By Senator Ring

32-907-07 See HB 83

1	A bill to be entitled
2	An act relating to capital formation; creating
3	a new pt. X of ch. 288, F.S.; providing a short
4	title; providing legislative findings and
5	intent; providing definitions; creating the
6	Florida Capital Investment Trust as a state
7	beneficiary public trust; providing for
8	administration by a board of trustees;
9	providing for appointment of board members;
10	providing for terms; providing for serving
11	without compensation; providing for travel and
12	other direct expenses; providing criteria for
13	trustees; providing for powers and duties of
14	trustees; providing for hiring employees;
15	providing for meetings of the board;
16	authorizing the trust to receive, hold, use,
17	transfer, and sell certain tax credits for
18	certain purposes; providing requirements and
19	limitations; authorizing the Department of
20	Revenue to adopt rules for certain purposes;
21	requiring Enterprise Florida, Inc., to
22	facilitate establishment of the Florida
23	Opportunity Fund Management Corporation;
24	specifying criteria of the corporation;
25	providing for appointment of a board of
26	directors selection committee; providing for
27	selection of a board of directors of the
28	corporation by Enterprise Florida, Inc.;
29	specifying criteria; providing for terms and
30	requirements of directors; providing purposes
31	of the corporation; providing duties and

1	responsibilities of the corporation;
2	authorizing the corporation to charge a
3	management fee for certain purposes; providing
4	for travel and other direct expenses; providing
5	for powers of the corporation; creating the
6	Florida Opportunity Fund as a for-profit,
7	limited partnership or a limited liability
8	corporation to be organized and incorporated by
9	the Florida Opportunity Fund Management
10	Corporation; authorizing certain entities to
11	contract with Enterprise Florida, Inc., for
12	certain purposes; providing investment
13	requirements for the fund; requiring the board
14	of trustees to issue annual reports on
15	activities of the fund; providing report
16	requirements; amending s. 213.053, F.S.;
17	authorizing the Department of Revenue to
18	provide certain tax credit information to the
19	board of trustees; amending s. 220.02, F.S.;
20	including tax credits transferred or sold by
21	the board of trustees within the priority list
22	of applied credits against certain taxes;
23	amending s. 624.509, F.S.; including tax
24	credits transferred or sold by the board of
25	trustees within the order of taking credits or
26	deductions against the insurance premium tax;
27	providing an appropriation; providing an
28	effective date.
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30	Be It Enacted by the Legislature of the State of Florida:
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Section 1. Parts X and XI of chapter 288, Florida 2 Statutes, are redesignated as parts XI and XII, respectively, and a new part X of that chapter, consisting of sections 3 4 288.9621, 288.9622, 288.9623, 288.9624, 288.9625, 288.9626, 288.9627, and 288.9628, is created to read: 5 6 PART X 7 FLORIDA CAPITAL FORMATION 8 288.9621 Short title.--This part may be cited as the "Florida Capital Formation Act." 9 288.9622 Findings and intent. --10 (1) The Legislature finds and declares that there is 11 12 need to increase the availability of seed capital and early stage venture equity capital for emerging companies in the 13 state, including, without limitation, enterprises in life 14 sciences, information technology, advanced manufacturing 15 processes, aviation and aerospace, and homeland security and 16 17 defense, as well as other strategic technologies. 18 (2) It is the intent of the Legislature that this part serve to mobilize private investment in a broad variety of 19 venture capital partnerships in diversified industries and 2.0 21 geographies; retain private-sector investment criteria focused 2.2 on rate of return; use the services of highly qualified 23 managers in the venture capital industry regardless of <u>location;</u> facilitate the organization of the Florida 2.4 Opportunity Fund as a fund-of-funds investor in seed and early 2.5 stage venture capital and angel funds; and precipitate capital 26 2.7 investment and extensions of credit to and in the Florida 2.8 Opportunity Fund. (3) It is the intent of the Legislature to mobilize 29 venture equity capital for investment in such a manner as to 30

