# Florida Senate - 2006(PROPOSED COMMITTEE BILL)SPB 7098FOR CONSIDERATION By the Committee on Banking and Insurance

597-1320A-06

1	A bill to be entitled
2	An act relating to the Florida Workers'
3	Compensation Joint Underwriting Association;
4	amending s. 627.311, F.S.; providing
5	requirements for the joint underwriting plan of
б	insurers that operates as the association;
7	increasing the membership of the board of
8	governors that oversees operation of the joint
9	underwriting plan; authorizing the Financial
10	Services Commission to remove a board member
11	for cause; requiring that the market-assistance
12	plan be periodically reviewed and updated;
13	authorizing the use of surplus funds of former
14	plan C; extending the deadline to access
15	contingency reserves; authorizing the board of
16	the association to request a transfer of funds
17	from the Workers' Compensation Administration
18	Trust Fund under certain circumstances;
19	requiring that the Office of Insurance
20	Regulation review filings of the joint
21	underwriting plan of workers' compensation
22	insurers; requiring that the office annually
23	approve rates; deleting certain provisions
24	limiting the disapproval of rates by the
25	office; requiring that excess funds received by
26	the plan be returned to the state; amending s.
27	2 of ch. 2004-266, Laws of Florida; extending
28	the period for maintaining the contingency
29	reserve and the period for projecting current
30	cash needs; providing an effective date.
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Be It Enacted by the Legislature of the State of Florida: 1 2 Section 1. Subsections (5), (6), and (7) of section 3 627.311, Florida Statutes, are amended to read: 4 5 627.311 Joint underwriters and joint reinsurers; б public records and public meetings exemptions .--7 (5)(a) The office shall, after consultation with 8 insurers, approve a joint underwriting plan of insurers which shall operate as the Florida Workers' Compensation Joint 9 <u>Underwriting Association</u>, a nonprofit entity. For the purposes 10 of this subsection, the term "insurer" includes group 11 12 self-insurance funds authorized by s. 624.4621, commercial 13 self-insurance funds authorized by s. 624.462, assessable mutual insurers authorized under s. 628.6011, and insurers 14 licensed to write workers' compensation and employer's 15 16 liability insurance in this state. The purpose of the plan is 17 to provide workers' compensation and employer's liability 18 insurance to applicants who are required by law to maintain workers' compensation and employer's liability insurance and 19 who are in good faith entitled to but who are unable to 20 21 procure such insurance through the voluntary market. Except as 22 provided herein, the plan must have actuarially sound rates 23 that ensure that the plan is self-supporting. (b) The operation of the plan is subject to the 2.4 supervision of <u>an 11-member</u> a 9 member board of governors. The 25 26 board of governors shall be comprised of: 27 1. Five Three members appointed by the Financial 2.8 Services Commission. Each member appointed by the commission 29 shall serve at the pleasure of the commission; 30 2. Two representatives of the 20 domestic insurers, as defined in s. 624.06(1), having the largest voluntary direct 31 2

1 premiums written in this state for workers' compensation and 2 employer's liability insurance, which shall be elected by those 20 domestic insurers; 3 4 3. Two representatives of the 20 foreign insurers as defined in s. 624.06(2) having the largest voluntary direct 5 б premiums written in this state for workers' compensation and 7 employer's liability insurance, which shall be elected by 8 those 20 foreign insurers; 9 4. One person appointed by the largest property and casualty insurance agents' association in this state; and 10 5. The consumer advocate appointed under s. 627.0613 11 12 or the consumer advocate's designee. 13 Each board member shall be appointed to serve a 4-year term 14 15 and may be appointed to serve consecutive terms. A vacancy on the board shall be filled in the same manner as the original 16 17 appointment for the unexpired portion of the term. The Financial Services Commission shall designate a member of the 18 board to serve as chair. The Financial Services Commission may 19 remove any member for cause. No board member shall be an 20 21 insurer which provides services to the plan or which has an 22 affiliate which provides services to the plan or which is 23 serviced by a service company or third-party administrator which provides services to the plan or which has an affiliate 2.4 which provides services to the plan. The meeting minutes, 25 26 audits, and procedures of the board of governors are subject 27 to chapters chapter 119 and 286, unless otherwise provided. 2.8 (c) The operation of the plan shall be governed by a 29 plan of operation that is prepared at the direction of the board of governors. The plan of operation may be changed at 30 any time by the board of governors or upon request of the 31

