## Florida Senate - 2007

**By** the Committee on Governmental Operations; and Senators Deutch, Joyner, Rich, Gaetz, Wilson, Atwater, Margolis, Aronberg, Baker, Bullard, Storms and Hill

585-2525-07 1 A bill to be entitled 2 An act relating to investments of the State 3 Board of Administration; creating s. 215.442, 4 F.S.; providing reporting requirements for the 5 executive director of the State Board of б Administration; requiring the State Board of 7 Administration to publish certain quarterly 8 reports on its website; creating s. 215.473, 9 F.S.; providing legislative findings; providing 10 definitions; requiring the State Board of Administration to identify all companies in 11 12 which public moneys are invested that are doing 13 certain types of business in or with Sudan and Iran; requiring the board to create and 14 maintain certain scrutinized companies lists 15 that name all such companies; requiring the 16 17 board to periodically contact all scrutinized 18 companies and encourage them to refrain from engaging in certain types of business in or 19 with Sudan or Iran; requiring the board to 20 21 inform scrutinized companies of their status as 22 a scrutinized company and to ask for 23 clarification as to the nature of each company's business activities; providing that a 2.4 company may be removed from the list under 25 certain conditions; providing for 26 27 reintroduction of a company onto the list; 2.8 requiring the board to divest of all publicly 29 traded securities of a scrutinized company under certain conditions; providing exceptions 30 to the divestment requirement; prohibiting the 31

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| 1  | board from acquiring securities of scrutinized  |
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| 2  | companies that have active business operations; |
| 3  | providing exceptions to the investment          |
| 4  | prohibition; providing an additional exception  |
| 5  | from the divestment requirement and the         |
| б  | investment prohibition to certain indirect      |
| 7  | holdings in actively managed investment funds;  |
| 8  | requiring the board to request that the         |
| 9  | managers of such investment funds consider      |
| 10 | removing scrutinized companies from the fund or |
| 11 | create a similar fund that excludes such        |
| 12 | companies; requiring the board to file a report |
| 13 | with the Governor, the Legislature, and         |
| 14 | Attorney General within a specified period      |
| 15 | after creation of each scrutinized companies    |
| 16 | list; requiring the annual filing of an updated |
| 17 | report; requiring that all such reports be made |
| 18 | available to the public; requiring that the     |
| 19 | report include certain information; providing   |
| 20 | for the expiration of the act; exempting the    |
| 21 | board from certain statutory or common law      |
| 22 | obligations; authorizing the board to cease     |
| 23 | divesting or to reinvest in certain scrutinized |
| 24 | companies if the value for all assets under     |
| 25 | management by the board becomes equal to or     |
| 26 | less than a specified amount; requiring the     |
| 27 | board to provide a written report to the        |
| 28 | Governor, the Legislature, and Attorney General |
| 29 | before such reinvestment; requiring that the    |
| 30 | report contain certain information; requiring   |
| 31 | semiannual updates to such reports when         |
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CS for SB 2142

1 applicable; providing for severability; 2 providing an effective date. 3 4 WHEREAS, on July 23, 2004, the United States Congress declared that "the atrocities unfolding in Darfur, Sudan, are 5 б genocide, " and 7 WHEREAS, on December 7, 2004, the United States 8 Congress noted that the genocidal policy in Darfur has led to reports of "systematic rape of thousands of women and girls, 9 10 the abduction of women and children, and the destruction of hundreds of ethnically African villages, including the 11 12 poisoning of their wells and the plunder of their crops and 13 cattle upon which the people of such villages sustain themselves, " and 14 WHEREAS, on December 7, 2004, Congress found that "the 15 Government of Sudan has restricted access by humanitarian and 16 17 human rights workers to the Darfur area through intimidation 18 by military and security forces, and through bureaucratic and administrative obstruction, in an attempt to inflict the most 19 devastating harm on those individuals displaced from their 20 21 villages and homes without any means of sustenance or 22 shelter," and 23 WHEREAS, on September 25, 2006, Congress reaffirmed that "the genocide unfolding in the Darfur region of Sudan is 2.4 characterized by acts of terrorism and atrocities directed 25 26 against civilians, including mass murder, rape, and sexual 27 violence committed by the Janjaweed and associated militias 2.8 with the complicity and support of the National Congress Party-led faction of the Government of Sudan," and 29 30 WHEREAS, on September 26, 2006, the United States House of Representatives stated that "an estimated 300,000 to 31

