

1                   A bill to be entitled  
2           An act relating to the Florida Workers' Compensation Joint  
3           Underwriting Association, Inc.; amending s. 627.311, F.S.;  
4           designating the Florida Workers' Compensation Joint  
5           Underwriting Association, Inc., as a plan of insurers  
6           operating as a corporation not for profit; revising  
7           requirements for the plan of operation of the corporation;  
8           revising the membership of the board of governors of the  
9           association; requiring that the corporation's market-  
10          assistance plan be periodically reviewed and updated;  
11          authorizing the use of surplus funds of former subplans  
12          for certain deficit purposes; providing for calculation of  
13          deficit assessments; providing circumstances under which  
14          policyholders of former subplan C are exempt from certain  
15          assessments; removing an expiration date for the authority  
16          to levy certain deficit assessments; increasing the period  
17          for meeting certain projected cash needs for meeting  
18          certain deficits; revising criteria for determining the  
19          amount of transfers from the contingency reserve;  
20          providing for transfer of specified assets of the plan to  
21          the Workers' Compensation Administration Trust Fund upon  
22          dissolution of the plan; creating s. 627.3121, F.S.;  
23          authorizing the Department of Financial Services to  
24          request transfer of funds from the Workers' Compensation  
25          Administration Trust Fund to the workers' compensation  
26          joint underwriting plan; requiring the department to  
27          establish a contingency reserve in the trust fund;  
28          authorizing the department to expend moneys from the

29 | reserve for certain purposes under certain circumstances;  
 30 | providing for transfers from the contingency reserve for  
 31 | certain deficit purposes; providing transfer requirements  
 32 | and procedures; providing a date on which the contingency  
 33 | reserve is abolished; providing for calculation of excess  
 34 | state funds, if any, received by the plan from the  
 35 | reserve; providing for return of such funds; requiring the  
 36 | plan to request a determination of its tax-exempt status;  
 37 | providing an effective date.

38 |

39 | Be It Enacted by the Legislature of the State of Florida:

40 |

41 | Section 1. Subsection (5) of section 627.311, Florida  
 42 | Statutes, is amended, and subsections (8) and (9) are added to  
 43 | that section, to read:

44 | 627.311 Joint underwriters and joint reinsurers; public  
 45 | records and public meetings exemptions.--

46 | (5)(a) The office shall, after consultation with insurers,  
 47 | approve a joint underwriting plan of insurers which shall be  
 48 | designated as the Florida Workers' Compensation Joint  
 49 | Underwriting Association, Inc., and shall operate as a  
 50 | corporation not for profit ~~nonprofit~~ entity. For the purposes of  
 51 | this subsection, the term "insurer" includes group self-  
 52 | insurance funds authorized by s. 624.4621, commercial self-  
 53 | insurance funds authorized by s. 624.462, assessable mutual  
 54 | insurers authorized under s. 628.6011, and insurers licensed to  
 55 | write workers' compensation and employer's liability insurance  
 56 | in this state. The purpose of the plan is to provide workers'

57 compensation and employer's liability insurance to applicants  
58 who are required by law to maintain workers' compensation and  
59 employer's liability insurance and who are in good faith  
60 entitled to but who are unable to procure such insurance through  
61 the voluntary market. Except as provided herein, the plan must  
62 have actuarially sound rates that ensure that the plan is self-  
63 supporting.

64 (b) The operation of the plan is subject to the  
65 supervision of a 9-member board of governors. The board of  
66 governors shall be comprised of:

67 1. Three members appointed by the Financial Services  
68 Commission. Each member appointed by the commission shall serve  
69 at the pleasure of the commission;

70 2. Two representatives of the 20 domestic insurers, as  
71 defined in s. 624.06(1), having the largest voluntary direct  
72 premiums written in this state for workers' compensation and  
73 employer's liability insurance, who ~~which~~ shall be appointed by  
74 the commission from a list of three nominees for each vacancy  
75 submitted ~~elected~~ by those 20 domestic insurers;

76 3. Two representatives of the 20 foreign insurers as  
77 defined in s. 624.06(2) having the largest voluntary direct  
78 premiums written in this state for workers' compensation and  
79 employer's liability insurance, who ~~which~~ shall be appointed by  
80 the commission from a list of three nominees for each vacancy  
81 submitted ~~elected~~ by those 20 foreign insurers;

82 4. One representative of ~~person appointed by~~ the largest  
83 property and casualty insurance agents' association in this

84 state, who shall be appointed by the commission from a list of  
 85 three nominees submitted by such association; and

86 5. The consumer advocate appointed under s. 627.0613 or  
 87 the consumer advocate's designee.

