2006 CS

CHAMBER ACTION

1 The Fiscal Council recommends the following: 2 3 Council/Committee Substitute Remove the entire bill and insert: 4 5 A bill to be entitled 6 An act relating to state financial matters; amending s. 7 11.243, F.S.; providing for the moneys collected from the sale of the Florida Statutes or other publications to be 8 9 deposited in a specified trust fund; amending s. 11.513, 10 F.S.; requiring the Chief Justice of the Supreme Court to develop program monitoring plans; requiring that 11 additional data be included in the plans for monitoring 12 major programs of state agencies and the judicial branch 13 14 and in the reviews of those programs; providing for the Office of Program Policy Analysis and Government 15 Accountability to review agency and judicial branch 16 17 performance standards and report to the Governor, the Legislature, and the Legislative Budget Commission; 18 19 amending s. 11.151, F.S.; revising the annual appropriation to a certain legislative contingency fund; 20 21 amending s. 20.435, F.S.; revising a provision relating to certain undisbursed balances of appropriations from the 22 23 Biomedical Research Trust Fund; amending s. 215.18, F.S.; Page 1 of 53

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24	requiring that the Governor provide prior notice of
25	transfers between certain funds; amending s. 215.3206,
26	F.S.; replacing references to a 6-digit fund code in the
27	Florida Accounting Information Resource Subsystem with a
28	classification scheme consistent with the Department of
29	Financial Services' financial systems; amending s.
30	215.3208, F.S.; revising references to conform; amending
31	s. 215.35, F.S.; revising a provision relating to the
32	numbering of warrants issued by the Chief Financial
33	Officer; amending s. 215.422, F.S.; replacing a reference
34	to certain vouchers with the terms "invoice" or
35	"invoices"; clarifying that agencies or the judicial
36	branch record and approve certain invoices by a specified
37	date; revising provisions relating to the Department of
38	Financial Services' approval of payment of certain
39	invoices; providing that failure of a vendor to submit the
40	appropriate federal taxpayer identification documentation
41	to the department shall be deemed an error on the part of
42	the vendor; revising references to conform; amending s.
43	215.97, F.S.; removing a reference to the appropriations
44	act in a provision relating to the purposes of the Florida
45	Single Audit Act; amending s. 216.011, F.S.; revising the
46	definition of "operating capital outlay"; providing the
47	Legislature certain authority relating to qualified
48	expenditure category funds; defining the terms "incurred
49	obligation" and "salary rate reserve" for purposes of
50	state fiscal affairs, appropriations, and budgets;
51	amending s. 216.013, F.S.; revising requirements for Page 2 of 53

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52 information regarding performance measures to be included in the long-range program plans of state agencies and the 53 judicial branch; revising a provision relating to making 54 55 adjustments to long-range program plans; amending s. 216.023, F.S.; revising certain requirements for 56 57 legislative budget requests; deleting a provision requiring agencies to maintain a certain performance 58 accountability system and provide a list of performance 59 measures; deleting a provision relating to adjustments to 60 executive agency performance standards; deleting a 61 62 provision relating to adjustments to judicial branch performance standards; amending s. 216.134, F.S.; 63 providing for the responsibility of presiding over 64 sessions of consensus estimating conferences; amending s. 65 66 216.136, F.S.; revising provisions relating to the 67 principals of consensus estimating conferences; revising the duties of certain agencies relating to the Criminal 68 Justice Estimating Conference, the Social Services 69 70 Estimating Conference, and the Workforce Estimating Conference; amending s. 216.177, F.S.; clarifying the 71 circumstances under which the Executive Office of the 72 73 Governor and the Chief Justice of the Supreme Court are 74 required to provide notice to the chair and vice chair of 75 the Legislative Budget Commission; amending s. 216.181, F.S.; providing that amendments to certain approved 76 77 operating budgets are subject to objection procedures; requiring that state agencies submit to the chair and vice 78 79 chair of the Legislative Budget Commission a plan for Page 3 of 53

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80 allocating any lump-sum appropriation in a budget 81 amendment; creating s. 216.1811, F.S.; providing requirements for the Governor and the Chief Financial 82 83 Officer relating to certain approved operating budgets for the legislative branch and appropriations made to the 84 85 legislative branch; amending s. 216.1815, F.S.; revising certain requirements for the performance standards 86 included in an amended operating budget plan and request 87 submitted to the Legislative Budget Commission; creating 88 s. 216.1827, F.S.; requiring that each state agency and 89 the judicial branch maintain a performance accountability 90 91 system; requiring agencies and the judicial branch to submit specified information to the Executive Office of 92 93 the Governor and the Legislature or the Office of Program 94 Policy Analysis and Government Accountability for review; 95 providing guidelines for requests to delete or amend 96 existing approved performance measures and standards; specifying authority of the Legislature relating to agency 97 98 and judicial branch performance measures and standards; amending s. 216.251, F.S.; prohibiting an agency from 99 100 providing salary increases or pay additives for certain 101 positions without legislative authorization; amending s. 216.292, F.S.; providing that certain transfers between 102 budget entities are subject to objection procedures; 103 clarifying provisions authorizing certain transfers of 104 appropriations from trust funds; providing that 105 requirements of specified provisions relating to 106 appropriations being nontransferable do not apply to 107 Page 4 of 53

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legislative branch budgets; amending s. 216.301, F.S.; 108 revising the requirements for undisbursed balances of 109 appropriations; revising a procedure for identifying and 110 111 paying incurred obligations; removing a provision relating 112 to notification to retain certain balances from 113 legislative budget entities; amending s. 252.37, F.S.; providing that a transfer of moneys with a budget 114 amendment following a state of emergency is subject to 115 approval by the Legislative Budget Commission; amending s. 116 273.02, F.S.; revising a definition; requiring the Chief 117 118 Financial Officer to establish certain requirements by 119 rule relating to the recording and inventory of certain 120 state-owned property; creating s. 273.025, F.S.; requiring 121 the Chief Financial Officer to establish by rule certain requirements relating to the capitalization of certain 122 property; amending s. 273.055, F.S.; revising 123 124 responsibility for rules relating to maintaining records 125 as to disposition of state-owned tangible personal 126 property; revising a provision relating to use of moneys received from the disposition of state-owned tangible 127 personal property; amending s. 274.02, F.S.; revising a 128 129 definition; requiring the Chief Financial Officer to establish by rule requirements relating to the recording 130 and inventory of certain property owned by local 131 governments; amending s. 338.2216, F.S.; revising 132 requirements relating to unexpended funds appropriated or 133 provided for the Florida Turnpike Enterprise; amending s. 134 1011.57, F.S.; revising requirements relating to 135 Page 5 of 53

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136	unexpended funds appropriated to the Florida School for
137	the Deaf and the Blind; repealing s. 215.29, F.S.,
138	relating to the classification of Chief Financial
139	Officer's warrants; providing effective dates.
140	
141	Be It Enacted by the Legislature of the State of Florida:
142	
143	Section 1. Subsection (3) of section 11.243, Florida
144	Statutes, is amended to read:
145	11.243 Publishing Florida Statutes; price, sale
146	(3) All moneys collected from the sale of the Florida
147	Statutes or other publications shall be deposited in the Grants
148	and Donations Trust Fund within the Legislature State Treasury
149	and credited to the appropriation for legislative expense.
150	Section 2. Subsections (2) and (3) of section 11.513,
151	Florida Statutes, are amended, present subsections (5) and (6)
152	of that section are renumbered as subsections (6) and (7),
153	respectively, and a new subsection (5) is added to that section,
154	to read:
155	11.513 Program evaluation and justification review
156	(2) A state agency's inspector general, internal auditor,
157	or other person designated by the agency head <u>or the Chief</u>
158	Justice of the Supreme Court shall develop, in consultation with
159	the Office of Program Policy Analysis and Government
160	Accountability, a plan for monitoring and reviewing the state
161	agency's or the judicial branch's major programs to ensure that
162	performance measures and standards, as well as baseline and
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163 previous-year performance data, are maintained and supported by 164 agency records.

(3) The program evaluation and justification review shall
be conducted on major programs, but may include other programs.
The review shall be comprehensive in its scope but, at a
minimum, must be conducted in such a manner as to specifically
determine the following, and to consider and determine what
changes, if any, are needed with respect thereto:

171

(a) The identifiable cost of each program.

(b) The specific purpose of each program, as well as thespecific public benefit derived therefrom.

(c) Progress toward achieving the outputs and outcomesassociated with each program.

(d) An explanation of circumstances contributing to the
state agency's ability to achieve, not achieve, or exceed its
projected outputs and outcomes, as defined in s. 216.011,
associated with each program.

(e) Alternate courses of action that would result in
administration of the same program in a more efficient or
effective manner. The courses of action to be considered must
include, but are not limited to:

184 1. Whether the program could be organized in a more 185 efficient and effective manner, whether the program's mission, 186 goals, or objectives should be redefined, or, when the state 187 agency cannot demonstrate that its efforts have had a positive 188 effect, whether the program should be reduced in size or 189 eliminated.