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1 400,000 people have been killed by the Government of Sudan and 2 its Janjaweed allies since the crisis began in 2003, more than 2,000,000 people have been displaced from their homes, and 3 more than 250,000 people from Darfur remain in refugee camps 4 in Chad, " and 5 6 WHEREAS, the Darfur crisis represents the first time 7 the United States Government has labeled ongoing atrocities as 8 genocide, and WHEREAS, the Federal Government has imposed sanctions 9 10 against the Government of Sudan since 1997. These sanctions are monitored through the United States Treasury Department's 11 12 Office of Foreign Assets Control (OFAC), and 13 WHEREAS, according to a former chair of the United States Securities and Exchange Commission, the fact that a 14 foreign company is doing material business with a country, 15 government, or entity on OFAC's sanctions list is, in the SEC 16 17 staff's view, substantially likely to be significant to a 18 reasonable investor's decision about whether to invest in that company, and 19 WHEREAS, since 1993, the United States Secretary of 20 21 State has determined that Sudan is a country whose government 22 has repeatedly provided support for acts of international 23 terrorism, and, as a result, the United States has restricted assistance, defense exports, defense sales, financial 2.4 transactions, and various other transactions with the 25 Government of Sudan, and 26 27 WHEREAS, a 2006 report by United States House of 2.8 Representatives states that "a company's association with 29 sponsors of terrorism and human rights abuses, no matter how large or small, can have a materially adverse result on a 30 public company's operations, financial condition, earnings, 31

1 and stock prices, all of which can negatively affect the value 2 of an investment, " and WHEREAS, in response to the financial risk posed by 3 4 investments in companies doing business with a state that 5 sponsors terrorists, the Securities and Exchange Commission 6 established its Office of Global Security Risk to provide for 7 enhanced disclosure of material information regarding such 8 companies, and 9 WHEREAS, the current Sudan divestment movement 10 encompasses nearly 100 universities, municipalities, states, 11 and private pension plans, and 12 WHEREAS, companies facing such widespread divestment 13 present further material risk to remaining investors, and WHEREAS, it is a fundamental responsibility of the 14 State of Florida to decide where, how, and by whom financial 15 16 resources in its control should be invested, taking into 17 account numerous pertinent factors, and 18 WHEREAS, it is the prerogative and desire of the State of Florida, with respect to investment resources in its 19 control and to the extent reasonable, with due consideration 20 21 for return on investment on behalf of the state and its 22 investment beneficiaries, not to participate in an ownership 23 or capital-providing capacity with entities that provide significant practical support for genocide, including certain 2.4 25 non-United States companies presently doing business in Sudan, 26 and 27 WHEREAS, a resolution of the United Nations Security 2.8 Council imposes sanctions on Iran for its failure to suspend 29 its uranium-enrichment activities, and 30 WHEREAS, the United Nations Security Council voted unanimously for an additional embargo on Iranian arms exports, 31 5

1 which is a freeze on assets abroad of an expanded list of individuals and companies involved in Iran's nuclear and 2 ballistic missile programs, and calls for nations and 3 institutions to bar new grants or loans to Iran except for 4 humanitarian and developmental purposes, and 5 6 WHEREAS, Iran's financial ability to pay its debts to 7 foreign entities involved in the petroleum-energy sector 8 amounting to more than \$20 million is put at risk by the Iran 9 and Libya Sanctions Act embargo and sanctions, and WHEREAS, foreign entities have invested in Iran's 10 petroleum-energy sector despite United States and United 11 12 Nations sanctions against Iran, and 13 WHEREAS, all United States and foreign entities that have invested more than \$20 million in Iran's energy sector 14 since August 5, 1996, are subject to sanctions under United 15 16 States law pursuant to the Iran and Libya Sanctions Act of 17 1996, and 18 WHEREAS, the United States renewed the Iran and Libya Sanctions Act of 1996 in 2001 and 2006, and 19 WHEREAS, while divestiture should be considered with 20 21 the intent to improve investment performance and, by the rules 22 of prudence, fiduciaries must take into account all relevant 23 substantive factors in arriving at an investment decision, and WHEREAS, the State of Florida is deeply concerned about 2.4 investments in publicly traded companies that have business 25 26 activities in and ties to Iran's petroleum-energy sector as a 27 financial risk to the shareholders, and 2.8 WHEREAS, by investing in publicly traded companies 29 having ties to Iran's petroleum-energy sector, the Florida State Board of Administration is putting the funds it oversees 30 at substantial financial risk, and 31

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| 1  | WHEREAS, divestiture from markets that are vulnerable          |
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| 2  | to embargo, loan restrictions, and sanctions from the United   |
| 3  | States and the international community, including the United   |
| 4  | Nations Security Council, is in accordance with the rules of   |
| 5  | prudence, and  |
| 6  | WHEREAS, the Legislature finds that this act should            |
| 7  | remain in effect only insofar as it continues to be consistent |
| 8  | with and does not unduly interfere with the foreign policy of  |
| 9  | the United States as determined by the Federal Government, and |
| 10 | WHEREAS, to protect Florida's assets, it is in the best        |
| 11 | interest of the state to enact a statutory prohibition         |
| 12 | regarding the investments managed by the State Board of        |
| 13 | Administration doing business in Sudan or in Iran's            |
| 14 | petroleum-energy sector, NOW, THEREFORE,                       |
| 15 |  |
| 16 | Be It Enacted by the Legislature of the State of Florida:      |
| 17 |  |
| 18 | Section 1. Section 215.442, Florida Statutes, is               |
| 19 | created to read:   |
