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CHAMBER ACTION

The State Infrastructure Council recommends the following:

Council/Committee Substitute

Remove the entire bill and insert:

A bill to be entitled An act relating to growth management; amending s. 163.3177, F.S.; encouraging local governments to adopt recreational surface water use policies; providing criteria and exemptions for such policies; authorizing assistance for the development of such policies; directing the Office of Program Policy Analysis and Government Accountability to submit a report to the Legislature; revising a provision relating to the amount of transferrable land use credits; amending s. 163.3180, F.S.; conforming a cross-reference; amending s. 197.303, F.S.; revising the criteria for ad valorem tax deferral for working waterfront properties; including public

for working waterfront properties; including public lodging establishments in the description of working waterfront properties; amending s. 342.07, F.S.; adding recreational activities as an important state interest; including public lodging establishments within the definition of the term "recreational and commercial working waterfront"; creating s. 373.4132, F.S.; directing

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23 water management district governing boards and the 24 Department of Environmental Protection to require permits 25 for certain activities relating to certain dry storage facilities; providing criteria for application of such 26 permits; preserving regulatory authority for the 27 department and governing boards; amending s. 380.06, F.S.; 28 providing for the state land planning agency to determine 29 the amount of development that remains to be built in 30 certain circumstances; specifying certain requirements for 31 a development order; revising the circumstances in which a 32 local government may issue permits for development 33 34 subsequent to the buildout date; revising the definition of an essentially built-out development; revising the 35 criteria under which a proposed change constitutes a 36 37 substantial deviation; providing criteria for calculating certain deviations; clarifying the criteria under which 38 the extension of a buildout date is presumed to create a 39 substantial deviation; requiring that notice of any change 40 41 to certain set-aside areas be submitted to the local government; requiring that notice of certain changes be 42 given to the state land planning agency, regional planning 43 44 agency, and local government; revising the statutory exemptions from development-of-regional-impact review for 45 46 certain facilities; removing waterport and marina developments from development-of-regional-impact review; 47 48 providing statutory exemptions and partial statutory exemptions for the development of certain facilities; 49 50 providing that the impacts from an exempt use that will be Page 2 of 57

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51 part of a larger project be included in the development-52 of-regional-impact review of the larger project; providing that vesting provisions relating to authorized 53 54 developments of regional impact are not applicable to certain projects; amending s. 380.0651, F.S.; revising the 55 statewide guidelines and standards for development-of-56 regional-impact review of office developments; deleting 57 such quidelines and standards for port facilities; 58 revising such guidelines and standards for residential 59 developments; providing such guidelines and standards for 60 workforce housing; amending s. 380.07, F.S.; revising the 61 appellate procedures for development orders within a 62 development of regional impact to the Florida Land and 63 Water Adjudicatory Commission; amending s. 380.115, F.S.; 64 65 providing that a change in a development-of-regionalimpact quideline and standard does not abridge or modify 66 any vested right or duty under a development order; 67 providing a process for the rescission of a development 68 69 order by the local government in certain circumstances; providing an exemption for certain applications for 70 development approval and notices of proposed changes; 71 72 amending s. 403.813, F.S.; revising permitting exceptions 73 for the construction of private docks in certain 74 waterways; providing an effective date. 75 76 Be It Enacted by the Legislature of the State of Florida: 77

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Section 1. Paragraph (g) of subsection (6) and paragraph
(d) of subsection (11) of section 163.3177, Florida Statutes,
are amended to read:

81 163.3177 Required and optional elements of comprehensive 82 plan; studies and surveys.--

(6) In addition to the requirements of subsections (1)-(5)
and (12), the comprehensive plan shall include the following
elements:

86 (g)<u>1.</u> For those units of local government identified in s.
87 380.24, a coastal management element, appropriately related to
88 the particular requirements of paragraphs (d) and (e) and
89 meeting the requirements of s. 163.3178(2) and (3). The coastal
90 management element shall set forth the policies that shall guide
91 the local government's decisions and program implementation with
92 respect to the following objectives:

93 <u>a.1.</u> Maintenance, restoration, and enhancement of the 94 overall quality of the coastal zone environment, including, but 95 not limited to, its amenities and aesthetic values.

96 <u>b.2.</u> Continued existence of viable populations of all
97 species of wildlife and marine life.

98 <u>c.</u>^{3.} The orderly and balanced utilization and
 99 preservation, consistent with sound conservation principles, of
 100 all living and nonliving coastal zone resources.

101 <u>d.4.</u> Avoidance of irreversible and irretrievable loss of
 102 coastal zone resources.

103 <u>e.5.</u> Ecological planning principles and assumptions to be
 104 used in the determination of suitability and extent of permitted
 105 development.

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<u>f.</u>6. Proposed management and regulatory techniques. <u>g.</u>7. Limitation of public expenditures that subsidize

108 development in high-hazard coastal areas.

109 <u>h.8.</u> Protection of human life against the effects of 110 natural disasters.

111 <u>i.9.</u> The orderly development, maintenance, and use of 112 ports identified in s. 403.021(9) to facilitate deepwater 113 commercial navigation and other related activities.

114 <u>j.10.</u> Preservation, including sensitive adaptive use of 115 historic and archaeological resources.

116 2. As part of this element, a local government that has a 117 coastal management element in its comprehensive plan is 118 encouraged to adopt recreational surface water use policies that 119 include applicable criteria for and consider such factors as natural resources, manatee protection needs, protection of 120 working waterfronts and public access to the water, and 121 122 recreation and economic demands. Criteria for manatee protection 123 in the recreational surface water use policies should reflect 124 applicable guidance outlined in the Boat Facility Siting Guide prepared by the Fish and Wildlife Conservation Commission. If 125 the local government elects to adopt recreational surface water 126 127 use policies by comprehensive plan amendment, such comprehensive 128 plan amendment is exempt from the provisions of s. 163.3187(1). 129 Local governments that wish to adopt recreational surface water 130 use policies may be eligible for assistance with the development 131 of such policies through the Florida Coastal Management Program. 132 The Office of Program Policy Analysis and Government 133 Accountability shall submit a report on the adoption of

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134 recreational surface water use policies under this subparagraph 135 to the President of the Senate, the Speaker of the House of 136 Representatives, and the majority and minority leaders of the 137 Senate and the House of Representatives no later than December 138 1, 2010.

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(11)

The department, in cooperation with the Department 140 (d)1. of Agriculture and Consumer Services, the Department of 141 142 Environmental Protection, water management districts, and regional planning councils, shall provide assistance to local 143 144 governments in the implementation of this paragraph and rule 9J-5.006(5)(1), Florida Administrative Code. Implementation of 145 146 those provisions shall include a process by which the department 147 may authorize local governments to designate all or portions of 148 lands classified in the future land use element as predominantly agricultural, rural, open, open-rural, or a substantively 149 150 equivalent land use, as a rural land stewardship area within 151 which planning and economic incentives are applied to encourage 152 the implementation of innovative and flexible planning and development strategies and creative land use planning 153 techniques, including those contained herein and in rule 9J-154 155 5.006(5)(1), Florida Administrative Code. Assistance may include, but is not limited to: 156

a. Assistance from the Department of Environmental
Protection and water management districts in creating the
geographic information systems land cover database and aerial
photogrammetry needed to prepare for a rural land stewardship
area;

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b. Support for local government implementation of rural
land stewardship concepts by providing information and
assistance to local governments regarding land acquisition
programs that may be used by the local government or landowners
to leverage the protection of greater acreage and maximize the
effectiveness of rural land stewardship areas; and

168 c. Expansion of the role of the Department of Community 169 Affairs as a resource agency to facilitate establishment of 170 rural land stewardship areas in smaller rural counties that do 171 not have the staff or planning budgets to create a rural land 172 stewardship area.

The department shall encourage participation by local 173 2. 174 governments of different sizes and rural characteristics in 175 establishing and implementing rural land stewardship areas. It is the intent of the Legislature that rural land stewardship 176 177 areas be used to further the following broad principles of rural sustainability: restoration and maintenance of the economic 178 179 value of rural land; control of urban sprawl; identification and protection of ecosystems, habitats, and natural resources; 180 promotion of rural economic activity; maintenance of the 181 viability of Florida's agricultural economy; and protection of 182 183 the character of rural areas of Florida. Rural land stewardship 184 areas may be multicounty in order to encourage coordinated regional stewardship planning. 185

3. A local government, in conjunction with a regional
planning council, a stakeholder organization of private land
owners, or another local government, shall notify the department
in writing of its intent to designate a rural land stewardship
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190 area. The written notification shall describe the basis for the 191 designation, including the extent to which the rural land 192 stewardship area enhances rural land values, controls urban 193 sprawl, provides necessary open space for agriculture and 194 protection of the natural environment, promotes rural economic 195 activity, and maintains rural character and the economic 196 viability of agriculture.