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1 office. The plan of operation and all changes thereto are 2 subject to the approval of the office. The plan of operation shall: 3 4 1. Authorize the board to engage in the activities necessary to implement this subsection, including, but not 5 6 limited to, borrowing money. 7 2. Develop criteria for eligibility for coverage by 8 the plan, including, but not limited to, documented rejection by at least two insurers which reasonably assures that 9 insureds covered under the plan are unable to acquire coverage 10 in the voluntary market. 11 12 3. Require notice from the agent to the insured at the 13 time of the application for coverage that the application is for coverage with the plan and that coverage may be available 14 through an insurer, group self-insurers' fund, commercial 15 self-insurance fund, or assessable mutual insurer through 16 17 another agent at a lower cost. 18 4. Establish programs to encourage insurers to provide coverage to applicants of the plan in the voluntary market and 19 to insureds of the plan, including, but not limited to: 20 21 a. Establishing procedures for an insurer to use in 22 notifying the plan of the insurer's desire to provide coverage 23 to applicants to the plan or existing insureds of the plan and in describing the types of risks in which the insurer is 2.4 interested. The description of the desired risks must be on a 25 form developed by the plan. 26 27 b. Developing forms and procedures that provide an 2.8 insurer with the information necessary to determine whether 29 the insurer wants to write particular applicants to the plan 30 or insureds of the plan. 31

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1 c. Developing procedures for notice to the plan and 2 the applicant to the plan or insured of the plan that an insurer will insure the applicant or the insured of the plan, 3 and notice of the cost of the coverage offered; and developing 4 procedures for the selection of an insuring entity by the 5 6 applicant or insured of the plan. 7 d. Provide for a market-assistance plan to assist in 8 the placement of employers. All applications for coverage in the plan received 45 days before the effective date for 9 coverage shall be processed through the market-assistance 10 plan. A market-assistance plan specifically designed to serve 11 12 the needs of small, good policyholders as defined by the board 13 must be <u>reviewed and updated periodically</u> finalized by January  $\frac{1}{1}, \frac{1994}{1}$ . 14 5. Provide for policy and claims services to the 15 insureds of the plan of the nature and quality provided for 16 17 insureds in the voluntary market. 6. Provide for the review of applications for coverage 18 with the plan for reasonableness and accuracy, using any 19 available historic information regarding the insured. 20 21 7. Provide for procedures for auditing insureds of the 22 plan which are based on reasonable business judgment and are 23 designed to maximize the likelihood that the plan will collect 2.4 the appropriate premiums. 8. Authorize the plan to terminate the coverage of and 25 refuse future coverage for any insured that submits a 26 27 fraudulent application to the plan or provides fraudulent or 2.8 grossly erroneous records to the plan or to any service 29 provider of the plan in conjunction with the activities of the 30 plan. 31

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1 9. Establish service standards for agents who submit 2 business to the plan. 3 10. Establish criteria and procedures to prohibit any 4 agent who does not adhere to the established service standards from placing business with the plan or receiving, directly or 5 6 indirectly, any commissions for business placed with the plan. 7 11. Provide for the establishment of reasonable safety 8 programs for all insureds in the plan. All insureds of the 9 plan must participate in the safety program. 10 12. Authorize the plan to terminate the coverage of and refuse future coverage to any insured who fails to pay 11 12 premiums or surcharges when due; who, at the time of 13 application, is delinquent in payments of workers' compensation or employer's liability insurance premiums or 14 surcharges owed to an insurer, group self-insurers' fund, 15 commercial self-insurance fund, or assessable mutual insurer 16 17 licensed to write such coverage in this state; or who refuses 18 to substantially comply with any safety programs recommended by the plan. 19 13. Authorize the board of governors to provide the 20 21 services required by the plan through staff employed by the 22 plan, through reasonably compensated service providers who 23 contract with the plan to provide services as specified by the board of governors, or through a combination of employees and 2.4 service providers. 25 14. Provide for service standards for service 26 27 providers, methods of determining adherence to those service 2.8 standards, incentives and disincentives for service, and procedures for terminating contracts for service providers 29 that fail to adhere to service standards. 30 31

