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A bill to be entitled

2 An act relating to tax administration; amending s. 72.011, 3 F.S.; revising criteria for venue of tax matter actions in circuit courts; amending s. 194.011, F.S.; providing for 4 admissibility and consideration of certain evidence; 5 amending s. 194.181, F.S.; revising criteria for 6 7 plaintiffs in a tax suit; amending s. 194.301, F.S.; 8 revising criteria for a presumption of correctness of a 9 property appraiser's assessment of ad valorem tax value; amending s. 196.196, F.S.; providing legislative intent 10 relating to certain property owned by certain limited 11 liability companies; amending s. 198.13, F.S.; providing 12 additional criteria for filing returns in connection with 13 certain estates; providing for nonapplication of certain 14 provisions to certain estates; amending s. 212.07, F.S.; 15 16 providing additional circumstances for taxpayer provision of certain evidence to the Department of Revenue; amending 17 s. 213.015, F.S.; revising provisions specifying taxpayer 18 19 rights; authorizing the department to adopt rules; providing additional rights; amending s. 213.255, F.S.; 20 revising requirements, procedures, and criteria for 21 payment of interest; amending s. 213.756, F.S.; revising 22 provisions and providing additional criteria relating to 23 24 refunds of state taxes; amending s. 215.26, F.S.; 25 authorizing dealers or purchasers to apply to the 26 department for a refund of certain taxes; providing an effective date. 27

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Be It Enacted by the Legislature of the State of Florida: 30

31 Section 1. Subsection (4) of section 72.011, Florida
32 Statutes, is amended to read:

33 72.011 Jurisdiction of circuit courts in specific tax 34 matters; administrative hearings and appeals; time for 35 commencing action; parties; deposits.--

(4) (a) Except as provided in paragraph (b), an action 36 37 initiated in circuit court pursuant to subsection (1) shall be filed in the Second Judicial Circuit Court in and for Leon 38 County or in the circuit court in the county where the taxpayer 39 resides or has an office, store, or other fixed place of 40 business, maintains its principal commercial domicile in this 41 42 state, or, in the ordinary course of business, regularly 43 maintains its books and records in this state.

Venue in an action initiated in circuit court pursuant 44 (b) to subsection (1) by a taxpayer that is not a resident of this 45 state or does not have an office, store, or other fixed place of 46 47 business or that does not maintain a commercial domicile in this 48 state shall be in Leon County. Venue in an action contesting the 49 legality of an assessment or refund denial arising under chapter 50 198 shall be in the circuit court having jurisdiction over the administration of the estate. 51

52 Section 2. Paragraph (c) is added to subsection (4) of 53 section 194.011, Florida Statutes, to read:

54 194.011 Assessment notice; objections to assessments.--55 (4)

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(c) Any evidence produced pursuant to this subsection 56 57 shall be admissible and must be considered by the special magistrate and by the board whether or not such evidence was 58 59 previously produced at the request of the petitioner or property 60 appraiser. Section 3. Subsection (1) of section 194.181, Florida 61 62 Statutes, is amended to read: 194.181 Parties to a tax suit.--63 64 (1)The plaintiff in any tax suit shall be: The taxpayer or other person contesting the assessment 65 (a) 66 of any tax, the payment of which he or she is responsible for under a statute or a person who is responsible for the entire 67 tax payment pursuant to a contract and has the written consent 68 69 of the property owner, or the condominium association, 70 cooperative association, or homeowners' association as defined in s. 723.075 which operates the units subject to the 71 72 assessment; or The property appraiser pursuant to s. 194.036. 73 (b) 74 Section 4. Section 194.301, Florida Statutes, is amended 75 to read: 76 194.301 Presumption of correctness.--In any administrative 77 or judicial action in which a taxpayer challenges an ad valorem 78 tax assessment of value, the property appraiser's assessment 79 shall be presumed correct. This presumption of correctness is lost if the taxpayer shows by a preponderance of the evidence 80 that either the property appraiser has failed to comply with 81 uniform standards of professional appraisal practice in his or 82 her consideration of consider properly the criteria in s. 83 Page 3 of 18

