 but less than 10 years is presumed not to create a substantial 386 Page 14 of 40

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387 deviation. These presumptions may be rebutted by clear and convincing evidence at the public hearing held by the local 388 government. An extension of 5 years or less than 5 years is not 389 390 a substantial deviation. For the purpose of calculating when a 391 buildout or, phase, or termination date has been exceeded, the 392 time shall be tolled during the pendency of administrative or judicial proceedings relating to development permits. Any 393 extension of the buildout date of a project or a phase thereof 394 395 shall automatically extend the commencement date of the project, the termination date of the development order, the expiration 396 397 date of the development of regional impact, and the phases thereof if applicable by a like period of time. 398

399 A change in the plan of development of an approved (d) 400 development of regional impact resulting from requirements 401 imposed by the Department of Environmental Protection or any water management district created by s. 373.069 or any of their 402 successor agencies or by any appropriate federal regulatory 403 agency shall be submitted to the local government pursuant to 404 405 this subsection. The change shall be presumed not to create a substantial deviation subject to further development-of-406 regional-impact review. The presumption may be rebutted by clear 407 408 and convincing evidence at the public hearing held by the local 409 qovernment.

(e)1. Except for a development order rendered pursuant to subsection (22) or subsection (25), a proposed change to a development order that individually or cumulatively with any previous change is less than any numerical criterion contained in subparagraphs (b)1.-15. and does not exceed any other Page 15 of 40

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criterion, or that involves an extension of the buildout date of 415 416 a development, or any phase thereof, of less than 5 years is not subject to the public hearing requirements of subparagraph 417 418 (f)3., and is not subject to a determination pursuant to 419 subparagraph (f)5. Notice of the proposed change shall be made 420 to the regional planning council and the state land planning agency. Such notice shall include a description of previous 421 422 individual changes made to the development, including changes 423 previously approved by the local government, and shall include 424 appropriate amendments to the development order.

425 2. The following changes, individually or cumulatively426 with any previous changes, are not substantial deviations:

427 a. Changes in the name of the project, developer, owner,428 or monitoring official.

b. Changes to a setback that do not affect noise buffers,
environmental protection or mitigation areas, or archaeological
or historical resources.

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c. Changes to minimum lot sizes.

d. Changes in the configuration of internal roads that donot affect external access points.

e. Changes to the building design or orientation that stay
approximately within the approved area designated for such
building and parking lot, and which do not affect historical
buildings designated as significant by the Division of
Historical Resources of the Department of State.

f. Changes to increase the acreage in the development,
provided that no development is proposed on the acreage to be
added.

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443 Changes to eliminate an approved land use, provided q. 444 that there are no additional regional impacts. Changes required to conform to permits approved by any 445 h. 446 federal, state, or regional permitting agency, provided that 447 these changes do not create additional regional impacts. 448 i. Any renovation or redevelopment of development within a previously approved development of regional impact which does 449 450 not change land use or increase density or intensity of use. j. Changes that modify boundaries described in 451 subparagraph (b)15. due to science-based refinement of such 452 453 areas by survey, by habitat evaluation, by other recognized assessment methodology, or by an environmental assessment. 454 k.j. Any other change which the state land planning agency 455 456 agrees in writing is similar in nature, impact, or character to 457 the changes enumerated in sub-subparagraphs a.-j. a. i. and which does not create the likelihood of any additional regional 458 459 impact. 460 461 This subsection does not require a development order amendment for any change listed in sub-subparagraphs a.-k., but shall, 462 prior to implementation of those changes, require 45 days' 463 464 notice with the appropriate documentation to the state land planning agency, the regional planning agency, and the local 465 466 government, and publication of a public notice that meets the 467 local government's criteria for a notice of proposed change. If the state land planning agency, the regional planning agency, or 468 469 the local government objects within 45 days after publication of 470 the public notice, the change shall require a notice of proposed Page 17 of 40

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471 change and shall be presumed not to be a substantial deviation. In addition, a memorandum of the notification of the changed 472 notice shall be filed with the clerk of the circuit court along 473 474 with a legal description of the affected development of regional 475 impact. If a subsequent change requiring a notice of proposed 476 change is made to the development of regional impact, 477 modifications to the development of regional impact made in all 478 prior notices must be reflected as amendments to the development 479 order memorandum a.-j. unless such issue is addressed either in 480 the existing development order or in the application for 481 development approval, but, in the case of the application, only if, and in the manner in which, the application is incorporated 482 483 in the development order.