88  
 89 Each board member shall serve a 4-year term and may serve  
 90 consecutive terms. A vacancy on the board shall be filled in the  
 91 same manner as the original appointment for the unexpired  
 92 portion of the term. The Financial Services Commission shall  
 93 designate a member of the board to serve as chair. The  
 94 commission may remove any member for cause. No board member  
 95 shall be an insurer which provides services to the plan or which  
 96 has an affiliate which provides services to the plan or which is  
 97 serviced by a service company or third-party administrator which  
 98 provides services to the plan or which has an affiliate which  
 99 provides services to the plan. The minutes, audits, and  
 100 procedures of the board of governors are subject to chapter 119.

101 (c) The operation of the plan shall be governed by a plan  
 102 of operation that is prepared at the direction of the board of  
 103 governors. The plan of operation may be changed at any time by  
 104 the board of governors or upon request of the office. The plan  
 105 of operation and all changes thereto are subject to the approval  
 106 of the office. The plan of operation shall:

107 1. Authorize the board to engage in the activities  
 108 necessary to implement this subsection, including, but not  
 109 limited to, borrowing money.

110 2. Develop criteria for eligibility for coverage by the  
 111 plan, including, but not limited to, documented rejection by at

112 least two insurers which reasonably assures that insureds  
113 covered under the plan are unable to acquire coverage in the  
114 voluntary market.

115 3. Require notice from the agent to the insured at the  
116 time of the application for coverage that the application is for  
117 coverage with the plan and that coverage may be available  
118 through an insurer, group self-insurers' fund, commercial self-  
119 insurance fund, or assessable mutual insurer through another  
120 agent at a lower cost.

121 4. Establish programs to encourage insurers to provide  
122 coverage to applicants of the plan in the voluntary market and  
123 to insureds of the plan, including, but not limited to:

124 a. Establishing procedures for an insurer to use in  
125 notifying the plan of the insurer's desire to provide coverage  
126 to applicants to the plan or existing insureds of the plan and  
127 in describing the types of risks in which the insurer is  
128 interested. The description of the desired risks must be on a  
129 form developed by the plan.

130 b. Developing forms and procedures that provide an insurer  
131 with the information necessary to determine whether the insurer  
132 wants to write particular applicants to the plan or insureds of  
133 the plan.

134 c. Developing procedures for notice to the plan and the  
135 applicant to the plan or insured of the plan that an insurer  
136 will insure the applicant or the insured of the plan, and notice  
137 of the cost of the coverage offered; and developing procedures  
138 for the selection of an insuring entity by the applicant or  
139 insured of the plan.

140        ~~5.4.~~ Provide for a market-assistance plan to assist in the  
141 placement of employers. All applications for coverage in the  
142 plan received 45 days before the effective date for coverage  
143 shall be processed through the market-assistance plan. A market-  
144 assistance plan specifically designed to serve the needs of  
145 small, good policyholders as defined by the board must be  
146 reviewed and updated periodically ~~finalized by January 1, 1994.~~

147        ~~6.5.~~ Provide for policy and claims services to the  
148 insureds of the plan of the nature and quality provided for  
149 insureds in the voluntary market.

150        ~~7.6.~~ Provide for the review of applications for coverage  
151 with the plan for reasonableness and accuracy, using any  
152 available historic information regarding the insured.

153        ~~8.7.~~ Provide for procedures for auditing insureds of the  
154 plan which are based on reasonable business judgment and are  
155 designed to maximize the likelihood that the plan will collect  
156 the appropriate premiums.

157        ~~9.8.~~ Authorize the plan to terminate the coverage of and  
158 refuse future coverage for any insured that submits a fraudulent  
159 application to the plan or provides fraudulent or grossly  
160 erroneous records to the plan or to any service provider of the  
161 plan in conjunction with the activities of the plan.

162        ~~10.9.~~ Establish service standards for agents who submit  
163 business to the plan.

164        ~~11.10.~~ Establish criteria and procedures to prohibit any  
165 agent who does not adhere to the established service standards  
166 from placing business with the plan or receiving, directly or  
167 indirectly, any commissions for business placed with the plan.

168        ~~12.11.~~ Provide for the establishment of reasonable safety  
169 programs for all insureds in the plan. All insureds of the plan  
170 must participate in the safety program.

171        ~~13.12.~~ Authorize the plan to terminate the coverage of and  
172 refuse future coverage to any insured who fails to pay premiums  
173 or surcharges when due; who, at the time of application, is  
174 delinquent in payments of workers' compensation or employer's  
175 liability insurance premiums or surcharges owed to an insurer,  
176 group self-insurers' fund, commercial self-insurance fund, or  
177 assessable mutual insurer licensed to write such coverage in  
178 this state; or who refuses to substantially comply with any  
179 safety programs recommended by the plan.

