Florida Senate - 2007

By Senator Lawson

	6-1047-07 See HB
1	A bill to be entitled
2	An act relating to the Rural Economic
3	Development Initiative; amending s. 288.0656,
4	F.S.; providing legislative intent; revising
5	REDI representation; adding a criterion for
б	consideration in determining a rural area of
7	critical economic concern; removing an obsolete
8	provision; providing for certain waivers to
9	facilitate location of a catalyst project in a
10	rural area of critical economic concern;
11	providing process for designation of a catalyst
12	project; limiting the number of catalyst
13	projects for each area; limiting the granting
14	of waivers to a time certain; revising an
15	annual report submission date; amending ss.
16	163.3187, 257.193, 288.019, 288.06561,
17	339.2819, and 627.6699, F.S.; conforming
18	cross-references; providing an effective date.
19	
20	Be It Enacted by the Legislature of the State of Florida:
21	
22	Section 1. Section 288.0656, Florida Statutes, is
23	amended to read:
24	288.0656 Rural Economic Development Initiative
25	(1) LEGISLATIVE INTENT
26	(a) Recognizing that rural communities and regions
27	continue to face extraordinary challenges in their efforts to
28	achieve significant improvements to their economies, it is the
29	intent of the Legislature to encourage and facilitate the
30	location and expansion in such rural communities of major
31	economic development projects of significant scale that have

1

CODING: Words stricken are deletions; words <u>underlined</u> are additions.

SB 1664

1 the capacity to act as a catalyst in the enhancement of rural 2 economies. 3 (b) It is also the intent of the Legislature to 4 encourage and facilitate the development in such rural 5 communities of high-wage and high-skill industrial clusters 6 that serve as catalysts in rural economies. 7 (c) It is further the intent of the Legislature that Rural Economic Development Initiative agencies provide 8 additional support for catalyst projects that have undergone 9 10 the review required in subsection (6). (2)(1) <u>CREATION.--</u>The Rural Economic Development 11 12 Initiative, known as "REDI," is created within the Office of 13 Tourism, Trade, and Economic Development, and the participation of state and regional agencies in this 14 initiative is authorized. 15 16 (3)(2) DEFINITIONS. -- As used in this section, the 17 term: "Economic distress" means conditions affecting the 18 (a) fiscal and economic viability of a rural community, including 19 such factors as low per capita income, low per capita taxable 20 21 values, high unemployment, high underemployment, low weekly 22 earned wages compared to the state average, low housing values 23 compared to the state average, high percentages of the population receiving public assistance, high poverty levels 2.4 25 compared to the state average, and a lack of year-round stable 26 employment opportunities. 27 (b) "Rural community" means: 2.8 1. A county with a population of 75,000 or less. 2. A county with a population of 100,000 or less that 29 30 is contiguous to a county with a population of 75,000 or less. 31

2

1 3. A municipality within a county described in 2 subparagraph 1. or subparagraph 2. 3 4. An unincorporated federal enterprise community or 4 an incorporated rural city with a population of 25,000 or less and an employment base focused on traditional agricultural or 5 6 resource-based industries, located in a county not defined as 7 rural, which has at least three or more of the economic 8 distress factors identified in paragraph (a) and verified by the Office of Tourism, Trade, and Economic Development. 9 10 For purposes of this paragraph, population shall be determined 11 12 in accordance with the most recent official estimate pursuant 13 to s. 186.901. (4)(3) RESPONSIBILITIES.--14 (a) REDI shall be responsible for coordinating and 15 focusing the efforts and resources of state and regional 16 17 agencies on the problems which affect the fiscal, economic, and community viability of Florida's economically distressed 18 rural communities, working with local governments, 19 community-based organizations, and private organizations that 20 21 have an interest in the growth and development of these 22 communities to find ways to balance environmental and growth 23 management issues with local needs. (b)(4) REDI shall review and evaluate the impact of 2.4 statutes and rules on rural communities and shall work to 25 26 minimize any adverse impact. 27 (c) (5) REDI shall facilitate better access to state 2.8 resources by promoting direct access and referrals to 29 appropriate state and regional agencies and statewide organizations. REDI may undertake outreach, capacity-building, 30 and other advocacy efforts to improve conditions in rural 31 3

