A bill to be entitled

An act relating to the St Johns Water Control District, Indian River County; codifying, amending, reenacting, and repealing a special act relating to St. Johns Water Control District, a special tax district; providing that the name of the district shall be the St. Johns Improvement District; providing for legislative intent; providing for applicability of chapter 298, F.S., and other general laws; providing additional authority relating to the provision of public infrastructure, services, assessment, levy, and collection of taxes, nonad valorem assessments and fees, public finance, and district operations; providing powers of the district; providing for compliance with county plans and regulations; providing for election of a board of supervisors; providing for organization, powers, duties, terms of office, and compensation of the board; providing for levy of ad valorem taxes and non-ad valorem assessments; providing for costs; requiring a referendum under specified circumstances; providing for collection, enforcement, and penalties; providing for issuance of revenue bonds, assessment bonds, and bond anticipation notes; providing for general obligation bonds; providing a district charter; repealing chapter 2006-342, Laws of Florida, relating to the district; providing severability; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. (1) The reenactment of existing law in this act shall not be construed as a grant of additional authority to nor to supersede the authority of any entity pursuant to law.

Exceptions to law contained in any special act that are reenacted pursuant to this act shall continue to apply.

- (2) The reenactment of existing law in this act shall not be construed to modify, amend, or alter any covenants, contracts, or other obligations of the district with respect to bonded indebtedness. Nothing pertaining to the reenactment of existing law in this act shall be construed to affect the ability of the district to levy and collect taxes, assessments, fees, or charges for the purpose of redeeming or servicing bonded indebtedness of the district.
- Section 2. Chapter 2006-342, Laws of Florida, is codified, reenacted, amended, and repealed as herein provided.
- Section 3. The St. Johns Water Control District is renamed and the charter for such district is re-created and reenacted to read:
- Section 1. District renamed.--The St. Johns Water Control

 District shall henceforth be known as the "St. Johns Improvement

 District."
- Section 2. District created and boundaries thereof.--For the purposes of providing public infrastructure, services, the assessment, levy, and collection of taxes, non-ad valorem assessments and fees, the operation of district facilities and services, and all other purposes stated in this act consistent with chapters 189 and 298, Florida Statutes, and other

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applicable general law, an independent improvement district is hereby created and established in Indian River County, to be known as the St. Johns Improvement District, the territorial boundaries of which shall be as follows, to wit:

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From the center of Section 5, Township 33 South, Range 38 East, run West along the centerline of Highway 60 through Sections 5 and 6, and in Township 33 South, Range 37 East continue west along the centerline of State Highway 60 through Sections 1, 2, 3, 4, 5, and 6 to the West Boundary of Section 6; thence South along the West boundary of Sections 6, 7, 18, 19 to the Southwest corner of Section 19; thence East along the South boundary of Section 19 to the Southeast corner of said Section 19; thence South along the West boundary of Sections 29 and 32 to the Southwest corner of Section 32; thence Easterly along the South boundary of Sections 32, 33, 34, 35 and 36 to the Southeast corner of Section 36, all lying in Township 33 South, Range 37 East; thence in Township 33 South, Range 38 East, run Easterly along the South boundary of Sections 31 and 32 to the Southeast corner of Section 32; thence run North to the Northeast corner of Section 29, Township 33 South, Range 38 East; thence run Easterly to the Southeast corner of Section 21, Township 33 South, Range 38 East; thence Northerly along the East boundaries of Sections 21 and 16 to the Northeast corner of the Southeast one-quarter (SE

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1/4) of Section 16, Township 33 South, Range 38 East; thence Westerly to the center of Section 16; thence Northerly to the Northeast corner of the Northwest one-quarter (NW 1/4) of Section 16; thence Westerly to the Southeast corner of Section 8; thence North to the Northeast corner of Section 8; thence Westerly to the Southeast corner of the Southwest one-quarter (SW 1/4) of Section 5; thence North to the Center of Section 5 and the point of beginning; LESS HOWEVER, all rights-of-way and road easements of record.

All in the County of Indian River, State of Florida, consisting of 27,743,40 acres, more or less.