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193.011 or if the property appraiser's assessment is arbitrarily 84 85 based on appraisal practices which are different from the 86 appraisal practices generally applied by the property appraiser to comparable property within the same class and within the same 87 88 county. If the presumption of correctness is lost, the property 89 appraiser taxpayer shall have the burden of proving by a 90 preponderance of the evidence that the appraiser's assessment is 91 not in excess of just value. If the presumption of correctness 92 is retained, the taxpayer shall have the burden of proving by a 93 preponderance of the clear and convincing evidence that the 94 appraiser's assessment is in excess of just value. In no case shall the taxpayer have the burden of proving that the property 95 appraiser's assessment is not supported by any reasonable 96 97 hypothesis of a legal assessment. If the property appraiser's 98 assessment is determined to be erroneous, the Value Adjustment 99 Board or the court can establish the assessment if there exists 100 competent, substantial evidence in the record, which 101 cumulatively meets the requirements of s. 193.011. If the record 102 lacks competent, substantial evidence meeting the just value criteria of s. 193.011, the matter shall be remanded to the 103 104 property appraiser with appropriate directions from the Value 105 Adjustment Board or the court.

Section 5. Subsection (4) is added to section 196.196,Florida Statutes, to read:

108 196.196 Determining whether property is entitled to 109 charitable, religious, scientific, or literary exemption.--

110(4) For purposes of the exemption provided in this section111for property used predominantly for charitable, religious,

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112 scientific, or literary purposes, the Legislature intends that 113 any property owned by a limited liability company that is 114 disregarded as an entity for federal income tax purposes 115 pursuant to Treasury Regulation 301.7701-3(b)(1)(ii) shall be 116 treated as owned by its sole member. 117 Section 6. Subsection (4) is added to section 198.13, 118 Florida Statutes, to read: 119 198.13 Tax return to be made in certain cases; certificate of nonliability.--120 (4) Notwithstanding any other provisions of this section, 121 122 if a state death tax credit or a state generation-skipping 123 transfer tax credit is not allowable pursuant to the Internal Revenue Code of 1986, as amended, as of the decedent's death, 124 125 the following provisions shall apply: If a state death tax credit is not allowable pursuant 126 (a) 127 to the Internal Revenue Code of 1986, as amended, as of the 128 decedent's death, the personal representative of an estate shall 129 not be required to file a return pursuant to subsection (1) in 130 connection with such estate. If a state generation-skipping transfer tax credit is 131 (b) 132 not allowable pursuant to the Internal Revenue Code of 1986, as 133 amended, as of the decedent's death, the person who would 134 otherwise be required to file a return pursuant to subsection 135 (3) shall not be required to file such a return in connection 136 with such estate. 137 Notwithstanding paragraphs (a) and (b), this subsection shall 138 not apply to estates of decedents dying after December 31, 2010. 139 Page 5 of 18

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140Section 7. Paragraph (b) of subsection (1) of section141212.07, Florida Statutes, is amended to read:

142 212.07 Sales, storage, use tax; tax added to purchase 143 price; dealer not to absorb; liability of purchasers who cannot 144 prove payment of the tax; penalties; general exemptions.--145 (1)

146 (b) A resale must be in strict compliance with s. 212.18 and the rules and regulations, and any dealer who makes a sale 147 148 for resale which is not in strict compliance with s. 212.18 and the rules and regulations shall himself or herself be liable for 149 150 and pay the tax. Any dealer who makes a sale for resale shall document the exempt nature of the transaction, as established by 151 152 rules promulgated by the department, by retaining a copy of the 153 purchaser's resale certificate. In lieu of maintaining a copy of the certificate, a dealer may document, prior to the time of 154 155 sale, an authorization number provided telephonically or electronically by the department, or by such other means 156 157 established by rule of the department. The dealer may rely on a 158 resale certificate issued pursuant to s. 212.18(3)(c), valid at the time of receipt from the purchaser, without seeking annual 159 160 verification of the resale certificate if the dealer makes 161 recurring sales to a purchaser in the normal course of business on a continual basis. For purposes of this paragraph, "recurring 162 sales to a purchaser in the normal course of business" refers to 163 a sale in which the dealer extends credit to the purchaser and 164 records the debt as an account receivable, or in which the 165 dealer sells to a purchaser who has an established cash or 166 C.O.D. account, similar to an open credit account. For purposes 167 Page 6 of 18

