1

A bill to be entitled

2 An act relating to health care; amending s. 381.0405, 3 F.S.; revising the purpose and functions of the Office of Rural Health in the Department of Health; requiring the 4 Secretary of Health and the Secretary of Health Care 5 6 Administration to appoint an advisory council to advise 7 the Office of Rural Health; providing for terms of office 8 of the members of the advisory council; authorizing per 9 diem and travel reimbursement for members of the advisory council; requiring the Office of Rural Health to submit an 10 annual report to the Governor and the Legislature; 11 amending s. 381.0406, F.S.; revising legislative findings 12 and intent with respect to rural health networks; 13 redefining the term "rural health network"; establishing 14 requirements for membership in rural health networks; 15 16 adding functions for the rural health networks; revising 17 requirements for the governance and organization of rural health networks; revising the services to be provided by 18 19 provider members of rural health networks; requiring 20 coordination among rural health networks and area health education centers, health planning councils, and regional 21 education consortia; establishing requirements for funding 22 rural health networks; establishing performance standards 23 24 for rural health networks; establishing requirements for 25 the receipt of grant funding; requiring the Office of 26 Rural Health to monitor rural health networks; authorizing the Department of Health to establish rules governing 27 rural health network grant programs and performance 28 Page 1 of 38

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standards; creating s. 381.7366, F.S.; creating the Office 29 30 of Minority Health within the Department of Health; providing legislative intent; providing for organization 31 and duties of the office; providing for responsibilities 32 of the office and the department and coordination with 33 other agencies; amending s. 395.602, F.S.; defining the 34 35 term "critical access hospital"; deleting the definitions of "emergency care hospital," and "essential access 36 37 community hospital"; revising the definition of "rural primary care hospital"; amending s. 395.603, F.S.; 38 deleting a requirement that the Agency for Health Care 39 Administration adopt a rule relating to deactivation of 40 rural hospital beds under certain circumstances; requiring 41 that critical access hospitals and rural primary care 42 hospitals maintain a certain number of actively licensed 43 44 beds; amending s. 395.604, F.S.; removing emergency care hospitals and essential access community hospitals from 45 certain licensure requirements; specifying certain special 46 47 conditions for rural primary care hospitals; amending s. 395.6061, F.S.; specifying the purposes of capital 48 improvement grants for rural hospitals; modifying the 49 conditions for receiving a grant; authorizing the 50 Department of Health to award grants for remaining funds 51 to certain rural hospitals; amending s. 409.908, F.S.; 52 53 revising a provision relating to the phase-in of a 54 Medicaid physician fee schedule to delete obsolete language; amending ss. 408.07, 409.9116, and 1009.65, 55 F.S.; conforming cross-references; requiring the 56 Page 2 of 38

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57 Legislative Committee on Intergovernmental Relations to 58 contract for a study of the financing options for 59 replacing or changing the use of certain rural hospitals; requiring a report to the Legislature by a specified date; 60 repealing s. 395.605, F.S., relating to the licensure of 61 emergency care hospitals; providing a contingent effective 62 63 date. 64 65 Be It Enacted by the Legislature of the State of Florida: 66 67 Section 1. Section 381.0405, Florida Statutes, is amended to read: 68 381.0405 Office of Rural Health.--69 70 ESTABLISHMENT. -- The Department of Health shall (1)71 establish an Office of Rural Health, which shall assist rural 72 health care providers in improving the health status and health care of rural residents of this state and help rural health care 73 74 providers to integrate their efforts and prepare for prepaid and at-risk reimbursement. The Office of Rural Health shall 75 coordinate its activities with rural health networks established 76 77 under s. 381.0406, local health councils established under s. 78 408.033, the area health education center network established 79 under pursuant to s. 381.0402, and with any appropriate research and policy development centers within universities that have 80 state-approved medical schools. The Office of Rural Health may 81 enter into a formal relationship with any center that designates 82 the office as an affiliate of the center. 83 PURPOSE. -- The Office of Rural Health shall actively 84 (2)

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85 foster the development of service-delivery systems and 86 cooperative agreements to enhance the provision of high-quality health care services in rural areas and serve as a catalyst for 87 improved health services to residents citizens in rural areas of 88 89 the state. GENERAL FUNCTIONS. -- The office shall: 90 (3) 91 (a) Integrate policies related to physician workforce, 92 hospitals, public health, and state regulatory functions. 93 (b) Work with rural stakeholders in order to foster the development of strategic planning that addresses Propose 94 95 solutions to problems affecting health care delivery in rural areas. 96 (c) Develop, in coordination with the rural health 97 98 networks, standards, guidelines, and performance objectives for 99 rural health networks. 100 (d) Foster the expansion of rural health network service areas to include rural counties that are not covered by a rural 101 102 health network. 103 (e) (c) Seek grant funds from foundations and the Federal Government. 104 105 (f) Administer state grant programs for rural hospitals 106 and rural health networks. COORDINATION. -- The office shall: 107 (4) Identify federal and state rural health programs and 108 (a) provide information and technical assistance to rural providers 109 regarding participation in such programs. 110 Act as a clearinghouse for collecting and 111 (b) disseminating information on rural health care issues, research 112 Page 4 of 38

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findings on rural health care, and innovative approaches to the delivery of health care in rural areas.

(c) Foster the creation of regional health care systems that promote cooperation <u>through cooperative agreements</u>, rather than competition.

(d) Coordinate the department's rural health careactivities, programs, and policies.

(e) Design initiatives <u>and promote cooperative agreements</u>
 <u>in order</u> to improve access to <u>primary care</u>, <u>prehospital</u>
 <u>emergency care</u>, <u>inpatient acute care</u>, <u>and</u> <u>emergency medical</u>
 services <u>and promote the coordination of such services</u> in rural
 areas.

(f) Assume responsibility for state coordination of the
 Rural Hospital Transition Grant Program, the Essential Access
 Community Hospital Program, and other federal rural hospital and
 rural health care grant programs.

129

(5) TECHNICAL ASSISTANCE.--The office shall:

(a) <u>Assist Help</u> rural health care providers <u>in recruiting</u>
obtain health care practitioners by promoting the location and
relocation of health care practitioners in rural areas <u>and</u>
<u>promoting policies that create incentives for practitioners to</u>
serve in rural areas.

