

1                   A bill to be entitled  
2           An act relating to the Florida Workers' Compensation Joint  
3           Underwriting Association; amending s. 627.311, F.S.;  
4           requiring the joint underwriting plan of insurers to  
5           operate as the Florida Workers' Compensation Joint  
6           Underwriting Association; revising the membership and  
7           duties of the board of governors relating to the operation  
8           of the joint underwriting plan; providing for continuous  
9           review of the plan; authorizing the Office of Insurance  
10          Regulation to withdraw approval of the plan under certain  
11          circumstances; requiring the periodic review and update of  
12          the market-assistance plan; providing requirements and  
13          procedures for procurement of goods and services;  
14          prohibiting the retention of certain lobbyist services;  
15          providing requirements for legal services; authorizing  
16          certain employees to provide lobbyist services;  
17          authorizing the use of certain subplan surplus funds;  
18          extending the deadline to levy deficit assessments;  
19          requiring the board to request the transfer of funds from  
20          the Workers' Compensation Administration Trust Fund under  
21          certain circumstances; requiring that the plan be subject  
22          to certain filing and approval rates and rating plan  
23          requirements; deleting certain provisions limiting the  
24          disapproval of rates by the Office of Insurance  
25          Regulation; requiring that excess funds received by the  
26          plan be returned to the state; providing applicability of  
27          specified statutes regulating ethical standards; requiring  
28          certain disclosure statements for plan employees;

HB 7241

2006

29 |       prescribing limits on certain representation by former  
30 |       plan employees; prohibiting a private individual's ability  
31 |       to benefit from the plan's income; prohibiting employees  
32 |       and board members from accepting lobbyist expenditures;  
33 |       providing applicability; requiring the Office of Insurance  
34 |       Regulation to perform periodic comprehensive market  
35 |       examinations; prescribing disposition of assets of the  
36 |       plan upon dissolution; providing exemption from the  
37 |       corporate income tax; providing for the payment of premium  
38 |       taxes; amending s. 2 of ch. 2004-266, Laws of Florida;  
39 |       extending the period for maintaining the contingency  
40 |       reserve and projecting current cash needs; requiring the  
41 |       plan to submit a request for an Internal Revenue Service  
42 |       letter determining the plan's eligibility as a tax-exempt  
43 |       organization; providing an effective date.

44 |  
45 | Be It Enacted by the Legislature of the State of Florida:

46 |  
47 |       Section 1. Subsections (5), (6), and (7) of section  
48 |       627.311, Florida Statutes, are amended to read:

49 |       627.311 Joint underwriters and joint reinsurers; public  
50 |       records and public meetings exemptions.--

51 |       (5)(a) The office shall, after consultation with insurers,  
52 |       approve a joint underwriting plan of insurers which shall  
53 |       operate as the Florida Workers' Compensation Joint Underwriting  
54 |       Association, a nonprofit entity. For the purposes of this  
55 |       subsection, the term "insurer" includes group self-insurance  
56 |       funds authorized by s. 624.4621, commercial self-insurance funds

HB 7241

2006

57 authorized by s. 624.462, assessable mutual insurers authorized  
58 under s. 628.6011, and insurers licensed to write workers'  
59 compensation and employer's liability insurance in this state.  
60 The purpose of the plan is to provide workers' compensation and  
61 employer's liability insurance to applicants who are required by  
62 law to maintain workers' compensation and employer's liability  
63 insurance and who are in good faith entitled to but who are  
64 unable to procure such insurance through the voluntary market.  
65 Except as provided herein, the plan must have actuarially sound  
66 rates that ensure that the plan is self-supporting.

67 (b) The operation of the plan is subject to the  
68 supervision of a 9-member board of governors. Each member  
69 described in subparagraph 1., subparagraph 2., subparagraph 3.,  
70 or subparagraph 5. shall be appointed by the Financial Services  
71 Commission and shall serve at the pleasure of the commission.  
72 The board of governors shall be comprised of:

73 ~~1. Three members appointed by the Financial Services~~  
74 ~~Commission. Each member appointed by the commission shall serve~~  
75 ~~at the pleasure of the commission;~~

76 ~~1.2. Two representatives of the 20 domestic insurers, as~~  
77 ~~defined in s. 624.06(1), having the largest voluntary direct~~  
78 ~~premiums written in this state for workers' compensation and~~  
79 ~~employer's liability insurance, which shall be elected by those~~  
80 ~~20 domestic insurers;~~

81 ~~2.3. Two representatives of the 20 foreign insurers as~~  
82 ~~defined in s. 624.06(2) having the largest voluntary direct~~  
83 ~~premiums written in this state for workers' compensation and~~  
84 ~~employer's liability insurance, which shall be elected by those~~

85 ~~20 foreign insurers;~~

86 ~~3.4.~~ One representative of person appointed by the largest  
 87 property and casualty insurance agents' association in this  
 88 state; ~~and~~

89 ~~4.5.~~ The consumer advocate appointed under s. 627.0613 or  
 90 the consumer advocate's designee; ~~and-~~

91 5. Three other persons appointed by the commission.

92  
 93 Each board member shall be appointed to ~~serve~~ a 4-year term and  
 94 may be appointed to ~~serve~~ consecutive terms. A vacancy on the  
 95 board shall be filled in the same manner as the original  
 96 appointment for the unexpired portion of the term. The Financial  
 97 Services Commission shall designate a member of the board to  
 98 serve as chair. No board member shall be an insurer which  
 99 provides services to the plan or which has an affiliate which  
 100 provides services to the plan or which is serviced by a service  
 101 company or third-party administrator which provides services to  
 102 the plan or which has an affiliate which provides services to  
 103 the plan. The meetings and records ~~minutes, audits, and~~  
 104 ~~procedures~~ of the board of governors and the plan are subject to  
 105 chapters ~~chapter~~ 119 and 286, unless otherwise exempted by law.

