${\bf By}$  the Committee on Finance and Tax; and Senators Haridopolos, Atwater, Storms, Deutch and Geller

## 593-2489-07

1	A bill to be entitled
2	An act relating to ad valorem taxation;
3	amending s. 200.001, F.S.; defining the term
4	"per capita Florida personal income"; amending
5	s. 200.065, F.S.; requiring that the property
6	appraiser provide instructions to the taxing
7	authorities for computing the rolled-back rate;
8	providing alternative methods of calculating
9	the millage rates for the 2007-2008 and
10	2008-2009 fiscal years; providing a single
11	method for calculating the millage rate
12	beginning in the 2009-2010 fiscal year;
13	providing that certain tax increment finance
14	payments, taxes levied for the payment of
15	bonds, and voted tax levies are exempt from the
16	limitations on millage rates; amending s.
17	218.63, F.S.; prohibiting a unit of local
18	government from participating in the allocation
19	of revenues from the local government half-cent
20	sales tax if the local government levies a
21	millage rate in excess of the maximum rate
22	allowed; amending ss. 192.0105, 193.1142,
23	194.037, and 1011.71, F.S., relating to
24	taxpayer rights, approval of the assessment
25	rolls, disclosure of tax impact, and school
26	district taxes; conforming cross-references;
27	providing for the Office of the Auditor General
28	or the Office of Program Policy Analysis and
29	Government Accountability to assist counties or
30	municipalities in implementing the revenue
31	

reductions required by the act; providing 2 appropriations; providing an effective date. 3 Be It Enacted by the Legislature of the State of Florida: 4 5 6 Section 1. Paragraph (h) is added to subsection (8) of section 200.001, Florida Statutes, to read: 8 200.001 Millages; definitions and general 9 provisions. --10 (8) (h) "Per capita Florida personal income" means Florida 11 12 nominal personal income divided by the Florida resident 13 population for the previous calendar year, as reported by the Office of Economic and Demographic Research by April 30 of 14 each year, and published by the Department of Revenue. 15 Section 2. Section 200.065, Florida Statutes, is 16 17 amended to read: 200.065 Method of fixing millage.--18 19 (1) Upon completion of the assessment of all property pursuant to s. 193.023, the property appraiser shall certify 20 21 to each taxing authority the taxable value within the 22 jurisdiction of the taxing authority. This certification shall 23 include a copy of the statement required to be submitted under s. 195.073(3), as applicable to that taxing authority. The 2.4 form on which the certification is made shall include 25 instructions to each taxing authority describing the proper 26 27 method of computing a millage rate which, exclusive of new 2.8 construction, additions to structures, deletions, increases in 29 the value of improvements that have undergone a substantial rehabilitation which increased the assessed value of such 30 improvements by at least 100 percent, and property added due

2.4

2.8

to geographic boundary changes, will provide the same ad valorem tax revenue for each taxing authority as was levied during the prior year. That millage rate shall be known as the "rolled-back rate." The property appraiser shall also include instructions to each county or municipality describing the proper method of computing the millage rates specified in subsection (5) for the years to which that subsection applies. The information provided pursuant to this subsection shall also be sent to the tax collector by the property appraiser at the time it is sent to each taxing authority.

- (2) No millage shall be levied until a resolution or ordinance has been approved by the governing board of the taxing authority which resolution or ordinance must be approved by the taxing authority according to the following procedure:
- (a)1. Upon preparation of a tentative budget, but prior to adoption thereof, each taxing authority shall compute a proposed millage rate necessary to fund the tentative budget other than the portion of the budget to be funded from sources other than ad valorem taxes. In computing proposed or final millage rates, each taxing authority shall utilize not less than 95 percent of the taxable value certified pursuant to subsection (1).
- 2. The tentative budget of the county commission shall be prepared and submitted in accordance with s. 129.03.
- 3. The tentative budget of the school district shall be prepared and submitted in accordance with chapter 1011, provided that the date of submission shall not be later than 24 days after certification of value pursuant to subsection (1).

3

4

5 6

7

8

9

10

11 12

13

14

15

16

18

19

2021

22

23

2.4

25

2627

2.8

29

- 4. Taxing authorities other than the county and school district shall prepare and consider tentative and final budgets in accordance with this section and applicable provisions of law, including budget procedures applicable to the taxing authority, provided such procedures do not conflict with general law.
- (b) Within 35 days after of certification of value pursuant to subsection (1), each taxing authority shall advise the property appraiser of its proposed millage rate, of its rolled-back rate computed pursuant to subsection (1), and of the date, time, and place at which a public hearing will be held to consider the proposed millage rate and the tentative budget. The property appraiser shall utilize this information in preparing the notice of proposed property taxes pursuant to s. 200.069. The deadline for mailing the notice shall be the later of 55 days after certification of value pursuant to subsection (1) or 10 days after either the date the tax roll is approved or the interim roll procedures under s. 193.1145 are instituted. If the deadline for mailing the notice of proposed property taxes is 10 days after the date the tax roll is approved or the interim roll procedures are instituted, all subsequent deadlines provided in this section shall be extended. The number of days by which the deadlines shall be extended shall equal the number of days by which the deadline for mailing the notice of proposed taxes is extended beyond 55 days after certification. If any taxing authority fails to provide the information required in this paragraph to the property appraiser in a timely fashion, the taxing authority may not levy shall be prohibited from levying a millage rate greater than the rolled-back rate computed pursuant to subsection (1) for the upcoming fiscal year, which rate shall

3

4

5

8

9

10

11 12

13

14

15

16 17

18

19

2021

22

23

2425

2627

2.8

29

30

be computed by the property appraiser and used in preparing the notice of proposed property taxes.

