Florida Senate - 2007

By Senator Crist

12-1085-07

1	A bill to be entitled
2	An act relating to telephone solicitation;
3	amending s. 501.059, F.S.; defining the terms
4	"cellular telephone," "electronic serial
5	number," and "mobile identification number";
6	prohibiting a telephone solicitor from making
7	an unsolicited telephonic sales call to any
8	telephone number assigned to a cellular
9	telephone service without the prior consent of
10	the subscriber to the cellular telephone
11	service; amending ss. 501.603 and 648.44, F.S.,
12	conforming cross-references; providing an
13	effective date.
14	
15	Be It Enacted by the Legislature of the State of Florida:
16	
17	Section 1. Section 501.059, Florida Statutes, is
18	amended to read:
19	501.059 Telephone solicitation
20	(1) As used in this section:
21	(a) "Telephonic sales call" means a call made by a
22	telephone solicitor to a consumer, for the purpose of
23	soliciting a sale of any consumer goods or services, or for
24	the purpose of soliciting an extension of credit for consumer
25	goods or services, or for the purpose of obtaining information
26	that will or may be used for the direct solicitation of a sale
27	of consumer goods or services or an extension of credit for
28	such purposes.
29	(b) "Consumer goods or services" means any real
30	property or any tangible or intangible personal property which
31	is normally used for personal, family, or household purposes,
	1

1 including, without limitation, any such property intended to 2 be attached to or installed in any real property without regard to whether it is so attached or installed, as well as 3 cemetery lots and timeshare estates, and any services related 4 5 to such property. б (c) "Unsolicited telephonic sales call" means a 7 telephonic sales call other than a call made: 8 1. In response to an express request of the person called; 9 10 2. Primarily in connection with an existing debt or contract, payment or performance of which has not been 11 12 completed at the time of such call; 13 3. To any person with whom the telephone solicitor has a prior or existing business relationship; or 14 4. By a newspaper publisher or his or her agent or 15 employee in connection with his or her business. 16 17 (d) "Commission" means the Florida Public Service Commission. 18 (e) "Telephone solicitor" means any natural person, 19 firm, organization, partnership, association, or corporation, 20 21 or a subsidiary or affiliate thereof, doing business in this 22 state, who makes or causes to be made a telephonic sales call, 23 including, but not limited to, calls made by use of automated dialing or recorded message devices. 2.4 (f) "Consumer" means an actual or prospective 25 purchaser, lessee, or recipient of consumer goods or services. 26 27 (g) "Merchant" means a person who, directly or 2.8 indirectly, offers or makes available to consumers any 29 consumer goods or services. 30 "Doing business in this state" refers to (h) businesses who conduct telephonic sales calls from a location 31 2

1 in Florida or from other states or nations to consumers 2 located in Florida. (i) "Department" means the Department of Agriculture 3 4 and Consumer Services. (j) "Electronic serial number" means the unique 5 б numerical algorithm that is programmed into the microchip of 7 each cellular telephone by the manufacturer and is vital to the successful operation and billing of the telephone. 8 9 (k) "Mobile identification number" means the cellular telephone number assigned to the cellular telephone by the 10 cellular telephone carrier. 11 12 (1) "Cellular telephone" means a communication device 13 containing a unique electronic serial number that is programmed into its computer chip by its manufacturer and 14 whose operation is dependent on the transmission of that 15 electronic serial number, along with a mobile identification 16 17 number that is assigned by the cellular telephone carrier, in the form of radio signals through cell sites and mobile 18 switching stations. 19 20 (2) Any telephone solicitor who makes an unsolicited 21 telephonic sales call to a residential, mobile, or telephonic 2.2 paging device telephone number shall identify himself or 23 herself by his or her true first and last names and the business on whose behalf he or she is soliciting immediately 2.4 25 upon making contact by telephone with the person who is the 26 object of the telephone solicitation. 27 (3) A telephone solicitor may not make any unsolicited 2.8 telephonic sales call, other than a call made with the prior written express consent of the called party, to any telephone 29 number assigned to a cellular telephone service or any service 30 for which the called party is charged for the call. 31