106 (c) The operation of the plan shall be governed by a plan  
 107 of operation that is prepared at the direction of the board of  
 108 governors and approved by order of the office. The plan is  
 109 subject to continuous review by the office. The office may, by  
 110 order, withdraw approval of all or part of a plan if the office  
 111 determines that conditions have changed since approval was  
 112 granted and that the purposes of the plan require changes in the

HB 7241

2006

113 plan. ~~The plan of operation may be changed at any time by the~~  
114 ~~board of governors or upon request of the office. The plan of~~  
115 ~~operation and all changes thereto are subject to the approval of~~  
116 ~~the office.~~ The plan of operation shall:

117 1. Authorize the board to engage in the activities  
118 necessary to implement this subsection, including, but not  
119 limited to, borrowing money.

120 2. Develop criteria for eligibility for coverage by the  
121 plan, including, but not limited to, documented rejection by at  
122 least two insurers which reasonably assures that insureds  
123 covered under the plan are unable to acquire coverage in the  
124 voluntary market.

125 3. Require notice from the agent to the insured at the  
126 time of the application for coverage that the application is for  
127 coverage with the plan and that coverage may be available  
128 through an insurer, group self-insurers' fund, commercial self-  
129 insurance fund, or assessable mutual insurer through another  
130 agent at a lower cost.

131 4. Establish programs to encourage insurers to provide  
132 coverage to applicants of the plan in the voluntary market and  
133 to insureds of the plan, including, but not limited to:

134 a. Establishing procedures for an insurer to use in  
135 notifying the plan of the insurer's desire to provide coverage  
136 to applicants to the plan or existing insureds of the plan and  
137 in describing the types of risks in which the insurer is  
138 interested. The description of the desired risks must be on a  
139 form developed by the plan.

140 b. Developing forms and procedures that provide an insurer

141 with the information necessary to determine whether the insurer  
 142 wants to write particular applicants to the plan or insureds of  
 143 the plan.

144 c. Developing procedures for notice to the plan and the  
 145 applicant to the plan or insured of the plan that an insurer  
 146 will insure the applicant or the insured of the plan, and notice  
 147 of the cost of the coverage offered; and developing procedures  
 148 for the selection of an insuring entity by the applicant or  
 149 insured of the plan.

150 d. Provide for a market-assistance plan to assist in the  
 151 placement of employers. All applications for coverage in the  
 152 plan received 45 days before the effective date for coverage  
 153 shall be processed through the market-assistance plan. A market-  
 154 assistance plan specifically designed to serve the needs of  
 155 small, good policyholders as defined by the board must be  
 156 reviewed and updated periodically ~~finalized by January 1, 1994.~~

157 5. Provide for policy and claims services to the insureds  
 158 of the plan of the nature and quality provided for insureds in  
 159 the voluntary market.

160 6. Provide for the review of applications for coverage  
 161 with the plan for reasonableness and accuracy, using any  
 162 available historic information regarding the insured.

163 7. Provide for procedures for auditing insureds of the  
 164 plan which are based on reasonable business judgment and are  
 165 designed to maximize the likelihood that the plan will collect  
 166 the appropriate premiums.

167 8. Authorize the plan to terminate the coverage of and  
 168 refuse future coverage for any insured that submits a fraudulent

HB 7241

2006

169 application to the plan or provides fraudulent or grossly  
170 erroneous records to the plan or to any service provider of the  
171 plan in conjunction with the activities of the plan.

172 9. Establish service standards for agents who submit  
173 business to the plan.

174 10. Establish criteria and procedures to prohibit any  
175 agent who does not adhere to the established service standards  
176 from placing business with the plan or receiving, directly or  
177 indirectly, any commissions for business placed with the plan.

178 11. Provide for the establishment of reasonable safety  
179 programs for all insureds in the plan. All insureds of the plan  
180 must participate in the safety program.

181 12. Authorize the plan to terminate the coverage of and  
182 refuse future coverage to any insured who fails to pay premiums  
183 or surcharges when due; who, at the time of application, is  
184 delinquent in payments of workers' compensation or employer's  
185 liability insurance premiums or surcharges owed to an insurer,  
186 group self-insurers' fund, commercial self-insurance fund, or  
187 assessable mutual insurer licensed to write such coverage in  
188 this state; or who refuses to substantially comply with any  
189 safety programs recommended by the plan.

190 13. Authorize the board of governors to provide the goods  
191 and services required by the plan through staff employed by the  
192 plan, through reasonably compensated service providers who  
193 contract with the plan to provide services as specified by the  
194 board of governors, or through a combination of employees and  
195 service providers.

196 a. The procurement of goods with a value of less than

HB 7241

2006

197 \$2,500 shall be carried out using good purchasing practices,  
198 such as the receipt of written quotes or written records of  
199 telephone quotes. Purchases that equal or exceed \$2,500 but are  
200 less than or equal to \$25,000 may be made by using good  
201 purchasing practices, such as receipt of written quotes, written  
202 records of telephone quotes, or informal bids, whenever  
203 practical. The procurement of goods or services valued over  
204 \$25,000 are subject to competitive solicitation, except in  
205 situations in which the goods or services are provided by a sole  
206 source or are deemed an emergency purchase, or the services are  
207 exempted from competitive solicitation requirements under s.  
208 287.057(5) (f). Justification for the sole-sourcing or emergency  
209 procurement must be documented. Contracts for goods or services  
210 valued at or over \$100,000 are subject to board approval.

