2007

1	A bill to be entitled
2	An act relating to the Citizens Property Insurance
3	Corporation; amending s. 627.351, F.S.; revising
4	legislative findings to provide a finding that the lack of
5	affordable property insurance threatens the public health,
6	safety, and welfare and threatens the economic health of
7	the state; authorizing the corporation to offer multiperil
8	coverage, wind-only coverage, or both types of coverage in
9	the high-risk account; providing legislative intent that
10	such coverage not affect the creditworthiness of or
11	security for outstanding financing obligations of the
12	high-risk account, the personal lines account, or the
13	commercial lines account; authorizing a policyholder to
14	choose coverage from the corporation regardless of the
15	availability of other coverage under certain
16	circumstances; deleting certain limitations on eligibility
17	for a policy issued by the corporation; revising
18	requirements for the corporation in determining whether an
19	individual risk is eligible for coverage; deleting
20	provisions providing that a policyholder is no longer
21	eligible for coverage if an authorized insurer offers
22	coverage at an approved rate; prohibiting issuance of new
23	certificates of authority to certain insurers; providing
24	for expiration of existing certificates of authority of
25	certain insurers; prohibiting the Office of Insurance
26	Regulation and the Financial Services Commission from
27	renewing or reissuing existing certificates of authority
28	of certain insurers; requiring rate filings of certain
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29	insurers to include certain parent company profits
30	information; providing effective dates.
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32	Be It Enacted by the Legislature of the State of Florida:
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34	Section 1. Paragraphs (a), (b), and (c) of subsection (6)
35	of section 627.351, Florida Statutes, as amended by section 21
36	of chapter 2007-1, Laws of Florida, are amended to read:
37	627.351 Insurance risk apportionment plans
38	(6) CITIZENS PROPERTY INSURANCE CORPORATION
39	(a)1. The Legislature finds that private insurers are
40	unwilling or unable to provide affordable property insurance
41	coverage in this state to the extent sought and needed. The
42	absence of affordable property insurance threatens the public
43	health, safety, and welfare and likewise threatens the economic
44	health of the state. The Legislature finds therefore that it is
45	a compelling public interest and public purpose to assist in
46	ensuring that property in the state is insured and that it is
47	insured at affordable rates so as to facilitate the remediation,
48	reconstruction, and replacement of damaged or destroyed property
49	in order to reduce or avoid the negative effects otherwise
50	resulting to the public health, safety, and welfare; to the
51	economy of the state; and to the revenues of the state and local
52	governments which are needed to provide for the public welfare.
53	It is necessary, therefore, to provide affordable property
54	insurance to applicants who are in good faith entitled to
55	procure insurance through the voluntary market but are unable to
56	do so. The Legislature intends by this subsection that
1	Page 2 of 26

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57 affordable property insurance be provided and that it continue, 58 as long as necessary, through an entity that is not devoted to 59 private profitmaking pursuits and that is organized to achieve 60 efficiencies and economies, while providing service to policyholder, applicants, and agents which equals or exceeds the 61 quality generally provided in the voluntary market, all toward 62 63 the achievement of the foregoing public purposes. To that end, such entity shall strive to increase the availability of 64 65 affordable property insurance in this state and shall offer the lowest rates possible consistent with sound business practices. 66 67 Because it is essential for the corporation to have the maximum financial resources to pay claims following a catastrophic 68 hurricane, it is the intent of the Legislature that the income 69 70 of the corporation be exempt from federal income taxation and 71 that interest on the debt obligations issued by the corporation 72 be exempt from federal income taxation. The Legislature finds 73 that actual and threatened catastrophic losses to property in 74 this state from hurricanes have caused insurers to be unwilling 75 or unable to provide property insurance coverage to the extent 76 sought and needed. It is in the public interest and a public 77 purpose to assist in assuring that property in the state is 78 insured so as to facilitate the remediation, reconstruction, and 79 replacement of damaged or destroyed property in order to reduce or avoid the negative effects otherwise resulting to the public 80 health, safety, and welfare; to the economy of the state; and to 81 the revenues of the state and local governments needed to 82 provide for the public welfare. It is necessary, therefore, to 83 provide property insurance to applicants who are in good faith 84 Page 3 of 36

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85 entitled to procure insurance through the voluntary market but 86 are unable to do so. The Legislature intends by this subsection 87 that property insurance be provided and that it continues, as long as necessary, through an entity organized to achieve 88 89 efficiencies and economies, while providing service to policyholders, applicants, and agents that is no less than the 90 91 quality generally provided in the voluntary market, all toward 92 the achievement of the foregoing public purposes. Because it is 93 essential for the corporation to have the maximum financial resources to pay claims following a catastrophic hurricane, it 94 is the intent of the Legislature that the income of the 95 corporation be exempt from federal income taxation and that 96 interest on the debt obligations issued by the corporation be 97 98 exempt from federal income taxation.

99 2. The Residential Property and Casualty Joint 100 Underwriting Association originally created by this statute shall be known, as of July 1, 2002, as the Citizens Property 101 Insurance Corporation. The corporation shall provide insurance 102 103 for residential and commercial property, for applicants who are in good faith entitled, but are unable, to procure insurance 104 105 through the voluntary market. The corporation shall operate 106 pursuant to a plan of operation approved by order of the 107 Financial Services Commission. The plan is subject to continuous review by the commission. The commission may, by order, withdraw 108 approval of all or part of a plan if the commission determines 109 that conditions have changed since approval was granted and that 110 the purposes of the plan require changes in the plan. The 111 corporation shall continue to operate pursuant to the plan of 112 Page 4 of 36

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operation approved by the Office of Insurance Regulation until 113 114 October 1, 2006. For the purposes of this subsection, residential coverage includes both personal lines residential 115 116 coverage, which consists of the type of coverage provided by 117 homeowner's, mobile home owner's, dwelling, tenant's, condominium unit owner's, and similar policies, and commercial 118 119 lines residential coverage, which consists of the type of coverage provided by condominium association, apartment 120 121 building, and similar policies.

