Barcode 314540

CHAMBER ACTION

	CHAMBER ACTION
ı	<u>Senate</u> <u>House</u> ·
1	. AD
2	. 05/03/2007 17:38:11
3	Floor: AD/2R .
4	05/03/2007 02:08 PM .
5	
6	
7	
8	
9	
10	
11	The Conference Committee on CS for SB 1088 recommended the
12	following amendment:
13	
14	Conference Committee Amendment (with title amendment)
15	Delete everything after the enacting clause
16	
17	and insert:
18	Section 1. Effective October 1, 2007, subsections (1),
19	(2), (3), (7), and (9) of section 27.40, Florida Statutes, are
20	amended to read:
21	27.40 Court-appointed counsel; circuit registries;
22	minimum requirements; appointment by court
23	(1) Counsel shall be appointed to represent any
24	individual in a criminal or civil proceeding entitled to
25	court-appointed counsel under the Federal or State
26	Constitution or as authorized by general law. The court shall
27	appoint a public defender to represent indigent persons as
28	authorized in s. 27.51. The office of criminal conflict and
29	civil regional counsel shall be appointed to represent persons
30	in those cases in which provision is made for court-appointed
31	<u>counsel but the public defender is unable to provide</u> 1
	10.51 776 04/20/05

3

5

7

8

9

10

11

12 13

14 15

16

17

18 19

2021

22

23

25

26

2728

29

30

Bill No. CS for SB 1088

Barcode 314540

representation due to a conflict of interest or is not authorized to provide representation.

(2)(a) Private counsel shall be appointed to represent persons indigents in those cases in which provision is made for court-appointed counsel but the office of criminal conflict and civil regional counsel public defender is unable to provide representation due to a conflict of interest or is not authorized to provide representation.

(b)(2) Private counsel appointed by the court to provide representation shall be selected from a registry of individual attorneys <u>maintained under this section</u> established by the circuit Article V indigent services committee or procured through a competitive bidding process.

- (3) In utilizing a registry:
- (a) The chief judge of the circuit Each circuit Article V indigent services committee shall compile and maintain a list of attorneys in private practice, by county and by category of cases and provide the list to the clerk of court in each county. From October 1, 2005, through September 30, 2007, the list of attorneys compiled by the Eleventh Judicial Circuit shall provide the race, gender, and national origin of assigned attorneys. To be included on a registry, attorneys shall certify that they meet any minimum requirements established in general law for court appointment, are available to represent indigent defendants in cases requiring court appointment of private counsel, and are willing to abide by the terms of the contract for services. To be included on a registry, an attorney also must enter into a contract for services with the Justice Administrative Commission. Failure to comply with the terms of the contract for services may result in termination of the contract and 10:51 AM 04/30/07 c1088c1d-03

Bill No. CS for SB 1088

Barcode 314540

removal from the registry. Each attorney on the registry shall
be responsible for notifying the <u>clerk of the court</u> circuit

Article V indigent services committee and the Justice

Administrative Commission of any change in his or her status.

Failure to comply with this requirement shall be cause for

termination of the contract for services and removal from the

registry until the requirement is fulfilled.

- (b) The court shall appoint attorneys in rotating order in the order in which names appear on the applicable registry, unless the court makes a finding of good cause on the record for appointing an attorney out of order. The clerk of court shall maintain the registry and provide to the court the name of the attorney for appointment. An attorney not appointed in the order in which his or her name appears on the list shall remain next in order.
- (c) If it finds the number of attorneys on the registry in a county or circuit for a particular category of cases is inadequate, the circuit Article V indigent services committee shall notify the chief judge of the particular circuit in writing. The chief judge shall provide to the clerk of court submit the names of at least three private attorneys who have with relevant experience. The clerk of court shall send an application to each of these attorneys to register for appointment.
- (d) Quarterly, each chief judge circuit Article V indigent services committee shall provide a current copy of each registry to the Chief Justice of the Supreme Court, the chief judge, the state attorney and public defender in each judicial circuit, the office of criminal conflict and civil regional counsel, the clerk of court in each county, and the Justice Administrative Commission, and the Indigent Services

 10:51 AM 04/30/07 c1088c1d-03

10:51 AM 04/30/07

c1088c1d-03

Bill No. CS for SB 1088

Barcode 314540

Advisory Board. From October 1, 2005, through September 30, 2007, the report submitted by the Eleventh Judicial Circuit 2 shall include the race, gender, and national origin of all 3 attorneys listed in and appointed under the registry. (7)(a) A private An attorney appointed by the court 5 6 from the reqistry to represent a defendant or other client is 7 entitled to payment as provided in pursuant to s. 27.5304. An attorney appointed by the court who is not on the registry 8 list may be compensated under s. 27.5304 if the court finds in the order of appointment that there were no registry attorneys 10 11 available for representation for that case., only upon full performance by the attorney of specified duties, approval of 12 13 payment by the court, except for payment based on a flat fee 14 per case as provided in s. 27.5304; and attorney submission of 15 a payment request to the Justice Administrative Commission. Upon being permitted to withdraw from a case, a 16 court-appointed attorney shall submit a copy of the order to 17 18 the Justice Administrative Commission at the time it is issued 19 by the court. If an attorney is permitted to withdraw or is 20 otherwise removed from representation prior to full performance of the duties specified in this section for 21 22 reasons other than breach of duty, the trial court shall 23 approve payment of attorney's fees and costs for work 2.4 performed in an amount not to exceed the amounts specified in s. 27.5304. Withdrawal from a case prior to full performance 25 26 of the duties specified shall create a rebuttable presumption that the attorney is not entitled to the entire flat fee for 27 28 those cases paid on a flat-fee-per-case basis. 29 (b) The attorney shall maintain appropriate 30 documentation, including contemporaneous a current and detailed hourly accounting of time spent representing the

1	defendant or other client. If the attorney fails to maintain
2	such contemporaneous and detailed hourly records, the attorney
3	waives the right to seek compensation in excess of the flat
4	fee established in s. 27.5304 and the General Appropriations
5	Act. These records and documents are subject to review by the
6	Justice Administrative Commission, subject to the
7	attorney-client privilege and work product privilege.
8	(9) A circuit Article V indigent services committee or
9	Any interested person may advise the court of any circumstance
10	affecting the quality of representation, including, but not
11	limited to, false or fraudulent billing, misconduct, failure
12	to meet continuing legal education requirements, solicitation
13	to receive compensation from the defendant or other client the
14	attorney is appointed to represent, or failure to file
15	appropriate motions in a timely manner.
16	(10) The attorney shall provide information in the
17	form specified by the Justice Administrative Commission
18	pursuant to s. 27.405, subject to the attorney-client
19	privilege and work product privilege.
20	Section 2. Effective October 1, 2007, section 27.405,
21	Florida Statutes, is created to read:
22	27.405 Court-appointed counsel; Justice Administrative
23	Commission tracking and reporting
24	(1) The Justice Administrative Commission shall
25	separately track expenditures and performance measures for
26	private court-appointed counsel for the each of the categories
27	of criminal or civil cases in which private counsel may be
28	appointed.
29	(2) The commission shall prepare and issue on a
30	quarterly basis a statewide report comparing actual
31	year-to-date expenditures to budget amounts for each of the
	10:51 AM 04/30/07 c1088cld-03

1	judicial circuits. The commission shall prepare and issue on
2	an annual basis a statewide report comparing performance
3	measures for each of the judicial circuits. The commission
4	shall distribute copies of the quarterly and annual reports to
5	the Governor, the Chief Justice of the Supreme Court, the
6	President of the Senate, and the Speaker of the House of
7	Representatives.
8	(3) From October 1, 2005, through September 30, 2007,
9	the commission shall also track and issue a report on the
10	race, gender, and national origin of private court-appointed
11	counsel for the Eleventh Judicial Circuit.
12	Section 3. Effective October 1, 2007, section 27.425,
13	Florida Statutes, is created to read:
14	27.425 Due process service rates; responsibilities of
15	<pre>chief judge</pre>
16	(1) The chief judge of each circuit shall recommend
17	compensation rates for state-funded due process service
18	providers in cases in which the court has appointed private
19	counsel or declared a person indigent for costs. For purposes
20	of this section, due process compensation rates do not include
21	attorney's fees for legal representation of the client.
22	(2) Annually, the chief judge shall submit proposed
23	due process compensation rates to the Office of the State
24	Courts Administrator for inclusion in the legislative budget
25	request for the state courts system.
26	(3) The maximum rates shall be specified annually in
27	the General Appropriations Act. For the 2007-2008 fiscal year,
28	the maximum rates shall be the rates in effect on June 30,
29	<u>2007.</u>
30	(4) The total amount expended for providers of due
31	process services in eliqible cases may not exceed the amount
	10:51 AM 04/30/07 c1088c1d-03

1	budgeted in the General Appropriations Act for the particular
2	due process service.
3	Section 4. Section 27.511, Florida Statutes, is
4	created to read:
5	27.511 Offices of criminal conflict and civil regional
6	counsel; legislative intent; qualifications; appointment;
7	duties
8	(1) It is the intent of the Legislature to provide
9	adequate representation to persons entitled to court-appointed
10	counsel under the Federal or State Constitution or as
11	authorized by general law. It is the further intent of the
12	Legislature to provide adequate representation in a fiscally
13	sound manner, while safeguarding constitutional principles.
14	Therefore, an office of criminal conflict and civil regional
15	counsel is created within the geographic boundaries of each of
16	the five district courts of appeal. The regional counsel shall
17	be appointed as set forth in subsection (3) for each of the
18	five regional offices. The offices shall commence fulfilling
19	their constitutional and statutory purpose and duties on
20	October 1, 2007.
21	(2) Each office of criminal conflict and civil
22	regional counsel shall be assigned to the Justice
23	Administrative Commission for administrative purposes. The
24	commission shall provide administrative support and service to
25	the offices to the extent requested by each regional counsel
26	within the available resources of the commission. The regional
27	counsel and the offices are not subject to control,
28	supervision, or direction by the commission in the performance
29	of their duties, but the employees of the offices shall be
30	governed by the classification plan and the salary and
31	benefits plan for the commission.
	10:51 AM 04/30/07 c1088cld-03

1	(3) Each regional counsel must be, and must have been
2	for the preceding 5 years, a member in good standing of The
3	Florida Bar or a similar organization in another state. Each
4	regional counsel shall be appointed by the Governor and is
5	subject to confirmation by the Senate. The Supreme Court
6	Judicial Nominating Commission shall recommend to the Governor
7	three qualified candidates for appointment to each of the five
8	regional counsel positions. The Governor shall appoint the
9	regional counsel for the five regions from among the
10	recommendations, or, if it is in the best interest of the fair
11	administration of justice, the Governor may reject the
12	nominations and request that the Supreme Court Judicial
13	Nominating Commission submit three new nominees. The regional
14	counsel shall be appointed to a term of 4 years, the first
15	term beginning on July 1, 2007. Vacancies shall be filled in
16	the same manner as appointments.
17	(4) Each regional counsel shall serve on a full-time
18	basis and may not engage in the private practice of law while
19	holding office. Assistant regional counsel shall give priority
20	and preference to their duties as assistant regional counsel
21	and may not otherwise engage in the practice of criminal law
22	or in civil proceedings for which the state compensates
23	attorneys for representation.
24	(5) Effective October 1, 2007, when the Office of the
25	Public Defender, at any time during the representation of two
26	or more defendants, determines that the interests of those
27	accused are so adverse or hostile that they cannot all be
28	counseled by the public defender or his or her staff without a
29	conflict of interest, or that none can be counseled by the
30	public defender or his or her staff because of a conflict of
31	interest, and the court grants the public defender's motion to
	10:51 AM 04/30/07 c1088c1d-03

1	withdraw, the office of criminal conflict and civil regional
2	counsel shall be appointed and shall provide legal services,
3	without additional compensation, to any person determined to
4	be indigent under s. 27.52, who is:
5	(a) Under arrest for, or charged with, a felony;
6	(b) Under arrest for, or charged with:
7	1. A misdemeanor authorized for prosecution by the
8	state attorney;
9	2. A violation of chapter 316 punishable by
10	<pre>imprisonment;</pre>
11	3. Criminal contempt; or
12	4. A violation of a special law or county or municipal
13	ordinance ancillary to a state charge, or if not ancillary to
14	a state charge, only if the office of criminal conflict and
15	civil regional counsel contracts with the county or
16	municipality to provide representation pursuant to ss. 27.54
17	and 125.69.
17 18	and 125.69.
	and 125.69. The office of criminal conflict and civil regional counsel may
18	
18 19	The office of criminal conflict and civil regional counsel may
18 19 20	The office of criminal conflict and civil regional counsel may not provide representation pursuant to this paragraph if the
18 19 20 21	The office of criminal conflict and civil regional counsel may not provide representation pursuant to this paragraph if the court, prior to trial, files in the cause an order of no
18 19 20 21 22	The office of criminal conflict and civil regional counsel may not provide representation pursuant to this paragraph if the court, prior to trial, files in the cause an order of no imprisonment as provided in s. 27.512;
18 19 20 21 22 23	The office of criminal conflict and civil regional counsel may not provide representation pursuant to this paragraph if the court, prior to trial, files in the cause an order of no imprisonment as provided in s. 27.512; (c) Alleged to be a delinquent child pursuant to a
18 19 20 21 22 23 24	The office of criminal conflict and civil regional counsel may not provide representation pursuant to this paragraph if the court, prior to trial, files in the cause an order of no imprisonment as provided in s. 27.512; (c) Alleged to be a delinquent child pursuant to a petition filed before a circuit court;
18 19 20 21 22 23 24 25	The office of criminal conflict and civil regional counsel may not provide representation pursuant to this paragraph if the court, prior to trial, files in the cause an order of no imprisonment as provided in s. 27.512; (c) Alleged to be a delinquent child pursuant to a petition filed before a circuit court; (d) Sought by petition filed in such court to be
18 19 20 21 22 23 24 25 26	The office of criminal conflict and civil regional counsel may not provide representation pursuant to this paragraph if the court, prior to trial, files in the cause an order of no imprisonment as provided in s. 27.512; (c) Alleged to be a delinquent child pursuant to a petition filed before a circuit court; (d) Sought by petition filed in such court to be involuntarily placed as a mentally ill person under part I of
18 19 20 21 22 23 24 25 26 27	The office of criminal conflict and civil regional counsel may not provide representation pursuant to this paragraph if the court, prior to trial, files in the cause an order of no imprisonment as provided in s. 27.512; (c) Alleged to be a delinquent child pursuant to a petition filed before a circuit court; (d) Sought by petition filed in such court to be involuntarily placed as a mentally ill person under part I of chapter 394, involuntarily committed as a sexually violent
18 19 20 21 22 23 24 25 26 27 28	The office of criminal conflict and civil regional counsel may not provide representation pursuant to this paragraph if the court, prior to trial, files in the cause an order of no imprisonment as provided in s. 27.512; (c) Alleged to be a delinquent child pursuant to a petition filed before a circuit court; (d) Sought by petition filed in such court to be involuntarily placed as a mentally ill person under part I of chapter 394, involuntarily committed as a sexually violent predator under part V of chapter 394, or involuntarily
18 19 20 21 22 23 24 25 26 27 28 29	The office of criminal conflict and civil regional counsel may not provide representation pursuant to this paragraph if the court, prior to trial, files in the cause an order of no imprisonment as provided in s. 27.512; (c) Alleged to be a delinquent child pursuant to a petition filed before a circuit court; (d) Sought by petition filed in such court to be involuntarily placed as a mentally ill person under part I of chapter 394, involuntarily committed as a sexually violent predator under part V of chapter 394, or involuntarily admitted to residential services as a person with