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190 2. Whether the program could be administered more
191 efficiently or effectively to avoid duplication of activities
192 and ensure that activities are adequately coordinated.

3. Whether the program could be performed more efficiently or more effectively by another unit of government or a private entity, or whether a program performed by a private entity could be performed more efficiently and effectively by a state agency.

4. When compared to costs, whether effectiveness warrants
elimination of the program or, if the program serves a limited
interest, whether it should be redesigned to require users to
finance program costs.

201 5. Whether the cost to administer the program exceeds
202 license and other fee revenues paid by those being regulated.

203 6. Whether other changes could improve the efficiency and204 effectiveness of the program.

(f) The consequences of discontinuing such program. If any discontinuation is recommended, such recommendation must be accompanied by a description of alternatives to implement such recommendation, including an implementation schedule for discontinuation and recommended procedures for assisting state agency employees affected by the discontinuation.

(g) Determination as to public policy, which may include recommendations as to whether it would be sound public policy to continue or discontinue funding the program, either in whole or in part, in the existing manner.

(h) Whether current performance measures and standards
 should be reviewed or amended to assist agencies' and the

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217 judicial branch's efforts in achieving outputs and outcome 218 measures.

219 <u>(i) (h)</u> Whether the information reported as part of the 220 state's performance-based program budgeting system has relevance 221 and utility for the evaluation of each program.

222 <u>(j)(i)</u> Whether state agency management has established 223 control systems sufficient to ensure that performance data are 224 maintained and supported by state agency records and accurately 225 presented in state agency performance reports.

226 The Office of Program Policy Analysis and Government (5) 227 Accountability may perform evaluation and justification reviews 228 when necessary and as directed by the Legislature in order to 229 determine whether current agency and judicial branch performance 230 measures and standards are adequate. Reports concerning the 231 evaluation and review of agency and judicial branch performance measures and standards shall be submitted to the Executive 232 233 Office of the Governor, the President of the Senate, the Speaker of the House of Representatives, and the chair and vice chair of 234 235 the Legislative Budget Commission. Reports concerning the evaluation and review of judicial branch performance measures 236 237 and standards shall be submitted to the Chief Justice of the 238 Supreme Court. 239 Section 3. Subsection (1) of section 11.151, Florida Statutes, is amended to read: 240 241 11.151 Annual legislative appropriation to contingency fund for use of Senate President and House Speaker .--242

243 (1) There is established a legislative contingency fund 244 consisting of $\frac{20,000}{900}$ for the President of the Senate Page 9 of 53

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245 and \$20,000 \$10,000 for the Speaker of the House of 246 Representatives, which amounts shall be set aside annually from moneys appropriated for legislative expense. These funds shall 247 248 be disbursed by the Chief Financial Officer upon receipt of 249 vouchers authorized by the President of the Senate or the 250 Speaker of the House of Representatives. Such funds may be 251 expended at the unrestricted discretion of the President of the 252 Senate or the Speaker of the House of Representatives in 253 carrying out their official duties during the entire period between the date of their election as such officers at the 254 255 organizational meeting held pursuant to s. 3(a), Art. III of the State Constitution and the next general election. 256

257 Section 4. Paragraph (h) of subsection (1) of section 258 20.435, Florida Statutes, is amended to read:

259

20.435 Department of Health; trust funds.--

(1) The following trust funds are hereby created, to beadministered by the Department of Health:

262

(h) Biomedical Research Trust Fund.

1. Funds to be credited to the trust fund shall consist of funds deposited pursuant to s. 215.5601. Funds shall be used for the purposes of the James and Esther King Biomedical Research Program as specified in ss. 215.5602 and 288.955. The trust fund is exempt from the service charges imposed by s. 215.20.

268 2. Notwithstanding the provisions of s. 216.301 and 269 pursuant to s. 216.351, any balance in the trust fund at the end 270 of any fiscal year shall remain in the trust fund at the end of 271 the year and shall be available for carrying out the purposes of 272 the trust fund. The department may invest these funds Page 10 of 53

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independently through the Chief Financial Officer or may negotiate a trust agreement with the State Board of Administration for the investment management of any balance in the trust fund.

3. Notwithstanding s. 216.301 and pursuant to s. 216.351, any balance of any appropriation from the Biomedical Research Trust Fund which is not disbursed but which is obligated pursuant to contract or committed to be expended may be <u>carried</u> <u>forward certified by the Governor</u> for up to 3 years following the effective date of the original appropriation.

4. The trust fund shall, unless terminated sooner, beterminated on July 1, 2008.

285 Section 5. Section 215.18, Florida Statutes, is amended to 286 read:

Transfers between funds; limitation.--Whenever 287 215.18 there exists in any fund provided for by s. 215.32 a deficiency 288 which would render such fund insufficient to meet its just 289 requirements, and there shall exist in the other funds in the 290 291 State Treasury moneys which are for the time being or otherwise in excess of the amounts necessary to meet the just requirements 292 293 of such last-mentioned funds, the Governor may order a temporary 294 transfer of moneys from one fund to another in order to meet 295 temporary deficiencies in a particular fund without resorting to the necessity of borrowing money and paying interest thereon. 296 297 Any action proposed under this section is subject to the notice 298 and objection procedures set forth in s. 216.177, and the 299 Governor shall provide notice of such action at least 7 days 300 prior to the effective date of the transfer of funds.

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(1) Except as otherwise provided in s. 216.222(1)(a)2.,
the fund from which any money is temporarily transferred shall
be repaid the amount transferred from it not later than the end
of the fiscal year in which such transfer is made, the date of
repayment to be specified in the order of the Governor.

306 (2) Notwithstanding subsection (1) and for the 2005-2006 307 fiscal year only, the repayment period for funds temporarily transferred in fiscal year 2004-2005 to meet deficiencies 308 309 resulting from hurricanes striking this state in 2004 may be extended until grants awarded by the Federal Emergency 310 311 Management Agency for FEMA Disaster Declarations 1539-DR-FL, 1545-DR-FL, 1551-DR-FL, and 1561-DR-FL are received. This 312 313 subsection expires July 1, 2006.

314 Section 6. Subsections (2) and (4) of section 215.3206,315 Florida Statutes, are amended to read:

316

215.3206 Trust funds; termination or re-creation.--

317 If the trust fund is terminated and not immediately (2)re-created, all cash balances and income of the trust fund shall 318 319 be deposited into the General Revenue Fund. The agency or Chief Justice shall pay any outstanding debts of the trust fund as 320 soon as practicable, and the Chief Financial Officer shall close 321 322 out and remove the trust fund from the various state financial accounting systems, using generally accepted accounting 323 324 practices concerning warrants outstanding, assets, and 325 liabilities. No appropriation or budget amendment shall be construed to authorize any encumbrance of funds from a trust 326 327 fund after the date on which the trust fund is terminated or is judicially determined to be invalid. 328

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329 For the purposes of this section, the Governor, Chief (4)330 Justice, and agencies shall review the trust funds as they are identified by a classification scheme set out in the legislative 331 332 budget request instructions pursuant to s. 216.023 consistent 333 with the Department of Financial Services' financial systems by 334 a unique 6-digit code in the Florida Accounting Information Resource Subsystem at a level composed of the 2 digit 335 organization level 1, the 1-digit state fund type 2, and the 336 337 first three digits of the fund identifier. The Governor, Chief Justice, and agencies may also conduct their review and make 338 339 recommendations concerning accounts within such trust funds. Section 7. Subsection (1) and paragraph (a) of subsection 340 341 (2) of section 215.3208, Florida Statutes, are amended to read: 342 215.3208 Trust funds; legislative review.--In order to implement s. 19(f), Art. III of the State 343 (1)Constitution, for the purpose of reviewing trust funds prior to 344 345 their automatic termination pursuant to the provisions of s. 346 19(f)(2), Art. III of the State Constitution, the Legislature 347 shall review all state trust funds at least once every 4 years. The schedule for such review may be included in the legislative 348 budget instructions developed pursuant to the requirements of s. 349 350 216.023. The Legislature shall review trust funds as they are identified by a classification scheme set out in the legislative 351 352 budget request instructions pursuant to s. 216.023 consistent 353 with the Department of Financial Services' financial systems by a unique 6 digit code in the Florida Accounting Information 354 Resource Subsystem at a level composed of the 2-digit 355 organization level 1, the 1-digit state fund type 2, and the 356 Page 13 of 53

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357 first three digits of the fund identifier. When a statutorily 358 created trust fund that was in existence on November 4, 1992, 359 has more than one fund 6-digit code in the financial systems, 360 the Legislature may treat it as a single trust fund for the 361 purposes of this section. The Legislature may also conduct its 362 review concerning accounts within such trust funds.

When the Legislature terminates a trust fund, the 363 (2) (a) 364 agency or branch of state government that administers the trust 365 fund shall pay any outstanding debts or obligations of the trust fund as soon as practicable, and the Chief Financial Officer 366 367 shall close out and remove the trust fund from the various state financial accounting systems, using generally accepted 368 369 accounting principles concerning assets, liabilities, and 370 warrants outstanding.

