By the Committee on Judiciary

590-1035A-07

1	A bill to be entitled
2	An act relating to public records; amending s.
3	119.01, F.S.; revising the general state policy
4	concerning public records in order to conform
5	to provisions of the State Constitution
6	governing public records; amending s. 119.011,
7	F.S.; defining the terms "confidential and
8	exempt" and "exempt"; amending s. 119.07, F.S.;
9	deleting a provision specifying certain
10	public-record exemptions that apply to public
11	records made part of a court file; creating s.
12	119.0714, F.S.; specifying certain exemptions
13	from public-records requirements which apply to
14	records made part of a court file which are
15	otherwise public records; providing that social
16	security numbers and financial account numbers
17	are exempt from public-record requirements to
18	conform to changes made by the act; amending
19	ss. 257.34, 257.35, 383.402, 943.031, and
20	943.0313, F.S.; conforming cross-references;
21	providing a contingent effective date.
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23	Be It Enacted by the Legislature of the State of Florida:
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25	Section 1. Subsection (1) and paragraph (f) of
26	subsection (2) of section 119.01, Florida Statutes, are
27	amended to read:
28	119.01 General state policy on public records
29	(1) It is the policy of this state, consistent with s.
30	24(a), Art. I of the State Constitution, that all state,
31	county, and municipal records made or received in connection

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with the official business of any public body, officer, or 2 employee of the state, or persons acting on their behalf are open for personal inspection and copying by any person, except with respect to records exempted. Records may be made exempt or confidential and exempt by law or made confidential by the State Constitution. Also, access to records may be limited by court rule in effect as of November 3, 1992. Providing access to public records is a duty of each agency. Furthermore, it is the responsibility of the Legislature to provide laws governing the enforcement of the right of any person to inspect or copy public records, including the maintenance, 12 control, destruction, disposal, and disposition of public records pursuant to s. 24(c), Art. I of the State Constitution, except that each house of the Legislature may adopt rules governing enforcement with respect to records of the legislative branch. 16

(2)

(f) Each agency that maintains a public record in an electronic recordkeeping system shall provide to any person, pursuant to this chapter, a copy of any public record in that system which is not exempted by law from public disclosure or made confidential by the State Constitution. An agency must provide a copy of the record in the medium requested if the agency maintains the record in that medium, and the agency may charge a fee in accordance with this chapter. For the purpose of satisfying a public records request, the fee to be charged by an agency if it elects to provide a copy of a public record in a medium not routinely used by the agency, or if it elects to compile information not routinely developed or maintained by the agency or that requires a substantial amount of

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manipulation or programming, must be in accordance with s. 2 119.07(4).

Section 2. Section 119.011, Florida Statutes, is amended to read:

119.011 Definitions.--As used in this chapter, the term:

- (1) "Actual cost of duplication" means the cost of the material and supplies used to duplicate the public record, but does not include labor cost or overhead cost associated with such duplication.
- (2) "Agency" means any state, county, district, authority, or municipal officer, department, division, board, bureau, commission, or other separate unit of government created or established by law including, for the purposes of this chapter, the Commission on Ethics, the Public Service Commission, and the Office of Public Counsel, and any other public or private agency, person, partnership, corporation, or business entity acting on behalf of any public agency.
- is covered by an exemption, that is not subject to inspection by the public, and that may be released only as specified by law.
- (4)(3)(a) "Criminal intelligence information" means information with respect to an identifiable person or group of persons collected by a criminal justice agency in an effort to anticipate, prevent, or monitor possible criminal activity.
- (b) "Criminal investigative information" means information with respect to an identifiable person or group of persons compiled by a criminal justice agency in the course of conducting a criminal investigation of a specific act or omission, including, but not limited to, information derived

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1 from laboratory tests, reports of investigators or informants, 2 or any type of surveillance.