122 For the purposes of this subsection, the term 3. 123 "homestead property" means:

Property that has been granted a homestead exemption 124 a. 125 under chapter 196;

126 Property for which the owner has a current, written b. lease with a renter for a term of at least 7 months and for 127 128 which the dwelling is insured by the corporation for \$200,000 or 129 less;

An owner-occupied mobile home or manufactured home, as 130 с. 131 defined in s. 320.01, which is permanently affixed to real property, is owned by a Florida resident, and has been granted a 132 133 homestead exemption under chapter 196 or, if the owner does not own the real property, the owner certifies that the mobile home 134 or manufactured home is his or her principal place of residence; 135 d. Tenant's coverage;

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Commercial lines residential property; or e.

Any county, district, or municipal hospital; a hospital 138 f. licensed by any not-for-profit corporation qualified under s. 139 501(c)(3) of the United States Internal Revenue Code; or a 140 Page 5 of 36

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141 continuing care retirement community that is certified under 142 chapter 651 and that receives an exemption from ad valorem taxes 143 under chapter 196.

4. For the purposes of this subsection, the term
"nonhomestead property" means property that is not homestead
property.

147 5. Effective July 1, 2008, a personal lines residential structure that has a dwelling replacement cost of \$1 million or 148 149 more, or a single condominium unit that has a combined dwelling 150 and content replacement cost of \$1 million or more is not 151 eligible for coverage by the corporation. Such dwellings insured by the corporation on June 30, 2008, may continue to be covered 152 by the corporation until the end of the policy term. However, 153 154 such dwellings that are insured by the corporation and become 155 ineligible for coverage due to the provisions of this 156 subparagraph may reapply and obtain coverage in the high-risk 157 account and be considered "nonhomestead property" if the 158 property owner provides the corporation with a sworn affidavit 159 from one or more insurance agents, on a form provided by the corporation, stating that the agents have made their best 160 161 efforts to obtain coverage and that the property has been 162 rejected for coverage by at least one authorized insurer and at least three surplus lines insurers. If such conditions are met, 163 the dwelling may be insured by the corporation for up to 3 164 years, after which time the dwelling is ineligible for coverage. 165 The office shall approve the method used by the corporation for 166 valuing the dwelling replacement cost for the purposes of this 167 subparagraph. If a policyholder is insured by the corporation 168 Page 6 of 36

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prior to being determined to be ineligible pursuant to this subparagraph and such policyholder files a lawsuit challenging the determination, the policyholder may remain insured by the corporation until the conclusion of the litigation.

6. For properties constructed on or after January 1, 2009, the corporation may not insure any property located within 2,500 feet landward of the coastal construction control line created pursuant to s. 161.053 unless the property meets the requirements of the code-plus building standards developed by the Florida Building Commission.

179 It is the intent of the Legislature that policyholders, 7. applicants, and agents of the corporation receive service and 180 treatment of the highest possible level but never less than that 181 182 generally provided in the voluntary market. It also is intended that the corporation be held to service standards no less than 183 184 those applied to insurers in the voluntary market by the office with respect to responsiveness, timeliness, customer courtesy, 185 186 and overall dealings with policyholders, applicants, or agents 187 of the corporation.

All insurers authorized to write one or more subject 188 (b)1. 189 lines of business in this state are subject to assessment by the 190 corporation and, for the purposes of this subsection, are referred to collectively as "assessable insurers." Insurers 191 writing one or more subject lines of business in this state 192 pursuant to part VIII of chapter 626 are not assessable 193 insurers, but insureds who procure one or more subject lines of 194 business in this state pursuant to part VIII of chapter 626 are 195 subject to assessment by the corporation and are referred to 196 Page 7 of 36

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197 collectively as "assessable insureds." An authorized insurer's 198 assessment liability shall begin on the first day of the calendar year following the year in which the insurer was issued 199 200 a certificate of authority to transact insurance for subject 201 lines of business in this state and shall terminate 1 year after 202 the end of the first calendar year during which the insurer no 203 longer holds a certificate of authority to transact insurance 204 for subject lines of business in this state.

205 2.a. All revenues, assets, liabilities, losses, and
206 expenses of the corporation shall be divided into three separate
207 accounts as follows:

A personal lines account for personal residential 208 (I) policies issued by the corporation or issued by the Residential 209 210 Property and Casualty Joint Underwriting Association and renewed 211 by the corporation that provide comprehensive, multiperil 212 coverage on risks that are not located in areas eligible for coverage in the Florida Windstorm Underwriting Association as 213 214 those areas were defined on January 1, 2002, and for such 215 policies that do not provide coverage for the peril of wind on risks that are located in such areas; 216

217 A commercial lines account for commercial residential (II)and commercial nonresidential policies issued by the corporation 218 or issued by the Residential Property and Casualty Joint 219 Underwriting Association and renewed by the corporation that 220 provide coverage for basic property perils on risks that are not 221 located in areas eligible for coverage in the Florida Windstorm 222 Underwriting Association as those areas were defined on January 223 1, 2002, and for such policies that do not provide coverage for 224 Page 8 of 36

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225 the peril of wind on risks that are located in such areas; and 226 (III) A high-risk account for personal residential policies and commercial residential and commercial 227 nonresidential property policies issued by the corporation or 228 229 transferred to the corporation that provide coverage for the peril of wind on risks that are located in areas eligible for 230 231 coverage in the Florida Windstorm Underwriting Association as those areas were defined on January 1, 2002. Beginning July 1, 232 233 2007, the corporation may offer multiperil coverage, wind-only 234 coverage, or both types of coverage in the high-risk account. In issuing multiperil coverage, the corporation may use its 235 approved policy forms and rates for personal lines accounts 236 through December 31, 2007. It is the intent of the Legislature 237 238 that the offer of multiperil coverage in the high-risk account 239 be made and implemented in a manner that does not adversely 240 affect the creditworthiness of or security for currently outstanding financing obligations or credit facilities of the 241 242 high-risk account, the personal lines account, or the commercial 243 lines account. Subject to the approval of a business plan by the Financial Services Commission and Legislative Budget Commission 244 245 as provided in this sub-sub-subparagraph, but no earlier than 246 March 31, 2007, the corporation may offer policies that provide 247 multiperil coverage and the corporation shall continue to offer policies that provide coverage only for the peril of wind for 248 risks located in areas eligible for coverage in the high-risk 249 account. In issuing multiperil coverage, the corporation may use 250 its approved policy forms and rates for the personal lines 251 account. An applicant or insured who is eliqible to purchase a 252 Page 9 of 36