| 20 | 215.442 Executive director; reporting requirements;            |
| 21 | public meeting   |
| 22 | (1) Beginning October 2007 and guarterly thereafter,           |
| 23 | the executive director shall present to the Board of Trustees  |
| 24 | of the State Board of Administration a quarterly report to     |
| 25 | include the following:   |
| 26 | (a) The name of each equity in which the State Board           |
| 27 | of Administration has invested for the quarter.                |
| 28 | (b) The industry category of each equity.                      |
| 29 | (2) The executive director shall present each                  |
| 30 | quarterly report at a meeting of the board of trustees, which  |
| 31 | shall be open and noticed to the public pursuant to the        |
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1 requirements of s. 286.011 and s. 24(b), Art. I of the State 2 Constitution. (3) The State Board of Administration shall publish a 3 4 copy of each quarterly report on its website prior to 5 presenting the report at each quarterly meeting of the board 6 of trustees. 7 Section 2. Section 215.473, Florida Statutes, is 8 created to read: 9 215.473 Divestiture by the State Board of 10 Administration; Sudan; Iran.--(1) DEFINITIONS.--As used in this act, the term: 11 12 (a) "Active business operations" means all business operations that are not inactive business operations. 13 (b) "Business operations" means engaging in commerce 14 in any form in Sudan or Iran, including, but not limited to, 15 acquiring, developing, maintaining, owning, selling, 16 17 possessing, leasing, or operating equipment, facilities, 18 personnel, products, services, personal property, real property, or any other apparatus of business or commerce. 19 20 (c) "Company" means any sole proprietorship, 21 organization, association, corporation, partnership, joint venture, limited partnership, limited liability partnership, 2.2 23 limited liability company, or other entity or business association, including all wholly owned subsidiaries, 2.4 majority-owned subsidiaries, parent companies, or affiliates 25 of such entities or business associations, that exists for the 26 27 purpose of making profit. 2.8 (d) "Complicit" means taking actions during any preceding 20-month period which have directly supported or 29 promoted the genocidal campaign in Darfur, including, but not 30 limited to, preventing Darfur's victimized population from 31

1 communicating with each other, encouraging Sudanese citizens 2 to speak out against an internationally approved security force for Darfur, actively working to deny, cover up, or alter 3 the record on human rights abuses in Darfur, or other similar 4 5 actions. б (e) "Direct holdings" in a company means all 7 securities of that company that are held directly by the 8 public fund or in an account or fund in which the public fund owns all shares or interests. 9 10 (f) "Government of Iran" means the government of Iran, its instrumentalities, and companies owned or controlled by 11 12 the government of Iran. (q) "Government of Sudan" means the government in 13 Khartoum, Sudan, that is led by the National Congress Party, 14 formerly known as the National Islamic Front, or any successor 15 government formed on or after October 13, 2006, including the 16 17 coalition National Unity Government agreed upon in the 18 Comprehensive Peace Agreement for Sudan, and does not include the regional government of southern Sudan. 19 20 (h) "Inactive business operations" means the mere 21 continued holding or renewal of rights to property previously 2.2 operated for the purpose of generating revenues but not 23 presently deployed for such purpose. (i) "Indirect holdings" in a company means all 2.4 securities of that company that are held in an account or 25 fund, such as a mutual fund, managed by one or more persons 26 not employed by the public fund, in which the public fund owns 27 2.8 shares or interests together with other investors not subject 29 to the provisions of this act. 30 (j) "Iran" means the Islamic Republic of Iran. 31

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| 1  | (k) "Marginalized populations of Sudan" include, but                  |
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| 2  | are not limited to, the portion of the population in the              |
| 3  | Darfur region that has been genocidally victimized; the               |
| 4  | portion of the population of southern Sudan victimized by             |
| 5  | Sudan's north-south civil war; the Beja, Rashidiya, and other         |
| б  | similarly underserved groups of eastern Sudan; the Nubian and         |
| 7  | other similarly underserved groups in Sudan's Abyei, Southern         |
| 8  | Blue Nile, and Nuba Mountain regions; and the Amri, Hamadab,          |
| 9  | Manasir, and other similarly underserved groups of northern           |
| 10 | Sudan.  |
| 11 | (1) "Military equipment" means weapons, arms, military                |
| 12 | supplies, and equipment that may readily be used for military         |
| 13 | purposes, including, but not limited to, radar systems,               |
| 14 | military-grade transport vehicles, or supplies or services            |
| 15 | sold or provided directly or indirectly to any force actively         |
| 16 | participating in armed conflict in Sudan.                             |
| 17 | (m) "Mineral-extraction activities" include the                       |
| 18 | exploring, extracting, processing, transporting, or wholesale         |
| 19 | selling or trading of elemental minerals or associated metal          |
| 20 | alloys or oxides (ore), including gold, copper, chromium,             |
| 21 | <u>chromite, diamonds, iron, iron ore, silver, tungsten, uranium,</u> |