1	handling an appeal to the Supreme Court; or
2	(f) Is appealing a matter in a case arising under
3	paragraphs (a)-(d).
4	(6)(a) Effective October 1, 2007, the office of
5	criminal conflict and civil regional counsel has primary
6	responsibility for representing persons entitled to
7	court-appointed counsel under the Federal or State
8	Constitution or as authorized by general law in civil
9	proceedings, including, but not limited to, proceedings under
10	s. 393.12 and chapters 39, 390, 392, 397, 415, 743, 744, and
11	<u>984.</u>
12	(b) If constitutional principles or general law
13	provide for court-appointed counsel in civil proceedings, the
14	court shall first appoint the regional counsel unless general
15	law specifically provides for appointment of the public
16	defender, in which case the court shall appoint the regional
17	counsel if the public defender has a conflict of interest.
18	(c) Notwithstanding paragraph (b) or any provision of
19	chapter 744 to the contrary, when chapter 744 provides for
20	appointment of counsel, the court, in consultation with the
21	clerk of court and prior to appointing counsel, shall
22	determine, if possible, whether the person entitled to
23	representation is indigent, using the best available evidence.
24	1. If the person is indigent, the court shall appoint
25	the regional counsel. If at any time after appointment the
26	regional counsel determines that the person is not indigent
27	and that there are sufficient assets available for the payment
28	of legal representation under s. 744.108, the regional counsel
29	shall move the court to reassign the case to a private
30	attorney.
31	2. If the person is not indigent or if the court and
	10:51 AM 04/30/07 c1088c1d-03

1	the clerk are not able to determine whether the person is
2	indigent at the time of appointment, the court shall appoint a
3	private attorney. If at any time after appointment the private
4	attorney determines that the person is indigent and that there
5	are not sufficient assets available for the payment of legal
6	representation under s. 744.108, the private attorney shall
7	move the court to reassign the case to the regional counsel.
8	When a case is reassigned, the private attorney may seek
9	compensation from the Justice Administrative Commission for
10	representation not recoverable from any assets of the person
11	in an amount approved by the court as a pro rata portion of
12	the compensation limits prescribed in the General
13	Appropriations Act.
14	(d) The regional counsel may not represent any
15	plaintiff in a civil action brought under the Florida Rules of
16	Civil Procedure, the Federal Rules of Civil Procedure, or
17	federal statutes, and may not represent a petitioner in a rule
18	challenge under chapter 120, unless specifically authorized by
19	law.
20	(7) The court may not appoint the office of criminal
21	conflict and civil regional counsel to represent, even on a
22	temporary basis, any person who is not indigent, except to the
23	extent that appointment of counsel is specifically provided
24	for in chapters 390, 394, 415, 743, and 744 without regard to
25	the indigent status of the person entitled to representation.
26	(8) The office of criminal conflict and civil regional
27	counsel shall handle all circuit court appeals within the
28	state courts system and any authorized appeals to the federal
29	courts which are required in cases in which the office of
30	criminal conflict and civil regional counsel is appointed
31	under this section.
	11

1	(9) When direct appellate proceedings prosecuted by
2	the office of criminal conflict and civil regional counsel on
3	behalf of an accused and challenging a judgment of conviction
4	and sentence of death terminate in an affirmance of such
5	conviction and sentence, whether by the Supreme Court or by
6	the United States Supreme Court or by expiration of any
7	deadline for filing such appeal in a state or federal court,
8	the office of criminal conflict and civil regional counsel
9	shall notify the accused of his or her rights pursuant to Rule
10	3.850, Florida Rules of Criminal Procedure, including any time
11	limits pertinent thereto, and shall advise such person that
12	representation in any collateral proceedings is the
13	responsibility of the capital collateral regional counsel. The
14	office of criminal conflict and civil regional counsel shall
15	forward all original files on the matter to the capital
16	collateral regional counsel, retaining such copies for his or
17	her files as may be desired or required by law. However, the
18	trial court shall retain the power to appoint the office of
19	criminal conflict and civil regional counsel or other attorney
20	not employed by the capital collateral regional counsel to
21	represent such person in proceedings for relief by executive
22	clemency pursuant to ss. 27.40 and 27.5303.
23	Section 5. Effective July 1, 2007, subsection (1) of
24	section 27.512, Florida Statutes, is amended to read:
25	27.512 Order of no imprisonment
26	(1) In each case in which the court determines that it
27	will not sentence the defendant to imprisonment if convicted,
28	the court shall issue an order of no imprisonment and the
29	court may not appoint the public defender or other counsel to
30	represent the defendant. If the court issues an order of no
31	imprisonment following the appointment of the public defender
	12 10:51 AM 04/30/07 c1088cld-03

2.4

Bill No. CS for SB 1088

Barcode 314540

or other counsel, the court shall immediately terminate the
appointed counsel's public defender's services. However, if at
any time the court withdraws the order of no imprisonment with
respect to an indigent defendant, the court shall appoint the
public defender to represent the defendant.

Section 6. Effective October 1, 2007, subsections (2), (3), (4), (5), (6), and (7) of section 27.52, Florida Statutes, are amended to read:

- 27.52 Determination of indigent status.--
- (2) DETERMINATION BY THE CLERK.--The clerk of the court shall determine whether an applicant seeking appointment of a public defender is indigent based upon the information provided in the application and the criteria prescribed in this subsection.
- (a)1. An applicant, including an applicant who is a minor or an adult tax-dependent person, is indigent if the applicant's income is equal to or below 200 percent of the then-current federal poverty guidelines prescribed for the size of the household of the applicant by the United States Department of Health and Human Services or if the person is receiving Temporary Assistance for Needy Families-Cash Assistance, poverty-related veterans' benefits, or Supplemental Security Income (SSI).
- 2. There is a presumption that the applicant is not indigent if the applicant owns, or has equity in, any intangible or tangible personal property or real property or the expectancy of an interest in any such property having a net equity value of \$2,500 or more, excluding the value of the person's homestead and one vehicle having a net value not exceeding \$5,000.
- (b) Based upon its review, the clerk shall make one of \$13\$ 10:51 AM 04/30/07 c1088c1d-03

Bill No. CS for SB 1088

Barcode 314540

l the following determinations:

- 1. The applicant is not indigent.
- 2. The applicant is indigent.
- (c)1. If the clerk determines that the applicant is indigent, the clerk shall submit the determination to the office of the public defender and immediately file the determination in the case file.
- 2. If the public defender is unable to provide representation due to a conflict pursuant to s. 27.5303, the public defender shall move the court for withdrawal from representation and appointment of the office of criminal conflict and civil regional private counsel.
- (d) The duty of the clerk in determining whether an applicant is indigent shall be limited to receiving the application and comparing the information provided in the application to the criteria prescribed in this subsection. The determination of indigent status is a ministerial act of the clerk and not a decision based on further investigation or the exercise of independent judgment by the clerk. The clerk may contract with third parties to perform functions assigned to the clerk under this section.
- (e) The applicant may seek review of the clerk's determination that the applicant is not indigent in the court having jurisdiction over the matter at the next scheduled hearing. If the applicant seeks review of the clerk's determination of indigent status, the court shall make a final determination as provided in subsection (4).
- (3) APPOINTMENT OF COUNSEL ON INTERIM BASIS.--If the clerk of the court has not made a determination of indigent status at the time a person requests appointment of a public defender, the court shall make a preliminary determination of 14 00:51 AM 04/30/07 c1088c1d-03

7

8

10

11

12

17

18 19

20

21

22

2324

25

26

2728

29

Bill No. CS for SB 1088

Barcode 314540

indigent status, pending further review by the clerk, and may,

by court order, appoint a public defender, the office of

criminal conflict and civil regional counsel, or private

counsel on an interim basis.

- (4) REVIEW OF CLERK'S DETERMINATION. --
- (a) If the clerk of the court determines that the applicant is not indigent, and the applicant seeks review of the clerk's determination, the court shall make a final determination of indigent status by reviewing the information provided in the application against the criteria prescribed in subsection (2) and by considering the following additional factors:
- 13 1. Whether the applicant has been released on bail in an amount of \$5,000 or more.
- 2. Whether a bond has been posted, the type of bond, and who paid the bond.
 - 3. Whether paying for private counsel in an amount that exceeds the limitations in s. 27.5304, or other due process services creates a substantial hardship for the applicant or the applicant's family.
 - 4. Any other relevant financial circumstances of the applicant or the applicant's family.
 - (b) Based upon its review, the court shall make one of the following determinations and, if the applicant is indigent, shall appoint a public defender, the office of criminal conflict and civil regional counsel, or, if appropriate, private counsel:
 - 1. The applicant is not indigent.
 - The applicant is indigent.
- 30 (5) INDIGENT FOR COSTS.--A person who is eligible to
 31 be represented by a public defender under s. 27.51 but who is
 10:51 AM 04/30/07 c1088c1d-03

7

8 9

10

11

12

13

14 15

16

17

18

19

20

21

22

25

26

27 28

29

Barcode 314540

represented by private counsel not appointed by the court for a reasonable fee as approved by the court, on a pro bono 2 basis, or who is proceeding pro se, may move the court for a 3 determination that he or she is indigent for costs and eligible for the provision of due process services, as 5 prescribed by ss. 29.006 and 29.007, funded by the state. 6

- (a) The person must submit to the court:
- 1. The completed application prescribed in subsection (1).
- 2. In the case of a person represented by counsel, an affidavit attesting to the estimated amount of attorney's fees and the source of payment for these fees.
 - (b) In reviewing the motion, the court shall consider:
- 1. Whether the applicant applied for a determination of indigent status under subsection (1) and the outcome of such application.
- 2. The extent to which the person's income equals or exceeds the income criteria prescribed in subsection (2).
- 3. The additional factors prescribed in subsection (4).
 - 4. Whether the applicant is proceeding pro se.
 - 5. When the applicant retained private counsel.
- 23 The amount of any attorney's fees and who is paying 24 the fees.
 - (c) Based upon its review, the court shall make one of the following determinations:
 - 1. The applicant is not indigent for costs.
 - The applicant is indigent for costs.
- The provision of due process services based upon a determination that a person is indigent for costs under this 30 subsection must be effectuated pursuant to a court order, $\ensuremath{\mathtt{a}}$ 10:51 AM 04/30/07 c1088c1d-03

Barcode 314540

copy of which the clerk shall provide to counsel representing the person, or to the person directly if he or she is 2 proceeding pro se, for use in requesting payment of due 3 process expenses through the Justice Administrative Commission. Private counsel representing a person declared 5 indigent for costs shall execute the Justice Administrative 7 Commission's contract for counsel representing persons determined to be indigent for costs. 8 9 (6) DUTIES OF PARENT OR LEGAL GUARDIAN. -- A nonindigent 10 parent or legal guardian of an applicant who is a minor or an 11 adult tax-dependent person shall furnish the minor or adult tax-dependent person with the necessary legal services and 12 13 costs incident to a delinquency proceeding or, upon transfer of such person for criminal prosecution as an adult pursuant 14 15 to chapter 985, a criminal prosecution in which the person has a right to legal counsel under the Constitution of the United 16 States or the Constitution of the State of Florida. The 17 failure of a parent or legal guardian to furnish legal 18 services and costs under this section does not bar the 19 appointment of legal counsel pursuant to this section, s. 20 21 27.40, or s. 27.5303. When the public defender, the office of 22 criminal conflict and civil regional counsel, a private 23 court-appointed conflict counsel, or a private attorney is 24 appointed to represent a minor or an adult tax-dependent person in any proceeding in circuit court or in a criminal 25 proceeding in any other court, the parents or the legal 26 guardian shall be liable for payment of the fees, charges, and 27 28 costs of the representation even if the person is a minor 29 being tried as an adult. Liability for the fees, charges, and 30 costs of the representation shall be imposed in the form of a lien against the property of the nonindigent parents or legal 10:51 AM 04/30/07 c1088c1d-03

2

3 4

5

6

7

8

10

17

19

20

21

22

23 24

25

26

27

28 29

30

31

Barcode 314540

guardian of the minor or adult tax-dependent person. The lien is enforceable as provided in s. 27.561 or s. 938.29.

- (7) FINANCIAL DISCREPANCIES; FRAUD; FALSE INFORMATION. --
- (a) If the court learns of discrepancies between the application or motion and the actual financial status of the person found to be indigent or indigent for costs, the court shall determine whether the public defender, office of criminal conflict and civil regional counsel, or private attorney shall continue representation or whether the 11 authorization for any other due process services previously authorized shall be revoked. The person may be heard regarding 12 13 the information learned by the court. If the court, based on the information, determines that the person is not indigent or 14 15 indigent for costs, the court shall order the public defender, office of criminal conflict and civil regional counsel, or 16 private attorney to discontinue representation and revoke the provision of any other authorized due process services. 18
 - (b) If the court has reason to believe that any applicant, through fraud or misrepresentation, was improperly determined to be indigent or indigent for costs, the matter shall be referred to the state attorney. Twenty-five percent of any amount recovered by the state attorney as reasonable value of the services rendered, including fees, charges, and costs paid by the state on the person's behalf, shall be remitted to the Department of Revenue for deposit into the Grants and Donations Trust Fund within the Justice Administrative Commission. Seventy-five percent of any amount recovered shall be remitted to the Department of Revenue for deposit into the General Revenue Fund.
 - (c) A person who knowingly provides false information 10:51 AM 04/30/07 c1088c1d-03

Barcode 314540

to the clerk or the court in seeking a determination of indigent status under this section commits a misdemeanor of 2 3 the first degree, punishable as provided in s. 775.082 or s. 4 775.083. Section 7. Effective July 1, 2007, section 27.525, 5 Florida Statutes, is amended to read: 6 7 27.525 Indigent Criminal Defense Trust Fund. -- The Indigent Criminal Defense Trust Fund is hereby created, to be 8 administered by the Justice Administrative Commission. Funds 10 shall be credited to the trust fund as provided in s. 27.52, to be used for the purposes of indigent criminal defense as 11 appropriated by the Legislature to the public defender or the 12 office of criminal conflict and civil regional counsel set 13 forth therein. The Justice Administrative Commission shall 14 15 account for these funds on a circuit basis, and appropriations 16 from the fund shall be proportional to each circuit's collections. 17 Section 8. Effective July 1, 2007, subsections (4) and 18 (5) are added to section 27.53, Florida Statutes, to read: 19 20 27.53 Appointment of assistants and other staff; method of payment. --21 22 (4) The five criminal conflict and civil regional counsel may employ and establish, in the numbers authorized by 23 24 the General Appropriations Act, assistant regional counsel and other staff and personnel in each judicial district pursuant 25 to s. 29.006, who shall be paid from funds appropriated for 26 that purpose. Notwithstanding s. 790.01, s. 790.02, or s. 27 790.25(2)(a), an investigator employed by an office of 28 29 criminal conflict and civil regional counsel, while actually carrying out official duties, is authorized to carry concealed 30 31 weapons if the investigator complies with s. 790.25(3)(o). 19 10:51 AM 04/30/07 c1088c1d-03

1	However, such investigators are not eligible for membership in
2	the Special Risk Class of the Florida Retirement System. The
3	five regional counsel shall jointly develop recommended
4	modifications to the classification plan and the salary and
5	benefits plan for the Justice Administrative Commission. The
6	recommendations shall be submitted to the commission, the
7	office of the President of the Senate, and the office of the
8	Speaker of the House of Representatives by September 15, 2007,
9	for the regional offices' initial establishment and before
10	January 1 of each year thereafter. Such recommendations shall
11	be developed in accordance with policies and procedures of the
12	Executive Office of the Governor established in s. 216.181.
13	Each assistant regional counsel appointed by the regional
14	counsel under this section shall serve at the pleasure of the
15	regional counsel. Each investigator employed by the regional
16	counsel shall have full authority to serve any witness
17	subpoena or court order issued by any court or judge in a
18	criminal case in which the regional counsel has been appointed
19	to represent the accused.
20	(5) The appropriations for the offices of criminal
21	conflict and civil regional counsel shall be determined by a
22	funding formula and other factors that are considered
23	appropriate in a manner to be determined by this section and
24	the General Appropriations Act.
25	Section 9. Effective July 1, 2007, section 27.5301,
26	Florida Statutes, is amended to read:
27	27.5301 Salaries of public defenders, and assistant
28	public defenders, criminal conflict and civil regional
29	counsel, and assistant regional counsel
30	(1) The salaries of public defenders shall be as
31	provided in the General Appropriations Act and shall be paid
	20 10:51 AM 04/30/07 c1088cld-03

Bill No. CS for SB 1088

Barcode 314540

lin equal monthly installments.

