A bill to be entitled

An act relating to insurance premium and corporate income tax credits; creating part XII of ch. 288, F.S.,

consisting of ss. 288.991 and 288.992, F.S.; providing definitions; providing that taxpayers who hold a qualifie

consisting of ss. 288.991 and 288.992, F.S.; providing definitions; providing that taxpayers who hold a qualified equity investment on a credit allowance date of the investment are entitled to a nonrefundable,

nontransferable tax credit for the taxable year in which the credit allowance date falls; providing for calculating the amount of the tax credit; limiting the amount of the tax credit that may be redeemed in a fiscal year; authorizing a taxpayer to carryover any amount of the tax credit that the taxpayer is prohibited from redeeming in a taxable year to any subsequent taxable year; providing for the redemption of tax credits earned by certain business entities and by the partners, members, or shareholders of those entities; authorizing the Office of Tourism, Trade, and Economic Development to qualify equity investments as

the monetary amount of qualified equity investments to a level necessary to limit the use of tax credits to a specified amount in each fiscal year; providing a basis for such limitation; authorizing the office to adjust tax credits under certain circumstances; requiring certifications to be accompanied by audited financial statements and other information; requiring taxpayers to

eligible for tax credits; providing an application

process; requiring a fee; requiring the office to limit

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make an election as to the taxes to which to apply the

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credit; requiring the office to order and the Department of Revenue to recapture tax credits from certain taxpayers under certain circumstances; requiring the office to administer the allocation of tax credits for certain qualified investments in a specified manner; requiring certain community development entities to report certain information to the office; requiring the office to file annual reports on certain community investments; authorizing the office to conduct examinations and audits to verify receipt and application of tax credits; authorizing the department to pursue recovery of certain funds; providing notice requirements; providing annual reporting requirements for community development entities; requiring the office to file annual reports on certain investments; authorizing the office to conduct examinations to verify receipt and application of tax credits; authorizing the office to revoke or modify certain decisions relating to eligibility for tax credits under certain circumstances; providing for liability for certain costs and fees relating to investigations of fraudulent claims; providing for taxpayer liability for reimbursement of fraudulently claimed tax credits; providing a penalty; providing application; requiring the office and department to adopt rules; providing for future repeal; amending s. 213.053, F.S.; providing for disclosure of certain tax credit information to the Office of Tourism, Trade, and Economic Development for certain purpose; amending s. 220.02, F.S.; revising legislative

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intent with respect to the order of tax credits to 57 58 conform; amending s. 220.13, F.S.; revising a definition to conform; providing an effective date. 59 60 Be It Enacted by the Legislature of the State of Florida: 61 62 63 Section 1. Part XII of chapter 288, Florida Statutes, 64 consisting of sections 288.991 and 288.992, is created to read: 65 288.991 New Markets Tax Credit Act. -- This part may be 66 cited as the "New Markets Tax Credit Act." 67 288.992 New markets tax credit.--DEFINITIONS.--As used in this section, the term: 68 (a) "Adjusted purchase price" means the product of the 69 amount paid at issuance for a qualified equity investment and a 70 fraction the numerator of which is the dollar amount of 71 72 qualified low-income community investments in this state made 73 with the proceeds of the issuance of the qualified equity 74 investment and held by the qualified community development 75 entity on the applicable credit allowance date and the 76 denominator of which is the total dollar amount of qualified 77 low-income community investments made with the proceeds of the 78 issuance of the qualified equity investment held by the 79 qualified community development entity on such date.

(b) "Credit allowance date" means:

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- 1. The first anniversary of the date on which any qualified equity investment is initially made; and
 - 2. Each of the five subsequent anniversaries of such date.
 - (c) "Long-term debt security" means any debt instrument

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issued by a qualified community development entity, at par value or a premium, having an original maturity date of at least 7 years after the date of its issuance, with no acceleration of repayment, amortization, or prepayment features before its original maturity date, and having no distribution, payment, or interest features related to the profitability of the qualified community development entity or the performance of the qualified community development entity's investment portfolio. This paragraph does not limit the holder's ability to accelerate payments on the debt instrument in situations in which the qualified community development entity has defaulted on covenants designed to ensure compliance with this section or s. 45D of the Internal Revenue Code of 1986, as amended.

