Florida Senate - 2007

CS for CS for SB 1864

 ${\bf By}$ the Committees on Community Affairs; Banking and Insurance; and Senator Posey

578-2536-07

1	A bill to be entitled
2	An act relating to hurricane damage mitigation;
3	amending s. 215.5586, F.S.; redesignating the
4	Florida Comprehensive Hurricane Damage
5	Mitigation Program as the "My Safe Florida Home
б	Program"; providing additional duties of the
7	Department of Financial Services; revising
8	criteria and requirements for hurricane
9	mitigation inspections; requiring the
10	department to contract with certain entities to
11	provide hurricane mitigation inspections;
12	revising the requirements for such inspections;
13	providing for a hurricane resistance rating
14	scale as adopted by the Financial Services
15	Commission; revising the requirements for an
16	entity to be selected by the department to
17	perform inspections; providing qualification
18	requirements for certain licensed
19	professionals; providing requirements for a
20	homeowner with respect to applying for an
21	inspection; revising requirements for
22	mitigation grants; limiting the purposes for
23	which a grant may be used; providing for
24	priorities of grants; requiring the department
25	to develop a grant applications verification
26	and collection process; authorizing the
27	department to undertake a statewide consumer
28	information campaign; requiring the advisory
29	council to advise and assist the department in
30	administering the program; expanding the
31	department's authorization to enhance financial

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1	resource funding of the program; revising the
2	department's rulemaking authority; deleting
3	provisions authorizing the department to
4	contract with not-for-profit corporations;
5	requiring the department to maintain a list of
б	authorized hurricane mitigation inspectors;
7	authorizing the department to develop a
8	no-interest loan program; providing program
9	requirements and limitations; requiring the
10	department to pay certain creditors from funds
11	appropriated for the program; providing loan
12	eligibility criteria; authorizing the
13	department to set aside certain funds for
14	program purposes; requiring the department to
15	adopt rules; providing for public outreach for
16	contractors, real estate brokers, and licensed
17	sales associates; authorizing the department to
18	contract for grants management, inspection
19	services, education outreach, and auditing
20	services; providing additional legislative
21	intent; requiring the department to make annual
22	reports to the Legislature concerning the
23	<pre>program; providing report requirements;</pre>
24	amending s. 489.115, F.S.; including wind
25	mitigation methodologies under certain
26	continuing education requirements for
27	contractors; amending ss. 4, 39, and 42 of ch.
28	2006-12, Laws of Florida; providing conforming
29	changes to the redesignation of the Florida
30	Comprehensive Hurricane Damage Mitigation
31	Program; providing legislative intent;
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1	requiring the Office of Insurance Regulation,
2	in consultation with the Department of
3	Community Affairs and the Florida Building
4	Commission, to conduct wind-loss mitigation
5	studies; providing requirements for the
6	studies; requiring a report to the Governor,
7	the Legislature, the Chief Financial Officer,
8	and the Commissioner of Insurance Regulation;
9	creating s. 553.844, F.S.; providing
10	legislative findings concerning the need to
11	prevent property damage caused by hurricanes;
12	requiring the Florida Building Commission to
13	adopt amendments to the Florida Building Code,
14	including requirements for certain buildings
15	constructed before the implementation of the
16	code; providing requirements for such
17	amendments; providing requirements for
18	buildings located in a wind-borne debris
19	region; amending s. 627.351, F.S.; requiring
20	that a residential structure located in a
21	wind-borne debris region have certain opening
22	protections required under the Florida Building
23	Code in order to be eligible for coverage by
24	the Citizens Property Insurance Corporation;
25	providing an effective date.
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27	Be It Enacted by the Legislature of the State of Florida:
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29	Section 1. Section 215.5586, Florida Statutes, is
30	amended to read:
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1	215.5586 <u>My Safe</u> Florida <u>Home</u> Comprehensive Hurricane
2	Damage Mitigation ProgramThere is established within the
3	Department of Financial Services the <u>My Safe</u> Florida <u>Home</u>
4	Comprehensive Hurricane Damage Mitigation Program. The
5	department shall provide fiscal accountability, contract
6	management, and strategic leadership for the program,
7	consistent with this section. This section does not create an
8	entitlement for property owners or obligate the state in any
9	way to fund the inspection or retrofitting of residential
10	property in this state. Implementation of this program is
11	subject to annual legislative appropriations. The program
12	shall be administered by an individual with prior executive
13	experience in the private sector in the areas of insurance,
14	business, or construction. The program shall develop and
15	implement a comprehensive and coordinated approach for
16	hurricane damage mitigation that shall include the following:
17	(1) WIND CERTIFICATION AND HURRICANE MITIGATION
18	INSPECTIONS
19	(a) Free home-retrofit inspections of site-built,
20	single-family, residential property, including single family,
21	two family, three family, or four family residential units,
22	shall be offered <u>throughout the state</u> to determine what
23	mitigation measures are needed, what insurance premium
24	discounts may be available, and what improvements to existing
25	residential properties are needed to reduce the property's
26	vulnerability to hurricane damage. The Department of Financial
27	Services shall <u>contract with</u> establish a request for proposals
28	to solicit proposals from wind certification entities to
29	provide <u>free</u> at no cost to homeowners wind certification and
30	hurricane mitigation inspections. The inspections provided to
31	homeowners, at a minimum, must include:

