By the Committees on Transportation and Economic Development Appropriations; Transportation; and Senator Sebesta

606-2303-06

1 A bill to be entitled 2 An act relating to transportation; amending s. 316.650, F.S.; revising procedures for 3 4 disposition of citations issued for failure to 5 pay toll; providing that the citation will not 6 be submitted to the court and no points will be 7 assessed on the driver's license if the person 8 cited elects to make payment directly to the governmental entity that issued the citation; 9 10 providing for reporting of the citation by the governmental entity to the Department of 11 12 Highway Safety and Motor Vehicles; amending s. 13 318.14, F.S.; providing for the amount required to be paid under certain procedures for 14 disposition of a citation issued for failure to 15 pay a toll; providing for the person cited to 16 17 request a court hearing; amending s. 318.18, 18 F.S.; revising penalties for failure to pay a prescribed toll; providing for disposition of 19 amounts received by the clerk of court; 20 21 revising procedures for withholding of 22 adjudication; providing for suspension of a 23 driver's license under certain circumstances; amending s. 348.754, F.S.; authorizing the 2.4 Orlando-Orange County Expressway Authority to 25 waive payment and performance bonds on certain 26 27 construction contracts if the contract is 2.8 awarded pursuant to an economic development 29 program for the encouragement of local small businesses; providing criteria for 30 participation in the program; providing 31

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           criteria for the bond waiver; providing for
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           certain determinations by the authority's
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           executive director or a designee as to the
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           suitability of a project; providing for certain
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           payment obligations if a payment and
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           performance bond is waived; requiring the
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           authority to record notice of the obligation;
           limiting eligibility to bid on the projects;
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           providing for the authority to conduct
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           bond-eligibility training for certain
           businesses; requiring the authority to submit
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           biennial reports to the Orange County
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           legislative delegation; amending s. 348.0004,
           F.S.; authorizing transportation authorities,
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           bridge authorities, or toll authorities to
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           enter agreements with private entities to
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           provide transportation facilities; amending s.
           348.0012, F.S.; clarifying certain exemptions
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           from the Florida Expressway Authority Act;
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           providing an effective date.
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   Be It Enacted by the Legislature of the State of Florida:
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           Section 1. Paragraph (b) of subsection (3) of section
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   316.650, Florida Statutes, is amended to read:
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           316.650 Traffic citations.--
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           (3)
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           (b) If a traffic citation is issued pursuant to s.
   316.1001, a traffic enforcement officer may deposit the
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   original and one copy of such traffic citation or, in the case
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   of a traffic enforcement agency that has an automated citation
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system, may provide an electronic facsimile with a court 2 having jurisdiction over the alleged offense or with its traffic violations bureau within 45 days after the date of 3 issuance of the citation to the violator. If the person cited 4 for the violation of s. 316.1001 makes the election provided 5 6 by s. 318.14(12) and pays the fine imposed by the toll 7 authority plus the amount of the unpaid toll which is shown on the traffic citation directly to the governmental entity that 8 issued the citation in accordance with s. 318.14(12), the 9 traffic citation will not be submitted to the court, the 10 disposition will be reported to the department by the 11 12 governmental entity that issued the citation, and no points 13 will be assessed against the person's driver's license. Section 2. Subsection (12) of section 318.14, Florida 14 Statutes, is amended to read: 15 318.14 Noncriminal traffic infractions; exception; 16 17 procedures.--(12) Any person cited for a violation of s. 316.1001 18 may, in lieu of making an election as set forth in subsection 19 (4) or s. 318.18(7), elect to pay <u>a</u> his or her fine of \$25 or, 20 21 such other amount as imposed by the toll authority, plus the amount of the unpaid toll which is shown on the traffic 22 23 citation directly to the governmental entity that issued the citation, within 30 days after the date of issuance of the 2.4 citation. Any person cited for a violation of s. 316.1001 who 25 26 does not elect to pay the fine imposed by the toll authority 27 plus the amount of the unpaid toll which is shown on the 2.8 traffic citation directly to the governmental entity that issued the citation as described in this $\underline{\text{subsection}}$ $\underline{\text{section}}$ 29 shall have an additional 45 days after the date of the 30 issuance of the citation in which to request a court hearing

