## Florida Senate - 2007

## CS for SB 2134

By the Committee on Community Affairs; and Senator Constantine

578-2167-07

1	A bill to be entitled
2	An act relating to tax increment financing;
3	authorizing two or more counties, or a
4	combination of at least one county and
5	municipality, to establish a tax increment area
6	for conservation lands by interlocal agreement;
7	providing requirements for such an interlocal
8	agreement; requiring that a tax increment be
9	determined annually; limiting the amount of the
10	tax increment; requiring the establishment of a
11	separate reserve account for each tax increment
12	area; providing for a refund; requiring an
13	annual audit of the separate reserve account;
14	providing for the administration of the
15	separate reserve account; providing that the
16	governmental body that administers the separate
17	reserve account may spend revenues from the tax
18	increment to purchase real property only if all
19	parties to the interlocal agreement adopt a
20	resolution that approves the purchase price;
21	providing that a water management district may
22	be a party to the interlocal agreement;
23	requiring certain approvals from the Department
24	of Environmental Protection and the Department
25	of Community Affairs; providing a comparative
26	standard on which the minimum annual funding of
27	the separate reserve account must be based;
28	requiring a taxing authority that does not pay
29	tax increment revenues to the separate reserve
30	account before a specified date to pay a
31	specified amount of interest on the amount of
	-

1

1	unpaid increment revenues; providing exemptions
2	for certain public bodies, taxing authorities,
3	and special districts; providing that revenue
4	bonds may be paid only from revenues deposited
5	into the separate reserve account; providing
6	that such revenue bonds are not a debt,
7	liability, or obligation of the state or any
8	public body; providing legislative findings;
9	providing an effective date.
10	
11	Be It Enacted by the Legislature of the State of Florida:
12	
13	Section 1. <u>Tax increment financing for conservation</u>
14	lands
15	(1) Two or more counties, or a combination of at least
16	one county and one or more municipalities, may establish,
17	<u>through an interlocal agreement, a tax increment area for</u>
18	conservation lands. The interlocal agreement, at a minimum,
19	<u>must:</u>
20	(a) Identify the geographic boundaries of the tax
21	<u>increment area;</u>
22	(b) Identify the real property to be acquired as
23	conservation land within the tax increment area;
24	(c) Establish the percentage of tax increment
25	financing for each jurisdiction in the tax increment area;
26	(d) Identify the governing body of the jurisdiction
27	that will administer a separate reserve account in which the
28	tax increment will be deposited;
29	(e) Require that any tax increment revenues not used
30	to purchase conservation lands by a date certain be refunded
31	to the parties to the interlocal agreement. Any refund shall
	2

1 be proportionate to the parties' payment of tax increment 2 revenues into the separate reserve account; (f) Provide for an annual audit of the separate 3 4 reserve account; 5 (g) Designate an entity to hold title to any 6 conservation lands purchased using the tax increment revenues; 7 (h) Provide for a continuing management plan for the 8 conservation lands; and 9 (i) Identify the entity that will manage these 10 conservation lands. (2) The water management district in which 11 12 conservation lands proposed for purchase under this section 13 are located may also enter into the interlocal agreement if the district provides any funds for the purchase of the 14 15 conservation lands. (3) The governing body of the jurisdiction that will 16 17 administer the separate reserve account shall provide 18 documentation to the Department of Community Affairs identifying the boundary of the tax increment area. The 19 department shall determine whether the boundary is appropriate 20 21 in that property owners within the boundary will receive a 2.2 benefit from the proposed purchase of identified conservation 23 lands. The department must issue a letter of approval stating that the establishment of the tax increment area and the 2.4 proposed purchases would benefit property owners within the 25 boundary and serve a public purpose before any tax increment 26 funds are deposited into the separate reserve account. If the 27 2.8 department fails to provide the required letter within 90 days after receiving sufficient documentation of the boundary, the 29 establishment of the area and the proposed purchases are 30 deemed to provide such benefit and serve a public purpose. 31