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1 15. Provide procedures for selecting service providers 2 and standards for qualification as a service provider that reasonably assure that any service provider selected will 3 continue to operate as an ongoing concern and is capable of 4 providing the specified services in the manner required. 5 б 16. Provide for reasonable accounting and 7 data-reporting practices. 17. Provide for annual review of costs associated with 8 the administration and servicing of the policies issued by the 9 plan to determine alternatives by which costs can be reduced. 10 18. Authorize the acquisition of such excess insurance 11 12 or reinsurance as is consistent with the purposes of the plan. 13 19. Provide for an annual report to the office on a date specified by the office and containing such information 14 as the office reasonably requires. 15 20. Establish multiple rating plans for various 16 17 classifications of risk which reflect risk of loss, hazard grade, actual losses, size of premium, and compliance with 18 loss control. At least one of such plans must be a 19 preferred-rating plan to accommodate small-premium 20 21 policyholders with good experience as defined in 22 sub-subparagraph 22.a. 23 21. Establish agent commission schedules. 22. For employers otherwise eligible for coverage 2.4 under the plan, establish three tiers of employers meeting the 25 criteria and subject to the rate limitations specified in this 26 27 subparagraph. 2.8 a. Tier One.--29 (I) Criteria; rated employers.--An employer that has an experience modification rating shall be included in Tier 30 One if the employer meets all of the following: 31

1 (A) The experience modification is below 1.00. 2 The employer had no lost-time claims subsequent to (B) the applicable experience modification rating period. 3 4 (C) The total of the employer's medical-only claims subsequent to the applicable experience modification rating 5 6 period did not exceed 20 percent of premium. 7 (II) Criteria; non-rated employers. -- An employer that 8 does not have an experience modification rating shall be included in Tier One if the employer meets all of the 9 following: 10 (A) The employer had no lost-time claims for the 11 12 3-year period immediately preceding the inception date or 13 renewal date of the employer's coverage under the plan. (B) The total of the employer's medical-only claims 14 for the 3-year period immediately preceding the inception date 15 or renewal date of the employer's coverage under the plan did 16 17 not exceed 20 percent of premium. (C) The employer has secured workers' compensation 18 coverage for the entire 3-year period immediately preceding 19 the inception date or renewal date of the employer's coverage 20 21 under the plan. 22 (D) The employer is able to provide the plan with a 23 loss history generated by the employer's prior workers' compensation insurer, except if the employer is not able to 2.4 produce a loss history due to the insolvency of an insurer, 25 26 the receiver shall provide to the plan, upon the request of 27 the employer or the employer's agent, a copy of the employer's 2.8 loss history from the records of the insolvent insurer if the 29 loss history is contained in records of the insurer which are in the possession of the receiver. If the receiver is unable 30 to produce the loss history, the employer may, in lieu of the 31

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1 loss history, submit an affidavit from the employer and the 2 employer's insurance agent setting forth the loss history. (E) The employer is not a new business. 3 4 (III) Premiums.--The premiums for Tier One insureds shall be set at a premium level 25 percent above the 5 б comparable voluntary market premiums until the plan has 7 sufficient experience as determined by the board to establish 8 an actuarially sound rate for Tier One, at which point the 9 board shall, subject to paragraph (e), adjust the rates, if necessary, to produce actuarially sound rates, provided such 10 rate adjustment shall not take effect prior to January 1, 11 12 2007. 13 b. Tier Two.--(I) Criteria; rated employers.--An employer that has 14 an experience modification rating shall be included in Tier 15 Two if the employer meets all of the following: 16 17 (A) The experience modification is equal to or greater 18 than 1.00 but not greater than 1.10. 19 (B) The employer had no lost-time claims subsequent to the applicable experience modification rating period. 20 21 (C) The total of the employer's medical-only claims 22 subsequent to the applicable experience modification rating 23 period did not exceed 20 percent of premium. (II) Criteria; non-rated employers. -- An employer that 2.4 does not have any experience modification rating shall be 25 included in Tier Two if the employer is a new business. An 26 27 employer shall be included in Tier Two if the employer has 2.8 less than 3 years of loss experience in the 3-year period 29 immediately preceding the inception date or renewal date of the employer's coverage under the plan and the employer meets 30 all of the following: 31

