1 A bill to be entitled An act relating to telecommunications services; amending 2 s. 364.025, F.S.; providing definitions; providing that a 3 4 local exchange telecommunications company obligated to 5 serve as the carrier of last resort is not obligated to 6 provide basic local telecommunications service to 7 customers in a multitenant business or residential 8 property under certain circumstances; requiring the local 9 exchange telecommunications company to notify the Public Service Commission when it is relieved of the obligation 10 to provide service; providing for the local exchange 11 12 telecommunications company to request a waiver of its 13 carrier of last resort obligation from the commission; 14 providing for carrier of last resort obligation to apply when specified conditions cease to exist; providing for 15 effect of the act on the commission's jurisdiction; 16 17 amending s. 364.051, F.S., relating to price regulation; allowing certain local exchange telecommunications 18 19 companies to publish terms, conditions, and rates for nonbasic services in lieu of maintaining tariffs with the 20 21 Public Service Commission; providing for guidelines for the publication; revising the notice requirement for price 22 changes to nonbasic services; removing a provision that 23 allows a company to elect that its basic services be 24 subject to the same regulatory treatment as its nonbasic 25 26 services; providing for a request from a company to the Public Service Commission to make certain reductions in 27

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HB 817, Engrossed 1
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28	its retail service quality requirements; revising criteria
29	for granting a petition to change regulatory treatment of
30	retail services; providing an effective date.
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32	Be It Enacted by the Legislature of the State of Florida:
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34	Section 1. Subsection (6) is added to section 364.025,
35	Florida Statutes, to read:
36	364.025 Universal service
37	(6)(a) For purposes of this subsection:
38	1. "Owner or developer" means the owner or developer of a
39	multitenant business or residential property, any condominium
40	association or homeowners' association thereof, or any other
41	person or entity having ownership in or control over the
42	property.
42 43	property. 2. "Communications service provider" means any person or
43	2. "Communications service provider" means any person or
43 44	2. "Communications service provider" means any person or entity providing communications services, any person or entity
43 44 45	2. "Communications service provider" means any person or entity providing communications services, any person or entity allowing another person or entity to use its communications facilities to provide communications services, or any person or
43 44 45 46	2. "Communications service provider" means any person or entity providing communications services, any person or entity allowing another person or entity to use its communications facilities to provide communications services, or any person or
43 44 45 46 47	2. "Communications service provider" means any person or entity providing communications services, any person or entity allowing another person or entity to use its communications facilities to provide communications services, or any person or entity securing rights to select communications service
43 44 45 46 47 48	2. "Communications service provider" means any person or entity providing communications services, any person or entity allowing another person or entity to use its communications facilities to provide communications services, or any person or entity securing rights to select communications service providers for a property owner or developer.
43 44 45 46 47 48 49	2. "Communications service provider" means any person or entity providing communications services, any person or entity allowing another person or entity to use its communications facilities to provide communications services, or any person or entity securing rights to select communications service providers for a property owner or developer. 3. "Communications service" means voice service or voice
43 44 45 46 47 48 49 50	2. "Communications service provider" means any person or entity providing communications services, any person or entity allowing another person or entity to use its communications facilities to provide communications services, or any person or entity securing rights to select communications service providers for a property owner or developer. 3. "Communications service" means voice service or voice replacement service through the use of any technology.
43 44 45 46 47 48 49 50 51	2. "Communications service provider" means any person or entity providing communications services, any person or entity allowing another person or entity to use its communications facilities to provide communications services, or any person or entity securing rights to select communications service providers for a property owner or developer. 3. "Communications service" means voice service or voice replacement service through the use of any technology. (b) A local exchange telecommunications company obligated
43 44 45 46 47 48 49 50 51 52	2. "Communications service provider" means any person or entity providing communications services, any person or entity allowing another person or entity to use its communications facilities to provide communications services, or any person or entity securing rights to select communications service providers for a property owner or developer. 3. "Communications service" means voice service or voice replacement service through the use of any technology. (b) A local exchange telecommunications company obligated by this section to serve as the carrier of last resort is not

