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A bill to be entitled

2 An act relating to state lands; amending s. 253.002, F.S.; 3 clarifying the duties of the Department of Environmental Protection, the water management districts, and the 4 Department of Agriculture and Consumer Services with 5 6 respect to state lands; authorizing the Board of Trustees 7 of the Internal Improvement Trust Fund to delegate certain duties; amending s. 253.025, F.S.; conforming a cross-8 9 reference; amending s. 253.03, F.S., relating to the administration of state lands by the board of trustees; 10 requiring that an inventory of publicly owned lands 11 identify lands exchanged by the state and surplus lands 12 sold by the state; requiring the Department of Revenue to 13 submit current tax roll data to the board of trustees and 14 to the Division of State Lands to be used for inventory 15 16 purposes; amending s. 253.034, F.S.; reorganizing provisions for clarity; revising and providing 17 definitions; clarifying requirements for the use of lands 18 19 acquired for greenways and trails; requiring that all 20 management agreements, leases, or other instruments authorizing the use of state lands be reviewed by the 21 board of trustees or its designee; authorizing the 22 Division of State Lands to review subleases for 23 24 conservation lands less than 160 acres in size; providing 25 for the Acquisition and Restoration Council to review only 26 land management plans for conservation lands; revising 27 requirements relating to the disposal of state lands; requiring that state lands determined to be eligible for 28 Page 1 of 36

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29 sale by the board of trustees be designated as surplus 30 lands; providing that lands determined by the board to be eligible for exchange may not be designated as surplus 31 lands; requiring that the sale or exchange of state 32 conservation lands result in a net positive conservation 33 benefit; authorizing the Division of State Lands to 34 35 recommend the sale or exchange of nonconservation lands 36 directly to the board of trustees; providing presumption 37 that nonconservation lands are surplus lands; requiring the Division of State Lands to recommend to the board the 38 sale or exchange of nonconservation lands; providing an 39 exception; authorizing the Acquisition and Restoration 40 Council to recommend to the board of trustees that the 41 sale or management of state conservation lands is more 42 appropriate to a county or other unit of local government; 43 44 expanding the purposes for which a county or local government may use lands purchased from or exchanged with 45 the state; providing for the Division of State Lands to 46 47 recommend to the board of trustees that the sale or 48 management of nonconservation lands is more appropriate to a county or other unit of local government; providing that 49 local government uses of nonconservation lands may not be 50 limited by the board of trustees; requiring that all 51 requests for the sale or exchange of state lands be 52 53 submitted in writing to the lead managing agency; 54 requiring that requests be reviewed by the lead managing agency within a specified timeframe; establishing a 55 process for the Division of State Lands or the Acquisition 56 Page 2 of 36

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and Restoration Council to hear requests not heard by the

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lead managing agency in a timely fashion; requiring that the denial of all requests be made in writing and include the reason for denial; requiring that the Division of State Lands keep records documenting all requests for the sale or exchange of state lands; providing circumstances in which state lands being sold or exchanged need not be offered first to local or state governments; requiring state agencies collecting information that may be useful to the Division of State Lands in preparing the state inventory of lands to share that information with the division; requiring that the state inventory of lands be completed by a specified date; removing obsolete language; amending s. 253.0341, F.S.; providing for requests by counties and units of local government for the sale or exchange of state lands to be submitted in writing to the board of trustees; authorizing the board of trustees to sell or exchange state nonconservation lands without a review by the Division of State Lands; removing the authority of the Acquisition and Restoration Council to review the requests; requiring submission of requests within a certain period of time; providing an exception for property being offered for sale or exchange by the state to a county or unit of local government under certain conditions; amending s. 253.42, F.S.; revising requirements for the exchange of state lands by the board of trustees; providing for the uses of exchanged lands by

counties and units of local government; providing that

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85	board of trustees' rules may not limit the use of				
86	exchanged lands by a county or unit of local government;				
87	providing an effective date.				
88					
89	Be It Enacted by the Legislature of the State of Florida:				
90					
91	Section 1. Section 253.002, Florida Statutes, is amended				
92	to read:				
93	(Substantial rewording of section. See				
94	s. 253.002, F.S., for present text.)				
95	253.002 Department of Environmental Protection, water				
96	management districts, and Department of Agriculture and Consumer				
97	Services; duties with respect to state lands				
98	(1) As used in this section, the term:				
99	(a) "Board" means the Board of Trustees of the Internal				
100	Improvement Trust Fund.				
101	(b) "Department" means the Department of Environmental				
102	Protection.				
103	(c) "District" means a water management district created				
104	<u>in s. 373.069.</u>				
105	(2)(a) The Department of Environmental Protection shall				
106	perform all staff duties and functions related to the				
107	acquisition, administration, and disposition of all state lands,				
108	the title to which is or will be vested in the Board of Trustees				
109	of the Internal Improvement Trust Fund. Staff duties and				
110	functions include the collection, compilation, distribution, and				
111	mapping of data that documents all state-owned lands and				
112	identifies conservation and nonconservation lands, as those				

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113 lands are defined in this chapter. All lands titled in the name 114 of the board or any state agency shall be inventoried and 115 mapped. Subject to legislative appropriation, the department may 116 contract with the Florida Natural Areas Inventory at Florida 117 State University as necessary to implement the provisions of 118 this paragraph. 119 (b) Unless expressly prohibited by law, the board may delegate to the department any statutory duty or obligation 120 relating to the acquisition, administration, or disposition of 121 122 lands, the title to which is or will be vested in the board. However, the ability to use, transfer, withdraw, or sell water 123 on or under lands, the title to which shall be vested in the 124 board or any state agency, may not be negotiated by the board or 125 126 department as a condition of acquiring the property. 127 (3) A water management district shall perform all staff 128 duties and functions related to the review of applications to 129 use sovereignty submerged lands for an activity regulated under 130 part IV of chapter 373 and for which the district has permitting 131 authority as provided in an operating agreement adopted under s. 132 373.046(4). The board may delegate the authority for a water 133 management district to take final agency action, without any 134 action on behalf of the board, for the applications; however, 135 the responsibility of a district under this subsection is subject to the department's general supervisory authority 136 137 established in s. 373.026(7). (4) 138 The Department of Agriculture and Consumer Services shall perform the staff duties and functions related to the 139 review of applications and compliance with conditions for the 140 Page 5 of 36