1 (A) The employer had no lost-time claims for the 2 3-year period immediately preceding the inception date or renewal date of the employer's coverage under the plan. 3 (B) The total of the employer's medical-only claims 4 for the 3-year period immediately preceding the inception date 5 6 or renewal date of the employer's coverage under the plan did 7 not exceed 20 percent of premium. 8 (C) The employer is able to provide the plan with a loss history generated by the workers' compensation insurer 9 10 that provided coverage for the portion or portions of such period during which the employer had secured workers' 11 12 compensation coverage, except if the employer is not able to 13 produce a loss history due to the insolvency of an insurer, the receiver shall provide to the plan, upon the request of 14 the employer or the employer's agent, a copy of the employer's 15 loss history from the records of the insolvent insurer if the 16 17 loss history is contained in records of the insurer which are 18 in the possession of the receiver. If the receiver is unable to produce the loss history, the employer may, in lieu of the 19 loss history, submit an affidavit from the employer and the 20 21 employer's insurance agent setting forth the loss history. 22 (III) Premiums.--The premiums for Tier Two insureds 23 shall be set at a rate level 50 percent above the comparable voluntary market premiums until the plan has sufficient 2.4 experience as determined by the board to establish an 25 26 actuarially sound rate for Tier Two, at which point the board 27 shall, subject to paragraph (e), adjust the rates, if 2.8 necessary, to produce actuarially sound rates, provided such 29 rate adjustment shall not take effect prior to January 1, 30 2007. c. Tier Three.--31

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1 (I) Eligibility.--An employer shall be included in 2 Tier Three if the employer does not meet the criteria for Tier One or Tier Two. 3 (II) Rates.--The board shall establish, subject to 4 5 paragraph (e), and the plan shall charge, actuarially sound 6 rates for Tier Three insureds. 7 23. For Tier One or Tier Two employers which employ no 8 nonexempt employees or which report payroll which is less than the minimum wage hourly rate for one full-time employee for 1 9 year at 40 hours per week, the plan shall establish 10 actuarially sound premiums, provided, however, that the 11 12 premiums may not exceed \$2,500. These premiums shall be in 13 addition to the fee specified in subparagraph 26. When the plan establishes actuarially sound rates for all employers in 14 Tier One and Tier Two, the premiums for employers referred to 15 in this paragraph are no longer subject to the \$2,500 cap. 16 17 24. Provide for a depopulation program to reduce the 18 number of insureds in the plan. If an employer insured through the plan is offered coverage from a voluntary market carrier: 19 a. During the first 30 days of coverage under the 20 21 plan; 22 b. Before a policy is issued under the plan; 23 c. By issuance of a policy upon expiration or cancellation of the policy under the plan; or 24 d. By assumption of the plan's obligation with respect 25 to an in-force policy, 26 27 2.8 that employer is no longer eligible for coverage through the 29 plan. The premium for risks assumed by the voluntary market carrier must be no greater than the premium the insured would 30 have paid under the plan, and shall be adjusted upon renewal 31 11

to reflect changes in the plan rates and the tier for which 1 2 the insured would qualify as of the time of renewal. The insured may be charged such premiums only for the first 3 3 years of coverage in the voluntary market. A premium under 4 5 this subparagraph is deemed approved and is not an excess 6 premium for purposes of s. 627.171. 7 25. Require that policies issued and applications must 8 include a notice that the policy could be replaced by a policy issued from a voluntary market carrier and that, if an offer 9 of coverage is obtained from a voluntary market carrier, the 10 policyholder is no longer eligible for coverage through the 11 12 plan. The notice must also specify that acceptance of coverage 13 under the plan creates a conclusive presumption that the applicant or policyholder is aware of this potential. 14 26. Require that each application for coverage and 15 each renewal premium be accompanied by a nonrefundable fee of 16 17 \$475 to cover costs of administration and fraud prevention. 18 The board may, with the prior approval of the office, increase the amount of the fee pursuant to a rate filing to reflect 19 increased costs of administration and fraud prevention. The 20 21 fee is not subject to commission and is fully earned upon 22 commencement of coverage. 23 (d)1. The funding of the plan shall include premiums as provided in subparagraph (c)22. and assessments as provided 2.4

2.a. If the board determines that a deficit exists in
Tier One or Tier Two or that there is any deficit remaining
attributable to any of the plan's former subplans and that the
deficit cannot be <u>fully</u> funded <u>by using policyholder surplus</u>
<u>attributable to former subplan C or, if the surplus in the</u>
<u>former subplan C does not fully fund the deficit and the</u>

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in this paragraph.