180        ~~14.13.~~ Authorize the board of governors to provide the  
181 services required by the plan through staff employed by the  
182 plan, through reasonably compensated service providers who  
183 contract with the plan to provide services as specified by the  
184 board of governors, or through a combination of employees and  
185 service providers.

186        ~~15.14.~~ Provide for service standards for service  
187 providers, methods of determining adherence to those service  
188 standards, incentives and disincentives for service, and  
189 procedures for terminating contracts for service providers that  
190 fail to adhere to service standards.

191        ~~16.15.~~ Provide procedures for selecting service providers  
192 and standards for qualification as a service provider that  
193 reasonably assure that any service provider selected will  
194 continue to operate as an ongoing concern and is capable of  
195 providing the specified services in the manner required.

196        ~~17.16.~~ Provide for reasonable accounting and data-  
 197 reporting practices.

198        ~~18.17.~~ Provide for annual review of costs associated with  
 199 the administration and servicing of the policies issued by the  
 200 plan to determine alternatives by which costs can be reduced.

201        ~~19.18.~~ Authorize the acquisition of such excess insurance  
 202 or reinsurance as is consistent with the purposes of the plan.

203        ~~20.19.~~ Provide for an annual report to the office on a  
 204 date specified by the office and containing such information as  
 205 the office reasonably requires.

206        ~~21.20.~~ Establish multiple rating plans for various  
 207 classifications of risk which reflect risk of loss, hazard  
 208 grade, actual losses, size of premium, and compliance with loss  
 209 control. At least one of such plans must be a preferred-rating  
 210 plan to accommodate small-premium policyholders with good  
 211 experience as defined in sub-subparagraph ~~23.22.a.~~

212        ~~22.21.~~ Establish agent commission schedules.

213        ~~23.22.~~ For employers otherwise eligible for coverage under  
 214 the plan, establish three tiers of employers meeting the  
 215 criteria and subject to the rate limitations specified in this  
 216 subparagraph.

217        a. Tier One.--

218        (I) Criteria; rated employers.--An employer that has an  
 219 experience modification rating shall be included in Tier One if  
 220 the employer meets all of the following:

221        (A) The experience modification is below 1.00.

222        (B) The employer had no lost-time claims subsequent to the  
 223 applicable experience modification rating period.



224 (C) The total of the employer's medical-only claims  
225 subsequent to the applicable experience modification rating  
226 period did not exceed 20 percent of premium.

227 (II) Criteria; non-rated employers.--An employer that does  
228 not have an experience modification rating shall be included in  
229 Tier One if the employer meets all of the following:

230 (A) The employer had no lost-time claims for the 3-year  
231 period immediately preceding the inception date or renewal date  
232 of the employer's coverage under the plan.

233 (B) The total of the employer's medical-only claims for  
234 the 3-year period immediately preceding the inception date or  
235 renewal date of the employer's coverage under the plan did not  
236 exceed 20 percent of premium.

237 (C) The employer has secured workers' compensation  
238 coverage for the entire 3-year period immediately preceding the  
239 inception date or renewal date of the employer's coverage under  
240 the plan.

241 (D) The employer is able to provide the plan with a loss  
242 history generated by the employer's prior workers' compensation  
243 insurer, except if the employer is not able to produce a loss  
244 history due to the insolvency of an insurer, the receiver shall  
245 provide to the plan, upon the request of the employer or the  
246 employer's agent, a copy of the employer's loss history from the  
247 records of the insolvent insurer if the loss history is  
248 contained in records of the insurer which are in the possession  
249 of the receiver. If the receiver is unable to produce the loss  
250 history, the employer may, in lieu of the loss history, submit

251 an affidavit from the employer and the employer's insurance  
252 agent setting forth the loss history.

253 (E) The employer is not a new business.

254 (III) Premiums.--The premiums for Tier One insureds shall  
255 be set at a premium level 25 percent above the comparable  
256 voluntary market premiums until the plan has sufficient  
257 experience as determined by the board to establish an  
258 actuarially sound rate for Tier One, at which point the board  
259 shall, subject to paragraph (e), adjust the rates, if necessary,  
260 to produce actuarially sound rates, provided such rate  
261 adjustment shall not take effect prior to January 1, 2007.

262 b. Tier Two.--

263 (I) Criteria; rated employers.--An employer that has an  
264 experience modification rating shall be included in Tier Two if  
265 the employer meets all of the following:

266 (A) The experience modification is equal to or greater  
267 than 1.00 but not greater than 1.10.

268 (B) The employer had no lost-time claims subsequent to the  
269 applicable experience modification rating period.

270 (C) The total of the employer's medical-only claims  
271 subsequent to the applicable experience modification rating  
272 period did not exceed 20 percent of premium.