3. Except for the change authorized by sub-subparagraph
2.f., any addition of land not previously reviewed or any change
not specified in paragraph (b) or paragraph (c) shall be
presumed to create a substantial deviation. This presumption may
be rebutted by clear and convincing evidence.

489 4. Any submittal of a proposed change to a previously approved development shall include a description of individual 490 changes previously made to the development, including changes 491 492 previously approved by the local government. The local government shall consider the previous and current proposed 493 494 changes in deciding whether such changes cumulatively constitute 495 a substantial deviation requiring further development-ofregional-impact review. 496

497 5. The following changes to an approved development of
 498 regional impact shall be presumed to create a substantial
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499 deviation. Such presumption may be rebutted by clear and 500 convincing evidence.

a. A change proposed for 15 percent or more of the acreage
to a land use not previously approved in the development order.
Changes of less than 15 percent shall be presumed not to create
a substantial deviation.

b. Except for the types of uses listed in subparagraph
(b)16., any change which would result in the development of any
area which was specifically set aside in the application for
development approval or in the development order for
preservation, buffers, or special protection, including habitat
for plant and animal species, archaeological and historical
sites, dunes, and other special areas.

512 <u>b.e.</u> Notwithstanding any provision of paragraph (b) to the 513 contrary, a proposed change consisting of simultaneous increases 514 and decreases of at least two of the uses within an authorized 515 multiuse development of regional impact which was originally 516 approved with three or more uses specified in s. 380.0651(3)(c), 517 (d), (f), and (g) and residential use.

(f)1. The state land planning agency shall establish by rule standard forms for submittal of proposed changes to a previously approved development of regional impact which may require further development-of-regional-impact review. At a minimum, the standard form shall require the developer to provide the precise language that the developer proposes to delete or add as an amendment to the development order.

525 2. The developer shall submit, simultaneously, to the 526 local government, the regional planning agency, and the state Page 19 of 40

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527 land planning agency the request for approval of a proposed528 change.

529 No sooner than 30 days but no later than 45 days after 3. 530 submittal by the developer to the local government, the state 531 land planning agency, and the appropriate regional planning 532 agency, the local government shall give 15 days' notice and schedule a public hearing to consider the change that the 533 534 developer asserts does not create a substantial deviation. This public hearing shall be held within 60 90 days after submittal 535 536 of the proposed changes, unless that time is extended by the 537 developer.

The appropriate regional planning agency or the state 538 4. 539 land planning agency shall review the proposed change and, no 540 later than 45 days after submittal by the developer of the proposed change, unless that time is extended by the developer, 541 and prior to the public hearing at which the proposed change is 542 to be considered, shall advise the local government in writing 543 544 whether it objects to the proposed change, shall specify the reasons for its objection, if any, and shall provide a copy to 545 546 the developer.

At the public hearing, the local government shall 547 5. 548 determine whether the proposed change requires further development-of-regional-impact review. The provisions of 549 550 paragraphs (a) and (e), the thresholds set forth in paragraph 551 (b), and the presumptions set forth in paragraphs (c) and (d) and subparagraph (e)3. shall be applicable in determining 552 whether further development-of-regional-impact review is 553 required. 554

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555 6. If the local government determines that the proposed change does not require further development-of-regional-impact 556 557 review and is otherwise approved, or if the proposed change is 558 not subject to a hearing and determination pursuant to 559 subparagraphs 3. and 5. and is otherwise approved, the local 560 government shall issue an amendment to the development order 561 incorporating the approved change and conditions of approval 562 relating to the change. The decision of the local government to approve, with or without conditions, or to deny the proposed 563 change that the developer asserts does not require further 564 565 review shall be subject to the appeal provisions of s. 380.07. 566 However, the state land planning agency may not appeal the local 567 government decision if it did not comply with subparagraph 4. 568 The state land planning agency may not appeal a change to a development order made pursuant to subparagraph (e)1. or 569 570 subparagraph (e)2. for developments of regional impact approved after January 1, 1980, unless the change would result in a 571 572 significant impact to a regionally significant archaeological, 573 historical, or natural resource not previously identified in the 574 original development-of-regional-impact review.