- (2) The salary for each assistant public defender shall be set by the public defender of the same judicial circuit in an amount not to exceed 100 percent of that public defender's salary and shall be paid from funds appropriated for that purpose. Assistant public defenders who serve in less than a full-time capacity shall be compensated for services performed in an amount to be in proportion to the salary allowed for full-time services.
- (3) The salary of the criminal conflict and civil regional counsel shall be as provided in the General Appropriations Act and shall be paid in equal monthly installments.
- shall be set by the regional counsel in an amount not to exceed 100 percent of the regional counsel's salary and shall be paid from funds appropriated for that purpose. Assistant regional counsel who serve in less than a full-time capacity shall be compensated for services performed in an amount that is in proportion to the salary allowed for full-time services.

Section 10. Effective October 1, 2007, section 27.5303, Florida Statutes, is amended to read:

27.5303 Public defenders; <u>criminal conflict and civil</u>
<u>regional counsel;</u> conflict of interest.--

(1)(a) If, at any time during the representation of two or more defendants, a public defender determines that the interests of those accused are so adverse or hostile that they cannot all be counseled by the public defender or his or her staff without conflict of interest, or that none can be counseled by the public defender or his or her staff because of a conflict of interest, then the public defender shall file $\frac{21}{10:51}$ AM 04/30/07 c1088c1d-03

1	a motion to withdraw and move the court to appoint other
2	counsel. If requested by the Justice Administrative
3	Commission, the public defender shall submit a copy of the
4	motion to the Justice Administrative Commission at the time it
5	is filed with the court. The Justice Administrative Commission
6	shall have standing to appear before the court to contest any
7	motion to withdraw due to a conflict of interest. The Justice
8	Administrative Commission may contract with other public or
9	private entities or individuals to appear before the court for
10	the purpose of contesting any motion to withdraw due to a
11	conflict of interest. The court shall review and may inquire
12	or conduct a hearing into the adequacy of the public
13	defender's representations regarding a conflict of interest
14	without requiring the disclosure of any confidential
15	communications. The court shall deny the motion to withdraw if
16	the court finds the grounds for withdrawal are insufficient or
17	the asserted conflict is not prejudicial to the indigent
18	client. If the court grants the motion to withdraw, the court
19	shall appoint one or more attorneys to represent the accused,
20	as provided in s. 27.40. The public defender shall submit to
21	the Justice Administrative Commission a copy of the order
22	granting the motion to withdraw within 30 days after the
23	motion is granted. The commission shall report quarterly to
24	the Governor, the President of the Senate, and the Speaker of
25	the House of Representatives on the number of orders granting
26	motions to withdraw for each circuit.
27	(b) If, at any time during the representation of two
28	or more persons in a criminal or civil proceeding, a criminal
29	conflict and civil regional counsel determines that the
30	interests of those clients are so adverse or hostile that they
31	cannot all be counseled by the regional counsel or his or her
	10:51 AM 04/30/07 c1088c1d-03

1	staff without conflict of interest, or that none can be
2	counseled by the regional counsel or his or her staff because
3	of a conflict of interest, the regional counsel shall file a
4	motion to withdraw and move the court to appoint other
5	counsel. If requested by the Justice Administrative
6	Commission, the regional counsel shall submit a copy of the
7	motion to the Justice Administrative Commission at the time it
8	is filed with the court. The court shall review and may
9	inquire or conduct a hearing into the adequacy of the regional
10	counsel's representations regarding a conflict of interest
11	without requiring the disclosure of any confidential
12	communications. The court shall deny the motion to withdraw if
13	the court finds the grounds for withdrawal are insufficient or
14	the asserted conflict is not prejudicial to the client. If the
15	court grants the motion to withdraw, the court shall appoint
16	one or more private attorneys to represent the person as
17	provided in s. 27.40. The clerk of court shall inform the
18	regional office and the commission when the court appoints
19	private counsel.
20	(c)(b) Upon its own motion, the court shall appoint
21	such other counsel when the facts developed upon the face of
22	the record and court files in the case disclose a conflict of
23	interest. The <u>clerk</u> court shall advise the appropriate public
24	defender or criminal conflict and civil regional counsel and
25	clerk of court, in writing, with an electronic a copy to the
26	Justice Administrative Commission, if so requested by the
27	Justice Administrative Commission, when the court makes making
28	the motion and <u>appoints</u> appointing one or more attorneys to
29	represent the accused. The court shall specify the basis for
30	the conflict.
31	(d)(c) In no case shall the court approve a withdrawal
	23 10:51 AM 04/30/07 c1088cld-03

Bill No. CS for SB 1088

Barcode 314540

by the public	defender <u>or</u>	criminal	conflict	and c	civil 1	regional
counsel based	I solely upon	inadequa	ry of fund	lina c	r exce	299
	1 1	_	-	٥		-00
workload of t	he public det	fender <u>or</u>	regional	couns	<u>sel</u> .	

(e)(d) In determining whether or not there is a conflict of interest, the public defender or regional counsel shall apply the standards contained in the Uniform Standards for Use in Conflict of Interest Cases found in appendix C to the Final Report of the Article V Indigent Services Advisory Board dated January 6, 2004. Before a motion to withdraw is filed under this section, the public defender or regional counsel serving the circuit, or his or her designee, must:

1. Determine if there is a viable alternative to withdrawal from representation which would remedy the conflict of interest and, if its exists, implement that alternative; and

- 2. Approve in writing the filing of the motion to withdraw.
- (2) The court shall appoint conflict counsel pursuant to s. 27.40, first appointing the office of criminal conflict and civil regional counsel and, if the office is found to have a conflict, appointing private counsel. The appointed private attorney may not be affiliated with the public defender, or any assistant public defender, the regional counsel, or any assistant regional counsel in his or her official capacity or any other private attorney appointed to represent a codefendant. The public defender or regional counsel may not participate in case-related decisions, performance evaluations, or expense determinations in conflict cases.
- (3) Private court-appointed counsel shall be compensated as provided in s. 27.5304.
- (4)(a) If a defendant is convicted and the death \$24\$ 10:51 AM 04/30/07 \$c1088c1d-03

10:51 AM

04/30/07

c1088c1d-03

Bill No. CS for SB 1088

Barcode 314540

sentence is imposed, the appointed attorney shall continue representation through appeal to the Supreme Court. The 2 attorney shall be compensated as provided in s. 27.5304. If 3 the attorney first appointed is unable to handle the appeal, the court shall appoint another attorney and that attorney 5 shall be compensated as provided in s. 27.5304. 6 7 (b) The public defender or an attorney appointed pursuant to this section may be appointed by the court 8 rendering the judgment imposing the death penalty to represent 9 10 an indigent defendant who has applied for executive clemency 11 as relief from the execution of the judgment imposing the death penalty. 12 13 (c) When the appointed attorney in a capital case has completed the duties imposed by this section, the attorney 14 15 shall file a written report in the trial court stating the 16 duties performed by the attorney and apply for discharge. Section 11. Section 27.5304, Florida Statutes, is 17 amended to read: 18 19 27.5304 Private court-appointed counsel; 20 compensation. --21 (1) Private court-appointed counsel shall be 22 compensated by the Justice Administrative Commission as 23 provided in an amount not to exceed the fee limits established in this section $\underline{\text{and the General Appropriations Act}}. \ \underline{\text{The flat}}$ 24 fees prescribed in this section are limitations on 25 compensation. The specific flat fee amounts for compensation 26 shall be established annually in the General Appropriations 27 28 Act. The attorney also shall be reimbursed for reasonable and 29 necessary expenses in accordance with s. 29.007. If the attorney is representing a defendant charged with more than 30 31 one offense in the same case, the attorney shall be

5

7

8

10

11

12

13

14 15

16

17

18

19

20

21

28

31

Bill No. CS for SB 1088

Barcode 314540 compensated at the rate provided for the most serious offense for which he or she represented the defendant. This section does not allow stacking of the fee limits established by this section. Private court-appointed counsel providing representation under an alternative model shall enter into a uniform contract with the Justice Administrative Commission and shall use the Justice Administrative Commission's uniform procedures and forms in support of billing for attorney's fees, costs, and related expenses. Failure to comply with the terms of the contract for services may result in termination of the contract. (2) The Justice Administrative Commission shall review an intended billing by private court-appointed counsel for attorney's fees based on a flat fee per case for completeness and compliance with contractual and, statutory, and circuit Article V indigent services committee requirements. The commission may approve the intended bill for a flat fee per case for payment without approval by the court if the intended billing is correct. An intended billing that seeks compensation for any amount exceeding the flat fee established for a particular type of representation, as prescribed in the General Appropriations Act, shall comply with subsections (11)

22 <u>General Appropriations Act, shall comply with subsections (11</u>
23 <u>and (12).</u> For all other intended billings, prior to filing a

24 motion for an order approving payment of attorney's fees,

25 costs, or related expenses, the private court-appointed

26 counsel shall deliver a copy of the intended billing, together

27 with supporting affidavits and all other necessary

documentation, to the Justice Administrative Commission. The

29 Justice Administrative Commission shall review the billings,

30 affidavit, and documentation for completeness and compliance

with contractual and statutory requirements. If the Justice

26

1	Administrative Commission objects to any portion of the
2	proposed billing, the objection and reasons therefor shall be
3	communicated to the private court-appointed counsel. The
4	private court-appointed counsel may thereafter file his or her
5	motion for order approving payment of attorney's fees, costs,
6	or related expenses together with supporting affidavits and
7	all other necessary documentation. The motion must specify
8	whether the Justice Administrative Commission objects to any
9	portion of the billing or the sufficiency of documentation and
10	shall attach the Justice Administrative Commission's letter
11	stating its objection. The attorney shall have the burden to
12	prove the entitlement to attorney's fees, costs, or related
13	expenses. A copy of the motion and attachments shall be served
14	on the Justice Administrative Commission at least 5 business
15	days prior to the date of a hearing. The Justice
16	Administrative Commission shall have standing to appear before
17	the court to contest any motion for order approving payment of
18	attorney's fees, costs, or related expenses and may
19	participate in a hearing on the motion by use of telephonic or
20	other communication equipment unless ordered otherwise. The
21	Justice Administrative Commission may contract with other
22	public or private entities or individuals to appear before the
23	court for the purpose of contesting any motion for order
24	approving payment of attorney's fees, costs, or related
25	expenses. The fact that the Justice Administrative Commission
26	has not objected to any portion of the billing or to the
27	sufficiency of the documentation is not binding on the court.
28	(3) The court retains primary authority and
29	responsibility for determining the reasonableness of all
30	billings for attorney's fees, costs, and related expenses,
31	subject to statutory limitations. Private court-appointed
	10:51 AM 04/30/07 27 c1088cld-03

1	counsel is entitled to compensation upon final disposition of
2	a case, except as provided in subsections (7), (8), and (10).
3	(4) The attorney shall submit a bill for attorney's
4	fees, costs, and related expenses within 90 days after the
5	disposition of the case at the lower court level,
6	notwithstanding any appeals. The Justice Administrative
7	Commission shall provide by contract with the attorney for
8	imposition of a penalty of 15 percent of the allowable
9	attorney's fees, costs, and related expenses for a bill that
10	is submitted more than 90 days after the disposition of the
11	case at the lower court level, notwithstanding any appeals.
12	Before final disposition of a case, a private court-appointed
13	counsel may file a motion for fees, costs, and related
14	expenses for services completed up to the date of the motion
15	in any case or matter in which legal services have been
16	provided by the attorney for more than 1 year. The amount
17	approved by the court may not exceed 80 percent of the fees
18	earned, or costs and related expenses incurred, to date, or an
19	amount proportionate to the maximum fees permitted under this
20	section based on legal services provided to date, whichever is
21	less. The court may grant the motion if counsel shows that
22	failure to grant the motion would work a particular hardship
23	upon counsel.
24	(5) The compensation for representation in a
25	criminal proceeding shall not exceed the following:
26	(a)1. For misdemeanors and juveniles represented at
27	the trial level: \$1,000.
28	2. For noncapital, nonlife felonies represented at the
29	trial level: \$2,500.
30	3. For life felonies represented at the trial level:
31	\$3,000. 28
	10:51 AM 04/30/07 c1088c1d-03

3 4

5

6

7

8

9 10

11

12 13

14

15

16

17

18

19

21

22

23 24

25

26

27

28 29

30 31

Bill No. CS for SB 1088

Barcode 314540

4. For capital cases represented at the trial level: \$15,000 \$3,500. For purposes of this subparagraph, a "capital case" is any offense for which the potential sentence is death and the state has not waived seeking the death penalty. 5. For representation on appeal: \$2,000. (b) If a death sentence is imposed and affirmed on appeal to the Supreme Court, the appointed attorney shall be allowed compensation, not to exceed \$1,000, for attorney's fees and costs incurred in representing the defendant as to an application for executive clemency, with compensation to be paid out of general revenue from funds budgeted to the Department of Corrections. (4) By January 1 of each year, the Article V Indigent Services Advisory Board shall recommend to the Legislature any adjustments to the compensation provisions of this section. (6)(5) For compensation for representation pursuant to a court appointment in a proceeding under chapter 39: (a) At the trial level, compensation for representation for dependency proceedings shall not exceed 20 \$1,000 for the first year following the date of appointment and shall not exceed \$200 each year thereafter. Compensation shall be paid based upon representation of a parent irrespective of the number of case numbers that may be assigned or the number of children involved, including any children born during the pendency of the proceeding. Any appeal, except for an appeal from an adjudication of dependency, shall be completed by the trial attorney and is considered compensated by the flat fee for dependency proceedings. 1. Counsel may bill the flat fee not exceeding \$1,000 following disposition or upon dismissal of the petition.