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141 use of sovereignty submerged lands under authorizations or 142 leases issued under ss. 253.67-253.75 and 597.010. The board may 143 delegate to the Department of Agriculture and Consumer Services 144 the authority to take final agency action on behalf of the board 145 concerning applications for the use of sovereignty submerged 146 lands for activities for which that department is responsible 147 under ss. 253.67-253.75 and 597.010. Upon issuing an aquaculture lease or conducting other real property transactions relating to 148 149 aquaculture, the Department of Agriculture and Consumer Services 150 must send a copy of the lease or real property document and the 151 accompanying survey to the department. 152 (5) The board shall retain the authority to take final 153 agency action on establishing any areas for leasing, new leases, expanding existing lease areas, or changing the type of 154 155 activities authorized in existing leases. 156 (6) The board is not limited or prohibited from amending 157 any authority delegated under this section and shall adopt by 158 rule any delegation of authority to take final agency action 159 without action by the board on applications for the uses of 160 sovereignty submerged lands authorized in this section. Final 161 agency actions taken by the department, a district, or the 162 Department of Agriculture and Consumer Services, without action 163 by the board, for applications to use sovereignty submerged 164 lands are subject to the provisions of s. 373.4275. 165 (7) Notwithstanding any other provisions of this section, 166 the board, the department, and the Department of Legal Affairs retain the concurrent authority to assert or defend title to 167 sovereignty submerged lands. 168

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Section 2. Paragraph (a) of subsection (13) of section253.025, Florida Statutes, is amended to read:

171 253.025 Acquisition of state lands for purposes other than172 preservation, conservation, and recreation.--

173 (13) (a) The Board of Trustees of the Internal Improvement 174 Trust Fund may deed property to the Department of Agriculture 175 and Consumer Services, so that the department shall be able to sell, convey, transfer, exchange, trade, or purchase land on 176 177 which a forestry facility resides for money or other more 178 suitable property on which to relocate the facility. Any sale or 179 purchase of property by the Department of Agriculture and Consumer Services shall follow the requirements of subsections 180 (5)-(9). Any sale shall be at fair market value, and any trade 181 182 shall ensure that the state is getting at least an equal value 183 for the property. Except as provided in subsections (5)-(9), the 184 Department of Agriculture and Consumer Services is excluded from following the provisions of this chapter and chapters 259 and 185 375. This exclusion shall not apply to lands acquired for 186 187 conservation purposes in accordance with s. 253.034(6)(d)1. and 188 2(a) or (b).

189 Section 3. Paragraphs (a) and (b) of subsection (8) of 190 section 253.03, Florida Statutes, are amended to read:

191 253.03 Board of trustees to administer state lands; lands192 enumerated.--

(8) (a) The Board of Trustees of the Internal Improvement
Trust Fund shall prepare, using tax roll data provided by the
Department of Revenue, an annual inventory of all publicly owned
lands within the state. Such inventory <u>must shall</u> include all
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197 lands owned by any unit of state government or local government; 198 by the Federal Government, to the greatest extent possible; and by any other public entity. The inventory also must include a 199 200 summary of all surplus lands sold by the state and all lands 201 exchanged by the state and must indicate whether the lands sold 202 or exchanged were acquired or managed for conservation purposes 203 or were nonconservation lands. The board shall submit a summary 204 report of the inventory and a list of major discrepancies 205 between the inventory and the tax roll data to the President of 206 the Senate and the Speaker of the House of Representatives on or before March 1 of each year. 207

In addition to any other parcel data available, the 208 (b) inventory shall include a legal description or proper reference 209 210 thereto, the number of acres or square feet within the boundaries, and the assessed value of all publicly owned 211 212 uplands. To the greatest extent practicable, the legal 213 description or proper reference thereto and the number of acres 214 or square feet shall be determined for all publicly owned 215 submerged lands. For the purposes of this subsection, the term "submerged lands" means publicly owned lands below the ordinary 216 217 high-water mark of fresh waters and below the mean high-water 218 line of salt waters extending seaward to the outer jurisdiction 219 of the state. By October 31 of each year, the Department of Revenue shall furnish, in machine-readable form, annual, current 220 221 tax roll data for public lands to the board and to the Division of State Lands to be used in compiling the inventory required in 222 this subsection and the inventory required in s. 253.034(8). 223 Section 4. Section 253.034, Florida Statutes, is amended 224

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225 to read:

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253.034 State-owned lands; <u>management;</u> uses; disposal.--

(1) (a) All lands acquired to fulfill the purposes of 227 228 pursuant to chapter 259 shall be managed to serve the public 229 interest by protecting and conserving land, air, water, and the 230 state's natural resources, which contribute to the public 231 health, welfare, and economy of the state. These lands shall be managed to provide for areas of natural-resource-based natural 232 resource based recreation, and to ensure the survival of plant 233 234 and animal species and the conservation of finite and renewable natural resources. The state's lands and natural resources shall 235 be managed using a stewardship ethic that assures these 236 resources will be available for the benefit and enjoyment of all 237 people of the state, both present and future. It is the intent 238 of the Legislature that, where feasible and consistent with the 239 240 goals of protection and conservation of natural resources associated with lands held in the public trust by the Board of 241 242 Trustees of the Internal Improvement Trust Fund, public land not 243 designated for single-use purposes pursuant to paragraph (2)(b) be managed for multiple-use purposes. All multiple-use land 244 245 management strategies shall address public access and enjoyment, 246 resource conservation and protection, ecosystem maintenance and protection, and protection of threatened and endangered species, 247 and the degree to which public-private partnerships or 248 endowments may allow the entity with management responsibility 249 to enhance its ability to manage these lands. The council 250 created in s. 259.035 shall recommend rules to the board of 251 trustees, and the board shall adopt rules necessary to carry out 252 Page 9 of 36

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253 the purposes of this section.