1 1. A home inspection and report that summarizes the 2 results and identifies recommended improvements corrective 3 actions a homeowner may take to mitigate hurricane damage. 2. A range of cost estimates regarding the recommended 4 5 mitigation improvements features. 6 3. Insurer-specific information regarding premium 7 discounts correlated to the current mitigation features and 8 the recommended mitigation improvements features identified by 9 the inspection. 10 4. A hurricane resistance rating scale specifying the home's current as well as projected wind resistance 11 12 capabilities. As soon as practical, the rating scale must be 13 the uniform home grading scale adopted by the Financial Services Commission pursuant to s. 40 of chapter 2007-1, Laws 14 15 <u>of Florida.</u> (b) To qualify for selection by the department as a 16 17 provider of wind certification entity to provide and hurricane 18 mitigation inspections, the entity shall, at a minimum: 1. Use wind certification and hurricane mitigation 19 inspectors who: 20 21 a. Have prior experience in residential construction 22 or inspection and have received specialized training in 23 hurricane mitigation procedures. Such training may be provided by a class offered online or in person. 2.4 b. Have undergone drug testing and level 2 background 25 checks pursuant to s. 435.04. The department is authorized to 26 27 conduct criminal record checks of inspectors used by wind 2.8 certification entities. Inspectors must submit a set of the 29 fingerprints to the department for state and national criminal history checks and must pay the fingerprint processing fee set 30 forth in s. 624.501. The fingerprints shall be sent by the 31

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1 department to the Department of Law Enforcement and forwarded 2 to the Federal Bureau of Investigation for processing. The results shall be returned to the department for screening. The 3 fingerprints shall be taken by a law enforcement agency, 4 5 designated examination center, or other department-approved б entity. Wind certification and Hurricane mitigation inspectors 7 participating in the program on January 25, 2007, the 8 effective date of this act shall have until June 1, 2007, to 9 meet the requirements for a criminal record check. 10 c. Have been certified, in a manner satisfactory to the department, to conduct the inspections. 11 12 2. Provide a quality assurance program including a 13 reinspection component. (c) The requirements of subparagraph (b)1. do not 14 apply to an individual who: 15 Holds an active and current license as a: 16 17 a. Division I contractor under chapter 489. 18 b. Building code administrator or building code 19 inspector under chapter 468; c. Architect under part I of chapter 481; or 20 21 d. Engineer under chapter 471; and 22 Completes a 2-hour course on the program provided 2. 23 or approved by the department, available online or in person. (d) An application for an inspection must contain a 2.4 signed or electronically verified statement made under penalty 25 of perjury that the applicant has submitted only a single 26 27 application for that home. 2.8 (e) The owner of a site-built, single-family, residential property may apply for and receive an inspection 29 without also applying for a grant pursuant to subsection (2) 30 and without meeting the requirements of paragraph (2)(a). 31

1 (2) MITIGATION GRANTS. -- Financial grants shall be used 2 to encourage single-family, site-built, owner-occupied, residential property owners to retrofit their properties to 3 make them less vulnerable to hurricane damage. 4 5 (a) To be eligible for a grant for persons who have 6 obtained a completed inspection after May 1, 2007, a 7 residential property must: 8 1. Have been granted a homestead exemption under chapter 196. 9 10 2. Be a dwelling <u>having a just valuation for purposes</u> of ad valorem property taxation of \$300,000 with an insured 11 12 value of \$500,000 or less. Homeowners who are low-income 13 persons, as defined in s. 420.0004(10), are exempt from this requirement. 14 3. Have undergone an acceptable wind certification and 15 hurricane mitigation inspection, if the property is an 16 17 existing structure. 18 4. Be located in the "wind-borne debris region" as that term is defined in s. 1609.2, International Building Code 19 (2006). 20 21 5. Be a home for which the building permit application 2.2 for initial construction was made before March 1, 2002. 23 An application for a grant must contain a signed or 2.4 electronically verified statement made under penalty of 25 perjury that the applicant has submitted only a single 26 27 application and must have attached documents demonstrating the 2.8 applicant meets the requirements of this paragraph. A residential property which is part of a multifamily 29 30 residential unit may receive a grant only if all homeowners 31