- (c) Within 80 days <u>after of</u> the certification of value pursuant to subsection (1), but not earlier than 65 days after certification, the governing body of each taxing authority shall hold a public hearing on the tentative budget and proposed millage rate. Prior to the conclusion of the hearing, the governing body of the taxing authority shall amend the tentative budget as it sees fit, adopt the amended tentative budget, recompute its proposed millage rate, and publicly announce the percent, if any, by which the recomputed proposed millage rate exceeds the rolled-back rate computed pursuant to subsection (1). That percent shall be characterized as the percentage increase in property taxes tentatively adopted by the governing body.
- (d) Within 15 days after the meeting adopting the tentative budget, the taxing authority shall advertise in a newspaper of general circulation in the county as provided in subsection (3), its intent to finally adopt a millage rate and budget. A public hearing to finalize the budget and adopt a millage rate shall be held not less than 2 days or more than 5 days after the day that the advertisement is first published. During the hearing, the governing body of the taxing authority shall amend the adopted tentative budget as it sees fit, adopt a final budget, and adopt a resolution or ordinance stating the millage rate to be levied. The resolution or ordinance shall state the percent, if any, by which the millage rate to be levied exceeds the rolled-back rate computed pursuant to subsection (1), which shall be characterized as the percentage increase in property taxes adopted by the governing body. The adoption of the budget and the millage-levy resolution or

ordinance shall be by separate votes. For each taxing 2 authority levying millage, the name of the taxing authority, the rolled-back rate, the percentage increase, and the millage 3 rate to be levied shall be publicly announced prior to the 4 adoption of the millage-levy resolution or ordinance. In no 5 6 event may the millage rate adopted pursuant to this paragraph 7 exceed the millage rate tentatively adopted pursuant to 8 paragraph (c). If the rate tentatively adopted pursuant to 9 paragraph (c) exceeds the proposed rate provided to the 10 property appraiser pursuant to paragraph (b), or as subsequently adjusted pursuant to subsection (11)(10), each 11 12 taxpayer within the jurisdiction of the taxing authority shall 13 be sent notice by first-class mail of his or her taxes under the tentatively adopted millage rate and his or her taxes 14 under the previously proposed rate. The notice must be 15 prepared by the property appraiser, at the expense of the 16 taxing authority, and must generally conform to the 18 requirements of s. 200.069. If such additional notice is necessary, its mailing must precede the hearing held pursuant 19 to this paragraph by not less than 10 days and not more than 20 21 15 days. 22 (e)1. In the hearings required pursuant to paragraphs 23 (c) and (d), the first substantive issue discussed shall be the percentage increase in millage over the rolled-back rate 2.4 necessary to fund the budget, if any, and the specific 25 purposes for which ad valorem tax revenues are being 26 27 increased. During such discussion, the governing body shall 2.8 hear comments regarding the proposed increase and explain the 29 reasons for the proposed increase over the rolled-back rate. The general public shall be allowed to speak and to ask 30

4

5

8

9

10

11 12

13

14

15

1617

18

19

2021

22

23

2.4

25

2627

2.8

29

30

body. The governing body shall adopt its tentative or final millage rate prior to adopting its tentative or final budget.

2. These hearings shall be held after 5 p.m. if scheduled on a day other than Saturday. No hearing shall be held on a Sunday. The county commission shall not schedule its hearings on days scheduled for hearings by the school board. The hearing dates scheduled by the county commission and school board shall not be utilized by any other taxing authority within the county for its public hearings. A multicounty taxing authority shall make every reasonable effort to avoid scheduling hearings on days utilized by the counties or school districts within its jurisdiction. levies and budgets for dependent special taxing districts shall be adopted at the hearings for the taxing authority to which such districts are dependent, following such discussion and adoption of levies and budgets for the superior taxing authority. A taxing authority may adopt the tax levies for all of its dependent special taxing districts, and may adopt the budgets for all of its dependent special taxing districts, by a single unanimous vote. However, if a member of the general public requests that the tax levy or budget of a dependent special taxing district be separately discussed and separately adopted, the taxing authority shall discuss and adopt that tax levy or budget separately. If, due to circumstances beyond the control of the taxing authority, the hearing provided for in paragraph (d) is recessed, the taxing authority shall publish a notice in a newspaper of general paid circulation in the county. The notice shall state the time and place for the continuation of the hearing and shall be published at least 2 days but not more than 5 days prior to the date the hearing will be continued.