1	(4) Prior to the purchase of conservation lands under
2	this section, the Department of Environmental Protection must
3	determine whether the proposed purchase is sufficient to
4	provide additional recreational and ecotourism opportunities
5	for residents in the tax increment area. If the department
б	fails to provide a letter of approval within 90 days after
7	receipt of the request for such a letter, the purchase is
8	deemed sufficient to provide recreation and ecotourism
9	opportunities.
10	(5) The tax increment authorized under this section
11	shall be determined annually and may not exceed 50 percent of
12	the difference in ad valorem taxes as provided in s.
13	163.387(1)(a), Florida Statutes.
14	(6) A separate reserve account must be established for
15	each tax increment area for conservation lands which is
16	created under this section. The separate reserve account must
17	be administered pursuant to the terms of the interlocal
18	agreement. Tax increment funds allocated to this separate
19	reserve account shall be used to acquire the real property
20	identified for purchase in the interlocal agreement. Pursuant
21	to the interlocal agreement, the governing body of the local
22	government that will administer the separate reserve account
23	may spend increment revenues to purchase the real property
24	only if all parties to the interlocal agreement adopt a
25	resolution approving the purchase price.
26	(7) The annual funding of the separate reserve account
27	may not be less than the increment income of each taxing
28	authority which is held as provided in the interlocal
29	agreement for the purchase of conservation lands.
30	(8) Unless otherwise provided in the interlocal
31	agreement, a taxing authority that does not pay the tax
	4

1 increment revenues to the separate reserve account by January 2 1 shall pay interest on the amount of unpaid increment revenues equal to 1 percent for each month that the increment 3 4 revenue remains outstanding. 5 (9) The public bodies and taxing authorities listed in б s. 163.387(2)(c), Florida Statutes, and special districts that 7 levy ad valorem taxes within a tax increment area are exempt 8 from this section. 9 (10) Revenue bonds under this section are payable 10 solely out of revenues pledged to and received by the local government administering the separate reserve account and 11 12 deposited into the separate reserve account. The revenue bonds 13 issued under this section do not constitute a debt, liability, or obligation of a public body, the state, or any of the 14 state's political subdivisions. 15 Section 2. The Legislature finds that an inadequate 16 17 supply of conservation lands limits recreational opportunities 18 and negatively impacts the economy, health, and welfare of the surrounding community. The Legislature also finds that 19 acquiring conservation lands for recreational opportunities 20 21 and ecotourism serves a valid public purpose. 22 Section 3. This act shall take effect July 1, 2007. 23 2.4 25 26 27 28 29 30 31

5

**Florida Senate - 2007** 578-2167-07 CS for SB 2134

1	STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR
2	<u>Senate Bill 2134</u>
3	
creating a tax increment finance area for the purchase conservation lands to deposit the revenues in a separat reserve account rather than a trust fund. Any revenues	The committee substitute (CS) requires local governments creating a tax increment finance area for the purchase of
	conservation lands to deposit the revenues in a separate reserve account rather than a trust fund. Any revenues in the
6 7	separate reserve account that are not used to purchase identified conservation lands by a date certain must be
7 8	returned to the parties to the interlocal agreement in an amount proportionate to their payments. The CS allows the interlocal agreement to specify the interest penalty for a
9	jurisdiction that does not pay the tax increment on time.
10	The CS allows a water management district to be a party to the interlocal agreement if the district contributes funds toward
11	the purchase of identified conservation lands. It requires the Department of Community Affairs to review the boundary of the
12	tax increment area to determine if the proposed purchase of conservation lands will provide a benefit to property owners
13	within the boundary and serve a public purpose. Also, the CS requires the Department of Environmental Protection to determine whether the proposed purchase will provide
14	additional recreational and ecotourism opportunities for
15	residents in the tax increment area.
16	
17	
18	
19	
20	
21	
22	
23 24	
25	
26	
27	
28	
29	
30	
31	