- (c) "Criminal intelligence information" and "criminal investigative information" shall not include:
- 5 1. The time, date, location, and nature of a reported 6 crime.
- 7 2. The name, sex, age, and address of a person 8 arrested or of the victim of a crime except as provided in s. 9 119.071(2)(h).
- 3. The time, date, and location of the incident and of the arrest.
- 12 4. The crime charged.
- 5. Documents given or required by law or agency rule to be given to the person arrested, except as provided in s. 119.071(2)(h), and, except that the court in a criminal case may order that certain information required by law or agency rule to be given to the person arrested be maintained in a confidential manner and exempt from the provisions of s. 119.07(1) until released at trial if it is found that the release of such information would:
- a. Be defamatory to the good name of a victim or witness or would jeopardize the safety of such victim or witness; and
- b. Impair the ability of a state attorney to locate orprosecute a codefendant.
- 6. Informations and indictments except as provided in s. 905.26.
- 28 (d) The word "active" shall have the following 29 meaning:
- 1. Criminal intelligence information shall be considered "active" as long as it is related to intelligence

gathering conducted with a reasonable, good faith belief that it will lead to detection of ongoing or reasonably anticipated criminal activities.

2. Criminal investigative information shall be considered "active" as long as it is related to an ongoing investigation which is continuing with a reasonable, good faith anticipation of securing an arrest or prosecution in the foreseeable future.

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In addition, criminal intelligence and criminal investigative information shall be considered "active" while such information is directly related to pending prosecutions or appeals. The word "active" shall not apply to information in cases which are barred from prosecution under the provisions of s. 775.15 or other statute of limitation.

(5)(4) "Criminal justice agency" means:

- (a) Any law enforcement agency, court, or prosecutor;
- (b) Any other agency charged by law with criminal law enforcement duties;
- (c) Any agency having custody of criminal intelligence information or criminal investigative information for the purpose of assisting such law enforcement agencies in the conduct of active criminal investigation or prosecution or for the purpose of litigating civil actions under the Racketeer Influenced and Corrupt Organization Act, during the time that such agencies are in possession of criminal intelligence information or criminal investigative information pursuant to their criminal law enforcement duties; or
  - (d) The Department of Corrections.
- (6)(5) "Custodian of public records" means the elected or appointed state, county, or municipal officer charged with

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the responsibility of maintaining the office having public records, or his or her designee.

(7)(6) "Data processing software" means the programs and routines used to employ and control the capabilities of data processing hardware, including, but not limited to, operating systems, compilers, assemblers, utilities, library routines, maintenance routines, applications, and computer networking programs.

(8)(7) "Duplicated copies" means new copies produced by duplicating, as defined in s. 283.30.

exemption and that is not subject to inspection by the public; however, a custodian of public records is not prohibited from releasing such information in all circumstances. The decision to release exempt information must be based on a statutory provision or a substantial policy need for disclosure or must be for a reason that is consistent with the public purpose for the exemption.

(10)(8) "Exemption" means a provision of general law which provides that a specified record or meeting, or portion thereof, is not subject to the access requirements of s. 119.07(1), s. 286.011, or s. 24, Art. I of the State

(11)(9) "Information technology resources" means data processing hardware and software and services, communications, supplies, personnel, facility resources, maintenance, and training.

(12)(10) "Proprietary software" means data processing software that is protected by copyright or trade secret laws.

30 (13)(11) "Public records" means all documents, papers,
31 letters, maps, books, tapes, photographs, films, sound

recordings, data processing software, or other material, regardless of the physical form, characteristics, or means of transmission, made or received pursuant to law or ordinance or in connection with the transaction of official business by any agency.

(14)(12) "Redact" means to conceal from a copy of an original public record, or to conceal from an electronic image that is available for public viewing, that portion of the record containing exempt or confidential information.

(15)(13) "Sensitive," for purposes of defining agency-produced software that is sensitive, means only those portions of data processing software, including the specifications and documentation, which are used to:

- (a) Collect, process, store, and retrieve information that is exempt from s. 119.07(1);
- (b) Collect, process, store, and retrieve financial management information of the agency, such as payroll and accounting records; or
- (c) Control and direct access authorizations and security measures for automated systems.

Section 3. Paragraph (a) of subsection (2) and subsection (6) of section 119.07, Florida Statutes, are amended to read:

119.07 Inspection and copying of records; photographing public records; fees; exemptions.--

(2)(a) As an additional means of inspecting or copying public records, a custodian of public records may provide access to public records by remote electronic means, provided exempt or confidential information is not disclosed, except as otherwise provided by law.