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1 deficit cannot be fully funded by using any remaining funds in 2 the contigency reserve without the use of deficit assessments, the board shall request the office to levy, by order, a 3 deficit assessment against premiums charged to insureds for 4 workers' compensation insurance by insurers as defined in s. 5 б 631.904(5). The office shall issue the order after verifying 7 the amount of the deficit. The assessment shall be specified 8 as a percentage of future premium collections, as recommended 9 by the board and approved by the office. The same percentage shall apply to premiums on all workers' compensation policies 10 issued or renewed during the 12-month period beginning on the 11 12 effective date of the assessment, as specified in the order. 13 b. With respect to each insurer collecting premiums that are subject to the assessment, the insurer shall collect 14 the assessment at the same time as the insurer collects the 15 premium payment for each policy and shall remit the 16 17 assessments collected to the plan as provided in the order 18 issued by the office. The office shall verify the accurate and timely collection and remittance of deficit assessments and 19 shall report such information to the board. Each insurer 20 21 collecting assessments shall provide such information with 22 respect to premiums and collections as may be required by the 23 office to enable the office to monitor and audit compliance 2.4 with this paragraph. c. Deficit assessments are not considered part of an 25 insurer's rate, are not premium, and are not subject to the 26 27 premium tax, to the assessments under ss. 440.49 and 440.51, 2.8 to the surplus lines tax, to any fees, or to any commissions. 29 The deficit assessment imposed shall become plan funds at the moment of collection and shall not constitute income to the 30 insurer for any purpose, including financial reporting on the 31

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1 insurer's income statement. An insurer is liable for all 2 assessments that the insurer collects and must treat the failure of an insured to pay an assessment as a failure to pay 3 premium. An insurer is not liable for uncollectible 4 assessments. 5 б d. When an insurer is required to return unearned 7 premium, the insurer shall also return any collected 8 assessments attributable to the unearned premium. e. Deficit assessments as described in this 9 subparagraph shall not be levied after July 1, 2008 2007. 10 3.a. All policies issued to Tier Three insureds shall 11 12 be assessable. All Tier Three assessable policies must be 13 clearly identified as assessable by containing, in contrasting color and in not less than 10-point type, the following 14 15 statement: 16 17 "This is an assessable policy. If the plan is 18 unable to pay its obligations, policyholders will be required to contribute on a pro rata 19 earned premium basis the money necessary to 20 21 meet any assessment levied." 22 23 b. The board may from time to time assess Tier Three insureds to whom the plan has issued assessable policies for 24 the purpose of funding plan deficits. Any such assessment 25 26 shall be based upon a reasonable actuarial estimate of the 27 amount of the deficit, taking into account the amount needed 2.8 to fund medical and indemnity reserves and reserves for incurred but not reported claims, and allowing for general 29 administrative expenses, the cost of levying and collecting 30 the assessment, a reasonable allowance for estimated 31

uncollectible assessments, and allocated and unallocated loss
 adjustment expenses.

c. Each Tier Three insured's share of a deficit shall 3 be computed by applying to the premium earned on the insured's 4 policy or policies during the period to be covered by the 5 6 assessment the ratio of the total deficit to the total 7 premiums earned during such period upon all policies subject 8 to the assessment. If one or more Tier Three insureds fail to pay an assessment, the other Tier Three insureds shall be 9 liable on a proportionate basis for additional assessments to 10 fund the deficit. The plan may compromise and settle 11 12 individual assessment claims without affecting the validity of 13 or amounts due on assessments levied against other insureds. The plan may offer and accept discounted payments for 14 15 assessments which are promptly paid. The plan may offset the 16 amount of any unpaid assessment against unearned premiums 17 which may otherwise be due to an insured. The plan shall 18 institute legal action when necessary and appropriate to collect the assessment from any insured who fails to pay an 19 assessment when due. 20

21 d. The venue of a proceeding to enforce or collect an 22 assessment or to contest the validity or amount of an 23 assessment shall be in the Circuit Court of Leon County. e. If the board finds that a deficit in Tier Three 2.4 25 exists for any period and that an assessment is necessary, the board shall certify to the office the need for an assessment. 26 27 No sooner than 30 days after the date of such certification, 2.8 the board shall notify in writing each insured who is to be 29 assessed that an assessment is being levied against the insured, and informing the insured of the amount of the 30 assessment, the period for which the assessment is being 31

1 levied, and the date by which payment of the assessment is 2 due. The board shall establish a date by which payment of the 3 assessment is due, which shall be no sooner than 30 days nor 4 later than 120 days after the date on which notice of the 5 assessment is mailed to the insured.