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168 of this paragraph, purchases are made from a selling dealer on a 169 continual basis if the selling dealer makes, in the normal 170 course of business, sales to the purchaser no less frequently 171 than once in every 12-month period. A dealer may, through the 172 informal protest provided for in s. 213.21 or in any proceeding under chapter 120 or circuit court action instituted under 173 174 chapter 72 and the rules of the Department of Revenue, provide the department with evidence of the exempt status of a sale. 175 176 Consumer certificates of exemption executed by those exempt 177 entities that were registered with the department at the time of sale, resale certificates provided by purchasers who were active 178 dealers at the time of sale, and verification by the department 179 of a purchaser's active dealer status at the time of sale in 180 181 lieu of a resale certificate shall be accepted by the department, administrative law judge, or circuit court when 182 183 submitted during the protest period, but may not be accepted in any proceeding under chapter 120, or any circuit court action 184 185 instituted under chapter 72.

186 Section 8. Section 213.015, Florida Statutes, is amended 187 to read:

188 213.015 Taxpayer rights.--There is created a Florida 189 Taxpayer's Bill of Rights to guarantee that the rights, privacy, and property of Florida taxpayers are adequately safequarded and 190 protected during tax assessment, collection, and enforcement 191 processes administered under the revenue laws of this state. The 192 Taxpayer's Bill of Rights compiles, in one document, brief but 193 comprehensive statements which explain, in simple, nontechnical 194 195 terms, the rights and obligations of the Department of Revenue Page 7 of 18

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196 and taxpayers. Section 192.0105 provides additional rights 197 afforded to payors of property taxes and assessments. The Department of Revenue shall adopt any rules necessary to 198 199 implement the rights specified in this section, including The 200 rights afforded taxpayers to ensure that their privacy and 201 property are safequarded and protected during tax assessment and 202 collection are available only insofar as they are implemented in 203 other parts of the Florida Statutes or rules of the Department 204 of Revenue. The rights so quaranteed Florida taxpayers in the 205 Florida Statutes and the departmental rules are:

(1) The right to available information and prompt,
 accurate responses to questions and requests for tax assistance.

The right to request assistance from a taxpayers' 208 (2)209 rights advocate of the department, who shall be responsible for 210 facilitating the resolution of taxpayer complaints and problems 211 not resolved through the normal administrative channels within the department, including any taxpayer complaints regarding 212 213 unsatisfactory treatment by department employees. The taxpayers' 214 rights advocate may issue a stay order if a taxpayer has suffered or is about to suffer irreparable loss as a result of 215 216 an action by the department (see ss. 20.21(3) and 213.018).

217 The right to be represented or advised by counsel or (3) other qualified representatives at any time in administrative 218 interactions with the department, the right to procedural 219 safeguards with respect to recording of interviews during tax 220 determination or collection processes conducted by the 221 department, the right to be treated in a professional manner by 222 department personnel, and the right to have audits, inspections 223 Page 8 of 18

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224 of records, and interviews conducted at a reasonable time and 225 place except in criminal and internal investigations (see ss. 226 198.06, 199.218, 201.11(1), 203.02, 206.14, 211.125(3), 227 211.33(3), 212.0305(3), 212.12(5)(a), (6)(a), and (13), 228 212.13(5), 213.05, 213.21(1)(a) and (c), and 213.34).

The right to freedom from penalty attributable to any 229 (4)230 taxes administered by the Department of Revenue; freedom from payment of uncollected sales, use, motor or diesel fuel, or 231 232 other transaction-based excise taxes administered by the Department of Revenue; and to abatement of interest attributable 233 234 to any taxes administered by the Department of Revenue, when the taxpayer reasonably relies upon binding written advice furnished 235 to the taxpayer by the department through authorized 236 237 representatives in response to the taxpayer's specific written 238 request which provided adequate and accurate information (see 239 ss. 120.565 and 213.22).