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1 participate and the total number of units does not exceed 2 four. 3 (b) All grants are limited to 25 percent of the actual 4 cost of the must be matched on a dollar for dollar basis for a 5 total of \$10,000 for the mitigation project with the state's 6 contribution not to exceed \$2,500 \$5,000. 7 (c) The program shall create a process in which 8 mitigation contractors agree to participate and seek reimbursement from the state and homeowners select from a list 9 10 of participating contractors. All mitigation must be based upon the securing of all required local permits and 11 12 inspections and must be performed by properly licensed 13 contractors. Mitigation projects are subject to random reinspection of up to at least 5 = 10 percent of all projects. 14 (d) Matching fund grants shall also be made available 15 to local governments and nonprofit entities for projects that 16 17 will reduce hurricane damage to single-family, site-built, 18 owner-occupied, residential property. The department shall liberally construe those requirements in favor of availing the 19 state of the opportunity to leverage funding for the My Safe 20 21 Florida Home Program with other sources of funding. (e) When recommended by a hurricane mitigation 22 23 inspection, grants may be used for the following improvements 2.4 only: 25 Roof deck attachment. 26 -Secondary water barrier. 2. 3. Roof covering. 27 2.8 4. Brace gable ends. -Reinforce roof to wall connections. 29 30 <u>1.6.</u> Opening protection. 2.7. Exterior doors, including garage doors. 31

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1 3. Brace gable ends. 2 (f) Grants may be used on a previously inspected existing structure or on a rebuild. A rebuild is defined as a 3 4 site-built, single-family dwelling under construction to 5 replace a home that was destroyed or significantly damaged by 6 a hurricane and deemed unlivable by a regulatory authority. 7 The homeowner must be a low-income homeowner as defined in 8 paragraph (q), must have had a homestead exemption for that home prior to the hurricane, and must be intending to rebuild 9 10 the home as that homeowner's homestead and maintained the 11 homestead exemption. 12 (g) Low-income homeowners, as defined in s. 13 420.0004(10), who otherwise meet the requirements of paragraphs (a), (c), (e), and (f) are eligible for a grant of 14 up to $\frac{52,500}{55,000}$ and are not required to provide a matching 15 16 amount to receive the grant. Additionally, for low-income 17 homeowners, grant funding may be used for repair to existing 18 structures leading to any of the mitigation improvements provided in paragraph (e), limited to 20 percent of the grant 19 value. The program may accept a certification directly from a 20 21 low-income homeowner that the homeowner meets the requirements 22 of s. 420.0004(10) if the homeowner provides such 23 certification in a signed or electronically verified statement made under penalty of perjury. 2.4 25 (h) The department shall establish objective, reasonable criteria for prioritizing grant applications, 26 27 consistent with the requirements of this section. 2.8 (i) The department shall develop a process that ensures the most efficient means to collect and verify grant 29 applications to determine eliqibility and may direct hurricane 30 mitigation inspectors to collect and verify grant application 31

1 information or use the Internet or other electronic means to collect information and determine eligibility. 2 3 (3) EDUCATION AND CONSUMER AWARENESS. -- The department 4 may undertake a statewide multimedia public outreach and 5 advertising campaign to inform consumers of the availability 6 and benefits of hurricane inspections and of the safety and 7 financial benefits of residential hurricane damage mitigation. 8 The department may seek out and use local, state, federal, and private funds to support the campaign. Multimedia public 9 10 education, awareness, and advertising efforts designed to specifically address mitigation techniques shall be employed, 11 12 as well as a component to support ongoing consumer resources 13 and referral services. (4) ADVISORY COUNCIL. -- There is created an advisory 14 council to provide advice and assistance to the department 15 regarding program administrator with regard to his or her 16 17 administration of the program. The advisory council shall 18 consist of: 19 (a) A representative of lending institutions, selected by the Financial Services Commission from a list of at least 20 21 three persons recommended by the Florida Bankers Association. 2.2 (b) A representative of residential property insurers, 23 selected by the Financial Services Commission from a list of at least three persons recommended by the Florida Insurance 2.4 25 Council. (c) A representative of home builders, selected by the 26 27 Financial Services Commission from a list of at least three 2.8 persons recommended by the Florida Home Builders Association. 29 (d) A faculty member of a state university, selected by the Financial Services Commission, who is an expert in 30 hurricane-resistant construction methodologies and materials. 31