- (d) "Low-income community" means any population census tract within this state for which:
- 1. The federal individual poverty rate of such tract is at least 20 percent; or
- 2.a. In the case of a tract not located within a metropolitan area, the median family income for such tract does not exceed 80 percent of statewide median family income; or
- b. In the case of a tract located within a metropolitan area, the median family income for such a tract does not exceed 80 percent of the greater of statewide median family income or the metropolitan area median income.
- (e) "Qualified active low-income community business" has the same meaning as in s. 45D of the Internal Revenue Code of 1986, as amended, provided the term "qualified active low-income community business" does not include any trade or business:

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1. That derives or projects to derive 15 percent or more of its annual revenue from the rental or sale of real estate;

2. That consists predominantly of the development or holding of intangibles for sale or license;

- 3. That consists of the operation of any private or commercial golf course, country club, massage parlor, hot tub facility, tanning facility, racetrack or other facility used for gambling, or any store the principal business of which is the sale of alcoholic beverages for consumption off premises; or
- 4. The principal activity of which is farming if the sum of the aggregate unadjusted bases or, if greater, the fair market value of the assets owned by the business that are used in such trade or business and the aggregate value of the assets leased by the business used in such trade or business exceeds \$500,000. For the purposes of this paragraph, two or more trades or businesses will be treated as a single trade or business.
- (f) "Qualified community development entity" means any entity that has been certified as a qualified community development entity by the Community Development Financial Institutions Fund of the United States Treasury Department pursuant to s. 45D of the Internal Revenue Code of 1986, as amended, whose certification has not been revoked and who has entered into an allocation agreement with the Community Development Financial Institutions Fund with respect to tax credits authorized by s. 45D of the Internal Revenue Code of 1986, as amended.
- (g) "Qualified equity investment" means any equity investment or long-term debt security issued by a qualified

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community development entity that:

- 1. Is acquired on or after July 1, 2007, at its original issuance solely in exchange for cash;
- 2. Has at least 85 percent of its cash purchase price used by the qualified community development entity to make qualified low-income community investments within the 12-month period beginning on the date the cash is paid by the taxpayer to the community development entity; and
- 3. Is certified by the Office of Tourism, Trade, and Economic Development as a qualified equity investment pursuant to this section.
- (h) "Qualified low-income community investment" means any capital or equity investment in or loan to any qualified active low-income community business made after July 1, 2007. With respect to any one qualified active low-income community business, the maximum amount of debt or equity issued by it, on a collective basis with all of its affiliates, that may be included in the calculation of any numerator described in paragraph (1)(a) shall be \$10 million, whether such investments are issued to one or more qualified community development entities.
- (i) "Office" means the Office of Tourism, Trade, and Economic Development.
 - (2) AUTHORIZATION OF TAX CREDITS. --
- (a) A taxpayer holding a qualified equity investment on a credit allowance date of such qualified equity investment shall be entitled to a tax credit against the taxes imposed by s.

 220.11 or s. 624.509 during the tax year that includes the

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credit allowance date. The tax credit amount is equal to 8.33 percent of the adjusted purchase price of the qualified equity investment.

- (b) A taxpayer may not redeem any portion of such tax credit in any tax year that exceeds the taxpayer's state tax liability for such tax year. Any amount of the tax credit that the taxpayer is so prohibited from redeeming in a tax year may be carried forward for use in any subsequent tax year; however, all unused tax credits shall expire on December 31, 2028.
- (c) The taxpayer's cash investment received by the community development entity is treated as invested in a qualified low-income community investment only to the extent that the cash is so invested within the 12-month period beginning on the date the cash is paid by the taxpayer to the community development entity.
- (d) A tax credit authorized under this section is not refundable or transferable. However, if a qualified equity investment is transferred, the tax credits for future credit allowance dates, if any, shall transfer with the qualified equity investment. Credit amounts, including any carryover amounts, from credit allowance dates prior to the date of transfer do not transfer with the qualified equity investment. Tax credits earned by a partnership, limited liability company, S corporation, or other pass-through entity may be allocated to the partners, members, or shareholders of such entity for their direct redemption in accordance with the provisions of any agreement among the partners, members, or shareholders.
 - (3) DESIGNATION OF QUALIFIED EQUITY INVESTMENTS.--