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253 multiperil policy from the corporation may purchase a multiperil 254 policy from an authorized insurer without prejudice to the 255 applicant's or insured's eligibility to prospectively purchase a policy that provides coverage only for the peril of wind from 256 257 the corporation. An applicant or insured who is eligible for a 258 corporation policy that provides coverage only for the peril of 259 wind may elect to purchase or retain such policy and also 260 purchase or retain coverage excluding wind from an authorized 261 insurer without prejudice to the applicant's or insured's eligibility to prospectively purchase a policy that provides 262 263 multiperil coverage from the corporation. It is the goal of the Legislature that there would be an overall average savings of 10 264 percent or more for a policyholder who currently has a wind-only 265 266 policy with the corporation, and an ex-wind policy with a voluntary insurer or the corporation, and who then obtains a 267 268 multiperil policy from the corporation. It is the intent of the Legislature that the offer of multiperil coverage in the high-269 270 risk account be made and implemented in a manner that does not 271 adversely affect the tax-exempt status of the corporation or creditworthiness of or security for currently outstanding 272 273 financing obligations or credit facilities of the high-risk 274 account, the personal lines account, or the commercial lines 275 account. By March 1, 2007, the corporation shall prepare and 276 submit for approval by the Financial Services Commission and Legislative Budget Commission a report detailing the 277 corporation's business plan for issuing multiperil coverage in 278 the high-risk account. The business plan shall be approved or 279 disapproved within 30 days after receipt, as submitted or 280 Page 10 of 36

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281 modified and resubmitted by the corporation. The business plan 282 must include: the impact of such multiperil coverage on the 283 corporation's financial resources, the impact of such multiperil 284 coverage on the corporation's tax-exempt status, the manner in 285 which the corporation plans to implement the processing of 286 applications and policy forms for new and existing 287 policyholders, the impact of such multiperil coverage on the 288 corporation's ability to deliver customer service at the high 289 level required by this subsection, the ability of the 290 corporation to process claims, the ability of the corporation to 291 quote and issue policies, the impact of such multiperil coverage on the corporation's agents, the impact of such multiperil 292 coverage on the corporation's existing policyholders, and the 293 294 impact of such multiperil coverage on rates and premium. The 295 high-risk account must also include quota share primary 296 insurance under subparagraph (c)2. The area eligible for 297 coverage under the high-risk account also includes the area 298 within Port Canaveral, which is bordered on the south by the 299 City of Cape Canaveral, bordered on the west by the Banana River, and bordered on the north by Federal Government property. 300

301 b. The three separate accounts must be maintained as long 302 as financing obligations entered into by the Florida Windstorm Underwriting Association or Residential Property and Casualty 303 Joint Underwriting Association are outstanding, in accordance 304 with the terms of the corresponding financing documents. When 305 the financing obligations are no longer outstanding, in 306 accordance with the terms of the corresponding financing 307 documents, the corporation may use a single account for all 308 Page 11 of 36

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309 revenues, assets, liabilities, losses, and expenses of the 310 corporation. Consistent with the requirement of this subparagraph and prudent investment policies that minimize the 311 312 cost of carrying debt, the board shall exercise its best efforts 313 to retire existing debt or to obtain approval of necessary parties to amend the terms of existing debt, so as to structure 314 315 the most efficient plan to consolidate the three separate accounts into a single account. By February 1, 2007, the board 316 317 shall submit a report to the Financial Services Commission, the President of the Senate, and the Speaker of the House of 318 Representatives which includes an analysis of consolidating the 319 accounts, the actions the board has taken to minimize the cost 320 321 of carrying debt, and its recommendations for executing the most efficient plan. 322

323 Creditors of the Residential Property and Casualty с. 324 Joint Underwriting Association shall have a claim against, and 325 recourse to, the accounts referred to in sub-subparagraphs 326 a.(I) and (II) and shall have no claim against, or recourse to, 327 the account referred to in sub-subparagraph a.(III). Creditors of the Florida Windstorm Underwriting Association 328 329 shall have a claim against, and recourse to, the account 330 referred to in sub-subparagraph a.(III) and shall have no claim against, or recourse to, the accounts referred to in sub-331 332 sub-subparagraphs a.(I) and (II).

d. Revenues, assets, liabilities, losses, and expenses not
 attributable to particular accounts shall be prorated among the
 accounts.

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e. The Legislature finds that the revenues of the Page 12 of 36

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337 corporation are revenues that are necessary to meet the 338 requirements set forth in documents authorizing the issuance of 339 bonds under this subsection.

f. No part of the income of the corporation may inure tothe benefit of any private person.

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3. With respect to a deficit in an account:

a. When the deficit incurred in a particular calendar year
is not greater than 10 percent of the aggregate statewide direct
written premium for the subject lines of business for the prior
calendar year, the entire deficit shall be recovered through
regular assessments of assessable insurers under paragraph (p)
and assessable insureds.

When the deficit incurred in a particular calendar year 349 b. 350 exceeds 10 percent of the aggregate statewide direct written 351 premium for the subject lines of business for the prior calendar 352 year, the corporation shall levy regular assessments on 353 assessable insurers under paragraph (p) and on assessable 354 insureds in an amount equal to the greater of 10 percent of the 355 deficit or 10 percent of the aggregate statewide direct written premium for the subject lines of business for the prior calendar 356 357 year. Any remaining deficit shall be recovered through emergency 358 assessments under sub-subparagraph d.

c. Each assessable insurer's share of the amount being
assessed under sub-subparagraph a. or sub-subparagraph b. shall
be in the proportion that the assessable insurer's direct
written premium for the subject lines of business for the year
preceding the assessment bears to the aggregate statewide direct
written premium for the subject lines of business for that year.
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The assessment percentage applicable to each assessable insured

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is the ratio of the amount being assessed under sub-subparagraph a. or sub-subparagraph b. to the aggregate statewide direct written premium for the subject lines of business for the prior year. Assessments levied by the corporation on assessable insurers under sub-subparagraphs a. and b. shall be paid as required by the corporation's plan of operation and paragraph (p). Notwithstanding any other provision of this subsection, the aggregate amount of a regular assessment for a deficit incurred in a particular calendar year shall be reduced by the estimated amount to be received by the corporation from the Citizens policyholder surcharge under subparagraph (c)11. and the amount collected or estimated to be collected from the assessment on Citizens policyholders pursuant to sub-subparagraph i. Assessments levied by the corporation on assessable insureds under sub-subparagraphs a. and b. shall be collected by the surplus lines agent at the time the surplus lines agent collects the surplus lines tax required by s. 626.932 and shall be paid to the Florida Surplus Lines Service Office at the time the surplus lines agent pays the surplus lines tax to the Florida Surplus Lines Service Office. Upon receipt of regular assessments from surplus lines agents, the Florida Surplus Lines Service Office shall transfer the assessments directly to the corporation as determined by the corporation.