4. A rural land stewardship area shall be not less than 10,000 acres and shall be located outside of municipalities and established urban growth boundaries, and shall be designated by plan amendment. The plan amendment designating a rural land stewardship area shall be subject to review by the Department of Community Affairs pursuant to s. 163.3184 and shall provide for the following:

Criteria for the designation of receiving areas within 204 a. rural land stewardship areas in which innovative planning and 205 206 development strategies may be applied. Criteria shall at a 207 minimum provide for the following: adequacy of suitable land to 208 accommodate development so as to avoid conflict with environmentally sensitive areas, resources, and habitats; 209 compatibility between and transition from higher density uses to 210 211 lower intensity rural uses; the establishment of receiving area 212 service boundaries which provide for a separation between receiving areas and other land uses within the rural land 213 stewardship area through limitations on the extension of 214 services; and connection of receiving areas with the rest of the 215 rural land stewardship area using rural design and rural road 216 217 corridors.

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b. Goals, objectives, and policies setting forth the
innovative planning and development strategies to be applied
within rural land stewardship areas pursuant to the provisions
of this section.

222 A process for the implementation of innovative planning с. 223 and development strategies within the rural land stewardship area, including those described in this subsection and rule 9J-224 5.006(5)(1), Florida Administrative Code, which provide for a 225 functional mix of land uses, including adequate available 226 workforce housing, including low, very-low and moderate income 227 228 housing for the development anticipated in the receiving area 229 and which are applied through the adoption by the local 230 government of zoning and land development regulations applicable to the rural land stewardship area. 231

d. A process which encourages visioning pursuant to s.
163.3167(11) to ensure that innovative planning and development
strategies comply with the provisions of this section.

e. The control of sprawl through the use of innovative
strategies and creative land use techniques consistent with the
provisions of this subsection and rule 9J-5.006(5)(1), Florida
Administrative Code.

239 5. A receiving area shall be designated by the adoption of a land development regulation. Prior to the designation of a 240 receiving area, the local government shall provide the 241 Department of Community Affairs a period of 30 days in which to 242 review a proposed receiving area for consistency with the rural 243 land stewardship area plan amendment and to provide comments to 244 the local government. At the time of designation of a 245 Page 9 of 57

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stewardship receiving area, a listed species survey will be 246 247 performed. If listed species occur on the receiving area site, the developer shall coordinate with each appropriate local, 248 249 state, or federal agency to determine if adequate provisions 250 have been made to protect those species in accordance with 251 applicable regulations. In determining the adequacy of provisions for the protection of listed species and their 252 habitats, the rural land stewardship area shall be considered as 253 254 a whole, and the impacts to areas to be developed as receiving areas shall be considered together with the environmental 255 256 benefits of areas protected as sending areas in fulfilling this criteria. 257

258 6. Upon the adoption of a plan amendment creating a rural 259 land stewardship area, the local government shall, by ordinance, establish the methodology for the creation, conveyance, and use 260 of transferable rural land use credits, otherwise referred to as 261 stewardship credits, the application of which shall not 262 constitute a right to develop land, nor increase density of 263 264 land, except as provided by this section. The total amount of 265 transferable rural land use credits within the rural land stewardship area must enable the realization of the long-term 266 267 vision and goals for the 25-year or greater projected population of the rural land stewardship area, which may take into 268 269 consideration the anticipated effect of the proposed receiving 270 areas. Transferable rural land use credits are subject to the following limitations: 271

 a. Transferable rural land use credits may only exist
 within a rural land stewardship area. Page 10 of 57

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b. Transferable rural land use credits may only be used on lands designated as receiving areas and then solely for the purpose of implementing innovative planning and development strategies and creative land use planning techniques adopted by the local government pursuant to this section.

c. Transferable rural land use credits assigned to a parcel of land within a rural land stewardship area shall cease to exist if the parcel of land is removed from the rural land stewardship area by plan amendment.

Neither the creation of the rural land stewardship area 283 d. 284 by plan amendment nor the assignment of transferable rural land 285 use credits by the local government shall operate to displace 286 the underlying density of land uses assigned to a parcel of land 287 within the rural land stewardship area; however, if transferable rural land use credits are transferred from a parcel for use 288 within a designated receiving area, the underlying density 289 assigned to the parcel of land shall cease to exist. 290

e. The underlying density on each parcel of land located within a rural land stewardship area shall not be increased or decreased by the local government, except as a result of the conveyance or use of transferable rural land use credits, as long as the parcel remains within the rural land stewardship area.

f. Transferable rural land use credits shall cease to exist on a parcel of land where the underlying density assigned to the parcel of land is utilized.

300 g. An increase in the density of use on a parcel of land 301 located within a designated receiving area may occur only Page 11 of 57

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302 through the assignment or use of transferable rural land use303 credits and shall not require a plan amendment.

h. A change in the density of land use on parcels located within receiving areas shall be specified in a development order which reflects the total number of transferable rural land use credits assigned to the parcel of land and the infrastructure and support services necessary to provide for a functional mix of land uses corresponding to the plan of development.

i. Land within a rural land stewardship area may be
removed from the rural land stewardship area through a plan
amendment.

j. Transferable rural land use credits may be assigned at 313 314 different ratios of credits per acre according to the natural 315 resource or other beneficial use characteristics of the land and according to the land use remaining following the transfer of 316 credits, with the highest number of credits per acre assigned to 317 318 the most environmentally valuable land or, in locations where the retention of open space and agricultural land is a priority, 319 to such lands. 320

k. The use or conveyance of transferable rural land use credits must be recorded in the public records of the county in which the property is located as a covenant or restrictive easement running with the land in favor of the county and either the Department of Environmental Protection, Department of Agriculture and Consumer Services, a water management district, or a recognized statewide land trust.

 328 7. Owners of land within rural land stewardship areas
 329 should be provided incentives to enter into rural land Page 12 of 57

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FLORIDA HOUSE OF REPRESENTATIVES	F	L	0	R		D	А		Н	0	U	S	Е	0	F	R	Е	Р	R	Е	S	Е	Ν	Т	Α	Т		V	Е	S
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330 stewardship agreements, pursuant to existing law and rules 331 adopted thereto, with state agencies, water management 332 districts, and local governments to achieve mutually agreed upon 333 conservation objectives. Such incentives may include, but not be 334 limited to, the following:

a. Opportunity to accumulate transferable mitigationcredits.

337

b. Extended permit agreements.

338 c. Opportunities for recreational leases and ecotourism.

339 d. Payment for specified land management services on
340 publicly owned land, or property under covenant or restricted
341 easement in favor of a public entity.

e. Option agreements for sale to public entities or
private land conservation entities, in either fee or easement,
upon achievement of conservation objectives.

345 8. The department shall report to the Legislature on an 346 annual basis on the results of implementation of rural land 347 stewardship areas authorized by the department, including 348 successes and failures in achieving the intent of the 349 Legislature as expressed in this paragraph.

350 Section 2. Paragraph (a) of subsection (12) of section 351 163.3180, Florida Statutes, is amended to read:

352

163.3180 Concurrency.--

353 (12) When authorized by a local comprehensive plan, a 354 multiuse development of regional impact may satisfy the 355 transportation concurrency requirements of the local 356 comprehensive plan, the local government's concurrency 357 management system, and s. 380.06 by payment of a proportionate-Page 13 of 57

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358 share contribution for local and regionally significant traffic 359 impacts, if:

(a) The development of regional impact meets or exceeds
the guidelines and standards of s. 380.0651(3)(h)(i) and rule
28-24.032(2), Florida Administrative Code, and includes a
residential component that contains at least 100 residential
dwelling units or 15 percent of the applicable residential
guideline and standard, whichever is greater;

The proportionate-share contribution may be applied to any 367 368 transportation facility to satisfy the provisions of this 369 subsection and the local comprehensive plan, but, for the 370 purposes of this subsection, the amount of the proportionate-371 share contribution shall be calculated based upon the cumulative 372 number of trips from the proposed development expected to reach roadways during the peak hour from the complete buildout of a 373 374 stage or phase being approved, divided by the change in the peak 375 hour maximum service volume of roadways resulting from 376 construction of an improvement necessary to maintain the adopted level of service, multiplied by the construction cost, at the 377 time of developer payment, of the improvement necessary to 378 379 maintain the adopted level of service. For purposes of this subsection, "construction cost" includes all associated costs of 380 the improvement. 381

382 Section 3. Subsection (3) of section 197.303, Florida383 Statutes, is amended to read:

384 197.303 Ad valorem tax deferral for recreational and 385 commercial working waterfront properties.--Page 14 of 57

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(3) The ordinance shall designate the percentage or amount
of the deferral and the type and location of working waterfront
property, including the type of public lodging establishments,
for which deferrals may be granted, which may include any
property meeting the provisions of s. 342.07(2), which property
may be further required to be located within a particular
geographic area or areas of the county or municipality.

393 Section 4. Section 342.07, Florida Statutes, is amended to 394 read:

395 342.07 Recreational and commercial working waterfronts; 396 legislative findings; definitions.--

The Legislature recognizes that there is an important 397 (1)state interest in facilitating boating and other recreational 398 399 access to the state's navigable waters. This access is vital to tourists and recreational users and the marine industry in the 400 state, to maintaining or enhancing the \$57 billion economic 401 impact of tourism and the \$14 billion economic impact of boating 402 in the state annually, and to ensuring continued access to all 403 404 residents and visitors to the navigable waters of the state. The Legislature recognizes that there is an important state interest 405 in maintaining viable water-dependent support facilities, such 406 407 as public lodging establishments and boat hauling and repairing and commercial fishing facilities, and in maintaining the 408 409 availability of public access to the navigable waters of the 410 state. The Legislature further recognizes that the waterways of the state are important for engaging in commerce and the 411 transportation of goods and people upon such waterways and that 412 such commerce and transportation is not feasible unless there is 413 Page 15 of 57

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414 access to and from the navigable waters of the state through415 recreational and commercial working waterfronts.