(b) Provide technical assistance to hospitals, community
and migrant health centers, and other health care providers <u>that</u>
serve residents of rural areas.

(c) <u>Assist with the</u> design <u>of</u> strategies to improve health
 care workforce recruitment and placement programs.

140 (d) Provide technical assistance to rural health networks Page 5 of 38

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141 <u>in the development of their long-range development plans.</u>
 142 (e) Provide links to best practices and other technical-

143 assistance resources on its website.

144 (6) RESEARCH <del>PUBLICATIONS</del> AND SPECIAL STUDIES.--The office 145 shall:

146 (a) Conduct policy and research studies.

(b) Conduct health status studies of rural residents.
(c) Collect relevant data on rural health care issues for
use in program planning and department policy development.

150 (7) ADVISORY COUNCIL. -- The Secretary of Health and the 151 Secretary of Health Care Administration shall each appoint no 152 more than five members having relevant health care operations management, practice, and policy experience to an advisory 153 154 council to advise the office regarding its responsibilities under this section and ss. 381.0406 and 395.6061. Members shall 155 156 be appointed for 4-year staggered terms and may be reappointed 157 to a second term of office. Members shall serve without 158 compensation, but are entitled to reimbursement for per diem and 159 travel expenses as provided in s. 112.061. The department shall 160 provide staff and other administrative assistance reasonably 161 necessary to assist the advisory council in carrying out its 162 duties. The advisory council shall work with stakeholders to 163 develop recommendations that address barriers and identify 164 options for establishing provider networks in rural counties. REPORTS.--Beginning January 1, 2008, and annually 165 (8) thereafter, the Office of Rural Health shall submit a report to 166 167 the Governor, the President of the Senate, and the Speaker of the House of Representatives summarizing the activities of the 168

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169	office, including the grants obtained or administered by the
170	office and the status of rural health networks and rural
171	hospitals in the state. The report must also include
172	recommendations that address barriers and identify options for
173	establishing provider networks in rural counties.
174	(9) <del>(7)</del> APPROPRIATIONThe Legislature shall appropriate
175	such sums as are necessary to support the Office of Rural
176	Health.
177	Section 2. Section 381.0406, Florida Statutes, is amended
178	to read:
179	381.0406 Rural health networks
180	(1) LEGISLATIVE FINDINGS AND INTENT
181	(a) The Legislature finds that, in rural areas, access to
182	health care is limited and the quality of health care is
183	negatively affected by inadequate financing, difficulty in
184	recruiting and retaining skilled health professionals, and <u>the</u>
185	because of a migration of patients to urban areas for general
186	acute care and specialty services.
187	(b) The Legislature further finds that the efficient and
188	effective delivery of health care services in rural areas
189	requires:
190	<u>1.</u> The integration of public and private resources;
191	2. The introduction of innovative outreach methods;
192	3. The adoption of quality improvement and cost-
193	effectiveness measures;
194	4. The organization of health care providers into joint
195	contracting entities;
196	5. Establishing referral linkages;
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197 The analysis of costs and services in order to prepare 6. 198 health care providers for prepaid and at-risk financing; and The coordination of health care providers. 199 7. 200 (C) The Legislature further finds that the availability of 201 a continuum of quality health care services, including 202 preventive, primary, secondary, tertiary, and long-term care, is 203 essential to the economic and social vitality of rural 204 communities. (d) 205 The Legislature further finds that health care 206 providers in rural areas are not prepared for market changes 207 such as the introduction of managed care and capitationreimbursement methodologies into health care services. 208 (e) (d) The Legislature further finds that the creation of 209 210 rural health networks can help to alleviate these problems. Rural health networks shall act in the broad public interest 211 and, to the extent possible, seek to improve the accessibility, 212 213 quality, and cost-effectiveness of rural health care by 214 planning, developing, coordinating, and providing be structured 215 to provide a continuum of quality health care services for rural residents through the cooperative efforts of rural health 216 217 network members and other health care providers. (f) (e) The Legislature further finds that rural health 218 219 networks shall have the goal of increasing the financial stability of statutory rural hospitals by linking rural hospital 220 services to other services in a continuum of health care 221 services and by increasing the utilization of statutory rural 222 hospitals whenever for appropriate health care services whenever 223 feasible, which shall help to ensure their survival and thereby 224 Page 8 of 38

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support the economy and protect the health and safety of rural residents.

(g) (f) Finally, the Legislature finds that rural health 227 228 networks may serve as "laboratories" to determine the best way 229 of organizing rural health services and linking to out-of-area 230 services that are not available locally in order<sub>au</sub> to move the 231 state closer to ensuring that everyone has access to health care, and to promote cost-containment cost containment efforts. 232 233 The ultimate goal of rural health networks shall be to ensure 234 that quality health care is available and efficiently delivered 235 to all persons in rural areas.

236

(2) DEFINITIONS.--

(a) "Rural" means an area <u>having</u> with a population density
 of <u>fewer</u> less than 100 individuals per square mile or an area
 defined by the most recent United States Census as rural.

(b) "Health care provider" means any individual, group, or
entity, public or private, <u>which</u> that provides health care,
including: preventive health care, primary health care,
secondary and tertiary health care, <u>hospital</u> in-hospital health
care, public health care, and health promotion and education.

(c) "Rural health network" or "network" means a nonprofit
legal entity whose principal place of business is in a rural
area, whose members consist consisting of rural and urban health
care providers and others, and which that is established
organized to plan, develop, organize, and deliver health care
services on a cooperative basis in a rural area, except for some
secondary and tertiary care services.

252

(3) NETWORK MEMBERSHIP.--

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(a) Because each rural area is unique, with a different
 health care provider mix, health care provider membership may
 vary, but all networks shall include members that provide <u>health</u>
 promotion and disease-prevention services, public health
 <u>services</u>, comprehensive primary care, emergency medical care,
 and acute inpatient care.

(b) Each county health department shall be a member of the
rural health network whose service area includes the county in
which the county health department is located. Federally
qualified health centers and emergency medical services
providers are encouraged to become members of the rural health
networks in the areas in which their patients reside or receive
services.