211 b. In determining whether legal services should be  
212 provided by staff attorneys or outsourced to private attorneys,  
213 the plan shall consider the following factors:

214 (I) The nature of the attorney services to be provided and  
215 the issues involved.

216 (II) The need for private attorneys rather than staff  
217 attorneys, using the criteria provided in sub-subparagraph 13.c.

218 (III) The criteria by which the plan selected the private  
219 attorney or law firm it proposes to employ, using the criteria  
220 provided in sub-subparagraph 13.c.

221 (IV) Competitive fees for similar attorney services.

222 (V) The plan's analysis estimating the number of hours for  
223 attorney services, the costs, the total contract amount, and,  
224 when appropriate, a risk or cost-benefit analysis.



HB 7241

2006

225 (VI) Which partners, associates, paralegals, research  
226 associates, or other personnel will be used and how their time  
227 will be billed to the plan.

228 (VII) Any other information that the plan deems  
229 appropriate for the proper evaluation of the need for such  
230 private attorney services.

231 c. The plan shall use the following criteria when  
232 selecting outside firms for attorney services:

233 (I) The magnitude or complexity of the case.

234 (II) The firm's rating and certifications.

235 (III) The firm's minority status.

236 (IV) The firm's physical proximity to the case and the  
237 plan.

238 (V) The firm's prior experience with the plan.

239 (VI) The firm's prior experience with similar cases or  
240 issues.

241 (VII) The firm's billing methodology and proposed rate.

242 (VIII) The firm's current or past adversarial position or  
243 conflict of interest with the plan.

244 (IX) The firm's willingness to use resources of the plan  
245 to minimize costs.

246 d. The plan may not retain a lobbyist to represent it  
247 before the legislative or executive branch. However, full-time  
248 employees of the plan may register as lobbyists and represent  
249 that employer before the legislative or executive branch.

250 14. Provide for service standards for service providers,  
251 methods of determining adherence to those service standards,  
252 incentives and disincentives for service, and procedures for

253 terminating contracts for service providers that fail to adhere  
254 to service standards.

255 15. Provide procedures for selecting service providers and  
256 standards for qualification as a service provider that  
257 reasonably assure that any service provider selected will  
258 continue to operate as an ongoing concern and is capable of  
259 providing the specified services in the manner required.

260 16. Provide for reasonable accounting and data-reporting  
261 practices.

262 17. Provide for annual review of costs associated with the  
263 administration and servicing of the policies issued by the plan  
264 to determine alternatives by which costs can be reduced.

265 18. Authorize the acquisition of such excess insurance or  
266 reinsurance as is consistent with the purposes of the plan.

267 19. Provide for an annual report to the office on a date  
268 specified by the office and containing such information as the  
269 office reasonably requires.

270 20. Establish multiple rating plans for various  
271 classifications of risk which reflect risk of loss, hazard  
272 grade, actual losses, size of premium, and compliance with loss  
273 control. At least one of such plans must be a preferred-rating  
274 plan to accommodate small-premium policyholders with good  
275 experience as defined in sub-subparagraph 22.a.

276 21. Establish agent commission schedules.

277 22. For employers otherwise eligible for coverage under  
278 the plan, establish three tiers of employers meeting the  
279 criteria and subject to the rate limitations specified in this  
280 subparagraph.

281 a. Tier One.--

282 (I) Criteria; rated employers.--An employer that has an  
 283 experience modification rating shall be included in Tier One if  
 284 the employer meets all of the following:

285 (A) The experience modification is below 1.00.

286 (B) The employer had no lost-time claims subsequent to the  
 287 applicable experience modification rating period.

288 (C) The total of the employer's medical-only claims  
 289 subsequent to the applicable experience modification rating  
 290 period did not exceed 20 percent of premium.

291 (II) Criteria; non-rated employers.--An employer that does  
 292 not have an experience modification rating shall be included in  
 293 Tier One if the employer meets all of the following:

294 (A) The employer had no lost-time claims for the 3-year  
 295 period immediately preceding the inception date or renewal date  
 296 of the employer's coverage under the plan.

297 (B) The total of the employer's medical-only claims for  
 298 the 3-year period immediately preceding the inception date or  
 299 renewal date of the employer's coverage under the plan did not  
 300 exceed 20 percent of premium.

301 (C) The employer has secured workers' compensation  
 302 coverage for the entire 3-year period immediately preceding the  
 303 inception date or renewal date of the employer's coverage under  
 304 the plan.

305 (D) The employer is able to provide the plan with a loss  
 306 history generated by the employer's prior workers' compensation  
 307 insurer, except if the employer is not able to produce a loss  
 308 history due to the insolvency of an insurer, the receiver shall

HB 7241

2006

309 provide to the plan, upon the request of the employer or the  
310 employer's agent, a copy of the employer's loss history from the  
311 records of the insolvent insurer if the loss history is  
312 contained in records of the insurer which are in the possession  
313 of the receiver. If the receiver is unable to produce the loss  
314 history, the employer may, in lieu of the loss history, submit  
315 an affidavit from the employer and the employer's insurance  
316 agent setting forth the loss history.

317 (E) The employer is not a new business.

318 (III) Premiums.--The premiums for Tier One insureds shall  
319 be set at a premium level 25 percent above the comparable  
320 voluntary market premiums until the plan has sufficient  
321 experience as determined by the board to establish an  
322 actuarially sound rate for Tier One, at which point the board  
323 shall, subject to paragraph (e), adjust the rates, if necessary,  
324 to produce actuarially sound rates, provided such rate  
325 adjustment shall not take effect prior to January 1, 2007.