As used in this section, the term "recreational and 416 (2) 417 commercial working waterfront" means a parcel or parcels of real property that provide access for water-dependent commercial and 418 recreational activities, including public lodging establishments 419 as defined in chapter 509, or provide access for the public to 420 the navigable waters of the state. Recreational and commercial 421 422 working waterfronts require direct access to or a location on, 423 over, or adjacent to a navigable body of water. The term 424 includes water-dependent facilities that are open to the public 425 and offer public access by vessels to the waters of the state or 426 that are support facilities for recreational, commercial, 427 research, or governmental vessels. These facilities include public lodging establishments, docks, wharfs, lifts, wet and dry 428 marinas, boat ramps, boat hauling and repair facilities, 429 commercial fishing facilities, boat construction facilities, and 430 other support structures over the water. As used in this 431 432 section, the term "vessel" has the same meaning as in s. 327.02(37). Seaports are excluded from the definition. 433

434 Section 5. Section 373.4132, Florida Statutes, is created 435 to read:

436 <u>373.4132</u> Dry storage facility permitting.--The governing

437 board or the department shall require a permit under this part,

438 including s. 373.4145, for the construction, alteration,

439 operation, maintenance, abandonment, or removal of a dry storage

- 440 <u>facility for 10 or more vessels that is functionally associated</u>
- 441 with a boat launching area. As part of an applicant's Page 16 of 57

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CS 442 demonstration that such a facility will not be harmful to the 443 water resources and will not be inconsistent with the overall objectives of the district, the governing board or department 444 445 shall require the applicant to provide reasonable assurance that the secondary impacts from the facility will not cause adverse 446 447 impacts to the functions of wetlands and surface waters, including violations of state water quality standards applicable 448 to waters as defined in s. 403.031(13), and will meet the public 449 450 interest test of s. 373.414(1)(a), including the potential adverse impacts to manatees. Nothing in this section shall 451 452 affect the authority of the governing board or the department to 453 regulate such secondary impacts under this part for other 454 regulated activities. 455 Paragraph (d) of subsection (2), paragraphs (a) Section 6. and (i) of subsection (4), and subsections (15), (19), and (24) 456 of section 380.06, Florida Statutes, are amended, and subsection 457 (28) is added to that section, to read: 458 459 380.06 Developments of regional impact. --460 (2) STATEWIDE GUIDELINES AND STANDARDS. --(d) The guidelines and standards shall be applied as 461 follows: 462 463 1. Fixed thresholds. --464 A development that is below 100 percent of all a. 465 numerical thresholds in the quidelines and standards shall not 466 be required to undergo development-of-regional-impact review. 467 A development that is at or above 120 percent of any b. 468 numerical threshold shall be required to undergo development-of-469 regional-impact review.

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470 Projects certified under s. 403.973 which create at c. 471 least 100 jobs and meet the criteria of the Office of Tourism, Trade, and Economic Development as to their impact on an area's 472 473 economy, employment, and prevailing wage and skill levels that 474 are at or below 100 percent of the numerical thresholds for 475 industrial plants, industrial parks, distribution, warehousing or wholesaling facilities, office development or multiuse 476 477 projects other than residential, as described in s. 478 380.0651(3)(c), (d), and (h)(i), are not required to undergo 479 development-of-regional-impact review.

2. Rebuttable presumption.--It shall be presumed that a
development that is at 100 percent or between 100 and 120
percent of a numerical threshold shall be required to undergo
development-of-regional-impact review.

484

(4) BINDING LETTER.--

If any developer is in doubt whether his or her 485 (a) 486 proposed development must undergo development-of-regional-impact 487 review under the guidelines and standards, whether his or her 488 rights have vested pursuant to subsection (20), or whether a proposed substantial change to a development of regional impact 489 concerning which rights had previously vested pursuant to 490 491 subsection (20) would divest such rights, the developer may 492 request a determination from the state land planning agency. The 493 developer or the appropriate local government having 494 jurisdiction may request that the state land planning agency 495 determine whether the amount of development that remains to be 496 built in an approved development of regional impact meets the 497 criteria of subparagraph (15)(g)3.

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498 In response to an inquiry from a developer or the (i) appropriate local government having jurisdiction, the state land 499 planning agency may issue an informal determination in the form 500 501 of a clearance letter as to whether a development is required to 502 undergo development-of-regional-impact review or whether the amount of development that remains to be built in an approved 503 504 development of regional impact meets the criteria of 505 subparagraph (15)(g)3. A clearance letter may be based solely on 506 the information provided by the developer, and the state land planning agency is not required to conduct an investigation of 507 508 that information. If any material information provided by the developer is incomplete or inaccurate, the clearance letter is 509 510 not binding upon the state land planning agency. A clearance 511 letter does not constitute final agency action. LOCAL GOVERNMENT DEVELOPMENT ORDER. --512 (15)The appropriate local government shall render a 513 (a) decision on the application within 30 days after the hearing 514 515 unless an extension is requested by the developer. When possible, local governments shall issue 516 (b) development orders concurrently with any other local permits or 517 development approvals that may be applicable to the proposed 518 519 development. The development order shall include findings of fact 520 (C)and conclusions of law consistent with subsections (13) and 521 522 (14). The development order: Shall specify the monitoring procedures and the local 523 1. official responsible for assuring compliance by the developer 524 525 with the development order. Page 19 of 57

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2. Shall establish compliance dates for the development order, including a deadline for commencing physical development and for compliance with conditions of approval or phasing requirements, and shall include a <u>buildout</u> termination date that reasonably reflects the time <u>anticipated</u> required to complete the development.

Shall establish a date until which the local government 532 3. agrees that the approved development of regional impact shall 533 534 not be subject to downzoning, unit density reduction, or intensity reduction, unless the local government can demonstrate 535 536 that substantial changes in the conditions underlying the 537 approval of the development order have occurred or the 538 development order was based on substantially inaccurate 539 information provided by the developer or that the change is clearly established by local government to be essential to the 540 public health, safety, or welfare. The date established pursuant 541 to this subparagraph shall be no sooner than the buildout date 542 543 of the project.

4. Shall specify the requirements for the biennial report designated under subsection (18), including the date of submission, parties to whom the report is submitted, and contents of the report, based upon the rules adopted by the state land planning agency. Such rules shall specify the scope of any additional local requirements that may be necessary for the report.

551 5. May specify the types of changes to the development 552 which shall require submission for a substantial deviation

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553 determination or a notice of proposed change under subsection 554 (19).

555

6. Shall include a legal description of the property.

(d) Conditions of a development order that require a developer to contribute land for a public facility or construct, expand, or pay for land acquisition or construction or expansion of a public facility, or portion thereof, shall meet the following criteria:

561 1. The need to construct new facilities or add to the
562 present system of public facilities must be reasonably
563 attributable to the proposed development.

2. Any contribution of funds, land, or public facilities required from the developer shall be comparable to the amount of funds, land, or public facilities that the state or the local government would reasonably expect to expend or provide, based on projected costs of comparable projects, to mitigate the impacts reasonably attributable to the proposed development.

3. Any funds or lands contributed must be expressly
designated and used to mitigate impacts reasonably attributable
to the proposed development.

4. Construction or expansion of a public facility by a nongovernmental developer as a condition of a development order to mitigate the impacts reasonably attributable to the proposed development is not subject to competitive bidding or competitive negotiation for selection of a contractor or design professional for any part of the construction or design unless required by the local government that issues the development order.

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580 (e)1. Effective July 1, 1986, A local government shall not include, as a development order condition for a development of 581 regional impact, any requirement that a developer contribute or 582 583 pay for land acquisition or construction or expansion of public 584 facilities or portions thereof unless the local government has 585 enacted a local ordinance which requires other development not 586 subject to this section to contribute its proportionate share of 587 the funds, land, or public facilities necessary to accommodate 588 any impacts having a rational nexus to the proposed development, and the need to construct new facilities or add to the present 589 590 system of public facilities must be reasonably attributable to 591 the proposed development.

A local government shall not approve a development of 592 2. 593 regional impact that does not make adequate provision for the 594 public facilities needed to accommodate the impacts of the 595 proposed development unless the local government includes in the development order a commitment by the local government to 596 597 provide these facilities consistently with the development 598 schedule approved in the development order; however, a local 599 government's failure to meet the requirements of subparagraph 1. and this subparagraph shall not preclude the issuance of a 600 601 development order where adequate provision is made by the developer for the public facilities needed to accommodate the 602 603 impacts of the proposed development. Any funds or lands 604 contributed by a developer must be expressly designated and used 605 to accommodate impacts reasonably attributable to the proposed 606 development.

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3. The Department of Community Affairs and other state and
regional agencies involved in the administration and
implementation of this act shall cooperate and work with units
of local government in preparing and adopting local impact fee
and other contribution ordinances.