389 d. Upon a determination by the board of governors that a 390 deficit in an account exceeds the amount that will be recovered 391 through regular assessments under sub-subparagraph a. or sub-392 subparagraph b., the board shall levy, after verification by the Page 14 of 36

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393 office, emergency assessments, for as many years as necessary to 394 cover the deficits, to be collected by assessable insurers and 395 the corporation and collected from assessable insureds upon issuance or renewal of policies for subject lines of business, 396 397 excluding National Flood Insurance policies. The amount of the emergency assessment collected in a particular year shall be a 398 399 uniform percentage of that year's direct written premium for subject lines of business and all accounts of the corporation, 400 401 excluding National Flood Insurance Program policy premiums, as annually determined by the board and verified by the office. The 402 office shall verify the arithmetic calculations involved in the 403 board's determination within 30 days after receipt of the 404 information on which the determination was based. 405 Notwithstanding any other provision of law, the corporation and 406 407 each assessable insurer that writes subject lines of business 408 shall collect emergency assessments from its policyholders 409 without such obligation being affected by any credit, 410 limitation, exemption, or deferment. Emergency assessments 411 levied by the corporation on assessable insureds shall be collected by the surplus lines agent at the time the surplus 412 413 lines agent collects the surplus lines tax required by s. 626.932 and shall be paid to the Florida Surplus Lines Service 414 Office at the time the surplus lines agent pays the surplus 415 lines tax to the Florida Surplus Lines Service Office. The 416 emergency assessments so collected shall be transferred directly 417 to the corporation on a periodic basis as determined by the 418 corporation and shall be held by the corporation solely in the 419 applicable account. The aggregate amount of emergency 420 Page 15 of 36

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421 assessments levied for an account under this sub-subparagraph in 422 any calendar year may not exceed the greater of 10 percent of 423 the amount needed to cover the original deficit, plus interest, 424 fees, commissions, required reserves, and other costs associated 425 with financing of the original deficit, or 10 percent of the 426 aggregate statewide direct written premium for subject lines of 427 business and for all accounts of the corporation for the prior year, plus interest, fees, commissions, required reserves, and 428 429 other costs associated with financing the original deficit.

The corporation may pledge the proceeds of assessments, 430 e. projected recoveries from the Florida Hurricane Catastrophe 431 Fund, other insurance and reinsurance recoverables, policyholder 432 surcharges and other surcharges, and other funds available to 433 434 the corporation as the source of revenue for and to secure bonds 435 issued under paragraph (p), bonds or other indebtedness issued 436 under subparagraph (c)3., or lines of credit or other financing mechanisms issued or created under this subsection, or to retire 437 any other debt incurred as a result of deficits or events giving 438 439 rise to deficits, or in any other way that the board determines will efficiently recover such deficits. The purpose of the lines 440 441 of credit or other financing mechanisms is to provide additional 442 resources to assist the corporation in covering claims and expenses attributable to a catastrophe. As used in this 443 subsection, the term "assessments" includes regular assessments 444 under sub-subparagraph a., sub-subparagraph b., or subparagraph 445 446 (p)1. and emergency assessments under sub-subparagraph d. Emergency assessments collected under sub-subparagraph d. are 447 not part of an insurer's rates, are not premium, and are not 448 Page 16 of 36

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449 subject to premium tax, fees, or commissions; however, failure 450 to pay the emergency assessment shall be treated as failure to 451 pay premium. The emergency assessments under sub-subparagraph d. 452 shall continue as long as any bonds issued or other indebtedness 453 incurred with respect to a deficit for which the assessment was 454 imposed remain outstanding, unless adequate provision has been 455 made for the payment of such bonds or other indebtedness pursuant to the documents governing such bonds or other 456 457 indebtedness.

f. As used in this subsection, the term "subject lines of 458 459 business" means insurance written by assessable insurers or procured by assessable insureds for all property and casualty 460 lines of business in this state, but not including workers' 461 compensation or medical malpractice. As used in the sub-462 463 subparagraph, the term "property and casualty lines of business" 464 includes all lines of business identified on Form 2, Exhibit of 465 Premiums and Losses, in the annual statement required of 466 authorized insurers by s. 624.424 and any rule adopted under 467 this section, except for those lines identified as accident and health insurance and except for policies written under the 468 469 National Flood Insurance Program or the Federal Crop Insurance 470 Program. For purposes of this sub-subparagraph, the term "workers' compensation" includes both workers' compensation 471 insurance and excess workers' compensation insurance. 472

g. The Florida Surplus Lines Service Office shall
determine annually the aggregate statewide written premium in
subject lines of business procured by assessable insureds and
shall report that information to the corporation in a form and

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477 at a time the corporation specifies to ensure that the
478 corporation can meet the requirements of this subsection and the
479 corporation's financing obligations.

h. The Florida Surplus Lines Service Office shall verify
the proper application by surplus lines agents of assessment
percentages for regular assessments and emergency assessments
levied under this subparagraph on assessable insureds and shall
assist the corporation in ensuring the accurate, timely
collection and payment of assessments by surplus lines agents as
required by the corporation.