254	(b) Where necessary and appropriate for all state-owned
255	lands located in projects that are larger than 1,000 acres and
256	that are managed for multiple uses, buffers may be formed around
257	any areas requiring special protection or having special
258	management needs. The total acreage used to form any such
259	buffers may not exceed more than one-half of the total acreage
260	of the entire project. Multiple uses within a buffer area may be
261	restricted to provide the necessary buffering effect desired.
262	Multiple use in this context includes uses of land or resources
263	by more than one management entity, including private-sector
264	land managers. Lands identified as multiple-use lands in a land
265	management plan shall be managed to enhance and conserve the
266	lands and resources for the enjoyment of the people of the
267	state.
268	(c) All submerged lands shall be considered single-use
269	lands and shall be managed primarily for the maintenance of
270	essentially natural conditions, the propagation of fish and
271	wildlife, and public recreation, including hunting and fishing
272	where deemed appropriate by the managing entity.
273	(d) Lands acquired for uses other than conservation,
274	outdoor resource-based recreation, or archaeological or historic
275	preservation may not be designated conservation lands except as
276	otherwise authorized under this section. These lands include,
277	but are not limited to, correction and detention facilities,
278	military installations and facilities, state office buildings,
279	maintenance yards, state university or state community college
280	campuses, agricultural field stations or offices, tower sites,
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law enforcement and license facilities, laboratories, hospitals, clinics, and other sites that possess no significant natural or 283 historical resources. Lands acquired by the state as a gift, through (e) 285 donation, or by any other conveyance for which no consideration

286 was paid, and that are not managed for conservation, outdoor 287 resource-based recreation, or archaeological or historic 288 preservation under a land management plan approved by the board 289 of trustees are not conservation lands.

290 As used in this section, the term the following (2) 291 phrases have the following meanings:

292 "Multiple use" means the harmonious and coordinated (a) management of timber, recreation, conservation of fish and 293 294 wildlife, forage, archaeological and historic sites, habitat and other biological resources, or water resources so that they are 295 296 utilized in the combination that will best serve the people of 297 the state, making the most judicious use of the land for some or 298 all of these resources and giving consideration to the relative 299 values of the various resources. Where necessary and appropriate 300 for all state owned lands that are larger than 1,000 acres in 301 project size and are managed for multiple uses, buffers may be 302 formed around any areas that require special protection or have 303 special management needs. Such buffers shall not exceed more 304 than one-half of the total acreage. Multiple uses within a buffer area may be restricted to provide the necessary buffering 305 effect desired. Multiple use in this context includes both uses 306 of land or resources by more than one management entity, which 307 may include private sector land managers. In any case, lands 308 Page 11 of 36

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309 identified as multiple use lands in the land management plan
310 shall be managed to enhance and conserve the lands and resources
311 for the enjoyment of the people of the state.

312 "Single use" means the management of land for one (b) 313 particular purpose to the exclusion of all other purposes, 314 except that the managing using entity shall have the option of 315 including in its management program compatible secondary purposes that which will not detract from or interfere with the 316 317 primary management purpose. The term includes Such single uses may include, but is are not limited necessarily restricted to, 318 319 the use of agricultural lands for production of food and livestock, the use of improved sites and grounds for 320 institutional purposes, and the use of lands for parks, 321 322 preserves, wildlife management, archaeological or historic sites, or wilderness areas where the maintenance of essentially 323 324 natural conditions is important. All submerged lands shall be 325 considered single use lands and shall be managed primarily for 326 the maintenance of essentially natural conditions, the 327 propagation of fish and wildlife, and public recreation, including hunting and fishing where deemed appropriate by the 328 329 managing entity.

(c) "Conservation lands" means lands that are currently managed for conservation, outdoor resource-based recreation, or archaeological or historic preservation, except those lands that were acquired solely to facilitate the acquisition of other conservation lands. Lands acquired for uses other than conservation, outdoor resource-based recreation, or archaeological or historic preservation shall not be designated

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337 conservation lands except as otherwise authorized under this 338 section. These lands shall include, but not be limited to, the following: correction and detention facilities, military 339 340 installations and facilities, state office buildings, 341 maintenance yards, state university or state community college 342 campuses, agricultural field stations or offices, tower sites, 343 law enforcement and license facilities, laboratories, hospitals, clinics, and other sites that possess no significant natural or 344 345 historical resources. However, lands acquired solely to facilitate the acquisition of other conservation lands, and for 346 347 which the land management plan has not yet been completed or updated, may be evaluated by the Board of Trustees of the 348 Internal Improvement Trust Fund on a case-by-case basis to 349 350 determine if they will be designated conservation lands. 351 (d) "Council" means the Acquisition and Restoration 352 Council created in s. 259.035. 353 "Division" means the Division of State Lands within (e) 354 the Department of Environmental Protection. 355 Lands acquired by the state as a gift, through donation, or by 356 357 any other conveyance for which no consideration was paid, and 358 which are not managed for conservation, outdoor resource based 359 recreation, or archaeological or historic preservation under a 360 land management plan approved by the board of trustees are not conservation lands. 361 In recognition that recreational trails purchased with 362 (3) rails-to-trails funds of the greenways and trails program 363 pursuant to s. 259.101(3)(q) or s. 259.105(3)(h) have had 364 Page 13 of 36

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365 historic transportation uses and that their linear character may 366 extend many miles, transportation crossings shall be allowed on 367 recreational trails purchased pursuant to s. 259.101(3)(g) or s. 368 259.105(3)(h). Where these crossings are determined to be 369 necessary, the location and design must balance the need to 370 protect trails users from collisions with automobiles and, to 371 the greatest extent possible, the use of overpasses and 372 underpasses should be considered in order to mitigate the 373 effects on humans and environmental resources. The value of the 374 land shall be paid and based on fair market value the 375 Legislature intends that when the necessity arises to serve 376 public needs, after balancing the need to protect trail users from collisions with automobiles and a preference for the use of 377 378 overpasses and underpasses to the greatest extent feasible and 379 practical, transportation uses shall be allowed to cross 380 recreational trails purchased pursuant to s. 259.101(3)(q) or s. 381 259.105(3)(h). When these crossings are needed, the location and 382 design should consider and mitigate the impact on humans and 383 environmental resources, and the value of the land shall be paid 384 based on fair market value.