273 (II) Criteria; non-rated employers.--An employer that does  
274 not have any experience modification rating shall be included in  
275 Tier Two if the employer is a new business. An employer shall be  
276 included in Tier Two if the employer has less than 3 years of  
277 loss experience in the 3-year period immediately preceding the

HB 1429

2007

278 inception date or renewal date of the employer's coverage under  
279 the plan and the employer meets all of the following:

280 (A) The employer had no lost-time claims for the 3-year  
281 period immediately preceding the inception date or renewal date  
282 of the employer's coverage under the plan.

283 (B) The total of the employer's medical-only claims for  
284 the 3-year period immediately preceding the inception date or  
285 renewal date of the employer's coverage under the plan did not  
286 exceed 20 percent of premium.

287 (C) The employer is able to provide the plan with a loss  
288 history generated by the workers' compensation insurer that  
289 provided coverage for the portion or portions of such period  
290 during which the employer had secured workers' compensation  
291 coverage, except if the employer is not able to produce a loss  
292 history due to the insolvency of an insurer, the receiver shall  
293 provide to the plan, upon the request of the employer or the  
294 employer's agent, a copy of the employer's loss history from the  
295 records of the insolvent insurer if the loss history is  
296 contained in records of the insurer which are in the possession  
297 of the receiver. If the receiver is unable to produce the loss  
298 history, the employer may, in lieu of the loss history, submit  
299 an affidavit from the employer and the employer's insurance  
300 agent setting forth the loss history.

301 (III) Premiums.--The premiums for Tier Two insureds shall  
302 be set at a rate level 50 percent above the comparable voluntary  
303 market premiums until the plan has sufficient experience as  
304 determined by the board to establish an actuarially sound rate  
305 for Tier Two, at which point the board shall, subject to

306 paragraph (e), adjust the rates, if necessary, to produce  
307 actuarially sound rates, provided such rate adjustment shall not  
308 take effect prior to January 1, 2007.

309 c. Tier Three.--

310 (I) Eligibility.--An employer shall be included in Tier  
311 Three if the employer does not meet the criteria for Tier One or  
312 Tier Two.

313 (II) Rates.--The board shall establish, subject to  
314 paragraph (e), and the plan shall charge, actuarially sound  
315 rates for Tier Three insureds.

316 ~~24.23.~~ For Tier One or Tier Two employers which employ no  
317 nonexempt employees or which report payroll which is less than  
318 the minimum wage hourly rate for one full-time employee for 1  
319 year at 40 hours per week, the plan shall establish actuarially  
320 sound premiums, provided, however, that the premiums may not  
321 exceed \$2,500. These premiums shall be in addition to the fee  
322 specified in subparagraph 27. ~~26.~~ When the plan establishes  
323 actuarially sound rates for all employers in Tier One and Tier  
324 Two, the premiums for employers referred to in this paragraph  
325 are no longer subject to the \$2,500 cap.

326 ~~25.24.~~ Provide for a depopulation program to reduce the  
327 number of insureds in the plan. If an employer insured through  
328 the plan is offered coverage from a voluntary market carrier:

- 329 a. During the first 30 days of coverage under the plan;  
330 b. Before a policy is issued under the plan;  
331 c. By issuance of a policy upon expiration or cancellation  
332 of the policy under the plan; or

333           d. By assumption of the plan's obligation with respect to  
 334 an in-force policy,  
 335  
 336 that employer is no longer eligible for coverage through the  
 337 plan. The premium for risks assumed by the voluntary market  
 338 carrier must be no greater than the premium the insured would  
 339 have paid under the plan, and shall be adjusted upon renewal to  
 340 reflect changes in the plan rates and the tier for which the  
 341 insured would qualify as of the time of renewal. The insured may  
 342 be charged such premiums only for the first 3 years of coverage  
 343 in the voluntary market. A premium under this subparagraph is  
 344 deemed approved and is not an excess premium for purposes of s.  
 345 627.171.

346           ~~26.25.~~ Require that policies issued and applications must  
 347 include a notice that the policy could be replaced by a policy  
 348 issued from a voluntary market carrier and that, if an offer of  
 349 coverage is obtained from a voluntary market carrier, the  
 350 policyholder is no longer eligible for coverage through the  
 351 plan. The notice must also specify that acceptance of coverage  
 352 under the plan creates a conclusive presumption that the  
 353 applicant or policyholder is aware of this potential.

354           ~~27.26.~~ Require that each application for coverage and each  
 355 renewal premium be accompanied by a nonrefundable fee of \$475 to  
 356 cover costs of administration and fraud prevention. The board  
 357 may, with the approval of the office, increase the amount of the  
 358 fee pursuant to a rate filing to reflect increased costs of  
 359 administration and fraud prevention. The fee is not subject to  
 360 commission and is fully earned upon commencement of coverage.

HB 1429

2007

361 (d)1. The funding of the plan shall include premiums as  
362 provided in subparagraph (c)~~23.22~~ and assessments as provided  
363 in this paragraph.