1	2. Counsel may bill the annual flat fee not exceeding
2	\$200 following the first judicial review in the second year
3	following the date of appointment and each year thereafter as
4	long as the case remains under protective supervision.
5	3. If the court grants a motion to reactivate
6	protective supervision, the attorney shall receive the annual
7	flat fee not exceeding \$200 following the first judicial
8	review and up to an additional \$200 each year thereafter.
9	4. If, during the course of dependency proceedings, a
10	proceeding to terminate parental rights is initiated,
11	compensation shall be as set forth in paragraph (b). If
12	counsel handling the dependency proceeding is not authorized
13	to handle proceedings to terminate parental rights, the
14	counsel must withdraw and new counsel must be appointed.
15	(b) At the trial level, compensation for
16	representation in termination of parental rights proceedings
17	shall not exceed \$1,000 for the first year following the date
18	of appointment and shall not exceed \$200 each year thereafter.
19	Compensation shall be paid based upon representation of a
20	parent irrespective of the number of case numbers that may be
21	assigned or the number of children involved, including any
22	children born during the pendency of the proceeding. Any
23	appeal, except for an appeal from an order granting or denying
24	termination of parental rights, shall be completed by trial
25	counsel and is considered compensated by the flat fee for
26	termination of parental rights proceedings. If the individual
27	has dependency proceedings ongoing as to other children, those
28	proceedings are considered part of the termination of parental
29	rights proceedings as long as that termination of parental
30	rights proceeding is ongoing.
31	1. Counsel may bill the flat fee not exceeding \$1,000
	30 10:51 AM 04/30/07 c1088cld-03

1	30 days after rendition of the final order. Each request for
2	payment submitted to the Justice Administrative Commission
3	must include the trial counsel's certification that:
4	a. Counsel discussed grounds for appeal with the
5	parent or that counsel attempted and was unable to contact the
6	parent; and
7	b. No appeal will be filed or that a notice of appeal
8	and a motion for appointment of appellate counsel, containing
9	the signature of the parent, have been filed.
10	2. Counsel may bill the annual flat fee not exceeding
11	\$200 following the first judicial review in the second year
12	after the date of appointment and each year thereafter as long
13	as the termination of parental rights proceedings are still
14	ongoing.
15	(c) For appeals from an adjudication of dependency,
16	compensation may not exceed \$1,000.
17	1. Counsel may bill a flat fee not exceeding \$750 upon
18	filing the initial brief or the granting of a motion to
19	withdraw.
20	2. If a brief is filed, counsel may bill an additional
21	flat fee not exceeding \$250 upon rendition of the mandate.
22	(d) For an appeal from an adjudication of termination
23	of parental rights, compensation may not exceed \$2,000.
24	1. Counsel may bill a flat fee not exceeding \$1,000
25	upon filing the initial brief or the granting of a motion to
26	withdraw.
27	2. If a brief is filed, counsel may bill an additional
28	flat fee not exceeding \$1,000 upon rendition of the mandate.
29	If counsel is entitled to receive compensation for
30	representation pursuant to court appointment in a termination
31	of parental rights proceeding under chapter 39, such 31
	10:51 AM 04/30/07 c1088cld-03

1	compensation shall not exceed \$1,000 at the trial level and
2	\$2,500 at the appellate level.
3	$\frac{(7)}{(b)}$ Counsel entitled to receive compensation $from$
4	the state for representation pursuant to court appointment in
5	a proceeding under chapter 384 <u>, chapter 390,</u> or chapter 392 <u>,</u>
6	chapter 393, chapter 394, chapter 397, chapter 415, chapter
7	743, chapter 744, or chapter 984 shall receive reasonable
8	compensation not to exceed the limits prescribed in the
9	General Appropriations Act as fixed by the court making the
10	appointment.
11	(8) (6) A private attorney appointed in lieu of the
12	public defender or the criminal conflict and civil regional
13	counsel to represent an indigent defendant may not reassign or
14	subcontract the case to another attorney or allow another
15	attorney to appear at a critical stage of a case who is not on
16	the registry developed under s. 27.40.
17	(7) Private court-appointed counsel representing a
18	parent in a dependency case that is open may submit a request
19	for payment to the Justice Administrative Commission at the
20	following intervals:
21	(a) Upon entry of an order of disposition as to the
22	parent being represented.
23	(b) Upon conclusion of a 12-month permanency review.
24	(c) Following a judicial review hearing.
25	
26	In no case, however, may counsel submit requests under this
27	subsection more than once per quarter, unless the court finds
28	extraordinary circumstances justifying more frequent
29	submission of payment requests.
30	(9)(8) Private court-appointed counsel representing an
31	individual in an appeal to a district court of appeal or the 32
	10:51 AM 04/30/07 c1088c1d-03

Barcode 314540

Supreme Court may submit a request for payment to the Justice Administrative Commission at the following intervals: 2 (a) Upon the filing of an appellate brief, including, 3 but not limited to, a reply brief. (b) When the opinion of the appellate court is 5 6 finalized. 7 (10)(9) Private court-appointed counsel may not bill for preparation of invoices whether or not the case is paid on 8 the basis of an hourly rate or by flat fee. 10 (10) The Justice Administrative Commission shall 11 develop a schedule to provide partial payment of criminal attorney fees for cases that are not resolved within 6 months. 12 13 The schedule must provide that the aggregate payments shall not exceed limits established by law. Any partial payment made 14 15 pursuant to this subsection shall not exceed the actual value of services provided to date. Any partial payment shall be 16 proportionate to the value of services provided based on 17 18 payment rates included in the contract, not to exceed any 19 limit provided by law. (11) It is the intent of the Legislature that the flat 20 21 fees prescribed under this section and the General 22 Appropriations Act comprise the full and complete compensation for private court-appointed counsel. It is further the intent 23 2.4 of the Legislature that the fees in this section are prescribed for the purpose of providing counsel with notice of 25 the limit on the amount of compensation for representation in 26 particular proceedings. 27 (a) If court-appointed counsel moves to withdraw prior 28 29 to the full performance of his or her duties through the 30 completion of the case, the court shall presume that the attorney is not entitled to the payment of the full flat fee 33 10:51 AM 04/30/07 c1088c1d-03

1	established under this section and the General Appropriations
2	Act.
3	(b) If court-appointed counsel is allowed to withdraw
4	from representation prior to the full performance of his or
5	her duties through the completion of the case and the court
6	appoints a subsequent attorney, the total compensation for the
7	initial and any and all subsequent attorneys may not exceed
8	the flat fee established under this section and the General
9	Appropriations Act, except as provided in subsection (12).
10	
11	This subsection constitutes notice to any subsequently
12	appointed attorney that he or she will not be compensated the
13	<u>full flat fee.</u>
14	(12) The Legislature recognizes that on rare occasions
15	an attorney may receive a case that requires extraordinary and
16	unusual effort.
17	(a) If counsel seeks compensation that exceeds the
18	limits prescribed under this section and the General
19	Appropriations Act, he or she must file a motion with the
20	chief judge for an order approving payment of attorney's fees
21	in excess of these limits.
22	1. Prior to filing the motion, the counsel shall
23	deliver a copy of the intended billing, together with
24	supporting affidavits and all other necessary documentation,
25	to the Justice Administrative Commission.
26	2. The Justice Administrative Commission shall review
27	the billings, affidavit, and documentation for completeness
28	and compliance with contractual and statutory requirements. If
29	the Justice Administrative Commission objects to any portion
30	of the proposed billing, the objection and reasons therefor
31	shall be communicated in writing to the private
	34 10.51 AM 04/20/07

1	court-appointed counsel. The counsel may thereafter file his
2	or her motion, which must specify whether the commission
3	objects to any portion of the billing or the sufficiency of
4	documentation, and shall attach the commission's letter
5	stating its objection.
6	(b) Following receipt of the motion to exceed the fee
7	limits, the chief judge or a designee shall hold an
8	evidentiary hearing.
9	1. At the hearing, the attorney seeking compensation
10	must prove by competent and substantial evidence that the case
11	required extraordinary and unusual efforts. The chief judge or
12	designee shall consider criteria such as the number of
13	witnesses, the complexity of the factual and legal issues, and
14	the length of trial. The fact that a trial was conducted in a
15	case does not, by itself, constitute competent substantial
16	evidence of an extraordinary and unusual effort. In a criminal
17	case, relief under this section may not be granted if the
18	number of work hours does not exceed 75 or the number of the
19	state's witnesses deposed does not exceed 20.
20	2. The chief judge or designee shall enter a written
21	order detailing his or her findings and identifying the
22	extraordinary nature of the time and efforts of the attorney
23	in the case which warrant exceeding the flat fee established
24	by this section and the General Appropriations Act.
25	(c) A copy of the motion and attachments shall be
26	served on the Justice Administrative Commission at least 5
27	business days prior to the date of a hearing. The Justice
28	Administrative Commission shall have standing to appear before
29	the court, including at the hearing under paragraph (b), to
30	contest any motion for an order approving payment of
31	attorney's fees, costs, or related expenses and may
	35 10.51 AM 04/20/07

1	participate in a hearing on the motion by use of telephonic or
2	other communication equipment unless ordered otherwise. The
3	Justice Administrative Commission may contract with other
4	public or private entities or individuals to appear before the
5	court for the purpose of contesting any motion for an order
6	approving payment of attorney's fees, costs, or related
7	expenses. The fact that the Justice Administrative Commission
8	has not objected to any portion of the billing or to the
9	sufficiency of the documentation is not binding on the court.
10	(d) If the chief judge or designee finds that counsel
11	has proved by competent and substantial evidence that the case
12	required extraordinary and unusual efforts, the chief judge or
13	designee shall order the compensation to be paid to the
14	attorney at a percentage above the flat fee rate, depending on
15	the extent of the unusual and extraordinary effort required.
16	The percentage shall be only the rate necessary to ensure that
17	the fees paid are not confiscatory under common law. The
18	percentage may not exceed 200 percent of the established flat
19	fee, absent a specific finding that 200 percent of the flat
20	fee in the case would be confiscatory. If the chief judge or
21	designee determines that 200 percent of the flat fee would be
22	confiscatory, he or she shall order the amount of compensation
23	using an hourly rate not to exceed \$75 per hour for a
24	noncapital case and \$100 per hour for a capital case. However,
25	the compensation calculated by using the hourly rate shall be
26	only that amount necessary to ensure that the total fees paid
27	are not confiscatory.
28	(e) Any order granting relief under this subsection
29	must be attached to the final request for a payment submitted
30	to the Justice Administrative Commission.
31	(f) The Justice Administrative Commission shall 36

Barcode 314540

provide to the Office of the State Courts Administrator data concerning the number of cases approved for compensation in 2 excess of the limitation and the amount of these awards by 3 4 circuit and by judge. The Office of the State Courts Administrator shall report the data quarterly to the President 5 of the Senate, the Speaker of the House of Representatives, 7 the Chief Justice of the Supreme Court, and the chief judge of each circuit. 8 9 Section 12. Effective July 1, 2007, section 27.54, 10 Florida Statutes, is amended to read: 11 27.54 Limitation on payment of expenditures for public defender's office other than by the state.--12 (1) All payments for the salary of the public defender 13 and the criminal conflict and civil regional counsel and for 14 15 the necessary expenses of office, including salaries of assistants and staff, shall be considered as being for a valid 16 public purpose. Travel expenses shall be paid in accordance 17 with the provisions of s. 112.061. 18 19 (2) A county or municipality may contract with, or appropriate or contribute funds to, the operation of the 20 offices of the various public defenders and regional counsel 21 22 as provided in this subsection. A public defender or regional counsel defending violations of special laws or county or 23 24 municipal ordinances punishable by incarceration and not ancillary to a state charge shall contract with counties and 25 municipalities to recover the full cost of services rendered 26 on an hourly basis or reimburse the state for the full cost of 27 28 assigning one or more full-time equivalent attorney positions 29 to work on behalf of the county or municipality. Notwithstanding any other provision of law, in the case of a 30

04/30/07

31

10:51 AM

2122

23

25

26

2728

29

30

Bill No. CS for SB 1088

Barcode 314540

defender or regional counsel shall contract for full reimbursement, or for reimbursement as the parties otherwise 2 agree. In local ordinance violation cases, the county or 3 municipality shall pay for due process services that are approved by the court, including deposition costs, deposition 5 transcript costs, investigative costs, witness fees, expert 7 witness costs, and interpreter costs. The person charged with the violation shall be assessed a fee for the services of a 8 public defender or regional counsel and other costs and fees 10 paid by the county or municipality, which assessed fee may be 11 reduced to a lien, in all instances in which the person enters a plea of guilty or no contest or is found to be in violation 12 or guilty of any count or lesser included offense of the 13 charge or companion case charges, regardless of adjudication. 14 15 The court shall determine the amount of the obligation. The 16 county or municipality may recover assessed fees through collections court or as otherwise permitted by law, and any 17 fees recovered pursuant to this section shall be forwarded to 18 19 the applicable county or municipality as reimbursement.

- (a) A contract for reimbursement on an hourly basis shall require a county or municipality to reimburse the public defender <u>or regional counsel</u> for services rendered at a rate of \$50 per hour. If an hourly rate is specified in the General Appropriations Act, that rate shall control.
- (b) A contract for assigning one or more full-time equivalent attorney positions to perform work on behalf of the county or municipality shall assign one or more full-time equivalent positions based on estimates by the public defender or regional counsel of the number of hours required to handle the projected workload. The full cost of each full-time equivalent attorney position on an annual basis shall be \$50, 38

8

10

11

12 13

14 15

16

17

18

19

2021

22

23

24

25

26

27

28 29

30

Bill No. CS for SB 1088

Barcode 314540

or the amount specified in the General Appropriations Act,
multiplied by the legislative budget request standard for
available work hours for one full-time equivalent attorney
position, or, in the absence of that standard, 1,854 hours.
The contract may provide for funding full-time equivalent
positions in one-quarter increments.

- (c) Any payments received pursuant to this subsection shall be deposited into the Grants and Donations Trust Fund within the Justice Administrative Commission for appropriation by the Legislature.
- (3) No public defender, or assistant public defender, regional counsel, or assistant regional counsel shall receive from any county or municipality any supplemental salary, except as provided in this section.
- (4) Unless expressly authorized by law or in the General Appropriations Act, public defenders and regional counsel are prohibited from spending state-appropriated funds on county funding obligations under s. 14, Art. V of the State Constitution beginning January 1, 2005. This includes expenditures on communications services and facilities as defined in s. 29.008. This does not prohibit a public defender from spending funds for these purposes in exceptional circumstances when necessary to maintain operational continuity in the form of a short-term advance pending reimbursement from the county. If a public defender or regional counsel provides short-term advance funding for a county responsibility as authorized by this subsection, the public defender or regional counsel shall request full reimbursement from the board of county commissioners prior to making the expenditure or at the next meeting of the board of county commissioners after the expenditure is made. The total 10:51 AM 04/30/07 c1088c1d-03

1	of all short-term advances authorized by this subsection shall
2	not exceed 2 percent of the public defender's or regional
3	counsel's approved operating budget in any given year. No
4	short-term advances authorized by this subsection shall be
5	permitted until all reimbursements arising from advance
6	funding in the prior state fiscal year have been received by
7	the public defender or regional counsel. All reimbursement
8	payments received by the public defender or regional counsel
9	shall be deposited into the General Revenue Fund.
10	Notwithstanding the provisions of this subsection, the public
11	defender or regional counsel may expend funds for the purchase
12	of computer systems, including associated hardware and
13	software, and for personnel related to this function.
14	Section 13. Effective October 1, 2007, section 27.59,
15	Florida Statutes, is amended to read:
16	27.59 Access to prisonersThe public defenders, and
17	assistant public defenders, criminal conflict and civil
18	regional counsel, and assistant regional counsel shall be
19	empowered to inquire of all persons who are incarcerated in
20	lieu of bond and to tender them advice and counsel at any
21	time, but the provisions of this section shall not apply with
22	respect to persons who have engaged private counsel.
23	Section 14. Effective October 1, 2007, section 28.24,
24	Florida Statutes, is amended to read:
25	28.24 Service charges by clerk of the circuit
26	courtThe clerk of the circuit court shall charge for
27	services rendered by the clerk's office in recording documents
28	and instruments and in performing the duties enumerated in
29	amounts not to exceed those specified in this section.
30	Notwithstanding any other provision of this section, the clerk
31	of the circuit court shall provide without charge to the state
	40 10:51 AM 04/30/07 c1088c1d-03