б f. Whenever the board makes a determination that the 7 plan does not have a sufficient cash basis to meet  $\underline{6}$  - months 8 of projected cash needs due to a deficit in Tier Three, the board may request the department to transfer funds from the 9 Workers' Compensation Administration Trust Fund to the plan in 10 an amount sufficient to fund the difference between the amount 11 12 available and the amount needed to meet a 6-month 3 month 13 projected cash need as determined by the board and verified by the office, subject to the approval of the Legislative Budget 14 Commission. If the Legislative Budget Commission approves a 15 transfer of funds under this sub-subparagraph, the plan shall 16 17 report to the Legislature the transfer of funds and the 18 Legislature shall review the plan during the next legislative session or the current legislative session, if the transfer 19 occurs during a legislative session. This sub-subparagraph 20 21 shall not apply until the plan determines and the office 22 verifies that assessments collected by the plan pursuant to 23 sub-subparagraph b. are insufficient to fund the deficit in Tier Three and to meet  $6 \rightarrow$  months of projected cash needs. 2.4 4. The plan may offer rating, dividend plans, and 25 other plans to encourage loss prevention programs. 26 27 (e) The plan shall file with the office each manual of 2.8 classifications, rules, and rates; each rating plan; and each modification pursuant to the requirements of this part which 29 applies to workers' compensation insurers. The office shall 30 review and approve or disapprove the filing pursuant to such 31

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1 requirements and the requirements of this section establish 2 and use its rates and rating plans, and the plan may establish 3 and use changes in rating plans at any time, but no more 4 frequently than two times per any rating class for any 5 calendar year. By January 1 December 1, 1993, and December 1 6 of each year thereafter, except as provided in subparagraph 7 (c)22., the board shall establish and use actuarially sound 8 rates approved by the office for use by the plan to assure that the plan is self-funding while those rates are in effect. 9 Such rates and rating plans must be filed with the office 10 within 30 calendar days after their effective dates, and shall 11 12 be considered a "use and file" filing. Any disapproval by the 13 office must have an effective date that is at least 60 days from the date of disapproval of the rates and rating plan and 14 must have prospective effect only. The plan may not be subject 15 16 to any order by the office to return to policyholders any 17 portion of the rates disapproved by the office. The office may 18 not disapprove any rates or rating plans unless it demonstrates that such rates and rating plans are excessive, 19 2.0 inadequate, or unfairly discriminatory. 21 (f) No later than June 1 of each year, the plan shall 2.2 obtain an independent actuarial certification of the results 23 of the operations of the plan for prior years, and shall furnish a copy of the certification to the office. If, after 2.4 the effective date of the plan, the projected ultimate 25 26 incurred losses and expenses and dividends for prior years 27 exceed collected premiums, accrued net investment income, and 2.8 prior assessments for prior years, the certification is subject to review and approval by the office before it becomes 29 30 final. 31

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1	(g) Whenever a deficit exists, the plan shall, within
2	90 days, provide the office with a program to eliminate the
3	deficit within a reasonable time. The deficit may be funded
4	through increased premiums charged to insureds of the plan for
5	subsequent years, through the use of policyholder surplus
6	attributable to any year <u>, including policyholder surplus in</u>
7	former subplan C as authorized in subparagraph (d)2., through
8	the use of assessments as provided in subparagraph (d)2., and
9	through assessments on assessable policies as provided in
10	subparagraph (d)3. <u>Policyholders in former subplan C shall not</u>
11	be subject to any assessments attributable to deficits in
12	subplan D and Tiers One, Two, and Three.
13	(h) Any premium or assessments collected by the plan
14	in excess of the amount necessary to fund projected ultimate
15	incurred losses and expenses of the plan and not paid to
16	insureds of the plan in conjunction with loss prevention or
17	dividend programs shall be retained by the plan for future
18	use. Any state funds received by the plan in excess of the
19	amount necessary to fund deficits in subplan D or any tier
20	shall be returned to the state.
21	(i) The decisions of the board of governors do not
22	constitute final agency action and are not subject to chapter
23	120.
24	(j) Policies for insureds shall be issued by the plan.
25	(k) The plan created under this subsection is liable
26	only for payment for losses arising under policies issued by
27	the plan with dates of accidents occurring on or after January
28	1, 1994.
29	(1) Plan losses are the sole and exclusive
30	responsibility of the plan, and payment for such losses must
31	be funded in accordance with this subsection and must not
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1 come, directly or indirectly, from insurers or any quaranty 2 association for such insurers. 3 (m) Each joint underwriting plan or association created under this section is not a state agency, board, or 4 5 commission. However, for the purposes of s. 199.183(1) only, 6 the joint underwriting plan is a political subdivision of the 7 state and is exempt from the corporate income tax. 8 (n) Each joint underwriting plan or association may 9 elect to pay premium taxes on the premiums received on its behalf or may elect to have the member insurers to whom the 10 11 premiums are allocated pay the premium taxes if the member 12 insurer had written the policy. The joint underwriting plan or 13 association shall notify the member insurers and the Department of Revenue by January 15 of each year of its 14 15 election for the same year. As used in this paragraph, the term "premiums received" means the consideration for 16 17 insurance, by whatever name called, but does not include any 18 policy assessment or surcharge received by the joint underwriting association as a result of apportioning losses or 19 deficits of the association pursuant to this section. 2.0 21 (m)(o) Neither the plan nor any member of the board of 2.2 governors is liable for monetary damages to any person for any 23 statement, vote, decision, or failure to act, regarding the management or policies of the plan, unless: 2.4 1. The member breached or failed to perform her or his 25 duties as a member; and 26 27 2. The member's breach of, or failure to perform, 2.8 duties constitutes: a. A violation of the criminal law, unless the member 29 had reasonable cause to believe her or his conduct was not 30 unlawful. A judgment or other final adjudication against a 31 19