364 2.a.(I) If the board determines that a deficit exists in  
365 Tier One or Tier Two or that there is any deficit remaining  
366 attributable to any of the plan's former subplans, the board in  
367 its discretion may use some or all of the surplus attributable  
368 to any former subplan for the purpose of mitigating some or all  
369 of any such deficit.

370 (II) If the board determines that any and that the deficit  
371 cannot be funded without the use of deficit assessments, the  
372 board shall request the office to levy, by order, a deficit  
373 assessment against premiums charged to insureds for workers'  
374 compensation insurance by insurers as defined in s. 631.904(5).  
375 The office shall issue the order after verifying the amount of  
376 the deficit. The assessment shall be specified as a percentage  
377 of future premium collections, as recommended by the board and  
378 approved by the office. Any such assessment shall be based upon  
379 a reasonable actuarial estimate of the deficit, taking into  
380 account the amount needed to fund medical and indemnity reserves  
381 and reserves for incurred but not reported claims and allowing  
382 for general administrative costs, the cost of levying and  
383 collecting the assessment, a reasonable allowance for estimated  
384 uncollectible assessments, and allocated and unallocated loss  
385 adjustment expenses. The same percentage shall apply to premiums  
386 on all workers' compensation policies issued or renewed during  
387 the 12-month period beginning on the effective date of the  
388 assessment, as specified in the order.

HB 1429

2007

389        (III) If any surplus attributable to former subplan C is  
390 used to mitigate a deficit pursuant to the discretionary  
391 authority specified in this sub-subparagraph, any entity that  
392 was a policyholder of former subplan C shall not be subject to  
393 policyholder assessments attributable to deficits in former  
394 subplan C.

395        b. With respect to each insurer collecting premiums that  
396 are subject to the assessment, the insurer shall collect the  
397 assessment at the same time as the insurer collects the premium  
398 payment for each policy and shall remit the assessments  
399 collected to the plan as provided in the order issued by the  
400 office. The office shall verify the accurate and timely  
401 collection and remittance of deficit assessments and shall  
402 report such information to the board. Each insurer collecting  
403 assessments shall provide such information with respect to  
404 premiums and collections as may be required by the office to  
405 enable the office to monitor and audit compliance with this  
406 paragraph.

407        c. Deficit assessments are not considered part of an  
408 insurer's rate, are not premium, and are not subject to the  
409 premium tax, to the assessments under ss. 440.49 and 440.51, to  
410 the surplus lines tax, to any fees, or to any commissions. The  
411 deficit assessment imposed shall become plan funds at the moment  
412 of collection and shall not constitute income to the insurer for  
413 any purpose, including financial reporting on the insurer's  
414 income statement. An insurer is liable for all assessments that  
415 the insurer collects and must treat the failure of an insured to

HB 1429

2007

416 pay an assessment as a failure to pay premium. An insurer is not  
417 liable for uncollectible assessments.

418 d. When an insurer is required to return unearned premium,  
419 the insurer shall also return any collected assessments  
420 attributable to the unearned premium.

421 ~~e. Deficit assessments as described in this subparagraph~~  
422 ~~shall not be levied after July 1, 2007.~~

423 3.a. All policies issued to Tier Three insureds shall be  
424 assessable. All Tier Three assessable policies must be clearly  
425 identified as assessable by containing, in contrasting color and  
426 in not less than 10-point type, the following statement:

427  
428 "This is an assessable policy. If the plan is unable to pay its  
429 obligations, policyholders will be required to contribute on a  
430 pro rata earned premium basis the money necessary to meet any  
431 assessment levied."  
432

433 b. The board may from time to time assess Tier Three  
434 insureds to whom the plan has issued assessable policies for the  
435 purpose of funding plan deficits. Any such assessment shall be  
436 based upon a reasonable actuarial estimate of the amount of the  
437 deficit, taking into account the amount needed to fund medical  
438 and indemnity reserves and reserves for incurred but not  
439 reported claims, and allowing for general administrative  
440 expenses, the cost of levying and collecting the assessment, a  
441 reasonable allowance for estimated uncollectible assessments,  
442 and allocated and unallocated loss adjustment expenses.



443 c. Each Tier Three insured's share of a deficit shall be  
444 computed by applying to the premium earned on the insured's  
445 policy or policies during the period to be covered by the  
446 assessment the ratio of the total deficit to the total premiums  
447 earned during such period upon all policies subject to the  
448 assessment. If one or more Tier Three insureds fail to pay an  
449 assessment, the other Tier Three insureds shall be liable on a  
450 proportionate basis for additional assessments to fund the  
451 deficit. The plan may compromise and settle individual  
452 assessment claims without affecting the validity of or amounts  
453 due on assessments levied against other insureds. The plan may  
454 offer and accept discounted payments for assessments which are  
455 promptly paid. The plan may offset the amount of any unpaid  
456 assessment against unearned premiums which may otherwise be due  
457 to an insured. The plan shall institute legal action when  
458 necessary and appropriate to collect the assessment from any  
459 insured who fails to pay an assessment when due.