371 Section 8. Section 215.35, Florida Statutes, is amended to 372 read:

215.35 State funds; warrants and their issuance.--All 373 374 warrants issued by the Chief Financial Officer shall be numbered 375 in a manner that uniquely identifies each warrant for audit and 376 reconciliation purposes chronological order commencing with 377 number one in each fiscal year and each warrant shall refer to 378 the Chief Financial Officer's voucher by the number thereof, which voucher shall also be numbered as above set forth. Each 379 380 warrant shall state the name of the payee thereof and the amount 381 allowed, and said warrant shall be stated in words at length. No warrant shall issue until same has been authorized by an 382 383 appropriation made by law but such warrant need not state or set forth such authorization. The Chief Financial Officer shall 384 Page 14 of 53

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385 register and maintain a record of each warrant in his or her 386 office. The record shall show the funds, accounts, purposes, and departments involved in the issuance of each warrant. In those 387 388 instances where the expenditure of funds of regulatory boards or 389 commissions has been provided for by laws other than the annual 390 appropriations bill, warrants shall be issued upon requisition 391 to the Chief Financial Officer by the governing body of such 392 board or commission.

393 Section 9. Subsections (1) and (2), paragraphs (a) and (b)
394 of subsection (3), and subsection (6) of section 215.422,
395 Florida Statutes, are amended to read:

396 215.422 <u>Payments</u>, warrants, vouchers, and invoices;
397 processing time limits; dispute resolution; agency or judicial
398 branch compliance.--

399 (1)The voucher authorizing payment of An invoice 400 submitted to an agency of the state or the judicial branch, 401 required by law to be filed with the Chief Financial Officer, shall be recorded in the financial systems of the state, 402 403 approved for payment by the agency or the judicial branch, and filed with the Chief Financial Officer not later than 20 days 404 after receipt of the invoice and receipt, inspection, and 405 406 approval of the goods or services, except that in the case of a bona fide dispute the invoice recorded in the financial systems 407 408 of the state voucher shall contain a statement of the dispute 409 and authorize payment only in the amount not disputed. The Chief Financial Officer may establish dollar thresholds and other 410 411 criteria for all invoices and may delegate to a state agency or the judicial branch responsibility for maintaining the official 412 Page 15 of 53

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invoices vouchers and documents for invoices which do not exceed 413 the thresholds or which meet the established criteria. Such 414 records shall be maintained in accordance with the requirements 415 416 established by the Secretary of State. The transmission of an 417 approved invoice recorded in the financial systems of the state 418 electronic payment request transmission to the Chief Financial Officer shall constitute filing of a request voucher for payment 419 of invoices for which the Chief Financial Officer has delegated 420 to an agency custody of official records. Approval and 421 inspection of goods or services shall take no longer than 5 422 423 working days unless the bid specifications, purchase order, or contract specifies otherwise. If an invoice a voucher filed 424 425 within the 20-day period is returned by the Department of 426 Financial Services because of an error, it shall nevertheless be deemed timely filed. The 20-day filing requirement may be waived 427 in whole or in part by the Department of Financial Services on a 428 429 showing of exceptional circumstances in accordance with rules and regulations of the department. For the purposes of 430 431 determining the receipt of invoice date, the agency or the judicial branch is deemed to receive an invoice on the date on 432 which a proper invoice is first received at the place designated 433 434 by the agency or the judicial branch. The agency or the judicial branch is deemed to receive an invoice on the date of the 435 invoice if the agency or the judicial branch has failed to 436 437 annotate the invoice with the date of receipt at the time the agency or the judicial branch actually received the invoice or 438 failed at the time the order is placed or contract made to 439

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440 designate a specific location to which the invoice must be 441 delivered.

(2)The Department of Financial Services shall approve 442 443 payment of an invoice no later than 10 days after the agency's 444 filing of the approved invoice The warrant in payment of an 445 invoice submitted to an agency of the state or the judicial branch shall be issued not later than 10 days after filing of 446 447 the voucher authorizing payment. However, this requirement may 448 be waived in whole or in part by the Department of Financial 449 Services on a showing of exceptional circumstances in accordance 450 with rules and regulations of the department. If the 10-day 451 period contains fewer than 6 working days, the Department of 452 Financial Services shall be deemed in compliance with this 453 subsection if the payment is approved warrant is issued within 6 454 working days without regard to the actual number of calendar 455 days. For purposes of this section, a payment is deemed to be issued on the first working day that payment is available for 456 457 delivery or mailing to the vendor.

458 (3)(a) Each agency of the state or the judicial branch which is required by law to file invoices vouchers with the 459 Chief Financial Officer shall keep a record of the date of 460 461 receipt of the invoice; dates of receipt, inspection, and approval of the goods or services; date of filing of the 462 463 approved invoice voucher; and date of issuance of the warrant in 464 payment thereof. If the invoice voucher is not filed or the warrant is not issued within the time required, an explanation 465 466 in writing by the agency head or the Chief Justice shall be 467 submitted to the Department of Financial Services in a manner Page 17 of 53

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468 prescribed by it. Agencies and the judicial branch shall469 continue to deliver or mail state payments promptly.

If a warrant in payment of an invoice is not issued 470 (b) 471 within 40 days after receipt of the invoice and receipt, inspection, and approval of the goods and services, the agency 472 473 or judicial branch shall pay to the vendor, in addition to the 474 amount of the invoice, interest at a rate as established 475 pursuant to s. 55.03(1) on the unpaid balance from the 476 expiration of such 40-day period until such time as the warrant is issued to the vendor. Such interest shall be added to the 477 478 invoice at the time of submission to the Chief Financial Officer for payment whenever possible. If addition of the interest 479 480 penalty is not possible, the agency or judicial branch shall pay 481 the interest penalty payment within 15 days after issuing the warrant. The provisions of this paragraph apply only to 482 undisputed amounts for which payment has been authorized. 483 484 Disputes shall be resolved in accordance with rules developed 485 and adopted by the Chief Justice for the judicial branch, and 486 rules adopted by the Department of Financial Services or in a formal administrative proceeding before an administrative law 487 judge of the Division of Administrative Hearings for state 488 489 agencies, provided that, for the purposes of ss. 120.569 and 490 120.57(1), no party to a dispute involving less than \$1,000 in 491 interest penalties shall be deemed to be substantially affected 492 by the dispute or to have a substantial interest in the decision resolving the dispute. In the case of an error on the part of 493 the vendor, the 40-day period shall begin to run upon receipt by 494 495 the agency or the judicial branch of a corrected invoice or Page 18 of 53

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496 other remedy of the error. For purposes of this section, the 497 non-submittal of the appropriate federal taxpayer identification documentation to the Department of Financial Services by the 498 499 vendor shall be deemed an error on the part of the vendor and the vendor shall be required to submit the appropriate federal 500 501 taxpayer documentation in order to remedy the error. The 502 provisions of this paragraph do not apply when the filing 503 requirement under subsection (1) or subsection (2) has been 504 waived in whole by the Department of Financial Services. The various state agencies and the judicial branch shall be 505 506 responsible for initiating the penalty payments required by this 507 subsection and shall use this subsection as authority to make 508 such payments. The budget request submitted to the Legislature 509 shall specifically disclose the amount of any interest paid by 510 any agency or the judicial branch pursuant to this subsection. 511 The temporary unavailability of funds to make a timely payment 512 due for goods or services does not relieve an agency or the 513 judicial branch from the obligation to pay interest penalties under this section. 514

The Department of Financial Services shall monitor 515 (6) each agency's and the judicial branch's compliance with the time 516 517 limits and interest penalty provisions of this section. The 518 department shall provide a report to an agency or to the 519 judicial branch if the department determines that the agency or 520 the judicial branch has failed to maintain an acceptable rate of compliance with the time limits and interest penalty provisions 521 522 of this section. The department shall establish criteria for determining acceptable rates of compliance. The report shall 523 Page 19 of 53

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also include a list of late invoices vouchers or payments, the 524 amount of interest owed or paid, and any corrective actions 525 recommended. The department shall perform monitoring 526 527 responsibilities, pursuant to this section, using the Department 528 of Financial Services' financial systems Management Services and 529 Purchasing Subsystem or the Florida Accounting Information 530 Resource Subsystem provided in s. 215.94. Each agency and the 531 judicial branch shall be responsible for the accuracy of 532 information entered into the Department of Management Services' 533 procurement system Management Services and Purchasing Subsystem 534 and the Department of Financial Services' financial systems Florida Accounting Information Resource Subsystem for use in 535 536 this monitoring. 537 Section 10. Paragraph (d) of subsection (1) of section 215.97, Florida Statutes, is amended to read: 538 215.97 Florida Single Audit Act.--539 The purposes of the section are to: 540 (1)541 (d) Provide for identification of state financial 542 assistance transactions in the appropriations act, state accounting records, and recipient organization records. 543 544 Section 11. Effective upon this act becoming a law, 545 paragraphs (bb) and (ss) of subsection (1) of section 216.011, Florida Statutes, are amended, and paragraphs (tt) and (uu) are 546 547 added to that subsection, to read: 548 216.011 Definitions.--For the purpose of fiscal affairs of the state, 549 (1)appropriations acts, legislative budgets, and approved budgets, 550 551 each of the following terms has the meaning indicated: Page 20 of 53

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(bb) "Operating capital outlay" means the appropriation category used to fund equipment, fixtures, and other tangible personal property of a nonconsumable and nonexpendable nature <u>under s. 273.025</u>, according to the value or cost specified in s. 556 273.02.