2.8

- (f)1. Notwithstanding any provisions of paragraph (c) to the contrary, each school district shall advertise its intent to adopt a tentative budget in a newspaper of general circulation pursuant to subsection (3) within 29 days after of certification of value pursuant to subsection (1). Not less than 2 days or more than 5 days thereafter, the district shall hold a public hearing on the tentative budget pursuant to the applicable provisions of paragraph (c).
- 2. Notwithstanding any provisions of paragraph (b) to the contrary, each school district shall advise the property appraiser of its recomputed proposed millage rate within 35 days after of certification of value pursuant to subsection (1). The recomputed proposed millage rate of the school district shall be considered its proposed millage rate for the purposes of paragraph (b).
- 3. Notwithstanding any provisions of paragraph (d) to the contrary, each school district shall hold a public hearing to finalize the budget and adopt a millage rate within 80 days after of certification of value pursuant to subsection (1), but not earlier than 65 days after certification. The hearing shall be held in accordance with the applicable provisions of paragraph (d), except that a newspaper advertisement need not precede the hearing.
- (g) Notwithstanding other provisions of law to the contrary, a taxing authority may:
- 1. Expend moneys based on its tentative budget after adoption pursuant to paragraph (c) and until such time as its final budget is adopted pursuant to paragraph (d), only if the fiscal year of the taxing authority begins prior to adoption of the final budget or, in the case of a school district, if the fall term begins prior to adoption of the final budget; or

3

4

5

7

8

9

10

11 12

13

14

15

16

18

19

2021

22

23

2.4

25

2627

29

- 2. Readopt its prior year's adopted final budget, as amended, and expend moneys based on that budget until such time as its tentative budget is adopted pursuant to paragraph (c), only if the fiscal year of the taxing authority begins prior to adoption of the tentative budget. The readopted budget shall be adopted by resolution without notice pursuant to this section at a duly constituted meeting of the governing body.
- (3) The advertisement shall be no less than one-quarter page in size of a standard size or a tabloid size newspaper, and the headline in the advertisement shall be in a type no smaller than 18 point. The advertisement shall not be placed in that portion of the newspaper where legal notices and classified advertisements appear. The advertisement shall be published in a newspaper of general paid circulation in the county or in a geographically limited insert of such newspaper. The geographic boundaries in which such insert is circulated shall include the geographic boundaries of the taxing authority. It is the legislative intent that, whenever possible, the advertisement appear in a newspaper that is published at least 5 days a week unless the only newspaper in the county is published less than 5 days a week, or that the advertisement appear in a geographically limited insert of such newspaper which insert is published throughout the taxing authority's jurisdiction at least twice each week. It is further the legislative intent that the newspaper selected be one of general interest and readership in the community and not one of limited subject matter, pursuant to chapter 50.
- (a) For taxing authorities other than school districts that which have tentatively adopted a millage rate in excess of 100 percent of the rolled-back rate computed pursuant to

1	subsection (1), the advertisement shall be in the following
2	form:
3	
4	NOTICE OF PROPOSED TAX INCREASE
5	
6	The(name of the taxing authority) has
7	tentatively adopted a measure to increase its property tax
8	levy.
9	Last year's property tax levy:
10	A. Initially proposed tax levy\$XX,XXX,XXX
11	B. Less tax reductions due to Value Adjustment Board
12	and other assessment changes(\$XX,XXX,XXX)
13	C. Actual property tax levy\$XX,XXX,XXX
14	This year's proposed tax levy\$XX,XXX,XXX
15	All concerned citizens are invited to attend a public
16	hearing on the tax increase to be held on(date and
17	time) at(meeting place)
18	A FINAL DECISION on the proposed tax increase and the
19	budget will be made at this hearing.
20	
21	(b) In all instances in which the provisions of
22	paragraph (a) are inapplicable for taxing authorities other
23	than school districts, the advertisement shall be in the
24	following form:
25	
26	NOTICE OF BUDGET HEARING
27	
28	The(name of taxing authority) has tentatively
29	adopted a budget for(fiscal year) A public hearing to
30	make a FINAL DECISION on the budget AND TAXES will be held on
31	(date and time) at(meeting place)

1	
2	(c) For school districts that which have proposed a
3	millage rate in excess of 100 percent of the rolled-back rate
4	computed pursuant to subsection (1) and $\frac{\text{that}}{\text{which}}$ propose to
5	levy nonvoted millage in excess of the minimum amount required
6	pursuant to s. 1011.60(6), the advertisement shall be in the
7	following form:
8	
9	NOTICE OF PROPOSED TAX INCREASE
10	
11	The(name of school district) will soon consider
12	a measure to increase its property tax levy.
13	Last year's property tax levy:
14	A. Initially proposed tax levy\$XX,XXX,XXX
15	B. Less tax reductions due to Value Adjustment Board
16	and other assessment changes(\$XX,XXX,XXX)
17	C. Actual property tax levy\$XX,XXX,XXX
18	This year's proposed tax levy\$XX,XXX,XXX
19	A portion of the tax levy is required under state law
20	in order for the school board to receive $\dots$ (amount A) in
21	state education grants. The required portion has(increased
22	or decreased) by(amount B) percent and represents
23	approximately $\dots$ (amount C) $\dots$ of the total proposed taxes.
24	The remainder of the taxes is proposed solely at the
25	discretion of the school board.
26	All concerned citizens are invited to a public hearing
27	on the tax increase to be held on(date and time) at
28	(meeting place)
29	A DECISION on the proposed tax increase and the budget

30 will be made at this hearing.