| 22 | and zinc, as well as facilitating such activities, including          |
| 23 | providing supplies or services in support of such activities.         |
| 24 | (n) "Oil-related activities" include, but are not                     |
| 25 | limited to, owning rights to oil blocks; exporting,                   |
| 26 | extracting, producing, refining, processing, exploring for,           |
| 27 | transporting, selling, or trading of oil; constructing,               |
| 28 | maintaining, or operating a pipeline, refinery, or other              |
| 29 | oil-field infrastructure; and facilitating such activities,           |
| 30 | including providing supplies or services in support of such           |
| 31 | activities, except that the mere retail sale of qasoline and          |
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| 1  | related consumer products is not considered an oil-related     |
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| 2  | activity.  |
| 3  | (o) "Petroleum resources" means petroleum, petroleum           |
| 4  | <u>byproducts, or natural gas.</u>                             |
| 5  | (p) "Power-production activities" means any business           |
| б  | operation that involves a project commissioned by the National |
| 7  | Electricity Corporation (NEC) of Sudan or other similar entity |
| 8  | of the Government of Sudan whose purpose is to facilitate      |
| 9  | power generation and delivery, including, but not limited to,  |
| 10 | establishing power-generating plants or hydroelectric dams,    |
| 11 | selling or installing components for the project, providing    |
| 12 | service contracts related to the installation or maintenance   |
| 13 | of the project, as well as facilitating such activities,       |
| 14 | including providing supplies or services in support of such    |
| 15 | activities.  |
| 16 | <u>(q) "Public fund" means all funds, assets, trustee,</u>     |
| 17 | and other designates under the State Board of Administration   |
| 18 | pursuant to chapter 121.                                       |
| 19 | (r) "Scrutinized active business operations" means             |
| 20 | active business operations that have resulted in a company     |
| 21 | becoming a scrutinized company.                                |
| 22 | (s) "Scrutinized business operations" means business           |
| 23 | operations that have resulted in a company becoming a          |
| 24 | scrutinized company.   |
| 25 | (t) "Scrutinized company" means any company that meets         |
| 26 | any of the following criteria:                                 |
| 27 | 1. The company has business operations that involve            |
| 28 | contracts with or provision of supplies or services to the     |
| 29 | Government of Sudan, companies in which the Government of      |
| 30 | Sudan has any direct or indirect equity share, consortiums or  |
| 31 | projects commissioned by the Government of Sudan, or companies |
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| 1      | involved in consortiums or projects commissioned by the        |
|--------|--|
| 2      | Government of Sudan, and:                                      |
| 3      | a. More than 10 percent of the company's revenues or           |
| 4      | assets linked to Sudan involve oil-related activities or       |
| 5      | mineral-extraction activities; less than 75 percent of the     |
| 6      | company's revenues or assets linked to Sudan involve contracts |
| 7      | with or provision of oil-related or mineral-extracting         |
| ,<br>8 | products or services to the regional government of southern    |
| 9      | Sudan or a project or consortium created exclusively by that   |
| 10     | regional government; and the company has failed to take        |
| 11     | substantial action; or   |
| 12     | b. More than 10 percent of the company's revenues or           |
| 13     | assets linked to Sudan involve power-production activities;    |
| 14     | less than 75 percent of the company's power-production         |
| 15     | activities include projects whose intent is to provide power   |
| 16     | or electricity to the marginalized populations of Sudan; and   |
| 17     | the company has failed to take substantial action.             |
| 18     |  |
| _      | 2. The company is complicit in the Darfur genocide.            |
| 19     | 3. The company supplies military equipment within              |
| 20     | Sudan, unless it clearly shows that the military equipment     |
| 21     | cannot be used to facilitate offensive military actions in     |
| 22     | Sudan or the company implements rigorous and verifiable        |
| 23     | safequards to prevent use of that equipment by forces actively |
| 24     | participating in armed conflict. Examples of safeguards        |
| 25     | include post-sale tracking of such equipment by the company,   |
| 26     | certification from a reputable and objective third party that  |
| 27     | such equipment is not being used by a party participating in   |
| 28     | armed conflict in Sudan, or sale of such equipment solely to   |
| 29     | the regional government of southern Sudan or any               |
| 30     | internationally recognized peacekeeping force or humanitarian  |
| 31     | organization.  |
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| 1  | 4. The company has business operations that involve                   |
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| 2  | contracts with or provision of supplies or services to the            |
| 3  | Government of Iran, companies in which the Government of Iran         |
| 4  | has any direct or indirect equity share, consortiums, or              |
| 5  | projects commissioned by the Government of Iran, or companies         |