(c) (4) Network membership shall be available to all health 266 267 care providers in the network service area if, provided that 268 they render care to all patients referred to them from other network members; - comply with network quality assurance, quality 269 270 improvement, and utilization-management and risk management 271 requirements; and  $\tau$  abide by the terms and conditions of network provider agreements in paragraph (11)(c), and provide services 272 273 at a rate or price equal to the rate or price negotiated by the 274 network.

275 <u>(4)(5)</u> <u>NETWORK SERVICE AREAS.--Network service</u> areas <u>are</u> 276 do not <u>required</u> need to conform to local political boundaries or 277 state administrative district boundaries. The geographic area of 278 one rural health network, however, may not overlap the territory 279 of any other rural health network.

280

(5)<del>(6)</del> NETWORK FUNCTIONS.--Networks shall:

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281 (a) Seek to develop linkages with provisions for referral to tertiary inpatient care, specialty physician care, and to 282 other services that are not available in rural service areas. 283 284 (b) (7) Networks shall Make available health promotion, 285 disease prevention, and primary care services, in order to improve the health status of rural residents and to contain 286 287 health care costs. 288 (8) Networks may have multiple points of entry, such as through private physicians, community health centers, county 289 health departments, certified rural health clinics, hospitals, 290 or other providers; or they may have a single point of entry. 291 292 (c) (9) Encourage members through training and educational programs to adopt standards of care and promote the evidence-293 294 based practice of medicine. Networks shall establish standard protocols, coordinate and share patient records, and develop 295 296 patient information exchange systems in order to improve the 297 quality of and access to services. 298 Develop quality-improvement programs and train network (d) 299 members and other health care providers in the use of such 300 programs. 301 Develop disease-management systems and train network (e) 302 members and other health care providers in the use of such 303 systems. Promote outreach to areas that have a high need for 304 (f) 305 services. Seek to develop community care alternatives for elders 306 (q) 307 who would otherwise be placed in nursing homes. 308 Emphasize community care alternatives for persons with (h) Page 11 of 38

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309 <u>mental health and substance abuse disorders who are at risk of</u> 310 being admitted to an institution.

Develop and implement a long-range development plan 311 (i) for an integrated system of care that is responsive to the 312 313 unique local health needs and the area health care services 314 market. Each rural health network long-range development plan 315 must address strategies to improve access to specialty care, 316 train health care providers to use standards of care for chronic illness, develop disease-management capacity, and link to state 317 and national quality-improvement initiatives. The initial long-318 319 range development plan must be submitted to the Office of Rural 320 Health for review and approval no later than July 1, 2008, and thereafter the plans must be updated and submitted to the Office 321 322 of Rural Health every 3 years.

323 (10) Networks shall develop risk management and quality
 324 assurance programs for network providers.

325

(6) (11) NETWORK GOVERNANCE AND ORGANIZATION. --

(a) Networks shall be incorporated <u>as not-for-profit</u>
 <u>corporations</u> under <u>chapter 617</u>, with articles of incorporation</u>
 <u>that set forth purposes consistent with this section</u> the laws of
 the state.

(b) <u>Each network</u> Networks shall have <u>an independent</u> a
board of directors that derives membership from local
government, health care providers, businesses, consumers,
<u>advocacy groups</u>, and others. <u>Boards of other community health</u>
<u>care entities may not serve in whole as the board of a rural</u>
<u>health network; however, some overlap of board membership with</u>
<u>other community organizations is encouraged. Network staff must</u>

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337 provide an annual orientation and strategic planning activity 338 for board members. Network boards of directors shall have the 339 (C) 340 responsibility of determining the content of health care 341 provider agreements that link network members. The written 342 agreements between the network and its health care provider 343 members must specify participation in the essential functions of the network and shall specify: 344 345 1. Who provides what services. The extent to which the health care provider provides 346 2. . 347 care to persons who lack health insurance or are otherwise unable to pay for care. 348 The procedures for transfer of medical records. 349 3. 350 4. The method used for the transportation of patients between providers. 351 352 5. Referral and patient flow including appointments and 353 scheduling. 354 Payment arrangements for the transfer or referral of 6. 355 patients. 356 There shall be no liability on the part of, and no (d) 357 cause of action of any nature shall arise against, any member of 358 a network board of directors, or its employees or agents, for 359 any lawful action taken by them in the performance of their 360 administrative powers and duties under this subsection. (7) (12) NETWORK PROVIDER MEMBER SERVICES.--361 Networks, to the extent feasible, shall seek to 362 (a) develop services that provide for a continuum of care for all 363 364 residents patients served by the network. Each network shall Page 13 of 38

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recruit members that can provide include the following core 365 366 services: disease prevention, health promotion, comprehensive primary care, emergency medical care, and acute inpatient care. 367 Each network shall seek to ensure the availability of 368 369 comprehensive maternity care, including prenatal, delivery, and 370 postpartum care for uncomplicated pregnancies, either directly, 371 by contract, or through referral agreements. Networks shall, to 372 the extent feasible, develop local services and linkages among health care providers in order to also ensure the availability 373 374 of the following services: within the specified timeframes, either directly, by contract, or through referral agreements: 375 376 1. Services available in the home. 377 1.a. Home health care. 378 2.b. Hospice care. 2. Services accessible within 30 minutes travel time or 379 380 less. 3.a. Emergency medical services, including advanced life 381 support, ambulance, and basic emergency room services. 382 383 4.b. Primary care, including. c. prenatal and postpartum care for uncomplicated 384 385 pregnancies. 386 5.d. Community-based services for elders, such as adult 387 day care and assistance with activities of daily living. 6.e. Public health services, including communicable 388 disease control, disease prevention, health education, and 389 390 health promotion. 7.f. Outpatient mental health psychiatric and substance 391 abuse treatment services. 392