The right to obtain simple, nontechnical statements 240 (5) which explain the reason for audit selection and the procedures, 241 242 remedies, and rights available during audit, appeals, and collection proceedings, including, but not limited to, the 243 244 rights pursuant to this Taxpayer's Bill of Rights and the right 245 to be provided with a narrative description which explains the basis of audit changes, proposed assessments, assessments, and 246 denials of refunds; identifies any amount of tax, interest, or 247 penalty due; and states the consequences of the taxpayer's 248 249 failure to comply with the notice.

(6) The right to be informed of impending collection
 actions which require sale or seizure of property or freezing of Page 9 of 18

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252 assets, except jeopardy assessments, and the right to at least 253 30 days' notice in which to pay the liability or seek further 254 review (see ss. 198.20, 199.262, 201.16, 206.075, 206.24, 255 211.125(5), 212.03(5), 212.0305(3)(j), 212.04(7), 212.14(1), 256 213.73(3), 213.731, and 220.739).

(7) The right to have all other collection actions
attempted before a jeopardy assessment unless delay will
endanger collection and, after a jeopardy assessment, the right
to have an immediate review of the jeopardy assessment (see ss.
212.15, 213.73(3), 213.732, and 220.719(2)).

(8) The right to seek review, through formal or informal proceedings, of any adverse decisions relating to determinations in the audit or collections processes and the right to seek a reasonable administrative stay of enforcement actions while the taxpayer pursues other administrative remedies available under Florida law (see ss. 120.80(14)(b), 213.21(1), 220.717, and 220.719(2)).

(9) The right to have the taxpayer's tax information keptconfidential unless otherwise specified by law (see s. 213.053).

(10) The right to procedures for retirement of tax obligations by installment payment agreements which recognize both the taxpayer's financial condition and the best interests of the state, provided that the taxpayer gives accurate, current information and meets all other tax obligations on schedule (see s. 213.21(4)).

(11) The right to procedures for requesting cancellation,
 release, or modification of liens filed by the department and
 for requesting that any lien which is filed in error be so noted
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on the lien cancellation filed by the department, in public notice, and in notice to any credit agency at the taxpayer's request (see ss. 198.22, 199.262, 212.15(4), 213.733, and 220.819).

(12) The right to procedures which assure that the
individual employees of the department are not paid, evaluated,
or promoted on the basis of the amount of assessments or
collections from taxpayers (see s. 213.30(2)).

(13) The right to an action at law within the limitations
of s. 768.28, relating to sovereign immunity, to recover damages
against the state or the Department of Revenue for injury caused
by the wrongful or negligent act or omission of a department
officer or employee (see s. 768.28).

(14) The right of the taxpayer or the department, as the prevailing party in a judicial or administrative action brought or maintained without the support of justiciable issues of fact or law, to recover all costs of the administrative or judicial action, including reasonable attorney's fees, and of the department and taxpayer to settle such claims through negotiations (see ss. 57.105 and 57.111).

300 (15) The right to have the department begin and complete
301 its audits in a timely and expeditious manner after notification
302 of intent to audit (see s. 95.091).

303 (16) The right to have the department actively identify 304 and review multistate proposals that offer more efficient and 305 effective methods for administering the revenue sources of this 306 state (see s. 213.256).

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307 (17) The right to have the department actively investigate
308 and, where appropriate, implement automated or electronic
309 business methods that enable the department to more efficiently
310 and effectively administer the revenue sources of this state at
311 less cost and effort for taxpayers.

312 (18) The right to waiver of interest that accrues as the 313 result of errors or delays caused by a department employee (see 314 s. 213.21(3)).

315 (19) The right to participate in free educational 316 activities that help the taxpayer successfully comply with the 317 revenue laws of this state.