1 member in any criminal proceeding for violation of the 2 criminal law estops that member from contesting the fact that her or his breach, or failure to perform, constitutes a 3 violation of the criminal law; but does not estop the member 4 from establishing that she or he had reasonable cause to 5 6 believe that her or his conduct was lawful or had no 7 reasonable cause to believe that her or his conduct was 8 unlawful; b. A transaction from which the member derived an 9 improper personal benefit, either directly or indirectly; or 10 c. Recklessness or any act or omission that was 11 12 committed in bad faith or with malicious purpose or in a 13 manner exhibiting wanton and willful disregard of human rights, safety, or property. For purposes of this 14 sub-subparagraph, the term "recklessness" means the acting, or 15 omission to act, in conscious disregard of a risk: 16 17 (I) Known, or so obvious that it should have been 18 known, to the member; and (II) Known to the member, or so obvious that it should 19 have been known, to be so great as to make it highly probable 20 21 that harm would follow from such act or omission. 22 (n)(p) No insurer shall provide workers' compensation 23 and employer's liability insurance to any person who is delinquent in the payment of premiums, assessments, penalties, 2.4 or surcharges owed to the plan or to any person who is an 25 26 affiliated person of a person who is delinquent in the payment 27 of premiums, assessments, penalties, or surcharges owed to the 2.8 plan. For purposes of this paragraph, the term "affiliated 29 person" of another person means: 30 1. The spouse of such other natural person; 31

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1 2. Any person who directly or indirectly owns or 2 controls, or holds with the power to vote, 5 percent or more of the outstanding voting securities of such other person; 3 3. Any person who directly or indirectly owns 5 4 percent or more of the outstanding voting securities that are 5 6 directly or indirectly owned or controlled, or held with the 7 power to vote, by such other person; 8 4. Any person or group of persons who directly or 9 indirectly control, are controlled by, or are under common 10 control with such other person; 5. Any officer, director, trustee, partner, owner, 11 12 manager, joint venturer, or employee, or other person 13 performing duties similar to persons in those positions, of 14 such other persons; or 6. Any person who has an officer, director, trustee, 15 partner, or joint venturer in common with such other person. 16 17 (0)(q) Effective July 1, 2004, the plan is exempt from 18 the premium tax under s. 624.509 and any assessments under ss. 440.49 and 440.51. 19 (6) Each joint underwriting plan or association 20 21 created under this section is not a state agency, board, or commission. However, for the purposes of s. 199.183(1) only, 22 23 the joint underwriting plan created under subsection (5) is a political subdivision of the state and is exempt from the 2.4 25 corporate income tax. (7) Each joint underwriting plan or association may 26 elect to pay premium taxes on the premiums received on its 27 2.8 behalf or may elect to have the member insurers to whom the premiums are allocated pay the premium taxes if the member 29 insurer had written the policy. The joint underwriting plan or 30 association shall notify the member insurers and the 31