If a deficit is incurred in any account in 2008 or 487 i. thereafter, the board of governors shall levy an immediate 488 assessment against the premium of each nonhomestead property 489 490 policyholder in all accounts of the corporation, as a uniform percentage of the premium of the policy of up to 10 percent of 491 492 such premium, which funds shall be used to offset the deficit. 493 If this assessment is insufficient to eliminate the deficit, the 494 board of governors shall levy an additional assessment against 495 all policyholders of the corporation, which shall be collected at the time of issuance or renewal of a policy, as a uniform 496 497 percentage of the premium for the policy of up to 10 percent of 498 such premium, which funds shall be used to further offset the 499 deficit.

j. The board of governors shall maintain separate
accounting records that consolidate data for nonhomestead
properties, including, but not limited to, number of policies,
insured values, premiums written, and losses. The board of
governors shall annually report to the office and the

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505 Legislature a summary of such data.

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(c) The plan of operation of the corporation:

1. Must provide for adoption of residential property and casualty insurance policy forms and commercial residential and nonresidential property insurance forms, which forms must be approved by the office prior to use. The corporation shall adopt the following policy forms:

a. Standard personal lines policy forms that are
comprehensive multiperil policies providing full coverage of a
residential property equivalent to the coverage provided in the
private insurance market under an HO-3, HO-4, or HO-6 policy.

516 b. Basic personal lines policy forms that are policies 517 similar to an HO-8 policy or a dwelling fire policy that provide 518 coverage meeting the requirements of the secondary mortgage 519 market, but which coverage is more limited than the coverage 520 under a standard policy.

521 c. Commercial lines residential and nonresidential policy 522 forms that are generally similar to the basic perils of full 523 coverage obtainable for commercial residential structures and 524 commercial nonresidential structures in the admitted voluntary 525 market.

d. Personal lines and commercial lines residential property insurance forms that cover the peril of wind only. The forms are applicable only to residential properties located in areas eligible for coverage under the high-risk account referred to in sub-subparagraph (b)2.a.

e. Commercial lines nonresidential property insuranceforms that cover the peril of wind only. The forms are

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applicable only to nonresidential properties located in areas
eligible for coverage under the high-risk account referred to in
sub-subparagraph (b)2.a.

536 f. The corporation may adopt variations of the policy 537 forms listed in sub-subparagraphs a.-e. that contain more 538 restrictive coverage.

539 2.a. Must provide that the corporation adopt a program in 540 which the corporation and authorized insurers enter into quota 541 share primary insurance agreements for hurricane coverage, as 542 defined in s. 627.4025(2)(a), for eligible risks, and adopt 543 property insurance forms for eligible risks which cover the 544 peril of wind only. As used in this subsection, the term:

"Quota share primary insurance" means an arrangement 545 (I)in which the primary hurricane coverage of an eligible risk is 546 547 provided in specified percentages by the corporation and an 548 authorized insurer. The corporation and authorized insurer are 549 each solely responsible for a specified percentage of hurricane 550 coverage of an eligible risk as set forth in a quota share 551 primary insurance agreement between the corporation and an authorized insurer and the insurance contract. The 552 553 responsibility of the corporation or authorized insurer to pay 554 its specified percentage of hurricane losses of an eligible 555 risk, as set forth in the quota share primary insurance 556 agreement, may not be altered by the inability of the other party to the agreement to pay its specified percentage of 557 hurricane losses. Eligible risks that are provided hurricane 558 coverage through a quota share primary insurance arrangement 559 must be provided policy forms that set forth the obligations of 560 Page 20 of 36

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the corporation and authorized insurer under the arrangement, clearly specify the percentages of quota share primary insurance provided by the corporation and authorized insurer, and conspicuously and clearly state that neither the authorized insurer nor the corporation may be held responsible beyond its specified percentage of coverage of hurricane losses.

(II) "Eligible risks" means personal lines residential and commercial lines residential risks that meet the underwriting criteria of the corporation and are located in areas that were eligible for coverage by the Florida Windstorm Underwriting Association on January 1, 2002.

572 b. The corporation may enter into quota share primary 573 insurance agreements with authorized insurers at corporation 574 coverage levels of 90 percent and 50 percent.

575 c. If the corporation determines that additional coverage 576 levels are necessary to maximize participation in quota share 577 primary insurance agreements by authorized insurers, the 578 corporation may establish additional coverage levels. However, 579 the corporation's quota share primary insurance coverage level 580 may not exceed 90 percent.

d. Any quota share primary insurance agreement entered into between an authorized insurer and the corporation must provide for a uniform specified percentage of coverage of hurricane losses, by county or territory as set forth by the corporation board, for all eligible risks of the authorized insurer covered under the quota share primary insurance agreement.

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e. Any quota share primary insurance agreement entered Page 21 of 36

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into between an authorized insurer and the corporation is subject to review and approval by the office. However, such agreement shall be authorized only as to insurance contracts entered into between an authorized insurer and an insured who is already insured by the corporation for wind coverage.

594 For all eligible risks covered under quota share f. 595 primary insurance agreements, the exposure and coverage levels 596 for both the corporation and authorized insurers shall be 597 reported by the corporation to the Florida Hurricane Catastrophe Fund. For all policies of eligible risks covered under quota 598 599 share primary insurance agreements, the corporation and the authorized insurer shall maintain complete and accurate records 600 for the purpose of exposure and loss reimbursement audits as 601 required by Florida Hurricane Catastrophe Fund rules. The 602 corporation and the authorized insurer shall each maintain 603 604 duplicate copies of policy declaration pages and supporting 605 claims documents.

g. The corporation board shall establish in its plan of
operation standards for quota share agreements which ensure that
there is no discriminatory application among insurers as to the
terms of quota share agreements, pricing of quota share
agreements, incentive provisions if any, and consideration paid
for servicing policies or adjusting claims.

h. The quota share primary insurance agreement between the
corporation and an authorized insurer must set forth the
specific terms under which coverage is provided, including, but
not limited to, the sale and servicing of policies issued under
the agreement by the insurance agent of the authorized insurer

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617 producing the business, the reporting of information concerning 618 eligible risks, the payment of premium to the corporation, and arrangements for the adjustment and payment of hurricane claims 619 incurred on eligible risks by the claims adjuster and personnel 620 621 of the authorized insurer. Entering into a quota sharing 622 insurance agreement between the corporation and an authorized 623 insurer shall be voluntary and at the discretion of the authorized insurer. 624

