Florida Senate - 2007

By Senator Joyner

18-1629-07

1	A bill to be entitled
2	An act relating to infant mortality; providing
3	legislative intent relating to the black infant
4	health practice initiative; providing
5	definitions; providing objectives; providing
6	for administration of the initiative; requiring
7	a local community to develop a team to serve as
8	a part of a statewide practice collaborative;
9	requiring healthy start coalitions to conduct
10	case reviews; requiring certain public
11	universities or colleges to provide technical
12	assistance and to assist in determining certain
13	criteria and to present findings and make
14	recommendations; requiring the Department of
15	Health to distribute funding to the coalitions;
16	providing duties of each participating
17	coalition; requiring the department to award
18	grants; requiring the department to conduct an
19	annual evaluation of the initiative; requiring
20	each coalition to submit a report to the
21	Governor and the Legislature; providing
22	immunity to participating coalitions; requiring
23	the department to adopt rules; providing a
24	timeframe for reviewing cases; providing an
25	appropriation; providing an effective date.
26	
27	WHEREAS, the Legislature recognizes that pregnancy,
28	birth, and infant health outcomes are internationally
29	recognized as measures of health for a community, as these
30	outcomes are indicators of population sustenance, growth, and
31	quality of life, and
	1

SB 2120

1

Florida Senate - 2007 18-1629-07

1	WHEREAS, the Legislature also recognizes that infant
2	mortality disproportionately affects African-American infants,
3	in the resident infant mortality rate in 2005 for nonwhites
4	(12.5 per 1,000 live births) being more than double the infant
5	mortality rate for whites (5.3 per 1,000 live births), and
б	WHEREAS, the Legislature recognizes that a continued
7	effort to identify the causes of racial disparities in infant
8	mortality benefits all citizens of Florida, NOW, THEREFORE,
9	
10	Be It Enacted by the Legislature of the State of Florida:
11	
12	Section 1. Black infant health practice initiative
13	(1) LEGISLATIVE INTENTIt is the intent of the
14	Legislature to create a black infant health practice
15	initiative. The initiative shall include reviews of infant
16	mortalities in select counties in this state in order to
17	identify factors in the health and social services systems
18	contributing to higher mortality rates among African-American
19	infants. It is also the intent of the Legislature that the
20	initiative produce recommendations on how to address the
21	factors identified by the reviews as contributing to these
22	higher infant mortality rates.
23	(2) DEFINITIONSAs used in this section, the term:
24	(a) "Coalition" means a federal or local healthy start
25	coalition or consortium.
26	(b) "Department" means the Department of Health.
27	(c) "FIMR" means a fetal and infant mortality review
28	committee.
29	(d) "Infant mortality" means the death of a live-born
30	infant within 364 days after the infant's birth.
31	

SB 2120

1	(e) "Infant mortality rate" means the number of infant
2	<u>deaths per 1,000 annual live births.</u>
3	(3) OBJECTIVES The objectives of the initiative
4	<u>include:</u>
5	(a) Determining the significant social, economic,
б	cultural, safety, and health-system factors that are
7	associated with racial disparities in infant mortality rates
8	through a practice collaborative approach using perinatal
9	periods of risk and modified fetal infant mortality reviews.
10	(b) Developing a series of interventions and policies
11	that address these factors to improve the service systems and
12	community resources.
13	(c) Participating in the implementation of
14	community-based interventions and policies that address racial
15	disparities in infant mortality rates.
16	(d) Assessing the progress of interventions.
17	(4) ADMINISTRATION The black infant health practice
18	initiative shall be administered through a collaboration among
19	the department, federal and state healthy start coalitions,
20	and public universities or colleges having expertise in public
21	health. A local community shall develop an interdisciplinary
22	team to serve as part of a statewide practice collaborative.
23	Both perinatal periods of risk and fetal infant mortality
24	reviews may be used. A case review shall be conducted by each
25	participating healthy start coalition using professional
26	in-house staff or through contracts with an outside
27	professional. Public universities or colleges having expertise
28	in public health shall provide technical assistance in
29	developing a standard research methodology based on the fetal
30	and infant mortality review method. Public universities or
31	colleges having expertise in public health shall assist each