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(6) Nothing in this chapter shall be construed to 2 exempt from subsection (1) a public record that was made a 3 of a court file and that is not specifically closed by 4 order of court, except as provided in s. 119.071(1)(d) and 5 (f), (2)(d),(e), and (f), and (4)(c) and except information or 6 records that may reveal the identity of a person who is a 7 victim of a sexual offense as provided in s. 119.071(2)(h). 8 Section 4. Section 119.0714, Florida Statutes, is created to read: 9 10 119.0714 Judicial branch exemptions from inspection or copying of public records made a part of a court file .--11 12 (1) Nothing in this chapter shall be construed to 13 exempt from s. 119.07(1) and s. 24, Art. I of the State Constitution a public record that was made a part of a court 14 file and that is not specifically closed by order of court, 15 except as provided in s. 119.071(1)(d) and (f), (2)(d), (e), 16 and (f), (4)(c), and (5)(a) and (b) and except information or 18 records that may reveal the identity of a person who is a victim of a sexual offense as provided in s. 119.071(2)(h). 19 20 (2) This section has no application to other 21 exemptions from s. 119.07(1) which are contained in other 2.2 provisions of law and shall not be construed to be an express 23 or implied repeal thereof. Subsection (1) of section 257.34, Florida 2.4 Section 5. Statutes, is amended to read: 2.5 257.34 Florida International Archive and Repository.--2.6 27 (1) There is created within the Division of Library 2.8 and Information Services of the Department of State the 29 Florida International Archive and Repository for the preservation of those public records, as defined in s. 30 <u>119.011(13)</u> s. <u>119.011(11)</u>, manuscripts, international

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judgments involving disputes between domestic and foreign
businesses, and all other public matters that the department
or the Florida Council of International Development deems
relevant to international issues. It is the duty and
responsibility of the division to:

- (a) Organize and administer the Florida International  $\mbox{Archive}$  and  $\mbox{Repository}.$
- (b) Preserve and administer records that are transferred to its custody; accept, arrange, and preserve them, according to approved archival and repository practices; and permit them, at reasonable times and under the supervision of the division, to be inspected and copied. All public records transferred to the custody of the division are subject to the provisions of s. 119.07(1).
- (c) Assist the records and information management program in the determination of retention values for records.
- (d) Cooperate with and assist, insofar as practicable, state institutions, departments, agencies, counties, municipalities, and individuals engaged in internationally related activities.
- (e) Provide a public research room where, under rules established by the division, the materials in the international archive and repository may be studied.
- (f) Conduct, promote, and encourage research in international trade, government, and culture and maintain a program of information, assistance, coordination, and guidance for public officials, educational institutions, libraries, the scholarly community, and the general public engaged in such research.
- (g) Cooperate with and, insofar as practicable, assistagencies, libraries, institutions, and individuals in projects

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concerned with internationally related issues and preserve original materials relating to internationally related issues.

(h) Assist and cooperate with the records and information management program in the training and information program described in s. 257.36(1)(9).

Section 6. Subsection (1) of section 257.35, Florida Statutes, is amended to read:

257.35 Florida State Archives.--

- (1) There is created within the Division of Library and Information Services of the Department of State the Florida State Archives for the preservation of those public records, as defined in s. 119.011(13) s. 119.011(11), manuscripts, and other archival material that have been determined by the division to have sufficient historical or other value to warrant their continued preservation and have been accepted by the division for deposit in its custody. It is the duty and responsibility of the division to:
- (a) Organize and administer the Florida State  $\mbox{\sc Archives.}$
- (b) Preserve and administer such records as shall be transferred to its custody; accept, arrange, and preserve them, according to approved archival practices; and permit them, at reasonable times and under the supervision of the division, to be inspected and copied. All public records transferred to the custody of the division shall be subject to the provisions of s. 119.07(1), except that any public record or other record provided by law to be confidential or prohibited from inspection by the public shall be made accessible only after a period of 50 years from the date of the creation of the record. Any nonpublic manuscript or other archival material which is placed in the keeping of the

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division under special terms and conditions, shall be made accessible only in accordance with such law terms and conditions and shall be exempt from the provisions of s.

119.07(1) to the extent necessary to meet the terms and conditions for a nonpublic manuscript or other archival material.