- 1. AMOUNT A shall be an estimate, provided by the Department of Education, of the amount to be received in the current fiscal year by the district from state appropriations for the Florida Education Finance Program.
  - 2. AMOUNT B shall be the percent increase over the rolled-back rate necessary to levy only the required local effort in the current fiscal year, computed as though in the preceding fiscal year only the required local effort was levied.
  - 3. AMOUNT C shall be the quotient of required local-effort millage divided by the total proposed nonvoted millage, rounded to the nearest tenth and stated in words; however, the stated amount shall not exceed nine-tenths.

(d) For school districts that which have proposed a millage rate in excess of 100 percent of the rolled-back rate computed pursuant to subsection (1) and that which propose to levy as nonvoted millage only the minimum amount required pursuant to s. 1011.60(6), the advertisement shall be the same as provided in paragraph (c), except that the second and third paragraphs shall be replaced with the following paragraph:

This increase is required under state law in order for the school board to receive \$...(amount A)... in state education grants.

(e) In all instances in which the provisions of paragraphs (c) and (d) are inapplicable for school districts, the advertisement shall be in the following form:

NOTICE OF BUDGET HEARING

 The ...(name of school district)... will soon consider a budget for ...(fiscal year).... A public hearing to make a DECISION on the budget AND TAXES will be held on ...(date and time)... at ...(meeting place)....

- (f) In lieu of publishing the notice set out in this subsection, the taxing authority may mail a copy of the notice to each elector residing within the jurisdiction of the taxing authority.
- (g) In the event that the mailing of the notice of proposed property taxes is delayed beyond September 3 in a county, any multicounty taxing authority which levies ad valorem taxes within that county shall advertise its intention to adopt a tentative budget and millage rate in a newspaper of paid general circulation within that county, as provided in this subsection, and shall hold the hearing required pursuant to paragraph (2)(c) not less than 2 days or more than 5 days thereafter, and not later than September 18. The advertisement shall be in the following form, unless the proposed millage rate is less than or equal to the rolled-back rate, computed pursuant to subsection (1), in which case the advertisement shall be as provided in paragraph (e):

## NOTICE OF TAX INCREASE

The ...(name of the taxing authority)... proposes to increase its property tax levy by ...(percentage of increase over rolled-back rate)... percent.

All concerned citizens are invited to attend a public hearing on the proposed tax increase to be held on ...(date and time)... at ...(meeting place)....

2.4

2.8

- (h) In no event shall any taxing authority add to or delete from the language of the advertisements as specified herein unless expressly authorized by law, except that, if an increase in ad valorem tax rates will affect only a portion of the jurisdiction of a taxing authority, advertisements may include a map or geographical description of the area to be affected and the proposed use of the tax revenues under consideration. The advertisements required herein shall not be accompanied, preceded, or followed by other advertising or notices which conflict with or modify the substantive content prescribed herein.
- (i) The advertisements required pursuant to paragraphs(b) and (e) need not be one-quarter page in size or have a headline in type no smaller than 18 point.
- (j) The amounts to be published as percentages of increase over the rolled-back rate pursuant to this subsection shall be based on aggregate millage rates and shall exclude voted millage levies unless expressly provided otherwise in this subsection.
- (k) Any taxing authority that which will levy an ad valorem tax for an upcoming budget year but that does not levy an ad valorem tax currently shall, in the advertisement specified in paragraph (a), paragraph (c), paragraph (d), or paragraph (g), replace the phrase "increase its property tax levy by ...(percentage of increase over rolled-back rate)... percent" with the phrase "impose a new property tax levy of \$...(amount)... per \$1,000 value."

(1) Any advertisement required pursuant to this section shall be accompanied by an adjacent notice meeting the budget summary requirements of s. 129.03(3)(b). Except for those taxing authorities proposing to levy ad valorem taxes for the first time, the following statement shall appear in the budget summary in boldfaced type immediately following the heading, if the applicable percentage is greater than zero:

8

10

2

3

4

5

THE PROPOSED OPERATING BUDGET EXPENDITURES OF ...(name of taxing authority)... ARE ...(percent rounded to one decimal place)... MORE THAN LAST YEAR'S TOTAL OPERATING EXPENDITURES.

111213

14

15 16

18

19

- For purposes of this paragraph, "proposed operating budget expenditures" or "operating expenditures" means all moneys of the local government, including dependent special districts, that:
- 1. Were or could be expended during the applicable fiscal year, or
- 2. Were or could be retained as a balance for future spending in the fiscal year.

202122

23

2.4

25

2627

2.8

29

- Provided, however, those moneys held in or used in trust, agency, or internal service funds, and expenditures of bond proceeds for capital outlay or for advanced refunded debt principal, shall be excluded.
- (4) The resolution or ordinance approved in the manner provided for in this section shall be forwarded to the property appraiser and the tax collector within 3 days after the adoption of such resolution or ordinance. No millage other than that approved by referendum may be levied until the resolution or ordinance to levy required in subsection (2) is

2.2

2.4

2.5

2.8

approved by the governing board of the taxing authority and submitted to the property appraiser and the tax collector. The receipt of the resolution or ordinance by the property appraiser shall be considered official notice of the millage rate approved by the taxing authority, and that millage rate shall be the rate applied by the property appraiser in extending the rolls pursuant to s. 193.122, subject to the provisions of subsection (6)(5). These submissions shall be made within 101 days after of certification of value pursuant to subsection (1).