(g) If a proposed change requires further development-ofregional-impact review pursuant to this section, the review shall be conducted subject to the following additional conditions:

579 1. The development-of-regional-impact review conducted by 580 the appropriate regional planning agency shall address only 581 those issues raised by the proposed change except as provided in 582 subparagraph 2.

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2. The regional planning agency shall consider, and the local government shall determine whether to approve, approve with conditions, or deny the proposed change as it relates to the entire development. If the local government determines that the proposed change, as it relates to the entire development, is unacceptable, the local government shall deny the change.

3. If the local government determines that the proposed change, as it relates to the entire development, should be approved, any new conditions in the amendment to the development order issued by the local government shall address only those issues raised by the proposed change <u>and require mitigation only</u> for the individual and cumulative impacts of the proposed change.

4. Development within the previously approved development of regional impact may continue, as approved, during the development-of-regional-impact review in those portions of the development which are not <u>directly</u> affected by the proposed change.

601 (h) When further development-of-regional-impact review is required because a substantial deviation has been determined or 602 admitted by the developer, the amendment to the development 603 604 order issued by the local government shall be consistent with the requirements of subsection (15) and shall be subject to the 605 606 hearing and appeal provisions of s. 380.07. The state land 607 planning agency or the appropriate regional planning agency need 608 not participate at the local hearing in order to appeal a local 609 government development order issued pursuant to this paragraph. 610 STATUTORY EXEMPTIONS. --(24)

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(a) Any proposed hospital which has a designed capacity of
not more than 100 beds is exempt from the provisions of this
section.

(b) Any proposed electrical transmission line or
electrical power plant is exempt from the provisions of this
section, except any steam or solar electrical generating
facility of less than 50 megawatts in capacity attached to a
development of regional impact.

(c) Any proposed addition to an existing sports facility
complex is exempt from the provisions of this section if the
addition meets the following characteristics:

622 1. It would not operate concurrently with the scheduled623 hours of operation of the existing facility.

624 2. Its seating capacity would be no more than 75 percent625 of the capacity of the existing facility.

3. The sports facility complex property is owned by apublic body prior to July 1, 1983.

628

629 This exemption does not apply to any pari-mutuel facility.

(d) Any proposed addition or cumulative additions
subsequent to July 1, 1988, to an existing sports facility
complex owned by a state university is exempt if the increased
seating capacity of the complex is no more than 30 percent of
the capacity of the existing facility.

(e) Any addition of permanent seats or parking spaces for
an existing sports facility located on property owned by a
public body prior to July 1, 1973, is exempt from the provisions
of this section if future additions do not expand existing
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639 permanent seating or parking capacity more than 15 percent640 annually in excess of the prior year's capacity.

641 Any increase in the seating capacity of an existing (f) 642 sports facility having a permanent seating capacity of at least 643 50,000 spectators is exempt from the provisions of this section, 644 provided that such an increase does not increase permanent 645 seating capacity by more than 5 percent per year and not to exceed a total of 10 percent in any 5-year period, and provided 646 that the sports facility notifies the appropriate local 647 government within which the facility is located of the increase 648 649 at least 6 months prior to the initial use of the increased seating, in order to permit the appropriate local government to 650 651 develop a traffic management plan for the traffic generated by 652 the increase. Any traffic management plan shall be consistent with the local comprehensive plan, the regional policy plan, and 653 the state comprehensive plan. 654

(g) Any expansion in the permanent seating capacity or
additional improved parking facilities of an existing sports
facility is exempt from the provisions of this section, if the
following conditions exist:

659 1.a. The sports facility had a permanent seating capacity660 on January 1, 1991, of at least 41,000 spectator seats;

b. The sum of such expansions in permanent seating
capacity does not exceed a total of 10 percent in any 5-year
period and does not exceed a cumulative total of 20 percent for
any such expansions; or

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675

c. The increase in additional improved parking facilities
is a one-time addition and does not exceed 3,500 parking spaces
serving the sports facility; and

668 2. The local government having jurisdiction of the sports 669 facility includes in the development order or development permit 670 approving such expansion under this paragraph a finding of fact 671 that the proposed expansion is consistent with the 672 transportation, water, sewer and stormwater drainage provisions 673 of the approved local comprehensive plan and local land 674 development regulations relating to those provisions.