385 (4) (a) No management agreement, lease, or other instrument 386 authorizing the use of lands owned by the Board of Trustees of 387 the Internal Improvement Trust Fund shall be executed for a period greater than is necessary to provide for the reasonable 388 use of the land for the existing or planned life cycle or 389 amortization of the improvements, except that an easement in 390 perpetuity may be granted by the Board of Trustees of the 391 Internal Improvement Trust Fund if the improvement is a 392 Page 14 of 36

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393 transportation facility.

394 (b) All management agreements, leases, or other 395 instruments authorizing the use of lands, the title to which is 396 vested in the board, shall be reviewed for approval by the board 397 or its designee.

An entity managing or leasing state-owned lands from 398 (C) 399 the board, other than conservation lands, may not sublease such lands without prior review by the division. and, for 400 401 conservation lands, by The Acquisition and Restoration Council 402 created in s. 259.035 must review all requests to sublease state-owned conservation lands, except for subleases of 403 conservation lands less than 160 acres in size. All management 404 agreements, leases, or other instruments authorizing the use of 405 406 lands owned by the board shall be reviewed for approval by the 407 board or its designee. The council is not required to review 408 subleases of parcels which are less than 160 acres in size.

Each lead manager of conservation lands shall 409 (5)(a) submit to the Division of State Lands a land management plan at 410 411 least every 10 years in a form and manner prescribed by rule by the board and in accordance with the provisions of s. 259.032. 412 413 Each lead manager of conservation lands shall also update a land management plan whenever the manager proposes to add new 414 facilities or make substantive land use or management changes 415 416 that were not addressed in the approved plan, or within 1 year after of the addition of significant new lands. 417

(b) Each manager of nonconservation lands shall submit to the Division of State Lands a land use plan at least every 10 years in a form and manner prescribed by rule by the board. The Page 15 of 36

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421 division shall review each plan for compliance with the 422 requirements of this <u>section</u> subsection and the requirements of 423 the rules established by the board pursuant to this <u>paragraph</u> 424 <u>section</u>.

425 All land management use plans, whether for single-use (C) 426 or multiple-use properties, shall include an analysis of the 427 property to determine if any significant natural or cultural resources are located on the property. Such resources include 428 archaeological and historic sites, state and federally listed 429 plant and animal species, and imperiled natural communities and 430 431 unique natural features. If such resources occur on the property, the lead manager shall consult with the Division of 432 State Lands and other appropriate agencies to develop management 433 434 strategies to protect such resources. Land management use plans 435 shall also provide for the control of invasive nonnative plants 436 and conservation of soil and water resources, including a description of how the lead manager plans to control and prevent 437 soil erosion and soil or water contamination. Land management 438 439 use plans submitted by a lead manager shall include reference to appropriate statutory authority for such use or uses and shall 440 441 conform to the appropriate policies and guidelines of the state 442 land management plan. If a newly acquired property has a valid conservation plan developed by a soil and conservation district, 443 the conservation plan shall be used to guide management of the 444 property until a formal land management plan is adopted. 445

(d) Management plans for managed areas larger than 1,000 acres <u>must</u> shall contain an analysis of the multiple-use potential of the property, <u>including an analysis of</u> which Page 16 of 36

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449 analysis shall include the potential of the property to generate 450 revenues to enhance the management of the property. Additionally, the plan must shall contain an analysis of the 451 452 potential use of private land managers to facilitate the 453 restoration or management of these lands. In those cases where a newly acquired property has a valid conservation plan that was 454 455 developed by a soil and conservation district, such plan shall be used to guide management of the property until a formal land 456 457 use plan is completed.

458 (e) (a) The Division of State Lands shall make available to
 459 the public a copy of each land management plan for property
 460 parcels that exceeds exceed 160 acres in size.

The Acquisition and Restoration Council shall review 461 (f) 462 each plan for the management of conservation lands for compliance with the requirements of this section subsection, the 463 464 requirements of chapter 259, and the requirements of the rules 465 established by the board pursuant to this section. The council 466 shall also consider the propriety of the recommendations of the 467 managing entity with regard to the future use of the property, the protection of fragile or nonrenewable resources, the 468 469 potential for alternative or multiple uses not recognized by the 470 managing entity, and the possibility of disposal of the property 471 or portions of the property by the board. After its review, the council shall submit the plan, along with its recommendations 472 and comments, to the board. The council shall specifically 473 recommend whether to the board should whether to approve the 474 plan as submitted, approve the plan with modifications, or 475 reject the plan. 476

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477 (q) (b) The Board of Trustees of the Internal Improvement 478 Trust Fund shall consider the land management plan submitted by each entity and the recommendations of the council and the 479 Division of State Lands for conservation lands, and the 480 481 recommendations of the division for nonconservation lands, and shall approve the plan with or without modification or reject 482 483 such plan. The use or possession of any state-owned such lands that is not in accordance with an approved land management plan 484 485 is subject to termination by the board.

The Board of Trustees of the Internal Improvement 486 (6) 487 Trust Fund shall determine which lands, the title to which is vested in the board, are eligible for sale or exchange. Any 488 489 lands that are determined to be eliqible for sale shall be 490 designated by the board as surplus lands. Any lands that are 491 determined to be eligible for exchange shall be exchanged for 492 lands of equal or higher monetary value or, in the case of 493 conservation lands, a net positive conservation benefit and may 494 not be designated as surplus lands.

495 (a) For the sale of conservation lands as defined in this 496 section, the board shall determine that the lands are no longer 497 needed for the conservation purposes for which they were 498 acquired. Lands designated by the board as no longer being 499 needed for conservation purposes shall be reclassified as 500 nonconservation lands and shall be declared to be surplus lands that may be sold by an affirmative vote of three members of the 501 502 board. (b) For the sale of all other lands, the board shall make 503 504 a determination that the lands are no longer needed for the

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505 purposes for which they were being used and are surplus lands 506 that may be sold by an affirmative vote of three members of the 507 board.