326 b. Tier Two.--

327 (I) Criteria; rated employers.--An employer that has an  
328 experience modification rating shall be included in Tier Two if  
329 the employer meets all of the following:

330 (A) The experience modification is equal to or greater  
331 than 1.00 but not greater than 1.10.

332 (B) The employer had no lost-time claims subsequent to the  
333 applicable experience modification rating period.

334 (C) The total of the employer's medical-only claims  
335 subsequent to the applicable experience modification rating  
336 period did not exceed 20 percent of premium.

HB 7241

2006

337 (II) Criteria; non-rated employers.--An employer that does  
338 not have any experience modification rating shall be included in  
339 Tier Two if the employer is a new business. An employer shall be  
340 included in Tier Two if the employer has less than 3 years of  
341 loss experience in the 3-year period immediately preceding the  
342 inception date or renewal date of the employer's coverage under  
343 the plan and the employer meets all of the following:

344 (A) The employer had no lost-time claims for the 3-year  
345 period immediately preceding the inception date or renewal date  
346 of the employer's coverage under the plan.

347 (B) The total of the employer's medical-only claims for  
348 the 3-year period immediately preceding the inception date or  
349 renewal date of the employer's coverage under the plan did not  
350 exceed 20 percent of premium.

351 (C) The employer is able to provide the plan with a loss  
352 history generated by the workers' compensation insurer that  
353 provided coverage for the portion or portions of such period  
354 during which the employer had secured workers' compensation  
355 coverage, except if the employer is not able to produce a loss  
356 history due to the insolvency of an insurer, the receiver shall  
357 provide to the plan, upon the request of the employer or the  
358 employer's agent, a copy of the employer's loss history from the  
359 records of the insolvent insurer if the loss history is  
360 contained in records of the insurer which are in the possession  
361 of the receiver. If the receiver is unable to produce the loss  
362 history, the employer may, in lieu of the loss history, submit  
363 an affidavit from the employer and the employer's insurance  
364 agent setting forth the loss history.

HB 7241

2006

365 (III) Premiums.--The premiums for Tier Two insureds shall  
366 be set at a rate level 50 percent above the comparable voluntary  
367 market premiums until the plan has sufficient experience as  
368 determined by the board to establish an actuarially sound rate  
369 for Tier Two, at which point the board shall, subject to  
370 paragraph (e), adjust the rates, if necessary, to produce  
371 actuarially sound rates, provided such rate adjustment shall not  
372 take effect prior to January 1, 2007.

373 c. Tier Three.--

374 (I) Eligibility.--An employer shall be included in Tier  
375 Three if the employer does not meet the criteria for Tier One or  
376 Tier Two.

377 (II) Rates.--The board shall establish, subject to  
378 paragraph (e), and the plan shall charge, actuarially sound  
379 rates for Tier Three insureds.

380 23. For Tier One or Tier Two employers which employ no  
381 nonexempt employees or which report payroll which is less than  
382 the minimum wage hourly rate for one full-time employee for 1  
383 year at 40 hours per week, the plan shall establish actuarially  
384 sound premiums, provided, however, that the premiums may not  
385 exceed \$2,500. These premiums shall be in addition to the fee  
386 specified in subparagraph 26. When the plan establishes  
387 actuarially sound rates for all employers in Tier One and Tier  
388 Two, the premiums for employers referred to in this paragraph  
389 are no longer subject to the \$2,500 cap.

390 24. Provide for a depopulation program to reduce the  
391 number of insureds in the plan. If an employer insured through  
392 the plan is offered coverage from a voluntary market carrier:

- 393 a. During the first 30 days of coverage under the plan;
- 394 b. Before a policy is issued under the plan;
- 395 c. By issuance of a policy upon expiration or cancellation
- 396 of the policy under the plan; or
- 397 d. By assumption of the plan's obligation with respect to
- 398 an in-force policy, that employer is no longer eligible for
- 399 coverage through the plan. The premium for risks assumed by the
- 400 voluntary market carrier must be no greater than the premium the
- 401 insured would have paid under the plan, and shall be adjusted
- 402 upon renewal to reflect changes in the plan rates and the tier
- 403 for which the insured would qualify as of the time of renewal.
- 404 The insured may be charged such premiums only for the first 3
- 405 years of coverage in the voluntary market. A premium under this
- 406 subparagraph is deemed approved and is not an excess premium for
- 407 purposes of s. 627.171.

408 25. Require that policies issued and applications must

409 include a notice that the policy could be replaced by a policy

410 issued from a voluntary market carrier and that, if an offer of

411 coverage is obtained from a voluntary market carrier, the

412 policyholder is no longer eligible for coverage through the

413 plan. The notice must also specify that acceptance of coverage

414 under the plan creates a conclusive presumption that the

415 applicant or policyholder is aware of this potential.

416 26. Require that each application for coverage and each

417 renewal premium be accompanied by a nonrefundable fee of \$475 to

418 cover costs of administration and fraud prevention. The board

419 may, with the prior approval of the office, increase the amount

420 of the fee pursuant to a rate filing to reflect increased costs

HB 7241

2006

421 of administration and fraud prevention. The fee is not subject  
422 to commission and is fully earned upon commencement of coverage.

423 (d)1. The funding of the plan shall include premiums as  
424 provided in subparagraph (c)22. and assessments as provided in  
425 this paragraph.