Notice of the adoption of a development order or the 612 (f) subsequent amendments to an adopted development order shall be 613 recorded by the developer, in accordance with s. 28.222, with 614 615 the clerk of the circuit court for each county in which the development is located. The notice shall include a legal 616 617 description of the property covered by the order and shall state which unit of local government adopted the development order, 618 619 the date of adoption, the date of adoption of any amendments to 620 the development order, the location where the adopted order with any amendments may be examined, and that the development order 621 constitutes a land development regulation applicable to the 622 property. The recording of this notice shall not constitute a 623 624 lien, cloud, or encumbrance on real property, or actual or 625 constructive notice of any such lien, cloud, or encumbrance. This paragraph applies only to developments initially approved 626 under this section after July 1, 1980. 627

(g) A local government shall not issue permits for
 development subsequent to the <u>buildout</u> termination date or
 expiration date contained in the development order unless:

1. The proposed development has been evaluated
cumulatively with existing development under the substantial
deviation provisions of subsection (19) subsequent to the
termination or expiration date;

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635 2. The proposed development is consistent with an 636 abandonment of development order that has been issued in accordance with the provisions of subsection (26); or 637 638 The development of regional impact is essentially built 3. 639 out, in that all the mitigation requirements in the development order have been satisfied, all developers are in compliance with 640 641 all applicable terms and conditions of the development order except the buildout date, and the amount of proposed development 642 643 that remains to be built is less than 20 percent of any 644 applicable development-of-regional-impact threshold; or

645 4.3. The project has been determined to be an essentially built-out development of regional impact through an agreement 646 647 executed by the developer, the state land planning agency, and 648 the local government, in accordance with s. 380.032, which will establish the terms and conditions under which the development 649 may be continued. If the project is determined to be essentially 650 built out built-out, development may proceed pursuant to the s. 651 652 380.032 agreement after the termination or expiration date contained in the development order without further development-653 654 of-regional-impact review subject to the local government comprehensive plan and land development regulations or subject 655 656 to a modified development-of-regional-impact analysis. As used in this paragraph, an "essentially built-out" development of 657 658 regional impact means:

a. The <u>developers are</u> development is in compliance with
all applicable terms and conditions of the development order
except the <u>buildout</u> built-out date; and

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662 The amount of development that remains to be built b.(I) 663 is less than the substantial deviation threshold specified in paragraph (19) (b) for each individual land use category, or, for 664 665 a multiuse development, the sum total of all unbuilt land uses 666 as a percentage of the applicable substantial deviation 667 threshold is equal to or less than 100 percent; or

The state land planning agency and the local 668 (II)669 government have agreed in writing that the amount of development 670 to be built does not create the likelihood of any additional 671 regional impact not previously reviewed.

673 The single-family residential portions of a development may be 674 considered "essentially built out" if all of the workforce 675 housing obligations and all of the infrastructure and horizontal 676 development have been completed, at least 50 percent of the 677 dwelling units have been completed, and more than 80 percent of 678 the lots have been conveyed to third-party individual lot owners 679 or to individual builders who own no more than 40 lots at the time of the determination. The mobile home park portions of a 680 681 development may be considered "essentially built out" if all the 682 infrastructure and horizontal development has been completed, and at least 50 percent of the lots are leased to individual 683 684 mobile home owners.

685 If the property is annexed by another local (h) 686 jurisdiction, the annexing jurisdiction shall adopt a new 687 development order that incorporates all previous rights and 688 obligations specified in the prior development order.

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690 Any proposed change to a previously approved (a) development which creates a reasonable likelihood of additional 691 regional impact, or any type of regional impact created by the 692 693 change not previously reviewed by the regional planning agency, 694 shall constitute a substantial deviation and shall cause the 695 proposed change development to be subject to further 696 development-of-regional-impact review. There are a variety of 697 reasons why a developer may wish to propose changes to an approved development of regional impact, including changed 698 market conditions. The procedures set forth in this subsection 699 700 are for that purpose.

(b) Any proposed change to a previously approved development of regional impact or development order condition which, either individually or cumulatively with other changes, exceeds any of the following criteria shall constitute a substantial deviation and shall cause the development to be subject to further development-of-regional-impact review without the necessity for a finding of same by the local government:

7081. An increase in the number of parking spaces at an709attraction or recreational facility by $\underline{10}$ 5 percent or $\underline{330}$ $\underline{300}$ 710spaces, whichever is greater, or an increase in the number of711spectators that may be accommodated at such a facility by $\underline{10}$ 5712percent or $\underline{1,100}$ $\underline{1,000}$ spectators, whichever is greater.

2. A new runway, a new terminal facility, a 25-percent
lengthening of an existing runway, or a 25-percent increase in
the number of gates of an existing terminal, but only if the
increase adds at least three additional gates.

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CS 717 An increase in the number of hospital beds by 5 percent 3. 718 or 60 beds, whichever is greater. 3.4. An increase in industrial development area by 10 5 719 720 percent or 35 32 acres, whichever is greater. 721 4.5. An increase in the average annual acreage mined by 10 722 5 percent or 11 10 acres, whichever is greater, or an increase in the average daily water consumption by a mining operation by 723 724 10 5 percent or 330,000 300,000 gallons, whichever is greater. A 725 net An increase in the size of the mine by 10 $\frac{5}{2}$ percent or 825 750 acres, whichever is less. For purposes of calculating any 726 727 net increases in size, only additions and deletions of lands 728 that have not been mined shall be considered. An increase in the 729 size of a heavy mineral mine as defined in s. 378.403(7) will 730 only constitute a substantial deviation if the average annual acreage mined is more than 550 500 acres and consumes more than 731 732 $3.3 \xrightarrow{3}$ million gallons of water per day. 5.6. An increase in land area for office development by 10 733 734 5 percent or an increase of gross floor area of office 735 development by 10 $\frac{5}{2}$ percent or 66,000 $\frac{60,000}{2}$ gross square feet, 736 whichever is greater. 737 7. An increase in the storage capacity for chemical or 738 petroleum storage facilities by 5 percent, 20,000 barrels, or 7 739 million pounds, whichever is greater. 740 8. An increase of development at a waterport of wet 741 storage for 20 watercraft, dry storage for 30 watercraft, or wet/dry storage for 60 watercraft in an area identified in the 742 743 state marina siting plan as an appropriate site for additional

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CS 744 waterport development or a 5-percent increase in watercraft 745 storage capacity, whichever is greater. 6.9. An increase in the number of dwelling units by 10 5 746 747 percent or 55 50 dwelling units, whichever is greater. 748 7. An increase in the number of dwelling units by 50 749 percent or 200 units, whichever is greater, provided that 15 750 percent of the proposed additional dwelling units are dedicated 751 to affordable workforce housing, subject to a recorded land use restriction that shall be for a period of not less than 20 years 752 and that includes resale provisions to ensure long-term 753 754 affordability for income-eligible homeowners and renters and 755 provisions for the workforce housing to be commenced prior to 756 the completion of 50 percent of the market rate dwelling. For purposes of this subparagraph, the term "affordable workforce 757 758 housing" means housing that is affordable to a person who earns 759 less than 120 percent of the area median income, or less than 760 140 percent of the area median income if located in a county in 761 which the median purchase price for a single-family existing 762 home exceeds the statewide median purchase price of a single-763 family existing home. For purposes of this subparagraph, the term "statewide median purchase price of a single-family 764 existing home" means the statewide purchase price as determined 765 in the Florida Sales Report, Single-Family Existing Homes, 766 767 released each January by the Florida Association of Realtors and 768 the University of Florida Real Estate Research Center. 769 8.10. An increase in commercial development by 55,000 770 50,000 square feet of gross floor area or of parking spaces

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provided for customers for <u>330</u> 300 cars or a <u>10-percent</u> 5-
percent increase of either of these, whichever is greater.

773 <u>9.11.</u> An increase in hotel or motel <u>rooms</u> facility units
774 by <u>10</u> 5 percent or <u>83 rooms</u> 75 units, whichever is greater.

77510.12. An increase in a recreational vehicle park area by77610 5 percent or 110 100 vehicle spaces, whichever is less.

777 <u>11.13.</u> A decrease in the area set aside for open space of
778 5 percent or 20 acres, whichever is less.

779 <u>12.14.</u> A proposed increase to an approved multiuse 780 development of regional impact where the sum of the increases of 781 each land use as a percentage of the applicable substantial 782 deviation criteria is equal to or exceeds <u>110</u> 100 percent. The 783 percentage of any decrease in the amount of open space shall be 784 treated as an increase for purposes of determining when <u>110</u> 100 785 percent has been reached or exceeded.

786 <u>13.15.</u> A 15-percent increase in the number of external 787 vehicle trips generated by the development above that which was 788 projected during the original development-of-regional-impact 789 review.

790 14.16. Any change which would result in development of any area which was specifically set aside in the application for 791 792 development approval or in the development order for preservation or special protection of endangered or threatened 793 794 plants or animals designated as endangered, threatened, or 795 species of special concern and their habitat, any species 796 protected by 16 U.S.C. s. 668a-668d, primary dunes, or 797 archaeological and historical sites designated as significant by 798 the Division of Historical Resources of the Department of State. Page 29 of 57

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799 The further refinement of the boundaries and configuration of 800 such areas by survey shall be considered under sub-subparagraph 801 (e)2.j. (e)5.b.