jobs in this state that are based on high growth potential 2 technologies, products, or services and that will further diversify the economy of this state. 3 4 288.9623 Definitions.--As used in this part: 5 (1) "Board" means the board of trustees of the Florida 6 Capital Investment Trust. 7 (2) "Certificate" means a contract between the trust 8 and a designated investor evidencing the terms of a quarantee 9 or incentive granted to a designated investor. 10 (3) "Corporation" means the Florida Opportunity Fund Management Corporation created under this part. 11 12 (4) "Designated investor" means a person, other than 13 the board, who purchases an equity interest in the Florida Opportunity Fund or is a party to a certificate or who is a 14 lender to the Florida Opportunity Fund and is a party to a 15 certificate. 16 17 (5) "Florida Capital Investment Trust" or "trust" 18 means a state beneficiary public trust created under this 19 <u>part.</u> (6) "Florida Opportunity Fund" or "fund" means the 2.0 21 private, for-profit limited partnership or limited liability 2.2 company in which a designated investor purchases an equity 23 interest or to which a designated investor extends credit. (7) "Tax credit" means a contingent tax credit issued 2.4 under this part or subsequent legislative action that is 2.5 available to offset tax liabilities imposed by this state, 26 2.7 provided the proceeds of such tax are payable to the General 2.8 Revenue Fund. A tax credit is not eligible to offset tax <u>liabilities imposed by a political subdivision within this</u> 29 30 <u>state.</u>

288.9624 Florida Capital Investment Trust.--

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1	(1) The Florida Capital Investment Trust is created as
2	a state beneficiary public trust to be administered by the
3	board. The exercise by the board of powers conferred by this
4	part is deemed and held to be the performance of essential
5	public purposes.
6	(2)(a) The board shall consist of five voting trustees
7	and two nonvoting ex officio trustees. A majority of voting
8	trustees shall constitute a quorum.
9	(b) Three voting trustees shall be appointed by the
10	Governor, one voting trustee shall be appointed by the
11	President of the Senate, and one voting trustee shall be
12	appointed by the Speaker of the House of Representatives. The
13	Governor shall appoint one trustee to a term ending April 30,
14	2008, and two trustees to terms ending April 30, 2010. The
15	President of the Senate and the Speaker of the House of
16	Representatives shall each appoint one trustee to a term
17	ending April 30, 2009. Thereafter, each voting trustee shall
18	be appointed for a 3-year term.
19	(c) One nonvoting ex officio trustee shall be the
20	designee of Enterprise Florida, Inc., and one nonvoting ex
21	officio trustee shall be the designee of the Florida Research
22	Consortium. Ex officio trustees serve annual terms at the
23	pleasure of their appointing organizations and may be
24	reappointed. A trustee's term shall end on April 30 of his or
25	her term expiration year.
26	(d) Vacancies shall be filled in the same manner as
27	the appointment of the original trustee to whom a successor is
28	sought. Trustees whose terms have expired may continue to
29	serve until their replacements have been duly appointed.
30	(3) Trustees shall serve on the board without
31	compensation in the form of fees, per diem, or salary.

Trustees may receive compensation or reimbursement for direct 2 expenses, mileage, and other travel expenses related to the performance of their duties pursuant to s. 112.061. Trustees 3 4 shall be selected based upon demonstrated expertise and competence in the supervision of early stage investment 5 6 managers, the fiduciary management of funds, the 7 administration and management of a publicly listed company, or experience and competence in public accounting, auditing, and 8 fiduciary responsibilities. Trustees may not have an interest 9 10 in any entity to which a certificate is issued. (4) The board may engage consultants, expend funds, 11 12 invest funds, contract, bond or insure against loss, provide 13 quarantees or other incentives, hold transferable tax credits, sell tax credits, or enter into any financial or other 14 transaction or perform any other act necessary to carry out 15 its purpose under this part. The board, in conjunction with 16 17 the Department of Revenue, shall develop a system for 18 registration of any tax credits received by the trust and transferred under this part. The board shall also create a 19 2.0 system of documentation that permits verification that any tax 21 credit claimed upon a tax return is validly held by the person claiming such tax credit and properly taken in the year of 2.2 23 claim and that any transfers of the tax credit are made in accordance with the requirements of this part. 2.4 (5) If the board elects to hire employees, such 2.5 persons shall be selected by the board based upon knowledge 26 and leadership in the field for which the person performs 2.7 2.8 services for the board. The board shall charge fees for its quarantees to designated investors or for other services such 29 that the board's operations may be conducted without 30 subsequent legislative appropriation. 31