Section 3. Provisions of other laws made applicable.--The provisions of chapter 298, Florida Statutes, and all of the laws amendatory thereof, now existing or hereafter enacted, are applicable to said St. Johns Improvement District. St. Johns Improvement District shall have all of the powers and authorities mentioned in or conferred by said chapter 298, Florida Statutes.

Section 4. Powers of the district; compliance with county plans and regulations.--

(1) The district shall have the following powers:

(a) To sue and be sued in its name in any court of law or in equity, to make contracts, to adopt and use a corporate seal, and to alter the same at pleasure.

(b) To acquire by purchase, gift, or condemnation real and

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personal property, either or both, within or without the district, and to convey and dispose of such real and personal property, either or both, as may be necessary or convenient to carry out the purposes, or any of the purposes, of this act, and chapter 298, Florida Statutes.

- (c) To finance, fund, plan, establish, construct, equip, operate, and maintain canals, ditches, drains, levees, lakes, ponds, control structures, or similar devices for water control and diversion and other works for water management and control purposes.
- (d) To acquire, purchase, finance, fund, plan, establish, equip, operate, and maintain pumps, plants, and pumping systems for water management and control purposes.
- (e) To finance, fund, plan, establish, construct, equip, operate, and maintain irrigation works, machinery, and plants.
- (f) To finance, fund, plan, establish, construct, improve, pave, equip, operate, and maintain roadways and roads necessary and convenient for the exercise of the powers or duties or any of the powers or duties of said district or the supervisors thereof; and to include as a component of roads, parkways, bridges, landscaping, irrigation, drainage, bicycle and jogging paths, street lighting, traffic signals, road striping, and all other customary elements of a modern road system.
- (g) To finance, fund, plan, establish, acquire, construct or reconstruct, enlarge or extend, equip, operate, and maintain systems and facilities for providing transportation throughout the district, including private or contract carriers, buses, vehicles, railroads, and other transportation facilities, to

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meet the transportation requirements of the district in activities conducted within the district.

- (h) To finance, fund, plan, establish, acquire, construct or reconstruct, enlarge or extend, equip, operate, and maintain parking facilities within the district boundaries.
- (i) To finance, fund, plan, establish, acquire, construct or reconstruct, enlarge or extend, equip, operate, and maintain additional systems and facilities for parks and facilities for indoor and outdoor recreational, cultural, and educational uses.
- (j) To acquire, construct, finance, fund, plan, establish, equip, operate, and maintain water plants and systems to produce, purify, and distribute water for consumption.
- (k) To acquire, construct, finance, fund, establish, plan, equip, operate, and maintain sewer systems for the collection, disposal, and reuse of waste and wastewater and to prevent water pollution in the district.
- (1) To levy ad valorem taxes, non-ad valorem assessments, prescribe, fix, establish, and collect rates, fees, rentals, fares, or other charges, and to revise the same from time to time, for the facilities and services furnished or to be furnished by the district and to recover the cost of making connection to any district facility or system.
- (m) To provide for the discontinuance of service and reasonable penalties including attorney's fees, against any user or property for any such rates, fees, rentals, fares, or other charges that become delinquent and require collection. However, no charges or fees shall be established until after a public hearing of the board at the district at which all affected

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persons shall be given an opportunity to be heard.

(n) To enter into agreements with any person, firm, or corporation for the furnishing by such person, firm, or corporation of any facilities and services of the type provided for in this act.

- (o) To enter into impact fee credit agreements with local general purpose governments. In the event the district enters into an impact fee credit agreement with a local general purpose government where the district constructs or makes contributions for public facilities for which impact fee credits would be available, the agreement may provide that such impact fee credits shall inure to the landowners within the district in proportion to their relative assessments, and the district shall, from time to time, execute such instruments, such as assignments of impact fee credits, as may be necessary or desirable to accomplish or confirm the foregoing.
- (p) To finance, fund, plan, establish, equip, construct, operate, and maintain facilities for and take measures to control mosquitoes and other arthropods of public health importance.
- (q) To finance, fund, plan, establish, acquire, construct or reconstruct, enlarge or extend, equip, operate, and maintain additional systems and facilities for conservation areas, mitigation areas, and wildlife habitat, including the maintenance of any plant or animal species, and any related interest in real or personal property.
- (r) To borrow money and issue negotiable or other bonds of said district as hereinafter provided; to borrow money, from

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time to time, and issue negotiable or other notes of said district therefore, bearing interest at not exceeding the maximum interest allowable by law, in anticipation of the collection of taxes, levies, and assessments or revenues of said district; to pledge or hypothecate such taxes, levies, assessments, and revenues to secure such bonds, notes, or obligations; and to sell, discount, negotiate, and dispose of the same.