1	attorney, public defender, guardian ad litem, public guardian,
2	attorney ad litem, criminal conflict and civil regional
3	counsel, and private court-appointed counsel paid by the
4	state, and to the authorized staff acting on behalf of each,
5	access to and a copy of any public record, if the requesting
6	party is entitled by law to view the exempt or confidential
7	record, as maintained by and in the custody of the clerk of
8	the circuit court as provided in general law and the Florida
9	Rules of Judicial Administration. The clerk of the circuit
10	court may provide the requested public record in an electronic
11	format in lieu of a paper format when capable of being
12	accessed by the requesting entity.
13	
14	Charges
15	
16	(1) For examining, comparing, correcting, verifying,
17	and certifying transcripts of record in appellate proceedings,
18	prepared by attorney for appellant or someone else other than
19	clerk per page4.50
20	(2) For preparing, numbering, and indexing an original
21	record of appellate proceedings, per instrument3.00
22	(3) For certifying copies of any instrument in the
23	public records
24	(4) For verifying any instrument presented for
25	certification prepared by someone other than clerk, per page
26	3.00
27	(5)(a) For making copies by photographic process of
28	any instrument in the public records consisting of pages of
29	not more than 14 inches by 8 1/2 inches, per page1.00
30	(b) For making copies by photographic process of any
31	
	instrument in the public records of more than 14 inches by 8 41

1	1/2 inches, per page5.00
2	(6) For making microfilm copies of any public records:
3	(a) 16 mm 100' microfilm roll
4	(b) 35 mm 100' microfilm roll52.50
5	(c) Microfiche, per fiche
6	(7) For copying any instrument in the public records
7	by other than photographic process, per page6.00
8	(8) For writing any paper other than herein
9	specifically mentioned, same as for copying, including signing
10	and sealing6.00
11	(9) For indexing each entry not recorded1.00
12	(10) For receiving money into the registry of court:
13	(a)1. First \$500, percent3
14	2. Each subsequent \$100, percent
15	(b) Eminent domain actions, per deposit\$150.00
16	(11) For examining, certifying, and recording plats
17	and for recording condominium exhibits larger than 14 inches
18	by 8 1/2 inches:
19	(a) First page30.00
20	(b) Each additional page15.00
21	(12) For recording, indexing, and filing any
22	instrument not more than 14 inches by 8 1/2 inches, including
23	required notice to property appraiser where applicable:
24	(a) First page or fraction thereof5.00
25	(b) Each additional page or fraction thereof4.00
26	(c) For indexing instruments recorded in the official
27	records which contain more than four names, per additional
28	name1.00
29	(d) An additional service charge shall be paid to the
30	clerk of the circuit court to be deposited in the Public
31	Records Modernization Trust Fund for each instrument listed in 42
	10:51 AM 04/30/07 c1088c1d-03

1	s. 28.222, except judgments received from the courts and
2	notices of lis pendens, recorded in the official records:
3	1. First page
4	2. Each additional page
5	
6	Said fund shall be held in trust by the clerk and used
7	exclusively for equipment and maintenance of equipment,
8	personnel training, and technical assistance in modernizing
9	the public records system of the office. In a county where the
10	duty of maintaining official records exists in an office other
11	than the office of the clerk of the circuit court, the clerk
12	of the circuit court is entitled to 25 percent of the moneys
13	deposited into the trust fund for equipment, maintenance of
14	equipment, training, and technical assistance in modernizing
15	the system for storing records in the office of the clerk of
16	the circuit court. The fund may not be used for the payment of
17	travel expenses, membership dues, bank charges,
18	staff-recruitment costs, salaries or benefits of employees,
19	construction costs, general operating expenses, or other costs
20	not directly related to obtaining and maintaining equipment
21	for public records systems or for the purchase of furniture or
22	office supplies and equipment not related to the storage of
23	records. On or before December 1, 1995, and on or before
24	December 1 of each year immediately preceding each year during
25	which the trust fund is scheduled for legislative review under
26	s. 19(f)(2), Art. III of the State Constitution, each clerk of
27	the circuit court shall file a report on the Public Records
28	Modernization Trust Fund with the President of the Senate and
29	the Speaker of the House of Representatives. The report must
30	itemize each expenditure made from the trust fund since the
31	last report was filed; each obligation payable from the trust
	10:51 AM 04/30/07 c1088cld-03

c1088c1d-03

Bill No. CS for SB 1088

9 10

11

12

17

19

27

10:51 AM

04/30/07

Barcode 314540

fund on that date; and the percentage of funds expended for each of the following: equipment, maintenance of equipment, 2 personnel training, and technical assistance. The report must 3 indicate the nature of the system each clerk uses to store, maintain, and retrieve public records and the degree to which 5 the system has been upgraded since the creation of the trust 6 7 fund. (e) An additional service charge of \$4 per page shall 8

- be paid to the clerk of the circuit court for each instrument listed in s. 28.222, except judgments received from the courts and notices of lis pendens, recorded in the official records. From the additional \$4 service charge collected:
- 1. If the counties maintain legal responsibility for 13 the costs of the court-related technology needs as defined in 14 15 s. 29.008(1)(f)2. and (h), 10 cents shall be distributed to 16 the Florida Association of Court Clerks and Comptroller, Inc., for the cost of development, implementation, operation, and maintenance of the clerks' Comprehensive Case Information 18 System, in which system all clerks shall participate on or 20 before January 1, 2006; \$1.90 shall be retained by the clerk to be deposited in the Public Records Modernization Trust Fund 21 22 and used exclusively for funding court-related technology needs of the clerk as defined in s. 29.008(1)(f)2. and (h); 23 24 and \$2 shall be distributed to the board of county commissioners to be used exclusively to fund court-related 25 technology, and court technology needs as defined in s. 26 29.008(1)(f)2. and (h) for the state trial courts, state attorney, and public defender, and criminal conflict and civil 28 <u>regional counsel</u> in that county. If the counties maintain 29 legal responsibility for the costs of the court-related 30 technology needs as defined in s. 29.008(1)(f)2. and (h), 31

1	notwithstanding any other provision of law, the county is not
2	required to provide additional funding beyond that provided
3	herein for the court-related technology needs of the clerk as
4	defined in s. 29.008(1)(f)2. and (h). All court records and
5	official records are the property of the State of Florida,
6	including any records generated as part of the Comprehensive
7	Case Information System funded pursuant to this paragraph and
8	the clerk of court is designated as the custodian of such
9	records, except in a county where the duty of maintaining
10	official records exists in a county office other than the
11	clerk of court or comptroller, such county office is
12	designated the custodian of all official records, and the
13	clerk of court is designated the custodian of all court
14	records. The clerk of court or any entity acting on behalf of
15	the clerk of court, including an association, shall not charge
16	a fee to any agency as defined in s. 119.011, the Legislature,
17	or the State Court System for copies of records generated by
18	the Comprehensive Case Information System or held by the clerk
19	of court or any entity acting on behalf of the clerk of court,
20	including an association.
21	2. If the state becomes legally responsible for the
22	costs of court-related technology needs as defined in s.
23	29.008(1)(f)2. and (h), whether by operation of general law or
24	by court order, \$4 shall be remitted to the Department of
25	Revenue for deposit into the General Revenue Fund.
26	(13) Oath, administering, attesting, and sealing, not
27	otherwise provided for herein
28	(14) For validating certificates, any authorized
29	bonds, each3.00
30	(15) For preparing affidavit of domicile5.00
31	(16) For exemplified certificates, including signing 45
	10:51 AM 04/30/07 c1088c1d-03

1	and sealing6.00
2	(17) For authenticated certificates, including signing
3	and sealing6.00
4	(18)(a) For issuing and filing a subpoena for a
5	witness, not otherwise provided for herein (includes writing,
6	preparing, signing, and sealing)6.00
7	(b) For signing and sealing only1.50
8	(19) For approving bond
9	(20) For searching of records, for each year's search
10	1.50
11	(21) For processing an application for a tax deed sale
12	(includes application, sale, issuance, and preparation of tax
13	deed, and disbursement of proceeds of sale), other than excess
14	proceeds
15	(22) For disbursement of excess proceeds of tax deed
16	sale, first \$100 or fraction thereof10.00
17	(23) Upon receipt of an application for a marriage
18	license, for preparing and administering of oath; issuing,
19	sealing, and recording of the marriage license; and providing
20	a certified copy30.00
21	(24) For solemnizing matrimony30.00
22	(25) For sealing any court file or expungement of any
23	record
24	(26)(a) For receiving and disbursing all restitution
25	payments, per payment
26	(b) For receiving and disbursing all partial payments,
27	other than restitution payments, for which an administrative
28	processing service charge is not imposed pursuant to s.
29	28.246, per month5.00
30	(c) For setting up a payment plan, a one-time
31	administrative processing charge in lieu of a per month charge 46
	10:51 AM 04/30/07 c1088c1d-03

1	under paragraph (b)25.00
2	(27) Postal charges incurred by the clerk of the
3	circuit court in any mailing by certified or registered mail
4	shall be paid by the party at whose instance the mailing is
5	made.
6	(28) For furnishing an electronic copy of information
7	contained in a computer database: a fee as provided for in
8	chapter 119.
9	Section 15. Effective October 1, 2007, section 28.345,
10	Florida Statutes, is amended to read:
11	28.345 Exemption from court-related fees and
12	chargesNotwithstanding any other provision of this chapter
13	or law to the contrary, judges and those court staff acting on
14	behalf of judges, state attorneys, guardians ad litem, public
15	guardians, attorneys ad litem, court-appointed private
16	counsel, criminal conflict and civil regional counsel, and
17	public defenders, acting in their official capacity, and state
18	agencies, are exempt from all court-related fees and charges
19	assessed by the clerks of the circuit courts.
20	Section 16. Effective July 1, 2007, section 29.001,
21	Florida Statutes, is amended to read:
22	29.001 State courts system elements and definitions
23	(1) For the purpose of implementing s. 14, Art. V of
24	the State Constitution, the state courts system is defined to
25	include the enumerated elements of the Supreme Court, district
26	courts of appeal, circuit courts, county courts, and certain
27	supports thereto. The offices of public defenders and state
28	attorneys are defined to include the enumerated elements of
29	the 20 state attorneys' offices and the enumerated elements of
30	the 20 public defenders' offices and five offices of criminal
31	<pre>conflict and civil regional counsel. Court-appointed counsel 47</pre>
	10:51 AM 04/30/07 c1088c1d-03

18

19

20

21 22

23

2.4

25

26

27

28 29

30

Bill No. CS for SB 1088

Barcode 314540

are defined to include the enumerated elements for counsel appointed to ensure due process in criminal and civil 2 proceedings in accordance with state and federal 3 constitutional guarantees. Funding for the state courts system, the state attorneys' offices, the public defenders' 5 offices, the offices of criminal conflict and civil regional 7 counsel, and other court-appointed counsel shall be provided from state revenues appropriated by general law. 8 9 (2) Although a program or function currently may be 10 funded by the state or prescribed or established in general 11 law, this does not designate the program or function as an element of the state courts system, state attorneys' offices, 12 13 public defenders' offices, or the offices of the circuit and county court clerks performing court-related functions as 14 15 described in s. 14, Art. V of the State Constitution. 16 Section 17. Effective July 1, 2007, section 29.006,

Florida Statutes, is amended to read:

29.006 Public defenders and Indigent defense costs. -- For purposes of implementing s. 14, Art. V of the State Constitution, the elements of the public defenders' offices and criminal conflict and civil regional counsel offices to be provided from state revenues appropriated by general law are as follows:

- (1) The public defender of each judicial circuit and assistant public defenders and other staff as determined by general law. The regional counsel of each judicial district, the assistant regional counsel, and other staff as determined by general law.
- (2) Reasonable court reporting and transcription services necessary to meet constitutional or statutory requirements, including the cost of transcribing and copying 10:51 AM 04/30/07 c1088c1d-03

Barcode 314540

depositions of witnesses and the cost of foreign language and sign-language interpreters and translators.

- (3) Witnesses, including expert witnesses, summoned to appear for an investigation, preliminary hearing, or trial in a case when the witnesses are summoned on behalf of an indigent defendant, and any other expert witnesses required in a court hearing by law or whomever the public defender or regional counsel deems necessary for the performance of his or her duties.
- (4) Mental health professionals appointed pursuant to s. 394.473 and required in a court hearing involving an indigent, and mental health professionals appointed pursuant to s. 916.115(2) and required in a court hearing involving an indigent.
- (5) Reasonable transportation services in the performance of constitutional and statutory responsibilities. Motor vehicles owned by counties and provided exclusively to public defenders as of July 1, 2003, and any additional vehicles owned by the counties and provided exclusively to public defenders during fiscal year 2003-2004 shall be transferred by title to the state effective July 1, 2004.
- (6) Travel expenses reimbursable under s. 112.061 reasonably necessary in the performance of constitutional and statutory responsibilities.
- (7) Reasonable library and electronic legal research services, other than a public law library.
- (8) Reasonable pretrial consultation fees and costs. Section 18. Effective October 1, 2007, section 29.007, Florida Statutes, is amended to read:
- 29.007 Court-appointed counsel.--For purposes of
 implementing s. 14, Art. V of the State Constitution, the
 49
 10:51 AM 04/30/07 c1088c1d-03

Barcode 314540

elements of court-appointed counsel to be provided from state revenues appropriated by general law are as follows:

- (1) Private attorneys appointed by the court to handle cases where the defendant is indigent and cannot be represented by the public defender or the office of criminal conflict and civil regional counsel under ss. 27.42 and 27.53.
- regional counsel has a conflict of interest, private attorneys appointed by the court to represent indigents or other classes of litigants in civil proceedings requiring court-appointed counsel in accordance with state and federal constitutional guarantees and federal and state statutes.
- (3) Reasonable court reporting and transcription services necessary to meet constitutional or statutory requirements, including the cost of transcribing and copying depositions of witnesses and the cost of foreign language and sign-language interpreters and translators.
- (4) Witnesses, including expert witnesses, summoned to appear for an investigation, preliminary hearing, or trial in a case when the witnesses are summoned on behalf of an indigent, and any other expert witnesses approved by the court.
- (5) Mental health professionals appointed pursuant to s. 394.473 and required in a court hearing involving an indigent, mental health professionals appointed pursuant to s. 916.115(2) and required in a court hearing involving an indigent, and any other mental health professionals required by law for the full adjudication of any civil case involving an indigent person.
 - (6) Reasonable pretrial consultation fees and costs.
- (7) Travel expenses reimbursable under s. 112.061 10:51 AM 04/30/07 c1088c1d-03

Barcode 314540

reasonably necessary in the performance of constitutional and 2 statutory responsibilities. 3 4 Subsections (3), (4), (5), (6), and (7) apply when court-appointed counsel is appointed; when the court 5 determines that the litigant is indigent for costs; or when 7 the litigant is acting pro se and the court determines that the litigant is indigent for costs at the trial or appellate 8 level. This section applies in any situation in which the 9 10 court appoints counsel to protect a litigant's due process 11 rights. The Justice Administrative Commission shall approve uniform contract forms for use in processing payments for due 12 13 process services under this section. In each case in which a private attorney represents a person determined by the court 14 15 to be indigent for costs, the attorney shall execute the 16 commission's contract for private attorneys representing persons determined to be indigent for costs. 17 Section 19. Effective July 1, 2007, subsections (1) 18 and (2) of section 29.008, Florida Statutes, are amended to 19 20 read: 21 29.008 County funding of court-related functions. --22 (1) Counties are required by s. 14, Art. V of the State Constitution to fund the cost of communications 23 24 services, existing radio systems, existing multiagency criminal justice information systems, and the cost of 25 construction or lease, maintenance, utilities, and security of 26 facilities for the circuit and county courts, public 27 defenders' offices, state attorneys' offices, guardian ad 28 29 litem offices, and the offices of the clerks of the circuit and county courts performing court-related functions. For 30 purposes of this section, the term "circuit and county courts" 10:51 AM 04/30/07 c1088c1d-03

c1088c1d-03

Bill No. CS for SB 1088

10:51 AM

04/30/07

Barcode 314540

includes shall include the offices and staffing of the guardian ad litem programs, and the term "public defenders' 2 offices" includes the offices of criminal conflict and civil 3 <u>regional counsel</u>. The county designated under s. 35.05(1) as the headquarters for each appellate district shall fund these 5 costs for the appellate division of the public defender's 7 office in that county. For purposes of implementing these requirements, the term: 8 9 (a) "Facility" means reasonable and necessary 10 buildings and office space and appurtenant equipment and 11 furnishings, structures, real estate, easements, and related interests in real estate, including, but not limited to, those 12 13 for the purpose of housing legal materials for use by the general public and personnel, equipment, or functions of the 14 15 circuit or county courts, public defenders' offices, state attorneys' offices, and court-related functions of the office 16 of the clerks of the circuit and county courts and all 17 storage. The term "facility" includes all wiring necessary for 18 court reporting services. The term also includes access to 19 20 parking for such facilities in connection with such 21 court-related functions that may be available free or from a 22 private provider or a local government for a fee. The office space provided by a county may not be less than the standards 23 2.4 for space allotment adopted by the Department of Management Services, except this requirement applies only to facilities 25 that are leased, or on which construction commences, after 26 June 30, 2003. County funding must include physical 27 modifications and improvements to all facilities as are 28 29 required for compliance with the Americans with Disabilities Act. Upon mutual agreement of a county and the affected entity 30 in this paragraph, the office space provided by the county may

Bill No. CS for SB 1088

Barcode 314540

vary from the standards for space allotment adopted by the Department of Management Services.

