A bill to be entitled

An act relating to the state housing strategy; amending s. 420.0003, F.S.; revising policy guidelines of the state housing strategy relating to new programs for housing production or rehabilitation to provide that the distribution of housing funds for multifamily rental housing should be designed to address the housing needs of persons most in need of housing and that a certain minimum percentage of housing units funded should be targeted to extremely low-income persons; amending s. 420.0004, F.S.; defining the term "extremely low-income persons"; amending ss. 163.31771, 196.1978, and 212.08, F.S.; conforming cross-references to changes made by the act; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Paragraph (e) of subsection (3) of section 420.0003, Florida Statutes, is amended to read:

420.0003 State housing strategy.--

- (3) POLICIES. --
- (e) Housing production or rehabilitation programs.--New programs for housing production or rehabilitation shall be developed in accordance with the following general guidelines as appropriate for the purpose of the specific program:
- 1. State and local governments shall provide incentives to encourage the private sector to be the primary delivery vehicle for the development of affordable housing.

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2. State funds should be heavily leveraged to achieve the maximum local and private commitment of funds while achieving the program objectives.

- 3. To the maximum extent possible, state funds should be expended to provide housing units rather than to support program administration.
- 4. State money should be used, when possible, as loans rather than grants.
- 5. State funds should be available only to local governments that provide incentives or financial assistance for housing.
- 6. State funds should be made available only for projects which are consistent with the local government comprehensive plan.
- 7. State funding for housing should not be made available to local governments whose comprehensive plans have been found not in compliance with chapter 163 and who have not entered into a stipulated settlement agreement with the Department of Community Affairs to bring the plan into compliance.
- 8. Mixed income projects should be encouraged, to avoid a concentration of low-income residents in one area or project.
- 9. Distribution of state housing funds should be flexible and consider the regional and local needs, resources, and capabilities of housing producers.
- 10. Income levels used to determine program eligibility should be adjusted for family size in determining the eligibility of specific beneficiaries.

11. To the maximum extent possible, state-owned lands that are appropriate for the development of affordable housing shall be made available for that purpose.

- 12. Distribution of housing funds for multifamily rental housing should be designed to address the housing needs of persons most in need of housing, as identified by current housing needs data, and at least 30 percent of housing units funded should be targeted to extremely low-income persons. In order to reach this goal, the requirements to maximize leverage pursuant to subparagraph 2. and limit assistance to loans pursuant to subparagraph 4. shall be modified to encourage the development of units targeting extremely low-income persons.
- Section 2. Section 420.0004, Florida Statutes, is amended to read:
- 420.0004 Definitions.--As used in this part, unless the context otherwise indicates:
- (1) "Adjusted for family size" means adjusted in a manner which results in an income eligibility level which is lower for households with fewer than four people, or higher for households with more than four people, than the base income eligibility determined as provided in subsection (10) (9), subsection (11) (10), or subsection (15) (14), based upon a formula as established by the United States Department of Housing and Urban Development.
- (2) "Adjusted gross income" means all wages, assets, regular cash or noncash contributions or gifts from persons outside the household, and such other resources and benefits as may be determined to be income by the United States Department

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of Housing and Urban Development, adjusted for family size, less deductions allowable under s. 62 of the Internal Revenue Code.

- (3) "Affordable" means that monthly rents or monthly mortgage payments including taxes, insurance, and utilities do not exceed 30 percent of that amount which represents the percentage of the median adjusted gross annual income for the households as indicated in subsection (10) (9), subsection (11) (10), or subsection (15) (14).
- (4) "Corporation" means the Florida Housing Finance Corporation.
- (5) "Community-based organization" or "nonprofit organization" means a private corporation organized under chapter 617 to assist in the provision of housing and related services on a not-for-profit basis and which is acceptable to federal and state agencies and financial institutions as a sponsor of low-income housing.
- (6) "Department" means the Department of Community Affairs.
 - (7) "Elderly" describes persons 62 years of age or older.
- (8) "Extremely low-income persons" means one or more natural persons or a family, not including students, the total annual adjusted gross household income of which does not exceed 30 percent of the median annual adjusted gross income for households within the state or 30 percent of the median annual adjusted gross income for households within the metropolitan statistical area (MSA) or, if not within an MSA, within the county in which the person or family resides, whichever is greater.

(9)(8) "Local public body" means any county, municipality, or other political subdivision, or any housing authority as provided by chapter 421, which is eligible to sponsor or develop housing for farmworkers and very-low-income and low-income persons within its jurisdiction.

- (10)(9) "Low-income persons" means one or more natural persons or a family, the total annual adjusted gross household income of which does not exceed 80 percent of the median annual adjusted gross income for households within the state, or 80 percent of the median annual adjusted gross income for households within the metropolitan statistical area (MSA) or, if not within an MSA, within the county in which the person or family resides, whichever is greater.
- (11) (10) "Moderate-income persons" means one or more natural persons or a family, the total annual adjusted gross household income of which is less than 120 percent of the median annual adjusted gross income for households within the state, or 120 percent of the median annual adjusted gross income for households within the metropolitan statistical area (MSA) or, if not within an MSA, within the county in which the person or family resides, whichever is greater.
- (12)(11) "Student" means any person not living with his or her parent or guardian who is eligible to be claimed by his or her parent or guardian as a dependent under the federal income tax code and who is enrolled on at least a half-time basis in a secondary school, career center, community college, college, or university.
 - (13) (12) "Substandard" means:

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(a) Any unit lacking complete plumbing or sanitary facilities for the exclusive use of the occupants;