557 (ss) "Qualified expenditure category" means the 558 appropriations category used to fund specific activities and 559 projects which must be transferred to one or more appropriation 560 categories for expenditure upon recommendation by the Governor or Chief Justice, as appropriate, and subject to approval by the 561 562 Legislative Budget Commission. The legislature by law may provide that a specific portion of the funds appropriated in 563 564 this category be transferred to one or more appropriation 565 categories without approval by the commission and may provide 566 that requirements or contingencies be satisfied prior to the 567 transfer.

568 (tt) "Incurred obligation" means a legal obligation for 569 goods or services that have been contracted for, referred to as 570 an encumbrance in the state's financial system, or received or 571 incurred by the state and referred to as a payable in the 572 state's financial system.

573 <u>(uu)</u> "Salary rate reserve" means the withholding of a 574 portion of the annual salary rate for a specific purpose.

575 Section 12. Paragraphs (h) through (k) are added to 576 subsection (1) of section 216.013, Florida Statutes, and 577 subsection (5) of that section is amended, to read:

578 216.013 Long-range program plan.--State agencies and the 579 judicial branch shall develop long-range program plans to Page 21 of 53

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580	achieve state goals using an interagency planning process that
581	includes the development of integrated agency program service
582	outcomes. The plans shall be policy based, priority driven,
583	accountable, and developed through careful examination and
584	justification of all agency and judicial branch programs.
585	(1) Long-range program plans shall provide the framework
586	for the development of budget requests and shall identify or
587	update:
588	(h) Legislatively approved output and outcome performance
589	measures.
590	(i) Performance standards for each performance measure and
591	justification for the standards and the sources of data to be
592	used for measurement.
593	(j) Prior-year performance data on approved performance
594	measures and an explanation of deviation from expected
595	performance. Performance data must be assessed for reliability
596	in accordance with s. 20.055.
597	(k) Proposed performance incentives and disincentives.
598	(5) Following the adoption of the annual General
599	Appropriations Act, The state agencies and the judicial branch
600	shall make appropriate adjustments to their long-range program
601	plans, excluding adjustments to performance measures and
602	standards, to be consistent with the appropriations and
603	performance measures in the General Appropriations Act and
604	legislation implementing the General Appropriations Act.
605	Agencies and the judicial branch have <u>30 days subsequent to the</u>
606	effective date of the General Appropriations Act and
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CS 607 implementing legislation until June 30 to make adjustments to 608 their plans as posted on their Internet websites. Section 13. Paragraph (a) of subsection (4) and 609 610 subsections (5), (6), and (8) of section 216.023, Florida 611 Statutes, are amended, and subsections (7), (9), (10), (11), and 612 (12) are renumbered as subsections (5), (6), (7), (8), and (9), respectively, to read: 613 216.023 Legislative budget requests to be furnished to 614 615 Legislature by agencies. --The legislative budget request must contain for 616 (4)(a) 617 each program: The constitutional or statutory authority for a 618 1. 619 program, a brief purpose statement, and approved program components. 620 Information on expenditures for 3 fiscal years (actual 621 2. prior-year expenditures, current-year estimated expenditures, 622 and agency budget requested expenditures for the next fiscal 623 624 year) by appropriation category. Details on trust funds and fees. 625 3. The total number of positions (authorized, fixed, and 626 4. 627 requested). 628 5. An issue narrative describing and justifying changes in 629 amounts and positions requested for current and proposed 630 programs for the next fiscal year. 631 Information resource requests. 6. 632 7. Legislatively approved Output and outcome performance measures and any proposed revisions to measures. 633

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634 Proposed performance standards for each performance 8. measure and justification for the standards and the sources of 635 data to be used for measurement. 636

637 9. Prior-year performance data on approved performance 638 measures and an explanation of deviation from expected 639 performance. Performance data must be assessed for reliability 640 in accordance with s. 20.055.

641

10. Proposed performance incentives and disincentives. 7.11. Supporting information, including applicable cost-642 643 benefit analyses, business case analyses, performance 644 contracting procedures, service comparisons, and impacts on 645 performance standards for any request to outsource or privatize 646 agency functions.

647 8.12. An evaluation of any major outsourcing and privatization initiatives undertaken during the last 5 fiscal 648 years having aggregate expenditures exceeding \$10 million during 649 the term of the contract. The evaluation shall include an 650 651 assessment of contractor performance, a comparison of anticipated service levels to actual service levels, and a 652 comparison of estimated savings to actual savings achieved. 653 Consolidated reports issued by the Department of Management 654 655 Services may be used to satisfy this requirement.

656 (5) Agencies must maintain a comprehensive performance 657 accountability system and provide a list of performance measures 658 maintained by the agency which are in addition to the measures 659 approved by the Legislature.

660 (6) Annually, by June 30, executive agencies shall submit to the Executive Office of the Governor adjustments to their 661 Page 24 of 53

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662 performance standards based on the amounts appropriated for each 663 program by the Legislature. When such an adjustment is made, all performance standards, including any adjustments made, shall be 664 665 reviewed and revised as necessary by the Executive Office of the 666 Governor and, upon approval, submitted to the Legislature 667 pursuant to the review and approval process provided in s. 668 216.177. The Senate and the House of Representatives 669 appropriations committees shall advise Senate substantive committees and House of Representatives substantive committees, 670 671 respectively, of all adjustments made to performance standards 672 or measures. The Executive Office of the Governor shall maintain the official record of adjustments to the performance standards. 673 674 As used in this section, the term "official record" means the 675 official compilation of information about state agency 676 performance based programs and measures, including approved 677 programs, approved outputs and outcomes, baseline data, approved 678 standards for each performance measure and any approved 679 adjustments thereto, as well as actual agency performance for 680 each measure. 681

(8) Annually, by June 30, the judicial branch shall make 682 adjustments to any performance standards for approved programs 683 based on the amount appropriated for each program, which shall 684 be submitted to the Legislature pursuant to the notice and 685 review process provided in s. 216.177. The Senate and the House 686 of Representatives appropriations committees shall advise Senate 687 substantive committees and House substantive committees, 688 respectively, of all adjustments made to performance standards 689 or measures.

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Section 14. Paragraph (a) of subsection (4) of section

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provisions.--

(a)

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216.134, Florida Statutes, is amended, and paragraph (c) is added to that subsection, to read: 216.134 Consensus estimating conferences; general (4) Consensus estimating conferences are within the legislative branch. The membership of each consensus estimating conference consists of principals and participants. A person designated by law as a principal may preside over conference sessions, convene conference sessions, request information, specify topics to be included on the conference agenda, agree or withhold agreement on whether information is to be official information of the conference, release official information of the conference, interpret official information of the conference, and monitor errors in official information of the conference. The responsibility of presiding over sessions of

(C) 707 The principals of each conference shall be 708 professional staff of the Executive Office of the Governor 709 designated by the Governor, the coordinator of the Office of Economic and Demographic Research, professional staff of the 710 711 Senate designated by the President of the Senate, and 712 professional staff of the House of Representatives designated by 713 the Speaker of the House of Representatives, or their designees. 714 Section 15. Section 216.136, Florida Statutes, is amended to read: 715 216.136 Consensus estimating conferences; duties and 716 717 principals.--

the conference shall be rotated among the principals.

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(1) ECONOMIC ESTIMATING CONFERENCE.--

719 (a) Duties. The Economic Estimating Conference shall develop such official information with respect to the national 720 721 and state economies as the conference determines is needed for 722 the state planning and budgeting system. The basic, long-term 723 forecasts which are a part of its official information shall be 724 trend forecasts. However, the conference may include cycle 725 forecasts as a part of its official information if the subject 726 matter of the forecast warrants a cycle forecast and if such 727 forecast is developed in a special impact session of the 728 conference.

(b) Principals.--The Executive Office of the Governor, the coordinator of the Office of Economic and Demographic Research, and professional staff of the Senate and House of Representatives who have forecasting expertise, or their designees, are the principals of the Economic Estimating Conference. The responsibility of presiding over sessions of the conference shall be rotated among the principals.

736

(2) DEMOGRAPHIC ESTIMATING CONFERENCE. --

737 (a) Duties. The Demographic Estimating Conference shall
738 develop such official information with respect to the population
739 of the nation and state by age, race, and sex as the conference
740 determines is needed for the state planning and budgeting
741 system. The conference shall use the official population
742 estimates provided under s. 186.901 in developing its official
743 information.

 744 (b) Principals.--The Executive Office of the Governor, the
 745 coordinator of the Office of Economic and Demographic Research, Page 27 of 53

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746	and professional staff of the Senate and House of
747	Representatives who have forecasting expertise, or their
748	designees, are the principals of the Demographic Estimating
749	Conference. The responsibility of presiding over sessions of
750	the conference shall be rotated among the principals.