426 2.a. If the board determines that a deficit exists in Tier  
427 One or Tier Two or that there is any deficit remaining  
428 attributable to any of the plan's former subplans and that the  
429 deficit cannot be fully funded by using policyholder surplus  
430 attributable to former subplan C or, if the surplus in the  
431 former subplan C does not fully fund the deficit and the deficit  
432 cannot be fully funded by using any remaining funds in the  
433 contingency reserve ~~without the use of deficit assessments~~, the  
434 board shall request the office to levy, by order, a deficit  
435 assessment against premiums charged to insureds for workers'  
436 compensation insurance by insurers as defined in s. 631.904(5).  
437 The office shall issue the order after verifying the amount of  
438 the deficit. The assessment shall be specified as a percentage  
439 of future premium collections, as recommended by the board and  
440 approved by the office. The same percentage shall apply to  
441 premiums on all workers' compensation policies issued or renewed  
442 during the 12-month period beginning on the effective date of  
443 the assessment, as specified in the order.

444 b. With respect to each insurer collecting premiums that  
445 are subject to the assessment, the insurer shall collect the  
446 assessment at the same time as the insurer collects the premium  
447 payment for each policy and shall remit the assessments  
448 collected to the plan as provided in the order issued by the



449 office. The office shall verify the accurate and timely  
450 collection and remittance of deficit assessments and shall  
451 report such information to the board. Each insurer collecting  
452 assessments shall provide such information with respect to  
453 premiums and collections as may be required by the office to  
454 enable the office to monitor and audit compliance with this  
455 paragraph.

456 c. Deficit assessments are not considered part of an  
457 insurer's rate, are not premium, and are not subject to the  
458 premium tax, to the assessments under ss. 440.49 and 440.51, to  
459 the surplus lines tax, to any fees, or to any commissions. The  
460 deficit assessment imposed shall become plan funds at the moment  
461 of collection and shall not constitute income to the insurer for  
462 any purpose, including financial reporting on the insurer's  
463 income statement. An insurer is liable for all assessments that  
464 the insurer collects and must treat the failure of an insured to  
465 pay an assessment as a failure to pay premium. An insurer is not  
466 liable for uncollectible assessments.

467 d. When an insurer is required to return unearned premium,  
468 the insurer shall also return any collected assessments  
469 attributable to the unearned premium.

470 e. Deficit assessments as described in this subparagraph  
471 shall not be levied after July 1, 2011 ~~2007~~.

472 3.a. All policies issued to Tier Three insureds shall be  
473 assessable. All Tier Three assessable policies must be clearly  
474 identified as assessable by containing, in contrasting color and  
475 in not less than 10-point type, the following statement:

476 "This is an assessable policy. If the plan is unable to pay its

477 obligations, policyholders will be required to contribute on a  
478 pro rata earned premium basis the money necessary to meet any  
479 assessment levied."

480 b. The board may from time to time assess Tier Three  
481 insureds to whom the plan has issued assessable policies for the  
482 purpose of funding plan deficits. Any such assessment shall be  
483 based upon a reasonable actuarial estimate of the amount of the  
484 deficit, taking into account the amount needed to fund medical  
485 and indemnity reserves and reserves for incurred but not  
486 reported claims, and allowing for general administrative  
487 expenses, the cost of levying and collecting the assessment, a  
488 reasonable allowance for estimated uncollectible assessments,  
489 and allocated and unallocated loss adjustment expenses.

490 c. Each Tier Three insured's share of a deficit shall be  
491 computed by applying to the premium earned on the insured's  
492 policy or policies during the period to be covered by the  
493 assessment the ratio of the total deficit to the total premiums  
494 earned during such period upon all policies subject to the  
495 assessment. If one or more Tier Three insureds fail to pay an  
496 assessment, the other Tier Three insureds shall be liable on a  
497 proportionate basis for additional assessments to fund the  
498 deficit. The plan may compromise and settle individual  
499 assessment claims without affecting the validity of or amounts  
500 due on assessments levied against other insureds. The plan may  
501 offer and accept discounted payments for assessments which are  
502 promptly paid. The plan may offset the amount of any unpaid  
503 assessment against unearned premiums which may otherwise be due  
504 to an insured. The plan shall institute legal action when

HB 7241

2006

505 necessary and appropriate to collect the assessment from any  
506 insured who fails to pay an assessment when due.

507 d. The venue of a proceeding to enforce or collect an  
508 assessment or to contest the validity or amount of an assessment  
509 shall be in the Circuit Court of Leon County.

510 e. If the board finds that a deficit in Tier Three exists  
511 for any period and that an assessment is necessary, the board  
512 shall certify to the office the need for an assessment. No  
513 sooner than 30 days after the date of such certification, the  
514 board shall notify in writing each insured who is to be assessed  
515 that an assessment is being levied against the insured, and  
516 informing the insured of the amount of the assessment, the  
517 period for which the assessment is being levied, and the date by  
518 which payment of the assessment is due. The board shall  
519 establish a date by which payment of the assessment is due,  
520 which shall be no sooner than 30 days nor later than 120 days  
521 after the date on which notice of the assessment is mailed to  
522 the insured.

523 f. Whenever the board makes a determination that the plan  
524 does not have a sufficient cash basis to meet 6 ~~3~~ months of  
525 projected cash needs due to a deficit in Tier Three, the board  
526 may request the department to transfer funds from the Workers'  
527 Compensation Administration Trust Fund to the plan in an amount  
528 sufficient to fund the difference between the amount available  
529 and the amount needed to meet a 6-month ~~3-month~~ projected cash  
530 need as determined by the board and verified by the office,  
531 subject to the approval of the Legislative Budget Commission. If  
532 the Legislative Budget Commission approves a transfer of funds

533 under this sub-subparagraph, the plan shall report to the  
 534 Legislature the transfer of funds and the Legislature shall  
 535 review the plan during the next legislative session or the  
 536 current legislative session, if the transfer occurs during a  
 537 legislative session. This sub-subparagraph shall not apply until  
 538 the plan determines and the office verifies that assessments  
 539 collected by the plan pursuant to sub-subparagraph b. are  
 540 insufficient to fund the deficit in Tier Three and to meet 6 ~~3~~  
 541 months of projected cash needs.