- 1. As of July 1, 2005, equipment and furnishings shall be limited to that appropriate and customary for courtrooms, hearing rooms, jury facilities, and other public areas in courthouses and any other facility occupied by the courts, state attorneys, and public defenders, quardians ad litem, and criminal conflict and civil regional counsel. Court reporting equipment in these areas or facilities is not a responsibility of the county.
- 2. Equipment and furnishings under this paragraph in existence and owned by counties on July 1, 2005, except for that in the possession of the clerks, for areas other than courtrooms, hearing rooms, jury facilities, and other public areas in courthouses and any other facility occupied by the courts, state attorneys, and public defenders, shall be transferred to the state at no charge. This provision does not apply to any communication services as defined in paragraph (f).
- (b) "Construction or lease" includes, but is not limited to, all reasonable and necessary costs of the acquisition or lease of facilities for all judicial officers, staff, jurors, volunteers of a tenant agency, and the public for the circuit and county courts, the public defenders' offices, state attorneys' offices, and for performing the court-related functions of the offices of the clerks of the circuit and county courts. This includes expenses related to financing such facilities and the existing and future cost and bonded indebtedness associated with placing the facilities in use.
- (c) "Maintenance" includes, but is not limited to, all \$53\$ $10\!:\!51~{\rm AM}~04/30/07$ \$c1088c1d-03

Bill No. CS for SB 1088

Barcode 314540

reasonable and necessary costs of custodial and groundskeeping services and renovation and reconstruction as needed to accommodate functions for the circuit and county courts, the public defenders' offices, and state attorneys' offices and for performing the court-related functions of the offices of the clerks of the circuit and county court and for maintaining the facilities in a condition appropriate and safe for the use intended.

- (d) "Utilities" means all electricity services for light, heat, and power; natural or manufactured gas services for light, heat, and power; water and wastewater services and systems, stormwater or runoff services and systems, sewer services and systems, all costs or fees associated with these services and systems, and any costs or fees associated with the mitigation of environmental impacts directly related to the facility.
- (e) "Security" includes but is not limited to, all reasonable and necessary costs of services of law enforcement officers or licensed security guards and all electronic, cellular, or digital monitoring and screening devices necessary to ensure the safety and security of all persons visiting or working in a facility; to provide for security of the facility, including protection of property owned by the county or the state; and for security of prisoners brought to any facility. This includes bailiffs while providing courtroom and other security for each judge and other quasi-judicial officers.
- (f) "Communications services" are defined as any reasonable and necessary transmission, emission, and reception of signs, signals, writings, images, and sounds of intelligence of any nature by wire, radio, optical, audio 54

 10:51 AM 04/30/07 c1088c1d-03

10

11

12 13

14 15

16

17

18 19

20

21

22

2324

25

26

27

28 29

30

Bill No. CS for SB 1088

Barcode 314540

equipment, or other electromagnetic systems and includes all facilities and equipment owned, leased, or used by judges, clerks, public defenders, state attorneys, guardians ad litem, criminal conflict and civil regional counsel, and all staff of the state courts system, state attorneys' offices, public defenders' offices, and clerks of the circuit and county courts performing court-related functions. Such system or services shall include, but not be limited to:

- 1. Telephone system infrastructure, including computer lines, telephone switching equipment, and maintenance, and facsimile equipment, wireless communications, cellular telephones, pagers, and video teleconferencing equipment and line charges. Each county shall continue to provide access to a local carrier for local and long distance service and shall pay toll charges for local and long distance service.
- 2. All computer networks, systems and equipment, including computer hardware and software, modems, printers, wiring, network connections, maintenance, support staff or services including any county-funded support staff located in the offices of the circuit court, county courts, state attorneys, and public defenders, guardians ad litem, and <u>criminal conflict and civil regional counsel;</u> training, supplies, and line charges necessary for an integrated computer system to support the operations and management of the state courts system, the offices of the public defenders, the offices of the state attorneys, the guardian ad litem offices, the offices of criminal conflict and civil regional counsel, and the offices of the clerks of the circuit and county courts; and the capability to connect those entities and reporting data to the state as required for the transmission of revenue, performance accountability, case 10:51 AM 04/30/07 c1088c1d-03

Barcode 314540

management, data collection, budgeting, and auditing purposes. The integrated computer system shall be operational by July 1, 2 2006, and, at a minimum, permit the exchange of financial, 3 performance accountability, case management, case disposition, and other data across multiple state and county information 5 systems involving multiple users at both the state level and 7 within each judicial circuit and be able to electronically exchange judicial case background data, sentencing 8 scoresheets, and video evidence information stored in 10 integrated case management systems over secure networks. Once 11 the integrated system becomes operational, counties may reject requests to purchase communication services included in this 12 13 subparagraph not in compliance with standards, protocols, or processes adopted by the board established pursuant to s. 14 15 29.0086.

- 3. Courier messenger and subpoena services.
- 4. Auxiliary aids and services for qualified individuals with a disability which are necessary to ensure access to the courts. Such auxiliary aids and services include, but are not limited to, sign language interpretation services required under the federal Americans with Disabilities Act other than services required to satisfy due-process requirements and identified as a state funding responsibility pursuant to ss. 29.004, 29.005, 29.006, and 29.007, real-time transcription services for individuals who are hearing impaired, and assistive listening devices and the equipment necessary to implement such accommodations.
- (g) "Existing radio systems" includes, but is not limited to, law enforcement radio systems that are used by the circuit and county courts, the offices of the public defenders, the offices of the state attorneys, and for 56

16

17

18 19

20

21

22

23

25

26

27

28

2930

8

9

11

12 13

14 15

16

17

18 19

20

2122

2324

25

26

27

28 29

30

Barcode 314540

court-related functions of the offices of the clerks of the circuit and county courts. This includes radio systems that were operational or under contract at the time Revision No. 7, 1998, to Art. V of the State Constitution was adopted and any enhancements made thereafter, the maintenance of those systems, and the personnel and supplies necessary for operation.

- "Existing multiagency criminal justice information systems" includes, but is not limited to, those components of the multiagency criminal justice information system as defined in s. 943.045, supporting the offices of the circuit or county courts, the public defenders' offices, the state attorneys' offices, or those portions of the offices of the clerks of the circuit and county courts performing court-related functions that are used to carry out the court-related activities of those entities. This includes upgrades and maintenance of the current equipment, maintenance and upgrades of supporting technology infrastructure and associated staff, and services and expenses to assure continued information sharing and reporting of information to the state. The counties shall also provide additional information technology services, hardware, and software as needed for new judges and staff of the state courts system, state attorneys' offices, public defenders' offices, guardian ad litem offices, and the offices of the clerks of the circuit and county courts performing court-related functions.
- (2) Counties shall pay reasonable and necessary salaries, costs, and expenses of the state courts system, including associated staff and expenses, to meet local requirements.
- (a) Local requirements are those specialized programs, 57
 10:51 AM 04/30/07 c1088c1d-03

10:51 AM

04/30/07

c1088c1d-03

Bill No. CS for SB 1088

Barcode 314540

nonjudicial staff, and other expenses associated with specialized court programs, specialized prosecution needs, 2 specialized defense needs, or resources required of a local 3 4 jurisdiction as a result of special factors or circumstances. Local requirements exist: 5 1. When imposed pursuant to an express statutory 7 directive, based on such factors as provided in paragraph (b); 8 9 2. When: 10 a. The county has enacted an ordinance, adopted a 11 local program, or funded activities with a financial or operational impact on the circuit or a county within the 12 circuit; or 13 b. Circumstances in a given circuit or county result 14 15 in or necessitate implementation of specialized programs, the 16 provision of nonjudicial staff and expenses to specialized court programs, special prosecution needs, specialized defense 17 needs, or the commitment of resources to the court's 18 jurisdiction. 19 20 (b) Factors and circumstances resulting in the 21 establishment of a local requirement include, but are not 22 limited to: 1. Geographic factors; 23 2.4 2. Demographic factors; 3. Labor market forces; 25 4. The number and location of court facilities; or 26 27 5. The volume, severity, complexity, or mix of court 28 cases. (c) Local requirements under subparagraph (a)2. must 29 be determined by the following method: 30 31 1. The chief judge of the circuit, in conjunction with 58

Barcode 314540

the state attorney, and the public defender, and the criminal conflict and civil regional counsel only on matters that impact their offices, shall identify all local requirements within the circuit or within each county in the circuit and shall identify the reasonable and necessary salaries, costs, and expenses to meet these local requirements.

- 2. On or before June 1 of each year, the chief judge shall submit to the board of county commissioners a tentative budget request for local requirements for the ensuing fiscal year. The tentative budget must certify a listing of all local requirements and the reasonable and necessary salaries, costs, and expenses for each local requirement. The board of county commissioners may, by resolution, require the certification to be submitted earlier.
- 3. The board of county commissioners shall thereafter treat the certification in accordance with the county's budgetary procedures. A board of county commissioners may:
- a. Determine whether to provide funding, and to what extent it will provide funding, for salaries, costs, and expenses under this section;
- b. Require a county finance officer to conduct a preaudit review of any county funds provided under this section prior to disbursement;
- c. Require review or audit of funds expended under this section by the appropriate county office; and
- d. Provide additional financial support for the courts system, state attorneys, or public defenders, or criminal conflict and civil regional counsel.
- (d) Counties may satisfy these requirements by entering into interlocal agreements for the collective funding of these reasonable and necessary salaries, costs, and $\begin{array}{c} 59 \\ 10:51 \text{ AM} & 04/30/07 \end{array}$

Barcode 314540

1	expenses
Τ.	expenses

Section 20. Effective July 1, 2007, subsections (1), (2), (3), and (5) of section 29.015, Florida Statutes, are amended to read:

29.015 Contingency fund; limitation of authority to transfer funds in contracted due process services appropriation categories.--

- (1) An appropriation may be provided in the General Appropriations Act in the Justice Administrative Commission to serve as a contingency fund for the purpose of alleviating deficits in contracted due process services appropriation categories, including private court-appointed counsel appropriation categories, that may occur from time to time due to extraordinary cases events that lead to unexpected expenditures.
- (2) In the event that a state attorney, or public defender, or criminal conflict and civil regional counsel incurs a deficit in a contracted due process services appropriation category or conflict counsel category, the following steps shall be taken in order:
- (a) The state attorney, or public defender, or regional counsel shall first attempt to identify surplus funds from other appropriation categories within his or her office and submit a budget amendment pursuant to chapter 216 to transfer funds from within the office.
- (b) In the event that the state attorney, or public defender, or regional counsel is unable to identify surplus funds from within his or her office, he or she shall certify this to the Justice Administrative Commission along with a complete explanation of the circumstances which led to the deficit and steps the office has taken to reduce or alleviate

 60

 10:51 AM 04/30/07 c1088c1d-03

5

7

8

9 10

16

17

18 19

20

21

22

23 24

25

26

27 28

29 30

31

Bill No. CS for SB 1088

Barcode 314540

the deficit. The Justice Administrative Commission shall inquire as to whether any other office has surplus funds in its contracted due process services appropriation categories which can be transferred to the office that is experiencing the deficit. If other offices indicate that surplus funds are available within the same <u>budget entity</u> appropriation category, the Justice Administrative Commission shall transfer the amount needed to fund the deficit and notify the Governor and the chair and vice chair of the Legislative Budget Commission 14 days prior to a transfer pursuant to the notice, 11 review, and objection provisions of s. 216.177. If funds appropriated for this purpose are available in a different 12 budget entity, the Justice Administrative Commission shall 13 request a budget amendment pursuant to chapter 216. 14 15 (c) If no office indicates that surplus funds are

- available to alleviate the deficit, the Justice Administrative Commission may request a budget amendment to transfer funds from the contingency fund. Such transfers shall be in accordance with all applicable provisions of chapter 216 and shall be subject to review and approval by the Legislative Budget Commission. The Justice Administrative Commission shall submit the documentation provided by the office explaining the circumstances that led to the deficit and the steps taken by the office and the Justice Administrative Commission to identify surplus funds to the Legislative Budget Commission.
- (3) In the event that there is a deficit in a statewide contracted due process services appropriation category provided for private court-appointed counsel necessary due to withdrawal of the public defender and criminal conflict and civil regional counsel due to an ethical conflict, the following steps shall be taken in order:

Bill No. CS for SB 1088

- (a) The Justice Administrative Commission shall first attempt to identify surplus funds from other contracted due process services appropriation categories within the Justice Administrative Commission and submit a budget amendment pursuant to chapter 216 to transfer funds from within the commission.
- Commission is unable to identify surplus funds from within the commission, the commission shall inquire of each of the public defenders and regional counsel as to whether any office has surplus funds in its contracted due process services appropriations categories which can be transferred. If any public defender or regional counsel office or offices indicate that surplus funds are available, the Justice Administrative Commission shall request a budget amendment to transfer funds from the office or offices to alleviate the deficit upon agreement of the contributing office or offices.
- (c) If no public defender <u>or regional counsel</u> office has surplus funds available to alleviate the deficit, the Justice Administrative Commission may request a budget amendment to transfer funds from the contingency fund. Such transfers shall be in accordance with all applicable provisions of chapter 216 and shall be subject to review and approval by the Legislative Budget Commission. The Justice Administrative Commission shall submit the documentation provided by the office explaining the circumstances that led to the deficit and the steps taken by the Justice Administrative Commission to identify surplus funds to the Legislative Budget Commission.
- (5) Notwithstanding any provisions in chapter 216 to the contrary, no office shall transfer funds from a contracted 62 10:51 AM 04/30/07 c1088c1d-03