Any owner or developer who intends to rely on this statutory 676 677 exemption shall provide to the department a copy of the local 678 government application for a development permit. Within 45 days of receipt of the application, the department shall render to 679 the local government an advisory and nonbinding opinion, in 680 681 writing, stating whether, in the department's opinion, the 682 prescribed conditions exist for an exemption under this 683 paragraph. The local government shall render the development order approving each such expansion to the department. The 684 owner, developer, or department may appeal the local government 685 686 development order pursuant to s. 380.07, within 45 days after the order is rendered. The scope of review shall be limited to 687 688 the determination of whether the conditions prescribed in this 689 paragraph exist. If any sports facility expansion undergoes development of regional impact review, all previous expansions 690 691 which were exempt under this paragraph shall be included in the 692 development of regional impact review.

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693 Expansion to port harbors, spoil disposal sites, (h) navigation channels, turning basins, harbor berths, and other 694 695 related inwater harbor facilities of ports listed in s. 696 403.021(9)(b), port transportation facilities and projects listed in s. 311.07(3)(b), and intermodal transportation 697 698 facilities identified pursuant to s. 311.09(3) are exempt from 699 the provisions of this section when such expansions, projects, 700 or facilities are consistent with comprehensive master plans that are in compliance with the provisions of s. 163.3178. 701

(i) Any proposed facility for the storage of any petroleum
product or any expansion of an existing facility is exempt from
the provisions of this section, if the facility is consistent
with a local comprehensive plan that is in compliance with s.
163.3177 or is consistent with a comprehensive port master plan
that is in compliance with s. 163.3178.

(j) Any renovation or redevelopment within the same land
parcel which does not change land use or increase density or
intensity of use.

711 (k)1. Any waterport or marina development is exempt from the provisions of this section if the relevant county or 712 municipality has adopted a boating facility siting plan or 713 policy, which includes applicable criteria, considering such 714 factors as natural resources, manatee protection needs, and 715 716 recreation and economic demands as generally outlined in the 717 Bureau of Protected Species Management Boat Facility Siting Guide, dated August 2000, into the coastal management or land 718 719 use element of its comprehensive plan. The adoption of boating 720 facility siting plans or policies into the comprehensive plan is Page 26 of 40

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exempt from the provisions of s. 163.3187(1). Any waterport or marina development within the municipalities or counties with boating facility siting plans or policies that meet the above criteria, adopted prior to April 1, 2002, are exempt from the provisions of this section, when their boating facility siting plan or policy is adopted as part of the relevant local government's comprehensive plan.

728 2. Within 6 months of the effective date of this law, The 729 Department of Community Affairs, in conjunction with the 730 Department of Environmental Protection and the Florida Fish and 731 Wildlife Conservation Commission, shall provide technical 732 assistance and guidelines, including model plans, policies and 733 criteria to local governments for the development of their 734 siting plans.

Any proposed development within an urban service 735 (1)736 boundary established under s. 163.3177(14) is exempt from the provisions of this section if the local government having 737 738 jurisdiction over the area where the development is proposed has adopted the urban service boundary, and has entered into a 739 740 binding agreement with adjacent jurisdictions that would be impacted and with the Department of Transportation regarding the 741 742 mitigation of impacts on state and regional transportation 743 facilities, and has adopted a proportionate share methodology 744 pursuant to s. 163.3180(16).

(m) Any proposed development within a rural land stewardship area created under s. 163.3177(11)(d) is exempt from the provisions of this section if the local government that has adopted the rural land stewardship area has entered into a Page 27 of 40

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binding agreement with jurisdictions that would be impacted and the Department of Transportation regarding the mitigation of impacts on state and regional transportation facilities, and has adopted a proportionate share methodology pursuant to s. 163.3180(16).