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393	3. Services accessible within 45 minutes travel time or
394	less.
395	<u>8.</u> . Hospital acute inpatient care for persons whose
396	illnesses or medical problems are not severe.
397	<u>9.</u> b. Level I obstetrical care, which is Labor and delivery
398	for low-risk patients.
399	<u>10.</u> <i>c.</i> Skilled nursing services <u>and</u> , long-term care,
400	including nursing home care.
401	(b) Networks shall seek to foster linkages with out-of-
402	area services to the extent feasible in order to ensure the
403	availability of:
404	<u>l.d.</u> Dialysis.
405	2.e. Osteopathic and chiropractic manipulative therapy.
406	4. Services accessible within 2 hours travel time or less.
407	<u>3.</u> a. Specialist physician care.
408	<u>4.</u> Hospital acute inpatient care for severe illnesses
409	and medical problems.
410	<u>5.</u> c. Level II and III obstetrical care, which is Labor and
411	delivery care for high-risk patients and neonatal intensive
412	care.
413	<u>6.</u> Comprehensive medical rehabilitation.
414	7.e. Inpatient mental health psychiatric and substance
415	abuse <u>treatment</u> services.
416	8. <del>f.</del> Magnetic resonance imaging, lithotripter treatment,
417	oncology, advanced radiology, and other technologically advanced
418	services.
419	9. <del>g.</del> Subacute care.
420	(8) COORDINATION WITH OTHER ENTITIES
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421 (a) Area health education centers, health planning 422 councils, and regional education consortia having technological expertise in continuing education shall participate in the rural 423 424 health networks' preparation of long-range development plans. 425 The Department of Health may require written memoranda of 426 agreement between a network and an area health education center 427 or health planning council. Rural health networks shall initiate activities, in 428 (b) 429 coordination with area health education centers, to carry out 430 the objectives of the adopted long-range development plan, 431 including continuing education for health care practitioners performing functions such as disease management, continuous 432 quality improvement, telemedicine, long-distance learning, and 433 434 the treatment of chronic illness using standards of care. As used in this section, the term "telemedicine" means the use of 435 436 telecommunications to deliver or expedite the delivery of health 437 care services. Health planning councils shall support the preparation 438 (C) 439 of network long-range development plans through data collection 440 and analysis in order to assess the health status of area 441 residents and the capacity of local health services. 442 Regional education consortia that have the technology (d) available to assist rural health networks in establishing 443 systems for the exchange of patient information and for long-444 distance learning are encouraged to provide technical assistance 445 446 upon the request of a rural health network. (e) (b) Networks shall actively participate with area 447 health education center programs, whenever feasible, in 448 Page 16 of 38

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449 developing and implementing recruitment, training, and retention 450 programs directed at positively influencing the supply and 451 distribution of health care professionals serving in, or 452 receiving training in, network areas.

453 (c) As funds become available, networks shall emphasize
 454 community care alternatives for elders who would otherwise be
 455 placed in nursing homes.

456 (d) To promote the most efficient use of resources,
457 networks shall emphasize disease prevention, early diagnosis and
458 treatment of medical problems, and community care alternatives
459 for persons with mental health and substance abuse disorders who
460 are at risk to be institutionalized.

461 (f)(13) TRAUMA SERVICES.--In those network areas having
462 which have an established trauma agency approved by the
463 Department of Health, the network shall seek the participation
464 of that trauma agency must be a participant in the network.
465 Trauma services provided within the network area must comply
466 with s. 395.405.

467

(9) (14) NETWORK FINANCING. --

468 (a) Networks may use all sources of public and private
469 funds to support network activities. Nothing in this section
470 prohibits networks from becoming managed care providers.

(b) The Department of Health shall establish grant
 programs to provide funding to support the administrative costs
 of developing and operating rural health networks.

474 (10) NETWORK PERFORMANCE STANDARDS.--The Department of
 475 Health shall develop and enforce performance standards for rural
 476 health network operations grants and rural health infrastructure

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477	development grants.
478	(a) Operations grant performance standards must include,
479	but are not limited to, standards that require the rural health
480	network to:
481	1. Have a qualified board of directors that meets at least
482	quarterly.
483	2. Have sufficient staff who have the qualifications and
484	experience to perform the requirements of this section, as
485	assessed by the Office of Rural Health, or a written plan to
486	obtain such staff.
487	3. Comply with the department's grant-management standards
488	in a timely and responsive manner.
489	4. Comply with the department's standards for the
490	administration of federal grant funding, including assistance to
491	rural hospitals.
492	5. Demonstrate a commitment to network activities from
493	area health care providers and other stakeholders, as described
494	in letters of support.
495	(b) Rural health infrastructure development grant
496	performance standards must include, but are not limited to,
497	standards that require the rural health network to:
498	1. During the 2007-2008 fiscal year, develop a long-range
499	development plan and, after July 1, 2008, have a long-range
500	development plan that has been reviewed and approved by the
501	Office of Rural Health.
502	2. Have two or more successful network-development
503	activities, such as:
504	a. Management of a network-development or outreach grant
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505 from the federal Office of Rural Health Policy; 506 b. Implementation of outreach programs to address chronic 507 disease, infant mortality, or assistance with prescription 508 medication; 509 Development of partnerships with community and faithс. 510 based organizations to address area health problems; 511 d. Provision of direct services, such as clinics or mobile 512 units; 513 e. Operation of credentialing services for health care providers or quality-assurance and quality-improvement 514 initiatives that, whenever possible, are consistent with state 515 516 or federal quality initiatives; 517 f. Support for the development of community health 518 centers, local community health councils, federal designation as a rural critical access hospital, or comprehensive community 519 520 health planning initiatives; and 521 g. Development of the capacity to obtain federal, state, 522 and foundation grants. 523 (11) (15) NETWORK IMPLEMENTATION. -- As funds become 524 available, networks shall be developed and implemented in two 525 phases. 526 Phase I shall consist of a network planning and (a) 527 development grant program. Planning grants shall be used to 528 organize networks, incorporate network boards, and develop formal provider agreements as provided for in this section. The 529 Department of Health shall develop a request-for-proposal 530 process to solicit grant applications. 531 Phase II shall consist of a network operations grant 532 (b) Page 19 of 38

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program. As funds become available, certified networks that meet 533 534 performance standards shall be eligible to receive grant funds to be used to help defray the costs of rural health network 535 536 infrastructure development, patient care, and network 537 administration. Rural health network infrastructure development 538 includes, but is not limited to: recruitment and retention of 539 primary care practitioners; enhancement of primary care services 540 through the use of mobile clinics; development of preventive 541 health care programs; linkage of urban and rural health care 542 systems; design and implementation of automated patient records, 543 outcome measurement, quality assurance, and risk management systems; establishment of one-stop service delivery sites; 544 upgrading of medical technology available to network providers; 545 546 enhancement of emergency medical systems; enhancement of medical transportation; formation of joint contracting entities composed 547 of rural physicians, rural hospitals, and other rural health 548 549 care providers; establishment of comprehensive disease-550 management programs that meet Medicaid requirements; 551 establishment of regional quality-improvement programs involving 552 physicians and hospitals consistent with state and national 553 initiatives; establishment of specialty networks connecting 554 rural primary care physicians and urban specialists; development 555 of regional broadband telecommunications systems that have the 556 capacity to share patient information in a secure network, telemedicine, and long-distance learning capacity; and linkage 557 558 between training programs for health care practitioners and the delivery of health care services in rural areas and development 559 of telecommunication capabilities. A Phase II award may occur in 560 Page 20 of 38

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561 the same fiscal year as a Phase I award.