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(a) Any qualified community development entity that desires to have an equity investment or long-term debt security designated as a qualified equity investment and eligible for tax credits under this section shall apply to the office. The qualified community development entity shall file an application on a form which the office may prescribe by rule, which shall include, but not be limited to, the following:

- 1. The name, address, tax identification number of the entity, and evidence of the entity's certification as a qualified community development entity by the Community

 Development Financial Institutions Fund of the United States

 Department of Treasury.
- 2. A copy of an allocation agreement executed by the qualified community development entity and the Community

 Development Financial Institutions Fund with respect to an allocation of tax credits under s. 45D of the Internal Revenue Code of 1986, as amended.
- 3. A certificate, executed by an executive of the qualified community development entity, attesting that such allocation agreement remains in effect and has not been revoked or cancelled by the Community Development Financial Institutions Fund.
- 4. A description of the proposed amount, structure, and purchaser of the equity investment or long-term debt security.
- 5. The name and tax identification number of any person or entity that will be eligible to redeem tax credits earned as a result of the issuance of the qualified equity investment.
 - $\underline{\textbf{6.}}$ Information regarding the proposed use of proceeds from

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the issuance of the qualified equity investment, which shall include the types of qualified active low-income community businesses that will be funded and an estimate of the percentage of qualified low-income community investments that will be made in the state with the proceeds of the qualified equity investment. In addition, the entity shall submit a nonrefundable application fee of \$1,000 to the office in connection with each application filed with the office.

- 7. A statement setting forth the applicant's plans for the development of relationships with community-based organizations, local community development offices and organizations, and economic development organizations, as well as any steps the community development entity has taken to implement these relationships.
- (b) Within 30 days after receipt of a completed application containing all information necessary for the office to certify a potential qualified equity investment, including payment of the application fee, the office shall grant or deny the application in full or in part. If the office denies any part of the application, it shall inform the qualified community development entity of the grounds for the denial. If the qualified community development entity provides any additional information required by the office or otherwise completes its application within 15 days' notice of denial, the application shall be considered completed as of its original date of submission. If the qualified community development entity fails to provide such information or complete its application within this 15-day period, the application will remain denied and will

be required to be resubmitted in full with a new submission date.

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- If an application is deemed complete by the office, it (C) shall certify the proposed equity investment or long-term debt security as a qualified equity investment and eligible for tax credits under this section. The office shall provide written notice of that certification to the qualified community development entity and the Department of Revenue. The written notice shall include the maximum amount of tax credits that may be earned as a result of the issuance of the qualified equity investment, which shall be calculated with reference to the percentage of qualified low-income community investments estimated to be made in this state by the qualified community development entity in its application, and the names of those taxpayers who are eligible to redeem the credits and their respective credit amounts. The office shall certify qualified equity investments in the order which applications for their certification are received. Any applications received on the same day shall be deemed to have been received simultaneously.
- (d) Once the office has certified qualified equity investments on a cumulative basis that are eligible for \$105 million in tax credits, of which no more than \$15 million may be claimed per state fiscal year, exclusive of tax credits carried forward, and on or after June 30, 2014, the office may not certify any more qualified equity investments. Tax credits subject to appropriations in any year must be approved and enacted by the Legislature. If a pending request for certification of a qualified equity investment can be partially

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certified but not fully certified because of the application of this section, the office shall certify that portion of the qualified equity investment that may be certified unless the qualified community development entity elects to withdraw its request rather than receive partial credits.

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- Within 30 days' notice of certification from the office, the qualified community development entity must issue the qualified equity investment and receive cash in the amount of the certified amount. The qualified community development entity shall provide the office with evidence of the receipt of the investment within 10 business days after its receipt. If the qualified community development entity does not issue the qualified equity investment and receive the cash investment within the 30 days after receipt of the certification notice, the certification shall lapse and the qualified community development entity shall no longer be entitled to issue such qualified equity investment without reapplying to the office for certification. Any certifications that lapse pursuant to the preceding sentence shall revert back to the office and may be reissued in accordance with the application process outlined in this section.
- (f) On the date on which a qualified equity investment is initially made, the purchaser thereof shall make an election to apply the credit against taxes due under chapter 220 or chapter 624 or against a stated combination of the two taxes and shall provide notice of such election to the office and Department of Revenue. A purchaser, subsequent holder of the qualified equity investment, or member, partner, or shareholder of the holder who

is eligible to take the credit may not alter this election without prior notice to and approval by the Department of Revenue.