754 (n) Any proposed development or redevelopment within an 755 area designated as an urban infill and redevelopment area under 756 s. 163.2517 is exempt from the provisions of this section if the 757 local government has entered into a binding agreement with 758 jurisdictions that would be impacted and the Department of Transportation regarding the mitigation of impacts on state and 759 760 regional transportation facilities, and has adopted a 761 proportionate share methodology pursuant to s. 163.3180(16).

(o) The establishment, relocation, or expansion of any
military installation as defined in s. 163.3175, is exempt from
this section.

765 (p) Any self-storage warehousing that does not allow
 766 retail or other services is exempt from this section.

767 (q) Any proposed nursing home or assisted living facility
 768 is exempt from this section.

769 (r) Any development identified in an airport master plan
 770 and adopted into the comprehensive plan pursuant to s.

771 <u>163.3177(6)(k) is exempt from this section.</u>

772 (s) Any development identified in a campus master plan and
 773 adopted pursuant to s. 1013.30 is exempt from this section.

(t) Any development in a specific area plan which is

775 prepared pursuant to s. 163.3245 and adopted into the

776 comprehensive plan is exempt from this section. Page 28 of 40

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777 778 If a use is exempt from review as a development of regional 779 impact under paragraphs (a) - (t) but will be part of a larger 780 project that is subject to review as a development of regional 781 impact, the impact of the exempt use must be included in the 782 review of the larger project. 783 PARTIAL STATUTORY EXEMPTIONS. --(28) 784 (a) If the binding agreement referenced under paragraph 785 (24) (1) for urban service boundaries is not entered into within 786 12 months after establishment of the urban service boundary, the 787 development-of-regional-impact review for projects within the urban service boundary must address transportation impacts only. 788 789 If the binding agreement referenced under paragraph (b) 790 (24) (n) for designated urban infill and redevelopment areas is 791 not entered into within 12 months after the designation of the area or July 1, 2007, whichever occurs later, the development-792 793 of-regional-impact review for projects within the urban infill 794 and redevelopment area must address transportation impacts only. 795 (c) A local government that does not wish to enter into a 796 binding agreement or that is unable to agree on the terms of the agreement referenced under paragraph (24)(1) or paragraph 797 798 (24) (n) shall provide written notification to the state land 799 planning agency of the failure to enter into a binding agreement 800 within the 12-month period referenced in paragraphs (a) and (b). 801 Following the notification of the state land planning agency, 802 the development-of-regional-impact review for projects within 803 the urban service boundary under paragraph (24)(1) or for an

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CS 804 urban infill and redevelopment area under paragraph (24)(n) must 805 address transportation impacts only. Section 2. Paragraphs (d) and (e) of subsection (3) of 806 807 section 380.0651, Florida Statutes, are amended, paragraph (k) 808 of subsection (3) is redesignated as paragraph (1), and a new 809 paragraph (k) is added to that subsection, to read: Statewide guidelines and standards. --810 380.0651 The following statewide guidelines and standards shall 811 (3) 812 be applied in the manner described in s. 380.06(2) to determine 813 whether the following developments shall be required to undergo 814 development-of-regional-impact review: Office development. -- Any proposed office building or 815 (d) 816 park operated under common ownership, development plan, or 817 management that: 818 1. Encompasses 300,000 or more square feet of gross floor area; or 819 Encompasses more than 600,000 square feet of gross 820 2. 821 floor area in a county with a population greater than 500,000 822 and only in a geographic area specifically designated as highly 823 suitable for increased threshold intensity in the approved local 824 comprehensive plan and in the strategic regional policy plan. 825 (e) Marinas and port facilities.--The proposed 826 construction of any waterport or marina is required to undergo 827 development-of-regional-impact review if it is, except one 828 designed for: 829 The wet storage or mooring of more fewer than 150 1.a. 830 watercraft used exclusively for sport, pleasure, or commercial 831 fishing; - or

