

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: HB 791 CS

Road Designations

SPONSOR(S): Fields

TIED BILLS:

IDEN./SIM. BILLS: SB 1738

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR
1) <u>Transportation Committee</u>	<u>16 Y, 0 N, w/CS</u>	<u>Rousseau</u>	<u>Miller</u>
2) <u>Transportation & Economic Development Appropriations Committee</u>	<u>19 Y, 0 N, w/CS</u>	<u>McAuliffe</u>	<u>Gordon</u>
3) <u>State Infrastructure Council</u>	<u>9 Y, 0 N</u>	<u>Rousseau</u>	<u>Havlicak</u>
4) _____	_____	_____	_____
5) _____	_____	_____	_____

SUMMARY ANALYSIS

Section 334.071, F.S., provides for legislative designations of transportation facilities for honorary or memorial purposes, or to distinguish a particular facility. The legislative designations do not “officially” change the current names of the facilities, nor does the statute require local governments and private entities to change street signs, mailing addresses, or 911 emergency telephone-number system listings.

HB 791 designates the following honorary roads. They are:

- A portion of Main Street between West 6th Street and West 8th Street in Duval County is designated as “Ms. Eddie Mae Steward Avenue.”
- A portion of Main Street between West 37th Street and West 46th Street in Duval County is designated as “Dr. Mary L. Austin Jones Avenue.”
- A portion of Main Street between West 8th Street and West 18th Street in Duval County is designated as “Mrs. Flossie Brunson Avenue.”
- A portion of U.S. Highway 1 between Finch Avenue and Trout River Boulevard in Duval County is designated as “Dr. Robert L. Brown, Sr., Highway.”
- A portion of Lem Turner Road between Interstate 95 and Edgewood Avenue in Duval County is designated as “Ms. Barbara Van Blake Parkway.”
- A portion of Florida First Coast Highway beginning at Burney Road and continuing north through the 5500 block of Florida First Coast Highway in Nassau County is designated as “Ms. MaVynee ‘The Beach Lady’ Betsch Highway.”
- A portion of State Road 188 between State Road 189 and State Road 85 in Okaloosa County is designated as “Brian D. Little Road.”
- A portion of State Road 414 that extends west from U.S. Highway 441 to the City of Apopka before heading north to U.S. Highway 441 near County Road 437 is designated as “John Land Apopka Expressway.”
- A portion of State Road 944 on N.W. 54th Street between U.S. Highway 1 and N.E. 2nd Avenue in Miami-Dade County is designated as “Toussaint L’Ouverture Boulevard.”
- A portion of State Road 944 on N.W. 54th Street between N.E. 2nd Avenue and N.W. 7th Avenue in Miami-Dade County is designated as “Reverend Gerard Jean-Juste Boulevard.”

The Florida Department of Transportation is directed to erect suitable markers to denote the honorary designations. The markers will cost an estimated \$8,000, not including maintenance or replacement costs.

HB 791 does not create any constitutional or other legal issues. It takes effect July 1, 2006.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives.

STORAGE NAME: h0791e.SIC.doc

DATE: 4/4/2006

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. HOUSE PRINCIPLES ANALYSIS:

HB 791 does not implicate any House Principles.

B. EFFECT OF PROPOSED CHANGES:

Current Situation

Section 334.071, F.S., provides for legislative designations of transportation facilities for honorary or memorial purposes, or to distinguish a particular facility. The legislative designations do not “officially” change the current names of the facilities, nor does the statute require local governments and private entities to change street signs, mailing addresses, or 911 emergency telephone-number system listings.

The statute requires the Florida Department of Transportation (FDOT) to place a marker at each terminus or intersection of an identified road or bridge, and to erect other markers it deems appropriate for the transportation facility. The statute also provides that a city or county must pass a resolution in support of a particular designation before road markers are erected. Additionally, if the designated road segment extends through multiple cities or counties, a resolution must be passed by each affected local government.

Based on FDOT records, some 1,079 honorary road and bridge designations have been approved since 1922, most of them by the Legislature. Some public roads and bridges have multiple or overlapping designations.

Effect of HB 791

The bill proposes the following honorary road designations:

- A portion of Main Street between West 6th Street and West 8th Street in Duval County is designated as “Ms. Eddie Mae Steward Avenue.”
- A portion of Main Street between West 37th Street and West 46th Street in Duval County is designated as “Dr. Mary L. Austin Jones Avenue.”
- A portion of Main Street between West 8th Street and West 18th Street in Duval County is designated as “Mrs. Flossie Brunson Avenue.”
- A portion of U.S. Highway 1 between Finch Avenue and Trout River Boulevard in Duval County is designated as “Dr. Robert L. Brown, Sr., Highway.”
- A portion of Lem Turner Road between Interstate 95 and Edgewood Avenue in Duval County is designated as “Ms. Barbara Van Blake Parkway.”
- A portion of Florida First Coast Highway beginning at Burney Road and continuing north through the 5500 block of Florida First Coast Highway in Nassau County¹ is designated as “Ms. MaVynee ‘The Beach Lady’ Betsch Highway.”
- A portion of State Road 188 between State Road 189 and State Road 85 in Okaloosa County is designated as “Brian D. Little Road.”
- A portion of State Road 414 that extends west from U.S. Highway 441 to the City of Apopka near County Road 437 is designated as “John Land Apopka Expressway.”
- A portion of State Road 944 on N.W. 54th Street between U.S. Highway 1 and N.E. 2nd Avenue in Miami-Dade County is designated as “Toussaint L’Ouverture Boulevard.”
- A portion of State Road 944 on N.W. 54th Street between N.E. 2nd Avenue and N.W. 7th Avenue in Miami-Dade County is designated as “Reverend Gerard Jean-Juste Boulevard.”