- (s) To provide public safety, including, but not limited to, security, guardhouses, fences and gates, electronic intrusion detection systems, and patrol cars, when authorized by proper governmental agencies; except that the district may not exercise any police power, but may contract with the appropriate local general purpose government agencies for an increased level of such service within the district boundaries.
- (t) To provide systems and facilities for fire prevention and control and emergency medical services, including the construction or purchase of fire stations, water mains and plugs, fire trucks, and other vehicles and equipment.
- (u) To finance, fund, plan, establish, acquire, construct or reconstruct, enlarge or extend, equip, operate, and maintain additional systems and facilities for school buildings and related structures, which may be leased, sold, or donated to the school district for use in the educational system when authorized by the district school board.
- (v) To establish and create such departments, committees, boards, or other agencies, including a public relations committee, as from time to time the board of supervisors may

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deem necessary or desirable in the performance in the acts or other things necessary to the exercise of the powers provided in this act, and to delegate to such departments, boards, or other agencies such administrative duties and other powers as the board of supervisors may deem necessary or desirable.

- (w) To exercise all other powers necessary convenient or proper in connection with any of the powers or duties of said district stated in this act. The powers and duties of said district shall be exercised by and through the board of supervisors thereof, which board shall have the authority to employ engineers, attorneys, agents, employees, and representatives as the board of supervisors may, from time to time, determine, and to fix their compensation and duties.

 However, in addition thereto, said district shall have all of the powers provided for in chapter 298, Florida Statutes. All powers and authority of the district shall extend and apply to the district as a whole and to each unit of development as, from time to time, may be designated by the board of supervisors.
- (2) Notwithstanding any authority contained within this section, the development, operation, or maintenance of any district facilities or services shall comply with the adopted comprehensive plan for Indian River County and any adopted land development regulations adopted thereunder which apply within the geographic boundaries of the district.
- Section 5. Board of supervisors, organization, powers, duties, and terms of office.--
- (1) There is created a Board of Supervisors of St. Johns
 Improvement District that shall be the governing body of said

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district. Said board of supervisors shall consist of three persons, who, except as herein otherwise provided, shall hold office for terms of 3 years each and until their successors shall be duly elected and qualified.

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- Each year during the month of June, a supervisor shall be elected, as hereinafter provided, by the landowners of said district to take the place of the retiring supervisor. All vacancies or expirations on said board shall be filled as required by this act and chapter 298, Florida Statutes. The supervisors of said St. Johns Improvement District shall be residents of the state and citizens of the United States. In case of a vacancy in the office of any supervisor, the remaining supervisors may fill such vacancy until the next annual meeting of the landowners, when his or her successor shall be elected by the landowners for the unexpired term. As soon as practicable after their election, the board of supervisors of said district shall organize by choosing one of their number president of said board of supervisors and by electing some suitable person secretary, who may or may not be a member of said board. The board of supervisors shall adopt a seal that shall be the seal of said district. At each annual meeting of the landowners of the district, the board of supervisors shall report all work undertaken or completed during the preceding year, and the status of the finances of the district.
- (3) All supervisors shall hold office until their successors are elected and qualified. Any election shall be authorized or required by this act to be held by the landowners at any particular or stated time or day, and if for any reason

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such election shall not or cannot be held at such time or on such day, then in such event and in all and every such event, the power or duty to hold such election shall not cease or lapse, but such election shall be held thereafter as soon as practicable and consistent with this act.

Section 6. Compensation of board.--Each supervisor shall be paid for his or her services a per diem of \$25 for each day actually engaged in work pertaining to the district. In addition to the said per diem, supervisors shall be paid travel and related expenses at rates authorized by general law for public officials pursuant to chapter 112, Florida Statutes.

Section 7. Meetings of landowners; election of supervisors.--Each year during the month of June, a meeting of the landowners of said district shall be held for the purpose of electing a supervisor to take the place of the retiring supervisor, and hearing reports of the board of supervisors.