3

1	(4)(3)(a) Any residential, mobile, or telephonic
2	paging device telephone subscriber desiring to be placed on a
3	"no sales solicitation calls" listing indicating that the
4	subscriber does not wish to receive unsolicited telephonic
5	sales calls may notify the department and be placed on that
6	listing upon receipt by the department of a \$10 initial
7	listing charge. This listing shall be renewed by the
8	department annually for each consumer upon receipt of a
9	renewal notice and a \$5 assessment.
10	(b) The department shall update its "no sales
11	solicitation calls" listing upon receipt of initial consumer
12	subscriptions or renewals and provide this listing for a fee
13	to telephone solicitors upon request.
14	(c) All fees imposed <u>under</u> pursuant to this section
15	shall be deposited in the General Inspection Trust Fund for
16	the administration of this section.
17	<u>(5)(4)</u> <u>A</u> No telephone solicitor <u>may not</u> shall make or
18	cause to be made any unsolicited telephonic sales call to any
19	residential, mobile, or telephonic paging device telephone
20	number if the number for that telephone appears in the
21	then-current quarterly listing published by the department.
22	Any telephone solicitor or person who offers for sale any
23	consumer information which includes residential, mobile, or
24	telephonic paging device telephone numbers, except directory
25	assistance and telephone directories sold by telephone
26	companies and organizations exempt under s. $501(c)(3)$ or (6)
27	of the Internal Revenue Code, shall screen and exclude those
28	numbers which appear on the division's then-current "no sales
29	solicitation calls" list. This subsection does not apply to
30	any person licensed pursuant to chapter 475 who calls an
31	actual or prospective seller or lessor of real property when
	4

1 such call is made in response to a yard sign or other form of 2 advertisement placed by the seller or lessor. (6)(5)(a) A contract made pursuant to a telephonic 3 sales call is not valid and enforceable against a consumer 4 unless made in compliance with this subsection. 5 б (b) A contract made pursuant to a telephonic sales 7 call: 8 1. Shall be reduced to writing and signed by the consumer. 9 10 2. Shall comply with all other applicable laws and 11 rules. 12 3. Shall match the description of goods or services as 13 principally used in the telephone solicitations. 4. Shall contain the name, address, and telephone 14 number of the seller, the total price of the contract, and a 15 detailed description of the goods or services being sold. 16 17 5. Shall contain, in bold, conspicuous type, 18 immediately preceding the signature, the following statement: "You are not obligated to pay any money unless you sign 19 this contract and return it to the seller." 20 21 6. May not exclude from its terms any oral or written 22 representations made by the telephone solicitor to the 23 consumer in connection with the transaction. (c) The provisions of This subsection does do not 2.4 apply to contractual sales regulated under other sections of 25 the Florida Statutes, or to the sale of financial services, 26 27 security sales, or sales transacted by companies or their 2.8 wholly owned subsidiaries or agents, which companies are regulated by chapter 364, or to the sale of cable television 29 services to the duly franchised cable television operator's 30 existing subscribers within that cable television operator's 31

5

1 franchise area, or to any sales where no prior payment is made 2 to the merchant and an invoice accompanies the goods or services allowing the consumer 7 days to cancel or return 3 without obligation for any payment. 4 (7) (a) A merchant who engages a telephone solicitor 5 6 to make or cause to be made a telephonic sales call may shall 7 not make or submit any charge to the consumer's credit card 8 account or make or cause to be made any electronic transfer of funds until after the merchant receives from the consumer a 9 copy of the contract, signed by the purchaser, which complies 10 with this section. 11 12 (b) A merchant who conducts a credit card account 13 transaction under pursuant to this section shall be subject to the provisions of s. 817.62. 14 (c) The provisions of This subsection does do not 15 16 apply to a transaction: 17 1. Made in accordance with prior negotiations in the 18 course of a visit by the consumer to a merchant operating a retail business establishment which has a fixed permanent 19 location and where consumer goods are displayed or offered for 20 21 sale on a continuing basis; 22 2. In which the consumer may obtain a full refund for 23 the return of undamaged and unused goods or a cancellation of services notice to the seller within 7 days after receipt by 2.4 the consumer, and the seller will process the refund within 30 25 26 days after receipt of the returned merchandise by the 27 consumer; 2.8 3. In which the consumer purchases goods or services 29 pursuant to an examination of a television, radio, or print advertisement or a sample, brochure, or catalog of the 30 merchant that contains: 31 б