| 6  | involved in consortiums or projects commissioned by the               |
| 7  | Government of Iran and:   |
| 8  | a. More than 10 percent of the company's total                        |
| 9  | revenues or assets are linked to Iran and involve oil-related         |
| 10 | activities or mineral-extraction activities; and the company          |
| 11 | has failed to take substantial action; or                             |
| 12 | b. The company has, with actual knowledge, on or after                |
| 13 | <u>August 5, 1996, made an investment of \$20 million or more, or</u> |
| 14 | any combination of investments of at least \$10 million each,         |
| 15 | which in the aggregate equals or exceeds \$20 million in any          |
| 16 | 12-month period, and which directly or significantly                  |
| 17 | contributes to the enhancement of Iran's ability to develop           |
| 18 | the petroleum resources of Iran.                                      |
| 19 | <u>(u) "Social-development company" means a company whose</u>         |
| 20 | <u>primary purpose in Sudan is to provide humanitarian qoods or</u>   |
| 21 | services, including medicine or medical equipment;                    |
| 22 | agricultural supplies or infrastructure; educational                  |
| 23 | opportunities; journalism-related activities; information or          |
| 24 | information materials; spiritual-related activities; services         |
| 25 | of a purely clerical or reporting nature; food, clothing, or          |
| 26 | general consumer goods that are unrelated to oil-related              |
| 27 | activities; mineral-extraction activities; or power-production        |
| 28 | activities.   |
| 29 | (v) "Substantial action specific to Iran" means                       |
| 30 | adopting, publicizing, and implementing a formal plan to cease        |
| 31 |   |

| 1  | scrutinized business operations within 1 year and to refrain   |
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| 2  | from any such new business operations.                         |
| 3  |  |
|    | (w) "Substantial action specific to Sudan" means               |
| 4  | adopting, publicizing, and implementing a formal plan to cease |
| 5  | scrutinized business operations within 1 year and to refrain   |
| 6  | from any such new business operations; undertaking             |
| 7  | humanitarian efforts in conjunction with an international      |
| 8  | organization, the government of Sudan, the regional government |
| 9  | of Southern Sudan, or a nonprofit entity evaluated and         |
| 10 | certified by an independent third party to be substantially in |
| 11 | a relationship to the company's Sudan business operations and  |
| 12 | of benefit to one or more marginalized populations of Sudan;   |
| 13 | or, through engagement with the Government of Sudan,           |
| 14 | materially improving conditions for the genocidally victimized |
| 15 | population in Darfur.  |
| 16 | (2) IDENTIFICATION OF COMPANIES                                |
| 17 | (a) Within 90 days after the effective date of this            |
| 18 | act, the public fund shall make its best efforts to identify   |
| 19 | all scrutinized companies in which the public fund has direct  |
| 20 | or indirect holdings or could possibly have such holdings in   |
| 21 | the future. Such efforts include:                              |
| 22 | 1. Reviewing and relying, as appropriate in the public         |
| 23 | fund's judgment, on publicly available information regarding   |
| 24 | companies having business operations in Sudan, including       |
| 25 | information provided by nonprofit organizations, research      |
| 26 | firms, international organizations, and government entities;   |
| 27 | 2. Contacting asset managers contracted by the public          |
| 28 | fund that invest in companies having business operations in    |
| 29 | <u>Sudan; or</u>   |
| 30 |  |
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| 1  | 3. Contacting other institutional investors that have                 |
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| 2  | divested from or engaged with companies that have business            |
| 3  | operations in Sudan.  |
| 4  | 4. Laws of the United States regarding the levels of                  |
| 5  | business activity that would cause application of sanctions           |
| 6  | for companies conducting business or investing in countries           |
| 7  | that are designated state sponsors of terror.                         |
| 8  | (b) By the first meeting of the public fund following                 |
| 9  | the 90-day period described in paragraph (a), the public fund         |
| 10 | shall assemble all scrutinized companies that fit criteria            |
| 11 | specified in subparagraphs $(1)(t)1., 2., and 3.$ into a              |
| 12 | "Scrutinized Companies with Activities in Sudan List" and             |
| 13 | shall assemble all scrutinized companies that fit criteria            |
| 14 | specified in subparagraph (1)(t)4. into a "Scrutinized                |
| 15 | Companies with Activities in the Iran Petroleum Energy Sector         |
| 16 | List."  |
| 17 | (c) The public fund shall update and make publicly                    |
| 18 | available quarterly the Scrutinized Companies with Activities         |
| 19 | in Sudan List and the Scrutinized Companies with Activities in        |
| 20 | the Iran Petroleum Energy Sector List based on evolving               |
| 21 | information from, among other sources, those listed in                |
| 22 | paragraph (a).  |
| 23 | (d) Notwithstanding the provisions of this act, a                     |
| 24 | social-development company that is not complicit in the Darfur        |