(4) ANNUAL CALCULATION OF CREDIT. --

- (a) Within 30 days after each credit allowance date, each qualified community development entity shall submit to the office the following with respect to each qualified equity investment issued by it, including, but not limited to:
- 1. A listing, certified by an executive officer of the qualified community development entity, of all qualified low-income community investments made by the qualified community development entity with the proceeds of a qualified equity investment and held as of the credit allowance date, which shall include the name of each qualified active low-income business funded, the location of the principal office of each such business, the type of business and the amount of the qualified low-income community investment in each such business, and the total of qualified low-income community investments by all community development entities in each such business.
- 2. Bank records, wire transfer records, or other similar documents that reflect the investments listed in subparagraph 1.
- 3. A calculation certified by the chief financial officer or accounting officer of the qualified community development entity of the amount of qualified low-income community investments in this state made with the proceeds of the issuance of the qualified equity investment held by the qualified community development entity as of the credit allowance date and the total qualified low-income community investments made with

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the proceeds of the issuance of the qualified equity investment held by the qualified community development entity on the credit allowance date. In making this calculation, an investment in this state shall be deemed to be held by a qualified community development entity, even if the investment has been sold or repaid, if the qualified community development entity reinvests an amount equal to the capital returned to or recovered from the original investment, exclusive of any profits realized, in another qualified low-income community investment in this state within 12 months after receipt of such capital. A qualified community development entity is not required to reinvest capital returned from qualified low-income community investments after the sixth anniversary of the issuance of the qualified equity investment for which the proceeds were used to make the qualified low-income community investment. The qualified lowincome community investment shall be deemed to be held by the qualified community development entity through the seventh anniversary of the qualified equity investment's issuance.

- 4. An attestation from the qualified community development entity's chief financial or accounting officer that no redemption or principal payment was made with respect to the qualified equity investment since the previous credit allowance date.
- 5. Any information with respect to a recapture of the federal tax credits available with respect to a qualified equity investment that the qualified community development entity has received since the prior credit allowance date.
 - (b) Within 20 days after receipt of the information listed

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in paragraph (a), the office shall certify in writing to the qualified community development entity and to the Department of Revenue the amount of credit that is eligible for use for such credit allowance date. The notice shall include a listing of those taxpayers that are eligible to redeem the tax credit for such credit allowance date.

(5) AUDIT AND RECAPTURE. --

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- (a) A qualified community development entity that receives an annual allocation of tax credits in an amount equal to or in excess of \$500,000 shall be treated as a recipient pursuant to s. 215.97(2) and required to participate in a state single audit pursuant to the provisions of s. 215.97. In addition to the financial reporting package required therein, the audit shall attest to the qualified community development entity's adherence to the performance conditions enumerated in this section as they relate to the potential for recapture of the tax credit required by paragraph (b). The office shall be deemed the state awarding agency and state coordinating agency pursuant to s. 215.97(2). Taxpayers that are not qualified community development entities shall not be treated as subrecipients pursuant to s. 215.97(2) or otherwise required to participate in the state single audit program as a result of their receipt of tax credits that were allocated to the qualified community development entity since such persons do not control adherence to the performance standards of this program.
- (b) The office shall order recapture of any tax credit allowed under this section with respect to a qualified equity investment if:

1. Any amount of the federal tax credit available with respect to a qualified equity investment that is eligible for a tax credit under this section is recaptured under s. 45D of the Internal Revenue Code of 1986, as amended;

- 2. The qualified community development entity redeems or makes any principal repayment with respect to a qualified equity investment before the seventh anniversary of the issuance of the qualified equity investment;
- 3. The qualified community development entity fails to maintain at least 85 percent of the proceeds of the qualified equity investment in qualified low-income community investments at any time before the seventh anniversary of the issuance of the qualified equity investment and remains in compliance with subparagraph (1)(g)2.;
- 4. The qualified community development entity fails to provide to the office and the Department of Revenue any of the information or reports required by this section; or
- 5. The office determines, as a result of a state single audit or an examination by the office, that a taxpayer received tax credits pursuant to this section to which the taxpayer was not entitled.
- (c) The office shall provide notice to the qualified community development entity and to the Department of Revenue of any proposed recapture of tax credits pursuant to this section.