288.9625 Issuance of tax credits.--2 (1) The trust shall receive and hold for the purposes of this part tax credits under this part that may be used to 3 4 reduce any tax liability imposed by the state under chapter 5 212, chapter 220, s. 624.509, or s. 624.510. The total amount 6 of tax credits issued and transferred to the trust is \$75 7 million. The tax credits shall be transferable by the board as 8 provided in this part, provided no such transferred tax credit shall be exercisable before July 1, 2012, or after July 1, 9 10 2037. (2) The board may transfer and sell tax credits solely 11 12 for the purpose of fulfilling, in whole or in part, any 13 certificate obligation issued by the board. The board shall immediately notify the Governor, the President of the Senate, 14 the Speaker of the House of Representatives, and the 15 Department of Revenue, in writing, if any tax credit is 16 transferred. The board shall be notified immediately of any 18 transfers of tax credits by persons or businesses other than the board and shall notify the Department of Revenue, in 19 writing, of such transfers. 2.0 21 (3) The board shall ensure that no more than \$20 2.2 million in tax credits is transferred that may be claimed and 23 used to reduce taxes payable to the General Revenue Fund for any single state fiscal year. The board shall clearly indicate 2.4 upon the face of the document transferring the tax credit the 2.5 principal amount of the tax credit and the state fiscal year 26 27 or years during which the credit may be claimed. Tax credits 2.8 may be transferred in increments of no less than \$100,000. A copy of the document transferring the tax credit shall be 29 transmitted to the executive director of the Department of 30

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liabilities of the person or business consistent with the terms appearing in the transfer document.

- insufficient to exhaust the tax credit for which the taxpayer is eliqible, the balance of the tax credit may be refunded by the state. If a tax credit granted under this section is not claimed in the year designated for claiming the credit on the transfer document, any return for the year in which the credit was eliqible to be claimed may be amended to claim the credit within the time specified by ss. 95.091 and 215.26.
- (5) Persons or businesses to which tax credits under this section are transferred shall retain documentation supporting eliqibility to claim the tax credits and evidence of the transfer of the tax credits, if applicable, until the time period provided to audit the tax returns on which the tax credits were claimed has passed.
- (6) The Department of Revenue, in conjunction with the board, may adopt rules governing the manner and form of documentation required to claim tax credits granted or transferred under this section and may establish quidelines as to the requisites for an affirmative showing of qualification for tax credits granted or transferred under this section.
- (7) An insurance company claiming a credit against premium tax liability under this section shall not be required to pay any additional retaliatory tax levied pursuant to s.

 624.5091 as a result of claiming such credit. Because credits under this section are available to an insurance company, s.

 624.5091 does not limit such credit in any manner.
- (8) Any original sale of tax credits by the board shall be by competitive bidding unless the sale is for the full face value of the credits.

1	288.9626 Florida Opportunity Fund Management
2	Corporation
3	(1) At the request of the board, Enterprise Florida,
4	Inc., shall facilitate the creation of the Florida Opportunity
5	Fund Management Corporation as a private, not-for-profit
6	corporation. Enterprise Florida, Inc., shall be the
7	corporation's sole member. The corporation is not a public
8	corporation or instrumentality of the state.
9	(2) The vice chair of Enterprise Florida, Inc., shall
10	select from among its sitting board of directors a five-person
11	appointment committee. The appointment committee shall select
12	five initial members of a board of directors for the
13	corporation. The persons elected to the initial board of
14	directors by the appointment committee shall include persons
15	who have expertise in the area of the selection and
16	supervision of early stage investment managers or in the
17	fiduciary management of investment funds and other areas of
18	expertise as deemed appropriate by the appointment committee.
19	After election of the initial board of directors, vacancies on
20	the board of directors of the corporation shall be elected by
21	the board of directors of Enterprise Florida, Inc., and shall
22	serve terms as provided in the corporation's organizational
23	documents. Members of the board of directors shall be subject
24	to any restrictions on conflicts of interest specified in the
25	organizational documents and shall have no interest in any
26	venture capital investment fund allocation manager selected by
27	the corporation pursuant to the provisions of this part or in
28	any investments made by the Florida Opportunity Fund.
29	(3) The purposes of the corporation shall be to
30	organize the Florida Opportunity Fund, select an early stage
31	venture capital investment fund allocation manager negotiate