| 25 | genocide is not considered a scrutinized company under                |
| 26 | <pre>subparagraph (1)(t)1., subparagraph (1)(t)2., subparagraph</pre> |
| 27 | (1)(t)3., or subparagraph $(1)(t)4.$                                  |
| 28 | (3) REQUIRED ACTIONS The public fund shall adhere to                  |
| 29 | the following procedure for assembling companies on the               |
| 30 | Scrutinized Companies with Activities in Sudan List and the           |
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| 1  | Scrutinized Companies with Activities in the Iran Petroleum    |
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| 2  | Energy Sector List:  |
| 3  | (a) Engagement   |
| 4  | 1. The public fund shall immediately determine the             |
| 5  | companies on the Scrutinized Companies with Activities in      |
| 6  | Sudan List and the Scrutinized Companies with Activities in    |
| 7  | the Iran Petroleum Energy Sector List in which the public fund |
| 8  | owns direct or indirect holdings.                              |
| 9  | 2. For each company identified in this paragraph that          |
| 10 | has only inactive business operations, the public fund shall   |
| 11 | send a written notice informing the company of this act and    |
| 12 | encouraging it to continue to refrain from initiating active   |
| 13 | business operations in Sudan or Iran until it is able to avoid |
| 14 | scrutinized business operations. The public fund shall         |
| 15 | continue such correspondence semiannually.                     |
| 16 | 3. For each company newly identified under this                |
| 17 | paragraph that has active business operations, the public fund |
| 18 | shall send a written notice informing the company of its       |
| 19 | scrutinized company status and that it may become subject to   |
| 20 | divestment by the public fund. The notice must inform the      |
| 21 | company of the opportunity to clarify its Sudan-related or     |
| 22 | Iran-related activities and encourage the company, within 90   |
| 23 | days, to cease its scrutinized business operations or convert  |
| 24 | such operations to inactive business operations in order to    |
| 25 | avoid qualifying for divestment by the public fund.            |
| 26 | 4. If, within 90 days after the public fund's first            |
| 27 | engagement with a company pursuant to this paragraph, that     |
| 28 | company ceases scrutinized business operations, the company    |
| 29 | shall be removed from the Scrutinized Companies with           |
| 30 | Activities in Sudan List and the Scrutinized Companies with    |
| 31 | Activities in the Iran Petroleum Energy Sector List, and the   |

| 1  | provisions of this act shall cease to apply to that company    |
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| 2  | unless that company resumes scrutinized business operations.   |
| 3  | If, within 90 days after the public fund's first engagement,   |
| 4  | the company converts its scrutinized active business           |
| 5  | operations to inactive business operations, the company is     |
| 6  | subject to all provisions relating to inactive business        |
| 7  | operations. A company may be removed from one list but remain  |
| 8  | on the other list, in which case the company shall be subject  |
| 9  | to the provisions applicable to the list on which the company  |
| 10 | remains.   |
| 11 | (b) Divestment   |
| 12 | 1. If, after 90 days following the public fund's first         |
| 13 | engagement with a company pursuant to paragraph (a), the       |
| 14 | company continues to have scrutinized active business          |
| 15 | operations, and only while such company continues to have      |
| 16 | scrutinized active business operations, the public fund shall  |
| 17 | sell, redeem, divest, or withdraw all publicly traded          |
| 18 | securities of the company, except as provided in paragraph     |
| 19 | (d), from the public fund's assets under management within 12  |
| 20 | months after the company's most recent appearance on the       |
| 21 | Scrutinized Companies with Activities in Sudan List or on the  |
| 22 | Scrutinized Companies with Activities in the Iran Petroleum    |
| 23 | Energy Sector List.  |
| 24 | 2. If a company that ceased scrutinized active                 |
| 25 | business operations following engagement pursuant to paragraph |
| 26 | (a) resumes such operations, this paragraph immediately        |
| 27 | applies, and the public fund shall send a written notice to    |
| 28 | the company. The company shall also be immediately             |
| 29 | reintroduced onto the Scrutinized Companies with Activities in |
| 30 | Sudan List or on the Scrutinized Companies with Activities in  |
| 31 | the Iran Petroleum Energy Sector List, as applicable.          |
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| 1  | (c) ProhibitionThe public fund may not acquire                 |
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| 2  | securities of companies on the Scrutinized Companies with      |
| 3  | Activities in Sudan List or the Scrutinized Companies with     |
| 4  | Activities in the Iran Petroleum Energy Sector List that have  |
| 5  | active business operations, except as provided in paragraph    |
| 6  | <u>(d).</u>  |
| 7  | (d) Exemption A company that the United States                 |
| 8  | Government affirmatively declares to be excluded from its      |
| 9  | present or any future federal sanctions regime relating to     |
| 10 | Sudan or Iran is not subject to divestment or the investment   |
| 11 | prohibition pursuant to paragraphs (b) and (c).                |
| 12 | (e) Excluded securitiesNotwithstanding the                     |
| 13 | provisions of this act, paragraphs (b) and (c) do not apply to |