SB 2120

1	participating coalition in determining the selection of
2	comparison groups, identifying data collection and housing
3	issues, and presenting findings and recommendations. A single
4	methodology for the reviews conducted through the initiative
5	shall be used by each participating coalition. The department
б	shall distribute funding to each coalition that participates
7	in the initiative through annual grants that are subject to
8	specific appropriations by the Legislature.
9	(5) FUNCTIONS OF THE INITIATIVE Each participating
10	coalition shall:
11	(a) Develop an interdisciplinary team to oversee the
12	process in its local community.
13	(b) Use perinatal periods of risk methodology when
14	appropriate to examine infant deaths in its community.
15	(c) Use a modified FIMR approach to examine infant
16	deaths in its community by:
17	1. Creating a case review FIMR team that may include
18	<u>obstetricians, neonatologists, perinatalogists, pathologists,</u>
19	registered nurses, social workers, hospital and clinic
20	administrators, social service agencies, researchers, citizens
21	and consumers, and other experts considered necessary to
22	conduct a standardized review of infant mortalities.
23	2. Hiring or contracting with professional staff that
24	may include licensed nurses and social workers to abstract and
25	present individual case reviews that omit identifying
26	information of infant deaths and comparative live births to
27	the case review team.
28	3. Developing abstracts of sample infant mortalities
29	and comparative live births that omit identifying information
30	and that identify social, economic, cultural, safety, and
31	health-system factors that are associated with racial

4

1 disparities in infant mortality rates. The number of 2 abstracted cases that must be conducted by each participating coalition shall be determined by a standard research 3 4 methodology developed in conjunction with a public university or college having expertise in public health. 5 б 4. Presenting abstracts that omit identifying 7 information to its case review team at least quarterly for 8 their review and discussion. 9 (d) Develop findings and recommendations for 10 interventions and policy changes to reduce racial disparities in infant mortality. 11 12 (6) GRANT AWARDS. -- The department shall award annual 13 grants through a request-for-proposal process that is subject to specific appropriations by the Legislature. The department 14 shall award five grants to coalitions representing urban 15 counties and five grants to coalitions representing rural 16 17 counties. Priority of grant awards shall be given to those 18 coalitions representing counties having a nonwhite infant mortality rate at least two times greater than the white 19 infant mortality rate and at least 40 nonwhite infant deaths 2.0 21 annually between 2003 and 2005 for urban counties and five 2.2 nonwhite infant deaths annually between 2003 and 2005 for 23 rural counties. (7) EVALUATIONS AND REPORTS. -- The department shall 2.4 conduct an annual evaluation of the implementation of the 25 initiative describing which areas are participating in the 26 27 initiative, the number of reviews conducted by each 2.8 participating coalition, grant balances, and recommendations for modifying the initiative. A participating coalition shall 29 produce a report on its collective findings and 30 recommendations by January 1, 2010, to the Governor, the 31

1 President of the Senate, the Speaker of the House of 2 Representatives, and the Secretary of Health. 3 (8) IMMUNITY .-- Each participating coalition, its case 4 review team members, and professional staff are immune from 5 liability pursuant to s. 766.101, Florida Statutes. 6 (9)RULEMAKING.--The department shall adopt rules 7 necessary to implement this section. 8 (10) IMPLEMENTATION TIMELINE. -- The department shall release a request for proposals in a manner that will allow 9 10 each participating coalition to begin reviewing cases no later 11 than January 1, 2008. 12 Section 2. The sum of \$1 million is appropriated from 13 the General Revenue Fund to the Department of Health for the purpose of implementing the black infant health practice 14 initiative and for one full-time equivalent position is 15 authorized for the purpose of implementing this act. 16 17 Section 3. This act shall take effect July 1, 2007. 18 19 SENATE SUMMARY 20 21 Provides legislative intent relating to the black infant health practice initiative. Provides for the 22 administration of the initiative. Requires a local community to develop a team to serve as a part of a 23 statewide practice collaborative. Requires healthy start coalitions to conduct case reviews. Requires certain 2.4 public universities or colleges to provide technical assistance and to assist in determining certain criteria 25 and to present findings and make recommendations. Requires the Department of Health to distribute funding 26 to the coalitions. Provides duties of each participating coalition. Requires the department to award grants. 27 Requires the department to conduct an annual evaluation of the initiative. Requires each coalition to submit a 28 report to the Governor and the Legislature. Provides immunity to participating coalitions. Requires the department to adopt rules. Provides a timeframe for 29 reviewing cases. Provides an appropriation. 30 31

б