508 In all instances where lands are being exchanged (C) 509 instead of sold, the board must determine by an affirmative vote 510 of three members that the lands are no longer needed for the 511 purposes for which they are being used or were acquired. In 512 cases where conservation lands are exchanged, the exchange must 513 result in a net positive conservation benefit may be surplused. For conservation lands, the board shall make a determination 514 515 that the lands are no longer needed for conservation purposes and may dispose of them by an affirmative vote of at least three 516 members. In the case of a land exchange involving the 517 518 disposition of conservation lands, the board must determine by 519 an affirmative vote of at least three members that the exchange 520 will result in a net positive conservation benefit. For all 521 other lands, the board shall make a determination that the lands 522 are no longer needed and may dispose of them by an affirmative 523 vote of at least three members.

(d)1. (d) For the purposes of this subsection, all lands 524 525 acquired by the state prior to July 1, 1999, the title to which 526 is vested in the board, that were acquired using proceeds from 527 the Preservation 2000 bonds, the Conservation and Recreation 528 Lands Trust Fund, the Water Management Lands Trust Fund, Environmentally Endangered Lands Program, and the Save Our Coast 529 Program and titled to the board, which lands are identified as 530 core parcels or within original project boundaries, shall be 531 deemed to have been acquired for conservation purposes. 532

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533 <u>2.(b)</u> For any lands <u>acquired</u> purchased by the state on or 534 after July 1, 1999, <u>the title to which is vested in the board</u>, 535 <u>the board shall determine which lands are acquired for</u> 536 <u>conservation purposes prior to approving the acquisition</u> a 537 <u>determination shall be made by the board prior to acquisition as</u> 538 <u>to those parcels that shall be designated as having been</u> 539 <u>acquired for conservation purposes</u>.

540 <u>3.</u> No lands acquired for use by the Department of 541 Corrections, the Department of Management Services for use as 542 state offices, the Department of Transportation, except those 543 specifically managed for conservation or recreation purposes, or 544 the State University System or the Florida Community College 545 System shall be designated as having been purchased for 546 conservation purposes.

547 <u>(e)(c)</u> At least every 10 years, as a component of each 548 land management plan or land use plan and in a form and manner 549 prescribed by rule by the board, each <u>lead</u> manager shall 550 evaluate and indicate to the board those lands that are not 551 being used for the purpose for which they were originally 552 leased.

553 <u>1.</u> For conservation lands, the council shall review and 554 shall recommend to the board whether such lands should <u>remain</u> be 555 retained in public ownership or <u>be sold or exchanged</u> disposed of 556 by the board.

557 <u>2.</u> For nonconservation lands, the division shall review 558 such lands and shall recommend to the board whether such lands 559 should <u>remain</u> be retained in public ownership or <u>be sold or</u> 560 <u>exchanged</u> disposed of by the board. <u>Such lands are presumed to</u>

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561 be surplus lands to be sold or exchanged by the board, pursuant562 to the provisions of subparagraph (f)2.

563 (f)1.(d) Conservation lands owned by the board which are 564 not actively managed by any state agency or for which a land 565 management plan has not been completed pursuant to subsection 566 (5) shall be reviewed by the council or its successor for its 567 recommendation as to whether such lands should be <u>sold or</u> 568 exchanged <u>disposed of</u> by the board.

569 2. Nonconservation lands owned by the board that are not 570 actively managed by any state agency or for which a land use 571 plan has not been completed pursuant to subsection (5) are 572 presumed to be surplus lands to be sold or exchanged by the board. The division shall recommend each of these lands for sale 573 574 or exchange by the board, unless the division justifies, in writing, the decision not to make such a recommendation or 575 unless an agency amends its land use plan to include the land. 576

577 (g)1.(e) Prior to any decision by the board to sell or
578 exchange conservation surplus lands, the Acquisition and
579 Restoration Council shall review and make recommendations to the
580 board concerning the request for sale or exchange surplusing.
581 The council shall determine whether the request for surplusing
582 is compatible with the resource values of and management
583 objectives for such lands.

2. Prior to any decision by the board to sell or exchange nonconservation lands, the division shall determine whether the request is compatible with the management objectives for such lands.

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(h)1. In reviewing conservation lands, the title to which Page 21 of 36

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589 is vested in the board, the council must consider whether the 590 lands are more appropriately owned or managed by the county or 591 other unit of local government in which the lands are located. 592 The council must recommend to the board whether the sale or 593 exchange of the lands is in the best interest of the state and 594 the county or other unit of local government for use as a public 595 school, public library, fire or law enforcement substation, or government, judicial, or recreation center; as part of an 596 597 affordable housing project or program; or to comply with the 598 capital improvement elements or a concurrency requirement of a 599 local comprehensive land use plan as required in s. 163.3177. 600 The lands shall be offered to the county or unit of local 601 qovernment for a period of 30 days. In reviewing nonconservation lands, the title to which 602 2. is vested in the board, the division must consider whether the 603 604 lands are more appropriately owned or managed by the county or 605 other unit of local government in which the lands are located, 606 and shall recommend to the board whether the sale or exchange of 607 the lands is in the best interest of the state and the county or 608 other unit of local government. The lands shall be offered to 609 the county or unit of local government for a period of 30 days. 610 Local government uses of lands conveyed under the provisions of 611 this subparagraph may not be limited by the board. 612 3. If a county or other unit of local government does not 613 elect to acquire lands under the provisions of this paragraph, 614 the board may determine that the sale, lease, exchange, or 615 conveyance of the lands to other governmental agencies is in the public interest and represents the best use of the lands. 616

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617 <u>4. Lands for which a county, other unit of local</u>
618 government, or other governmental agency has expressed no
619 <u>interest shall be available for sale or exchange on the private</u>
620 market.