542 4. The plan may offer rating, dividend plans, and other  
 543 plans to encourage loss prevention programs.

544 (e) For rates and rating plans effective on or after  
 545 January 1, 2007, the plan shall be subject to the same  
 546 requirements of this part for the filing and approval of its  
 547 rates and rating plans as apply to workers' compensation  
 548 insurers, except as otherwise provided ~~establish and use its~~  
 549 ~~rates and rating plans, and the plan may establish and use~~  
 550 ~~changes in rating plans at any time, but no more frequently than~~  
 551 ~~two times per any rating class for any calendar year. By~~  
 552 ~~December 1, 1993, and December 1 of each year thereafter, except~~  
 553 ~~as provided in subparagraph (c)22., the board shall establish~~  
 554 ~~and use actuarially sound rates for use by the plan to assure~~  
 555 ~~that the plan is self funding while those rates are in effect.~~  
 556 ~~Such rates and rating plans must be filed with the office within~~  
 557 ~~30 calendar days after their effective dates, and shall be~~  
 558 ~~considered a "use and file" filing. Any disapproval by the~~  
 559 ~~office must have an effective date that is at least 60 days from~~  
 560 ~~the date of disapproval of the rates and rating plan and must~~

HB 7241

2006

561 ~~have prospective effect only. The plan may not be subject to any~~  
562 ~~order by the office to return to policyholders any portion of~~  
563 ~~the rates disapproved by the office. The office may not~~  
564 ~~disapprove any rates or rating plans unless it demonstrates that~~  
565 ~~such rates and rating plans are excessive, inadequate, or~~  
566 ~~unfairly discriminatory.~~

567 (f) No later than June 1 of each year, the plan shall  
568 obtain an independent actuarial certification of the results of  
569 the operations of the plan for prior years, and shall furnish a  
570 copy of the certification to the office. If, after the effective  
571 date of the plan, the projected ultimate incurred losses and  
572 expenses and dividends for prior years exceed collected  
573 premiums, accrued net investment income, and prior assessments  
574 for prior years, the certification is subject to review and  
575 approval by the office before it becomes final.

576 (g) Whenever a deficit exists, the plan shall, within 90  
577 days, provide the office with a program to eliminate the deficit  
578 within a reasonable time. The deficit may be funded through  
579 increased premiums charged to insureds of the plan for  
580 subsequent years, through the use of policyholder surplus  
581 attributable to any year, including policyholder surplus in  
582 former subplan C as authorized in subparagraph (d)2., through  
583 the use of assessments as provided in subparagraph (d)2., and  
584 through assessments on assessable policies as provided in  
585 subparagraph (d)3. Policyholders in former subplan C shall not  
586 be subject to any assessments.

587 (h) Any premium or assessments collected by the plan in  
588 excess of the amount necessary to fund projected ultimate

HB 7241

2006

589 incurred losses and expenses of the plan and not paid to  
590 insureds of the plan in conjunction with loss prevention or  
591 dividend programs shall be retained by the plan for future use.  
592 Any state funds received by the plan in excess of the amount  
593 necessary to fund deficits in subplan D or any tier shall be  
594 returned to the state.

595 (i) The decisions of the board of governors do not  
596 constitute final agency action and are not subject to chapter  
597 120.

598 (j) Policies for insureds shall be issued by the plan.

599 (k) The plan created under this subsection is liable only  
600 for payment for losses arising under policies issued by the plan  
601 with dates of accidents occurring on or after January 1, 1994.

602 (l) Plan losses are the sole and exclusive responsibility  
603 of the plan, and payment for such losses must be funded in  
604 accordance with this subsection and must not come, directly or  
605 indirectly, from insurers or any guaranty association for such  
606 insurers.

607 (m) Senior managers and officers, as defined in the plan  
608 of operation, and members of the board of governors shall be  
609 subject to part III of chapter 112, including, but not limited  
610 to, the code of ethics and public disclosure and reporting of  
611 financial interests under s. 112.3145. Senior managers,  
612 officers, and board members are also required to file such  
613 disclosures with the Office of Insurance Regulation. The  
614 executive director of the plan or his or her designee shall  
615 notify newly appointed and existing appointed members of the  
616 board of governors, senior managers, and officers of their duty

HB 7241

2006

617 to comply with the reporting requirements of part III of chapter  
618 112. At least quarterly, the executive director of the plan or  
619 his or her designee shall submit to the Commission on Ethics a  
620 list of names of the senior managers, officers, and members of  
621 the board of governors that are subject to the public disclosure  
622 requirements under s. 112.3145 ~~Each joint underwriting plan or~~  
623 ~~association created under this section is not a state agency,~~  
624 ~~board, or commission. However, for the purposes of s. 199.183(1)~~  
625 ~~only, the joint underwriting plan is a political subdivision of~~  
626 ~~the state and is exempt from the corporate income tax.~~