751

(3) REVENUE ESTIMATING CONFERENCE. --

752 (a) Duties. The Revenue Estimating Conference shall
753 develop such official information with respect to anticipated
754 state and local government revenues as the conference determines
755 is needed for the state planning and budgeting system. Any
756 principal may request the conference to review and estimate
757 revenues for any trust fund.

758 (b) Principals. The Executive Office of the Governor, the
759 coordinator of the Office of Economic and Demographic Research,
760 and professional staff of the Senate and House of
761 Representatives who have forecasting expertise, or their
762 designees, are the principals of the Revenue Estimating
763 Conference. The responsibility of presiding over sessions of
764 the conference shall be rotated among the principals.

765

(4) EDUCATION ESTIMATING CONFERENCE. --

Duties. The Education Estimating Conference shall 766 (a) 767 develop such official information relating to the state public 768 and private educational system, including forecasts of student 769 enrollments, the number of students qualified for state 770 financial aid programs and for the William L. Boyd, IV, Florida 771 Resident Access Grant Program and the appropriation required to 772 fund the full award amounts for each program, fixed capital outlay needs, and Florida Education Finance Program formula 773 Page 28 of 53

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needs, as the conference determines is needed for the state 774 planning and budgeting system. The conference's initial 775 776 projections of enrollments in public schools shall be forwarded 777 by the conference to each school district no later than 2 months 778 prior to the start of the regular session of the Legislature. 779 Each school district may, in writing, request adjustments to the 780 initial projections. Any adjustment request shall be submitted 781 to the conference no later than 1 month prior to the start of 782 the regular session of the Legislature and shall be considered by the principals of the conference. A school district may 783 784 amend its adjustment request, in writing, during the first 3 weeks of the legislative session, and such amended adjustment 785 786 request shall be considered by the principals of the conference. 787 For any adjustment so requested, the district shall indicate and 788 explain, using definitions adopted by the conference, the 789 components of anticipated enrollment changes that correspond to continuation of current programs with workload changes; program 790 791 improvement; program reduction or elimination; initiation of new 792 programs; and any other information that may be needed by the For public schools, the conference shall submit 793 Legislature. its full-time equivalent student consensus estimate to the 794 795 Legislature no later than 1 month after the start of the regular session of the Legislature. No conference estimate may be 796 797 changed without the agreement of the full conference.

(b) Adjustments.--No later than 2 months prior to the start of the regular session of the Legislature, the conference shall forward to each eligible postsecondary education institution its initial projections of the number of students Page 29 of 53

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qualified for state financial aid programs and the appropriation 802 required to fund those students at the full award amount. Each 803 postsecondary education institution may request, in writing, 804 805 adjustments to the initial projection. Any adjustment request 806 must be submitted to the conference no later than 1 month prior 807 to the start of the regular session of the Legislature and shall 808 be considered by the principals of the conference. For any 809 adjustment so requested, the postsecondary education institution 810 shall indicate and explain, using definitions adopted by the conference, the components of anticipated changes that 811 812 correspond to continuation of current programs with enrollment changes, program reduction or elimination, initiation of new 813 814 programs, award amount increases or decreases, and any other 815 information that is considered by the conference. The conference 816 shall submit its consensus estimate to the Legislature no later 817 than 1 month after the start of the regular session of the 818 Legislature. No conference estimate may be changed without the 819 agreement of the full conference.

820 (c) Principals.--The Commissioner of Education, the Executive Office of the Governor, the coordinator of the Office 821 822 of Economic and Demographic Research, and professional staff of 823 the Senate and House of Representatives who have forecasting expertise, or their designees, are the principals of the 824 825 Education Estimating Conference. The Commissioner of Education 826 or his or her designee shall preside over sessions of the 827 conference.

828

(5) CRIMINAL JUSTICE ESTIMATING CONFERENCE. --

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829 (a) Duties.--The Criminal Justice Estimating Conference 830 shall:

<u>(a)</u>1. Develop such official information relating to the
criminal justice system, including forecasts of prison
admissions and population and of supervised felony offender
admissions and population, as the conference determines is
needed for the state planning and budgeting system.

836 (b)2. Develop such official information relating to the
837 number of eligible discharges and the projected number of civil
838 commitments for determining space needs pursuant to the civil
839 proceedings provided under part V of chapter 394.

(c) Develop official information relating to the number 840 841 of sexual offenders and sexual predators who are required by law 842 to be placed on community control, probation, or conditional release who are subject to electronic monitoring. In addition, 843 the Office of Economic and Demographic Research shall study the 844 845 factors relating to the sentencing of sex offenders from the point of arrest through the imposition of sanctions by the 846 847 sentencing court, including original charges, plea negotiations, trial dispositions, and sanctions. The Department of 848 849 Corrections, the Office of the State Courts Administrator, the 850 Florida Department of Law Enforcement, and the state attorneys 851 shall provide information deemed necessary for the study. The 852 final report shall be provided to the President of the Senate 853 and the Speaker of the House of Representatives by March 1, 2006.854

855 (b) Principals.--The Executive Office of the Governor, the
 856 coordinator of the Office of Economic and Demographic Research,
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and professional staff, who have forecasting expertise, from the
Senate, the House of Representatives, and the Supreme Court, or
their designees, are the principals of the Criminal Justice
Estimating Conference. The principal representing the Executive
Office of the Governor shall preside over sessions of the
conference.

863

(6) SOCIAL SERVICES ESTIMATING CONFERENCE. --

864

(a) Duties.--

(a)1. The Social Services Estimating Conference shall
develop such official information relating to the social
services system of the state, including forecasts of social
services caseloads, utilization, and expenditures, as the
conference determines is needed for the state planning and
budgeting system. Such official information shall include, but
not be limited to, cash assistance and Medicaid caseloads.

872 (b) 2. The Social Services Estimating Conference shall 873 develop information relating to the Florida Kidcare program, 874 including, but not limited to, outreach impacts, enrollment, 875 caseload, utilization, and expenditure information that the 876 conference determines is needed to plan for and project future budgets and the drawdown of federal matching funds. The agencies 877 878 required to collect and analyze Florida Kidcare program data 879 under s. 409.8134 shall be participants in the Social Services 880 Estimating Conference for purposes of developing information 881 relating to the Florida Kidcare program.

(b) Principals. The Executive Office of the Governor, the
 coordinator of the Office of Economic and Demographic Research,
 professional staff who have forecasting expertise from the
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885 Department of Children and Family Services, the Agency for 886 Health Care Administration, the Senate, and the House of 887 Representatives, or their designees, are the principals of the 888 Social Services Estimating Conference. The principal 889 representing the Executive Office of the Governor shall preside 890 over sessions of the conference.

891

(7) WORKFORCE ESTIMATING CONFERENCE. --

892

(a) Duties.--

(a) 1. The Workforce Estimating Conference shall develop 893 894 such official information on the workforce development system 895 planning process as it relates to the personnel needs of current, new, and emerging industries as the conference 896 897 determines is needed by the state planning and budgeting system. 898 Such information, using quantitative and qualitative research methods, must include at least: short-term and long-term 899 900 forecasts of employment demand for jobs by occupation and 901 industry; entry and average wage forecasts among those 902 occupations; and estimates of the supply of trained and 903 qualified individuals available or potentially available for 904 employment in those occupations, with special focus upon those occupations and industries which require high skills and have 905 906 high entry wages and experienced wage levels. In the development of workforce estimates, the conference shall use, to the fullest 907 908 extent possible, local occupational and workforce forecasts and 909 estimates.

910 (b)2. The Workforce Estimating Conference shall review 911 data concerning the local and regional demands for short-term 912 and long-term employment in High-Skills/High-Wage Program jobs, Page 33 of 53

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913 as well as other jobs, which data is generated through surveys 914 conducted as part of the state's Internet-based job matching and 915 labor market information system authorized under s. 445.011. The 916 conference shall consider such data in developing its forecasts 917 for statewide employment demand, including reviewing the local 918 and regional data for common trends and conditions among 919 localities or regions which may warrant inclusion of a 920 particular occupation on the statewide occupational forecasting 921 list developed by the conference. Based upon its review of such 922 survey data, the conference shall also make recommendations 923 semiannually to Workforce Florida, Inc., on additions or 924 deletions to lists of locally targeted occupations approved by 925 Workforce Florida, Inc.

926 3. During each legislative session, and at other times if 927 necessary, the Workforce Estimating Conference shall meet as the Workforce Impact Conference for the purpose of determining the 928 929 effects of legislation related to the state's workforce and 930 economic development efforts introduced prior to and during such 931 legislative session. In addition to the designated principals of the impact conference, nonprincipal participants of the impact 932 933 conference shall include a representative of the Florida Chamber 934 of Commerce and other interested parties. The impact conference 935 shall use both quantitative and qualitative research methods to 936 determine the impact of introduced legislation related to 937 workforce and economic development issues.

938 (c)4. Notwithstanding subparagraph 3., The Workforce 939 Estimating Conference, for the purposes described in paragraph 940 (a) subparagraph 1., shall meet no less than 2 times in a Page 34 of 53

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941 calendar year. The first meeting shall be held in February, and 942 the second meeting shall be held in August. Other meetings may 943 be scheduled as needed.