562 (12) (16) CERTIFICATION. -- For the purpose of certifying 563 networks that are eligible for Phase II funding, the Department 564 of Health shall certify networks that meet the criteria 565 delineated in this section and the rules governing rural health 566 networks. The Office of Rural Health in the Department of Health 567 shall monitor rural health networks in order to ensure continued 568 compliance with established certification and performance 569 standards. (13) (17) RULES.--The Department of Health shall establish 570 571 rules that govern the creation and certification of networks, 572 the provision of grant funds under Phase I and Phase II, and the establishment of performance standards including establishing 573 outcome measures for networks. 574 Section 3. Section 381.7366, Florida Statutes, is created 575 576 to read: 577 381.7366 Office of Minority Health; legislative intent; 578 duties.--579 (1) LEGISLATIVE INTENT.--The Legislature recognizes that 580 despite significant investments in health care programs certain 581 racial and ethnic populations suffer disproportionately with 582 chronic diseases when compared to the non-Hispanic white 583 population. The Legislature intends to address these disparities 584 by developing programs that target causal factors and recognize the specific health care needs of racial and ethnic minorities. 585 (2) 586 ORGANIZATION. -- The Office of Minority Health is 587 established within the Department of Health. The office shall be 588 headed by a director who shall report directly to the Secretary

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589	of Health.
590	(3) DUTIESThe office shall:
591	(a) Protect and promote the health and well-being of
592	racial and ethnic populations in the state.
593	(b) Focus on the issue of health disparities between
594	racial and ethnic minority groups and the general population.
595	(c) Coordinate the department's initiatives, programs, and
596	policies to address racial and ethnic health disparities.
597	(d) Communicate pertinent health information to affected
598	racial and ethnic populations.
599	(e) Collect and analyze data on the incidence and
600	frequency of racial and ethnic health disparities.
601	(f) Promote and encourage cultural competence education
602	and training for health care professionals.
603	(g) Serve as a clearinghouse for the collection and
604	dissemination of information and research findings relating to
605	innovative approaches to the reduction or elimination of health
606	disparities.
607	(h) Dedicate resources to increase public awareness of
608	minority health issues.
609	(i) Seek increased funding for local innovative
610	initiatives and administer grants designed to support
611	initiatives that address health disparities and that can be
612	duplicated.
613	(j) Provide staffing and support for the Closing the Gap
614	grant program advisory committee.
615	(k) Coordinate with other agencies, states, and the
616	Federal Government to reduce or eliminate health disparities.
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617	(1) Collaborate with other public health care providers,			
618	community and faith-based organizations, the private health care			
619	system, historically black colleges and universities and other			
620	minority institutions of higher education, medical schools, and			
621	other health providers to establish a comprehensive and			
622	inclusive approach to reducing health disparities.			
623	(m) Encourage and support research in the causes of racial			
624	and ethnic health disparities.			
625	(n) Collaborate with health professional training programs			
626	to increase the number of minority health care professionals.			
627	(o) Provide an annual report to the Governor, the			
628	President of the Senate, and the Speaker of the House of			
629	Representatives on the activities of the office.			
630	(4) RESPONSIBILITY AND COORDINATION The office and the			
631	department shall direct and carry out the duties established			
632	under this section and shall work with other state agencies to			
633	accomplish these duties.			
634	Section 4. Subsection (2) of section 395.602, Florida			
635	Statutes, is amended to read:			
636	395.602 Rural hospitals			
637	(2) DEFINITIONSAs used in this part:			
638	(a) "Critical access hospital" means a hospital that meets			
639	the definition of rural hospital in paragraph (d) and meets the			
640	requirements for reimbursement by Medicare and Medicaid under 42			
641	C.F.R. ss. 485.601-485.647. "Emergency care hospital" means a			
642	medical facility which provides:			
643	1. Emergency medical treatment; and			
644	2. Inpatient care to ill or injured persons prior to their			
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645 transportation to another hospital or provides inpatient medical care to persons needing care for a period of up to 96 hours. The 646 647 96-hour limitation on inpatient care does not apply to respite, 648 skilled nursing, hospice, or other nonacute care patients. 649 (b) "Essential access community hospital" means any 650 facility which: 651 1. Has at least 100 beds; 2. Is located more than 35 miles from any other essential 652 access community hospital, rural referral center, or urban 653 hospital meeting criteria for classification as a regional 654 referral center; 655 656 3. Is part of a network that includes rural primary care 657 hospitals; 4. Provides emergency and medical backup services to rural 658 primary care hospitals in its rural health network; 659 660 5. Extends staff privileges to rural primary care hospital 661 physicians in its network; and 662 6. Accepts patients transferred from rural primary care 663 hospitals in its network. (b) (c) "Inactive rural hospital bed" means a licensed 664 665 acute care hospital bed, as defined in s. 395.002(14), that is 666 inactive in that it cannot be occupied by acute care inpatients. 667 (c) (d) "Rural area health education center" means an area health education center (AHEC), as authorized by Pub. L. No. 94-668 484, which provides services in a county with a population 669 density of no greater than 100 persons per square mile. 670 (d) (e) "Rural hospital" means an acute care hospital 671 672 licensed under this chapter, having 100 or fewer licensed beds Page 24 of 38

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and an emergency room, which is:

674 1. The sole provider within a county with a population675 density of no greater than 100 persons per square mile;