 The qualified community development entity shall have 90 days to cure any deficiency indicated in the office's original recapture notice and avoid such recapture. If the qualified community development entity fails or is unable to cure such deficiency

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within such 90-day period, the office shall provide the qualified community development entity and the Department of Revenue with a final order of recapture. The qualified community development entity shall be responsible for providing copies of such final order of recapture to persons owning the tax credits at issue.

- (d) Any tax credit for which a final recapture order has been issued shall be recaptured by the Department of Revenue from the taxpayer who claimed the tax credit on a tax return, or in the case of multiple succeeding entities, in the order of tax credit succession, and such funds shall be paid into the General Revenue Fund. Such action by the Department of Revenue shall not constitute an audit or otherwise alter the Department of Revenue's ability to audit the taxpayer.
- (6) ANNUAL REPORTING. -- Within 120 days after the end of a calendar year which includes a credit allowance date, each community development entity that has an equity investment or long-term debt security certified as a qualified equity investment under this section shall provide the office, but shall not be limited to:
- (a)1. Annual financial statements of the qualified community development entity for the immediately preceding calendar year, audited by an firm of independent certified public accountants.
- 2. Using the North American Industry Classification System

 Code, the types of businesses funded, the counties where the

 qualified active low-income community businesses are located,

 the dollars invested, and the number of jobs created and

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retained by qualified active low-income businesses funded, in a form satisfactory to the office.

- 3. A statement detailing a description of the relationships the community development entity has established with community-based organizations, local community development offices and organizations, and economic development organizations and a summary of the outcomes resulting from those relationships.
- (b) The office shall file an annual report on all qualified low-income community investments made in this state with the proceeds of qualified equity investments that includes relevant statistics from the North American Industry

 Classification System Code, the county or counties where the qualified low-income community investments are located, the dollars invested, the number of jobs created and retained by business in which qualified low-income community investments have been made, and the value of applicable state tax credits claimed the latest year for which such information is available. The office shall submit a copy to the Governor, the President of the Senate, and the Speaker of the House of Representatives each July 1, beginning in 2009, and also may post the annual report on the office's website.
 - (7) EXAMINATION. --

(a) The office may conduct examinations to verify that tax credits under this section have been received and applied according to the requirements of this section and to verify information provided by qualified community development entities to the office.

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(b) The office may revoke or modify any written decision qualifying, certifying, or otherwise granting eligibility for tax credits under this section if it is discovered that the qualified community development entity submitted any false statement, representation, or certification in any application, record, report, plan, or other document filed in an attempt to receive tax credits under this section.

- c) Any qualified community development entity that submits information under this section that includes fraudulent information is liable for reimbursement of the reasonable costs and fees associated with the review, processing, investigation, and prosecution of the fraudulent claim plus a penalty in an amount double the credit amount certified and claimed by the holders of its qualified equity investments, which penalty is in addition to any criminal penalty to which the taxpayer is liable for the same acts.
- (8) APPLICATION.--This section does not apply for any fiscal year unless funds sufficient to offset the tax credits to be allocated by the Department of Revenue have been appropriated from the General Revenue Fund for that fiscal year.
 - (9) RULEMAKING AUTHORITY.--

- (a) The office may adopt rules pursuant to ss. 120.536(1) and 120.54 to implement the provisions of this section.
- (b) The Department of Revenue may adopt rules pursuant to ss. 120.536(1) and 120.54 to implement the provisions of this section.
 - (10) REPEAL.--This section is repealed December 31, 2028. Section 2. Subsection (19) is added to section 213.053,

