Florida Senate - 2007

 ${\bf By}$ the Committee on Regulated Industries; and Senators Jones, Geller, Rich, King, Argenziano and Hill

580-2235-07

| . 1 | |
|-----|---|
| 1 | A bill to be entitled |
| 2 | An act relating to slot machine gaming, as |
| 3 | authorized by Section 23 of Article X of the |
| 4 | State Constitution; amending s. 551.102, F.S.; |
| 5 | defining the term "nonredeemable credits"; |
| б | redefining the term "slot machine revenues"; |
| 7 | amending s. 551.103, F.S.; deleting a |
| 8 | requirement that the Division of Pari-mutuel |
| 9 | Wagering annually adjust the amount of the bond |
| 10 | supplied by a slot machine licensee; |
| 11 | establishing the annual amount of bond |
| 12 | required; providing for procedures for drug |
| 13 | testing; amending s. 551.104, F.S.; providing |
| 14 | for implementation of a drug-testing program; |
| 15 | amending s. 551.1045, F.S.; providing |
| 16 | procedures for temporary occupational licenses; |
| 17 | deleting provisions for temporary licensees to |
| 18 | be adopted within 180 days; amending s. |
| 19 | 551.106, F.S.; establishing when payment of the |
| 20 | annual slot machine license fee must be made by |
| 21 | a licensee; amending s. 551.107, F.S.; |
| 22 | authorizing the division to adopt rules to |
| 23 | create a single occupational license; providing |
| 24 | for validity; providing for additional |
| 25 | disciplinary actions; amending s. 551.109, |
| 26 | F.S.; exempting slot machine manufacturers and |
| 27 | distributors, certain educational facilities, |
| 28 | the division, and the Department of Law |
| 29 | Enforcement from certain prohibitions against |
| 30 | possessing slot machines at a place other than |
| 31 | the licensee's facility under certain |
| | |

1

| 1 | circumstances; authorizing agency rulemaking; |
|----|--|
| 2 | amending s. 551.114, F.S.; increasing the |
| 3 | number of slot machines a licensee may make |
| 4 | available for play; amending s. 551.116, F.S.; |
| 5 | increasing the hours that slot machine gaming |
| 6 | areas may be open upon local government |
| 7 | approval; amending s. 551.121, F.S.; |
| 8 | authorizing automatic teller machines in |
| 9 | certain areas of a pari-mutuel facility; |
| 10 | authorizing licensees to accept and cash |
| 11 | certain checks from certain persons; amending |
| 12 | s. 849.15, F.S.; clarifying the authority to |
| 13 | legally ship slot machines into the state under |
| 14 | certain circumstances; providing an effective |
| 15 | date. |
| 16 | |
| 17 | Be It Enacted by the Legislature of the State of Florida: |
| 18 | |
| 19 | Section 1. Present subsections (6) through (12) of |
| 20 | section 551.102, Florida Statutes, are redesignated as |
| 21 | subsections (7) through (13), respectively, a new subsection |
| 22 | (6) is added to that section, and present subsection (12) of |
| 23 | that section is amended, to read: |
| 24 | 551.102 DefinitionsAs used in this chapter, the |
| 25 | term: |
| 26 | (6) "Nonredeemable credits" means slot machine |
| 27 | operating credits that cannot be redeemed for cash or any |
| 28 | other thing of value by a slot machine, kiosk, or the slot |
| 29 | machine licensee and that are provided free of charge to |
| 30 | patrons. Such credits do not constitute "nonredeemable |
| 31 | credits" until such time as they are metered as credit into a |
| | 2 |