944 (b) Principals.--The Commissioner of Education, the Executive Office of the Governor, the director of the Office of 945 946 Tourism, Trade, and Economic Development, the director of the 947 Agency for Workforce Innovation, the executive director of the 948 Commission for Independent Education, the Chancellor of the 949 State University System, the chair of Workforce Florida, Inc., 950 the coordinator of the Office of Economic and Demographic 951 Research, or their designees, and professional staff from the 952 Senate and the House of Representatives who have forecasting and 953 substantive expertise, are the principals of the Workforce 954 Estimating Conference. In addition to the designated principals 955 of the conference, nonprincipal participants of the conference shall include a representative of the Florida Chamber of 956 957 Commerce and other interested parties. The principal 958 representing the Executive Office of the Governor shall preside over the sessions of the conference. 959

960 961 (8) EARLY LEARNING PROGRAMS ESTIMATING CONFERENCE. --(a) Duties.

962 <u>(a)</u>1. The Early Learning Programs Estimating Conference 963 shall develop estimates and forecasts of the unduplicated count 964 of children eligible for school readiness programs in accordance 965 with the standards of eligibility established in s. 411.01(6), 966 and of children eligible for the Voluntary Prekindergarten 967 Education Program in accordance with s. 1002.53(2), as the

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968 conference determines are needed to support the state planning,969 budgeting, and appropriations processes.

970 (b)2. The Agency for Workforce Innovation shall provide 971 information on needs and waiting lists for school readiness 972 programs, and information on the needs for the Voluntary 973 Prekindergarten Education Program, as requested by the Early 974 Learning Programs Estimating Conference or individual conference 975 principals in a timely manner.

976 (b) Principals.--The Executive Office of the Governor, the 977 Director of Economic and Demographic Research, and professional 978 staff who have forecasting expertise from the Agency for 979 Workforce Innovation, the Department of Children and Family 980 Services, the Department of Education, the Senate, and the House 981 of Representatives, or their designees, are the principals of 982 the Early Learning Programs Estimating Conference. The principal 983 representing the Executive Office of the Governor shall preside over sessions of the conference. 984

985

(9) SELF-INSURANCE ESTIMATING CONFERENCE.--

986 (a) Duties.—The Self-Insurance Estimating Conference 987 shall develop such official information on self-insurance 988 related issues as the conference determines is needed by the 989 state planning and budgeting system.

990 (b) Principals. The Executive Office of the Governor, the 991 coordinator of the Office of Economic and Demographic Research, 992 and professional staff of the Senate and the House of 993 Representatives who have forecasting and substantive experience, 994 or their designees, are the principals of the Self-Insurance 995 Estimating Conference. The responsibility of presiding over

95 Estimating Conference. The responsibility of presiding over Page 36 of 53

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996 sessions of the conference shall be rotated among the 997 principals.

998 (10) FLORIDA RETIREMENT SYSTEM ACTUARIAL ASSUMPTION999 CONFERENCE.--

1000 (a) Duties. The Florida Retirement System Actuarial 1001 Assumption Conference shall develop official information with respect to the economic and noneconomic assumptions and funding 1002 methods of the Florida Retirement System necessary to perform 1003 1004 the system actuarial study undertaken pursuant to s. 121.031(3). 1005 Such information shall include: an analysis of the actuarial 1006 assumptions and actuarial methods used in the study and a 1007 determination of whether changes to the assumptions or methods 1008 need to be made due to experience changes or revised future 1009 forecasts.

1010 (b) Principals. The Executive Office of the Governor, the coordinator of the Office of Economic and Demographic Research, 1011 1012 and professional staff of the Senate and House of 1013 Representatives who have forecasting and substantive expertise, 1014 or their designees, are the principals of the Florida Retirement System Actuarial Assumption Conference. The Executive Office of 1015 1016 the Governor shall have the responsibility of presiding over the 1017 sessions of the conference. The State Board of Administration 1018 and the Division of Retirement shall be participants in the 1019 conference.

Section 16. Paragraph (a) of subsection (2) of section216.177, Florida Statutes, is amended to read:

1022 216.177 Appropriations acts, statement of intent, 1023 violation, notice, review and objection procedures.--Page 37 of 53

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1024 (2) (a) Whenever notice of action to be taken by the 1025 Executive Office of the Governor or the Chief Justice of the Supreme Court is required by law this chapter, such notice shall 1026 1027 be given to the chair and vice chair of the Legislative Budget 1028 Commission in writing, and shall be delivered at least 14 days 1029 prior to the action referred to, unless a shorter period is approved in writing by the chair and vice chair or a different 1030 period is specified by law. If the action is solely for the 1031 release of funds appropriated by the Legislature, the notice 1032 1033 shall be delivered at least 3 days before the effective date of 1034 the action. Action shall not be taken on any budget item for 1035 which this chapter requires notice to the Legislative Budget 1036 Commission or the appropriations committees without such notice 1037 having been provided, even though there may be good cause for 1038 considering such item.

Section 17. Subsections (3), (5), and (6), paragraph (a) of subsection (8), paragraph (a) of subsection (10), and subsection (11) of section 216.181, Florida Statutes, are amended to read:

1043 216.181 Approved budgets for operations and fixed capital 1044 outlay.--

1045 (3) All amendments to original approved operating budgets,
1046 regardless of funding source, are subject to the notice and
1047 objection review procedures set forth in s. 216.177.

1048 (5) An amendment to the original operating budget for an 1049 information technology project or initiative that involves more 1050 than one agency, has an outcome that impacts another agency, or 1051 exceeds \$500,000 in total cost over a 1-year period, except for Page 38 of 53

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those projects that are a continuation of hardware or software 1052 1053 maintenance or software licensing agreements, or that are for desktop replacement that is similar to the technology currently 1054 1055 in use must be reviewed by the Technology Review Workgroup 1056 pursuant to s. 216.0446 and approved by the Executive Office of 1057 the Governor for the executive branch or by the Chief Justice for the judicial branch, and shall be subject to the notice and 1058 objection review procedures set forth in s. 216.177. 1059

1060 A detailed plan allocating a lump-sum appropriation (6) (a) 1061 to traditional appropriations categories shall be submitted by 1062 the affected agency to the Executive Office of the Governor or 1063 the Chief Justice of the Supreme Court. The Executive Office of 1064 the Governor and the Chief Justice of the Supreme Court shall 1065 submit such plan to the chair and vice chair of the Legislative 1066 Budget Commission either before or concurrent with the submission of any budget amendment that recommends the transfer 1067 1068 and release of may require the submission of a detailed plan 1069 from the agency or entity of the judicial branch affected, 1070 consistent with the General Appropriations Act, special 1071 appropriations acts, and statements of intent before 1072 transferring and releasing the balance of a lump-sum 1073 appropriation.

(b) The Executive Office of the Governor and the Chief
Justice of the Supreme Court may amend, without approval of the
Legislative Budget Commission, state agency and judicial branch
entity budgets, respectively, to reflect the transferred funds
and to provide the associated increased salary rate based on the
approved plans for lump-sum appropriations. <u>Any action proposed</u>
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1080 <u>pursuant to</u> this paragraph is subject to the procedures set 1081 forth in s. 216.177.

1083 The Executive Office of the Governor shall transmit to each 1084 state agency and the Chief Financial Officer, and the Chief 1085 Justice shall transmit to each judicial branch component and the 1086 Chief Financial Officer, any approved amendments to the approved 1087 operating budgets.

As part of the approved operating budget, the 1088 (8) Executive Office of the Governor shall furnish to each state 1089 1090 agency, and the Chief Justice of the Supreme Court shall furnish 1091 to the entity of the judicial branch, an approved annual salary 1092 rate for each budget entity containing a salary appropriation. This rate shall be based upon the actual salary rate and shall 1093 1094 be consistent with the General Appropriations Act or special appropriations acts. The annual salary rate shall be: 1095

(a) Determined by the salary rate specified in the General
Appropriations Act and adjusted for reorganizations authorized
by law, for any other appropriations made by law, and, subject
to s. 216.177, for distributions of lump-sum appropriations and
administered funds and for actions that require authorization of
salary rate from salary rate reserve and placement of salary
rate in salary rate reserve.

(10) (a) The Legislative Budget Commission may authorize increases or decreases in the approved salary rate, except as <u>authorized in s. 216.181(8)(a)</u>, for positions pursuant to the request of the agency filed with the Executive Office of the Governor or pursuant to the request of an entity of the judicial Page 40 of 53

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1108 branch filed with the Chief Justice of the Supreme Court, if 1109 deemed necessary and in the best interest of the state and 1110 consistent with legislative policy and intent.