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832 The dry storage of fewer than 200 watercraft used b. 833 exclusively for sport, pleasure, or commercial fishing, or b.c. The wet or dry storage or mooring of more fewer than 834 835 150 watercraft on or adjacent to an inland freshwater lake 836 except Lake Okeechobee or any lake that which has been 837 designated an Outstanding Florida Water., or 838 d. The wet or dry storage or mooring of fewer than 50 839 watercraft of 40 feet in length or less of any type or purpose. 840 The numeric thresholds contained in this subparagraph shall be 841 842 doubled for proposed marina developers who enter into a binding 843 commitment with the local government to set aside at least 15 844 percent of the wet storage or moorings for public use or rental. 845 The subthreshold exceptions to this paragraph's 2. requirements for development-of-regional-impact review do shall 846 not apply to any waterport or marina facility located within or 847 which serves physical development located within a coastal 848 849 barrier resource unit on an unbridged barrier island designated pursuant to 16 U.S.C. s. 3501. 850 851 In addition to the foregoing, for projects for which no 852 853 environmental resource permit or sovereign submerged land lease is required, the Department of Environmental Protection must 854 855 determine in writing that a proposed marina in excess of 75 10 856 slips or storage spaces or a combination of the two is located 857 so that it will not adversely impact Outstanding Florida Waters or Class II waters and will not contribute boat traffic in a 858 859 manner that will have an adverse impact on an area known to be, Page 31 of 40

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or likely to be, frequented by manatees. If the Department of
Environmental Protection fails to issue its determination within
45 days <u>after</u> of receipt of a formal written request, it has
waived its authority to make such determination. The Department
of Environmental Protection determination shall constitute final
agency action pursuant to chapter 120.

866 2. The dry storage of fewer than 300 watercraft used
867 exclusively for sport, pleasure, or commercial fishing at a
868 marina constructed and in operation prior to July 1, 1985.

869 3. Any proposed marina development with both wet and dry 870 mooring or storage used exclusively for sport, pleasure, or commercial fishing, where the sum of percentages of the 871 872 applicable wet and dry mooring or storage thresholds equals 100 873 percent. This threshold is in addition to, and does not 874 preclude, a development from being required to undergo 875 development of regional impact review under sub subparagraphs 876 1.a. and b. and subparagraph 2.

877 (k) Workforce housing. -- The applicable guidelines for 878 residential development and the residential component for 879 multiuse development shall be increased by 20 percent where the developer demonstrates that at least 15 percent of the 880 881 residential dwelling units will be dedicated to workforce 882 housing. For purposes of this subparagraph, the term "workforce 883 housing" means housing that is affordable to a person who earns 884 less than 120 percent of the area median income. 885 (1)(k) Schools.--886 The proposed construction of any public, private, or 1. proprietary postsecondary educational campus which provides for 887

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a design population of more than 5,000 full-time equivalent
students, or the proposed physical expansion of any public,
private, or proprietary postsecondary educational campus having
such a design population that would increase the population by
at least 20 percent of the design population.

893 2. As used in this paragraph, "full-time equivalent 894 student" means enrollment for 15 or more quarter hours during a 895 single academic semester. In career centers or other 896 institutions which do not employ semester hours or quarter hours in accounting for student participation, enrollment for 18 897 898 contact hours shall be considered equivalent to one quarter hour, and enrollment for 27 contact hours shall be considered 899 900 equivalent to one semester hour.

3. This paragraph does not apply to institutions which are
the subject of a campus master plan adopted by the university
board of trustees pursuant to s. 1013.30.

904 Section 3. Section 380.07, Florida Statutes, is amended to 905 read:

906

380.07 Florida Land and Water Adjudicatory Commission.--

907 (1) There is hereby created the Florida Land and Water
908 Adjudicatory Commission, which shall consist of the
909 Administration Commission. The commission may adopt rules
910 necessary to ensure compliance with the area of critical state
911 concern program and the requirements for developments of
912 regional impact as set forth in this chapter.