An acute care hospital, in a county with a population
density of no greater than 100 persons per square mile, which is
at least 30 minutes of travel time, on normally traveled roads
under normal traffic conditions, from any other acute care
hospital within the same county;

3. A hospital supported by a tax district or subdistrict
whose boundaries encompass a population of 100 persons or fewer
per square mile;

A hospital in a constitutional charter county with a 684 4. population of over 1 million persons that has imposed a local 685 686 option health service tax pursuant to law and in an area that was directly impacted by a catastrophic event on August 24, 687 688 1992, for which the Governor of Florida declared a state of 689 emergency pursuant to chapter 125, and has 120 beds or less that 690 serves an agricultural community with an emergency room 691 utilization of no less than 20,000 visits and a Medicaid 692 inpatient utilization rate greater than 15 percent;

693 A hospital with a service area that has a population of 5. 694 100 persons or fewer per square mile. As used in this 695 subparagraph, the term "service area" means the fewest number of 696 zip codes that account for 75 percent of the hospital's discharges for the most recent 5-year period, based on 697 information available from the hospital inpatient discharge 698 database in the Florida Center for Health Information and Policy 699 700 Analysis at the Agency for Health Care Administration; or

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701 6. A hospital designated as a critical access hospital, as702 defined in s. 408.07(15).

703

Population densities used in this paragraph must be based upon 704 705 the most recently completed United States census. A hospital 706 that received funds under s. 409.9116 for a quarter beginning no later than July 1, 2002, is deemed to have been and shall 707 708 continue to be a rural hospital from that date through June 30, 709 2012, if the hospital continues to have 100 or fewer licensed beds and an emergency room, or meets the criteria of 710 711 subparagraph 4. An acute care hospital that has not previously been designated as a rural hospital and that meets the criteria 712 of this paragraph shall be granted such designation upon 713 714 application, including supporting documentation to the Agency for Health Care Administration. 715

716 <u>(e) (f)</u> "Rural primary care hospital" means any facility 717 <u>that meeting the criteria in paragraph (e) or s. 395.605 which</u> 718 provides:

719

1. Twenty-four-hour emergency medical care;

720 2. Temporary inpatient care for periods of <u>96</u> <del>72</del> hours or 721 less to patients requiring stabilization before discharge or 722 transfer to another hospital. The <u>96-hour</u> <del>72 hour</del> limitation 723 does not apply to respite, skilled nursing, hospice, or other 724 nonacute care patients; and

725 3. Has <u>at least</u> no more than six licensed acute care
726 inpatient beds.

727 <u>(f) (g)</u> "Swing-bed" means a bed which can be used 728 interchangeably as either a hospital, skilled nursing facility Page 26 of 38

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(SNF), or intermediate care facility (ICF) bed pursuant to 42C.F.R. parts 405, 435, 440, 442, and 447.

731 Section 5. Subsection (1) of section 395.603, Florida732 Statutes, is amended to read:

733 395.603 Deactivation of general hospital beds; rural734 hospital impact statement.--

735 (1)The agency shall establish, by rule, a process by 736 which A rural hospital, as defined in s. 395.602, which that 737 seeks licensure as a rural primary care hospital or as an emergency care hospital, or becomes a certified rural health 738 739 clinic as defined in Pub. L. No. 95-210, or becomes a primary 740 care program such as a county health department, community 741 health center, or other similar outpatient program that provides 742 preventive and curative services, may deactivate general 743 hospital beds. A critical access hospital or a rural primary 744 care hospital hospitals and emergency care hospitals shall 745 maintain the number of actively licensed general hospital beds 746 necessary for the facility to be certified for Medicare 747 reimbursement. Hospitals that discontinue inpatient care to become rural health care clinics or primary care programs shall 748 749 deactivate all licensed general hospital beds. All hospitals, 750 clinics, and programs with inactive beds shall provide 24-hour emergency medical care by staffing an emergency room. Providers 751 752 with inactive beds shall be subject to the criteria in s. 395.1041. The agency shall specify in rule requirements for 753 making 24-hour emergency care available. Inactive general 754 hospital beds shall be included in the acute care bed inventory, 755 756 maintained by the agency for certificate-of-need purposes, for Page 27 of 38

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757 10 years from the date of deactivation of the beds. After 10 years have elapsed, inactive beds shall be excluded from the 758 759 inventory. The agency shall, at the request of the licensee, reactivate the inactive general beds upon a showing by the 760 761 licensee that licensure requirements for the inactive general 762 beds are met.

763 Section 6. Section 395.604, Florida Statutes, is amended to read: 764

395.604 Other Rural primary care hospitals hospital 765 766 <del>programs</del>.--

The agency may license rural primary care hospitals 767 (1)768 subject to federal approval for participation in the Medicare and Medicaid programs. Rural primary care hospitals shall be 769 770 treated in the same manner as emergency care hospitals and rural 771 hospitals with respect to ss.  $\frac{395.605(2)}{(8)(a)}$ 772  $408.033(2)(b)3._{-}$  and 408.038.

773 The agency may designate essential access community (2) 774 hospitals.

775 (3) The agency may adopt licensure rules for rural primary 776 care hospitals and essential access community hospitals. Such 777 rules must conform to s. 395.1055.

778 (3) For the purpose of Medicaid swing-bed reimbursement 779 pursuant to the Medicaid program, the agency shall treat rural 780 primary care hospitals in the same manner as rural hospitals.