1111 (11)The Executive Office of the Governor and the Chief Justice of the Supreme Court may approve changes in the amounts 1112 1113 appropriated from state trust funds in excess of those in the approved operating budget up to \$1 million only pursuant to the 1114 federal funds provisions of s. 216.212, when grants and 1115 donations are received after April 1, or when deemed necessary 1116 1117 due to a set of conditions that were unforeseen at the time the 1118 General Appropriations Act was adopted and that are essential to 1119 correct in order to continue the operation of government. 1120 Changes in the amounts appropriated from state trust funds in excess of those in the approved operating budget which are in 1121 1122 excess of \$1 million may be approved only by the Legislative 1123 Budget Commission pursuant to the request of a state agency 1124 filed with the Executive Office of the Governor or pursuant to 1125 the request of an entity of the judicial branch filed with the 1126 Chief Justice of the Supreme Court. The provisions of this subsection are subject to the notice, review, and objection 1127 procedures set forth in s. 216.177. 1128

1129 Section 18. Section 216.1811, Florida Statutes, is created 1130 to read:

1131 <u>216.1811 Approved operating budgets and appropriations for</u> 1132 the legislative branch.--

1133 (1) The Governor and the Chief Financial Officer shall each make changes to the original approved operating budgets for operational and fixed capital expenditures relating to the Page 41 of 53

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FLORIDA HOUSE OF REPRESENTATIVES	F	L	0	R		D	А		Н	0	U	S	Е	0	F	R	Е	Р	R	Е	S	Е	Ν	Т	Α	Т		V	Е	S
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HB 7189 2006 CS 1136 legislative branch as directed by the presiding officers of the 1137 legislative branch. (2) The Governor and the Chief Financial Officer shall 1138 1139 each ensure that any balances of appropriations made to the 1140 legislative branch are carried forward as directed by the presiding officers of the legislative branch. 1141 Section 19. Paragraph (e) of subsection (2) of section 1142 216.1815, Florida Statutes, is amended to read: 1143 1144 216.1815 Agency incentive and savings program. --To be eligible to retain funds, an agency or the Chief 1145 (2) 1146 Justice of the Supreme Court must submit a plan and an 1147 associated request to amend its approved operating budget to the 1148 Legislative Budget Commission specifying: 1149 How the agency or the judicial branch will meet (e) performance standards, including established by the Legislature 1150 and those in its long-range program plan; and 1151 Section 20. Section 216.1827, Florida Statutes, is created 1152 1153 to read: 1154 216.1827 Requirements for performance measures and 1155 standards.--Agencies and the judicial branch shall maintain a 1156 (1) 1157 comprehensive performance accountability system containing, at a 1158 minimum, a list of performance measures and standards that are 1159 adopted by the Legislature and subsequently amended pursuant to 1160 this section. (2) (a) Agencies and the judicial branch shall submit 1161 1162 output and outcome measures and standards as well as historical 1163 baseline and performance data pursuant to s. 216.013. Page 42 of 53

1164 Agencies and the judicial branch shall also submit (b) performance data, measures, and standards to the Office of 1165 Program Policy Analysis and Government Accountability upon 1166 request for review of the adequacy of the legislatively approved 1167 1168 measures and standards. 1169 (3)(a) An agency may submit requests to delete or amend 1170 its existing approved performance measures and standards or 1171 submit requests to create additional performance measures and 1172 standards to the Executive Office of the Governor for review and 1173 approval. The request shall document the justification for the 1174 change and ensure that the revision, deletion, or addition is 1175 consistent with legislative intent. Revisions or deletions to or 1176 additions of performance measures and standards approved by the 1177 Executive Office of the Governor are subject to the review and 1178 objection procedure set forth in s. 216.177. (b) 1179 The Chief Justice of the Supreme Court may submit 1180 deletions or amendments of the judicial branch's existing 1181 approved performance measures and standards or may submit 1182 additional performance measures and standards to the Legislature 1183 accompanied with justification for the change and ensure that the revision, deletion, or addition is consistent with 1184 1185 legislative intent. Revisions or deletions to or additions of 1186 performance measures and standards submitted by the Chief 1187 Justice of the Supreme Court are subject to the review and objection procedure set forth in s. 216.177. 1188 The Legislature may create, amend, and delete 1189 (4)(a) performance measures and standards. The Legislature may confer 1190 1191 with the Executive Office of the Governor for state agencies and Page 43 of 53

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CS 1192 the Chief Justice of the Supreme Court for the judicial branch 1193 prior to any such action. The Legislature may require state agencies to submit 1194 (b) 1195 requests for revisions, additions, or deletions to approved 1196 performance measures and standards to the Executive Office of 1197 the Governor for review and approval, subject to the review and objection procedure set forth in s. 216.177. 1198 The Legislature may require the judicial branch to 1199 (C) 1200 submit revisions, additions, or deletions to approved 1201 performance measures and standards to the Legislature, subject 1202 to the review and objection procedure set forth in s. 216.177. 1203 (d) Any new agency created by the Legislature is subject 1204 to the initial performance measures and standards established by 1205 the Legislature. The Legislature may require state agencies and the judicial branch to provide any information necessary to 1206 create initial performance measures and standards. 1207 1208 Section 21. Subsection (3) is added to section 216.251, 1209 Florida Statutes, to read: 1210 216.251 Salary appropriations; limitations.--An agency may not provide general salary increases or 1211 (3) pay additives for a cohort of positions sharing the same job 1212 1213 classification or job occupations which the Legislature has not 1214 authorized in the General Appropriations Act or other laws. 1215 Section 22. Subsection (3), paragraph (b) of subsection (4), and subsection (5) of section 216.292, Florida Statutes, 1216 1217 are amended, and subsection (7) is added to that section, to 1218 read: 1219

216.292 Appropriations nontransferable; exceptions.--Page 44 of 53

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(3) The following transfers are authorized with the approval of the Executive Office of the Governor for the executive branch or the Chief Justice for the judicial branch, subject to the notice and <u>objection</u> review provisions of s. 216.177:

(a) The transfer of appropriations for operations from
trust funds in excess of those provided in subsection (2), up to
\$1 million.

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(b) The transfer of positions between budget entities.

(4) The following transfers are authorized with the approval of the Legislative Budget Commission. Unless waived by the chair and vice chair of the commission, notice of such transfers must be provided 14 days before the commission meeting:

(b) The transfer of appropriations for operations from
trust funds in excess of those <u>authorized provided</u> in <u>subsection</u>
(2) or subsection (3) this section that exceed the greater of 5
percent of the original approved budget or \$1 million, as
recommended by the Executive Office of the Governor or the Chief
Justice of the Supreme Court.

(5) A transfer of funds may not result in the initiation of a fixed capital outlay project that has not received a specific legislative appropriation, except that federal funds for fixed capital outlay projects for the Department of Military Affairs, which do not carry a continuing commitment on future appropriations by the Legislature, may be approved by the Executive Office of the Governor for the purpose received,

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1247	subject to the notice , review, and objection procedures set
1248	forth in s. 216.177.
1249	(7) The provisions of this section do not apply to the
1250	budgets for the legislative branch.
1251	Section 23. Subsections (1) and (3) and paragraph (a) of
1252	subsection (2) of section 216.301, Florida Statutes, as amended
1253	by section 40 of chapter 2005-152, Laws of Florida, are amended
1254	to read:
1255	216.301 Appropriations; undisbursed balances
1256	(1)(a) As of June 30th of each year, for appropriations
1257	for operations only, each department and the judicial branch
1258	shall identify in the state's financial system any incurred
1259	obligation which has not been disbursed, showing in detail the
1260	commitment or to whom obligated and the amounts of such
1261	commitments or obligations. Any appropriation not identified as
1262	an incurred obligation effective June 30th shall revert to the
1263	fund from which it was appropriated and shall be available for
1264	reappropriation by the Legislature.
1265	(b) The undisbursed release balance of any authorized
1266	appropriation, except an appropriation for fixed capital outlay,
1267	for any given fiscal year remaining on June 30 of the fiscal
1268	year shall be carried forward in an amount equal to the incurred
1269	obligations identified in paragraph (a). Any such incurred
1270	obligations remaining undisbursed on September 30 shall revert
1271	to the fund from which appropriated and shall be available for
1272	reappropriation by the Legislature. The Chief Financial Officer
1273	will monitor changes made to incurred obligations prior to the

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1274	September 30 reversion to ensure generally accepted accounting
1275	principles and legislative intent are followed.
1276	(c) In the event an appropriate identification of an
1277	incurred obligation is not made and an incurred obligation is
1278	proven to be legal, due, and unpaid, then the incurred
1279	obligation shall be paid and charged to the appropriation for
1280	the current fiscal year of the state agency or the legislative
1281	or judicial branch affected.
1282	(1)(a) Any balance of any appropriation, except an
1283	appropriation for fixed capital outlay, which is not disbursed
1284	but which is expended shall, at the end of each fiscal year, be
1285	certified by the head of the affected state agency or the
1286	judicial or legislative branches, on or before August 1 of each
1287	year, to the Executive Office of the Governor, showing in detail
1288	the obligees to whom obligated and the amounts of such
1289	obligations. Any such encumbered balance remaining undisbursed
1290	on September 30 of the same calendar year in which such
1291	certification was made shall revert to the fund from which
1292	appropriated, except as provided in subsection (3), and shall be
1293	available for reappropriation by the Legislature. In the event
1294	such certification is not made and an obligation is proven to be
1295	legal, due, and unpaid, then the obligation shall be paid and
1296	charged to the appropriation for the current fiscal year of the
1297	state agency or the legislative or judicial branch affected.
1298	(b) Any balance of any appropriation, except an
1299	appropriation for fixed capital outlay, for any given fiscal
1300	year remaining after charging against it any lawful expenditure

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1301 shall revert to the fund from which appropriated and shall be 1302 available for reappropriation by the Legislature.