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803 The substantial deviation numerical standards in subparagraphs 804 3., 5., 8., 9., and 12. 4., 6., 10., 14., excluding residential uses, and in subparagraph 13. 15., are increased by 100 percent 805 for a project certified under s. 403.973 which creates jobs and 806 807 meets criteria established by the Office of Tourism, Trade, and Economic Development as to its impact on an area's economy, 808 809 employment, and prevailing wage and skill levels. The substantial deviation numerical standards in subparagraphs 3., 810 811 5., 6., 7., 8., 9., 12., and 13. 4., 6., 9., 10., 11., and 14. are increased by 50 percent for a project located wholly within 812 an urban infill and redevelopment area designated on the 813 applicable adopted local comprehensive plan future land use map 814 and not located within the coastal high hazard area. 815

(c) An extension of the date of buildout of a development, 816 or any phase thereof, by more than 7 or more years shall be 817 presumed to create a substantial deviation subject to further 818 development-of-regional-impact review. An extension of the date 819 of buildout, or any phase thereof, of more than 5 years or more 820 but not more less than 7 years shall be presumed not to create a 821 822 substantial deviation. The extension of the date of buildout of 823 an areawide development of regional impact by more than 5 years but less than 10 years is presumed not to create a substantial 824 825 deviation. These presumptions may be rebutted by clear and convincing evidence at the public hearing held by the local 826 Page 30 of 57

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government. An extension of 5 years or less than 5 years is not 827 828 a substantial deviation. For the purpose of calculating when a buildout or, phase, or termination date has been exceeded, the 829 830 time shall be tolled during the pendency of administrative or 831 judicial proceedings relating to development permits. Any 832 extension of the buildout date of a project or a phase thereof shall automatically extend the commencement date of the project, 833 the termination date of the development order, the expiration 834 835 date of the development of regional impact, and the phases thereof if applicable by a like period of time. 836

837 A change in the plan of development of an approved (d) development of regional impact resulting from requirements 838 839 imposed by the Department of Environmental Protection or any 840 water management district created by s. 373.069 or any of their successor agencies or by any appropriate federal regulatory 841 agency shall be submitted to the local government pursuant to 842 843 this subsection. The change shall be presumed not to create a 844 substantial deviation subject to further development-of-845 regional-impact review. The presumption may be rebutted by clear and convincing evidence at the public hearing held by the local 846 847 qovernment.

848 (e)1. Except for a development order rendered pursuant to 849 subsection (22) or subsection (25), a proposed change to a 850 development order that individually or cumulatively with any 851 previous change is less than any numerical criterion contained in subparagraphs (b)1.-13. (b)1. 15. and does not exceed any 852 other criterion, or that involves an extension of the buildout 853 854 date of a development, or any phase thereof, of less than 5 Page 31 of 57

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years is not subject to the public hearing requirements of 855 subparagraph (f)3., and is not subject to a determination 856 857 pursuant to subparagraph (f)5. Notice of the proposed change 858 shall be made to the regional planning council and the state 859 land planning agency. Such notice shall include a description of 860 previous individual changes made to the development, including 861 changes previously approved by the local government, and shall 862 include appropriate amendments to the development order.

863 2. The following changes, individually or cumulatively864 with any previous changes, are not substantial deviations:

a. Changes in the name of the project, developer, owner,or monitoring official.

b. Changes to a setback that do not affect noise buffers,
environmental protection or mitigation areas, or archaeological
or historical resources.

870

c. Changes to minimum lot sizes.

d. Changes in the configuration of internal roads that donot affect external access points.

e. Changes to the building design or orientation that stay
approximately within the approved area designated for such
building and parking lot, and which do not affect historical
buildings designated as significant by the Division of
Historical Resources of the Department of State.

f. Changes to increase the acreage in the development,
provided that no development is proposed on the acreage to be
added.

881 g. Changes to eliminate an approved land use, provided 882 that there are no additional regional impacts. Page 32 of 57

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883 Changes required to conform to permits approved by any h. federal, state, or regional permitting agency, provided that 884 these changes do not create additional regional impacts. 885 886 Any renovation or redevelopment of development within a i. 887 previously approved development of regional impact which does 888 not change land use or increase density or intensity of use. 889 Changes that modify boundaries and configuration of j. 890 areas described in subparagraph (b)14. due to science-based refinement of such areas by survey, by habitat evaluation, by 891 892 other recognized assessment methodology, or by an environmental 893 assessment. In order for changes to qualify under this sub-894 subparagraph, the survey, habitat evaluation, or assessment must 895 occur prior to the time a conservation easement protecting such 896 lands is recorded and must not result in any net decrease in the total acreage of the lands specifically set aside for permanent 897 preservation in the final development order. 898 k.j. Any other change which the state land planning 899 900 agency, in consultation with the regional planning council, 901 agrees in writing is similar in nature, impact, or character to 902 the changes enumerated in sub-subparagraphs a.-j. a. i. and which does not create the likelihood of any additional regional 903 impact. 904 905 906 This subsection does not require the filing of a notice of 907 proposed change but shall require an application to the local 908 government to amend the development order in accordance with the 909 local government's procedures for amendment of a development 910 order. In accordance with the local government's procedures, Page 33 of 57

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911 including requirements for notice to the applicant and the public, the local government shall either deny the application 912 913 for amendment or adopt an amendment to the development order 914 which approves the application with or without conditions. 915 Following adoption, the local government shall render to the state land planning agency the amendment to the development 916 917 order. The state land planning agency may appeal, pursuant to s. 918 380.07(3), the amendment to the development order if the 919 amendment involves sub-subparagraph g., sub-subparagraph h., 920 sub-subparagraph j., or sub-subparagraph k. and it believes the 921 change creates a reasonable likelihood of new or additional 922 regional impacts a development order amendment for any change 923 listed in sub subparagraphs a. j. unless such issue is addressed 924 either in the existing development order or in the application 925 for development approval, but, in the case of the application, 926 only if, and in the manner in which, the application is 927 incorporated in the development order.

3. Except for the change authorized by sub-subparagraph 2.f., any addition of land not previously reviewed or any change not specified in paragraph (b) or paragraph (c) shall be presumed to create a substantial deviation. This presumption may be rebutted by clear and convincing evidence.

4. Any submittal of a proposed change to a previously
approved development shall include a description of individual
changes previously made to the development, including changes
previously approved by the local government. The local
government shall consider the previous and current proposed
changes in deciding whether such changes cumulatively constitute
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939 a substantial deviation requiring further development-of-940 regional-impact review.

5. The following changes to an approved development of regional impact shall be presumed to create a substantial deviation. Such presumption may be rebutted by clear and convincing evidence.

a. A change proposed for 15 percent or more of the acreage
to a land use not previously approved in the development order.
Changes of less than 15 percent shall be presumed not to create
a substantial deviation.

b. Except for the types of uses listed in subparagraph
(b)16., any change which would result in the development of any
area which was specifically set aside in the application for
development approval or in the development order for
preservation, buffers, or special protection, including habitat
for plant and animal species, archaeological and historical
sites, dunes, and other special areas.

956 <u>b.e.</u> Notwithstanding any provision of paragraph (b) to the 957 contrary, a proposed change consisting of simultaneous increases 958 and decreases of at least two of the uses within an authorized 959 multiuse development of regional impact which was originally 960 approved with three or more uses specified in s. 380.0651(3)(c), 961 (d), <u>(e)-(f)</u>, and <u>(f)-(g)</u> and residential use.

962 (f)1. The state land planning agency shall establish by 963 rule standard forms for submittal of proposed changes to a 964 previously approved development of regional impact which may 965 require further development-of-regional-impact review. At a 966 minimum, the standard form shall require the developer to Page 35 of 57

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provide the precise language that the developer proposes to delete or add as an amendment to the development order.

969 The developer shall submit, simultaneously, to the 2. 970 local government, the regional planning agency, and the state 971 land planning agency the request for approval of a proposed 972 change.

973 No sooner than 30 days but no later than 45 days after 3. 974 submittal by the developer to the local government, the state 975 land planning agency, and the appropriate regional planning agency, the local government shall give 15 days' notice and 976 977 schedule a public hearing to consider the change that the developer asserts does not create a substantial deviation. This 978 979 public hearing shall be held within 60 90 days after submittal 980 of the proposed changes, unless that time is extended by the developer. 981

982 The appropriate regional planning agency or the state 4. land planning agency shall review the proposed change and, no 983 984 later than 45 days after submittal by the developer of the 985 proposed change, unless that time is extended by the developer, and prior to the public hearing at which the proposed change is 986 to be considered, shall advise the local government in writing 987 whether it objects to the proposed change, shall specify the 988 reasons for its objection, if any, and shall provide a copy to 989 990 the developer.

991 At the public hearing, the local government shall 5. determine whether the proposed change requires further 992 993 development-of-regional-impact review. The provisions of 994 paragraphs (a) and (e), the thresholds set forth in paragraph Page 36 of 57

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995 (b), and the presumptions set forth in paragraphs (c) and (d) 996 and subparagraph (e)3. shall be applicable in determining 997 whether further development-of-regional-impact review is 998 required.