1 slot machine and recorded in the facility-based monitoring 2 system. (13)(12) "Slot machine revenues" means the total of 3 all cash and property, except nonredeemable credits, received 4 by the slot machine licensee from the operation of slot 5 6 machines less the amount of cash, cash equivalents, credits, 7 and prizes paid to winners of slot machine gaming. 8 Section 2. Paragraph (f) of subsection (1) of section 551.103, Florida Statutes, is amended, and paragraph (j) is 9 added to that subsection, to read: 10 551.103 Powers and duties of the division and law 11 12 enforcement.--13 (1) The division shall adopt, pursuant to the provisions of ss. 120.536(1) and 120.54, all rules necessary 14 to implement, administer, and regulate slot machine gaming as 15 authorized in this chapter. Such rules must include: 16 17 (f) Procedures for requiring each licensee at his or 18 her own cost and expense to supply the division with a bond having the penal sum of \$2 million payable to the Governor and 19 his or her successors in office for <u>each year</u> the licensee's 20 21 first year of slot machine operations. Annually thereafter, the licensee shall file a bond having a penal sum that is 22 23 determined each year by the division pursuant to rules adopted 2.4 by the division and that approximates the anticipated state revenues from the licensee's slot machine operation; however, 25 26 the bond may not in any case be less than \$2 million. Any bond 27 shall be issued by a surety or sureties approved by the 2.8 division and the Chief Financial Officer, conditioned to 29 faithfully make the payments to the Chief Financial Officer in his or her capacity as treasurer of the division. The licensee 30 shall be required to keep its books and records and make 31

3

1 reports as provided in this chapter and to conduct its slot 2 machine operations in conformity with this chapter and all other provisions of law. Such bond shall be separate and 3 distinct from the bond required in s. 550.125. 4 (j) Procedures for requiring slot machine licensees to 5 б implement and establish drug-testing programs for all slot 7 machine occupational licensees. Section 3. Paragraph (i) of subsection (4) of section 8 551.104, Florida Statutes, is amended to read: 9 10 551.104 License to conduct slot machine gaming.--(4) As a condition of licensure and to maintain 11 12 continued authority for the conduct of slot machine gaming, 13 the slot machine licensee shall: (i) Create and file with the division a written policy 14 for: 15 1. Creating opportunities to purchase from vendors in 16 17 this state, including minority vendors. 18 2. Creating opportunities for employment of residents of this state, including minority residents. 19 20 3. Ensuring opportunities for construction services 21 from minority contractors. 22 4. Ensuring that opportunities for employment are 23 offered on an equal, nondiscriminatory basis. 5. Training for employees on responsible gaming and 2.4 working with a compulsive or addictive gambling prevention 25 26 program to further its purposes as provided for in s. 551.118. 6. The implementation of a drug-testing program that 27 2.8 includes, but is not limited to, requiring each employee to sign an agreement that he or she understands that the slot 29 30 machine facility is a drug-free workplace. 31

4

1 The slot machine licensee shall use the Internet-based 2 job-listing system of the Agency for Workforce Innovation in advertising employment opportunities. Beginning in June 2007, 3 each slot machine licensee shall provide an annual report to 4 the division containing information indicating compliance with 5 6 this paragraph in regard to minority persons. 7 Section 4. Section 551.1045, Florida Statutes, is 8 amended to read: 9 551.1045 Temporary licenses.--10 (1) Notwithstanding any provision of s. 120.60 to the contrary, the division may issue a temporary occupational 11 12 license upon the receipt of a complete application from the 13 applicant and a determination if the applicant has not been convicted of or had adjudication withheld on any disqualifying 14 criminal offense. The temporary occupational license remains 15 valid until such time as the division grants an occupational 16 17 license or notifies the applicant of its intended decision to 18 deny the applicant a license pursuant to the provisions of s. 120.60. The division shall adopt rules to administer this 19 subsection. However, not more than one temporary license may 20 21 be issued for any person in any year. 22 (1)(a) After 180 days following the effective date of 23 this act, if the division has not adopted rules to implement the provisions of this chapter that allow for the issuance of 2.4 slot machine licenses within such 180 days, the division shall 25 26 issue a temporary slot machine license to an applicant if the 27 applicant holds a valid pari mutuel permit in good standing 2.8 under chapter 550, the applicant's ownership interests have 29 been previously approved as provided in chapter 550, and the applicant has conducted live racing or games during the 30 calendar years 2002 and 2003 and has paid the license fee 31