Elections shall be conducted in accord with applicable provisions of chapter 298, Florida Statutes.

Section 8. Taxes; non-ad valorem assessments.--

(1) AD VALOREM TAXES.--The board of supervisors, subject to referendum approval pursuant to Art. VII, s. 9 of the State Constitution, shall have the power to levy and assess an ad valorem tax on all the taxable real and tangible personal property in the district to pay the principal of and interest on any general obligation bonds of the district; to provide for any sinking or other funds established in connection with any such bonds; and to pay the costs for construction or maintenance of any of the projects or activities of the district authorized by

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the provisions of this act or applicable general law. The total amount of such ad valorem taxes levied in any year shall not be in excess of 10 mills on the dollar per annum on the assessed value of the taxable property within the district. The ad valorem tax provided for herein shall be in addition to county and municipal ad valorem taxes provided for by law.

- (2) NON-AD VALOREM ASSESSMENTS.--Non-ad valorem assessments for the construction, operation, or maintenance of district facilities, services, and operations shall be assessed, levied, and collected pursuant to chapter 298, chapter 170, or chapter 197, Florida Statutes.
- (3) TAXES, ASSESSMENTS, AND COSTS; LIEN ON ASSESSED

 LAND.--All taxes and assessments provided for in this act,

 together with all penalties for default in payment of the same,
 and all costs in collecting the same, shall, from the date of
 assessment thereof until paid, constitute a lien of equal
 dignity with the liens for county taxes, and other taxes of
 equal dignity with county taxes, upon all the lands against
 which such taxes shall be levied as is provided in this act.
- (4) COMPENSATION OF PROPERTY APPRAISER AND TAX

 COLLECTOR. -- The Property Appraiser of Indian River County shall
 be paid annually an amount equal to 1 percent of the total taxes
 of the district and the Tax Collector of Indian River County
 shall be paid annually an amount equal to 1 percent of the total
 taxes of the district collected for their respective services to
 the St. Johns Improvement Control District in said county for
 respectively assessing and collecting said drainage district
 taxes, provided, however, that the total amount to be paid to

said property appraiser and tax collector in any one year shall not exceed the sum of \$1,500 to each. All compensation paid to the property appraiser and the tax collector shall be paid from the proceeds of the maintenance tax.

assessing all assessments, each tract or parcel of land less than 1 acre in area shall be assessed as a full acre, and each tract or parcel of land more than 1 acre in area that contains a fraction of an acre shall be assessed at the nearest whole number of acres, a fraction of one half or more to be assessed as a full acre.

Section 9. Unpaid taxes and assessments; penalty.--All taxes and assessments provided for in this act shall be and become delinquent and bear penalties on the amount of said taxes in the same manner as county taxes.

Section 10. Enforcement of taxes and assessments.--The collection and enforcement of all taxes and assessments levied by said district shall be at the same time and in like manner as county taxes, and the provisions of general law relating to the sale of lands for unpaid and delinquent county taxes; the issuance, sale, and delivery of tax certificates for such unpaid and delinquent county taxes; the redemption thereof; the issuance to individuals of tax deeds based thereon; and all other procedure in connection therewith, shall be applicable to said district and the delinquent and unpaid taxes of said district to the same extent as if said statutory provisions were expressly set forth in this act. All taxes and assessments shall be subject to the same discounts as county taxes.

Section 11. Bonds.--

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- (1) ISSUANCE OF REVENUE BONDS, ASSESSMENT BONDS, AND BOND ANTICIPATION NOTES.--
- (a) In addition to the other powers provided the district, and not in limitation thereof, the district shall have the power, pursuant to chapter 298, Florida Statutes, and applicable general law, at any time, and, from time to time, after the issuance of any bonds of the district shall have been authorized, to borrow money for the purposes for which such bonds are to be issued in anticipation of the receipt of the proceeds of the sale of such bonds and to issue bond anticipation notes in a principal sum not in excess of the authorized maximum amount of such bond issue.
- Pursuant to chapter 298, Florida Statutes, and (b) applicable general law, the district shall have the power to issue assessment bonds and revenue bonds, from time to time, without limitation as to amount for the purpose of financing those systems and facilities provided for in section 5. Such revenue bonds may be secured by, or payable from, the gross or net pledge of the revenues to be derived from any project or combination of projects; from the rates, fees, or other charges to be collected from the users of any project or projects; from any revenue-producing undertaking or activity of the district; from special assessments; or from any other source or pledged security. Such bonds shall not constitute an indebtedness of the district, and the approval of the qualified electors shall not be required unless such bonds are additionally secured by the full faith and credit and taxing power of the district.