999 6. If the local government determines that the proposed 1000 change does not require further development-of-regional-impact 1001 review and is otherwise approved, or if the proposed change is not subject to a hearing and determination pursuant to 1002 1003 subparagraphs 3. and 5. and is otherwise approved, the local 1004 government shall issue an amendment to the development order 1005 incorporating the approved change and conditions of approval 1006 relating to the change. The requirement that a change be 1007 otherwise approved shall not be construed to require additional 1008 local review or approval if the change is allowed by applicable local ordinances without further local review or approval. The 1009 decision of the local government to approve, with or without 1010 1011 conditions, or to deny the proposed change that the developer 1012 asserts does not require further review shall be subject to the 1013 appeal provisions of s. 380.07. However, the state land planning agency may not appeal the local government decision if it did 1014 not comply with subparagraph 4. The state land planning agency 1015 1016 may not appeal a change to a development order made pursuant to subparagraph (e)1. or subparagraph (e)2. for developments of 1017 regional impact approved after January 1, 1980, unless the 1018 change would result in a significant impact to a regionally 1019 significant archaeological, historical, or natural resource not 1020 previously identified in the original development-of-regional-1021 1022 impact review.

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(g) If a proposed change requires further development-ofregional-impact review pursuant to this section, the review shall be conducted subject to the following additional conditions:

1027 1. The development-of-regional-impact review conducted by 1028 the appropriate regional planning agency shall address only 1029 those issues raised by the proposed change except as provided in 1030 subparagraph 2.

1031 2. The regional planning agency shall consider, and the 1032 local government shall determine whether to approve, approve 1033 with conditions, or deny the proposed change as it relates to 1034 the entire development. If the local government determines that 1035 the proposed change, as it relates to the entire development, is 1036 unacceptable, the local government shall deny the change.

1037 3. If the local government determines that the proposed 1038 change, as it relates to the entire development, should be 1039 approved, any new conditions in the amendment to the development 1040 order issued by the local government shall address only those 1041 issues raised by the proposed change <u>and require mitigation only</u> 1042 <u>for the individual and cumulative impacts of the proposed</u> 1043 change.

1044 4. Development within the previously approved development
1045 of regional impact may continue, as approved, during the
1046 development-of-regional-impact review in those portions of the
1047 development which are not <u>directly</u> affected by the proposed
1048 change.

(h) When further development-of-regional-impact review is
 required because a substantial deviation has been determined or
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admitted by the developer, the amendment to the development 1051 1052 order issued by the local government shall be consistent with the requirements of subsection (15) and shall be subject to the 1053 1054 hearing and appeal provisions of s. 380.07. The state land 1055 planning agency or the appropriate regional planning agency need 1056 not participate at the local hearing in order to appeal a local government development order issued pursuant to this paragraph. 1057 (i) An increase in the number of residential dwelling 1058 1059 units shall not constitute a substantial deviation and shall not 1060 be subject to development-of-regional-impact review for 1061 additional impacts provided that all the residential dwelling 1062 units are dedicated to affordable workforce housing, subject to 1063 a recorded land use restriction that shall be for a period of 1064 not less than 20 years and that includes resale provisions to 1065 ensure long-term affordability for income-eligible homeowners and renters. For purposes of this paragraph, the term 1066 1067 "affordable workforce housing" means housing that is affordable 1068 to a person who earns less than 120 percent of the area median 1069 income, or less than 140 percent of the area median income if 1070 located in a county in which the median purchase price for a single-family existing home exceeds the statewide median 1071 1072 purchase price of a single-family existing home. For purposes of 1073 this paragraph, the term "statewide median purchase price of a 1074 single-family existing home" means the statewide purchase price 1075 as determined in the Florida Sales Report, Single-Family Existing Homes, released each January by the Florida Association 1076 1077 of Realtors and the University of Florida Real Estate Research 1078 Center.

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(24) STATUTORY EXEMPTIONS. --

(a) Any proposed hospital which has a designed capacity of
 not more than 100 beds is exempt from the provisions of this
 section.

(b) Any proposed electrical transmission line or electrical power plant is exempt from the provisions of this section, except any steam or solar electrical generating facility of less than 50 megawatts in capacity attached to a development of regional impact.

1088 (c) Any proposed addition to an existing sports facility
1089 complex is exempt from the provisions of this section if the
1090 addition meets the following characteristics:

1091 1. It would not operate concurrently with the scheduled 1092 hours of operation of the existing facility.

1093 2. Its seating capacity would be no more than 75 percent 1094 of the capacity of the existing facility.

10953. The sports facility complex property is owned by a1096public body prior to July 1, 1983.

1098 This exemption does not apply to any pari-mutuel facility.

(d) Any proposed addition or cumulative additions subsequent to July 1, 1988, to an existing sports facility complex owned by a state university is exempt if the increased seating capacity of the complex is no more than 30 percent of the capacity of the existing facility.

(e) Any addition of permanent seats or parking spaces for an existing sports facility located on property owned by a public body prior to July 1, 1973, is exempt from the provisions Page 40 of 57

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1107 of this section if future additions do not expand existing 1108 permanent seating or parking capacity more than 15 percent 1109 annually in excess of the prior year's capacity.

1110 (f) Any increase in the seating capacity of an existing sports facility having a permanent seating capacity of at least 1111 1112 50,000 spectators is exempt from the provisions of this section, provided that such an increase does not increase permanent 1113 seating capacity by more than 5 percent per year and not to 1114 exceed a total of 10 percent in any 5-year period, and provided 1115 that the sports facility notifies the appropriate local 1116 1117 government within which the facility is located of the increase at least 6 months prior to the initial use of the increased 1118 seating, in order to permit the appropriate local government to 1119 develop a traffic management plan for the traffic generated by 1120 1121 the increase. Any traffic management plan shall be consistent with the local comprehensive plan, the regional policy plan, and 1122 the state comprehensive plan. 1123

(g) Any expansion in the permanent seating capacity or additional improved parking facilities of an existing sports facility is exempt from the provisions of this section, if the following conditions exist:

11281.a. The sports facility had a permanent seating capacity1129on January 1, 1991, of at least 41,000 spectator seats;

b. The sum of such expansions in permanent seating capacity does not exceed a total of 10 percent in any 5-year period and does not exceed a cumulative total of 20 percent for any such expansions; or

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1134 c. The increase in additional improved parking facilities 1135 is a one-time addition and does not exceed 3,500 parking spaces 1136 serving the sports facility; and

1137 2. The local government having jurisdiction of the sports 1138 facility includes in the development order or development permit 1139 approving such expansion under this paragraph a finding of fact 1140 that the proposed expansion is consistent with the 1141 transportation, water, sewer and stormwater drainage provisions 1142 of the approved local comprehensive plan and local land 1143 development regulations relating to those provisions.

1145 Any owner or developer who intends to rely on this statutory 1146 exemption shall provide to the department a copy of the local government application for a development permit. Within 45 days 1147 of receipt of the application, the department shall render to 1148 the local government an advisory and nonbinding opinion, in 1149 1150 writing, stating whether, in the department's opinion, the prescribed conditions exist for an exemption under this 1151 1152 paragraph. The local government shall render the development order approving each such expansion to the department. The 1153 1154 owner, developer, or department may appeal the local government 1155 development order pursuant to s. 380.07, within 45 days after the order is rendered. The scope of review shall be limited to 1156 the determination of whether the conditions prescribed in this 1157 paragraph exist. If any sports facility expansion undergoes 1158 development of regional impact review, all previous expansions 1159 which were exempt under this paragraph shall be included in the 1160 1161 development of regional impact review. Page 42 of 57

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Expansion to port harbors, spoil disposal sites, 1162 (h) 1163 navigation channels, turning basins, harbor berths, and other related inwater harbor facilities of ports listed in s. 1164 1165 403.021(9)(b), port transportation facilities and projects 1166 listed in s. 311.07(3)(b), and intermodal transportation 1167 facilities identified pursuant to s. 311.09(3) are exempt from the provisions of this section when such expansions, projects, 1168 or facilities are consistent with comprehensive master plans 1169 1170 that are in compliance with the provisions of s. 163.3178.

(i) Any proposed facility for the storage of any petroleum product or any expansion of an existing facility is exempt from the provisions of this section, if the facility is consistent with a local comprehensive plan that is in compliance with s. <u>163.3177 or is consistent with a comprehensive port master plan</u> that is in compliance with s. <u>163.3178</u>.

1177 (j) Any renovation or redevelopment within the same land 1178 parcel which does not change land use or increase density or 1179 intensity of use.

1180 (k) 1. Waterport and marina development, including dry storage facilities, are exempt from the provisions of this 1181 1182 section Any waterport or marina development is exempt from the 1183 provisions of this section if the relevant county or municipality has adopted a boating facility siting plan or 1184 policy which includes applicable criteria, considering such 1185 factors as natural resources, manatee protection needs and 1186 recreation and economic demands as generally outlined in the 1187 Bureau of Protected Species Management Boat Facility Siting 1188 Guide, dated August 2000, into the coastal management or land 1189 Page 43 of 57

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1190 use element of its comprehensive plan. The adoption of boating 1191 facility siting plans or policies into the comprehensive plan is 1192 exempt from the provisions of s. 163.3187(1). Any waterport or 1193 marina development within the municipalities or counties with 1194 boating facility siting plans or policies that meet the above 1195 criteria, adopted prior to April 1, 2002, are exempt from the provisions of this section, when their boating facility siting 1196 1197 plan or policy is adopted as part of the relevant local government's comprehensive plan. 1198

1199 2. Within 6 months of the effective date of this law, The 1200 Department of Community Affairs, in conjunction with the 1201 Department of Environmental Protection and the Florida Fish and 1202 Wildlife Conservation Commission, shall provide technical 1203 assistance and guidelines, including model plans, policies and 1204 criteria to local governments for the development of their 1205 siting plans.