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1 (e) Two members of the House of Representatives, 2 selected by the Speaker of the House of Representatives. 3 (f) Two members of the Senate, selected by the 4 President of the Senate. 5 (g) The Chief Executive Officer of the Federal б Alliance for Safe Homes, Inc., or his or her designee. 7 (h) The senior officer of the Florida Hurricane Catastrophe Fund. 8 (i) The executive director of Citizens Property 9 10 Insurance Corporation. (j) The director of the Division of Emergency 11 12 Management of the Department of Community Affairs. 13 Members appointed under paragraphs (a)-(d) shall serve at the 14 pleasure of the Financial Services Commission. Members 15 appointed under paragraphs (e) and (f) shall serve at the 16 17 pleasure of the appointing officer. All other members shall serve voting ex officio. Members of the advisory council shall 18 serve without compensation but may receive reimbursement as 19 provided in s. 112.061 for per diem and travel expenses 20 21 incurred in the performance of their official duties. 22 (5) FEDERAL FUNDING. -- The department may seek out and 23 leverage local, state, federal, or private funds to enhance shall use its best efforts to obtain grants or funds from the 2.4 25 federal government to supplement the financial resources of 26 the program. 27 (6) RULES.--The Department of Financial Services shall 2.8 adopt rules pursuant to ss. 120.536(1) and 120.54 to govern governing the Florida Comprehensive Hurricane Damage 29 30 Mitigation program, implement the provisions of this section, including rules governing hurricane mitigation inspections, 31

1 mitigation contractors, and training of inspectors and contractors, and carry out the duties of the department under 2 this section. The department shall also adopt rules 3 establishing priorities for grants provided under this section 4 5 based on objective criteria that gives priority to reducing 6 the state's probable maximum loss from hurricanes. However, 7 pursuant to this overall goal, the department may further 8 establish priorities based on the insured value of the 9 dwelling, whether or not the dwelling is insured by Citizens 10 Property Insurance Corporation and whether or not the area under consideration has sufficient resources and the ability 11 12 to perform the retrofitting required. 13 (7) CONTRACTS WITH NOT FOR PROFIT CORPORATIONS. The Department of Financial Services is authorized to contract 14 15 with not for profit corporations to conduct all or portions of 16 the program and to increase the awareness of the benefits of 17 mitigation among homeowners in this state. The department 18 shall consider the not for profit corporation's ability to raise funds from the private sector to provide for mitigation 19 grants, as well as administrative capabilities for conducting 2.0 21 other business related to the program. 22 (7)(8) WIND CERTIFICATION AND HURRICANE MITIGATION 23 INSPECTOR LIST. -- The department shall develop and maintain as a public record a current list of wind certification and 2.4 hurricane mitigation inspectors authorized to conduct wind 25 certification and hurricane mitigation inspections pursuant to 26 27 this section. 2.8 (8) NO-INTEREST LOANS. -- The department may develop a no-interest loan program by December 31, 2007, to encourage 29 the private sector to provide loans to owners of site-built, 30 single-family, residential property to pay for mitigation 31