621 (f)1. In reviewing lands owned by the board, the council 622 shall consider whether such lands would be more appropriately 623 owned or managed by the county or other unit of local government in which the land is located. The council shall recommend to the 624 625 board whether a sale, lease, or other conveyance to a local government would be in the best interests of the state and local 626 627 government. The provisions of this paragraph in no way limit the provisions of ss. 253.111 and 253.115. Such lands shall be 628 offered to the state, county, or local government for a period 629 630 of 30 days. Permittable uses for such surplus lands may include 631 public schools; public libraries; fire or law enforcement 632 substations; and governmental, judicial, or recreational 633 centers. County or local government requests for surplus lands 634 shall be expedited throughout the surplusing process. If the 635 county or local government does not elect to purchase such lands in accordance with s. 253.111, then any surplusing determination 636 637 involving other governmental agencies shall be made upon the 638 board deciding the best public use of the lands. Surplus 639 properties in which governmental agencies have expressed no 640 interest shall then be available for sale on the private market. 2. Notwithstanding subparagraph 1., any surplus lands that 641 were acquired by the state prior to 1958 by a gift or other 642 conveyance for no consideration from a municipality, and which 643 the department has filed by July 1, 2006, a notice of its intent 644 Page 23 of 36

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645 to surplus, shall be first offered for reconveyance to such 646 municipality at no cost, but for the fair market value of any 647 building or other improvements to the land, unless otherwise 648 provided in a deed restriction of record. This subparagraph 649 expires July 1, 2006.

650 (i)(g) The sales sale price of surplus lands determined to 651 be surplus pursuant to this subsection shall be determined by 652 the division and shall take into consideration an appraisal of 653 the property, or, when the estimated value of the land is less 654 than \$100,000, a comparable sales analysis or a broker's opinion 655 of value, and the price paid by the state to originally acquire 656 the lands.

1.a. A written valuation of surplus land being sold 657 658 determined to be surplus pursuant to this subsection, and 659 related documents used to form the valuation or which pertain to 660 the valuation, are confidential and exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution until 2 weeks before 661 662 the contract or agreement regarding the purchase, exchange, or 663 disposal of the surplus land is first considered for approval by 664 the board. Notwithstanding the exemption provided under this 665 subparagraph, the division may disclose appraisals, valuations, 666 or valuation information regarding surplus land during 667 negotiations for the sale or exchange of the land, during the marketing effort or bidding process associated with the sale τ 668 disposal, or exchange of the land to facilitate closure of such 669 effort or process, when the passage of time has made the 670 conclusions of value invalid, or when negotiations or marketing 671 efforts concerning the land are concluded. 672

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673 <u>2.b.</u> This subparagraph is subject to the Open Government 674 Sunset Review Act of 1995 in accordance with s. 119.15, and 675 shall stand repealed on October 2, 2009, unless reviewed and 676 saved from repeal through reenactment by the Legislature.

677 <u>3.2.</u> A unit of government that acquires title to lands 678 hereunder for less than appraised value may not sell or transfer 679 title to all or any portion of the lands to any private owner 680 for a period of 10 years. Any unit of government seeking to 681 transfer or sell lands pursuant to this paragraph shall first 682 allow the board of trustees to reacquire such lands for the 683 price at which the board sold such lands.

(j) (h) Where land designated by the board to be surplus 684 685 land was a unit of government acquired land by gift, donation, 686 grant, quitclaim deed, or other such conveyance where no 687 monetary consideration was exchanged, the purchase price of the 688 land sold as surplus may be based on one appraisal. If In the 689 event that a single appraisal yields a value equal to or greater 690 than \$1 million, a second appraisal is required. The individual 691 or entity requesting the surplus land shall select and use 692 appraisers from the list of approved appraisers maintained by 693 the Division of State Lands in accordance with s. 253.025(6)(b) 694 and shall. The individual or entity requesting the surplus is to 695 incur all costs of the appraisals.

696 <u>(k)(i)</u> After reviewing the recommendations of the council, 697 the board shall determine whether lands identified for surplus 698 are to be held for other public purposes or whether such lands 699 are no longer needed. The board may require an agency to release 700 its interest in land designated by the board to be surplus land

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701 such lands. For an agency that has requested the use of <u>land a</u> 702 property that was <u>designated</u> to be declared as surplus, <u>the said</u> 703 agency must have the <u>land</u> property under lease within 6 months 704 <u>after</u> of the date of expiration of the notice provisions 705 required under this subsection and s. 253.111.

706 (1)1. Requests for the sale or exchange of lands may be 707 made by any public or private person and must be submitted in 708 writing to the lead managing agency for review. The lead 709 managing agency shall have 90 days to review the requests and 710 make recommendations concerning the sale or exchange to the 711 council or its successor for the sale or exchange of 712 conservation lands or to the division for the sale or exchange 713 of lands other than conservation lands as defined in this 714 section.

715 2. A request for the sale or exchange of lands that has 716 not been reviewed by the lead managing agency shall be forwarded 717 to the division for lands other than conservation lands or to 718 the council or its successor for conservation lands. A request 719 for the sale or exchange of lands other than conservation lands 720 shall be scheduled immediately for review by the division, but 721 must be reviewed not later than 15 days after receipt of the 722 request by the division.

3. If the lead managing agency, the council or its
successor, or the division recommends that the board deny a
request for the sale or exchange of lands, the denial must be in
writing and include the reason for the denial.

7274. Records documenting all requests for the sale or728exchange of lands, the title to which is vested in the board,

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729 and approvals or denials of those requests shall be kept by the 730 Division of State Lands. Denial of a request for the sale or 731 exchange of state-owned lands must be submitted to the 732 requesting entity in writing and must specifically provide the 733 reason for denial. Copies of requests for the sale or exchange 734 of lands shall be forwarded to the division unless the lead 735 managing agency forwards the original written request to the 736 division when submitting a recommendation concerning the sale or 737 exchange of lands. Lands approved for sale under the provisions of this 738 5. 739 paragraph are not required to be offered to local or state 740 governments as provided in paragraph (h). 741 (j) Requests for surplusing may be made by any public or 742 private entity or person. All requests shall be submitted to the lead managing agency for review and recommendation to the 743 744 council or its successor. Lead managing agencies shall have 90 745 days to review such requests and make recommendations. Any 746 surplusing requests that have not been acted upon within the 90 747 day time period shall be immediately scheduled for hearing at the next regularly scheduled meeting of the council or its 748 749 successor. Requests for surplusing pursuant to this paragraph 750 shall not be required to be offered to local or state 751 governments as provided in paragraph (f). 752 (m) (m) (k) Proceeds from any sale of surplus lands pursuant to