913 (2) Whenever any local government issues any development 914 order in any area of critical state concern, or in regard to any 915 development of regional impact, copies of such orders as Page 33 of 40

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prescribed by rule by the state land planning agency shall be 916 transmitted to the state land planning agency, the regional 917 planning agency, and the owner or developer of the property 918 919 affected by such order. The state land planning agency shall 920 adopt rules describing development order rendition and 921 effectiveness in designated areas of critical state concern. 922 Within 45 days after the order is rendered, the owner, the 923 developer, or the state land planning agency may appeal the 924 order to the Florida Land and Water Adjudicatory Commission by filing a petition alleging that the development order is not 925 926 consistent with the provisions of this part notice of appeal 927 with the commission. The appropriate regional planning agency by 928 vote at a regularly scheduled meeting may recommend that the 929 state land planning agency undertake an appeal of a developmentof-regional-impact development order. Upon the request of an 930 appropriate regional planning council, affected local 931 government, or any citizen, the state land planning agency shall 932 933 consider whether to appeal the order and shall respond to the 934 request within the 45-day appeal period. Any appeal taken by a regional planning agency between March 1, 1993, and the 935 936 effective date of this section may only be continued if the 937 state land planning agency has also filed an appeal. Any appeal initiated by a regional planning agency on or before March 1, 938 1993, shall continue until completion of the appeal process and 939 940 any subsequent appellate review, as if the regional planning agency were authorized to initiate the appeal. 941 942 Notwithstanding any other provision of law, an appeal (3)

943 of a development order by the state land planning agency under Page 34 of 40

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944	this section may include consistency of the development order
945	with the local comprehensive plan. However, if a development
946	order relating to a development of regional impact has been
947	challenged in a proceeding under s. 163.3215 and a party to the
948	proceeding serves notice to the state land planning agency of
949	the pending proceeding under s. 163.3215, the state land
950	planning agency shall:
951	(a) Raise its consistency issues by intervening as a full
952	party in the pending proceeding under s. 163.3215 within 30 days
953	after service of the notice; and
954	(b) Dismiss the consistency issues from the development
955	order appeal.
956	(4) The appellant shall furnish a copy of the petition to
957	the opposing party, as the case may be, and to the local
958	government that issued the order. The filing of the petition
959	stays the effectiveness of the order until after the completion
960	of the appeal process.
961	(5) (3) The 45-day appeal period for a development of
962	regional impact within the jurisdiction of more than one local
963	government shall not commence until after all the local
964	governments having jurisdiction over the proposed development of
965	regional impact have rendered their development orders. The
966	appellant shall furnish a copy of the notice of appeal to the
967	opposing party, as the case may be, and to the local government
968	which issued the order. The filing of the notice of appeal shall
969	stay the effectiveness of the order until after the completion
970	of the appeal process.

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971 (6) (4) Prior to issuing an order, the Florida Land and 972 Water Adjudicatory Commission shall hold a hearing pursuant to the provisions of chapter 120. The commission shall encourage 973 974 the submission of appeals on the record made below in cases in 975 which the development order was issued after a full and complete 976 hearing before the local government or an agency thereof. 977 (7) (7) (5) The Florida Land and Water Adjudicatory Commission 978 shall issue a decision granting or denying permission to develop 979 pursuant to the standards of this chapter and may attach conditions and restrictions to its decisions. 980 981 (6) If an appeal is filed with respect to any issues 982 within the scope of a permitting program authorized by chapter 983 161, chapter 373, or chapter 403 and for which a permit or 984 conceptual review approval has been obtained prior to the 985 issuance of a development order, any such issue shall be 986 specifically identified in the notice of appeal which is filed 987 pursuant to this section, together with other issues which 988 constitute grounds for the appeal. The appeal may proceed with 989 respect to issues within the scope of permitting programs for 990 which a permit or conceptual review approval has been obtained prior to the issuance of a development order only after the 991 992 commission determines by majority vote at a regularly scheduled 993 commission meeting that statewide or regional interests may be 994 adversely affected by the development. In making this 995 determination, there shall be a rebuttable presumption that 996 statewide and regional interests relating to issues within the 997 scope of the permitting programs for which a permit or

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998 conceptual approval has been obtained are not adversely 999 affected.