1	measures listed in subsection (2). A loan eligible for
2	interest payments pursuant to this subsection may be for a
3	term of up to 3 years and cover up to \$5,000 in mitigation
4	measures. The department shall pay the creditor the market
5	rate of interest using funds appropriated for the My Safe
б	Florida Home program. In no case shall the department pay more
7	than the interest rate set by s. 687.03. To be eligible for a
8	loan, a loan applicant must first obtain a home inspection and
9	report that specifies what improvements are needed to reduce
10	the property's vulnerability to windstorm damage pursuant to
11	this section and meet loan underwriting requirements set by
12	the lender. The department may set aside up to \$10 million
13	from funds appropriated for the My Safe Florida Home program
14	to implement this subsection. The department shall adopt rules
15	pursuant to ss. 120.36(1) and 120.54 to implement this
16	subsection which may include eligibility criteria.
17	(9) PUBLIC OUTREACH FOR CONTRACTORS AND REAL ESTATE
18	BROKERS AND SALES ASSOCIATES The program shall develop
19	brochures for distribution to general contractors, roofing
20	contractors, and real estate brokers and sales associates
21	licensed under part I of chapter 475 explaining the benefits
22	to homeowners of residential hurricane damage mitigation. The
23	program shall encourage contractors to distribute the
24	brochures to homeowners at the first meeting with a homeowner
25	who is considering contracting for home or roof repairs or
26	contracting for the construction of a new home. The program
27	shall encourage real estate brokers and sales associates
28	licensed under part I of chapter 475 to distribute the
29	brochures to clients prior to the purchase of a home. The
30	brochures may be made available electronically.
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1	(10) CONTRACT MANAGEMENT The department may contract
2	with third parties for grants management, inspection services,
3	educational outreach, and auditing services. Such contracts
4	shall be considered direct costs of the program and shall not
5	be subject to administrative cost limits, but contracts valued
6	at \$500,000 or more shall be subject to review and approval by
7	the Legislative Budget Commission. The department shall
8	contract with providers that have a demonstrated record of
9	successful business operations in areas directly related to
10	the services to be provided and shall ensure the highest
11	accountability for use of state funds, consistent with this
12	section.
13	(11) INTENTIt is the intent of the Legislature that
14	grants made to residential property owners under this section
15	shall be considered disaster-relief assistance within the
16	meaning of s. 139 of the Internal Revenue Code of 1986, as
17	amended.
18	(12) REPORTSThe department shall make an annual
19	report on the activities of the program that shall account for
20	the use of state funds and indicate the number of inspections
21	requested, the number of inspections performed, the number of
22	grant applications received, and the number and value of
23	grants approved. The report shall be delivered to the
24	President of the Senate and the Speaker of the House of
25	Representatives by February 1 of each year.
26	Section 2. Paragraph (b) of subsection (4) of section
27	489.115, Florida Statutes, is amended to read:
28	489.115 Certification and registration; endorsement;
29	reciprocity; renewals; continuing education
30	(4)
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1 (b)1. Each certificateholder or registrant shall 2 provide proof, in a form established by rule of the board, that the certificateholder or registrant has completed at 3 least 14 classroom hours of at least 50 minutes each of 4 continuing education courses during each biennium since the 5 6 issuance or renewal of the certificate or registration. The 7 board shall establish by rule that a portion of the required 8 14 hours must deal with the subject of workers' compensation, 9 business practices, and workplace safety, and, for applicable licensure categories, wind mitigation methodologies. The board 10 shall by rule establish criteria for the approval of 11 12 continuing education courses and providers, including 13 requirements relating to the content of courses and standards for approval of providers, and may by rule establish criteria 14 for accepting alternative nonclassroom continuing education on 15 an hour-for-hour basis. The board shall prescribe by rule the 16 17 continuing education, if any, which is required during the first biennium of initial licensure. A person who has been 18 licensed for less than an entire biennium must not be required 19 to complete the full 14 hours of continuing education. 20 21 2. In addition, the board may approve specialized 22 continuing education courses on compliance with the wind 23 resistance provisions for one and two family dwellings contained in the Florida Building Code and any alternate 2.4 methodologies for providing such wind resistance which have 25 been approved for use by the Florida Building Commission. 26 27 Division I certificateholders or registrants who demonstrate 2.8 proficiency upon completion of such specialized courses may 29 certify plans and specifications for one and two family dwellings to be in compliance with the code or alternate 30 methodologies, as appropriate, except for dwellings located in 31

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1 floodways or coastal hazard areas as defined in ss. 60.3D and 2 E of the National Flood Insurance Program. 3. Each certificateholder or registrant shall provide 3 to the board proof of completion of the core curriculum 4 courses, or passing the equivalency test of the Building Code 5 6 Training Program established under s. 553.841, specific to the 7 licensing category sought, within 2 years after commencement of the program or of initial certification or registration, 8 whichever is later. Classroom hours spent taking core 9 10 curriculum courses shall count toward the number required for renewal of certificates or registration. A certificateholder 11 12 or registrant who passes the equivalency test in lieu of 13 taking the core curriculum courses shall receive full credit for core curriculum course hours. 14 4. The board shall require, by rule adopted pursuant 15 to ss. 120.536(1) and 120.54, a specified number of hours in 16 17 specialized or advanced module courses, approved by the Florida Building Commission, on any portion of the Florida 18 Building Code, adopted pursuant to part VII of chapter 553, 19 relating to the contractor's respective discipline. 20 21 Section 3. Sections 4, 39, and 42 of chapter 2006-12, 22 Laws of Florida, are amended to read: 23 Section 4. Of the funds appropriated for the My Safe Florida Home Comprehensive Hurricane Damage Mitigation Program 2.4 specified in s. 215.5586, Florida Statutes, as created by this 25 act, \$7.5 million shall be for the Manufactured Housing and 26 27 Mobile Home Mitigation and Enhancement Program specified in s. 2.8 215.559(4)(b), Florida Statutes, as created by this act. The Department of Financial Services shall use these funds to 29 30 contract with Tallahassee Community College to implement the 31