1206 Any proposed development within an urban service (1)1207 boundary established under s. 163.3177(14) is exempt from the 1208 provisions of this section if the local government having jurisdiction over the area where the development is proposed has 1209 adopted the urban service boundary, and has entered into a 1210 binding agreement with adjacent jurisdictions that would be 1211 1212 impacted and with the Department of Transportation regarding the mitigation of impacts on state and regional transportation 1213 facilities, and has adopted a proportionate share methodology 1214 1215 pursuant to s. 163.3180(16).

(m) Any proposed development within a rural land stewardship area created under s. 163.3177(11)(d) is exempt from Page 44 of 57

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1218 the provisions of this section if the local government that has 1219 adopted the rural land stewardship area has entered into a 1220 binding agreement with jurisdictions that would be impacted and 1221 the Department of Transportation regarding the mitigation of 1222 impacts on state and regional transportation facilities, and has 1223 adopted a proportionate share methodology pursuant to s. 1224 163.3180(16).

1225 Any proposed development or redevelopment within an (n) 1226 area designated as an urban infill and redevelopment area under 1227 s. 163.2517 is exempt from the provisions of this section if the 1228 local government has entered into a binding agreement with jurisdictions that would be impacted and the Department of 1229 1230 Transportation regarding the mitigation of impacts on state and 1231 regional transportation facilities, and has adopted a 1232 proportionate share methodology pursuant to s. 163.3180(16).

(o) The establishment, relocation, or expansion of any
military installation as defined in s. 163.3175, is exempt from
this section.

1236 (p) Any self-storage warehousing that does not allow 1237 retail or other services is exempt from this section.

1238 (q) Any proposed nursing home or assisted living facility 1239 is exempt from this section.

1240(r) Any development identified in an airport master plan1241and adopted into the comprehensive plan pursuant to s.

1242 163.3177(6)(k) is exempt from this section.

1243(s) Any development identified in a campus master plan and1244adopted pursuant to s. 1013.30 is exempt from this section.

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1245 (t) Any development in a specific area plan which is prepared pursuant to s. 163.3245 and adopted into the 1246 1247 comprehensive plan is exempt from this section. 1248 1249 If a use is exempt from review as a development of regional impact under paragraphs (a)-(t) but will be part of a larger 1250 1251 project that is subject to review as a development of regional 1252 impact, the impact of the exempt use must be included in the 1253 review of the larger project. (28) PARTIAL STATUTORY EXEMPTIONS. --1254 1255 (a) If the binding agreement referenced under paragraph 1256 (24)(1) for urban service boundaries is not entered into within 1257 12 months after establishment of the urban service boundary, the 1258 development-of-regional-impact review for projects within the urban service boundary must address transportation impacts only. 1259 (b) 1260 If the binding agreement referenced under paragraph (24) (m) for rural land stewardship areas is not entered into 1261 1262 within 12 months after the designation of a rural land stewardship area, the development-of-regional-impact review for 1263 1264 projects within the rural land stewardship area must address transportation impacts only. 1265 1266 (c) If the binding agreement referenced under paragraph 1267 (24) (n) for designated urban infill and redevelopment areas is 1268 not entered into within 12 months after the designation of the 1269 area or July 1, 2007, whichever occurs later, the developmentof-regional-impact review for projects within the urban infill 1270 1271 and redevelopment area must address transportation impacts only.

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1272	(d) A local government that does not wish to enter into a
1273	binding agreement or that is unable to agree on the terms of the
1274	agreement referenced under paragraph (24)(1), paragraph (24)(m),
1275	or paragraph (24)(n) shall provide written notification to the
1276	state land planning agency of the decision to not enter into a
1277	binding agreement or the failure to enter into a binding
1278	agreement within the 12-month period referenced in paragraphs
1279	(a), (b) and (c). Following the notification of the state land
1280	planning agency, development-of-regional-impact review for
1281	projects within an urban service boundary under paragraph
1282	(24)(l), a rural land stewardship area under paragraph (24)(m),
1283	or an urban infill and redevelopment area under paragraph
1284	(24)(n), must address transportation impacts only.
1285	(e) The vesting provision of s. 163.3167(8) relating to an
1286	authorized development of regional impact shall not apply to
1287	those projects partially exempt from the development-of-
1288	regional-impact review process under paragraphs (a)-(d).
1289	Section 7. Paragraphs (d) and (e) of subsection (3) of
1290	section 380.0651, Florida Statutes, are amended, paragraphs (f)
1291	through (i) are redesignated as paragraphs (e) through (h),
1292	respectively, paragraph (j) is redesignated as paragraph (i) and
1293	amended, and a new paragraph (j) is added to that subsection, to
1294	read:
1295	380.0651 Statewide guidelines and standards
1296	(3) The following statewide guidelines and standards shall
1297	be applied in the manner described in s. 380.06(2) to determine
1298	whether the following developments shall be required to undergo
1299	development-of-regional-impact review: Page 47 of 57
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1300 Office development. -- Any proposed office building or (d) 1301 park operated under common ownership, development plan, or 1302 management that: 1303 1. Encompasses 300,000 or more square feet of gross floor 1304 area; or 1305 2. Encompasses more than 600,000 square feet of gross floor area in a county with a population greater than 500,000 1306 and only in a geographic area specifically designated as highly 1307 suitable for increased threshold intensity in the approved local 1308 1309 comprehensive plan and in the strategic regional policy plan. 1310 (e) Port facilities.-- The proposed construction of any 1311 waterport or marina is required to undergo development-ofregional impact review, except one designed for: 1312 1.a. The wet storage or mooring of fewer than 150 1313 1314 watercraft used exclusively for sport, pleasure, or commercial 1315 fishing, or b. The dry storage of fewer than 200 watercraft used 1316 1317 exclusively for sport, pleasure, or commercial fishing, or 1318 c. The wet or dry storage or mooring of fewer than 150 watercraft on or adjacent to an inland freshwater lake except 1319 1320 Lake Okeechobee or any lake which has been designated an 1321 Outstanding Florida Water, or d. The wet or dry storage or mooring of fewer than 50 1322 watercraft of 40 feet in length or less of any type or purpose. 1323 The exceptions to this paragraph's requirements for development-1324 of regional impact review shall not apply to any waterport or 1325 marina facility located within or which serves physical 1326 1327 development located within a coastal barrier resource unit on an Page 48 of 57

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1328 unbridged barrier island designated pursuant to 16 U.S.C. s. 1329 3501.

1330

1331 In addition to the foregoing, for projects for which no 1332 environmental resource permit or sovereign submerged land lease 1333 is required, the Department of Environmental Protection must 1334 determine in writing that a proposed marina in excess of 10 1335 slips or storage spaces or a combination of the two is located so that it will not adversely impact Outstanding Florida Waters 1336 1337 or Class II waters and will not contribute boat traffic in a 1338 manner that will have an adverse impact on an area known to be, or likely to be, frequented by manatees. If the Department of 1339 1340 Environmental Protection fails to issue its determination within 45 days of receipt of a formal written request, it has waived 1341 1342 its authority to make such determination. The Department of Environmental Protection determination shall constitute final 1343 1344 agency action pursuant to chapter 120.

13452. The dry storage of fewer than 300 watercraft used1346exclusively for sport, pleasure, or commercial fishing at a1347marina constructed and in operation prior to July 1, 1985.

1348 3. Any proposed marina development with both wet and dry 1349 mooring or storage used exclusively for sport, pleasure, or 1350 commercial fishing, where the sum of percentages of the 1351 applicable wet and dry mooring or storage thresholds equals 100 percent. This threshold is in addition to, and does not 1352 1353 preclude, a development from being required to undergo development-of-regional-impact review under sub-subparagraphs 1354 1355 1.a. and b. and subparagraph 2.

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1356 (i) (j) Residential development. -- No rule may be adopted 1357 concerning residential developments which treats a residential development in one county as being located in a less populated 1358 1359 adjacent county unless more than 25 percent of the development 1360 is located within 2 or less miles of the less populated adjacent 1361 county. The residential thresholds of adjacent counties with less population and a lower threshold shall not be controlling 1362 on any development wholly located within a municipality in a 1363 1364 rural county of economic concern. Workforce housing. -- The applicable guidelines for 1365 (j) 1366 residential development and the residential component for 1367 multiuse development shall be increased by 50 percent where the 1368 developer demonstrates that at least 15 percent of the total 1369 residential dwelling units authorized within the development of regional impact will be dedicated to affordable workforce 1370 housing, subject to a recorded land use restriction that shall 1371 1372 be for a period of not less than 20 years and that includes 1373 resale provisions to ensure long-term affordability for income-1374 eligible homeowners and renters and provisions for the workforce 1375 housing to be commenced prior to the completion of 50 percent of the market rate dwelling. For purposes of this paragraph, the 1376 1377 term "affordable workforce housing" means housing that is 1378 affordable to a person who earns less than 120 percent of the area median income, or less than 140 percent of the area median 1379 1380 income if located in a county in which the median purchase price 1381 for a single-family existing home exceeds the statewide median purchase price of a single-family existing home. For the 1382 1383 purposes of this paragraph, the term "statewide median purchase Page 50 of 57

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1384price of a single-family existing home" means the statewide1385purchase price as determined in the Florida Sales Report,1386Single-Family Existing Homes, released each January by the1387Florida Association of Realtors and the University of Florida1388Real Estate Research Center.