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(c) Any issue of bonds may be secured by a trust agreement by and between the district and a corporate trustee or trustees, which may be any trust company or bank having the powers of a trust company within or without the state. The resolution authorizing the issuance of the bonds or such trust agreement may pledge the revenues to be received from any projects of the district and may contain such provisions for protecting and enforcing the rights and remedies of the bondholders as the board may approve, including, without limitation, covenants setting forth the duties of the district in relation to the acquisition, construction, reconstruction, improvement, maintenance, repair, operation, and insurance of any projects; the fixing and revising of the rates, fees, and charges, and the custody, safeguarding, and application of all moneys and for the employment of consulting engineers in connection with such acquisition, construction, reconstruction, improvement, maintenance, repair, or operation.

- interest at such rate or rates, including variable rates, which interest may be tax exempt or taxable for federal income tax purposes; shall mature at such time or times from their date or dates; and may be made redeemable before maturity at such price or prices and under such terms and conditions as may be determined by the board.
- (e) The district shall have the power to issue bonds for the purpose of refunding any outstanding bonds of the district.
 - (2) GENERAL OBLIGATION BONDS. --
 - (a) Pursuant to this act, the district shall have the

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power from time to time to issue general obligation bonds to finance or refinance capital projects or to refund outstanding bonds in an aggregate principal amount of bonds outstanding at any one time not in excess of 35 percent of the assessed value of the taxable property within the district as shown on the pertinent tax records at the time of the authorization of the general obligation bonds for which the full faith and credit of the district is pledged. Except for refunding bonds, no general obligation bonds shall be issued unless the bonds are issued to finance or refinance a capital project and the issuance has been approved at an election held in accordance with the requirements for such election as prescribed by the State Constitution. Such elections shall be called and held in the district upon the request of the board of the district. The expenses of calling and holding an election shall be at the expense of the district and the district shall reimburse the county for any expenses incurred in calling or holding such elections.

- (b) The district may pledge its full faith and credit for the payment of the principal and interest on such general obligation bonds and for any reserve funds provided therefore and met unconditionally and irrevocably pledge itself to ad valorem taxes on all taxable property within the district, to the extent necessary for the payment thereof, without limitations as to greater amount.
- (c) If the board determines to issue general obligation bonds for more than one capital project, the approval of the issuance of the bonds for each and all such projects may be submitted to the elector on one and the same ballot. The failure

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of the electors to approve the issuance of bonds for any one or more of the capital projects shall not defeat the approval of bonds for any capital project which has been approved by the electors.

- (d) In arriving at the amount of general obligation bonds permitted to be outstanding at any one time pursuant to paragraph (a), there shall not be included any general obligation bonds that are additionally secured by the pledge of:
- 1. Special assessments levied in the amount sufficient to pay the principal and interest on a general obligation bond so additionally secured, which assessments have been equalized and confirmed by resolution or ordinance of the board pursuant to section 170.08, Florida Statutes.
- 2. Water revenues, sewer revenues, or water and sewer revenues of the district to be derived from user fees in an amount sufficient to pay the principal and interest on the general obligation bond so additionally secured.
- 3. Any combination of assessments and revenues described in subparagraphs 1 and 2.
 - Section 4. Chapter 2006-342, Laws of Florida, is repealed.
- Section 5. In case any one or more of the sections or provisions of this act or the application of such sections or provisions to any situations, circumstances, or person shall for any reason be held to be unconstitutional, such unconstitutionality shall not affect any other sections or provisions of this act or the application of such sections or provisions to any other situation, circumstance, or person; and it is intended that this law shall be construed and applied as

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if such section or provision had not been included herein for any unconstitutional application.

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Section 6. This act shall take effect upon becoming a law.

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