¹ This segment of highway is actually located in Nassau County, see Drafting Issues or Other Comments section of this analysis.

The FDOT is directed to erect suitable markers to denote the honorary designations.

The Duval County designations will be to honor Ms. Eddie Mae Steward, one of Jacksonville's leading advocates for civil and human rights; Dr. Mary L. Austin Jones, a reverend in the City of Jacksonville whose outreach and ministries comfort and spiritually console families and individuals throughout the community; Mrs. Flossie Brunson, who nearly single-handedly organized her community to turn a once blighted neighborhood into one that blossoms anew with energies and hope for its young people, young families and seniors; Dr. Robert L. Brown, Sr., a doctor in the City of Jacksonville who was a change agent for economic development efforts; and Ms. Barbara Van Blake, who taught mathematics in Florida for 12 years and was also an active supporter of civil rights and labor union organizing.

The Nassau County designation will honor Ms. MaVynee 'The Beach Lady' Betsch, the official historian and matriarch of American Beach.

The Okaloosa County designation will honor Brian D. Little, who served as District Roadway Design Engineer for the Department of Transportation's District 3.

The City of Apopka designation will honor John Land Apopka, who is the longest-serving mayor in the State of Florida.

C. SECTION DIRECTORY:

Section 1: A portion of Main Street between West 6th Street and West 8th Street in Duval County is designated as "Ms. Eddie Mae Steward Avenue."

Section 2: A portion of Main Street between West 37th Street and West 46th Street in Duval County is designated as "Dr. Mary L. Austin Jones Avenue."

Section 3: A portion of Main Street between West 8th Street and West 18th Street in Duval County is designated as "Mrs. Flossie Brunson Avenue."

Section 4: A portion of U.S. Highway 1 between Finch Avenue and Trout River Boulevard in Duval County is designated as "Dr. Robert L. Brown, Sr., Highway."

Section 5: A portion of Lem Turner Road between Interstate 95 and Edgewood Avenue in Duval County is designated as "Ms. Barbara Van Blake Parkway."

Section 6: A portion of Florida First Coast Highway beginning at Burney Road and continuing north through the 5500 block of Florida First Coast Highway in Duval County is designated as "Ms. MaVynee 'The Beach Lady' Betsch Highway."

Section 7: A portion of State Road 188 between State Road 189 and State Road 85 in Okaloosa County is designated as "Brian D. Little Road."

Section 8: A portion of State Road 414 known as Maitland Boulevard that extends west from U.S. Highway 441 to the City of Apopka before heading north to U.S. Highway 441 near County Road 437, which is commonly known as Maitland Boulevard Extension, is designated as "John Land Apopka Expressway."

Section 9: A portion of State Road 944 on N.W. 54th Street between U.S. Highway 1 and N.E. 2nd Avenue in Miami-Dade County is designated as "Toussaint L'Ouverture Boulevard."

Section 10: A portion of State Road 944 on N.W. 54th Street between N.E. 2nd Avenue and N.W. 7th Avenue in Miami-Dade County is designated as "Reverend Gerard Jean-Juste Boulevard."

Section 11: Specifies an effective date of July 1, 2006.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None.

2. Expenditures:

FDOT estimates that the cost to erect suitable road markers is approximately \$800 per designation, for a marker at each end of the designated road area. The total signage cost of HB 791 is \$8,000. The expenditure is from the State Transportation Trust Fund. FDOT also is responsible for any future maintenance and replacement cost, which is indeterminate.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

D. FISCAL COMMENTS:

None.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable because this bill does not appear to require cities or counties to spend funds or take actions requiring the expenditure of funds; reduce the authority that cities or counties have to raise revenues in the aggregate; or reduce the percentage of a state tax shared with cities or counties.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

FDOT has sufficient rulemaking authority to implement this bill.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/COMMITTEE SUBSTITUTE & COMBINED BILL CHANGES

On March 7, 2006, this bill was considered by the Transportation Committee. Two amendments were adopted, one was a technical amendment and the other added the designation of "Brian D. Little Road" in Okaloosa County. The bill was reported favorable with a committee substitute.

On March 17, 2006, this bill was considered by the Transportation & Economic Development Appropriations Committee. Two amendments were adopted, one provides for the designation of "John Land Apopka Expressway" in Apopka, and the other added the designations of "Toussaint L'Overture Boulevard" and "Reverend Gerard Jean-Juste Boulevard" in Miami-Dade County. The bill was reported favorable with a committee substitute.