| 14 | indirect holdings in actively managed investment funds.        |
| 15 | However, the public fund shall submit letters to the managers  |
| 16 | of such investment funds containing companies that have        |
| 17 | scrutinized active business operations requesting that they    |
| 18 | consider removing such companies from the fund or create a     |
| 19 | similar actively managed fund having indirect holdings devoid  |
| 20 | of such companies. If the manager creates a similar fund, the  |
| 21 | public fund shall replace all applicable investments with      |
| 22 | investments in the similar fund in an expedited timeframe      |
| 23 | consistent with prudent investing standards. For the purposes  |
| 24 | of this section, a private equity fund is deemed to be an      |
| 25 | actively managed investment fund.                              |
| 26 | (f) Further exclusions Notwithstanding any other               |
| 27 | provision of this act, the public fund, when discharging its   |
| 28 | responsibility for operation of a defined contribution plan,   |
| 29 | shall engage the manager of the investment offerings in such   |
| 30 | plans requesting that they consider removing scrutinized       |
| 31 | companies from the investment offerings or create an           |
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1 alternative investment offering devoid of scrutinized 2 companies. If the manager creates an alternative investment offering and the offering is deemed by the public fund to be 3 4 consistent with prudent investor standards, the public fund 5 shall consider including such investment offering in the plan. 6 (4) REPORTING.--7 (a) The public fund shall file a report with each member of the Board of Trustees of the State Board of 8 9 Administration, the President of the Senate, and the Speaker 10 of the House of Representatives that includes the Scrutinized Companies with Activities in Sudan List and the Scrutinized 11 12 Companies with Activities in the Iran Petroleum Energy Sector 13 List within 30 days after the list is created. This report shall be made available to the public. 14 (b) At each quarterly meeting of the Board of Trustees 15 thereafter, the public fund shall file a report, which shall 16 17 be made available to the public and to each member of the 18 Board of Trustees of the State Board of Administration, the President of the Senate, and the Speaker of the House of 19 Representatives, and send a copy of that report to the United 2.0 21 States Presidential Special Envoy to Sudan and the United 2.2 States Presidential Special Envoy to Iran, or an appropriate 23 designee or successor, which includes: 1. A summary of correspondence with companies engaged 2.4 by the public fund under subparagraphs (3)(a)2. and 3.; 25 All investments sold, redeemed, divested, or 26 2. 27 withdrawn in compliance with paragraph (3)(b); 2.8 3. All prohibited investments under paragraph (3)(c); Any progress made under paragraph (3)(e); and 29 30 5. A list of all publicly traded securities held directly by this state. 31

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| 1   | (5) EXPIRATIONThis act expires upon the occurrence             |
| 2   | of all of the following:                                       |
| 3   | (a) If any of the following occur, the public fund             |
| 4   | shall no longer scrutinize companies according to              |
| 5   | subparagraphs (1)(t)1., 2., and 3. and shall no longer         |
| 6   | assemble the Scrutinized Companies with Activities in Sudan    |
| 7   | List, shall cease engagement and divestment of such companies, |
| 8   | and may reinvest in such companies as long as such companies   |
| 9   | do not satisfy the criteria for inclusion in the Scrutinized   |
| 10  | Companies with Activities in the Iran Petroleum Energy Sector  |
| 11  | <u>List:</u>   |
| 12  | 1. The Congress or President of the United States,             |
| 13  | affirmatively and unambiquously states, by means including,    |
| 14  | but not limited to, legislation, executive order, or written   |
| 15  | certification from the President to Congress, that the Darfur  |
| 16  | genocide has been halted for at least 12 months;               |
| 17  | 2. The United States revokes all sanctions imposed             |
| 18  | against the Government of Sudan;                               |
| 19  | 3. The Congress or President of the United States              |
| 20  | affirmatively and unambiquously states, by means including,    |
| 21  | but not limited to, legislation, executive order, or written   |
| 22  | certification from the President to Congress, that the         |
| 23  | government of Sudan has honored its commitments to cease       |
| 24  | attacks on civilians, demobilize and demilitarize the          |
| 25  | Janjaweed and associated militias, grant free and unfettered   |
| 26  | access for deliveries of humanitarian assistance, and allow    |
| 27  | for the safe and voluntary return of refugees and internally   |
| 28  | displaced persons; or  |
| 29  | 4. The Congress or President of the United States              |
| 30  | affirmatively and unambiquously states, by means including,    |
| 31  | but not limited to, legislation, executive order, or written   |
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| 1  | certification from the President to Congress, that mandatory   |
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| 2  | divestment of the type provided for in this act interferes     |
| 3  | with the conduct of United States foreign policy.              |
| 4  | (b) If any of the following occur, the public fund             |
| 5  | shall no longer scrutinize companies according to subparagraph |
| б  | (1)(t)4. and shall no longer assemble the Scrutinized          |