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55 including, but not limited to, apartments, condominiums, subdivisions, office buildings, or office parks, when the owner 56 57 or developer thereof: 1. Permits only one communications service provider to 58 install its communications service-related facilities or 59 60 equipment, to the exclusion of the local exchange telecommunications company, during the construction phase of the 61 62 property; 2. Accepts or agrees to accept incentives or rewards from 63 a communications service provider that are contingent upon the 64 provision of any or all communications services by one or more 65 communications service providers to the exclusion of the local 66 67 exchange telecommunications company; 3. Collects from the occupants or residents of the 68 69 property charges for the provision of any communications 70 service, provided by a communications service provider other than the local exchange telecommunications company, to the 71 occupants or residents in any manner, including, but not limited 72 to, collection through rent, fees, or dues; or 73 74 4. Enters into an agreement with a communications service 75 provider that grants incentives or rewards to such owner or 76 developer contingent upon restriction or limitation of the local 77 exchange telecommunications company's access to the property. The local exchange telecommunications company relieved 78 (C) 79 of its carrier of last resort obligation to provide basic local 80 telecommunications service to the occupants or residents of a multitenant business or residential property pursuant to 81

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82 paragraph (b) shall notify the commission of that fact in a 83 timely manner. (d) A local exchange telecommunications company that is 84 85 not automatically relieved of its carrier-of-last-resort obligation pursuant to subparagraphs (b)1.-4. may seek a waiver 86 87 of its carrier of last resort obligation from the commission for 88 good cause shown based on the facts and circumstances of provision of service to the multitenant business or residential 89 90 property. Upon petition for such relief, notice shall be given by the company at the same time to the relevant building owner 91 or developer. The commission shall have 90 days to act on the 92 93 petition. The commission shall implement this paragraph through 94 rulemaking. 95 (e) If all conditions described in subparagraphs (b)1.-4. 96 cease to exist at a property, the owner or developer requests in 97 writing that the local exchange telecommunications company make 98 service available to customers at the property and confirms in 99 writing that all conditions described in subparagraphs (b)1.-4. 100 have ceased to exist at the property, and the owner or developer 101 has not arranged and does not intend to arrange with another 102 communications service provider to make communications service available to customers at the property, then the carrier of last 103 104 resort obligation under this section shall again apply to the 105 local exchange telecommunications company at the property; 106 however, the local exchange telecommunications company may 107 require that the owner or developer pay to the company in 108 advance a reasonable fee to recover costs that exceed the costs

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109	that would have been incurred to construct or acquire facilities
110	to serve customers at the property initially, and the company
111	shall have a reasonable period of time following the request
112	from the owner or developer to make arrangements for service
113	availability. If any conditions described in subparagraphs
114	(b)14. again exist at the property, then paragraph (b) shall
115	again apply.
116	(f) This subsection does not affect the limitations on the
117	jurisdiction of the commission imposed by s. 364.011 or s.
118	364.013.
119	Section 2. Subsections (5), (6), and (7) of section
120	364.051, Florida Statutes, are amended to read:
121	364.051 Price regulation
122	(5) NONBASIC SERVICESPrice regulation of nonbasic
123	services shall consist of the following:
124	(a) Each company subject to this section shall, at its
125	option, maintain tariffs with the commission or otherwise
126	publicly publish containing the terms, conditions, and rates for
127	each of its nonbasic services, and may set or change, on <u>1 day's</u>
128	15 days' notice, the rate for each of its nonbasic services <u>. For</u>
129	a company electing to publicly publish the terms, conditions,
130	and rates for each of its nonbasic services, the commission may
131	establish guidelines for the publication. The guidelines may not
132	require more information than what is required to be filed with
133	<u>a tariff. The, except that a</u> price increase for any nonbasic
134	service category shall not exceed 6 percent within a 12-month
135	period until there is another provider providing local

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telecommunications service in an exchange area at which time the price for any nonbasic service category may be increased in an amount not to exceed 20 percent within a 12-month period, and the rate shall be presumptively valid. However, for purposes of this subsection, the prices of:

141 1. A voice-grade, flat-rate, multi-line business local 142 exchange service, including multiple individual lines, centrex 143 lines, private branch exchange trunks, and any associated 144 hunting services, that provides dial tone and local usage 145 necessary to place a call within a local exchange calling area; 146 and