- (c) Assist the records and information management program in the determination of retention values for records.
- (d) Cooperate with and assist insofar as practicable state institutions, departments, agencies, counties, municipalities, and individuals engaged in activities in the field of state archives, manuscripts, and history and accept from any person any paper, book, record, or similar material which in the judgment of the division warrants preservation in the state archives.
- (e) Provide a public research room where, under rules established by the division, the materials in the state archives may be studied.
- (f) Conduct, promote, and encourage research in Florida history, government, and culture and maintain a program of information, assistance, coordination, and guidance for public officials, educational institutions, libraries, the scholarly community, and the general public engaged in such research.
- (g) Cooperate with and, insofar as practicable, assist agencies, libraries, institutions, and individuals in projects designed to preserve original source materials relating to Florida history, government, and culture and prepare and publish handbooks, guides, indexes, and other literature directed toward encouraging the preservation and use of the state's documentary resources.

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- (h) Encourage and initiate efforts to preserve, collect, process, transcribe, index, and research the oral history of Florida government.
  (i) Aggist and government with the regards and
- (i) Assist and cooperate with the records and information management program in the training and information program described in s. 257.36(1)(g).
- Section 7. Subsection (9) of section 383.402, Florida Statutes, is amended to read:
- 383.402 Child abuse death review; State Child Abuse Death Review Committee; local child abuse death review committees.--
- 12 (9) The State Child Abuse Death Review Committee or a 13 local committee shall have access to all information of a law enforcement agency which is not the subject of an active 14 investigation and which pertains to the review of the death of 15 a child. A committee may not disclose any information that is 16 17 not subject to public disclosure by the law enforcement agency, and active criminal intelligence information or 18 criminal investigative information, as defined in s. 19 119.011(4) s. 119.011(3), may not be made available for review 20 21 or access under this section.
  - Section 8. Paragraph (b) of subsection (7) of section 943.031, Florida Statutes, is amended to read:
  - 943.031 Florida Violent Crime and Drug Control
    Council.--The Legislature finds that there is a need to
    develop and implement a statewide strategy to address violent
    criminal activity and drug control efforts by state and local
    law enforcement agencies, including investigations of illicit
    money laundering. In recognition of this need, the Florida
    Violent Crime and Drug Control Council is created within the

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department. The council shall serve in an advisory capacity to the department.

- (7) CONFIDENTIALITY; EXEMPTED PORTIONS OF COUNCIL MEETINGS AND RECORDS.--
- (b) The Florida Violent Crime and Drug Control Council shall be considered a "criminal justice agency" within the definition of  $\underline{s}$ .  $\underline{119.011(5)}$   $\underline{s}$ .  $\underline{119.011(4)}$ .
- Section 9. Subsection (7) of section 943.0313, Florida Statutes, is amended to read:

943.0313 Domestic Security Oversight Council.--The Legislature finds that there exists a need to provide executive direction and leadership with respect to terrorism prevention, preparation, protection, response, and recovery efforts by state and local agencies in this state. In recognition of this need, the Domestic Security Oversight Council is hereby created. The council shall serve as an advisory council pursuant to s. 20.03(7) to provide guidance to the state's regional domestic security task forces and other domestic security working groups and to make recommendations to the Governor and the Legislature regarding the expenditure of funds and allocation of resources related to counter-terrorism and domestic security efforts.

(7) AGENCY DESIGNATION.--For purposes of this section, the Domestic Security Oversight Council shall be considered a criminal justice agency within the definition of  $\underline{s.\ 119.011(4)}$ .

Section 10. This act shall take effect October 1, 2007, if Senate Bill \_\_\_\_\_, or similar legislation reenacting and saving paragraphs 119.071(5)(a) and (b), Florida Statutes, from repeal, is adopted in the same legislative session, or an extension thereof, and becomes law.

\*\*\*\*\*\*\*\*\*\* SENATE SUMMARY Revises the state policy concerning public records in order to conform to provisions of the State Constitution governing public records. Defines the terms "confidential and exempt" and "exempt." Includes the exemptions for social security numbers and financial account numbers provided under s. 119.071(5)(a) and (b), F.S., in the list of public records that are part of court files and that are exempt from s. 119.07(1) F.S. that are exempt from s. 119.07(1), F.S.