1000 Section 4. Section 380.115, Florida Statutes, is amended 1001 to read:

1002 380.115 Vested rights and duties; effect of size
1003 reduction, changes in guidelines and standards chs. 2002-20 and
1004 2002 296.--

A change in a development-of-regional-impact guideline 1005 (1)1006 and standard does not abridge Nothing contained in this act 1007 abridges or modify modifies any vested or other right or any 1008 duty or obligation pursuant to any development order or agreement that is applicable to a development of regional impact 1009 1010 on the effective date of this act. A development that has 1011 received a development-of-regional-impact development order 1012 pursuant to s. 380.06, but is no longer required to undergo development-of-regional-impact review by operation of a change 1013 1014 in the guidelines and standards or has reduced its size below 1015 the thresholds in s. 380.0651 of this act, shall be governed by 1016 the following procedures:

(a) The development shall continue to be governed by the
development-of-regional-impact development order and may be
completed in reliance upon and pursuant to the development order
unless the developer or landowner has followed the procedures
for rescission in paragraph (b). The development-of-regionalimpact development order may be enforced by the local government
as provided by ss. 380.06(17) and 380.11.

1024 (b) If requested by the developer or landowner, the 1025 development-of-regional-impact development order shall may be Page 37 of 40

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1026 rescinded by the local government having jurisdiction upon a 1027 showing that all required mitigation related to the amount of 1028 development that existed on the date of rescission has been 1029 completed abandoned pursuant to the process in s. 380.06(26).

1030 (2) A development with an application for development 1031 approval pending, and determined sufficient pursuant to s. 380.06 s. 380.06(10), on the effective date of a change to the 1032 guidelines and standards this act, or a notification of proposed 1033 1034 change pending on the effective date of a change to the 1035 quidelines and standards this act, may elect to continue such 1036 review pursuant to s. 380.06. At the conclusion of the pending 1037 review, including any appeals pursuant to s. 380.07, the 1038 resulting development order shall be governed by the provisions 1039 of subsection (1).

1040 (3) A landowner that has filed an application for a 1041 development-of-regional-impact review prior to the adoption of 1042 an optional sector plan pursuant to s. 163.3245 may elect to 1043 have the application reviewed pursuant to s. 380.06, 1044 comprehensive plan provisions in force prior to adoption of the 1045 sector plan, and any requested comprehensive plan amendments 1046 that accompany the application.

1047 Section 5. Section 342.07, Florida Statutes, is amended to 1048 read:

1049 342.07 Recreational and commercial working waterfronts; 1050 legislative findings; definitions.--

1051 (1) The Legislature recognizes that there is an important 1052 state interest in facilitating boating <u>and other recreational</u> 1053 access to the state's navigable waters. This access is vital to Page 38 of 40

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1054 tourists and recreational users and the marine industry in the 1055 state, to maintaining or enhancing the \$57 billion economic impact of tourism and the \$14 billion economic impact of boating 1056 1057 in the state annually, and to ensuring continued access to all residents and visitors to the navigable waters of the state. The 1058 1059 Legislature recognizes that there is an important state interest in maintaining viable water-dependent support facilities, such 1060 as public lodging establishments and boat hauling and repairing 1061 and commercial fishing facilities, and in maintaining the 1062 1063 availability of public access to the navigable waters of the 1064 state. The Legislature further recognizes that the waterways of the state are important for engaging in commerce and the 1065 1066 transportation of goods and people upon such waterways and that such commerce and transportation is not feasible unless there is 1067 1068 access to and from the navigable waters of the state through recreational and commercial working waterfronts. 1069

1070 As used in this section, the term "recreational and (2) 1071 commercial working waterfront" means a parcel or parcels of real 1072 property that provide access for water-dependent commercial and recreational activities, including public lodging establishments 1073 as defined in chapter 509, or provide access for the public to 1074 1075 the navigable waters of the state. Recreational and commercial 1076 working waterfronts require direct access to or a location on, 1077 over, or adjacent to a navigable body of water. The term includes water-dependent facilities that are open to the public 1078 and offer public access by vessels to the waters of the state or 1079 that are support facilities for recreational, commercial, 1080 1081 research, or governmental vessels. These facilities include Page 39 of 40

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docks, wharfs, lifts, wet and dry marinas, boat ramps, boat hauling and repair facilities, commercial fishing facilities, boat construction facilities, and other support structures over the water. As used in this section, the term "vessel" has the same meaning as in s. 327.02(37). Seaports are excluded from the definition.

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Section 6. This act shall take effect July 1, 2006.

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