460 d. The venue of a proceeding to enforce or collect an  
461 assessment or to contest the validity or amount of an assessment  
462 shall be in the Circuit Court of Leon County.

463 e. If the board finds that a deficit in Tier Three exists  
464 for any period and that an assessment is necessary, the board  
465 shall certify to the office the need for an assessment. No  
466 sooner than 30 days after the date of such certification, the  
467 board shall notify in writing each insured who is to be assessed  
468 that an assessment is being levied against the insured, and  
469 informing the insured of the amount of the assessment, the  
470 period for which the assessment is being levied, and the date by

HB 1429

2007

471 which payment of the assessment is due. The board shall  
472 establish a date by which payment of the assessment is due,  
473 which shall be no sooner than 30 days nor later than 120 days  
474 after the date on which notice of the assessment is mailed to  
475 the insured.

476 f. Whenever the board makes a determination that the plan  
477 does not have a sufficient cash basis to meet 6 ~~3~~ months of  
478 projected cash needs due to a deficit in Tier Three, the board  
479 may request the department to transfer funds from the Workers'  
480 Compensation Administration Trust Fund to the plan in an amount  
481 sufficient to fund the difference between the amount available  
482 and the amount needed to meet a 6-month ~~3-month~~ projected cash  
483 need as determined by the board and verified by the office,  
484 subject to the approval of the Legislative Budget Commission. If  
485 the Legislative Budget Commission approves a transfer of funds  
486 under this sub-subparagraph, the plan shall report to the  
487 Legislature the transfer of funds and the Legislature shall  
488 review the plan during the next legislative session or the  
489 current legislative session, if the transfer occurs during a  
490 legislative session. This sub-subparagraph shall not apply until  
491 the plan determines and the office verifies that assessments  
492 collected by the plan pursuant to sub-subparagraph b. are  
493 insufficient to fund the deficit in Tier Three and to meet 6 ~~3~~  
494 months of projected cash needs.

495 4. The plan may offer rating, dividend plans, and other  
496 plans to encourage loss prevention programs.

497 (e) The plan shall establish and use its rates and rating  
498 plans, and the plan may establish and use changes in rating

HB 1429

2007

499 plans at any time, but no more frequently than two times per any  
500 rating class for any calendar year. By December 1, 1993, and  
501 December 1 of each year thereafter, except as provided in  
502 subparagraph (c)23.22, the board shall establish and use  
503 actuarially sound rates for use by the plan to assure that the  
504 plan is self-funding while those rates are in effect. Such rates  
505 and rating plans must be filed with the office within 30  
506 calendar days after their effective dates, and shall be  
507 considered a "use and file" filing. Any disapproval by the  
508 office must have an effective date that is at least 60 days from  
509 the date of disapproval of the rates and rating plan and must  
510 have prospective effect only. The plan may not be subject to any  
511 order by the office to return to policyholders any portion of  
512 the rates disapproved by the office. The office may not  
513 disapprove any rates or rating plans unless it demonstrates that  
514 such rates and rating plans are excessive, inadequate, or  
515 unfairly discriminatory.

516 (f) No later than June 1 of each year, the plan shall  
517 obtain an independent actuarial certification of the results of  
518 the operations of the plan for prior years, and shall furnish a  
519 copy of the certification to the office. If, after the effective  
520 date of the plan, the projected ultimate incurred losses and  
521 expenses and dividends for prior years exceed collected  
522 premiums, accrued net investment income, and prior assessments  
523 for prior years, the certification is subject to review and  
524 approval by the office before it becomes final.

525 (g) Whenever a deficit exists, the plan shall, within 90  
526 days, provide the office with a program to eliminate the deficit

HB 1429

2007

527 within a reasonable time. The deficit may be funded through  
528 increased premiums charged to insureds of the plan for  
529 subsequent years;; through the use of policyholder surplus  
530 attributable to any year, including the use of surplus  
531 attributable to any former subplan as provided in sub-  
532 paragraph (d)2.a.; through the use of assessments as provided  
533 in subparagraph (d)2.; and through assessments on assessable  
534 policies as provided in subparagraph (d)3.

535 (h) Any premium or assessments collected by the plan in  
536 excess of the amount necessary to fund projected ultimate  
537 incurred losses and expenses of the plan and not paid to  
538 insureds of the plan in conjunction with loss prevention or  
539 dividend programs shall be retained by the plan for future use.