or to pay the civil penalty and delinquent fee, if applicable, 2 as provided in s. 318.18(7), either by mail or in person, in accordance with subsection (4). 3 Section 3. Subsection (7) of section 318.18, Florida 4 Statutes, is amended to read: 5 6 318.18 Amount of civil penalties. -- The penalties required for a noncriminal disposition pursuant to s. 318.14 8 are as follows: (7) <u>A mandatory fine of \$100</u> One hundred dollars for 9 each a violation of s. 316.1001 plus the amount of the unpaid 10 toll shown on the traffic citation for each citation issued. 11 12 The clerk of the court shall forward \$25 of the \$100 fine 13 received plus the amount of the unpaid toll which is shown on the citation to the governmental entity that issued the 14 citation. If adjudication is withheld or there is a plea 15 arrangement prior to a hearing, there shall be a minimum 16 17 mandatory fine assessed per citation of \$100 plus the amount 18 of the unpaid toll for each citation issued. The clerk of the court shall forward \$25 of the \$100 plus the amount of the 19 unpaid toll as shown on the citation to the governmental 2.0 21 entity that issued the citation. The court shall have specific 22 authority to consolidate issued citations for the same 23 defendant for the purpose of sentencing and aggregate jurisdiction. In addition, the department shall suspend for 60 2.4 days the driver's license of a person who is convicted of 10 2.5 violations of s. 316.1001 within a 36-month period. However, a 26 27 person may elect to pay \$30 to the clerk of the court, in which case adjudication is withheld, and no points are 2.8 29 assessed under s. 322.27. Upon receipt of the fine, the clerk the court must retain \$5 for administrative purposes and 30 must forward the \$25 to the governmental entity that issued 31

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the citation. Any funds received by a governmental entity for 2 this violation may be used for any lawful purpose related to the operation or maintenance of a toll facility. 3 4 Section 4. Subsection (6) is added to section 348.754, Florida Statutes, to read: 5 6 348.754 Purposes and powers.--7 (6)(a) Notwithstanding s. 255.05, the Orlando-Orange 8 County Expressway Authority may waive payment and performance 9 bonds on construction contracts for the construction of a 10 public building, for the prosecution and completion of a public work, or for repairs on a public building or public 11 12 work that has a cost of \$500,000 or less and when the project 13 is awarded pursuant to an economic development program for the encouragement of local small businesses which has been adopted 14 by the governing body of the Orlando-Orange County Expressway 15 16 Authority pursuant to a resolution or policy. 17 (b) The authority's adopted criteria for participation 18 in the economic development program for local small businesses requires that a participant: 19 1. Be an independent business. 2.0 21 2. Be principally domiciled in the Orange County 2.2 Standard Metropolitan Statistical Area. 23 Employ 25 or fewer full-time employees. 4. Have gross annual sales averaging \$3 million or 2.4 less over the immediately preceding 3 calendar years with 2.5 regard to any construction element of the program. 26 27 5. Be accepted as a participant in the Orlando-Orange 2.8 County Expressway Authority's microcontracts program or such 29 other small business program as may be hereinafter enacted by

the Orlando-Orange County Expressway Authority.