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1 Department of Revenue by January 15 of each year of its 2 election for the same year. As used in this paragraph, the term "premiums received" means the consideration for 3 4 insurance, by whatever name called, but does not include any policy assessment or surcharge received by the joint 5 6 underwriting association as a result of apportioning losses or 7 deficits of the association pursuant to this section. 8 (8) (6) As used in this section and ss. 215.555 and 627.351, the term "collateral protection insurance" means 9 10 commercial property insurance of which a creditor is the primary beneficiary and policyholder and which protects or 11 12 covers an interest of the creditor arising out of a credit 13 transaction secured by real or personal property. Initiation of such coverage is triggered by the mortgagor's failure to 14 maintain insurance coverage as required by the mortgage or 15 other lending document. Collateral protection insurance is not 16 17 residential coverage. (9)(7)(a) The Florida Automobile Joint Underwriting 18 Association created under this section shall be deemed to have 19 appointed its general manager as its agent to receive service 2.0 21 of all legal process issued against the association in any 22 civil action or proceeding in this state. Process so served 23 shall be valid and binding upon the insurer. (b) Service of process upon the association's general 2.4 25 manager as the association's agent pursuant to such an 26 appointment shall be the sole method of service of process 27 upon the association. 2.8 Section 2. Section 2 of chapter 2004-266, Laws of 29 Florida, appearing as a footnote to section 627.311, Florida 30 Statutes, is amended to read: 31

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Notwithstanding the provisions of ss. 440.50 and 440.51, Florida Statutes, subject to the following procedures and approval, the Department of Financial Services may request transfer funds from the Workers' Compensation Administration Trust Fund within the Department of Financial Services to the workers' compensation joint underwriting plan provided in s. 627.311(5), Florida Statutes.

8 (1) The department shall establish a contingency reserve within the Workers' Compensation Administration Trust 9 Fund, from which the department is authorized to expend funds 10 as provided in the subsection, in an amount not to exceed \$15 11 12 million to be released only upon the approval of a budget 13 amendment presented to the Legislative Budget Commission. For actuarial deficits projected for policyholders, based on 14 actuarial best estimates, covered in subplan-D- prior to July 15 1, 2004, and upon verification by the Office of Insurance 16 17 Regulation, the plan is authorized to request and the 18 department is authorized to submit a budget amendment in an amount not to exceed \$15 million for the purpose of funding 19 deficits in subplan  $^{-}D^{-}$ . 20

21 (2) After the contingency reserve is established, 22 whenever the board determines  $subplan^{m}D^{m}$  does not have a 23 sufficient cash basis to meet a 6-month period 3 months of projected cash needs due to any deficit in subplan D, " 2.4 25 remaining after accessing any policyholder surplus attributable to former subplan C, the board is authorized to 26 27 request the department to transfer funds from the contingency 2.8 reserve fund within the Workers' Compensation Administration 29 Trust Fund to the plan in an amount sufficient to fund the difference between the amount available and the amount needed 30 to meet  $subplan^{\underline{n}}D^{\underline{n}}$ 's projected cash need for the subsequent 31

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1 6-month 3 month period. The board and the office must first 2 certify to the Department of Financial Services that there is not sufficient cash within subplan "D" to meet the projected 3 cash needs in subplan "D" within the subsequent 6-month period 4  $\frac{3 \text{ months}}{2}$ . The amount requested for transfer to subplan --D may 5 6 not exceed the difference between the amount available within 7 subplan<sup> $\pm$ </sup>D<sup> $\pm$ </sup> and the amount needed to meet subplan<sup> $\pm$ </sup>D<sup> $\pm$ </sup>'s 8 projected cash need for the subsequent 6-month 3 month period, as jointly certified by the board and the Office of Insurance 9 Regulation to the Department of Financial Services, 10 attributable to the former subplan  $D^{\mu}$  policyholders. The 11 12 Department of Financial Services may submit a budget amendment 13 to request release of funds from the Workers' Compensation Administration Trust Fund, subject to the approval of the 14 Legislative Budget Commission. The board will provide, for 15 review of the Legislative Budget Commission, information on 16 17 the reasonableness of the plan's administration, including, 18 but not limited to, the plan of operations and costs, claims costs, claims administration costs, overhead costs, claims 19 reserves, and the latest report submitted on administration 20 21 cost reduction alternatives as required in s. 22 627.311(5)(c)17., Florida Statutes. 23 (3) This section expires July 1, 2011 2007. Section 3. This act shall take effect July 1, 2006. 2.4 25 26 27 2.8 29 30 31

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2	SENATE SUMMARY
3	Revises provisions governing the Florida Workers' Compensation Joint Underwriting Association. Increases
4 the membership of the board of governors. Authoriz	the membership of the board of governors. Authorizes the use of surplus funds of former plan C to fund certain
5	deficits. Requires that the Office of Insurance Regulation approve rates. Requires that excess funds be
б	returned to the state. Extends operation of the contingency reserve until July 1, 2011. (See bill for
7	details.)
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