provided in s. 551.106(1). The slot machine license will 1 2 permit the licensee to conduct slot machine gaming in the 3 designated slot machine gaming areas of the eligible facility. 4 (b) The temporary license is valid until the division has adopted rules implementing the provisions of this chapter 5 6 and taken final action on the filed application under its 7 final adopted rules. Once the division has adopted rules 8 implementing the provisions of this chapter, it shall complete review of any filed application and shall issue a license 9 10 under s. 551.104 if the licensee meets the requirements of this chapter and rules adopted by the division. 11 12 (2)(a) A manufacturer or distributor of slot machines 13 who has applied for a license under s. 551.107 shall be issued a temporary business occupational license if it holds a valid 14 license to manufacture or distribute slot machines in a state 15 where gaming is lawful. 16 17 (b) The temporary license is valid until the division 18 has adopted rules implementing the provisions of this chapter and taken final action on the filed application under its 19 final adopted rules. Once the division has adopted rules 2.0 21 implementing the provisions of this chapter, it shall complete 2.2 review of any filed application and shall issue a license under s. 551.107 if the licensee meets the requirements of 23 this chapter and rules adopted by the division. 2.4 (2) (3) A temporary license issued under this section 25 26 is nontransferable. Any temporary license issued under this section shall be valid during the pendency of any challenge to 27 2.8 the rules. Section 5. Paragraph (a) of subsection (1) of section 29 30 551.106, Florida Statutes, is amended to read: 551.106 License fee; tax rate; penalties.--31

б

1 (1) LICENSE FEE.--2 (a) Upon submission of the initial application for a slot machine license and annually thereafter, upon the 3 4 anniversary date of the issuance of the initial license submission of an application for renewal of the slot machine 5 б license, the licensee must pay to the division a nonrefundable 7 license fee of \$3 million for the succeeding 12 months of licensure. The license fee shall be deposited into the 8 Pari-mutuel Wagering Trust Fund of the Department of Business 9 and Professional Regulation to be used by the division and the 10 Department of Law Enforcement for investigations, regulation 11 12 of slot machine gaming, and enforcement of slot machine gaming 13 provisions under this chapter. These payments shall be accounted for separately from taxes or fees paid pursuant to 14 the provisions of chapter 550. 15 Section 6. Subsection (2) and paragraph (b) of 16 17 subsection (4) of section 551.107, Florida Statutes, are 18 amended, and subsections (9), (10), and (11) are added to that section, to read: 19 551.107 Slot machine occupational license; findings; 20 21 application; fee. --22 (2)(a) The following slot machine occupational 23 licenses shall be issued to persons or entities that, by virtue of the positions they hold, might be granted access to 2.4 slot machine gaming areas or to any other person or entity in 25 26 one of the following categories: 27 1. General occupational licenses for general 2.8 employees, including food service, maintenance, and other similar service and support employees having access to the 29 30 slot machine gaming area. 31

7

| 1 | 2. Professional occupational licenses for any person, |
|----|--|
| 2 | proprietorship, partnership, corporation, or other entity that |
| 3 | is authorized by a slot machine licensee to manage, oversee, |
| 4 | or otherwise control daily operations as a slot machine |
| 5 | manager, a floor supervisor, security personnel, or any other |
| 6 | similar position of oversight of gaming operations, or any |
| 7 | person who is not an employee of the slot machine licensee and |
| 8 | who provides maintenance, repair, or upgrades or otherwise |
| 9 | services a slot machine or other slot machine equipment. |
| 10 | 3. Business occupational licenses for any slot machine |
| 11 | management company or company associated with slot machine |
| 12 | gaming, any person who manufactures, distributes, or sells |
| 13 | slot machines, slot machine paraphernalia, or other associated |
| 14 | equipment to slot machine licensees, any company that sells or |
| 15 | provides goods or services associated with slot machine gaming |
| 16 | to slot machine licensees, or any person not an employee of |
| 17 | the slot machine licensee who provides maintenance, repair, or |
| 18 | upgrades or otherwise services a slot machine or other slot |
| 19 | machine equipment. |
| 20 | (b) The division may issue one license to combine |
| 21 | licenses under this section with pari-mutuel occupational |
| 22 | licenses and cardroom licenses pursuant to s. 550.105(2)(d). |
| 23 | The division shall adopt rules pertaining to occupational |
| 24 | licenses under this subsection. Such rules may specify, but |
| 25 | need not be limited to, requirements and restrictions for |
| 26 | licensed occupations and categories, procedures to apply for |
| 27 | any license or combination of licenses, disqualifying criminal |
| 28 | offenses for a licensed occupation or categories of |
| 29 | occupations, and which types of occupational licenses may be |
| 30 | combined into single license under this section. The |
| 31 | fingerprinting requirements of subsection (7) apply to any |