752 (m) (k) Proceeds from any safe of surprus fands pursuant to 753 this subsection shall be deposited into the fund from which such 754 lands were acquired. However, if the fund from which the lands 755 were originally acquired no longer exists, such proceeds shall 756 be deposited into an appropriate account to be used for land 757 Proceeds from any safe of surprus fands pursuant to 758 and 759 proceeds from any safe of surprus fands pursuant to 759 and 759 proceeds from any safe of surprus fands pursuant to 759 and 759 proceeds from any safe of surprus fands pursuant to 759 be deposited into an appropriate account to be used for land 759 Proceeds from any safe of surprus fands pursuant to 750 proceeds from any safe of surprus fands pursuant to 751 proceeds from any safe of surprus fands pursuant to 752 proceeds from any safe of surprus fands pursuant to 753 proceeds from any safe of surprus fands pursuant to 754 proceeds for surprus fands pursuant for surprus fands pursuant to 755 proceeds for surprus fands pursuant fands pursuant for surprus fands pursuant fands pursua

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757 management by the lead managing agency assigned <u>to manage</u> the 758 lands prior to the lands being <u>designated as</u> declared surplus 759 <u>lands</u>. Funds received from the sale of surplus nonconservation 760 lands, or lands that were acquired by gift, by donation, or for 761 no consideration, shall be deposited into the Internal 762 Improvement Trust Fund.

763 (n) (1) Notwithstanding the provisions of this subsection, 764 no such disposition of land shall be made if such disposition 765 would have the effect of causing all or any portion of the 766 interest on any revenue bonds issued <u>to acquire lands</u> to lose 767 the exclusion from gross income for federal income tax purposes.

768 (o) (m) The sale of filled, formerly submerged land that 769 does not exceed 5 acres in area is not subject to review by the 770 division council or its successor.

771 <u>(p)(n)</u> The board may adopt rules to implement the 772 provisions of this section, which may include procedures for 773 administering surplus land requests for the sale or exchange of 774 <u>lands</u> and criteria for when the division may approve requests <u>on</u> 775 <u>behalf of the board for the sale or exchange of nonconservation</u> 776 lands to surplus nonconservation lands on behalf of the board.

(7) This section shall not be construed so as to affect:

(a) Other provisions of this chapter relating to oil, gas,or mineral resources.

(b) The exclusive use of state-owned land, the title to
which is vested in the board, that is subject to a lease by the
Board of Trustees of the Internal Improvement Trust Fund of the
state-owned land for private uses and purposes.

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Sovereignty lands not leased for private uses and

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785 purposes.

Notwithstanding other provisions of this section, 786 (8)(a) 787 the Division of State Lands is directed to prepare a state 788 inventory of all federal lands and all lands titled in the name 789 of the state, a state agency, a water management district, or a 790 local government on a county-by-county basis. To facilitate the 791 development of the state inventory, each county shall direct the 792 appropriate county office with authority over the information to 793 provide the division with a county inventory of all lands identified as federal lands and lands titled in the name of the 794 795 state, a state agency, a water management district, or a local 796 government. At the request of the division, any state agency 797 collecting information from the counties that will assist the 798 division in completing the state inventory shall provide the information to the division. The state inventory shall be 799 800 completed by October 1, 2006.

(b) The state inventory must distinguish between lands purchased by the state or a water management district as part of a core parcel or within original project boundaries, as those terms are used to meet the surplus requirements of subsection (6) for the sale or exchange of lands, and lands purchased by the state, a state agency, or a water management district which are not essential or necessary for conservation purposes.

(c) In any county having a population of 75,000 or less,
or a county having a population of 100,000 or less that is
contiguous to a county having a population of 75,000 or less, in
which more than 50 percent of the lands within the county
boundary are federal lands and lands titled in the name of the
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813 state, a state agency, a water management district, or a local 814 government, those lands titled in the name of the state or a 815 state agency which are not essential or necessary to meet 816 conservation purposes may, upon request of a public or private 817 entity, be made available for purchase through the state's 818 surplusing process created in subsection (6). Rights-of-way for 819 existing, proposed, or anticipated transportation facilities are exempt from the requirements of this paragraph. Priority 820 821 consideration shall be given to buyers, public or private, 822 willing to return the property to productive use so long as the 823 property can be reentered onto the county ad valorem tax roll. Property acquired with matching funds from a local government 824 shall not be made available for purchase without the consent of 825 826 the local government.

827 Land management plans required to be submitted by the (9) 828 Department of Corrections, the Department of Juvenile Justice, 829 the Department of Children and Family Services, or the 830 Department of Education are not subject to the provisions for 831 review by the division or the council or its successor described in subsection (5). Management plans filed by these agencies 832 833 shall be made available to the public for a period of 90 days at 834 the administrative offices of the parcel or project affected by 835 the management plan and at the Tallahassee offices of each agency. Any plans not objected to during the public comment 836 period shall be deemed approved. Any plans for which an 837 objection is filed shall be submitted to the Board of Trustees 838 of the Internal Improvement Trust Fund for consideration. The 839 Board of Trustees of the Internal Improvement Trust Fund shall 840 Page 30 of 36

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841 approve the plan with or without modification, or reject the 842 plan. The use or possession of any such lands which is not in 843 accordance with an approved land management plan is subject to 844 termination by the board.

845 (10)In addition to the uses for which conservation lands 846 are being managed pursuant to subsection (1) and chapter 259, 847 the following additional uses of conservation lands acquired pursuant to the Florida Forever program and other state-funded 848 849 conservation land acquisition purchase programs shall be 850 authorized, upon a finding by the board of trustees, if they meet the criteria specified in paragraphs (a)-(e): water 851 852 resource development projects, water supply development projects, stormwater management projects, linear facilities, and 853 854 sustainable agriculture and forestry. Such additional uses are authorized where: 855

(a) <u>The proposed use is</u> not inconsistent with the
management plan for such lands.;

(b) <u>The proposed use is</u> compatible with the natural
ecosystem and resource values of such lands.;

(c) The proposed use is appropriately located on such
lands and where due consideration has been is given to the use
of other available lands.;

(d) The using entity reasonably compensates the <u>board of</u>
 <u>trustees titleholder</u> for such use based upon an appropriate
 measure of value.; and

(e) The use is consistent with the public interest.
867
868 A decision by the board of trustees pursuant to this section Page 31 of 36

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869 shall be given a presumption of correctness. Moneys received 870 from the use of state lands pursuant to this section shall be 871 returned to the lead managing entity in accordance with the 872 provisions of s. 259.032(11)(d).