| 7  | Companies with Activities in the Iran Petroleum Energy Sector  |
| 8  | List and shall cease engagement, investment prohibitions, and  |
| 9  | divestment. The public fund may reinvest in such companies as  |
| 10 | long as such companies do not satisfy the criteria for         |
| 11 | inclusion in the Scrutinized Companies with Activities in      |
| 12 | Sudan List:  |
| 13 | 1. The Congress or President of the United States              |
| 14 | affirmatively and unambiquously states, by means including,    |
| 15 | but not limited to, legislation, executive order, or written   |
| 16 | certification from the President to Congress, that the         |
| 17 | government of Iran has ceased to acquire weapons of mass       |
| 18 | destruction and support international terrorism;               |
| 19 | 2. The United States revokes all sanctions imposed             |
| 20 | against the government of Iran; or                             |
| 21 | 3. The Congress or President of the United States              |
| 22 | affirmatively and unambiquously declares, by means including,  |
| 23 | but not limited to, legislation, executive order, or written   |
| 24 | certification from the President to Congress, that mandatory   |
| 25 | divestment of the type provided for in this act interferes     |
| 26 | with the conduct of United States foreign policy.              |
| 27 | (6) OTHER LEGAL OBLIGATIONSWith respect to actions             |
| 28 | taken in compliance with this act, including all good faith    |
| 29 | determinations regarding companies as required by this act,    |
| 30 | the public fund is exempt from any conflicting statutory or    |
| 31 | common law obligations, including any such obligations with    |
|    | 21   |

| 1  | respect to choice of asset managers, investment funds, or      |
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| 2  | investments for the public fund's securities portfolios.       |
| 3  | (7) REINVESTMENT IN CERTAIN COMPANIES HAVING                   |
| 4  | SCRUTINIZED ACTIVE BUSINESS OPERATIONS Notwithstanding any     |
| 5  | other provision of this act to the contrary, the public fund   |
| 6  | may cease divesting from certain scrutinized companies         |
| 7  | pursuant to paragraph (3)(b) or reinvest in certain            |
| 8  | scrutinized companies from which it divested pursuant to       |
| 9  | paragraph (3)(b) if clear and convincing evidence shows that   |
| 10 | the value of all assets under management by the public fund    |
| 11 | becomes equal to or less than 99.50 percent, or 50 basis       |
| 12 | points, of the hypothetical value of all assets under          |
| 13 | management by the public fund assuming no divestment for any   |
| 14 | company had occurred under paragraph (3)(b). Cessation of      |
| 15 | divestment, reinvestment, or any subsequent ongoing investment |
| 16 | authorized by this act is limited to the minimum steps         |
| 17 | necessary to avoid the contingency set forth in this           |
| 18 | subsection or that no divestment of any company is required    |
| 19 | for less than fair value. For any cessation of divestment,     |
| 20 | reinvestment, or subsequent ongoing investment authorized by   |
| 21 | this act, the public fund shall provide a written report to    |
| 22 | each member of the Board of Trustees of the State Board of     |
| 23 | Administration, the President of the Senate, and the Speaker   |
| 24 | of the House of Representatives in advance of initial          |
| 25 | reinvestment, updated semiannually thereafter as applicable,   |
| 26 | setting forth the reasons and justification, supported by      |
| 27 | clear and convincing evidence, for its decisions to cease      |
| 28 | divestment, reinvest, or remain invested in companies having   |
| 29 | scrutinized active business operations. This act does not      |
| 30 | apply to reinvestment in companies on the grounds that they    |
| 31 | have ceased to have scrutinized active business operations.    |
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| 1  | Section 3. If any provision of this act or its  |
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| 2  | application to any person or circumstance is held invalid, the  |
| 3  | invalidity does not affect other provisions or applications of  |
| 4  | the act that can be given effect without the invalid provision  |
| 5  | or application, and to this end the provisions of this act are  |
| 6  | severable. The Legislature hereby declares that it would have   |
| 7  | passed this act and each provision of this act, irrespective  |
| 8  | of the fact that any one or more provisions of this act might   |
| 9  | be declared invalid, illegal, unenforceable or  |
| 10 | unconstitutional, including, but not limited to, each of the  |
| 11 | engagement, divestment, and prohibition provisions of this  |
| 12 | act.  |
| 13 | Section 4. This act shall take effect upon becoming a   |
| 14 | law.  |
| 15 |   |
| 16 | STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN<br>COMMITTEE SUBSTITUTE FOR   |
| 17 | <u>SB 2142</u>  |
| 18 |   |
| 19 | The Committee Substitute provides recognition of more specific actions by federal authorities for a determination of the      |
| 20 | expiration of the act. It exempts all funds managed by the<br>Board of Administration other than those involving the defined  |
| 21 | benefit plan of the Florida Retirement System, and it<br>restricts divestment actions to only direct securities, thus         |
| 22 | exempting private equity funds, and other indirect holdings.<br>The bill eliminates an original provision giving the Attorney |
| 23 | General specific enforcement powers.  |
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