1	6. Participate in an educational curriculum or
2	technical assistance program for business development which
3	will assist the small business in becoming eligible for
4	bonding.
5	(c) The authority's adopted procedures for waiving
6	payment and performance bonds on projects having values not
7	less than \$200,000 and not exceeding \$500,000 shall provide
8	that payment and performance bonds may be waived only on
9	projects that have been set aside to be competitively bid on
10	by participants in an economic development program for local
11	small businesses. The authority's executive director or his or
12	her designee shall determine whether specific construction
13	projects are suitable for:
14	1. Bidding under the authority's microcontracts
15	program by registered local small businesses; and
16	2. Waiver of the payment and performance bond.
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18	The decision of the authority's executive director or deputy
19	executive director to waive the payment and performance bond
20	shall be based upon his or her investigation and conclusion
21	that there exists sufficient competition so that the authority
22	receives a fair price and does not undertake any unusual risk
23	with respect to such project.
24	(d) For any contract for which a payment and
25	performance bond has been waived pursuant to the authority set
26	forth in this section, the Orlando-Orange County Expressway
27	Authority shall pay all persons defined in s. 713.01 who
28	furnish labor, services, or materials for the prosecution of
29	the work provided for in the contract to the same extent and
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31 under s. 255.05 would have been obligated to pay such persons

if the payment and performance bond had not been waived. The 2 authority shall record notice of this obligation in the manner in which and at the location where surety bonds are recorded. 3 4 The notice must include the information describing the contract that s. 255.05(1) requires be stated on the front 5 6 page of the bond. Notwithstanding that s. 255.05(9) generally 7 applies when a performance and payment bond is required, s. 255.05(9) shall apply under this subsection to any contract 8 for which performance or payment bonds are waived, and any 9 10 claim to payment under this subsection shall be treated as a contract claim pursuant to s. 255.05(9). 11 12 (e) A small business that has been the successful 13 bidder on six projects for which the payment and performance bond was waived by the authority pursuant to paragraph (a) 14 shall be ineligible to bid on additional projects for which 15 the payment and performance bond is to be waived. The local 16 small business may continue to participate in other elements 18 of the economic development program for local small businesses as long as it is eligible to do so. 19 (f) The authority shall conduct bond-eligibility 2.0 21 training for businesses qualifying for bond waiver under this 2.2 subsection to encourage and promote bond eliqibility for such 23 businesses. (q) The authority shall prepare a biennial report on 2.4 the activities undertaken pursuant to this subsection to be 2.5 submitted to the Orange County legislative delegation. The 2.6 2.7 initial report shall be due December 31, 2008. 2.8 Section 5. Subsection (9) of section 348.0004, Florida Statutes, is amended to read: 29 30 348.0004 Purposes and powers.--

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- (9) The Legislature declares that there is a public need for rapid construction of safe and efficient transportation facilities for travel within the state and that it is in the public's interest to provide for public-private partnership agreements to effectuate the construction of additional safe, convenient, and economical transportation facilities.
- (a) Notwithstanding any other provision of the Florida Expressway Authority Act, any expressway authority, transportation authority, bridge authority, or toll authority established under this part or any other statute may receive or solicit proposals and enter into agreements with private entities, or consortia thereof, for the building, operation, ownership, or financing of expressway authority transportation facilities or new transportation facilities within the jurisdiction of the expressway authority. An expressway authority is authorized to adopt rules to implement this subsection and shall, by rule, establish an application fee for the submission of unsolicited proposals under this subsection. The fee must be sufficient to pay the costs of evaluating the proposals. An expressway authority may engage private consultants to assist in the evaluation. Before approval, an expressway authority must determine that a proposed project:
 - 1. Is in the public's best interest.
- 2. Would not require state funds to be used unless the project is on or provides increased mobility on the State Highway System.
- 3. Would have adequate safeguards to ensure that no additional costs or service disruptions would be realized by the traveling public and <u>residents</u> citizens of the state in

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the event of default or the cancellation of the agreement by the expressway authority.