(20) The right to pay a reasonable fine or percentage of tax, whichever is less, to reinstate an exemption from any tax which a taxpayer would have been entitled to receive but which was lost because the taxpayer failed to properly register as a tax dealer in this state or obtain the necessary certificates entitling the taxpayer to the exemption (see s. 212.07(9)).

324 (21) The right to fair and consistent application of the325 tax laws of this state by the Department of Revenue.

326 (22) The right to have the Department of Revenue refrain 327 from collecting more taxes than are lawfully due and, as a 328 fundamental concomitant of such right, to have the department, 329 in conducting audits, look for and identify any overpayments 330 made by the taxpayer.

331 (23) The right to a prompt refund, directly from the
 332 department, of taxes paid to a dealer on the purported authority
 333 of chapter 202 or 212 when such taxes were not due, were paid in
 334 error, or constituted an overpayment. No taxpayer shall be

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335 required, in connection with such refund, to provide records or documentation that are in the possession or control of the 336 337 dealer to whom the taxpayer paid such taxes, and no refund shall be denied to the taxpayer on the absence of such dealer records 338 339 or documentation. Proof that the taxes were charged and 340 collected by the dealer shall be sufficient. The Department of 341 Revenue shall look solely to the dealer, as the state's tax collection agent, for any taxes, interest, or penalties 342 343 attributable to the dealer's failure to remit taxes collected 344 from the taxpayer. (24) 345 The right to have the Department of Revenue maintain and make available for public use an electronic database of the 346 347 final judgments or partial final judgments in all litigation 348 pursuant to chapters 72 and 194. Such database shall allow users to research and retrieve the full texts of such judgments by 349 350 devising an ad hoc indexing system employing any logical search 351 terms in common usage that are composed by the user and that are 352 contained in such judgments or by descriptive information about 353 a judgment which may not be specifically contained in a judgment. 354 355 Section 9. Subsections (2), (3), (4), (5), (7), (9), and 356 (11) of section 213.255, Florida Statutes, are amended to read: 357 213.255 Interest.--Interest shall be paid on overpayments of taxes, payment of taxes not due, or taxes paid in error, 358 subject to the following conditions: 359 A refund application shall not be filed on a permitted 360 (2) 361 form and shall contain processed until it is determined

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362 complete. A refund application is complete if it is filed on a 363 permitted form and contains:

364 (a) The taxpayer's name, address, identifying number, and365 signature.

366 (b) Sufficient information, whether on the application or 367 attachments, to permit mathematical verification of the amount 368 of the refund.

369

(b) (c) The amount claimed.

370 <u>(c) (d)</u> The specific grounds upon which the refund is 371 claimed.

372

(d) (e) The taxable years or periods involved.

373 Within 30 days after receipt of the refund (3) 374 application, the department shall examine the application and 375 notify the applicant of any records or documentation needed to substantiate the refund claimed apparent errors or omissions and 376 377 request any additional information the department is permitted 378 by law to require. An application shall be considered complete 379 upon receipt of all requested information and correction of any 380 error or omission for which the applicant was timely notified, 381 or when the time for such notification has expired, whichever is 382 later.

383 (4) Interest shall accrue from the date the refund application is filed, but no interest shall be allowed if the 384 refund is paid within 90 days after the date the refund 385 386 application is filed not commence until 90 days after a complete refund application has been filed and the amount of overpayment 387 has not been refunded to the taxpayer or applied as a credit to 388 the taxpayer's account. However, if there is a prohibition 389 Page 14 of 18

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against refunding a tax overpayment before the first day of the state fiscal year, interest on the tax overpayment shall not commence until August 1 of the year the tax was due. If the department and the taxpayer mutually agree that an audit or verification is necessary in order to determine the taxpayer's entitlement to the refund, interest shall not commence until the audit or verification of the claim is final.

If a tax is adjudicated unconstitutional and refunds 397 (5) 398 are ordered by the court, interest shall accrue from the date 399 the taxpayer filed the refund application with the department 400 or, in the case of a taxpayer who files a lawsuit seeking a tax refund and is not required to file a refund application with the 401 402 department, from the date such taxpayer filed a claim with the 403 court not commence on complete applications until 90 days after 404 the adjudication becomes final and unappealable or 90 days after 405 a complete application has been filed, whichever is later.