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505 Florida Statutes, to read: 213.053 Confidentiality and information sharing. --506 507 Information relative to tax credits taken by a 508 taxpayer under s. 288.992 may be disclosed to the Office of 509 Tourism, Trade, and Economic Development, or its employees or agents that are identified in writing by the office to the 510 511 department, for use in performance of their official duties. The 512 office shall be bound by the same requirements of 513 confidentiality as the department. Section 3. Subsection (8) of section 220.02, Florida 514 Statutes, is amended to read: 515 220.02 Legislative intent. --516 It is the intent of the Legislature that credits 517 518 against either the corporate income tax or the franchise tax be 519 applied in the following order: those enumerated in s. 631.828, 520 those enumerated in s. 220.191, those enumerated in s. 220.181, 521 those enumerated in s. 220.183, those enumerated in s. 220.182, 522 those enumerated in s. 220.1895, those enumerated in s. 221.02, 523 those enumerated in s. 220.184, those enumerated in s. 220.186, those enumerated in s. 220.1845, those enumerated in s. 220.19, 524 525 those enumerated in s. 220.185, those enumerated in s. 220.187, 526 those enumerated in s. 220.192, and those enumerated in s. 527 220.193, and those enumerated in s. 288.992. Section 4. Paragraph (a) of subsection (1) of section 528 220.13, Florida Statutes, is amended to read: 529 "Adjusted federal income" defined. --530 The term "adjusted federal income" means an amount 531

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equal to the taxpayer's taxable income as defined in subsection

CODING: Words stricken are deletions; words underlined are additions.

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(2), or such taxable income of more than one taxpayer as provided in s. 220.131, for the taxable year, adjusted as follows:

- (a) Additions.--There shall be added to such taxable income:
- 1. The amount of any tax upon or measured by income, excluding taxes based on gross receipts or revenues, paid or accrued as a liability to the District of Columbia or any state of the United States which is deductible from gross income in the computation of taxable income for the taxable year.
- 2. The amount of interest which is excluded from taxable income under s. 103(a) of the Internal Revenue Code or any other federal law, less the associated expenses disallowed in the computation of taxable income under s. 265 of the Internal Revenue Code or any other law, excluding 60 percent of any amounts included in alternative minimum taxable income, as defined in s. 55(b)(2) of the Internal Revenue Code, if the taxpayer pays tax under s. 220.11(3).
- 3. In the case of a regulated investment company or real estate investment trust, an amount equal to the excess of the net long-term capital gain for the taxable year over the amount of the capital gain dividends attributable to the taxable year.
- 4. That portion of the wages or salaries paid or incurred for the taxable year which is equal to the amount of the credit allowable for the taxable year under s. 220.181. This subparagraph shall expire on the date specified in s. 290.016 for the expiration of the Florida Enterprise Zone Act.
 - 5. That portion of the ad valorem school taxes paid or

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incurred for the taxable year which is equal to the amount of the credit allowable for the taxable year under s. 220.182. This subparagraph shall expire on the date specified in s. 290.016 for the expiration of the Florida Enterprise Zone Act.

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- 6. The amount of emergency excise tax paid or accrued as a liability to this state under chapter 221 which tax is deductible from gross income in the computation of taxable income for the taxable year.
- 7. That portion of assessments to fund a guaranty association incurred for the taxable year which is equal to the amount of the credit allowable for the taxable year.
- 8. In the case of a nonprofit corporation which holds a pari-mutuel permit and which is exempt from federal income tax as a farmers' cooperative, an amount equal to the excess of the gross income attributable to the pari-mutuel operations over the attributable expenses for the taxable year.
- 9. The amount taken as a credit for the taxable year under s. 220.1895.
 - 10. Up to nine percent of the eligible basis of any designated project which is equal to the credit allowable for the taxable year under s. 220.185.
- 11. The amount taken as a credit for the taxable year under s. 220.187.
- 12. The amount taken as a credit for the taxable year under s. 220.192.
- 13. The amount taken as a credit for the taxable year under s. 220.193.
 - 14. Any portion of a qualified equity investment, as

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| 589 | defined in s. $288.992(1)(g)$, that has been claimed as a |
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| 590 | deduction by the taxpayer for purposes of computing the |
| 591 | taxpayer's net income. |
| 592 | Section 5. This act shall take effect July 1, 2007, and |
| 593 | shall apply to tax years ending after December 31, 2007. |

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