(d) (c) Each department and the judicial branch shall 1303 1304 maintain the integrity of the General Revenue Fund. 1305 Appropriations from the General Revenue Fund contained in the 1306 original approved budget may be transferred to the proper trust fund for disbursement. Any reversion of appropriation balances 1307 from programs which receive funding from the General Revenue 1308 1309 Fund and trust funds shall be transferred to the General Revenue Fund within 15 days after such reversion, unless otherwise 1310 1311 provided by federal or state law, including the General 1312 Appropriations Act. The Executive Office of the Governor or the 1313 Chief Justice of the Supreme Court shall determine the state agency or judicial branch programs which are subject to this 1314 1315 paragraph. This determination shall be subject to the legislative consultation and objection process in this chapter. 1316 1317 The Education Enhancement Trust Fund shall not be subject to the 1318 provisions of this section.

1319 (2) (a) The balance of any appropriation for fixed capital outlay which is not disbursed but expended, contracted, or 1320 1321 committed to be expended prior to February 1 of the second 1322 fiscal year of the appropriation, or the third fiscal year if it 1323 is for an educational facility as defined in chapter 1013 or for a construction project of a state university, shall be certified 1324 by the head of the affected state agency or the legislative or 1325 judicial branch on February 1 to the Executive Office of the 1326 Governor, showing in detail the commitment or to whom obligated 1327 1328 and the amount of the commitment or obligation. The Executive Page 48 of 53

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Office of the Governor for the executive branch and the Chief 1329 1330 Justice for the judicial branch shall review and approve or 1331 disapprove, consistent with criteria jointly developed by the 1332 Executive Office of the Governor and the legislative 1333 appropriations committees, the continuation of such unexpended 1334 balances. The Executive Office of the Governor shall, no later than February 28 20 of each year, furnish the Chief Financial 1335 Officer, the legislative appropriations committees, and the 1336 Auditor General a report listing in detail the items and amounts 1337 reverting under the authority of this subsection, including the 1338 1339 fund to which reverted and the agency affected.

1340 (3) The President of the Senate and the Speaker of the
1341 House of Representatives may notify the Executive Office of the
1342 Governor to retain certified forward balances from legislative
1343 budget entities until June 30 of the following fiscal year.

1344Section 24.Subsection (2) of section 252.37, Florida1345Statutes, is amended to read:

1346

252.37 Financing.--

1347 (2)It is the legislative intent that the first recourse be made to funds regularly appropriated to state and local 1348 1349 agencies. If the Governor finds that the demands placed upon 1350 these funds in coping with a particular disaster declared by the Governor as a state of emergency are unreasonably great, she or 1351 he may make funds available by transferring and expending moneys 1352 appropriated for other purposes, by transferring and expending 1353 moneys out of any unappropriated surplus funds, or from the 1354 Budget Stabilization Fund. Following the expiration or 1355 1356 termination of the state of emergency, the Governor may transfer Page 49 of 53

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1357 <u>moneys with a budget amendment, subject to approval by the</u> 1358 <u>Legislative Budget Commission, process a budget amendment under</u> 1359 the notice and review procedures set forth in s. 216.177 to 1360 transfer moneys to satisfy the budget authority granted for such 1361 emergency.

1362 Section 25. Section 273.02, Florida Statutes, is amended 1363 to read:

273.02 Record and inventory of certain property.--The word 1364 "property" as used in this section means equipment, fixtures, 1365 1366 and other tangible personal property of a nonconsumable and 1367 nonexpendable nature. The Chief Financial Officer shall 1368 establish by rule the requirements for the recording of property in the state's financial systems and for the periodic review of 1369 1370 property for inventory purposes., the value or cost of which is 1371 \$1,000 or more and the normal expected life of which is 1 year or more, and hardback covered bound books that are circulated to 1372 1373 students or the general public, the value or cost of which is 1374 \$25 or more, and hardback covered bound books, the value or cost of which is \$250 or more. Each item of property which it is 1375 practicable to identify by marking shall be marked in the manner 1376 1377 required by the Auditor General. Each custodian shall maintain 1378 an adequate record of property in his or her custody, which 1379 record shall contain such information as shall be required by 1380 the Auditor General. Once each year, on July 1 or as soon thereafter as is practicable, and whenever there is a change of 1381 1382 custodian, each custodian shall take an inventory of property in his or her custody. The inventory shall be compared with the 1383 property record, and all discrepancies shall be traced and 1384 Page 50 of 53

1385 reconciled. All publicly supported libraries shall be exempt 1386 from marking hardback covered bound books, as required by this section. The catalog and inventory control records maintained by 1387 1388 each publicly supported library shall constitute the property 1389 record of hardback covered bound books with a value or cost of 1390 \$25 or more included in each publicly supported library 1391 collection and shall serve as a perpetual inventory in lieu of an annual physical inventory. All books identified by these 1392 1393 records as missing shall be traced and reconciled, and the 1394 library inventory shall be adjusted accordingly. 1395 Section 26. Section 273.025, Florida Statutes, is created to read: 1396 1397 273.025 Financial reporting for recorded property.--The Chief Financial Officer shall establish by rule the requirements 1398 1399 for the capitalization of property that has been recorded in the 1400 state's financial systems. 1401 Section 27. Subsections (2) and (5) of section 273.055, 1402 Florida Statutes, are amended to read: 1403 273.055 Disposition of state-owned tangible personal 1404 property. --1405 (2)Custodians shall maintain records to identify each 1406 property item as to disposition. Such records shall comply with 1407 rules issued by the Chief Financial Officer Auditor General. 1408 All moneys received from the disposition of state-(5) 1409 owned tangible personal property or from any agreement entered into under this chapter must be retained by the custodian and 1410 may be disbursed for the acquisition of exchange and surplus 1411 1412 property and for all necessary operating expenditures, and are Page 51 of 53

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CS 1413 appropriated for those purposes. The custodian shall maintain 1414 records of the accounts into which the money is deposited. Section 28. Section 274.02, Florida Statutes, is amended 1415 1416 to read: 1417 274.02 Record and inventory of certain property .--1418 The word "property" as used in this section means (1)fixtures and other tangible personal property of a nonconsumable 1419 nature the value of which is \$1,000 or more and the normal 1420 1421 expected life of which is 1 year or more. 1422 The Chief Financial Officer shall establish by rule (2)1423 the requirements for the recording of property and for the 1424 periodic review of property for inventory purposes. Each item of 1425 property which it is practicable to identify by marking shall be 1426 marked in the manner required by the Auditor General. Each 1427 governmental unit shall maintain an adequate record of its property, which record shall contain such information as shall 1428 1429 be required by the Auditor General. Each governmental unit shall 1430 take an inventory of its property in the custody of a custodian 1431 whenever there is a change in such custodian. A complete physical inventory of all property shall be taken annually, and 1432 1433 the date inventoried shall be entered on the property record. 1434 The inventory shall be compared with the property record, and all discrepancies shall be traced and reconciled. 1435 1436 Section 29. Paragraph (b) of subsection (3) of section 338.2216, Florida Statutes, is amended to read: 1437

1438338.2216Florida Turnpike Enterprise; powers and1439authority.--

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1441 Notwithstanding the provisions of s. 216.301 to the (b) contrary and in accordance with s. 216.351, the Executive Office 1442 of the Governor shall, on July 1 of each year, certify forward 1443 1444 all unexpended funds appropriated or provided pursuant to this section for the turnpike enterprise. Of the unexpended funds 1445 1446 certified forward, any unencumbered amounts shall be carried forward. Such funds carried forward shall not exceed 5 percent 1447 of the original approved total operating budget as defined in s. 1448 216.181(1) of the turnpike enterprise. Funds carried forward 1449 1450 pursuant to this section may be used for any lawful purpose, 1451 including, but not limited to, promotional and market 1452 activities, technology, and training. Any certified forward 1453 funds remaining undisbursed on September 30 December 31 of each year shall be carried forward. 1454

1455Section 30.Subsection (4) of section 1011.57, Florida1456Statutes, is amended to read:

1457 1011.57 Florida School for the Deaf and the Blind; board1458 of trustees; management flexibility.--

(4) Notwithstanding the provisions of s. 216.301 to the
contrary, the Executive Office of the Governor shall, on July 1
of each year, certify forward all unexpended funds appropriated
for the Florida School for the Deaf and the Blind. The
unexpended amounts in any fund shall be carried forward and
included as the balance forward for that fund in the approved
operating budget for the following year.

Section 31. Section 215.29, Florida Statutes, is repealed.
Section 32. Except as otherwise expressly provided in this
act, this act shall take effect July 1, 2006. Page 53 of 53

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