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1 Manufactured Housing and Mobile Home Mitigation and 2 Enhancement Program. 3 Section 39. (1) The Office of Insurance Regulation, 4 in consultation with the Department of Community Affairs, the Department of Financial Services, the Federal Alliance for 5 6 Safe Homes, the Florida Insurance Council, the Florida Home 7 Builders Association, the Florida Manufactured Housing Association, the Risk and Insurance Department of Florida 8 State University, and the Institute for Business and Homes 9 Safety, shall study and develop a program that will provide an 10 objective rating system that will allow homeowners to evaluate 11 12 the relative ability of Florida properties to withstand the 13 wind load from a sustained severe tropical storm or hurricane. (2) The rating system will be designed in a manner 14 that is easy to understand for the property owner, based on 15 proven readily verifiable mitigation techniques and devices, 16 17 and able to be implemented based on a visual inspection 18 program. The Department of Financial Services shall implement a pilot program for use in the My Safe Florida Home 19 Comprehensive Hurricane Damage Mitigation Program. 20 21 (3) The Department shall provide a report to the 22 Governor, the President of the Senate, and the Speaker of the 23 House of Representatives by March 31, 2007, detailing the nature and construction of the rating scale, its effectiveness 2.4 based on implementation in a pilot program, and an operational 25 plan for statewide implementation of the rating scale. 26 27 Section 42. (1) For the 2006-2007 fiscal year, the 2.8 sum of \$250 million is appropriated on a nonrecurring basis 29 from the General Revenue Fund to the Insurance Regulatory Trust Fund in the Department of Financial Services for 30 purposes of the My Safe Florida Home Comprehensive Hurricane 31 17

1 Damage Mitigation Program specified in s. 215.5586, Florida 2 Statutes, as created by this act. The department shall establish a separate account within the trust fund for 3 4 accounting purposes. 5 (2) The sum of \$250 million is appropriated from the б Insurance Regulatory Trust Fund in the Department of Financial 7 Services for the purposes set forth in subsection (1). The 8 department may expend up to 1 percent of the funds appropriated to administer the program. Beginning October 15, 9 10 2007, and quarterly thereafter, the Chief Financial Officer shall provide a report to the Executive Office of the Governor 11 12 and the chair and vice chair of the Legislative Budget 13 Commission containing information regarding expenditures made for the purposes set forth in subsection (1). 14 (3) Notwithstanding the provisions of s. 216.301, 15 16 Florida Statutes, to the contrary, the unexpended balance of 17 appropriations authorized in subsections (1) and (2) shall not 18 revert until June 30, 2009. Section 4. It is the intent of the Legislature that 19 scientifically valid and actuarially sound windstorm 20 21 mitigation rate factors, premium discounts, and differentials 22 be provided to residential and commercial property insurance 23 policyholders. In order to ensure the validity of such factors, the Office of Insurance Regulation, in consultation 2.4 with the Department of Community Affairs and the Florida 25 Building Commission, shall conduct or cause to be conducted 26 one or more wind-loss mitigation studies, subject to 27 2.8 appropriation of funds by the Legislature for this purpose. The studies shall evaluate the windstorm loss relativities for 29 construction features, including, but not limited to, those 30 that enhance roof strength, roof-covering performance, 31

1 roof-to-wall strength, wall-to-floor-to-foundation strength, 2 opening protections, and window, door, and skylight strength. The studies shall include residential property, including 3 4 single-family and multifamily homes, mobile homes, and condominiums, and commercial nonresidential property. The 5 6 studies shall include, but need not be limited to, an analysis 7 of loss data from the 2004 and 2005 hurricanes. The findings 8 of the studies shall be reported to the Governor, the President of the Senate, the Speaker of the House of 9 10 Representatives, the Chief Financial Officer, and the Commissioner of Insurance Regulation by March 1, 2008. 11 12 Section 5. Section 553.844, Florida Statutes, is 13 created to read: 553.844 Windstorm loss mitigation; requirements for 14 roofs and opening protection .--15 (1) The Legislature finds that: 16 17 (a) The effects of recent hurricanes on the state have 18 demonstrated the effectiveness of the Florida Building Code in reducing property damage to buildings constructed in 19 accordance with its requirements, and have also exposed a 2.0 21 vulnerability of some construction undertaken prior to 2.2 implementation of the Florida Building Code. 23 (b) Hurricanes represent a continuing threat to the health, safety, and welfare of the residents of this state due 2.4 to the direct destructive effects of hurricanes as well as 25 their effects on windstorm insurance rates. 26 27 (c) The mitigation of property damage constitutes a 2.8 valid and recognized objective of the Florida Building Code. (d) Cost-effective techniques for integrating proven 29 methods of the Florida Building Code into buildings built 30 31