540 (i) The decisions of the board of governors do not  
541 constitute final agency action and are not subject to chapter  
542 120.

543 (j) Policies for insureds shall be issued by the plan.

544 (k) The plan created under this subsection is liable only  
545 for payment for losses arising under policies issued by the plan  
546 with dates of accidents occurring on or after January 1, 1994.

547 (l) Plan losses are the sole and exclusive responsibility  
548 of the plan, and payment for such losses must be funded in  
549 accordance with this subsection and must not come, directly or  
550 indirectly, from insurers or any guaranty association for such  
551 insurers.

552 ~~(m) Each joint underwriting plan or association created~~  
553 ~~under this section is not a state agency, board, or commission.~~  
554 ~~However, for the purposes of s. 199.183(1) only, the joint~~

HB 1429

2007

555 ~~underwriting plan is a political subdivision of the state and is~~  
556 ~~exempt from the corporate income tax.~~

557 ~~(n) Each joint underwriting plan or association may elect~~  
558 ~~to pay premium taxes on the premiums received on its behalf or~~  
559 ~~may elect to have the member insurers to whom the premiums are~~  
560 ~~allocated pay the premium taxes if the member insurer had~~  
561 ~~written the policy. The joint underwriting plan or association~~  
562 ~~shall notify the member insurers and the Department of Revenue~~  
563 ~~by January 15 of each year of its election for the same year. As~~  
564 ~~used in this paragraph, the term "premiums received" means the~~  
565 ~~consideration for insurance, by whatever name called, but does~~  
566 ~~not include any policy assessment or surcharge received by the~~  
567 ~~joint underwriting association as a result of apportioning~~  
568 ~~losses or deficits of the association pursuant to this section.~~

569 ~~(m)(e)~~ (m) Neither the plan nor any member of the board of  
570 governors is liable for monetary damages to any person for any  
571 statement, vote, decision, or failure to act, regarding the  
572 management or policies of the plan, unless:

573 1. The member breached or failed to perform her or his  
574 duties as a member; and

575 2. The member's breach of, or failure to perform, duties  
576 constitutes:

577 a. A violation of the criminal law, unless the member had  
578 reasonable cause to believe her or his conduct was not unlawful.  
579 A judgment or other final adjudication against a member in any  
580 criminal proceeding for violation of the criminal law estops  
581 that member from contesting the fact that her or his breach, or  
582 failure to perform, constitutes a violation of the criminal law;

583 but does not estop the member from establishing that she or he  
 584 had reasonable cause to believe that her or his conduct was  
 585 lawful or had no reasonable cause to believe that her or his  
 586 conduct was unlawful;

587 b. A transaction from which the member derived an improper  
 588 personal benefit, either directly or indirectly; or

589 c. Recklessness or any act or omission that was committed  
 590 in bad faith or with malicious purpose or in a manner exhibiting  
 591 wanton and willful disregard of human rights, safety, or  
 592 property. For purposes of this sub-subparagraph, the term  
 593 "recklessness" means the acting, or omission to act, in  
 594 conscious disregard of a risk:

595 (I) Known, or so obvious that it should have been known,  
 596 to the member; and

597 (II) Known to the member, or so obvious that it should  
 598 have been known, to be so great as to make it highly probable  
 599 that harm would follow from such act or omission.

600 (n)~~(p)~~ No insurer shall provide workers' compensation and  
 601 employer's liability insurance to any person who is delinquent  
 602 in the payment of premiums, assessments, penalties, or  
 603 surcharges owed to the plan or to any person who is an  
 604 affiliated person of a person who is delinquent in the payment  
 605 of premiums, assessments, penalties, or surcharges owed to the  
 606 plan. For purposes of this paragraph, the term "affiliated  
 607 person" of another person means:

608 1. The spouse of such other natural person;

609           2. Any person who directly or indirectly owns or controls,  
 610 or holds with the power to vote, 5 percent or more of the  
 611 outstanding voting securities of such other person;

612           3. Any person who directly or indirectly owns 5 percent or  
 613 more of the outstanding voting securities that are directly or  
 614 indirectly owned or controlled, or held with the power to vote,  
 615 by such other person;

616           4. Any person or group of persons who directly or  
 617 indirectly control, are controlled by, or are under common  
 618 control with such other person;

619           5. Any officer, director, trustee, partner, owner,  
 620 manager, joint venturer, or employee, or other person performing  
 621 duties similar to persons in those positions, of such other  
 622 persons; or

623           6. Any person who has an officer, director, trustee,  
 624 partner, or joint venturer in common with such other person.

625           ~~(o)~~ ~~(q)~~ Effective July 1, 2004, the plan is exempt from the  
 626 premium tax under s. 624.509 and any assessments under ss.  
 627 440.49 and 440.51.