For the purpose of participation in the Medical 781 (4) 782 Education Reimbursement and Loan Repayment Program as defined in 783 s. 1009.65 or other loan repayment or incentive programs 784

designed to relieve medical workforce shortages, the department

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785 shall treat rural primary care hospitals in the same manner as 786 rural hospitals. 787 (5) For the purpose of coordinating primary care services described in s. 154.011(1)(c)10., the department shall treat 788 789 rural primary care hospitals in the same manner as rural hospitals. 790 791 (6) Rural hospitals that make application under the 792 certificate-of-need program to be licensed as rural primary care hospitals shall receive expedited review as defined in s. 793 408.032. Rural primary care hospitals seeking relicensure as 794 795 acute care general hospitals shall also receive expedited 796 review. 797 Rural primary care hospitals are exempt from (7) 798 certificate-of-need requirements for home health and hospice services and for swing beds in a number that does not exceed 799 800 one-half of the facility's licensed beds. 801 Rural primary care hospitals shall have agreements (8) 802 with other hospitals, skilled nursing facilities, home health 803 agencies, and providers of diagnostic-imaging and laboratory 804 services that are not provided on site but are needed by 805 patients. 806 (4) The department may seek federal recognition of 807 emergency care hospitals authorized by s. 395.605 under the 808 essential access community hospital program authorized by the 809 Omnibus Budget Reconciliation Act of 1989. Section 7. Section 395.6061, Florida Statutes, is amended 810 to read: 811 395.6061 Rural hospital capital improvement.--There is 812 Page 29 of 38

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813 established a rural hospital capital improvement grant program. 814 (1)A rural hospital as defined in s. 395.602 may apply to the department for a grant to acquire, repair, improve, or 815 upgrade systems, facilities, or equipment. The grant application 816 817 must provide information that includes: (a) A statement indicating the problem the rural hospital 818 819 proposes to solve with the grant funds; The strategy proposed to resolve the problem; 820 (b) 821 (C) The organizational structure, financial system, and facilities that are essential to the proposed solution; 822 823 (d) The projected longevity of the proposed solution after the grant funds are expended; 824 Evidence of participation in a rural health network as 825 (e) 826 defined in s. 381.0406 and evidence that, after July 1, 2008, the application is consistent with the rural health network's 827 828 long-range development plan; 829 Evidence that the rural hospital has difficulty in (f) 830 obtaining funding or that funds available for the proposed 831 solution are inadequate; Evidence that the grant funds will assist in 832 (q) 833 maintaining or returning the hospital to an economically stable 834 condition or that any plan for closure of the hospital or 835 realignment of services will involve development of innovative alternatives for the provision of needed discontinued services; 836 Evidence of a satisfactory record-keeping system to 837 (h) account for grant fund expenditures within the rural county; and 838 A rural health network plan that includes a 839 (i) description of how the plan was developed, the goals of the 840 Page 30 of 38

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841 plan, the links with existing health care providers under the 842 plan, Indicators quantifying the hospital's financial status 843 well-being, measurable outcome targets, and the current physical 844 and operational condition of the hospital.

(2) Each rural hospital as defined in s. 395.602 shall
receive a minimum of \$200,000 \$100,000 annually, subject to
legislative appropriation, upon application to the Department of
Health, for projects to acquire, repair, improve, or upgrade
systems, facilities, or equipment.

Any remaining funds may shall annually be disbursed to 850 (3) rural hospitals in accordance with this section. The Department 851 852 of Health shall establish, by rule, criteria for awarding grants for any remaining funds, which must be used exclusively for the 853 854 support and assistance of rural hospitals as defined in s. 395.602, including criteria relating to the level of charity 855 856 uncompensated care rendered by the hospital, the financial 857 stability of the hospital, financial and quality indicators for 858 the hospital, whether the project is sustainable beyond the 859 funding period, the hospital's ability to improve or expand 860 services, the hospital's participation in a rural health network 861 as defined in s. 381.0406, and the proposed use of the grant by 862 the rural hospital to resolve a specific problem. The department 863 must consider any information submitted in an application for the grants in accordance with subsection (1) in determining 864 eligibility for and the amount of the grant, and none of the 865 individual items of information by itself may be used to deny 866 867 grant eligibility.

868

(4) The department shall ensure that the funds are used Page 31 of 38

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869 solely for the purposes specified in this section. The total 870 grants awarded pursuant to this section shall not exceed the 871 amount appropriated for this program.

872 Section 8. Paragraph (b) of subsection (12) of section873 409.908, Florida Statutes, is amended to read:

874 409.908 Reimbursement of Medicaid providers.--Subject to 875 specific appropriations, the agency shall reimburse Medicaid 876 providers, in accordance with state and federal law, according 877 to methodologies set forth in the rules of the agency and in policy manuals and handbooks incorporated by reference therein. 878 These methodologies may include fee schedules, reimbursement 879 880 methods based on cost reporting, negotiated fees, competitive bidding pursuant to s. 287.057, and other mechanisms the agency 881 882 considers efficient and effective for purchasing services or goods on behalf of recipients. If a provider is reimbursed based 883 884 on cost reporting and submits a cost report late and that cost 885 report would have been used to set a lower reimbursement rate 886 for a rate semester, then the provider's rate for that semester 887 shall be retroactively calculated using the new cost report, and 888 full payment at the recalculated rate shall be effected 889 retroactively. Medicare-granted extensions for filing cost 890 reports, if applicable, shall also apply to Medicaid cost 891 reports. Payment for Medicaid compensable services made on behalf of Medicaid eligible persons is subject to the 892 availability of moneys and any limitations or directions 893 provided for in the General Appropriations Act or chapter 216. 894 Further, nothing in this section shall be construed to prevent 895 or limit the agency from adjusting fees, reimbursement rates, 896 Page 32 of 38

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(12)

897 lengths of stay, number of visits, or number of services, or 898 making any other adjustments necessary to comply with the 899 availability of moneys and any limitations or directions 900 provided for in the General Appropriations Act, provided the 901 adjustment is consistent with legislative intent.

902

903 (b) The agency shall adopt a fee schedule, subject to any limitations or directions provided for in the General 904 905 Appropriations Act, based on a resource-based relative value scale for pricing Medicaid physician services. Under this fee 906 schedule, physicians shall be paid a dollar amount for each 907 service based on the average resources required to provide the 908 service, including, but not limited to, estimates of average 909 910 physician time and effort, practice expense, and the costs of professional liability insurance. The fee schedule shall provide 911 912 increased reimbursement for preventive and primary care services 913 and lowered reimbursement for specialty services by using at 914 least two conversion factors, one for cognitive services and 915 another for procedural services. The fee schedule shall not increase total Medicaid physician expenditures unless moneys are 916 917 available, and shall be phased in over a 2-year period beginning 918 on July 1, 1994. The Agency for Health Care Administration shall seek the advice of a 16-member advisory panel in formulating and 919 adopting the fee schedule. The panel shall consist of Medicaid 920 physicians licensed under chapters 458 and 459 and shall be 921 composed of 50 percent primary care physicians and 50 percent 922 specialty care physicians. 923