627 (n) On or before July 1 of each year, employees of the  
628 plan are required to sign and submit a statement to the plan  
629 attesting that they do not have a conflict of interest, as  
630 defined in part III of chapter 112. As a condition of  
631 employment, all prospective employees are required to sign and  
632 submit a conflict-of-interest statement to the plan ~~Each joint~~  
633 ~~underwriting plan or association may elect to pay premium taxes~~  
634 ~~on the premiums received on its behalf or may elect to have the~~  
635 ~~member insurers to whom the premiums are allocated pay the~~  
636 ~~premium taxes if the member insurer had written the policy. The~~  
637 ~~joint underwriting plan or association shall notify the member~~  
638 ~~insurers and the Department of Revenue by January 15 of each~~  
639 ~~year of its election for the same year. As used in this~~  
640 ~~paragraph, the term "premiums received" means the consideration~~  
641 ~~for insurance, by whatever name called, but does not include any~~  
642 ~~policy assessment or surcharge received by the joint~~  
643 ~~underwriting association as a result of apportioning losses or~~  
644 ~~deficits of the association pursuant to this section.~~

HB 7241

2006

645       (o) Any senior manager or officer of the plan who is  
646 employed by the plan as of January 1, 2007, regardless of the  
647 date of hire, and who subsequently retires or terminates  
648 employment is prohibited from representing another person or  
649 entity before the plan for 2 years after retirement or  
650 termination of employment from the plan.

651       (p) No part of the income of the plan may inure to the  
652 benefit of any private person.

653       (q) Notwithstanding ss. 112.3148 and 112.3149 or other  
654 provisions of law, an employee or board member may not knowingly  
655 accept, directly or indirectly, any expenditure from a lobbyist  
656 or his or her principal. An employee or board member that fails  
657 to comply with this paragraph is subject to penalties provided  
658 under ss. 112.317 and 112.3173.

659       (r) Nothing contained in this section shall be construed  
660 as barring the plan from providing insurance coverage to any  
661 employer with whom a former employee of the plan is affiliated  
662 or employing or reemploying any former employee of the plan in a  
663 part-time, full-time, temporary, or permanent capacity, so long  
664 as such employment does not violate any provision of part III of  
665 chapter 112.

666       (s)~~(e)~~ Neither the plan nor any member of the board of  
667 governors is liable for monetary damages to any person for any  
668 statement, vote, decision, or failure to act, regarding the  
669 management or policies of the plan, unless:

- 670           1. The member breached or failed to perform her or his  
671 duties as a member; and  
672           2. The member's breach of, or failure to perform, duties



673 | constitutes:

674 |       a. A violation of the criminal law, unless the member had  
 675 | reasonable cause to believe her or his conduct was not unlawful.  
 676 | A judgment or other final adjudication against a member in any  
 677 | criminal proceeding for violation of the criminal law estops  
 678 | that member from contesting the fact that her or his breach, or  
 679 | failure to perform, constitutes a violation of the criminal law;  
 680 | but does not estop the member from establishing that she or he  
 681 | had reasonable cause to believe that her or his conduct was  
 682 | lawful or had no reasonable cause to believe that her or his  
 683 | conduct was unlawful;

684 |       b. A transaction from which the member derived an improper  
 685 | personal benefit, either directly or indirectly; or

686 |       c. Recklessness or any act or omission that was committed  
 687 | in bad faith or with malicious purpose or in a manner exhibiting  
 688 | wanton and willful disregard of human rights, safety, or  
 689 | property. For purposes of this sub-subparagraph, the term  
 690 | "recklessness" means the acting, or omission to act, in  
 691 | conscious disregard of a risk:

692 |           (I) Known, or so obvious that it should have been known,  
 693 | to the member; and

694 |           (II) Known to the member, or so obvious that it should  
 695 | have been known, to be so great as to make it highly probable  
 696 | that harm would follow from such act or omission.

697 |       (t)~~(p)~~ No insurer shall provide workers' compensation and  
 698 | employer's liability insurance to any person who is delinquent  
 699 | in the payment of premiums, assessments, penalties, or  
 700 | surcharges owed to the plan or to any person who is an

701 affiliated person of a person who is delinquent in the payment  
 702 of premiums, assessments, penalties, or surcharges owed to the  
 703 plan. For purposes of this paragraph, the term "affiliated  
 704 person" of another person means:

- 705 1. The spouse of such other natural person;
- 706 2. Any person who directly or indirectly owns or controls,  
 707 or holds with the power to vote, 5 percent or more of the  
 708 outstanding voting securities of such other person;
- 709 3. Any person who directly or indirectly owns 5 percent or  
 710 more of the outstanding voting securities that are directly or  
 711 indirectly owned or controlled, or held with the power to vote,  
 712 by such other person;
- 713 4. Any person or group of persons who directly or  
 714 indirectly control, are controlled by, or are under common  
 715 control with such other person;
- 716 5. Any officer, director, trustee, partner, owner,  
 717 manager, joint venturer, or employee, or other person performing  
 718 duties similar to persons in those positions, of such other  
 719 persons; or
- 720 6. Any person who has an officer, director, trustee,  
 721 partner, or joint venturer in common with such other person.

722 (u)~~(g)~~ Effective July 1, 2004, the plan is exempt from the  
 723 premium tax under s. 624.509 and any assessments under ss.  
 724 440.49 and 440.51.

725 (v) The Office of Insurance Regulation shall periodically  
 726 perform a comprehensive market conduct examination of the plan  
 727 to determine compliance with its plan of operation and internal  
 728 operating policies and procedures.

HB 7241

2006

729        (w) Upon dissolution of a plan, the assets of the plan  
730 shall be applied first to pay all debts, liabilities, and  
731 obligations of the plan, including the establishment of  
732 reasonable reserves for any contingent liabilities or  
733 obligations, and all remaining assets of the plan shall become  
734 property of the state and shall be deposited in the Workers'  
735 Compensation Administration Trust Fund. However, dissolution  
736 shall not take effect as long as the plan has financial  
737 obligations outstanding unless adequate provision has been made  
738 for the payment of financial obligations pursuant to the  
739 documents authorizing the financial obligations.