1 communities. These activities may include sponsorship of 2 conferences and achievement awards. 3 (5) (6) AGENCY AND ORGANIZATION REPRESENTATION ON 4 <u>REDI.--</u> 5 (a) By August 1 of each year, the head of each of the б following agencies and organizations shall designate a 7 high-level staff person from within the agency or organization 8 to serve as the REDI representative for the agency or 9 organization: 10 1. The Department of Community Affairs. 2. The Department of Transportation. 11 12 3. The Department of Environmental Protection. 13 4. The Department of Agriculture and Consumer Services. 14 5. The Department of State. 15 The Department of Health. 16 6. 17 7. The Department of Children and Family Services. 18 8. The Department of Corrections. 9. The Agency for Workforce Innovation. 19 The Department of Education. 10. 20 21 11. The Department of Juvenile Justice. 22 12. The Fish and Wildlife Conservation Commission. 23 13. Each water management district. 14. Enterprise Florida, Inc. 2.4 15. Workforce Florida, Inc. 25 26 16. The Florida Commission on Tourism or VISIT 27 Florida. 2.8 17. The Florida Regional Planning Council Association. The Agency for Health Care Administration Florida 29 18. 30 State Rural Development Council. 31

4

1 19. The Institute of Food and Agricultural Sciences 2 (IFAS). 3 4 An alternate for each designee shall also be chosen, and the names of the designees and alternates shall be sent to the 5 6 director of the Office of Tourism, Trade, and Economic 7 Development. 8 (b) Each REDI representative must have comprehensive 9 knowledge of his or her agency's functions, both regulatory 10 and service in nature, and of the state's economic goals, policies, and programs. This person shall be the primary point 11 12 of contact for his or her agency with REDI on issues and 13 projects relating to economically distressed rural communities and with regard to expediting project review, shall ensure a 14 prompt effective response to problems arising with regard to 15 rural issues, and shall work closely with the other REDI 16 17 representatives in the identification of opportunities for preferential awards of program funds and allowances and waiver 18 of program requirements when necessary to encourage and 19 facilitate long-term private capital investment and job 20 21 creation. 22 (c) The REDI representatives shall work with REDI in 23 the review and evaluation of statutes and rules for adverse impact on rural communities and the development of alternative 2.4 25 proposals to mitigate that impact. (d) Each REDI representative shall be responsible for 26 27 ensuring that each district office or facility of his or her 2.8 agency is informed about the Rural Economic Development 29 Initiative and for providing assistance throughout the agency 30 in the implementation of REDI activities. 31

5

1	(6)(7) RURAL AREAS OF CRITICAL ECONOMIC CONCERN;
2	CATALYST PROJECTS
3	(a) REDI may recommend to the Governor up to three
4	rural areas of critical economic concern. A rural area of
5	critical economic concern must be a rural community, or a
6	region composed of such, that has been adversely affected by
7	an extraordinary economic event, chronic and severe economic
8	distress, or a natural disaster or that presents a unique
9	economic development opportunity of regional impact that will
10	create more than 1,000 jobs over a 5-year period. The Governor
11	may by executive order designate up to three rural areas of
12	critical economic concern which will establish these areas as
13	priority assignments for REDI as well as to allow the
14	Governor, acting through REDI, to waive criteria,
15	requirements, or similar provisions of any economic
16	development incentive. Such incentives shall include, but not
17	be limited to: the Qualified Target Industry Tax Refund
18	Program under s. 288.106, the Quick Response Training Program
19	under s. 288.047, the Quick Response Training Program for
20	participants in the welfare transition program under s.
21	288.047(8), transportation projects under s. 288.063, the
22	brownfield redevelopment bonus refund under s. 288.107, and
23	the rural job tax credit program under ss. 212.098 and
24	220.1895.
25	(b) Designation as a rural area of critical economic
26	concern under this subsection shall be contingent upon the
27	execution of a memorandum of agreement among the Office of
28	Tourism, Trade, and Economic Development; the governing body
29	of the county; and the governing bodies of any municipalities
30	to be included within a rural area of critical economic
31	concern. Such agreement shall specify the terms and conditions