1

2

3

4

5

б

7

8

9

10

11 12

13

14

15

16 17

18

19

20 21

22

23

2.4

25

26

27 28

29

30

31

The name, address, and telephone number of the a. merchant; b. A description of the goods or services being sold; and c. Any limitations or restrictions that apply to the offer; or 4. In which the merchant is a bona fide charitable organization or a newspaper as defined in chapter 50. (8)(7)(a) <u>A</u> No person <u>may not</u> shall make or knowingly allow a telephonic sales call to be made if the such call involves an automated system for the selection or dialing of telephone numbers or the playing of a recorded message when a connection is completed to a number called. (b) This subsection does not prohibit Nothing herein prohibits the use of an automated telephone dialing system with live messages if the calls are made or messages given solely in response to calls initiated by the persons to whom the automatic calls or live messages are directed or if the telephone numbers selected for automatic dialing have been screened to exclude any telephone subscriber who is included on the department's then-current "no sales solicitation calls" listing or any unlisted telephone number, or if the calls made concern goods or services that have been previously ordered or purchased. (c) It shall be unlawful for any person who makes a telephonic sales call or causes a telephonic sales call to be

SB 1504

CODING: Words stricken are deletions; words underlined are additions.

telephonic sales call. However, it shall not be a violation to \$7 \$

any caller identification service in use by a recipient of a

made to fail to transmit or cause not to be transmitted the

telephone number and, when made available by the telephone solicitor's carrier, the name of the telephone solicitor to

1	substitute, for the name and telephone number used in or
2	billed for making the call, the name of the seller on behalf
3	of which a telephonic sales call is placed and the seller's
4	customer service telephone number, which is answered during
5	regular business hours. For purposes of this section, the term
6	"caller identification service" means a service that allows a
7	telephone subscriber to have the telephone number and, where
8	available, the name of the calling party transmitted
9	contemporaneously with the telephone call and displayed on a
10	device in or connected to the subscriber's telephone.
11	(d) It shall be unlawful for any person who makes a
12	telephonic sales call or causes a telephonic sales call to be
13	made to intentionally alter the voice of the caller in an
14	attempt to disguise or conceal the identity of the caller in
15	order to defraud, confuse, or financially or otherwise injure
16	the recipient of a telephonic sales call or in order to obtain
17	personal information from the recipient of a telephonic sales
18	call which may be used in a fraudulent or unlawful manner.
19	(9)(8) The department shall investigate any complaints
20	received concerning violations of this section. If, after
21	investigating any complaint, the department finds that there
22	has been a violation of this section, the department or the
23	Department of Legal Affairs may bring an action to impose a
24	civil penalty and to seek other relief, including injunctive
25	relief, as the court deems appropriate against the telephone
26	solicitor. The civil penalty \underline{may} \underline{shall} not exceed \$10,000 per
27	violation and shall be deposited in the General Inspection
28	Trust Fund if the action or proceeding was brought by the
29	department, or the Legal Affairs Revolving Trust Fund if the
30	action or proceeding was brought by the Department of Legal
31	Affairs. This civil penalty may be recovered in any action
	Q