1389Section 8.Section 380.07, Florida Statutes, is amended to1390read:

1391

380.07 Florida Land and Water Adjudicatory Commission .--

(1) There is hereby created the Florida Land and Water
Adjudicatory Commission, which shall consist of the
Administration Commission. The commission may adopt rules
necessary to ensure compliance with the area of critical state
concern program and the requirements for developments of
regional impact as set forth in this chapter.

1398 (2)Whenever any local government issues any development order in any area of critical state concern, or in regard to any 1399 1400 development of regional impact, copies of such orders as 1401 prescribed by rule by the state land planning agency shall be 1402 transmitted to the state land planning agency, the regional planning agency, and the owner or developer of the property 1403 affected by such order. The state land planning agency shall 1404 1405 adopt rules describing development order rendition and effectiveness in designated areas of critical state concern. 1406 1407 Within 45 days after the order is rendered, the owner, the 1408 developer, or the state land planning agency may appeal the order to the Florida Land and Water Adjudicatory Commission by 1409 filing a petition alleging that the development order is not 1410 consistent with the provisions of this part notice of appeal 1411 Page 51 of 57

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with the commission. The appropriate regional planning agency by 1412 vote at a regularly scheduled meeting may recommend that the 1413 state land planning agency undertake an appeal of a development-1414 1415 of-regional-impact development order. Upon the request of an appropriate regional planning council, affected local 1416 1417 government, or any citizen, the state land planning agency shall consider whether to appeal the order and shall respond to the 1418 request within the 45-day appeal period. Any appeal taken by a 1419 regional planning agency between March 1, 1993, and the 1420 1421 effective date of this section may only be continued if the 1422 state land planning agency has also filed an appeal. Any appeal 1423 initiated by a regional planning agency on or before March 1, 1424 1993, shall continue until completion of the appeal process and any subsequent appellate review, as if the regional planning 1425 1426 agency were authorized to initiate the appeal. (3) Notwithstanding any other provision of law, an appeal 1427 1428 of a development order by the state land planning agency under 1429 this section may include consistency of the development order with the local comprehensive plan. However, if a development 1430 order relating to a development of regional impact has been 1431 challenged in a proceeding under s. 163.3215 and a party to the 1432 1433 proceeding serves notice to the state land planning agency of the pending proceeding under s. 163.3215, the state land 1434 planning agency shall: 1435 Raise its consistency issues by intervening as a full 1436 (a) party in the pending proceeding under s. 163.3215 within 30 days 1437 1438 after service of the notice; and

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1439 Dismiss the consistency issues from the development (b) 1440 order appeal. The appellant shall furnish a copy of the petition to 1441 (4) 1442 the opposing party, as the case may be, and to the local government that issued the order. The filing of the petition 1443 1444 stays the effectiveness of the order until after the completion 1445 of the appeal process. (5) (5) (3) The 45-day appeal period for a development of 1446 1447 regional impact within the jurisdiction of more than one local government shall not commence until after all the local 1448 1449 governments having jurisdiction over the proposed development of 1450 regional impact have rendered their development orders. The 1451 appellant shall furnish a copy of the notice of appeal to the 1452 opposing party, as the case may be, and to the local government 1453 which issued the order. The filing of the notice of appeal shall

1454 stay the effectiveness of the order until after the completion 1455 of the appeal process.

1456 (6) (4) Prior to issuing an order, the Florida Land and 1457 Water Adjudicatory Commission shall hold a hearing pursuant to 1458 the provisions of chapter 120. The commission shall encourage 1459 the submission of appeals on the record made below in cases in 1460 which the development order was issued after a full and complete 1461 hearing before the local government or an agency thereof.

1462 <u>(7) (5)</u> The Florida Land and Water Adjudicatory Commission 1463 shall issue a decision granting or denying permission to develop 1464 pursuant to the standards of this chapter and may attach 1465 conditions and restrictions to its decisions.

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1466 (8) (8) (6) If an appeal is filed with respect to any issues 1467 within the scope of a permitting program authorized by chapter 161, chapter 373, or chapter 403 and for which a permit or 1468 1469 conceptual review approval has been obtained prior to the 1470 issuance of a development order, any such issue shall be 1471 specifically identified in the notice of appeal which is filed pursuant to this section, together with other issues which 1472 constitute grounds for the appeal. The appeal may proceed with 1473 respect to issues within the scope of permitting programs for 1474 1475 which a permit or conceptual review approval has been obtained 1476 prior to the issuance of a development order only after the 1477 commission determines by majority vote at a regularly scheduled 1478 commission meeting that statewide or regional interests may be adversely affected by the development. In making this 1479 1480 determination, there shall be a rebuttable presumption that statewide and regional interests relating to issues within the 1481 1482 scope of the permitting programs for which a permit or 1483 conceptual approval has been obtained are not adversely affected. 1484 Section 9. Section 380.115, Florida Statutes, is amended 1485 to read: 1486 1487 380.115 Vested rights and duties; effect of size reduction, changes in guidelines and standards chs. 2002 20 and 1488 2002 296.--1489 A change in a development-of-regional-impact guideline 1490 (1)1491 and standard does not abridge Nothing contained in this act

1492abridges or modify modifies any vested or other right or any1493duty or obligation pursuant to any development order or
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agreement that is applicable to a development of regional impact 1494 1495 on the effective date of this act. A development that has received a development-of-regional-impact development order 1496 1497 pursuant to s. 380.06, but is no longer required to undergo 1498 development-of-regional-impact review by operation of a change 1499 in the guidelines and standards or has reduced its size below 1500 the thresholds in s. 380.0651 of this act, shall be governed by 1501 the following procedures:

1502 The development shall continue to be governed by the (a) 1503 development-of-regional-impact development order and may be 1504 completed in reliance upon and pursuant to the development order 1505 unless the developer or landowner has followed the procedures 1506 for rescission in paragraph (b). Any proposed changes to those 1507 developments which continue to be governed by a development order shall be approved pursuant to s. 380.06(19) as it existed 1508 prior to a change in the development-of-regional-impact 1509 1510 guidelines and standards, except that all percentage criteria 1511 shall be doubled and all other criteria shall be increased by 10 1512 percent. The development-of-regional-impact development order may be enforced by the local government as provided by ss. 1513 380.06(17) and 380.11. 1514

1515 (b) If requested by the developer or landowner, the 1516 development-of-regional-impact development order shall may be 1517 rescinded by the local government having jurisdiction upon a 1518 showing that all required mitigation related to the amount of development that existed on the date of rescission has been 1519 1520 completed abandoned pursuant to the process in s. 380.06(26).

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1521 A development with an application for development (2) 1522 approval pending, and determined sufficient pursuant to s. 380.06 s. 380.06(10), on the effective date of a change to the 1523 1524 quidelines and standards this act, or a notification of proposed 1525 change pending on the effective date of a change to the 1526 quidelines and standards this act, may elect to continue such 1527 review pursuant to s. 380.06. At the conclusion of the pending review, including any appeals pursuant to s. 380.07, the 1528 1529 resulting development order shall be governed by the provisions 1530 of subsection (1).

1531 (3) A landowner that has filed an application for a 1532 development-of-regional-impact review prior to the adoption of 1533 an optional sector plan pursuant to s. 163.3245 may elect to 1534 have the application reviewed pursuant to s. 380.06, 1535 comprehensive plan provisions in force prior to adoption of the sector plan, and any requested comprehensive plan amendments 1536 1537 that accompany the application.

1538 Section 10. Paragraph (i) of subsection (2) of section 403.813, Florida Statutes, is amended to read: 1539

1540

403.813 Permits issued at district centers; exceptions .--

1541 A permit is not required under this chapter, chapter (2)373, chapter 61-691, Laws of Florida, or chapter 25214 or 1542 chapter 25270, 1949, Laws of Florida, for activities associated 1543 with the following types of projects; however, except as 1544 1545 otherwise provided in this subsection, nothing in this subsection relieves an applicant from any requirement to obtain 1546 permission to use or occupy lands owned by the Board of Trustees 1547 of the Internal Improvement Trust Fund or any water management 1548 Page 56 of 57

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1549 district in its governmental or proprietary capacity or from 1550 complying with applicable local pollution control programs 1551 authorized under this chapter or other requirements of county 1552 and municipal governments:

1553 (i) The construction of private docks of 1,000 square feet 1554 or less of over-water surface area and seawalls in artificially 1555 created waterways where such construction will not violate 1556 existing water quality standards, impede navigation, or affect flood control. This exemption does not apply to the construction 1557 of vertical seawalls in estuaries or lagoons unless the proposed 1558 1559 construction is within an existing manmade canal where the 1560 shoreline is currently occupied in whole or part by vertical 1561 seawalls.

1562

Section 11. This act shall take effect July 1, 2006.

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