(5)(a) A county or municipality may not levy a millage rate for the 2007-2008 fiscal year which is in excess of the greater of:

- 1. The rate that will provide ad valorem tax revenue calculated as follows:
- a. Property taxes levied against the 2005 tax roll adjusted to the amount that would have been levied against the 2006 tax roll at the 2006 rolled-back rate and further adjusted by the annual percentage change in per capita Florida personal income in the 2005 calendar year; and
- b. The lesser of the amount in sub-subparagraph a. or the actual ad valorem tax levy for the 2006-2007 fiscal year, further adjusted to the amount that would result from levying the 2007 rolled-back rate based on the amount calculated in 1., and further adjusted by the annual percentage change in per capita Florida personal income in the 2006 calendar year; or
- 2. The rate that will provide the same ad valorem tax revenue as was levied in the 2006-2007 fiscal year.

(b) A county or municipality may not levy a millage 2 rate for the 2008-2009 fiscal year which is in excess of the 3 greater of: 4 1. The rolled-back rate based on the previous year's 5 maximum tax rate; or 6 2. Eighty-five percent of the rate that will provide the ad valorem tax revenue that would be raised by applying 8 the millage rate for the 2006-2007 fiscal year to the 2008 tax roll. 9 10 (c) Beginning in the 2009-2010 fiscal year, a county or municipality may not levy a millage rate in excess of the 11 12 rolled-back rate based on the previous year's maximum tax 13 rate, adjusted for growth in per capita Florida personal income of state residents, unless the rate is approved by a 14 two-thirds vote of the governing body of the county or 15 municipality or approved by referendum of the voters. 16 18 Tax increment finance payments made by a local government pursuant to s. 163.387 shall be excluded from the calculation 19 of maximum millage rates under this subsection. Taxes levied 2.0 21 for the payment of bonds issued pursuant to s. 12, Art. VII of 2.2 the State Constitution or levied for periods not longer than 2 23 years when authorized by a vote of the electors and taxes levied by a municipality or municipal services taxing unit 2.4 that has levied ad valorem taxes for less than 5 years are not 2.5 subject to the limitation on millage rates provided in this 26 subsection. 27 2.8 (6) Prior to extension of the rolls pursuant to s. 29 193.122, the property appraiser shall notify each taxing authority of the aggregate change in the assessment roll, if 30 any, from that certified pursuant to subsection (1),

4

5

7

8

9

10

11 12

13

14

15

16

18

19

2021

22

23

2.4

25

2627

28

29

including, but not limited to, those changes which result from actions by the value adjustment board or from corrections of errors in the assessment roll. Municipalities, counties, school boards, and water management districts may adjust administratively their adopted millage rate without a public hearing if the taxable value within the jurisdiction of the taxing authority as certified pursuant to subsection (1) is at variance by more than 1 percent with the taxable value shown on the roll to be extended. Any other taxing authority may adjust administratively its adopted millage rate without a public hearing if the taxable value within the jurisdiction of the taxing authority as certified pursuant to subsection (1) is at variance by more than 3 percent with the taxable value shown on the roll to be extended. The adjustment shall be such that the taxes computed by applying the adopted rate against the certified taxable value are equal to the taxes computed by applying the adjusted adopted rate to the taxable value on the roll to be extended. However, no adjustment shall be made to levies required by law to be a specific millage amount. Not later than 3 days after receipt of notification pursuant to this subsection, each affected taxing authority shall certify to the property appraiser its adjusted adopted rate. Failure to so certify shall constitute waiver of the adjustment privilege. (7)(6) Nothing contained in this section shall serve

(7)(6) Nothing contained in this section shall serve to extend or authorize any millage in excess of the maximum millage permitted by law or prevent the reduction of millage.

(8)(7) The property appraiser shall deliver to the presiding officer of each taxing authority within the county, on June 1, an estimate of the total assessed value of

2.4

2.8

nonexempt property for the current year for budget planning purposes.

(9)(8) Multicounty taxing authorities are subject to the provisions of this section. The term "taxable value" means the taxable value of all property subject to taxation by the authority. If a multicounty taxing authority has not received a certification pursuant to subsection (1) from a county by July 15, it shall compute its proposed millage rate and rolled-back rate based upon estimates of taxable value supplied by the Department of Revenue. All dates for public hearings and advertisements specified in this section shall, with respect to multicounty taxing authorities, be computed as though certification of value pursuant to subsection (1) were made July 1. The multicounty district shall add the following sentence to the advertisement set forth in paragraphs (3)(a) and (g): This tax increase is applicable to ...(name of county or counties)....