873 Lands listed as projects for acquisition shall may be (11)874 managed to maintain or enhance those resources the state is 875 seeking to protect by acquiring the land for conservation 876 pursuant to s. 259.032, on an interim basis by a private party in anticipation of a state purchase and in accordance with a 877 878 contractual arrangement between the acquiring agency and the 879 private party, which that may include management service 880 contracts, leases, cost-share arrangements, or resource 881 conservation agreements. Lands designated as eligible under this 882 subsection shall be managed to maintain or enhance the resources 883 the state is seeking to protect by acquiring the land. Funding 884 for these contractual arrangements may originate from the 885 documentary stamp tax revenue deposited into the Conservation 886 and Recreation Lands Trust Fund and Water Management Lands Trust 887 Fund. No more than 5 percent of funds allocated under the trust 888 funds shall be expended for this purpose.

(12) Any lands available to governmental employees, including water management district employees, for hunting or other recreational purposes shall also be made available to the general public for such purposes, subject to the constitutional authority of the Fish and Wildlife Conservation Commission to regulate hunting and fishing on state and water management district lands.

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(13) Notwithstanding the provisions of this section, funds Page 32 of 36

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897 from the sale of property by the Department of Highway Safety 898 and Motor Vehicles located in Palm Beach County are authorized 899 to be deposited into the Highway Safety Operating Trust Fund to 900 facilitate the exchange as provided in the General 901 Appropriations Act, provided that at the conclusion of both 902 exchanges the values are equalized. This subsection expires July 903 1, 2006.904 Section 5. Section 253.0341, Florida Statutes, is amended to read: 905 Sale or exchange Surplus of state-owned lands to 906 253.0341 counties or units of local government governments.--Counties and 907 908 units of local government governments may submit written surplusing requests for the sale or exchange of state-owned 909 910 lands directly to the board of trustees. A written request from 911 a county or unit of local government requests for the state to 912 sell or exchange state lands surplus conservation or 913 nonconservation lands, whether for purchase or exchange, shall 914 be expedited throughout the surplusing process. Property jointly 915 acquired by the state and other entities may shall not be sold 916 or exchanged surplused without the consent of all joint owners. 917 (1)The decision to sell or exchange state surplus state-918 owned nonconservation lands may be made by the board without a 919 review of, or a recommendation on, the request from the 920 Acquisition and Restoration Council or the Division of State 921 Lands. Such Requests for the nonconservation lands shall be considered by the board within 60 days after of the board's 922 receipt of the written request. 923

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924 A written request by a county or unit of local (2)government requests for the sale or exchange of state surplusing 925 926 of state-owned conservation lands is are subject to review of, 927 and recommendation on, the request to the board by the 928 Acquisition and Restoration Council. Requests to sell or 929 exchange surplus conservation lands shall be considered by the 930 board within 120 days after of the board's receipt of the 931 request.

932 (3) The provisions of this section do not apply to 933 property offered for sale or exchange by the state to a county 934 or unit of local government under s. 253.034(6).

935 Section 6. Section 253.42, Florida Statutes, is amended to 936 read:

937 253.42 Board of trustees may exchange lands.--The 938 provisions of this section apply to all lands owned by, vested 939 in, or titled in the name of the board whether the lands were 940 <u>purchased</u> acquired by the state as a purchase, or <u>acquired</u> 941 through gift, donation, or any other conveyance for which no 942 consideration was paid.

943 Subject to the provisions of ss. 253.034 and 253.0341, (1)944 the board of trustees may exchange any lands owned by, vested 945 in, or titled in the name of the board for other lands in the state owned by counties, other units of local government 946 947 governments, individuals, or private or public corporations, and may fix the terms and conditions of any such exchange. Any 948 nonconservation lands that were acquired by the state through 949 gift, donation, or any other conveyance for which no 950 951 consideration was paid must first be offered in exchange at no Page 34 of 36

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952 cost to a county or unit of local government unless otherwise 953 provided in a deed restriction of record or other legal 954 impediment, and so long as the use proposed by the county or 955 unit of local government is for a public purpose. For 956 conservation lands acquired by the state through gift, donation, 957 or any other conveyance for which no consideration was paid, the 958 state may request land of equal conservation value from the 959 county or unit of local government but no other consideration.

(2) 960 In exchanging state conservation state owned lands 961 purchased not acquired by the state through gift, donation, or 962 any other conveyance for which no consideration was paid, with 963 counties or units of local government governments, the board shall require an exchange of equal value. Equal value is defined 964 965 as the conservation benefit of the lands being offered for exchange by a county or unit of local government being equal or 966 967 greater in conservation benefit than the state-owned lands. Such 968 exchanges may include cash transactions if based on an 969 appropriate measure of value of the state-owned land, but must 970 also include the determination of a net-positive conservation 971 benefit by the Acquisition and Restoration Council as provided 972 in s. 253.034, irrespective of appraised value.

(3) The board shall select and agree upon the state lands
to be exchanged, shall agree to and the lands to be conveyed to
the state, and shall pay or receive any sum of money deemed
necessary by the board for the purpose of equalizing the value
of the exchanged property. The board is authorized to make and
enter into contracts or agreements for such purpose or purposes.

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979	(4)(a) The public purposes of lands exchanged under the			
980	provisions of this section with a county or unit of local			
981	government include:			
982	1. Public schools.			
983	2. Public libraries.			
984	3. Fire or law enforcement substations.			
985	4. Governmental, judicial, or recreational centers.			
986	5. Affordable housing projects or programs.			
987	6. The capital improvement elements or the concurrency			
988	requirements that are required under a local comprehensive land			
989	use plan as provided in s. 163.3177.			
990	(b) The use of lands exchanged under this section by a			
991	county or unit of local government may not be limited by rules			
992	of the board.			
993	Section 7. This act shall take effect July 1, 2006.			
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