- reasonable costs to the state which are, related to transportation facilities that are not part of the State Highway System, are borne by the private entity. An expressway authority shall also ensure that all reasonable costs to the state and substantially affected local governments and utilities related to the private transportation facility are borne by the private entity for transportation facilities that are owned by private entities. For projects on the State Highway System, the department may use state resources to participate in funding and financing the project as provided for under the department's enabling legislation.
- (c) The expressway authority may request proposals for public-private transportation projects or, if it receives an unsolicited proposal, it must publish a notice in the Florida Administrative Weekly and a newspaper of general circulation in the county in which it is located at least once a week for 2 weeks- stating that it has received the proposal and will accept, for 60 days after the initial date of publication, other proposals for the same project purpose. A copy of the notice must be mailed to each local government in the affected areas. After the public notification period has expired, the expressway authority shall rank the proposals in order of preference. In ranking the proposals, the expressway authority shall consider professional qualifications, general business terms, innovative engineering or cost-reduction terms, finance plans, and the need for state funds to deliver the proposal. If the expressway authority is not satisfied with the results of the negotiations, it may, at its sole discretion, terminate

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negotiations with the proposer. If these negotiations are 2 unsuccessful, the expressway authority may go to the second and lower-ranked firms, in order, using the same procedure. If 3 only one proposal is received, the expressway authority may 4 negotiate in good faith, and if it is not satisfied with the 5 6 results, it may, at its sole discretion, terminate 7 negotiations with the proposer. Notwithstanding this 8 paragraph, the expressway authority may, at its discretion, 9 reject all proposals at any point in the process up to completion of a contract with the proposer. 10

- (d) The department may lend funds from the Toll Facilities Revolving Trust Fund, as outlined in s. 338.251, to public-private partnerships. To be eligible a private entity must comply with s. 338.251 and must provide an indication from a nationally recognized rating agency that the senior bonds for the project will be investment grade or must provide credit support, such as a letter of credit or other means acceptable to the department, to ensure that the loans will be fully repaid.
- (e) Agreements entered into pursuant to this subsection may authorize the public-private entity to impose tolls or fares for the use of the facility. However, the amount and use of toll or fare revenues shall be regulated by the expressway authority to avoid unreasonable costs to users of the facility.
- (f) Each public-private transportation facility constructed pursuant to this subsection shall comply with all requirements of federal, state, and local laws; state, regional, and local comprehensive plans; the expressway authority's rules, policies, procedures, and standards for transportation facilities; and any other conditions that the

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expressway authority determines to be in the public's best
interest.

- (g) An expressway authority may exercise any power possessed by it, including eminent domain, to facilitate the development and construction of transportation projects pursuant to this subsection. An expressway authority may pay all or part of the cost of operating and maintaining the facility or may provide services to the private entity for which it receives full or partial reimbursement for services rendered.
- (h) Except as herein provided, this subsection is not intended to amend existing laws by granting additional powers to or further restricting the governmental entities from regulating and entering into cooperative arrangements with the private sector for the planning, construction, and operation of transportation facilities. Use of the powers granted in this subsection may not subject a statutorily created expressway authority, transportation authority, bridge authority, or toll authority, other than one statutorily created under this part, to any of the requirements of this part other than those contained in this subsection.

Section 6. Section 348.0012, Florida Statutes, is amended to read:

348.0012 Exemptions from applicability.--The Florida Expressway Authority Act does not apply:

- (1) In a county in which an expressway authority has been created pursuant to other parts II IX of this chapter, except as expressly provided in this part; or
- (2) To a transportation authority created pursuant to chapter 349.
- 31 Section 7. This act shall take effect July 1, 2006.

1	STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN
2	COMMITTEE SUBSTITUTE FOR <u>CS/Senate Bill 954</u>
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4	The Committee Substitute for Committee Substitute for Senate Bill 954 amends current law to allow a motorist, who receives
5	a citation for nonpayment of tolls, the option of using the court system to resolve or paying a reduced fine and the
6	unpaid toll directly to the tolling agency. If the motorist chooses to avoid the court process, no points will be assessed
7	against the motorist's license. In addition, anyone convicted of 10 violations within a 36 month period will have their
8	license suspended for 60 days.
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