Barcode 314540

due process services appropriation category or from a contingency fund category authorized in this section except as 2 specifically authorized in this section. In addition, funds 3 shall not be transferred from a state attorney office to alleviate a deficit in a public defender office or an office 5 of criminal conflict and civil regional counsel, and funds 7 shall not be transferred from a public defender office or regional counsel office to alleviate a deficit in a state 8 attorney office. 9 Section 21. Effective October 1, 2007, section 29.018, 10 11 Florida Statutes, is amended to read: 29.018 Cost sharing of due-process services; 12 13 legislative intent. -- It is the intent of the Legislature to provide state-funded due-process services to the state courts 14 15 system, state attorneys, public defenders, criminal conflict and civil regional counsel, and private court-appointed 16 counsel in the most cost-effective and efficient manner. The 17 18 state courts system, state attorneys, public defenders, 19 criminal conflict and civil regional counsel, and the Justice Administrative Commission on behalf of private court-appointed 20 counsel may enter into contractual agreements to share, on a 21 22 pro rata basis, the costs associated with court reporting 23 services, court interpreter and translation services, court 2.4 experts, and all other due-process services funded by the state pursuant to this chapter. These costs shall be budgeted 25 within the funds appropriated to each of the affected users of 26 services. 27 Section 22. Subsection (1) of section 39.815, Florida 28 29 Statutes, is amended to read: 39.815 Appeal.--30 31 (1) Any child, any parent or guardian ad litem of any 10:51 AM 04/30/07 c1088c1d-03

Barcode 314540

child, any other party to the proceeding who is affected by an order of the court, or the department may appeal to the 2 appropriate district court of appeal within the time and in 3 the manner prescribed by the Florida Rules of Appellate Procedure. The district court of appeal shall give an appeal 5 from an order terminating parental rights priority in 6 7 docketing and shall render a decision on the appeal as expeditiously as possible. Appointed counsel shall be 8 compensated as provided in s. 27.5304(6) s. 27.5304(5). 9 10 Section 23. Subsections (5) and (6) of section 43.16, 11 Florida Statutes, are amended to read: 43.16 Justice Administrative Commission; membership, 12 13 powers and duties. --(5) The duties of the commission shall include, but 14 15 not be limited to, the following: 16 (a) The maintenance of a central state office for administrative services and assistance when possible to and on 17 18 behalf of the state attorneys and public defenders of Florida, 19 the capital collateral regional counsel of Florida, the 20 criminal conflict and civil regional counsel, and the Guardian Ad Litem Program. 21 22 (b) Each state attorney, and public defender, and criminal conflict and civil regional counsel and the Guardian 23 24 Ad Litem Program shall continue to prepare necessary budgets, vouchers that which represent valid claims for reimbursement 25 by the state for authorized expenses, and other things 26 incidental to the proper administrative operation of the 27 28 office, such as revenue transmittals to the Chief Financial 29 Officer and automated systems plans, but will forward same to the commission for recording and submission to the proper 30 state officer. However, when requested by a state attorney, or 10:51 AM 04/30/07 c1088c1d-03

Bill No. CS for SB 1088

Barcode 314540

a public defender, a criminal conflict and civil regional

counsel, or the Guardian Ad Litem Program, the commission will

either assist in the preparation of budget requests, voucher

schedules, and other forms and reports or accomplish the

entire project involved.

(6) The provisions contained in this section shall be supplemental to those of chapter 27, relating to state attorneys, and public defenders, criminal conflict and civil regional counsel, and capital collateral regional counsel; to those of chapter 39, relating to the Guardian Ad Litem Program; or to other laws pertaining hereto.

Section 24. Effective October 1, 2007, section 57.082, Florida Statutes, is amended to read:

57.082 Determination of civil indigent status.--

- appointment of an a private attorney in a civil case eligible for court-appointed counsel, or seeking relief from prepayment of fees and costs under s. 57.081, based upon an inability to pay must apply to the clerk of the court for a determination of civil indigent status using an application form developed by the Florida Clerks of Court Operations Corporation with final approval by the Supreme Court.
- (a) The application must include, at a minimum, the following financial information:
- Net income, consisting of total salary and wages, minus deductions required by law, including court-ordered support payments.
- 2. Other income, including, but not limited to, social security benefits, union funds, veterans' benefits, workers' compensation, other regular support from absent family members, public or private employee pensions, unemployment

 10:51 AM 04/30/07 c1088c1d-03

Barcode 314540

compensation, dividends, interest, rent, trusts, and gifts.

- 3. Assets, including, but not limited to, cash, savings accounts, bank accounts, stocks, bonds, certificates of deposit, equity in real estate, and equity in a boat or a motor vehicle or in other tangible property.
 - 4. All liabilities and debts.

б

The application must include a signature by the applicant which attests to the truthfulness of the information provided. The application form developed by the corporation must include notice that the applicant may seek court review of a clerk's determination that the applicant is not indigent, as provided in this section.

- (b) The clerk shall assist a person who appears before the clerk and requests assistance in completing the application, and the clerk shall notify the court if a person is unable to complete the application after the clerk has provided assistance.
- (c) The clerk shall accept an application that is signed by the applicant and submitted on his or her behalf by a private attorney who is representing the applicant in the applicable matter.
- (2) DETERMINATION BY THE CLERK.--The clerk of the court shall determine whether an applicant seeking such designation is indigent based upon the information provided in the application and the criteria prescribed in this subsection.
- (a)1. An applicant, including an applicant who is a minor or an adult tax-dependent person, is indigent if the applicant's income is equal to or below 200 percent of the then-current federal poverty guidelines prescribed for the 66 10:51 AM 04/30/07 c1088c1d-03

Bill No. CS for SB 1088

Barcode 314540

size of the household of the applicant by the United States
Department of Health and Human Services.

- 2. There is a presumption that the applicant is not indigent if the applicant owns, or has equity in, any intangible or tangible personal property or real property or the expectancy of an interest in any such property having a net equity value of \$2,500 or more, excluding the value of the person's homestead and one vehicle having a net value not exceeding \$5,000.
- (b) Based upon its review, the clerk shall make one of the following determinations:
 - 1. The applicant is not indigent.
 - 2. The applicant is indigent.
- (c) If the clerk determines that the applicant is indigent, the clerk shall immediately file the determination in the case record.
- applicant is indigent is limited to receiving the application and comparing the information provided in the application to the criteria prescribed in this subsection. The determination of indigent status is a ministerial act of the clerk and may not be based on further investigation or the exercise of independent judgment by the clerk. The clerk may contract with third parties to perform functions assigned to the clerk under this section.
- (e) The applicant may seek review of the clerk's determination that the applicant is not indigent in the court having jurisdiction over the matter by filing a petition to review the clerk's determination of nonindigent status, for which a filing fee may not be charged. If the applicant seeks review of the clerk's determination of indigent status, the

 67

 10:51 AM 04/30/07 c1088c1d-03

Barcode 314540

court shall make a final determination as provided in subsection (4).

- (3) APPOINTMENT OF COUNSEL ON AN INTERIM BASIS.--If the clerk of the court has not made a determination of indigent status at the time a person requests appointment of an a private attorney in a civil case eligible for court-appointed counsel, the court shall make a preliminary determination of indigent status, pending further review by the clerk, and may, by court order, appoint private counsel on an interim basis.
 - (4) REVIEW OF THE CLERK'S DETERMINATION. --
- (a) If the clerk of the court determines that the applicant is not indigent and the applicant seeks review of the clerk's determination, the court shall make a final determination of indigent status by reviewing the information provided in the application against the criteria prescribed in subsection (2) and by considering the following additional factors:
- 1. Whether paying for private counsel or other fees and costs creates a substantial hardship for the applicant or the applicant's family.
- 2. Whether the applicant is proceeding pro se or is represented by a private attorney for a fee or on a pro bono basis.
 - 3. When the applicant retained private counsel.
- 4. The amount of any attorney's fees and who is paying the fees.
- 28 5. Any other relevant financial circumstances of the applicant or the applicant's family.
- 30 (b) Based upon its review, the court shall make one of
 31 the following determinations and shall, if appropriate,
 68
 10:51 AM 04/30/07 c1088c1d-03

Barcode 314540

| appoint | private | counsel:

- 1. The applicant is not indigent.
- 2. The applicant is indigent.
- after a determination that a person is indigent under this section, the court shall first appoint the office of criminal conflict and civil regional counsel, as provided in s. 27.511, unless specific provision is made in law for the appointment of the public defender in the particular civil proceeding.
- (6)(5) PROCESSING CHARGE; PAYMENT PLANS.--A person who the clerk or the court determines is indigent for civil proceedings under this section shall be enrolled in a payment plan under s. 28.246 and shall be charged a one-time administrative processing charge under s. 28.24(26)(c). A monthly payment amount, calculated based upon all fees and all anticipated costs, is presumed to correspond to the person's ability to pay if it does not exceed 2 percent of the person's annual net income, as defined in subsection (1), divided by 12. The person may seek review of the clerk's decisions regarding a payment plan established under s. 28.246 in the court having jurisdiction over the matter. A case may not be impeded in any way, delayed in filing, or delayed in its progress, including the final hearing and order, due to nonpayment of any fees by an indigent person.
- (7)(6) FINANCIAL DISCREPANCIES; FRAUD; FALSE INFORMATION.--
- (a) If the court learns of discrepancies between the application and the actual financial status of the person found to be indigent, the court shall determine whether the status and any relief provided as a result of that status shall be revoked. The person may be heard regarding the 6910:51 AM 04/30/07 c1088c1d-03

Barcode 314540

information learned by the court. If the court, based on the information, determines that the person is not indigent, the court shall revoke the provision of any relief under this section.

- applicant, through fraud or misrepresentation, was improperly determined to be indigent, the matter shall be referred to the state attorney. Twenty-five percent of any amount recovered by the state attorney as reasonable value of the services rendered, including fees, charges, and costs paid by the state on the person's behalf, shall be remitted to the Department of Revenue for deposit into the Grants and Donations Trust Fund within the Justice Administrative Commission. Seventy-five percent of any amount recovered shall be remitted to the Department of Revenue for deposit into the General Revenue Fund.
- (c) A person who knowingly provides false information to the clerk or the court in seeking a determination of indigent status under this section commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083.
- Section 25. Paragraph (y) of subsection (2) of section 110.205, Florida Statutes, is amended to read:
 - 110.205 Career service; exemptions.--
- (2) EXEMPT POSITIONS.--The exempt positions that are not covered by this part include the following:
- (y) All officers and employees of the Justice

 Administrative Commission, Office of the State Attorney,

 Office of the Public Defender, regional offices of capital

 collateral counsel, offices of criminal conflict and civil

 regional counsel, and Statewide Guardian Ad Litem Office,

 70

 10:51 AM 04/30/07 c1088c1d-03

1	including the circuit guardian ad litem programs.
2	Section 26. Effective October 1, 2007, subsection (2)
3	of section 125.69, Florida Statutes, is amended to read:
4	125.69 Penalties; enforcement by code inspectors
5	(2) Each county is authorized and required to pay any
6	attorney appointed by the court to represent a defendant
7	charged with a criminal violation of a special law or county
8	ordinance not ancillary to a state charge if the defendant is
9	indigent and otherwise entitled to court-appointed counsel
10	under the Constitution of the United States or the
11	Constitution of the State of Florida. In these cases, the
12	court shall appoint counsel to represent the defendant in
13	accordance with s. 27.40, and shall order the county to pay
14	the reasonable attorney's fees, costs, and related expenses of
15	the defense. The county may contract with the public defender
16	or the office of criminal conflict and civil regional counsel
17	$\underline{\text{for}}$ $\underline{\text{of}}$ the judicial circuit in which the county is located to
18	serve as court-appointed counsel pursuant to s. 27.54.
19	Section 27. Paragraph (qq) of subsection (1) of
20	section 216.011, Florida Statutes, is amended to read:
21	216.011 Definitions
22	(1) For the purpose of fiscal affairs of the state,
23	appropriations acts, legislative budgets, and approved
24	budgets, each of the following terms has the meaning
25	indicated:
26	(qq) "State agency" or "agency" means any official,
27	officer, commission, board, authority, council, committee, or
28	department of the executive branch of state government. For
29	purposes of this chapter and chapter 215, "state agency" or
30	"agency" includes, but is not limited to, state attorneys,
31	public defenders, <u>criminal conflict and civil regional</u> 71
	10:51 AM 04/30/07 c1088cld-03

14 15

16

17

18

19

20

2122

2324

25

26

2728

29

30 31

Bill No. CS for SB 1088

Barcode 314540 counsel, capital collateral regional counsel, the Justice Administrative Commission, the Florida Housing Finance 2 Corporation, and the Florida Public Service Commission. Solely 3 for the purposes of implementing s. 19(h), Art. III of the State Constitution, the terms "state agency" or "agency" 5 include the judicial branch. 6 7 Section 28. Effective October 1, 2007, subsection (2) of section 744.331, Florida Statutes, is amended to read: 8 9 744.331 Procedures to determine incapacity.--10 (2) ATTORNEY FOR THE ALLEGED INCAPACITATED PERSON. --11 (a) When a court appoints an attorney for an alleged

- incapacitated person, the court must appoint the office of criminal conflict and civil regional counsel or a private an attorney as prescribed in s. 27.511(6). A private attorney must be one who is included in the attorney registry compiled pursuant to s. 27.40 ss. 27.40 and 27.42 by the circuit's Article V indigent services committee. Appointments of private attorneys must be made on a rotating basis, taking into consideration conflicts arising under this chapter.
- (b) The court shall appoint an attorney for each person alleged to be incapacitated in all cases involving a petition for adjudication of incapacity. The alleged incapacitated person may substitute her or his own attorney for the attorney appointed by the court.
- (c) Any attorney representing an alleged incapacitated person may not serve as guardian of the alleged incapacitated person or as counsel for the guardian of the alleged incapacitated person or the petitioner.
- (d) Effective January 1, 2007, an attorney seeking to be appointed by a court for incapacity and guardianship proceedings must have completed a minimum of 8 hours of $\frac{72}{10:51}$ AM $\frac{04}{30}/07$ c1088c1d-03

Barcode 314540

education in guardianship. A court may waive the initial training requirement for an attorney who has served as a 2 court-appointed attorney in incapacity proceedings or as an 3 attorney of record for guardians for not less than 3 years. The education requirement of this paragraph does not apply to 5 the office of criminal conflict and civil regional counsel 6 7 until July 1, 2008. Section 29. Effective October 1, 2007, section 938.29, 8 Florida Statutes, is amended to read: 9 10 938.29 Legal assistance; lien for payment of 11 attorney's fees or costs. --(1)(a) A defendant determined to be guilty of a 12 13 criminal act by a court or jury or through a plea of guilty or nolo contendere and who has received the assistance of the 14 15 public defender's office, a special assistant public defender, the office of criminal conflict and civil regional counsel, or 16 a <u>private</u> conflict attorney, or who has received due process 17 services after being found indigent for costs under s. 27.52, 18 19 shall be liable for payment of attorney's fees and costs. The court shall determine the amount of the obligation. Such costs 20 shall include, but not be limited to, the cost of depositions; 21 22 cost of transcripts of depositions, including the cost of defendant's copy, which transcripts are certified by the 23 2.4 defendant's attorney as having served a useful purpose in the disposition of the case; investigative costs; witness fees; 25 the cost of psychiatric examinations; or other reasonable 26 costs specially incurred by the state and the clerk of court 27 for the defense of the defendant in criminal prosecutions. 28 29 Costs shall not include expenses inherent in providing a constitutionally guaranteed jury trial or expenditures in 30 connection with the maintenance and operation of government 04/30/07 c1088c1d-03 10:51 AM

Bill No. CS for SB 1088

Barcode 314540

agencies that must be made by the public irrespective of specific violations of law. Any costs assessed pursuant to this paragraph shall be reduced by any amount assessed against a defendant pursuant to s. 938.05.