combination license that includes slot machine license 1 privileges under this section. The division may not adopt a 2 rule allowing the issuance of an occupational license to any 3 4 person who does not meet the minimum background qualifications under this section. 5 б (b) Notwithstanding any provision of law to the 7 contrary, a pari mutuel occupational licensee holding a 8 currently valid pari mutuel occupational license is eligible 9 to act as a slot machine occupational licensee upon the 10 effective date of this act until such time as rules have been adopted and such pari mutuel occupational licensee has been 11 12 provided a reasonable opportunity to comply with the rules. 13 (c) Slot machine occupational licenses are not transferable. 14 15 (4) (b) A slot machine license or combination license is 16 17 valid for the same term as a pari-mutuel occupational license issued pursuant to s. 550.105(1). The division shall 18 establish, by rule, a schedule for the annual renewal of slot 19 machine occupational licenses. 2.0 21 (9) The division may deny, revoke, or suspend any occupational license if the applicant or holder of the license 2.2 23 accumulates unpaid obligations, defaults in obligations, or issues drafts or checks that are dishonored or for which 2.4 payment is refused without reasonable cause. 25 (10) The division may fine or suspend, revoke, or 26 27 place conditions upon the license of any licensee who provides 2.8 false information under oath regarding an application for a license or an investigation by the division. 29 30 (11) The division may impose a civil fine of up to 31 <u>\$5,000 for each violation of this chapter or the rules of the</u>

1 division in addition to or in lieu of any other penalty provided for in this section. The division may adopt a penalty 2 schedule for violations of this chapter or any rule adopted 3 pursuant to this chapter for which it would impose a fine in 4 lieu of a suspension and adopt rules allowing for the issuance 5 6 of citations, including procedures to address such citations, 7 to persons who violate such rules. In addition to any other 8 penalty provided by law, the division may exclude from all licensed slot machine facilities in this state, for a period 9 10 not to exceed the period of suspension, revocation, or ineligibility, any person whose occupational license 11 12 application has been declared ineligible to hold an 13 occupational license, or whose occupational license has been suspended or revoked by the division. 14 Section 7. Subsection (2) of section 551.109, Florida 15 16 Statutes, is amended to read: 17 551.109 Prohibited acts; penalties.--18 (2) Except as otherwise provided by law and in addition to any other penalty, any person who possesses a slot 19 machine without the license required by this chapter or who 2.0 21 possesses a slot machine at any location other than at the 2.2 slot machine licensee's facility is subject to an 23 administrative fine or civil penalty of up to \$10,000 per machine. The prohibition in this subsection does not apply to: 2.4 (a) Slot machine manufacturers or slot machine 25 distributors that hold appropriate licenses issued by the 26 27 division who are authorized to maintain a slot machine storage 2.8 and maintenance facility at any location in a county in which slot machine gaming is authorized by this chapter. The 29 division may adopt rules regarding security and access to the 30 storage facility and inspections by the division. 31

10

1 (b) Certified educational facilities that are 2 authorized to maintain slot machines for the sole purpose of education and licensure, if any, of slot machine technicians, 3 4 inspectors or investigators. The division and the Department of Law Enforcement may possess slot machines for training and 5 6 testing purposes. The division may adopt rules regarding the 7 regulation of any such slot machines used for educational, 8 training, or testing purposes. Section 8. Subsection (1) of section 551.114, Florida 9 Statutes, is amended to read: 10 551.114 Slot machine gaming areas.--11 12 (1) A slot machine licensee may make available for 13 play up to 2,000 $\frac{1,500}{1,500}$ slot machines within the property of the facilities of the slot machine licensee. 14 Section 9. Section 551.116, Florida Statutes, is 15 amended to read: 16 17 551.116 Days and hours of operation.--Slot machine 18 gaming areas may be open daily throughout the year. The slot machine gaming areas may be open for a maximum of 16 hours per 19 day, except that the hours of operation may be extended by 20 21 majority vote of the governing body of the local government where the slot machine facility is located. 22 23 Section 10. Section 551.121, Florida Statutes, is amended to read: 2.4 551.121 Prohibited activities and devices; 25 exceptions. --26 27 (1) Complimentary or reduced-cost alcoholic beverages 2.8 may not be served to persons playing a slot machine. Alcoholic 29 beverages served to persons playing a slot machine shall cost at least the same amount as alcoholic beverages served to the 30 general public at a bar within the facility. 31