the terms of a contract with the venture capital investment 2 fund allocation manager, execute the contract with the selected venture capital investment fund allocation manager on 3 4 behalf of the Florida Opportunity Fund, manage the business affairs of the Florida Opportunity Fund, such as accounting, 5 6 audit, insurance, and related requirements, receive investment 7 returns from the Florida Opportunity Fund, and reinvest the 8 investment returns in the Florida Opportunity Fund in order to provide additional venture capital investments designed to 9 10 result in a significant potential to create new businesses and jobs in this state and further diversify the economy of this 11 12 state. (4) Upon organization, the corporation shall conduct a 13 national solicitation for investment plan proposals from 14 qualified venture capital investment fund allocation managers 15 for the raising and investing of capital by the corporation. 16 Any proposed investment plan shall address the applicant's 18 level of experience, quality of management, investment philosophy and process, provability of success in fundraising, 19 2.0 prior investment fund results, and plan for achieving the 21 purposes of this part. The corporation shall select only a venture capital investment fund allocation manager with 2.2 23 demonstrated expertise in the management and fund allocation of investments in venture capital funds. 2.4 (5) The corporation may charge a management fee on 2.5 assets under management in the Florida Opportunity Fund. The 26 2.7 fee shall be in addition to any fee charged to the Florida 2.8 Opportunity Fund by the venture capital investment fund allocation manager, but the fee shall be charged only to pay 29 30 for reasonable and necessary costs of the corporation.

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(6) Directors of the corporation shall be compensated 2 for direct expenses and mileage pursuant to s. 112.061 but shall not receive a fee or salary for service as directors. 3 4 (7) The corporation shall have all powers granted under its organizational documents and shall indemnify 5 6 directors to the broadest extent permissible under the laws of 7 this state. 288.9627 Florida Opportunity Fund. --8 9 (1) The Florida Opportunity Fund is created as a 10 for-profit limited partnership or limited liability corporation that shall be organized and incorporated in this 11 12 state by the Florida Opportunity Fund Management Corporation 13 upon request by the board. The board, the corporation, or the fund may contract with Enterprise Florida, Inc., for provision 14 of services necessary for continuing operations. 15 The fund shall invest on a fund-of-funds basis and 16 emphasize investment in seed capital and early stage venture 18 capital funds focusing on opportunities in this state. While not precluded from investing in funds with a wider geographic 19 spread of portfolio investment, the fund shall require an 2.0 21 investment fund to have a record of investment in this state, 2.2 be based in this state, or have an office in this state 23 staffed with a full-time, professional venture investment executive to be eligible for investment. The investments by 2.4 the fund shall be on partnership interests in private venture 2.5 capital funds and not in direct investments in individual 26 2.7 businesses. The fund shall invest in venture capital funds 2.8 with experienced managers or management teams with demonstrated expertise and a successful history in the 29