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- (b) A unit which is in violation of one or more major sections of an applicable housing code and where such violation poses a serious threat to the health of the occupant; or
- (c) A unit that has been declared unfit for human habitation but that could be rehabilitated for less than 50 percent of the property value.
- $\underline{(14)}$ "Substantial rehabilitation" means repair or restoration of a dwelling unit where the value of such repair or restoration exceeds 40 percent of the value of the dwelling.
- (15) (14) "Very-low-income persons" means one or more natural persons or a family, not including students, the total annual adjusted gross household income of which does not exceed 50 percent of the median annual adjusted gross income for households within the state, or 50 percent of the median annual adjusted gross income for households within the metropolitan statistical area (MSA) or, if not within an MSA, within the county in which the person or family resides, whichever is greater.
- Section 3. Paragraphs (d), (e), and (f) of subsection (2) of section 163.31771, Florida Statutes, are amended to read:
 - 163.31771 Accessory dwelling units.--
 - (2) As used in this section, the term:
- 164 (d) "Low-income persons" has the same meaning as in s. 165 $420.0004(10)\frac{(9)}{}$.
- (e) "Moderate-income persons" has the same meaning as in s. 420.0004(11)(10).

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(f) "Very-low-income persons" has the same meaning as in s. $420.0004(15) \frac{(14)}{(14)}$.

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Section 4. Section 196.1978, Florida Statutes, is amended to read:

196.1978 Affordable housing property exemption. -- Property used to provide affordable housing serving eligible persons as defined by s. 159.603(7) and persons meeting income limits specified in s. $420.0004(10)\frac{(9)}{(11)}$, (11) $\frac{(10)}{(10)}$, and (15) $\frac{(14)}{(14)}$, which property is owned entirely by a nonprofit entity which is qualified as charitable under s. 501(c)(3) of the Internal Revenue Code and which complies with Rev. Proc. 96-32, 1996-1 C.B. 717, shall be considered property owned by an exempt entity and used for a charitable purpose, and those portions of the affordable housing property which provide housing to individuals with incomes as defined in s. $420.0004(10)\frac{(9)}{(9)}$ and $(15)\frac{(14)}{(11)}$ shall be exempt from ad valorem taxation to the extent authorized in s. 196.196. All property identified in this section shall comply with the criteria for determination of exempt status to be applied by property appraisers on an annual basis as defined in s. 196.195. The Legislature intends that any property owned by a limited liability company which is disregarded as an entity for federal income tax purposes pursuant to Treasury Regulation 301.7701-3(b)(1)(ii) shall be treated as owned by its sole member.

Section 5. Paragraph (o) of subsection (5) of section 212.08, Florida Statutes, is amended to read:

212.08 Sales, rental, use, consumption, distribution, and storage tax; specified exemptions.--The sale at retail, the

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rental, the use, the consumption, the distribution, and the storage to be used or consumed in this state of the following are hereby specifically exempt from the tax imposed by this chapter.

(5) EXEMPTIONS; ACCOUNT OF USE. --

- (o) Building materials in redevelopment projects. --
- 1. As used in this paragraph, the term:
- a. "Building materials" means tangible personal property that becomes a component part of a housing project or a mixed-use project.
- b. "Housing project" means the conversion of an existing manufacturing or industrial building to housing units in an urban high-crime area, enterprise zone, empowerment zone, Front Porch Community, designated brownfield area, or urban infill area and in which the developer agrees to set aside at least 20 percent of the housing units in the project for low-income and moderate-income persons or the construction in a designated brownfield area of affordable housing for persons described in s. $420.0004\underline{(10)}\underline{(9)}$, $\underline{(11)}\underline{(10)}$, or $\underline{(15)}\underline{(14)}$, or in s. 159.603(7).
- c. "Mixed-use project" means the conversion of an existing manufacturing or industrial building to mixed-use units that include artists' studios, art and entertainment services, or other compatible uses. A mixed-use project must be located in an urban high-crime area, enterprise zone, empowerment zone, Front Porch Community, designated brownfield area, or urban infill area, and the developer must agree to set aside at least 20

percent of the square footage of the project for low-income and moderate-income housing.

d. "Substantially completed" has the same meaning as provided in s. 192.042(1).

- 2. Building materials used in the construction of a housing project or mixed-use project are exempt from the tax imposed by this chapter upon an affirmative showing to the satisfaction of the department that the requirements of this paragraph have been met. This exemption inures to the owner through a refund of previously paid taxes. To receive this refund, the owner must file an application under oath with the department which includes:
 - a. The name and address of the owner.
- b. The address and assessment roll parcel number of the project for which a refund is sought.
 - c. A copy of the building permit issued for the project.
- d. A certification by the local building code inspector that the project is substantially completed.
- e. A sworn statement, under penalty of perjury, from the general contractor licensed in this state with whom the owner contracted to construct the project, which statement lists the building materials used in the construction of the project and the actual cost thereof, and the amount of sales tax paid on these materials. If a general contractor was not used, the owner shall provide this information in a sworn statement, under penalty of perjury. Copies of invoices evidencing payment of sales tax must be attached to the sworn statement.

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3. An application for a refund under this paragraph must be submitted to the department within 6 months after the date the project is deemed to be substantially completed by the local building code inspector. Within 30 working days after receipt of the application, the department shall determine if it meets the requirements of this paragraph. A refund approved pursuant to this paragraph shall be made within 30 days after formal approval of the application by the department. The provisions of s. 212.095 do not apply to any refund application made under this paragraph.

- 4. The department shall establish by rule an application form and criteria for establishing eligibility for exemption under this paragraph.
- 5. The exemption shall apply to purchases of materials on or after July 1, 2000.
 - Section 6. This act shall take effect July 1, 2006.

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CODING: Words stricken are deletions; words underlined are additions.