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1	prior to its implementation benefit all residents of the state
2	<u>as a whole.</u>
3	(2) The Florida Building Commission shall:
4	(a) Analyze the extent to which a proposed Florida
5	Building Code provision will mitigate property damage to
6	buildings and their contents in evaluating that proposal. If
7	the nature of the proposed Florida Building Code provision
8	relates only to mitigation of property damage and not to a
9	life safety concern, the proposal shall be reviewed based on
10	its measurable benefits in relation to the costs imposed.
11	(b) Develop and adopt within the Florida Building Code
12	a means to incorporate recognized mitigation techniques for
13	site-built, single-family residential structures constructed
14	prior to the implementation of the Florida Building Code,
15	including, but not limited to:
16	1. Prescriptive techniques for the installation of
17	gable-end bracing;
18	2. Secondary water barriers for roofs and standards
19	relating to secondary water barriers. The criteria may
20	include, but need not be limited to, roof shape, slope, and
21	composition of all elements of the roof system;
22	3. Prescriptive techniques for improvement of
23	roof-to-wall connections. The Legislature recognizes that the
24	cost of retrofitting existing buildings to meet the code
25	requirements for new construction in this regard may exceed
26	the practical benefit to be attained. The Legislature intends
27	for the commission to provide for the integration of
28	alternate, lower-cost means that may be employed to retrofit
29	existing buildings that are not otherwise required to comply
30	with the requirements of the Florida Building Code for new
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1 construction so that the cost of such improvements does not 2 exceed approximately 15 percent of the cost of reroofing; 4. Strengthening or correcting roof-decking 3 4 attachments and fasteners during reroofing; and 5 Adding or strengthening opening protections. 5. б (3) The Legislature finds that the integration of 7 these specifically identified mitigation measures is critical 8 to addressing the serious problem facing the state from damage caused by windstorms and that delay in the adoption and 9 10 implementation constitutes a threat to the health, safety, and welfare of the state. Accordingly, the Florida Building 11 12 Commission shall develop and adopt these measures by October 13 1, 2007, by rule separate from the Florida Building Code, which take immediate effect and shall incorporate such 14 requirements into the next edition of the Florida Building 15 Code. Such rules shall require or otherwise clarify that for 16 17 site-built, single-family residential structures: 18 (a) A roof replacement must incorporate the techniques specified in subparagraphs (2)(b)2. and 4. 19 20 (b) For a building that is located in the wind-borne 21 debris region as defined in s. 1609.2 of the International 2.2 Building Code (2006) and that has a just valuation for 23 purposes of ad valorem taxation of \$300,000 or more: 1. A roof replacement must incorporate the techniques 2.4 specified in subparagraph (2)(b)3. 25 2. Any activity that requires a building permit that 26 27 is applied for after January 1, 2008, must include provision 2.8 of opening protection as required within the Florida Building Code for new construction of the building for buildings 29 30 subject to the building permit. 31

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1 Section 6. Paragraph (a) of subsection (6) of section 2 627.351, Florida Statutes, as amended by section 21 of chapter 2007-1, Laws of Florida, is amended to read: 3 4 627.351 Insurance risk apportionment plans.--5 (6) CITIZENS PROPERTY INSURANCE CORPORATION. -б (a)1. The Legislature finds that actual and threatened 7 catastrophic losses to property in this state from hurricanes 8 have caused insurers to be unwilling or unable to provide 9 property insurance coverage to the extent sought and needed. It is in the public interest and a public purpose to assist in 10 assuring that property in the state is insured so as to 11 12 facilitate the remediation, reconstruction, and replacement of 13 damaged or destroyed property in order to reduce or avoid the negative effects otherwise resulting to the public health, 14 safety, and welfare; to the economy of the state; and to the 15 revenues of the state and local governments needed to provide 16 17 for the public welfare. It is necessary, therefore, to provide 18 property insurance to applicants who are in good faith entitled to procure insurance through the voluntary market but 19 are unable to do so. The Legislature intends by this 20 21 subsection that property insurance be provided and that it 22 continues, as long as necessary, through an entity organized 23 to achieve efficiencies and economies, while providing service to policyholders, applicants, and agents that is no less than 24 the quality generally provided in the voluntary market, all 25 toward the achievement of the foregoing public purposes. 26 27 Because it is essential for the corporation to have the 2.8 maximum financial resources to pay claims following a catastrophic hurricane, it is the intent of the Legislature 29 that the income of the corporation be exempt from federal 30 income taxation and that interest on the debt obligations 31