924 Section 9. Subsection (43) of section 408.07, Florida Page 33 of 38

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925 Statutes, is amended to read:

926 408.07 Definitions.--As used in this chapter, with the 927 exception of ss. 408.031-408.045, the term:

928 (43) "Rural hospital" means an acute care hospital
929 licensed under chapter 395, having 100 or fewer licensed beds
930 and an emergency room, and which is:

(a) The sole provider within a county with a populationdensity of no greater than 100 persons per square mile;

(b) An acute care hospital, in a county with a population density of no greater than 100 persons per square mile, which is at least 30 minutes of travel time, on normally traveled roads under normal traffic conditions, from another acute care hospital within the same county;

938 (c) A hospital supported by a tax district or subdistrict
939 whose boundaries encompass a population of 100 persons or fewer
940 per square mile;

941 A hospital with a service area that has a population (d) 942 of 100 persons or fewer per square mile. As used in this 943 paragraph, the term "service area" means the fewest number of zip codes that account for 75 percent of the hospital's 944 945 discharges for the most recent 5-year period, based on 946 information available from the hospital inpatient discharge database in the Florida Center for Health Information and Policy 947 Analysis at the Agency for Health Care Administration; or 948

949

(e) A critical access hospital.

950

951 Population densities used in this subsection must be based upon 952 the most recently completed United States census. A hospital Page 34 of 38

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953 that received funds under s. 409.9116 for a quarter beginning no 954 later than July 1, 2002, is deemed to have been and shall 955 continue to be a rural hospital from that date through June 30, 2012, if the hospital continues to have 100 or fewer licensed 956 957 beds and an emergency room, or meets the criteria of s. 958  $395.602(2)(d)4. = \frac{395.602(2)(e)4}{2}$  An acute care hospital that 959 has not previously been designated as a rural hospital and that 960 meets the criteria of this subsection shall be granted such 961 designation upon application, including supporting documentation, to the Agency for Health Care Administration. 962 Section 10. Subsection (6) of section 409.9116, Florida 963 964 Statutes, is amended to read: 409.9116 Disproportionate share/financial assistance 965 966 program for rural hospitals. -- In addition to the payments made 967 under s. 409.911, the Agency for Health Care Administration 968 shall administer a federally matched disproportionate share 969 program and a state-funded financial assistance program for 970 statutory rural hospitals. The agency shall make 971 disproportionate share payments to statutory rural hospitals that qualify for such payments and financial assistance payments 972 973 to statutory rural hospitals that do not qualify for 974 disproportionate share payments. The disproportionate share 975 program payments shall be limited by and conform with federal 976 requirements. Funds shall be distributed quarterly in each 977 fiscal year for which an appropriation is made. Notwithstanding the provisions of s. 409.915, counties are exempt from 978 contributing toward the cost of this special reimbursement for 979 980 hospitals serving a disproportionate share of low-income

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981 patients.

This section applies only to hospitals that were 982 (6) 983 defined as statutory rural hospitals, or their successor-ininterest hospital, prior to January 1, 2001. Any additional 984 985 hospital that is defined as a statutory rural hospital, or its 986 successor-in-interest hospital, on or after January 1, 2001, is 987 not eligible for programs under this section unless additional funds are appropriated each fiscal year specifically to the 988 989 rural hospital disproportionate share and financial assistance 990 programs in an amount necessary to prevent any hospital, or its successor-in-interest hospital, eligible for the programs prior 991 to January 1, 2001, from incurring a reduction in payments 992 because of the eligibility of an additional hospital to 993 994 participate in the programs. A hospital, or its successor-ininterest hospital, which received funds pursuant to this section 995 996 before January 1, 2001, and which qualifies under s. 997 395.602(2)(d) <del>s. 395.602(2)(e)</del>, shall be included in the 998 programs under this section and is not required to seek 999 additional appropriations under this subsection.

1000Section 11. Paragraph (b) of subsection (2) of section10011009.65, Florida Statutes, is amended to read:

1002 1009.65 Medical Education Reimbursement and Loan Repayment 1003 Program.--

1004 (2) From the funds available, the Department of Health1005 shall make payments to selected medical professionals as1006 follows:

(b) All payments shall be contingent on continued proof of primary care practice in an area defined in <u>s. 395.602(2)(d)</u> <del>s.</del> Page 36 of 38

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1009  $\frac{395.602(2)(e)}{e}$ , or an underserved area designated by the 1010 Department of Health, provided the practitioner accepts Medicaid 1011 reimbursement if eligible for such reimbursement. Correctional 1012 facilities, state hospitals, and other state institutions that 1013 employ medical personnel shall be designated by the Department of Health as underserved locations. Locations with high 1014 1015 incidences of infant mortality, high morbidity, or low Medicaid participation by health care professionals may be designated as 1016 1017 underserved.

1018 Section 12. The Legislative Committee on Intergovernmental 1019 Relations shall study the financing options for replacing or changing the use of rural hospital facilities having 55 or fewer 1020 1021 beds which were built before 1985 and which have not had major 1022 renovations since 1985. For each such hospital, the Legislative 1023 Committee on Intergovernmental Relations staff shall assess the 1024 need to replace or convert the facility, identify all available sources of financing for such replacement or conversion and 1025 assess each community's capacity to maximize these funding 1026 1027 options, propose a model replacement facility if a facility 1028 should be replaced, and propose alternative uses of the facility 1029 if continued operation of the hospital is not financially 1030 feasible. Based on the results of the contract study, the Legislative Committee on Intergovernmental Relations shall 1031 1032 submit recommendations to the Legislature by February 1, 2008, 1033 regarding whether the state should provide financial assistance 1034 to replace or convert these rural hospital facilities and what 1035 form that assistance should take. Section 13. Section 395.605, Florida Statutes, is 1036

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1037 <u>repealed.</u>
1038 Section 14. This act shall take effect July 1, 2007, only
1039 if specific appropriations are made in the General
1040 Appropriations Act for fiscal year 2007-2008 to the Department
1041 of Health to fund rural health network infrastructure
1042 implementation and the rural hospital capital improvement grant
1043 program.

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