б

See HB

1 of the designation, including, but not limited to, the duties 2 and responsibilities of the county and any participating municipalities to take actions designed to facilitate the 3 retention and expansion of existing businesses in the area, as 4 5 well as the recruitment of new businesses to the area. б (c) The Governor, acting through REDI, may also waive 7 criteria, requirements, or provisions of REDI agency programs, 8 including, but not limited to, those providing infrastructure, technical assistance, and training, to facilitate the location 9 of a catalyst project in a rural area of critical economic 10 concern, provided that the project is specifically identified 11 12 as a catalyst project by Enterprise Florida, Inc., confirmed 13 as a catalyst project by the Office of Tourism, Trade, and Economic Development, and recommended by REDI. No more than 14 one catalyst project may be recommended for a rural area of 15 critical economic concern consisting of eight counties or 16 17 fewer. No more than two catalyst projects may be recommended 18 for a rural area of critical economic concern consisting of more than eight counties. Waivers may be granted pursuant to 19 this paragraph only through June 30, 2012. 2.0 21 (7)(8) ANNUAL REPORT. -- Beginning with the fiscal year 22 ending June 30, 2007, REDI shall submit a report to the 23 Governor, the President of the Senate, and the Speaker of the House of Representatives each year on or before September 30 2.4 February 1 on all REDI activities. This report shall include a 25 26 status report on all projects currently being coordinated 27 through REDI, the number of preferential awards and allowances 2.8 made pursuant to this section, the dollar amount of such 29 awards, and the names of the recipients. The report shall also 30 include a description of all waivers of program requirements 31

7

1 granted. The report shall also include information as to the 2 economic impact of the projects coordinated by REDI. Section 2. Paragraphs (c) and (o) of subsection (1) of 3 section 163.3187, Florida Statutes, are amended to read: 4 5 163.3187 Amendment of adopted comprehensive plan.-б (1) Amendments to comprehensive plans adopted pursuant 7 to this part may be made not more than two times during any 8 calendar year, except: 9 (c) Any local government comprehensive plan amendments 10 directly related to proposed small scale development activities may be approved without regard to statutory limits 11 12 on the frequency of consideration of amendments to the local 13 comprehensive plan. A small scale development amendment may be adopted only under the following conditions: 14 1. The proposed amendment involves a use of 10 acres 15 or fewer and: 16 17 a. The cumulative annual effect of the acreage for all 18 small scale development amendments adopted by the local government shall not exceed: 19 (I) A maximum of 120 acres in a local government that 20 21 contains areas specifically designated in the local 22 comprehensive plan for urban infill, urban redevelopment, or 23 downtown revitalization as defined in s. 163.3164, urban infill and redevelopment areas designated under s. 163.2517, 2.4 transportation concurrency exception areas approved pursuant 25 26 to s. 163.3180(5), or regional activity centers and urban 27 central business districts approved pursuant to s. 2.8 380.06(2)(e); however, amendments under this paragraph may be 29 applied to no more than 60 acres annually of property outside the designated areas listed in this sub-subparagraph. 30 Amendments adopted pursuant to paragraph (k) shall not be 31

8

1 counted toward the acreage limitations for small scale 2 amendments under this paragraph. (II) A maximum of 80 acres in a local government that 3 4 does not contain any of the designated areas set forth in 5 sub-sub-subparagraph (I). б (III) A maximum of 120 acres in a county established 7 pursuant to s. 9, Art. VIII of the State Constitution. 8 b. The proposed amendment does not involve the same property granted a change within the prior 12 months. 9 10 c. The proposed amendment does not involve the same owner's property within 200 feet of property granted a change 11 12 within the prior 12 months. 13 d. The proposed amendment does not involve a text change to the goals, policies, and objectives of the local 14 government's comprehensive plan, but only proposes a land use 15 change to the future land use map for a site-specific small 16 17 scale development activity. e. The property that is the subject of the proposed 18 amendment is not located within an area of critical state 19 concern, unless the project subject to the proposed amendment 2.0 21 involves the construction of affordable housing units meeting 22 the criteria of s. 420.0004(3), and is located within an area 23 of critical state concern designated by s. 380.0552 or by the Administration Commission pursuant to s. 380.05(1). Such 2.4 amendment is not subject to the density limitations of 25 sub-subparagraph f., and shall be reviewed by the state land 26 27 planning agency for consistency with the principles for 2.8 quiding development applicable to the area of critical state 29 concern where the amendment is located and shall not become 30 effective until a final order is issued under s. 380.05(6). 31