740        (6) Each joint underwriting plan or association created  
741 under this section is not a state agency, board, or commission.  
742 However, for the purposes of s. 199.183(1) only, the joint  
743 underwriting plan created under subsection (5) is a political  
744 subdivision of the state and is exempt from the corporate income  
745 tax.

746        (7) Each joint underwriting plan or association may elect  
747 to pay premium taxes on the premiums received on its behalf or  
748 may elect to have the member insurers to whom the premiums are  
749 allocated pay the premium taxes if the member insurer had  
750 written the policy. The joint underwriting plan or association  
751 shall notify the member insurers and the Department of Revenue  
752 by January 15 of each year of its election for the same year. As  
753 used in this paragraph, the term "premiums received" means the  
754 consideration for insurance, by whatever name called, but does  
755 not include any policy assessment or surcharge received by the  
756 joint underwriting association as a result of apportioning

757 losses or deficits of the association under this section.

758 (8)~~(6)~~ As used in this section and ss. 215.555 and  
 759 627.351, the term "collateral protection insurance" means  
 760 commercial property insurance of which a creditor is the primary  
 761 beneficiary and policyholder and which protects or covers an  
 762 interest of the creditor arising out of a credit transaction  
 763 secured by real or personal property. Initiation of such  
 764 coverage is triggered by the mortgagor's failure to maintain  
 765 insurance coverage as required by the mortgage or other lending  
 766 document. Collateral protection insurance is not residential  
 767 coverage.

768 (9)~~(7)~~(a) The Florida Automobile Joint Underwriting  
 769 Association created under this section shall be deemed to have  
 770 appointed its general manager as its agent to receive service of  
 771 all legal process issued against the association in any civil  
 772 action or proceeding in this state. Process so served shall be  
 773 valid and binding upon the insurer.

774 (b) Service of process upon the association's general  
 775 manager as the association's agent pursuant to such an  
 776 appointment shall be the sole method of service of process upon  
 777 the association.

778 Section 2. Section 2 of chapter 2004-266, Laws of Florida,  
 779 is amended to read:

780 Section 2. Notwithstanding the provisions of ss. 440.50  
 781 and 440.51, Florida Statutes, subject to the following  
 782 procedures and approval, the Department of Financial Services  
 783 may request transfer funds from the Workers' Compensation  
 784 Administration Trust Fund within the Department of Financial

785 Services to the workers' compensation joint underwriting plan  
 786 provided in s. 627.311(5), Florida Statutes.

787 (1) The department shall establish a contingency reserve  
 788 within the Workers' Compensation Administration Trust Fund, from  
 789 which the department is authorized to expend funds as provided  
 790 in the subsection, in an amount not to exceed \$15 million to be  
 791 released only upon the approval of a budget amendment presented  
 792 to the Legislative Budget Commission. For actuarial deficits  
 793 projected for policyholders, based on actuarial best estimates,  
 794 covered in subplan D "D" prior to July 1, 2004, and upon  
 795 verification by the Office of Insurance Regulation, the plan is  
 796 authorized to request and the department is authorized to submit  
 797 a budget amendment in an amount not to exceed \$15 million for  
 798 the purpose of funding deficits in subplan D "D".

799 (2) After the contingency reserve is established, whenever  
 800 the board determines subplan D "D" does not have a sufficient  
 801 cash basis to meet a 6-month period ~~3-months~~ of projected cash  
 802 needs due to any deficit in subplan D "D," remaining after  
 803 accessing any policyholder surplus attributable to former  
 804 subplan C, the board is authorized to request the department to  
 805 transfer funds from the contingency reserve fund within the  
 806 Workers' Compensation Administration Trust Fund to the plan in  
 807 an amount sufficient to fund the difference between the amount  
 808 available and the amount needed to meet subplan D's "D's"  
 809 projected cash need for the subsequent 6-month ~~3-month~~ period.  
 810 The board and the office must first certify to the Department of  
 811 Financial Services that there is not sufficient cash within  
 812 subplan D "D" to meet the projected cash needs in subplan D "D"

813 within the subsequent 6-month period ~~3-months~~. The amount  
 814 requested for transfer to subplan D ~~"D"~~ may not exceed the  
 815 difference between the amount available within subplan D ~~"D"~~ and  
 816 the amount needed to meet subplan D's ~~"D"'s~~ projected cash need  
 817 for the subsequent 6-month ~~3-month~~ period, as jointly certified  
 818 by the board and the Office of Insurance Regulation to the  
 819 Department of Financial Services, attributable to the former  
 820 subplan D ~~"D"~~ policyholders. The Department of Financial  
 821 Services may submit a budget amendment to request release of  
 822 funds from the Workers' Compensation Administration Trust Fund,  
 823 subject to the approval of the Legislative Budget Commission.  
 824 The board will provide, for review of the Legislative Budget  
 825 Commission, information on the reasonableness of the plan's  
 826 administration, including, but not limited to, the plan of  
 827 operations and costs, claims costs, claims administration costs,  
 828 overhead costs, claims reserves, and the latest report submitted  
 829 on administration cost reduction alternatives as required in s.  
 830 627.311(5)(c)17., Florida Statutes.

831 (3) This section expires July 1, 2011 ~~2007~~.

832 Section 3. No later than January 1, 2007, the workers'  
 833 compensation joint underwriting plan provided for in s.  
 834 627.311(5), Florida Statutes, shall submit a request to the  
 835 Internal Revenue Service for a letter ruling or determination on  
 836 the plan's eligibility as a tax-exempt organization under s.  
 837 501(c)(3) of the Internal Revenue Code.

838 Section 4. This act shall take effect July 1, 2006.