investment of early stage venture capital funds. The fund may

long as the manager or management teams of the funds have 2 experience, expertise, and a successful history in the investment of venture capital funds. The Florida Opportunity 3 4 Fund may not invest in a fund unless that fund has raised 5 capital from other sources in an amount greater than the 6 investment of the Florida Opportunity Fund such that the 7 amount invested in an entity in this state by the receiving venture capital fund is at least twice the amount invested by 8 the corporation. The corporation and its partners or 9 10 shareholders may negotiate any and all terms and conditions for its investments, including draw back of management fees 11 12 and other provisions that maximize investment in seed and 13 early stage companies based in this state. (3) The interest of the corporation in the fund shall 14 be to serve as general partner or manager and to be paid a 15 16 management fee to cover its costs. 17 (4) Investments by designated investors in the fund 18 shall be deemed permissible investments for state-chartered 19 banks and for domestic insurance companies under applicable 2.0 state law. 21 (5) If the fund is liquidated or has returned all 2.2 capital to designated investors in accordance with contractual 23 agreements, or if the quarantee capacity of the trust, at the sole discretion of the board, is sufficient for additional 2.4 25 certificates, a new funding of the Florida Opportunity Fund may be implemented for subsequent venture capital 26 2.7 fund-of-funds investments. If the board takes exception to an 2.8 additional funding, such additional funding may only be implemented without the benefit of certificates from the 29 30 board. 31

1	288.9628 Annual reporting The board shall issue an
2	annual report on the activities conducted by the Florida
3	Opportunity Fund and present the report to the Governor, the
4	President of the Senate, and the Speaker of the House of
5	Representatives. The annual report shall include a copy of the
6	independent audit of the fund and a valuation of the assets of
7	the fund and shall review the progress of the investment fund
8	allocation manager in implementing the fund's investment plan,
9	the benefits to the state resulting from this program,
10	including the number of businesses created and their
11	associated industry, and the number of jobs created. The
12	annual report shall also describe any sale of tax certificates
13	and any sale of tax certificates that is reasonably
14	anticipated by the board to meet its certificate obliqations.
15	Section 2. Paragraph (z) is added to subsection (8) of
16	section 213.053, Florida Statutes, to read:
17	213.053 Confidentiality and information sharing
18	(8) Notwithstanding any other provision of this
19	section, the department may provide:
20	(z) Information relative to tax credits claimed under
21	part X of chapter 288 to the board of trustees of the Florida
22	Capital Investment Trust in the conduct of the trust's
23	official business.
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25	Disclosure of information under this subsection shall be
26	pursuant to a written agreement between the executive director
27	and the agency. Such agencies, governmental or
28	nongovernmental, shall be bound by the same requirements of
29	confidentiality as the Department of Revenue. Breach of
30	confidentiality is a misdemeanor of the first degree,
31	punishable as provided by s. 775.082 or s. 775.083.

Section 3. Subsection (8) of section 220.02, Florida 2 Statutes, is amended to read: 220.02 Legislative intent.--3 4 (8) It is the intent of the Legislature that credits against either the corporate income tax or the franchise tax 5 6 be applied in the following order: those enumerated in s. 7 631.828, those enumerated in s. 220.191, those enumerated in 8 s. 220.181, those enumerated in s. 220.183, those enumerated in s. 220.182, those enumerated in s. 220.1895, those 9 10 enumerated in s. 221.02, those enumerated in s. 220.184, those enumerated in s. 220.186, those enumerated in s. 220.1845, 11 12 those enumerated in s. 220.19, those enumerated in s. 220.185, 13 those enumerated in s. 220.187, those enumerated in s. 220.192, and those enumerated in s. 220.193, and those 14 enumerated in part X of chapter 288. 15 Section 4. Subsection (7) of section 624.509, Florida 16 17 Statutes, is amended to read: 624.509 Premium tax; rate and computation.--18 19 (7) Credits and deductions against the tax imposed by this section shall be taken in the following order: deductions 2.0 21 for assessments made pursuant to s. 440.51; credits for taxes paid under ss. 175.101 and 185.08; credits for income taxes 23 paid under chapter 220, the emergency excise tax paid under chapter 221 and the credit allowed under subsection (5), as 2.4 these credits are limited by subsection (6); credits allowed 2.5 under part X of chapter 288; and all other available credits 26 27 and deductions. 2.8 Section 5. For fiscal year 2007-2008, the sum of 29 \$750,000 is appropriated from the General Revenue Fund to the Florida Capital Investment Trust to be used for startup 30 31

1	activities necessary to implement part X of chapter 288,
2	Florida Statutes, as created by this act.
3	Section 6. This act shall take effect July 1, 2007.
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