9

See HB

1 f. If the proposed amendment involves a residential 2 land use, the residential land use has a density of 10 units or less per acre or the proposed future land use category 3 allows a maximum residential density of the same or less than 4 the maximum residential density allowable under the existing 5 6 future land use category, except that this limitation does not 7 apply to small scale amendments involving the construction of 8 affordable housing units meeting the criteria of s. 420.0004(3) on property which will be the subject of a land 9 use restriction agreement, or small scale amendments described 10 in sub-subparagraph a.(I) that are designated in the local 11 12 comprehensive plan for urban infill, urban redevelopment, or 13 downtown revitalization as defined in s. 163.3164, urban infill and redevelopment areas designated under s. 163.2517, 14 transportation concurrency exception areas approved pursuant 15 to s. 163.3180(5), or regional activity centers and urban 16 17 central business districts approved pursuant to s. 18 380.06(2)(e). 2.a. A local government that proposes to consider a 19 plan amendment pursuant to this paragraph is not required to 20 21 comply with the procedures and public notice requirements of 22 s. 163.3184(15)(c) for such plan amendments if the local 23 government complies with the provisions in s. 125.66(4)(a) for a county or in s. 166.041(3)(c) for a municipality. If a 2.4 request for a plan amendment under this paragraph is initiated 25 by other than the local government, public notice is required. 26 27 b. The local government shall send copies of the 2.8 notice and amendment to the state land planning agency, the regional planning council, and any other person or entity 29 requesting a copy. This information shall also include a 30 statement identifying any property subject to the amendment 31

10

See HB

1 that is located within a coastal high-hazard area as 2 identified in the local comprehensive plan. 3. Small scale development amendments adopted pursuant 3 to this paragraph require only one public hearing before the 4 governing board, which shall be an adoption hearing as 5 6 described in s. 163.3184(7), and are not subject to the 7 requirements of s. 163.3184(3)-(6) unless the local government 8 elects to have them subject to those requirements. 4. If the small scale development amendment involves a 9 site within an area that is designated by the Governor as a 10 rural area of critical economic concern under s. 11 12 288.0656(6)(7) for the duration of such designation, the 13 10-acre limit listed in subparagraph 1. shall be increased by 100 percent to 20 acres. The local government approving the 14 small scale plan amendment shall certify to the Office of 15 Tourism, Trade, and Economic Development that the plan 16 17 amendment furthers the economic objectives set forth in the executive order issued under s. 288.0656(6)(7), and the 18 property subject to the plan amendment shall undergo public 19 review to ensure that all concurrency requirements and 20 21 federal, state, and local environmental permit requirements 2.2 are met. 23 (o) A comprehensive plan amendment that is submitted by an area designated by the Governor as a rural area of 2.4 critical economic concern under s. 288.0656(6)(7) and that 25 26 meets the economic development objectives may be approved 27 without regard to the statutory limits on the frequency of 2.8 adoption of amendments to the comprehensive plan. Section 3. Subsection (2) of section 257.193, Florida 29 30 Statutes, is amended to read: 257.193 Community Libraries in Caring Program.--31

11

1 (2) The purpose of the Community Libraries in Caring 2 Program is to assist libraries in rural communities, as defined in s. 288.0656(3)(2)(b) and subject to the provisions 3 of s. 288.06561, to strengthen their collections and services, 4 improve literacy in their communities, and improve the 5 6 economic viability of their communities. 7 Section 4. Section 288.019, Florida Statutes, is 8 amended to read: 288.019 Rural considerations in grant review and 9 10 evaluation processes. -- Notwithstanding any other law, and to the fullest extent possible, the member agencies and 11 12 organizations of the Rural Economic Development Initiative 13 (REDI) as defined in s. 288.0656(5)(6)(a) shall review all grant and loan application evaluation criteria to ensure the 14 fullest access for rural counties as defined in s. 15 288.0656(3)(2)(b) to resources available throughout the state. 16 17 (1) Each REDI agency and organization shall review all 18 evaluation and scoring procedures and develop modifications to those procedures which minimize the impact of a project within 19 a rural area. 20 21 (2) Evaluation criteria and scoring procedures must 22 provide for an appropriate ranking based on the proportionate 23 impact that projects have on a rural area when compared with 2.4 similar project impacts on an urban area. (3) Evaluation criteria and scoring procedures must 25 recognize the disparity of available fiscal resources for an 26 27 equal level of financial support from an urban county and a 2.8 rural county. 29 (a) The evaluation criteria should weight contribution 30 in proportion to the amount of funding available at the local level. 31