628           (p) Upon dissolution of a plan, the assets of the plan  
 629 shall be applied first to pay all debts, liabilities, and  
 630 obligations of the plan, including the establishment of  
 631 reasonable reserves for any contingent liabilities or  
 632 obligations, and all remaining assets of the plan shall become  
 633 property of the state and shall be deposited in the Workers'  
 634 Compensation Administration Trust Fund. However, dissolution of  
 635 a plan shall not take effect as long as the plan has financial  
 636 obligations outstanding unless adequate provision has been made

637 for the payment of financial obligations pursuant to the  
638 documents authorizing the financial obligations.

639 (8) Each joint underwriting plan or association created  
640 under this section is not a state agency, board, or commission.  
641 However, solely for the purposes of s. 199.183(1), the joint  
642 underwriting plan is a political subdivision of the state and is  
643 exempt from the corporate income tax.

644 (9) Each joint underwriting plan or association may elect  
645 to pay taxes on the premiums received on its behalf or may elect  
646 to have the member insurers to whom the premiums are allocated  
647 pay the premium taxes if the member insurer had written the  
648 policy. The joint underwriting plan or association shall notify  
649 the member insurers and the Department of Revenue by January 15  
650 of each year of its election for the same year. As used in this  
651 subsection, the term "premiums received" means the consideration  
652 for insurance, by whatever name called, but does not include any  
653 policy assessment or surcharge received by the joint  
654 underwriting association as a result of apportioning losses or  
655 deficits of the association pursuant to this section.

656 Section 2. Section 627.3121, Florida Statutes, is created  
657 to read:

658 627.3121 Contingency reserve.--Notwithstanding the  
659 provisions of ss. 440.50 and 440.51, and subject to the  
660 following procedures and approval, the Department of Financial  
661 Services may request transfer funds from the Workers'  
662 Compensation Administration Trust Fund within the Department of  
663 Financial Services to the workers' compensation joint  
664 underwriting plan provided in s. 627.311(5).



665       (1) The department shall establish a contingency reserve  
666 within the Workers' Compensation Administration Trust Fund, from  
667 which the department may expend funds as provided in this  
668 section, in an amount not to exceed \$15 million to be released  
669 only upon the approval of a budget amendment presented to the  
670 Legislative Budget Commission. For actuarial deficits projected  
671 for policyholders, based on actuarial best estimates, covered in  
672 subplan D prior to July 1, 2004, and upon verification by the  
673 Office of Insurance Regulation, the plan may request and the  
674 department may submit a budget amendment in an amount not to  
675 exceed \$15 million for the purpose of funding deficits in  
676 subplan D.

677       (2) After the contingency reserve is established, when the  
678 board determines subplan D does not have a sufficient cash basis  
679 to meet 6 months of projected cash needs due to any deficit in  
680 subplan D, the board may request the Department of Financial  
681 Services to transfer funds from the contingency reserve fund  
682 within the Workers' Compensation Administration Trust Fund to  
683 the plan in an amount sufficient to fund the difference between  
684 the amount available and the amount needed to meet subplan D's  
685 projected cash need for the subsequent 6-month period. The board  
686 and the office shall first certify to the department that there  
687 is not sufficient cash within subplan D to meet the projected  
688 cash needs in subplan D within the subsequent 6 months. The  
689 amount requested for transfer to subplan D may not exceed the  
690 difference between the amount available within subplan D and the  
691 amount needed to meet subplan D's projected cash need for the  
692 subsequent 6-month period, as jointly certified by the board and

693 the office to the department, attributable to the former subplan  
694 D policyholders. The department may submit a budget amendment to  
695 request release of funds from the Workers' Compensation  
696 Administration Trust Fund, subject to the approval of the  
697 Legislative Budget Commission. The board shall provide, for  
698 review by the Legislative Budget Commission, information on the  
699 reasonableness of the plan's administration, including, but not  
700 limited to, the plan of operations and costs, claims costs,  
701 claims administration costs, overhead costs, claims reserves,  
702 and the latest report submitted on administration cost reduction  
703 alternatives as required in s. 627.311(5)(c)17.

704 (3) The contingency reserve created under this section is  
705 abolished July 1, 2012. No later than December 31, 2012, the  
706 plan shall provide a report to the Legislative Budget Commission  
707 stating the amount of state funds, if any, received by the plan  
708 in excess of the amount needed to fund the deficit in subplan D  
709 and shall return such amount to the Workers' Compensation  
710 Administration Trust Fund.

711 Section 3. At its earliest reasonable opportunity, the  
712 Florida Workers' Compensation Joint Underwriting Association,  
713 Inc., shall submit a request to the Internal Revenue Service for  
714 a letter ruling or determination on the plan's status as a tax-  
715 exempt entity.

716 Section 4. This act shall take effect July 1, 2007.