11

1 (2) A slot machine licensee may not make any loan, 2 provide credit, or advance cash in order to enable a person to play a slot machine. This subsection shall not prohibit 3 automated ticket redemption machines that dispense cash 4 resulting from the redemption of tickets from being located in 5 6 the designated slot machine gaming area of the slot machine 7 licensee. (3) A slot machine licensee may not allow any 8 automated teller machine or similar device designed to provide 9 10 credit or dispense cash to be located within the designated slot machine gaming areas of a facility of a facilities of the 11 12 slot machine licensee. 13 (4) A slot machine licensee may not accept or cash any personal, third-party, corporate, business, or 14 government-issued check from any person other than from a 15 person who is employed within the property of the facility. 16 17 (5) A slot machine, or the computer operating system 18 linking the slot machine, may not be linked by any means to any other slot machine or computer operating system of another 19 slot machine licensee. A progressive system may not be used in 20 21 conjunction with slot machines within or between licensed 2.2 facilities. 23 (6) A slot machine located within a licensed facility shall accept only tickets or paper currency or an electronic 2.4 payment system for wagering and return or deliver payouts to 25 the player in the form of tickets that may be exchanged for 26 27 cash, merchandise, or other items of value. The use of coins, 2.8 credit or debit cards, tokens, or similar objects is specifically prohibited. However, an electronic credit system 29 30 may be used for receiving wagers and making payouts. 31

12

1 Section 11. Subsection (2) of section 849.15, Florida 2 Statutes, is amended to read: 3 849.15 Manufacture, sale, possession, etc., of coin-operated devices prohibited. --4 5 (2) Pursuant to section 2 of that chapter of the б Congress of the United States entitled "An act to prohibit 7 transportation of gaming devices in interstate and foreign 8 commerce," approved January 2, 1951, being ch. 1194, 64 Stat. 1134, and also designated as 15 U.S.C. ss. 1171-1177, the 9 State of Florida, acting by and through the duly elected and 10 qualified members of its Legislature, does hereby in this 11 12 section, and in accordance with and in compliance with the 13 provisions of section 2 of such chapter of Congress, declare and proclaim that any county of the State of Florida within 14 which slot machine gaming is authorized pursuant to chapter 15 551 is exempt from the provisions of section 2 of that chapter 16 17 of the Congress of the United States entitled "An act to 18 prohibit transportation of gaming devices in interstate and foreign commerce," designated as 15 U.S.C. ss. 1171-1177, 19 approved January 2, 1951. All shipments of gaming devices, 20 21 including slot machines, into any county of this state within 22 which slot machine gaming is authorized pursuant to chapter 23 551 and the registering, recording, and labeling of which have been duly performed by the manufacturer or distributor thereof 2.4 in accordance with sections 3 and 4 of that chapter of the 25 Congress of the United States entitled "An act to prohibit 26 27 transportation of gaming devices in interstate and foreign 2.8 commerce," approved January 2, 1951, being ch. 1194, 64 Stat. 1134, and also designated as 15 U.S.C. ss. 1171-1177, shall be 29 deemed legal shipments thereof into this state any such county 30 provided the destination of such shipments is an eligible 31

13

facility as defined in s. 551.102 or the facility of a slot machine manufacturer or slot machine distributor as provided <u>in s. 551.109(2)(a)</u>. Section 12. This act shall take effect upon becoming a law. STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR Senate Bill 1038 and SB 218 The committee substitute includes the definition of "nonredeemable credit." It also provides the hours of operation of the slot machine facility may be extended by majority vote of the governing body of the municipality where the slot machine facility is located or the governing body of the county if the slot machine is not located in the municipality.