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1 issued by the corporation be exempt from federal income 2 taxation. 2. The Residential Property and Casualty Joint 3 Underwriting Association originally created by this statute 4 shall be known, as of July 1, 2002, as the Citizens Property 5 6 Insurance Corporation. The corporation shall provide insurance 7 for residential and commercial property, for applicants who 8 are in good faith entitled, but are unable, to procure insurance through the voluntary market. The corporation shall 9 operate pursuant to a plan of operation approved by order of 10 the Financial Services Commission. The plan is subject to 11 12 continuous review by the commission. The commission may, by 13 order, withdraw approval of all or part of a plan if the commission determines that conditions have changed since 14 approval was granted and that the purposes of the plan require 15 changes in the plan. The corporation shall continue to operate 16 17 pursuant to the plan of operation approved by the Office of Insurance Regulation until October 1, 2006. For the purposes 18 of this subsection, residential coverage includes both 19 personal lines residential coverage, which consists of the 20 21 type of coverage provided by homeowner's, mobile home owner's, 22 dwelling, tenant's, condominium unit owner's, and similar 23 policies, and commercial lines residential coverage, which consists of the type of coverage provided by condominium 2.4 association, apartment building, and similar policies. 25 3. For the purposes of this subsection, the term 26 27 "homestead property" means: 2.8 a. Property that has been granted a homestead 29 exemption under chapter 196; 30 b. Property for which the owner has a current, written lease with a renter for a term of at least 7 months and for 31 23

1 which the dwelling is insured by the corporation for \$200,000 2 or less; 3 c. An owner-occupied mobile home or manufactured home, as defined in s. 320.01, which is permanently affixed to real 4 property, is owned by a Florida resident, and has been granted 5 6 a homestead exemption under chapter 196 or, if the owner does 7 not own the real property, the owner certifies that the mobile 8 home or manufactured home is his or her principal place of 9 residence; 10 d. Tenant's coverage; e. Commercial lines residential property; or 11 12 f. Any county, district, or municipal hospital; a 13 hospital licensed by any not-for-profit corporation qualified under s. 501(c)(3) of the United States Internal Revenue Code; 14 or a continuing care retirement community that is certified 15 under chapter 651 and that receives an exemption from ad 16 17 valorem taxes under chapter 196. 18 4. For the purposes of this subsection, the term "nonhomestead property" means property that is not homestead 19 20 property. 21 5. Effective July 1, 2008, a personal lines 22 residential structure that has a dwelling replacement cost of 23 \$1 million or more, or a single condominium unit that has a combined dwelling and content replacement cost of \$1 million 2.4 or more is not eligible for coverage by the corporation. Such 25 dwellings insured by the corporation on June 30, 2008, may 26 27 continue to be covered by the corporation until the end of the 2.8 policy term. However, such dwellings that are insured by the corporation and become ineligible for coverage due to the 29 provisions of this subparagraph may reapply and obtain 30 coverage in the high-risk account and be considered 31

1 "nonhomestead property" if the property owner provides the 2 corporation with a sworn affidavit from one or more insurance agents, on a form provided by the corporation, stating that 3 the agents have made their best efforts to obtain coverage and 4 that the property has been rejected for coverage by at least 5 6 one authorized insurer and at least three surplus lines 7 insurers. If such conditions are met, the dwelling may be 8 insured by the corporation for up to 3 years, after which time the dwelling is ineligible for coverage. The office shall 9 approve the method used by the corporation for valuing the 10 dwelling replacement cost for the purposes of this 11 12 subparagraph. If a policyholder is insured by the corporation 13 prior to being determined to be ineligible pursuant to this subparagraph and such policyholder files a lawsuit challenging 14 the determination, the policyholder may remain insured by the 15 corporation until the conclusion of the litigation. 16 17 6. For properties constructed on or after January 1, 18 2009, the corporation may not insure any property located within 2,500 feet landward of the coastal construction control 19 line created pursuant to s. 161.053 unless the property meets 20 21 the requirements of the code-plus building standards developed 22 by the Florida Building Commission. 23 7. It is the intent of the Legislature that policyholders, applicants, and agents of the corporation 2.4 receive service and treatment of the highest possible level 25 but never less than that generally provided in the voluntary 26 27 market. It also is intended that the corporation be held to 2.8 service standards no less than those applied to insurers in the voluntary market by the office with respect to 29 30 responsiveness, timeliness, customer courtesy, and overall

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1	dealings with policyholders, applicants, or agents of the
2	corporation.
3	8. Effective January 1, 2009, a personal lines
4	residential structure that is located in the "wind-borne
5	debris region, " as defined in s. 1609.2, International
6	Building Code (2006), and that has a just valuation for
7	purposes of ad valorem taxation of \$300,000 or more is not
8	eligible for coverage by the corporation unless the structure
9	has shutters, impact-resistant glass, or such other approved
10	opening protections as required under the Florida Building
11	Code for a newly constructed residential structure in that
12	area.
13	Section 7. This act shall take effect upon becoming a
14	law.
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16	STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR
17	<u>CS for Senate Bill 1864</u>
18	
19	The committee substitute for the committee substitute clarifies that amendments to the Florida Building Code that
20	incorporate windstorm loss mitigation techniques apply to site-built, single-family residential structures built prior
21	to the adoption of the Building Code and having a just value for ad valorem taxing purposes of \$300,000 or more.
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