12

1	(b) In-kind match should be allowed and applied as
2	financial match when a county is experiencing financial
3	distress through elevated unemployment at a rate in excess of
4	the state's average by 5 percentage points or because of the
5	loss of its ad valorem base.
б	(4) For existing programs, the modified evaluation
7	criteria and scoring procedure must be delivered to the Office
8	of Tourism, Trade, and Economic Development for distribution
9	to the REDI agencies and organizations. The REDI agencies and
10	organizations shall review and make comments. Future rules,
11	programs, evaluation criteria, and scoring processes must be
12	brought before a REDI meeting for review, discussion, and
13	recommendation to allow rural counties fuller access to the
14	state's resources.
15	Section 5. Section 288.06561, Florida Statutes, is
16	amended to read:
17	288.06561 Reduction or waiver of financial match
18	requirementsNotwithstanding any other law, the member
19	agencies and organizations of the Rural Economic Development
20	Initiative (REDI), as defined in s. 288.0656 <u>(5)(6)(a)</u> , shall
21	review the financial match requirements for projects in rural
22	areas as defined in s. 288.0656 <u>(3)(2)</u> (b).
23	(1) Each agency and organization shall develop a
24	proposal to waive or reduce the match requirement for rural
25	areas.
26	(2) Agencies and organizations shall ensure that all
27	proposals are submitted to the Office of Tourism, Trade, and
28	Economic Development for review by the REDI agencies.
29	(3) These proposals shall be delivered to the Office
30	of Tourism, Trade, and Economic Development for distribution
31	to the REDI agencies and organizations. A meeting of REDI
	13

13

1 agencies and organizations must be called within 30 days after 2 receipt of such proposals for REDI comment and recommendations 3 on each proposal. 4 (4) Waivers and reductions must be requested by the county or community, and such county or community must have 5 б three or more of the factors identified in s. 7 288.0656<u>(3)</u>(2)(a). (5) Any other funds available to the project may be 8 used for financial match of federal programs when there is 9 10 fiscal hardship, and the match requirements may not be waived or reduced. 11 12 (6) When match requirements are not reduced or 13 eliminated, donations of land, though usually not recognized as an in-kind match, may be permitted. 14 (7) To the fullest extent possible, agencies and 15 organizations shall expedite the rule adoption and amendment 16 17 process if necessary to incorporate the reduction in match by rural areas in fiscal distress. 18 (8) REDI shall include in its annual report an 19 20 evaluation on the status of changes to rules, number of awards 21 made with waivers, and recommendations for future changes. 22 Section 6. Paragraph (b) of subsection (4) of section 23 339.2819, Florida Statutes, is amended to read: 339.2819 Transportation Regional Incentive Program.--2.4 (4) 25 In allocating Transportation Regional Incentive 26 (b) 27 Program funds, priority shall be given to projects that: 28 1. Provide connectivity to the Strategic Intermodal System developed under s. 339.64. 29 30 31

14

1 2. Support economic development and the movement of 2 goods in rural areas of critical economic concern designated under s. 288.0656<u>(6)</u>(7). 3 4 3. Are subject to a local ordinance that establishes corridor management techniques, including access management 5 6 strategies, right-of-way acquisition and protection measures, 7 appropriate land use strategies, zoning, and setback 8 requirements for adjacent land uses. 4. Improve connectivity between military installations 9 10 and the Strategic Highway Network or the Strategic Rail Corridor Network. 11 12 Section 7. Paragraph (d) of subsection (15) of section 13 627.6699, Florida Statutes, is amended to read: 627.6699 Employee Health Care Access Act .--14 (15) SMALL EMPLOYERS ACCESS PROGRAM.--15 16 (d) Eligibility.--17 1. Any small employer that is actively engaged in business, has its principal place of business in this state, 18 employs up to 25 eligible employees on business days during 19 the preceding calendar year, employs at least 2 employees on 20 21 the first day of the plan year, and has had no prior coverage 22 for the last 6 months may participate. 23 2. Any municipality, county, school district, or hospital employer located in a rural community as defined in 24 s. 288.0656(3)(2)(b) may participate. 25 3. Nursing home employers may participate. 26 27 4. Each dependent of a person eligible for coverage is 28 also eligible to participate. 29 Any employer participating in the program must do so until the 30 end of the term for which the carrier providing the coverage 31 15

1 is obligated to provide such coverage to the program. Coverage for a small employer group that ceases to meet the eligibility requirements of this section may be terminated at the end of the policy period for which the necessary premiums have been paid. б Section 8. This act shall take effect July 1, 2007.