625 3. May provide that the corporation may employ or 626 otherwise contract with individuals or other entities to provide 627 administrative or professional services that may be appropriate to effectuate the plan. The corporation shall have the power to 628 borrow funds, by issuing bonds or by incurring other 629 630 indebtedness, and shall have other powers reasonably necessary 631 to effectuate the requirements of this subsection, including, 632 without limitation, the power to issue bonds and incur other indebtedness in order to refinance outstanding bonds or other 633 634 indebtedness. The corporation may, but is not required to, seek 635 judicial validation of its bonds or other indebtedness under chapter 75. The corporation may issue bonds or incur other 636 637 indebtedness, or have bonds issued on its behalf by a unit of 638 local government pursuant to subparagraph (g)2., in the absence 639 of a hurricane or other weather-related event, upon a determination by the corporation, subject to approval by the 640 office, that such action would enable it to efficiently meet the 641 financial obligations of the corporation and that such 642 financings are reasonably necessary to effectuate the 643 requirements of this subsection. The corporation is authorized 644 Page 23 of 36

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645 to take all actions needed to facilitate tax-free status for any such bonds or indebtedness, including formation of trusts or 646 647 other affiliated entities. The corporation shall have the 648 authority to pledge assessments, projected recoveries from the 649 Florida Hurricane Catastrophe Fund, other reinsurance 650 recoverables, market equalization and other surcharges, and 651 other funds available to the corporation as security for bonds or other indebtedness. In recognition of s. 10, Art. I of the 652 653 State Constitution, prohibiting the impairment of obligations of 654 contracts, it is the intent of the Legislature that no action be 655 taken whose purpose is to impair any bond indenture or financing agreement or any revenue source committed by contract to such 656 bond or other indebtedness. 657

Must require that the corporation operate subject to 658 4.a. 659 the supervision and approval of a board of governors consisting 660 of eight individuals who are residents of this state, from different geographical areas of this state. The Governor, the 661 662 Chief Financial Officer, the President of the Senate, and the 663 Speaker of the House of Representatives shall each appoint two 664 members of the board. At least one of the two members appointed 665 by each appointing officer must have demonstrated expertise in 666 insurance. The Chief Financial Officer shall designate one of 667 the appointees as chair. All board members serve at the pleasure of the appointing officer. All members of the board of governors 668 are subject to removal at will by the officers who appointed 669 them. All board members, including the chair, must be appointed 670 to serve for 3-year terms beginning annually on a date 671 designated by the plan. Any board vacancy shall be filled for 672 Page 24 of 36

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673 the unexpired term by the appointing officer. The Chief 674 Financial Officer shall appoint a technical advisory group to 675 provide information and advice to the board of governors in connection with the board's duties under this subsection. The 676 677 executive director and senior managers of the corporation shall 678 be engaged by the board and serve at the pleasure of the board. 679 Any executive director appointed on or after July 1, 2006, is subject to confirmation by the Senate. The executive director is 680 681 responsible for employing other staff as the corporation may 682 require, subject to review and concurrence by the board.

683 The board shall create a Market Accountability Advisory b. Committee to assist the corporation in developing awareness of 684 its rates and its customer and agent service levels in 685 686 relationship to the voluntary market insurers writing similar 687 coverage. The members of the advisory committee shall consist of 688 the following 11 persons, one of whom must be elected chair by 689 the members of the committee: four representatives, one 690 appointed by the Florida Association of Insurance Agents, one by 691 the Florida Association of Insurance and Financial Advisors, one by the Professional Insurance Agents of Florida, and one by the 692 Latin American Association of Insurance Agencies; three 693 694 representatives appointed by the insurers with the three highest 695 voluntary market share of residential property insurance 696 business in the state; one representative from the Office of 697 Insurance Regulation; one consumer appointed by the board who is insured by the corporation at the time of appointment to the 698 committee; one representative appointed by the Florida 699 700 Association of Realtors; and one representative appointed by the Page 25 of 36

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Florida Bankers Association. All members must serve for 3-year 701 702 terms and may serve for consecutive terms. The committee shall 703 report to the corporation at each board meeting on insurance 704 market issues which may include rates and rate competition with 705 the voluntary market; service, including policy issuance, claims 706 processing, and general responsiveness to policyholders, 707 applicants, and agents; and matters relating to depopulation. 708 Must provide procedures a procedure for determining the 5. 709 eligibility of a risk for coverage, as follows: 710 Applicants are not ineligible for coverage based on the a. 711 availability of coverage from the private insurance market or 712 the surplus lines market. An applicant or policyholder may choose to be insured by the corporation even if the applicant or 713 714 policyholder has another offer of coverage if the risk otherwise meets the underwriting guidelines of the corporation. Subject to 715 716 the provisions of s. 627.3517, with respect to personal lines 717 residential risks, if the risk is offered coverage from an 718 authorized insurer at the insurer's approved rate under either a 719 standard policy including wind coverage or, if consistent with 720 the insurer's underwriting rules as filed with the office, a 721 basic policy including wind coverage, for a new application to 722 the corporation for coverage, the risk is not eligible for any 723 policy issued by the corporation unless the premium for coverage 724 from the authorized insurer is more than 25 percent greater than the premium for comparable coverage from the corporation. If the 725 risk is not able to obtain any such offer, the risk is eligible 726 for either a standard policy including wind coverage or a basic 727 policy including wind coverage issued by the corporation; 728

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729 however, if the risk could not be insured under a standard 730 policy including wind coverage regardless of market conditions, 731 the risk shall be eligible for a basic policy including wind 732 coverage unless rejected under subparagraph 8. However, with 733 regard to a policyholder of the corporation, the policyholder 734 remains eligible for coverage from the corporation regardless of 735 any offer of coverage from an authorized insurer or surplus 736 lines insurer. The corporation shall determine the type of 737 policy to be provided on the basis of objective standards specified in the underwriting manual and based on generally 738 accepted underwriting practices. 739

(I) If the risk accepts an offer of coverage through the
market assistance plan or an offer of coverage through a
mechanism established by the corporation before a policy is
issued to the risk by the corporation or during the first 30
days of coverage by the corporation, and the producing agent who
submitted the application to the plan or to the corporation is
not currently appointed by the insurer, the insurer shall:

(A) Pay to the producing agent of record of the policy,
for the first year, an amount that is the greater of the
insurer's usual and customary commission for the type of policy
written or a fee equal to the usual and customary commission of
the corporation; or

(B) Offer to allow the producing agent of record of the policy to continue servicing the policy for a period of not less than 1 year and offer to pay the agent the greater of the insurer's or the corporation's usual and customary commission for the type of policy written.