147 2. Telecommunications services provided under contract
148 service arrangements to the SUNCOM Network, as defined in
149 chapter 282,

151 shall be capped at the rates in effect on July 1, 1995, and such rates shall not be increased prior to January 1, 2000; provided, 152 153 however, that a petition to increase such rates may be filed 154 pursuant to subsection (4) utilizing the standards set forth 155 therein. There shall be a flat-rate pricing option for multi-156 line business local exchange service, and mandatory measured service for multi-line business local exchange service shall not 157 158 be imposed. Nothing contained in this section shall prevent the 159 local exchange telecommunications company from meeting offerings by any competitive provider of the same, or functionally 160 161 equivalent, nonbasic services in a specific geographic market or to a specific customer by deaveraging the price of any nonbasic 162

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163 service, packaging nonbasic services together or with basic 164 services, using volume discounts and term discounts, and 165 offering individual contracts. However, the local exchange 166 telecommunications company shall not engage in any 167 anticompetitive act or practice, nor unreasonably discriminate 168 among similarly situated customers.

The commission shall have continuing regulatory 169 (b) 170 oversight of nonbasic services for purposes of ensuring 171 resolution of service complaints, preventing cross-subsidization of nonbasic services with revenues from basic services, and 172 173 ensuring that all providers are treated fairly in the telecommunications market. The cost standard for determining 174 cross-subsidization is whether the total revenue from a nonbasic 175 176 service is less than the total long-run incremental cost of the 177 service. Total long-run incremental cost means service-specific 178 volume and nonvolume-sensitive costs.

(c) The price charged to a consumer for a nonbasic service shall cover the direct costs of providing the service and shall, to the extent a cost is not included in the direct cost, include as an imputed cost the price charged by the company to competitors for any monopoly component used by a competitor in the provision of its same or functionally equivalent service.

(6) After a local exchange telecommunications company that has more than 1 million access lines in service has reduced its intrastate switched network access rates to parity, as defined in s. 364.164(5), the local exchange telecommunications company's basic local telecommunications service may, at the

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190 company's election, be subject to the same regulatory treatment 191 as its nonbasic services. The company's retail service quality 192 requirements that are not already equal to the service quality 193 requirements imposed upon the competitive local exchange telecommunications companies shall at the company's request to 194 195 the commission thereafter be no greater than those imposed upon competitive local exchange telecommunications companies unless 196 197 the commission, within 120 days after the company's request 198 election, determines otherwise. In such event, the commission may grant some reductions in service quality requirements in 199 some or all of the company's local calling areas. The commission 200 may not impose retail service quality requirements on 201 202 competitive local exchange telecommunications companies greater 203 than those existing on January 1, 2003.

204 After If a local exchange telecommunications company (7)that has more than 1 million access lines in service has reduced 205 206 its intrastate switched network access rates to parity, as 207 defined in s. 364.164(5) elects, pursuant to subsection (6), to 208 subject its retail basic local telecommunications services to 209 the same regulatory treatment as its nonbasic services, the 210 local exchange telecommunications company may petition the commission for regulatory treatment of its retail services at a 211 212 level no greater than that imposed by the commission upon 213 competitive local exchange telecommunications companies. The 214 local exchange telecommunications company shall:

(a) Show that granting the petition is in the publicinterest;

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217	(b) Demonstrate that the competition faced by the company
218	is sufficient and sustainable to allow such competition to
219	supplant regulation by the commission; and
220	(c) (b) Reduce its intrastate switched network access rates
221	to its local reciprocal interconnection rate upon the grant of
222	the petition.
223	
224	The commission shall act upon such a petition within 9 months
225	after its filing with the commission. In making its
226	determination to either grant or deny the petition, the
227	commission shall determine the extent to which the level of
228	competition faced by the local exchange telecommunications
229	company permits and will continue to permit the company to have
230	its retail services regulated no differently than the
231	competitive local exchange telecommunications companies are then
232	being regulated. The commission may not increase the level of
233	regulation for competitive local exchange telecommunications
234	companies to a level greater than that which exists on the date
235	the local exchange telecommunications company files its
236	petition.

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Section 3. This act shall take effect upon becoming a law.

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