8

1 brought under this part by the department, or the department 2 may terminate any investigation or action upon agreement by the person to pay a stipulated civil penalty. The department 3 or the court may waive any civil penalty if the person has 4 previously made full restitution or reimbursement or has paid 5 6 actual damages to the consumers who have been injured by the 7 violation. (10)(9)(a) In any civil litigation resulting from a 8 transaction involving a violation of this section, the 9 prevailing party, after judgment in the trial court and 10 exhaustion of all appeals, if any, shall receive his or her 11 12 reasonable attorney's fees and costs from the nonprevailing 13 party. (b) The attorney for the prevailing party shall submit 14 a sworn affidavit of his or her time spent on the case and his 15 or her costs incurred for all the motions, hearings, and 16 17 appeals to the trial judge who presided over the civil case. (c) The trial judge shall award the prevailing party 18 the sum of reasonable costs incurred in the action plus a 19 reasonable legal fee for the hours actually spent on the case 20 21 as sworn to in an affidavit. 22 (d) Any award of attorney's fees or costs shall become 23 a part of the judgment and subject to execution as the law 2.4 allows. 25 (e) In any civil litigation initiated by the department or the Department of Legal Affairs, the court may 26 award to the prevailing party reasonable attorney's fees and 27 2.8 costs if the court finds that there was a complete absence of a justiciable issue of either law or fact raised by the losing 29 party or if the court finds bad faith on the part of the 30 losing party. 31

9

1 $(11)\frac{(10)}{(10)}$ The commission shall by rule ensure that 2 telecommunications companies inform their customers of the provisions of this section. The notification may be made by: 3 (a) Annual inserts in the billing statements mailed to 4 customers; and 5 6 (b) Conspicuous publication of the notice in the 7 consumer information pages of the local telephone directories. Section 2. Subsection (1) of section 501.603, Florida 8 Statutes, is amended to read: 9 10 501.603 Definitions.--As used in this part, unless the context otherwise requires, the term: 11 12 (1) "Commercial telephone solicitation" means: 13 (a) An unsolicited telephone call to a person initiated by a commercial telephone seller or salesperson, or 14 an automated dialing machine used in accordance with the 15 provisions of s. $501.059(8) = \frac{501.059(7)}{100}$ for the purpose of 16 17 inducing the person to purchase or invest in consumer goods or 18 services; (b) Other communication with a person where: 19 1. A gift, award, or prize is offered; or 20 21 2. A telephone call response is invited; and 22 3. The salesperson intends to complete a sale or enter 23 into an agreement to purchase during the course of the telephone call; or 2.4 (c) Other communication with a person which represents 25 a price, quality, or availability of consumer goods or 26 27 services and which invites a response by telephone or which is 2.8 followed by a call to the person by a salesperson. 29 For purposes of this section, "other communication" means a 30 written or oral notification or advertisement transmitted 31 10

1 through any means. Also, for purposes of this section, 2 "invites a response by telephone" does not mean the mere listing or including of a telephone number in a notification 3 4 or advertisement. 5 Section 3. Paragraph (c) of subsection (1) of section б 648.44, Florida Statutes, is amended to read: 7 648.44 Prohibitions; penalty.--8 (1) A bail bond agent or temporary bail bond agent may 9 not: 10 (c) Initiate in-person or telephone solicitation after 9:00 p.m. or before 8:00 a.m., in the case of domestic 11 12 violence cases, at the residence of the detainee or the 13 detainee's family. Any solicitation not prohibited by this chapter must comply with the telephone solicitation 14 requirements in ss. 501.059(2) and (5)(4), 501.613, and 15 501.616(6). 16 17 Section 4. This act shall take effect July 1, 2007. 18 19 SENATE SUMMARY 20 21 Defines the terms "electronic serial number," "mobile identification number, " and "cellular telephone." Prohibits a telephone solicitor from making an unsolicited telephonic sales call to any telephone number 22 assigned to a cellular telephone service without the 23 prior consent of the subscriber to the cellular telephone 2.4 service. 25 26 27 28 29 30 31