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758 If the producing agent is unwilling or unable to accept 759 appointment, the new insurer shall pay the agent in accordance 760 with sub-sub-subparagraph (A).

(II) When the corporation enters into a contractual agreement for a take-out plan, the producing agent of record of the corporation policy is entitled to retain any unearned commission on the policy, and the insurer shall:

(A) Pay to the producing agent of record of the
corporation policy, for the first year, an amount that is the
greater of the insurer's usual and customary commission for the
type of policy written or a fee equal to the usual and customary
commission of the corporation; or

(B) Offer to allow the producing agent of record of the corporation policy to continue servicing the policy for a period of not less than 1 year and offer to pay the agent the greater of the insurer's or the corporation's usual and customary commission for the type of policy written.

776 If the producing agent is unwilling or unable to accept 777 appointment, the new insurer shall pay the agent in accordance 778 with sub-sub-subparagraph (A).

b. With respect to commercial lines residential risks, for
a new application to the corporation for coverage, if the risk
is offered coverage under a policy including wind coverage from
an authorized insurer at its approved rate, the risk is not
eligible for any policy issued by the corporation unless the
premium for coverage from the authorized insurer is more than 25
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785 percent greater than the premium for comparable coverage from 786 the corporation. If the risk is not able to obtain any such 787 offer, the risk is eligible for a policy including wind coverage 788 issued by the corporation. However, with regard to a 789 policyholder of the corporation, the policyholder remains 790 eligible for coverage from the corporation regardless of any 791 offer of coverage from an authorized insurer or surplus lines 792 insurer.

793 <u>b.(I)</u> If the risk accepts an offer of coverage through the 794 market assistance plan or an offer of coverage through a 795 mechanism established by the corporation before a policy is 796 issued to the risk by the corporation or during the first 30 797 days of coverage by the corporation, and the producing agent who 798 submitted the application to the plan or the corporation is not 799 currently appointed by the insurer, the insurer shall:

800 <u>(I)(A)</u> Pay to the producing agent of record of the policy, 801 for the first year, an amount that is the greater of the 802 insurer's usual and customary commission for the type of policy 803 written or a fee equal to the usual and customary commission of 804 the corporation; or

805 <u>(II)(B)</u> Offer to allow the producing agent of record of 806 the policy to continue servicing the policy for a period of not 807 less than 1 year and offer to pay the agent the greater of the 808 insurer's or the corporation's usual and customary commission 809 for the type of policy written.

810

811 If the producing agent is unwilling or unable to accept 812 appointment, the new insurer shall pay the agent in accordance Page 29 of 36

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813 with sub-subparagraph (I) sub sub subparagraph (A).

814 <u>c.(II)</u> When the corporation enters into a contractual 815 agreement for a take-out plan, the producing agent of record of 816 the corporation policy is entitled to retain any unearned 817 commission on the policy, and the insurer shall:

818 <u>(I)(A)</u> Pay to the producing agent of record of the 819 corporation policy, for the first year, an amount that is the 820 greater of the insurer's usual and customary commission for the 821 type of policy written or a fee equal to the usual and customary 822 commission of the corporation; or

823 <u>(II)(B)</u> Offer to allow the producing agent of record of 824 the corporation policy to continue servicing the policy for a 825 period of not less than 1 year and offer to pay the agent the 826 greater of the insurer's or the corporation's usual and 827 customary commission for the type of policy written.

828

829 If the producing agent is unwilling or unable to accept 830 appointment, the new insurer shall pay the agent in accordance 831 with sub-sub-subparagraph (I) sub-sub-sub-subparagraph (A).

Must provide by July 1, 2007, that an application for 832 6. 833 coverage for a new policy is subject to a waiting period of 10 834 days before coverage is effective, during which time the 835 corporation shall make such application available for review by general lines agents and authorized property and casualty 836 insurers. The board shall approve an exception that allows for 837 coverage to be effective before the end of the 10-day waiting 838 period, for coverage issued in conjunction with a real estate 839 closing. The board may approve such other exceptions as the 840 Page 30 of 36

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841 board determines are necessary to prevent lapses in coverage.

842 7. Must include rules for classifications of risks and843 rates therefor.

Must provide that if premium and investment income for 844 8. 845 an account attributable to a particular calendar year are in excess of projected losses and expenses for the account 846 847 attributable to that year, such excess shall be held in surplus in the account. Such surplus shall be available to defray 848 849 deficits in that account as to future years and shall be used 850 for that purpose prior to assessing assessable insurers and 851 assessable insureds as to any calendar year.

9. Must provide objective criteria and procedures to be uniformly applied for all applicants in determining whether an individual risk is <u>eligible for coverage</u> so hazardous as to be <u>uninsurable</u>. In making this determination and in establishing the criteria and procedures, the following shall be considered:

a. Whether the likelihood of a loss for the individual
risk is substantially higher than for other risks of the same
class; and

b. Whether the <u>applicant has taken such actions as are</u>
<u>reasonably necessary</u>, as specified by the corporation, to reduce
<u>the risk of loss</u> uncertainty associated with the individual risk
is such that an appropriate premium cannot be determined.

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The acceptance or rejection of a risk by the corporation shall be construed as the private placement of insurance, and the provisions of chapter 120 shall not apply.

868 10. Must provide that the corporation shall make its best Page 31 of 36

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869 efforts to procure catastrophe reinsurance at reasonable rates,
870 to cover its projected 100-year probable maximum loss as
871 determined by the board of governors.