(10)(9)(a) In addition to the notice required in subsection (3), a district school board shall publish a second notice of intent to levy additional taxes under s. 1011.71(2). Such notice shall specify the projects or number of school buses anticipated to be funded by such additional taxes and shall be published in the size, within the time periods, adjacent to, and in substantial conformity with the advertisement required under subsection (3). The projects shall be listed in priority within each category as follows: construction and remodeling; maintenance, renovation, and repair; motor vehicle purchases; new and replacement equipment; payments for educational facilities and sites due under a lease-purchase agreement; payments for renting and leasing educational facilities and sites; payments of loans

```
approved pursuant to ss. 1011.14 and 1011.15; payment of costs
 2
    of compliance with environmental statutes and regulations;
   payment of costs of leasing relocatable educational
 3
    facilities; and payments to private entities to offset the
 4
    cost of school buses pursuant to s. 1011.71(2)(i). The
 5
   additional notice shall be in the following form, except that
    if the district school board is proposing to levy the same
 8
   millage under s. 1011.71(2) which it levied in the prior year,
    the words "continue to" shall be inserted before the word
 9
    "impose" in the first sentence, and except that the second
10
    sentence of the second paragraph shall be deleted if the
11
   district is advertising pursuant to paragraph (3)(e):
13
                       NOTICE OF TAX FOR SCHOOL
14
                            CAPITAL OUTLAY
15
16
17
           The ...(name of school district)... will soon consider
18
    a measure to impose a ...(number)... mill property tax for the
    capital outlay projects listed herein.
19
           This tax is in addition to the school board's proposed
20
21
    tax of ...(number)... mills for operating expenses and is
22
   proposed solely at the discretion of the school board. THE
23
    PROPOSED COMBINED SCHOOL BOARD TAX INCREASE FOR BOTH OPERATING
    EXPENSES AND CAPITAL OUTLAY IS SHOWN IN THE ADJACENT NOTICE.
2.4
           The capital outlay tax will generate approximately
25
26
    $...(amount)..., to be used for the following projects:
27
2.8
               ...(list of capital outlay projects)...
29
30
           All concerned citizens are invited to a public hearing
31 to be held on ...(date and time)... at ...(meeting place)....
```

A DECISION on the proposed CAPITAL OUTLAY TAXES will be 2 made at this hearing. 3 4 (b) In the event a school district needs to amend the list of capital outlay projects previously advertised and 5 adopted, a notice of intent to amend the notice of tax for school capital outlay shall be published in conformity with the advertisement required in subsection (3). A public 8 hearing to adopt the amended project list shall be held not 9 less than 2 days nor more than 5 days after the day the 10 advertisement is first published. The projects should be 11 12 listed under each category of new, amended, or deleted 13 projects in the same order as required in paragraph (a). The notice shall appear in the following form, except that any of 14 the categories of new, amended, or deleted projects may be 15 omitted if not appropriate for the changes proposed: 16 17 AMENDED NOTICE OF TAX FOR 18 SCHOOL CAPITAL OUTLAY 19 20 21 The School Board of ...(name)... County will soon 22 consider a measure to amend the use of property tax for the 23 capital outlay projects previously advertised for the ...(year)... to ...(year)... school year. 2.4 25 26 New projects to be funded: 27 28 ...(list of capital outlay projects)... 29 30 Amended projects to be funded: 31

...(list of capital outlay projects)... 2 Projects to be deleted: 3 4 5 ...(list of capital outlay projects)... 6 7 All concerned citizens are invited to a public hearing 8 to be held on ...(date and time)... at ...(meeting place).... 9 A DECISION on the proposed amendment to the projects 10 funded from CAPITAL OUTLAY TAXES will be made at this meeting. 11 12 (11)<del>(10)</del> Notwithstanding the provisions of paragraph 13 (2)(b) and s. 200.069(4)(c) to the contrary, the proposed millage rates provided to the property appraiser by the taxing 14 authority, except for millage rates adopted by referendum, for 15 rates authorized by s. 1011.71, and for rates required by law 16 to be in a specified millage amount, shall be adjusted in the event that a review notice is issued pursuant to s. 18 193.1142(4) and the taxable value on the approved roll is at 19 variance with the taxable value certified pursuant to 20 21 subsection (1). The adjustment shall be made by the property 22 appraiser, who shall notify the taxing authorities affected by 23 the adjustment within 5 days of the date the roll is approved pursuant to s. 193.1142(4). The adjustment shall be such as 2.4 to provide for no change in the dollar amount of taxes levied 25 from that initially proposed by the taxing authority. 26 27 (12) The time periods specified in this section shall be determined by using the date of certification of value pursuant to subsection (1) or July 1, whichever date is 29 later, as day 1. The time periods shall be considered 30 directory and may be shortened, provided:

2.4

2.8

- (a) No public hearing which is preceded by a mailed notice occurs earlier than 10 days following the mailing of such notice;
- (b) Any public hearing preceded by a newspaper advertisement is held not less than 2 days or more than 5 days following publication of such advertisement; and
- (c) The property appraiser coordinates such shortening of time periods and gives written notice to all affected taxing authorities; however, no taxing authority shall be denied its right to the full time periods allowed in this section.
- (13)(12)(a) Any taxing authority in violation of this section shall be subject to forfeiture of state funds otherwise available to it for the 12 months following a determination of noncompliance by the appropriate state agency.
- (b) Within 30 days <u>after</u> of the deadline for certification of compliance required by s. 200.068, the department shall notify any taxing authority in violation of this section that it is subject to paragraph (c). Except for revenues from voted levies or levies imposed pursuant to s. 1011.60(6), the revenues of any taxing authority in violation of this section collected in excess of the rolled-back rate shall be held in escrow until the process required by paragraph (c) is completed and approved by the department. The department shall direct the tax collector to so hold such funds.
- (c) Any taxing authority so noticed by the department shall repeat the hearing and notice process required by paragraph (2)(d), except that:

- The advertisement shall appear within 15 days of notice from the department.
- 2. The advertisement, in addition to meeting the requirements of subsection (3), shall contain the following statement in boldfaced type immediately after the heading:

THE PREVIOUS NOTICE PLACED BY THE ...(name of taxing authority)... HAS BEEN DETERMINED BY THE DEPARTMENT OF REVENUE TO BE IN VIOLATION OF THE LAW, NECESSITATING THIS SECOND NOTICE.

2.4

2.8

- 3. The millage newly adopted at this hearing shall not be forwarded to the tax collector or property appraiser and may not exceed the rate previously adopted.
- 4. If the newly adopted millage is less than the amount previously forwarded pursuant to subsection (4), any moneys collected in excess of the new levy shall be held in reserve until the subsequent fiscal year and shall then be utilized to reduce ad valorem taxes otherwise necessary.

(14)(13)(a) If the notice of proposed property taxes mailed to taxpayers under this section contains an error, the property appraiser, in lieu of mailing a corrected notice to all taxpayers, may correct the error by mailing a short form of the notice to those taxpayers affected by the error and its correction. The notice shall be prepared by the property appraiser at the expense of the taxing authority which caused the error or at the property appraiser's expense if he or she caused the error. The form of the notice must be approved by the executive director of the Department of Revenue or the executive director's designee. If the error involves only the date and time of the public hearings required by this section,

3

4 5

6

7

8

9 10

11 12

13

14

15

16

18

19

2021

22

23

2.4

2.5

2627

2.8

29

30

the property appraiser, with the permission of the taxing authority affected by the error, may correct the error by advertising the corrected information in a newspaper of general circulation in the county as provided in subsection (3).

- (b) Errors that may be corrected in this manner are:
- $\label{eq:continuous} 1. \quad \text{Incorrect location, time, or date of a public hearing.}$ 
  - 2. Incorrect assessed, exempt, or taxable value.
- 3. Incorrect amount of taxes as reflected in column one, column two, or column three of the notice; and
- 4. Any other error as approved by the executive director of the Department of Revenue or the executive director's designee.

(15)(14) The provisions of this section shall apply to all taxing authorities in this state which levy ad valorem taxes, and shall control over any special law which is inconsistent or in conflict with this section, except to the extent the special law expressly exempts a taxing authority from the provisions of this section. This subsection is a clarification of existing law, and in the absence of such express exemption, no past or future budget or levy of taxes shall be set aside upon the ground that the taxing authority failed to comply with any special law prescribing a schedule or procedure for such adoption which is inconsistent or in conflict with the provisions of this section.

Section 3. Subsection (3) is added to section 218.63, Florida Statutes, to read:

218.63 Participation requirements.--

(3) If a unit of local government in any year levies a millage rate in excess of the maximum millage rate allowed for

3

5 6

7

8

9

10

11 12

13

14

15

16

18

19

2021

22

23

2.4

2.5

2627

2.8

2930

31

that year under s. 200.065(5), that unit of local government may not participate in the allocation of local government half-cent sales tax revenues during the next fiscal year. Section 4. Paragraph (a) of subsection (1) of section 192.0105, Florida Statutes, is amended to read: 192.0105 Taxpayer rights.--There is created a Florida Taxpayer's Bill of Rights for property taxes and assessments to guarantee that the rights, privacy, and property of the taxpayers of this state are adequately safeguarded and protected during tax levy, assessment, collection, and enforcement processes administered under the revenue laws of this state. The Taxpayer's Bill of Rights compiles, in one document, brief but comprehensive statements that summarize the rights and obligations of the property appraisers, tax collectors, clerks of the court, local governing boards, the Department of Revenue, and taxpayers. Additional rights afforded to payors of taxes and assessments imposed under the revenue laws of this state are provided in s. 213.015. The rights afforded taxpayers to assure that their privacy and property are safeguarded and protected during tax levy,

(1) THE RIGHT TO KNOW.--

departmental rules include:

(a) The right to be mailed notice of proposed property taxes and proposed or adopted non-ad valorem assessments (see ss. 194.011(1), 200.065(2)(b) and (d) and (14)(a)(13)(a), and 200.069). The notice must also inform the taxpayer that the

assessment, and collection are available only insofar as they

rules of the Department of Revenue. The rights so quaranteed

are implemented in other parts of the Florida Statutes or

to state taxpayers in the Florida Statutes and the

final tax bill may contain additional non-ad valorem assessments (see s. 200.069(10)). 2 Section 5. Subsection (5) of section 193.1142, Florida 3 Statutes, is amended to read: 4 5 193.1142 Approval of assessment rolls.--6 (5) Whenever an assessment roll submitted to the 7 department is returned to the property appraiser for 8 additional evaluation, a review notice shall be issued for the 9 express purpose of the adjustment provided in s. 200.065(11) s. 200.065(10). 10 Section 6. Paragraph (f) of subsection (1) of section 11 12 194.037, Florida Statutes, is amended to read: 13 194.037 Disclosure of tax impact.--(1) After hearing all petitions, complaints, appeals, 14 and disputes, the clerk shall make public notice of the 15 findings and results of the board in at least a quarter-page 16 size advertisement of a standard size or tabloid size 18 newspaper, and the headline shall be in a type no smaller than 18 point. The advertisement shall not be placed in that 19 portion of the newspaper where legal notices and classified 20 21 advertisements appear. The advertisement shall be published in 22 a newspaper of general paid circulation in the county. The 23 newspaper selected shall be one of general interest and readership in the community, and not one of limited subject 2.4 matter, pursuant to chapter 50. The headline shall read: TAX 25 26 IMPACT OF VALUE ADJUSTMENT BOARD. The public notice shall list 27 the members of the value adjustment board and the taxing 2.8 authorities to which they are elected. The form shall show, in 29 columnar form, for each of the property classes listed under subsection (2), the following information, with appropriate 30 column totals: 31

2.4

2.8

- (f) In the sixth column, the net shift in taxes to parcels not granted relief by the board. The shift shall be computed as the amount shown in column 5 multiplied by the applicable millage rates adopted by the taxing authorities in hearings held pursuant to s. 200.065(2)(d) or adopted by vote of the electors pursuant to s. 9(b) or s. 12, Art. VII of the State Constitution, but without adjustment as authorized pursuant to s. 200.065(6) s. 200.065(5). If for any taxing authority the hearing has not been completed at the time the notice required herein is prepared, the millage rate used shall be that adopted in the hearing held pursuant to s. 200.065(2)(c).
- Section 7. Paragraph (i) of subsection (2) of section 1011.71, Florida Statutes, is amended to read:

1011.71 District school tax.--

- (2) In addition to the maximum millage levy as provided in subsection (1), each school board may levy not more than 2 mills against the taxable value for school purposes for district schools, including charter schools at the discretion of the school board, to fund:
- (i) Payment of the cost of school buses when a school district contracts with a private entity to provide student transportation services if the district meets the requirements of this paragraph.
- 1. The district's contract must require that the private entity purchase, lease-purchase, or lease, and operate and maintain, one or more school buses of a specific type and size that meet the requirements of s. 1006.25.
- 2. Each such school bus must be used for the daily transportation of public school students in the manner required by the school district.

3. Annual payment for each such school bus may not 2 exceed 10 percent of the purchase price of the state pool bid. 3 4. The proposed expenditure of the funds for this 4 purpose must have been included in the district school board's notice of proposed tax for school capital outlay as provided 5 6 in s. 200.065(10) s. 200.065(9). 7 8 Violations of these expenditure provisions shall result in an equal dollar reduction in the Florida Education Finance 9 10 Program (FEFP) funds for the violating district in the fiscal year following the audit citation. 11 12 Section 8. If the governing board of any county or 13 municipality determines, by a majority vote, that it needs assistance to implement the revenue reductions required by 14 this act, the governing board may request technical financial 15 assistance from the Office of the Auditor General or the 16 Office of Program Policy Analysis and Government Accountability. Within 15 days after receiving such a request, 18 the Auditor General or OPPAGA shall designate a group of staff 19 2.0 members or consultants to assist that county or municipality. 21 Such assistance shall be limited to those actions necessary to 22 ensure that essential services are provided at appropriate 23 levels. Other state agencies and local governments shall provide information as requested by the Auditor General or 2.4 OPPAGA in providing assistance under this section. Within 45 2.5 days after receiving the initial request, the Auditor General 26 27 or OPPAGA shall submit its final recommendations to the county 2.8 or municipality. The sum of \$250,000 nonrecurring general 29 Section 9. revenue is appropriated to the Office of Program Policy 30

Analysis and Government Accountability for purposes of

```
implementing section 8 of this act. The sum of $250,000 in
 2
    nonrecurring general revenue is appropriated to the Office of
     the Auditor General for purposes of implementing section 8 of
 3
 4
     this act.
 5
              Section 10. This act shall take effect July 1, 2007.
 6
 7
               STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN
                             COMMITTEE SUBSTITUTE FOR
 8
                                       SB 1020
 9
10
    The committee substitute limits the millage rates that may be
     levied by cities and counties, and prohibits participation in
     the allocation of the half-cent sales tax revenue for the
    following fiscal year for any local government that exceeds the allowable millage rate. It provides that any county or
12
    municipality that exceeds the maximum millage rate allowed by
13
     s. 200.065(5) will not receive funds from the half-cent
    revenue-sharing program for the next fiscal year. It provides that the Auditor General or OPPAGA will provide technical
14
     financial assistance to counties and municipalities, at their
    request, to assist them in providing appropriate levels of essential services, and appropriates $250,000 each to the Auditor General and OPPAGA to fund the assistance.
15
16
17
18
19
2.0
21
22
23
2.4
25
26
27
28
29
30
31
```