- (b) Upon entering a judgment of conviction, the defendant shall be liable to pay the costs in full after the judgment of conviction becomes final.
- (c) The defendant shall pay the application fee under s. 27.52(1)(b) and attorney's fees and costs in full or in installments, at the time or times specified. The court may order payment of the assessed application fee and attorney's fees and costs as a condition of probation, of suspension of sentence, or of withholding the imposition of sentence. The first \$40 from attorney's fees and costs collected under this section shall be transferred monthly by the clerk to the Department of Revenue for deposit into the Indigent Criminal Defense Trust Fund. All remaining attorney's fees and costs collected under this section shall be deposited into the General Revenue Fund.
- (2)(a) There is created in the name of the state a lien, enforceable as hereinafter provided, upon all the property, both real and personal, of any person who:
- 1. Has received any assistance from any public defender of the state, from any special assistant public defender, from any office of criminal conflict and civil regional counsel, or from any private conflict attorney, or who has received due process services after being found indigent for costs; or
- 2. Is a parent of an accused minor or an accused adult tax-dependent person who is being, or has been, represented by any public defender of the state, by any special assistant $\frac{74}{10:51~\text{AM}} = 04/30/07$

Barcode 314540

public defender, by any office of criminal conflict and civil regional counsel, or by a private conflict attorney, or who is receiving or has received due process services after being found indigent for costs.

Such lien constitutes a claim against the defendant-recipient or parent and his or her estate, enforceable according to law.

- (b) A judgment showing the name and residence of the defendant-recipient or parent shall be recorded in the public record, without cost, by the clerk of the circuit court in the county where the defendant-recipient or parent resides and in each county in which such defendant-recipient or parent then owns or later acquires any property. Such judgments shall be enforced on behalf of the state by the clerk of the circuit court of the county in which assistance was rendered.
- wherein the defendant-recipient was tried or received the services of a public defender, special assistant public defender, office of criminal conflict and civil regional counsel, or appointed private legal counsel, or received due process services after being found indigent for costs, shall enforce, satisfy, compromise, settle, subordinate, release, or otherwise dispose of any debt or lien imposed under this section. A defendant-recipient or parent, liable to pay attorney's fees or costs and who is not in willful default in the payment thereof, may, at any time, petition the court which entered the order for deferral of the payment of attorney's fees or costs or of any unpaid portion thereof.
- (4) No lien thus created shall be foreclosed upon the homestead of such defendant-recipient or parent, nor shall any defendant-recipient or parent liable for payment of attorney's 75 c1088c1d-03

2.4

Bill No. CS for SB 1088

Barcode 314540

fees or costs be denied any of the protections afforded any other civil judgment debtor.

defendant-recipient shall, at such stage of the proceedings as the court may deem appropriate, determine the value of the services of the public defender, special assistant public defender, office of criminal conflict and civil regional counsel, or appointed private legal counsel and costs, at which time the defendant-recipient or parent, after adequate notice thereof, shall have opportunity to be heard and offer objection to the determination, and to be represented by counsel, with due opportunity to exercise and be accorded the procedures and rights provided in the laws and court rules pertaining to civil cases at law.

Section 30. <u>Effective October 1, 2007, section 27.42, Florida Statutes, is repealed.</u>

Section 31. (1) The Legislature finds that the creation of offices of criminal conflict and civil regional counsel and the other provisions of this act are necessary and best steps toward enhancing the publicly funded provision of legal representation and other due process services under constitutional and statutory principles in a fiscally responsible and effective manner.

(2) It is the intent of the Leqislature to facilitate the orderly transition to the creation and operation of the offices of criminal conflict and civil regional counsel, as provided in this act, in order to enhance and fiscally support the system of court-appointed representation for eliqible individuals in criminal and civil proceedings. To that end, the Legislature intends that the five criminal conflict and civil regional counsel be appointed as soon as practicable

1	after this act becomes law, to assume a term beginning on July
2	1, 2007. Once appointed, the regional counsel shall use the
3	period between July 1, 2007, and October 1, 2007, to complete
4	the administrative and organizational activities related to
5	establishment of their offices, including, but not limited to,
6	hiring authorized assistant regional counsel and other staff.
7	It is the further intent of the Legislature that the regional
8	offices begin assuming representation of eligible individuals,
9	as provided in this act, on October 1, 2007. If a court finds
10	that a regional office is not sufficiently operational by that
11	date to assume representation in a particular case, it is the
12	intent of the Legislature that the court appoint private
13	counsel for that case. However, it is also the intent of the
14	Legislature that each regional office be fully operational no
15	later than January 1, 2008. The Justice Administrative
16	Commission shall assist the regional counsel as necessary in
17	establishing their offices. In addition, it is the intent of
18	the Legislature that the various agencies and organizations
19	that comprise the state judicial system also assist with the
20	transition from current law to the creation and operation of
21	the regional offices.
22	(3) In furtherance of its findings and intent, the
23	Legislature intends to monitor and review the implementation
24	of this act over a period of 3 years, identify any impediments
25	to successful implementation, and evaluate if the delivery of
26	legal representation and due process services as prescribed in
27	this act should be revised.
28	Section 32. Each private attorney with an active court
29	appointment as of the effective date of this act in a case for
30	which the attorney will seek compensation from the state shall
31	report the case number and type of case to the Justice
	10:51 AM 04/30/07 c1088c1d-03

1	Administrative Commission by July 15, 2007, unless he or she
2	has already provided this information to the commission. If
3	there is a shortfall in appropriations for court-appointed
4	counsel, the commission shall give priority in payment to
5	those attorneys who have fully complied with the reporting
6	requirement of this section.
7	Section 33. If any provision of this act or its
8	application to any person or circumstance is held invalid, the
9	invalidity does not affect other provisions or applications of
10	the act which can be given effect without the invalid
11	provision or application, and to this end the provisions of
12	this act are severable.
13	Section 34. Except as otherwise expressly provided in
14	this act, this act shall take effect upon becoming a law.
15	
16	
17	======== T I T L E A M E N D M E N T =========
17 18	============ T I T L E A M E N D M E N T =================================
18	And the title is amended as follows:
18 19	And the title is amended as follows:
18 19 20	And the title is amended as follows: Delete everything before the enacting clause
18 19 20 21	And the title is amended as follows: Delete everything before the enacting clause and insert:
18 19 20 21 22	And the title is amended as follows: Delete everything before the enacting clause and insert: A bill to be entitled
18 19 20 21 22 23	And the title is amended as follows: Delete everything before the enacting clause and insert: A bill to be entitled An act relating to due process; amending s.
18 19 20 21 22 23 24	And the title is amended as follows: Delete everything before the enacting clause and insert: A bill to be entitled An act relating to due process; amending s. 27.40, F.S.; providing for offices of criminal
18 19 20 21 22 23 24 25	And the title is amended as follows: Delete everything before the enacting clause and insert: A bill to be entitled An act relating to due process; amending s. 27.40, F.S.; providing for offices of criminal conflict and civil regional counsel to be
18 19 20 21 22 23 24 25 26	And the title is amended as follows: Delete everything before the enacting clause and insert: A bill to be entitled An act relating to due process; amending s. 27.40, F.S.; providing for offices of criminal conflict and civil regional counsel to be appointed to represent persons in certain cases
18 19 20 21 22 23 24 25 26 27	And the title is amended as follows: Delete everything before the enacting clause and insert: A bill to be entitled An act relating to due process; amending s. 27.40, F.S.; providing for offices of criminal conflict and civil regional counsel to be appointed to represent persons in certain cases in which the public defender is unable to
18 19 20 21 22 23 24 25 26 27 28	And the title is amended as follows: Delete everything before the enacting clause and insert: A bill to be entitled An act relating to due process; amending s. 27.40, F.S.; providing for offices of criminal conflict and civil regional counsel to be appointed to represent persons in certain cases in which the public defender is unable to provide representation; providing for private
18 19 20 21 22 23 24 25 26 27 28	And the title is amended as follows: Delete everything before the enacting clause and insert: A bill to be entitled An act relating to due process; amending s. 27.40, F.S.; providing for offices of criminal conflict and civil regional counsel to be appointed to represent persons in certain cases in which the public defender is unable to provide representation; providing for private counsel to be appointed only when the public

	Barcode 314540
1	of court to maintain the registry of attorneys
2	available for appointment; providing for
3	compensation of appointed counsel who are not
4	on the registry; requiring attorneys to
5	maintain records in order to claim
6	extraordinary compensation; requiring attorneys
7	to provide information in a form prescribed by
8	the Justice Administrative Commission; creating
9	s. 27.405, F.S.; requiring the Justice
10	Administrative Commission to track expenditures
11	and performance measures of court-appointed
12	counsel; requiring reports concerning
13	expenditures, performance measures, and certain
14	characteristics of court-appointed counsel;
15	creating s. 27.425, F.S.; requiring the chief
16	circuit judge to recommend compensation rates
17	for providers of due process services;
18	providing for rates to be prescribed in the
19	General Appropriations Act; creating s. 27.511,
20	F.S.; creating an office of criminal conflict
21	and civil regional counsel within the
22	boundaries of each of the five district courts
23	of appeal; providing legislative intent;
24	directing the Justice Administrative Commission
25	to provide administrative support to the
26	offices; prescribing qualifications for and
27	providing for appointment of the regional
28	counsel; providing prohibitions related to the
29	practice of law; requiring that the criminal
30	conflict and civil regional counsel be
31	appointed when the public defender has a 79
	10.E1 VM 04/30/02

1	conflict of interest in specified cases;
2	prohibiting appointment of the office in
3	certain circumstances; providing for appellate
4	representation; providing for the regional
5	counsel to provide representation in certain
6	civil proceedings; providing exceptions for
7	certain guardianship cases; amending s. 27.512,
8	F.S., relating to orders of no imprisonment;
9	conforming provisions to the creation of the
10	regional offices; amending s. 27.52, F.S.,
11	relating to the determination of indigent
12	status; conforming provisions to the creation
13	of the regional offices; amending s. 27.525,
14	F.S.; revising the purposes of the Indigent
15	Criminal Defense Trust Fund; amending s. 27.53,
16	F.S.; authorizing the regional counsel to
17	employ assistant regional counsel; authorizing
18	certain investigators to carry concealed
19	weapons and serve process under certain
20	conditions; requiring the regional counsel to
21	recommend modifications to classification and
22	pay plans; providing for appropriations to be
23	determined by a funding formula; amending s.
24	27.5301, F.S.; providing for salaries for the
25	regional counsel and assistant counsel;
26	amending s. 27.5303, F.S., relating to
27	conflicts of interest in the representation of
28	indigent defendants; conforming provisions to
29	changes made by the act; eliminating the
30	authority for the Justice Administrative
31	Commission to contest motions to withdraw;
	10:51 AM 04/30/07 c1088c1d=03

1

2

3 4

5

6

7

8 9

10

11

12 13

14 15

16

17

18 19

20

21

22

23 2.4

25

26

27

28 29

30

31

Barcode 314540

requiring public defenders to submit orders granting motions to withdraw to the commission; requiring the commission to report on such orders; providing for the regional counsel to file a motion to withdraw from a criminal or civil case due to a conflict of interest; providing procedures and criteria; amending s. 27.5304, F.S., relating to compensation of private court-appointed counsel, to conform; providing that compensation is based upon a flat fee prescribed in the General Appropriations Act; revising and eliminating certain procedures relating to billings; requiring bills to be submitted within a specified time; providing for penalties for bills submitted after a specified time; raising the maximum fee for representation in capital cases; providing a definition of the term "capital case"; prescribing fee limits for representation in certain dependency proceedings; providing that state compensation for court-appointed attorneys in specified civil cases may not exceed certain limits; prescribing conditions, procedures, and amounts for paying compensation to counsel in excess of established limits; requiring counsel to file a motion and submit documentation; providing for a hearing; requiring a written order and findings; requiring the Office of State Courts Administrator to report data on compensation exceeding prescribed limits; amending s. 27.54, c1088c1d-03 04/30/07

1	F.S., relating to payments for public
2	defenders; conforming provisions to the
3	creation of the offices of criminal conflict
4	and civil regional counsel; amending s. 27.59,
5	F.S.; authorizing the regional counsel to have
6	access to prisoners; amending s. 28.24, F.S.;
7	requiring the clerk of court to provide certain
8	services to the criminal conflict and civil
9	regional counsel without charge; expanding the
10	authorized use of certain service-charge
11	revenues distributed to counties to include
12	technology for the regional counsel; amending
13	s. 28.345, F.S.; exempting the regional counsel
14	from certain court-related fees and charges;
15	amending s. 29.001, F.S.; providing for the
16	public defenders' offices to include the
17	criminal conflict and civil regional counsel
18	for purposes of implementing provisions of the
19	State Constitution; providing for state
20	funding; amending ss. 29.006 and 29.007, F.S.,
21	relating to indigent defense costs and
22	court-appointed counsel; conforming provisions
23	to the creation of the regional counsel;
24	amending s. 29.008, F.S.; requiring counties to
25	provide certain funding related to the offices
26	of the guardian ad litem and the criminal
27	conflict and civil regional counsel; revising
28	definitions related to county funding
29	responsibilities; revising methods for
30	determining certain local funding requirements,
31	to conform; amending s. 29.015, F.S., relating
	82 10:51 AM

1	to deficits in due-process funds; conforming
2	provisions to the creation of the regional
3	counsel; revising procedures for use of certain
4	contingency funds; amending s. 29.018, F.S.,
5	relating to cost sharing of due-process
6	services; conforming provisions to the creation
7	of the regional counsel; amending s. 39.815,
8	F.S.; conforming a cross-reference; amending s.
9	43.16, F.S.; authorizing the Justice
10	Administrative Commission to provide
11	administrative assistance to criminal conflict
12	and civil regional counsel; revising the
13	application of provisions to conform to changes
14	made by the act; amending s. 57.082, F.S.;
15	revising provisions governing the determination
16	of civil indigent status in order to include
17	the appointment of public attorneys in addition
18	to private attorneys; requiring the court to
19	appoint the office of criminal conflict and
20	civil regional counsel in certain civil cases;
21	amending s. 110.205, F.S.; exempting officers
22	and employees of the regional offices from the
23	state career service system; amending s.
24	125.69, F.S.; authorizing counties to contract
25	with the regional counsel to represent
26	defendants charged with violations of
27	ordinances; amending s. 216.011, F.S.;
28	providing that the regional offices are state
29	agencies for state budgeting purposes; amending
30	s. 744.331, F.S.; providing for the appointment
31	of the office of criminal conflict and civil
	83 10:51 AM 04/30/07 c1088cld-03

б

regional counsel or a private attorney for
alleged incapacitated persons; providing a
temporary exception from certain education
requirements for regional counsel; amending s.
938.29, F.S.; providing that certain defendants
are liable for regional counsel fees and
certain due-process costs; providing for
disbursement of collected costs and fees;
creating a lien against the property of persons
who receive regional counsel representation and
other due-process services; creating a lien
against certain parents for fees and costs;
providing for enforcement by the clerk and
valuation of fees and costs by the court;
repealing s. 27.42, F.S., relating to circuit
Article V indigent services committees;
providing legislative findings and intent
regarding implementation of the act; requiring
attorneys to report on active court-appointed
cases; providing payment priority for attorneys
complying with the reporting requirement;
providing for severability; providing effective
dates.