872 Must provide that in the event of regular deficit 11. 873 assessments under sub-subparagraph (b)3.a. or sub-subparagraph 874 (b)3.b., in the personal lines account, the commercial lines 875 residential account, or the high-risk account, the corporation 876 shall levy upon corporation policyholders in its next rate 877 filing, or by a separate rate filing solely for this purpose, a Citizens policyholder surcharge arising from a regular 878 assessment in such account in a percentage equal to the total 879 amount of such regular assessments divided by the aggregate 880 statewide direct written premium for subject lines of business 881 882 for the prior calendar year. For purposes of calculating the Citizens policyholder surcharge to be levied under this 883 884 subparagraph, the total amount of the regular assessment to which this surcharge is related shall be determined as set forth 885 886 in subparagraph (b)3., without deducting the estimated Citizens 887 policyholder surcharge. Citizens policyholder surcharges under this subparagraph are not considered premium and are not subject 888 889 to commissions, fees, or premium taxes; however, failure to pay 890 a market equalization surcharge shall be treated as failure to 891 pay premium.

The policies issued by the corporation must provide
that, if the corporation or the market assistance plan obtains
an offer from an authorized insurer to cover the risk at its
approved rates, the risk is no longer eligible for renewal
through the corporation, except as otherwise provided in this
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897 subsection.

898 13. Corporation policies and applications must include a 899 notice that the corporation policy could, under this section, be 900 replaced with a policy issued by an authorized insurer that does 901 not provide coverage identical to the coverage provided by the 902 corporation. The notice shall also specify that acceptance of 903 corporation coverage creates a conclusive presumption that the 904 applicant or policyholder is aware of this potential.

905 12.14. May establish, subject to approval by the office, different eligibility requirements and operational procedures 906 for any line or type of coverage for any specified county or 907 908 area if the board determines that such changes to the eligibility requirements and operational procedures are 909 910 justified due to the voluntary market being sufficiently stable and competitive in such area or for such line or type of 911 912 coverage and that consumers who, in good faith, are unable to 913 obtain insurance through the voluntary market through ordinary 914 methods would continue to have access to coverage from the 915 corporation. When coverage is sought in connection with a real property transfer, such requirements and procedures shall not 916 917 provide for an effective date of coverage later than the date of 918 the closing of the transfer as established by the transferor, 919 the transferee, and, if applicable, the lender.

920 <u>13.15.</u> Must provide that, with respect to the high-risk 921 account, any assessable insurer with a surplus as to 922 policyholders of \$25 million or less writing 25 percent or more 923 of its total countrywide property insurance premiums in this 924 state may petition the office, within the first 90 days of each Page 33 of 36

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925 calendar year, to qualify as a limited apportionment company. A 926 regular assessment levied by the corporation on a limited 927 apportionment company for a deficit incurred by the corporation 928 for the high-risk account in 2006 or thereafter may be paid to 929 the corporation on a monthly basis as the assessments are 930 collected by the limited apportionment company from its insureds 931 pursuant to s. 627.3512, but the regular assessment must be paid in full within 12 months after being levied by the corporation. 932 933 A limited apportionment company shall collect from its policyholders any emergency assessment imposed under sub-934 935 subparagraph (b)3.d. The plan shall provide that, if the office 936 determines that any regular assessment will result in an impairment of the surplus of a limited apportionment company, 937 938 the office may direct that all or part of such assessment be 939 deferred as provided in subparagraph (g)4. However, there shall 940 be no limitation or deferment of an emergency assessment to be 941 collected from policyholders under sub-subparagraph (b)3.d.

942 <u>14.16.</u> Must provide that the corporation appoint as its 943 licensed agents only those agents who also hold an appointment 944 as defined in s. 626.015(3) with an insurer who at the time of 945 the agent's initial appointment by the corporation is authorized 946 to write and is actually writing personal lines residential 947 property coverage, commercial residential property coverage, or 948 commercial nonresidential property coverage within the state.

949 <u>15.17.</u> Must provide, by July 1, 2007, a premium payment 950 plan option to its policyholders which allows for quarterly and 951 semiannual payment of premiums.

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<u>16.18.</u> Must provide, effective June 1, 2007, that the Page 34 of 36

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953 corporation contract with each insurer providing the non-wind 954 coverage for risks insured by the corporation in the high-risk 955 account, requiring that the insurer provide claims adjusting services for the wind coverage provided by the corporation for 956 957 such risks. An insurer is required to enter into this contract 958 as a condition of providing non-wind coverage for a risk that is 959 insured by the corporation in the high-risk account unless the 960 board finds, after a hearing, that the insurer is not capable of 961 providing adjusting services at an acceptable level of quality to corporation policyholders. The terms and conditions of such 962 contracts must be substantially the same as the contracts that 963 the corporation executed with insurers under the "adjust-your-964 own" program in 2006, except as may be mutually agreed to by the 965 966 parties and except for such changes that the board determines are necessary to ensure that claims are adjusted appropriately. 967 968 The corporation shall provide a process for neutral arbitration 969 of any dispute between the corporation and the insurer regarding 970 the terms of the contract. The corporation shall review and 971 monitor the performance of insurers under these contracts.

972 <u>17.19.</u> Must limit coverage on mobile homes or manufactured
973 homes built prior to 1994 to actual cash value of the dwelling
974 rather than replacement costs of the dwelling.

975 <u>18.20.</u> May provide such limits of coverage as the board
976 determines, consistent with the requirements of this subsection.

977 <u>19.21.</u> May require commercial property to meet specified
978 hurricane mitigation construction features as a condition of
979 eligibility for coverage.

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Section 2. Effective January 1, 2008, and notwithstanding

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981 any other provision of law:

982	(1) A new certificate of authority for the transaction of
983	residential property insurance may not be issued to any insurer
984	domiciled in this state that is a wholly owned subsidiary of an
985	insurer authorized to do business in any other state.
986	(2)(a) The existing certificate of authority for the
987	transaction of residential property insurance held by any
988	insurer domiciled in this state that is a wholly owned
989	subsidiary of an insurer authorized to do business in any other
990	state shall expire at the end of its period of validation and
991	may not be renewed or reissued by the Office of Insurance
992	Regulation or the Financial Services Commission.
993	(b) The rate filings of any insurer domiciled in this
994	state that is a wholly owned subsidiary of an insurer authorized
995	to do business in any other state shall include information
996	relating to the profits of the parent company of the insurer

997 domiciled in this state.

998 Section 3. Except as otherwise expressly provided in this 999 act, this act shall take effect upon becoming a law.

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