If the department intends to pay a refund claim prior 406 (7)407 to completion of an audit, the department may condition its 408 payment of the refund claim upon the person filing a cash bond or surety bond in the amount of the refund claimed or making 409 410 such other security arrangements satisfactory to protect the 411 state's interests. The department may impose this condition only when it has reasonable cause to believe that it could not 412 recover the amount of any refund paid in error from the person 413 claiming the refund. The cash or surety bond shall be endorsed 414 by a surety company authorized to do business in this state and 415 shall be conditioned upon payment in full of the amount of any 416 refund paid in error for any reason. The department shall 417

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provide a written notice of its determination that a cash or 418 419 surety bond is required as a condition of payment prior to 420 audit, in which event interest shall not commence until the 421 person filing the claim satisfies this requirement. Such bond 422 shall remain in place while the department retains a right pursuant to s. 95.091(3) to audit the refund claim. Upon 423 424 completion of an audit of the claim, the department shall agree to a reduction in the bond amount equal to the portion of the 425 426 refund claim approved by the department.

427 In the event that the department pays a refund claim (9) 428 that is later determined to have been paid in error, the person to whom the refund was paid shall be assessed interest on the 429 430 amount of the erroneous refund payment, commencing with the date of the erroneous payment and continuing until the erroneous 431 432 payment amount is repaid to the department. In such case, the 433 rate of interest assessed shall be 4 percentage points less than the interest rate established pursuant to s. 213.235. Unless If 434 the department determines that the erroneous refund claim was 435 436 not due to fraud, no penalty shall be assessed on reasonable 437 cause, there shall be added a penalty in the amount of 10 percent of the erroneously refunded tax. If the department 438 439 determines that the erroneous refund claim was due to fraud, there shall be added a penalty in the amount of 100 percent of 440 the erroneously refunded tax. 441

(11) The department is authorized to adopt such rules, not
inconsistent with the provisions of this section, as are
necessary for the implementation of this section including, but
not limited to, rules establishing the information necessary for
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446 <u>verifying</u> a complete refund application, the procedures for 447 denying an incomplete application, and the standards and 448 guidelines to be applied in determining when to require a bond 449 under the provisions of subsection (7).

450 Section 10. Subsection (1) of section 213.756, Florida 451 Statutes, is amended to read:

452

213.756 Funds collected are state tax funds.--

Funds collected from a purchaser under the 453 (1)454 representation that they are taxes provided for under the state revenue laws are state funds from the moment of collection and 455 456 are not subject to refund absent proof that such funds have been refunded previously to the purchaser or that the funds will be 457 promptly refunded to the purchaser following payment of the 458 459 refund by the taxing authority. Nothing in this section shall require a purchaser to seek a refund of amounts collected from 460 461 the purchaser as taxes from the person who collected such 462 amounts. In such instances, the purchaser shall be entitled to 463 seek a refund directly from the taxing authority on whose behalf 464 the funds were collected.

465 Section 11. Subsection (1) of section 215.26, Florida 466 Statutes, is amended to read:

467 215.26 Repayment of funds paid into State Treasury through468 error.--

(1) The Chief Financial Officer may refund to the person
who paid same, or his or her heirs, personal representatives, or
assigns, any moneys paid into the State Treasury which
constitute:

(a) An overpayment of any tax, license, or account due;Page 17 of 18

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474 (b) A payment where no tax, license, or account is due; 475 and 476 Any payment made into the State Treasury in error; (C) 477 478 and if any such payment has been credited to an appropriation, 479 such appropriation shall at the time of making any such refund, 480 be charged therewith. There are appropriated from the proper 481 respective funds from time to time such sums as may be necessary 482 for such refunds. In the case of taxes collected under the authority of chapter 202 or 212, the dealer or the purchaser 483 from whom the taxes were collected may apply to the Department 484 485 of Revenue for a refund. Section 12. This act shall take effect July 1, 2007. 486

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