Florida Senate - 2007

SB 2166

By the Committee on Ethics and Elections; and Senators Constantine, Rich, Justice, Jones, Atwater and Alexander

582-611D-07

1	A bill to be entitled
2	An act relating to the code of ethics for
3	public officers and employees; amending s.
4	112.312, F.S.; redefining the term "business
5	entity" to include a company; amending s.
6	112.3143, F.S.; modifying the disclosure
7	requirements for a state officer when voting in
8	an official capacity; modifying the disclosure
9	requirements for an appointed state officer
10	participating in certain matters; creating an
11	exception for a state officer when the
12	officer's principal is an agency as defined in
13	s. 112.312(2), F.S.; modifying the disclosure
14	requirements for a local officer when
15	prohibited from voting; prohibiting a local
16	officer from participating in any matter
17	involving certain special benefits; creating
18	exceptions; amending s. 112.3145, F.S.;
19	redefining the term "local officer" to include
20	an appointed member of the board of a community
21	redevelopment agency, a finance director of a
22	local government or other political
23	subdivision, and certain special masters for a
24	political subdivision; requiring a financial
25	interest statement to show the statutory method
26	used to disclose a reporting individual's
27	financial interests; amending s. 112.3148,
28	F.S.; redefining the term "procurement
29	employee"; prohibiting a reporting individual
30	or procurement employee from soliciting a gift
31	from certain vendors; prohibiting such

1	individual or employee from knowingly accepting
2	a gift in excess of a specified value from
3	certain vendors; prohibiting certain vendors
4	from making such a gift to such individual or
5	employee; amending s. 112.3149, F.S.;
б	redefining the term "procurement employee";
7	prohibiting a reporting individual or
8	procurement employee from knowingly accepting
9	an honorarium from certain vendors; prohibiting
10	certain vendors from giving an honorarium to
11	such individual or employee; amending s.
12	112.3215, F.S.; requiring that the Ethics
13	Commission investigate complaints alleging
14	prohibited expenditures; providing for the
15	investigation of lobbyists and principals under
16	certain circumstances; requiring that a fine be
17	assessed against a person who fails to provide
18	required information or who provides false
19	information; creating s. 112.3136, F.S.;
20	specifying standards of conduct for officers
21	and employees of entities serving as the chief
22	administrative officer of a political
23	subdivision; amending s. 112.317, F.S.;
24	providing for penalties to be imposed against
25	persons other than lobbyists or public officers
26	and employees; amending s. 112.324, F.S.;
27	providing for the commission to report to the
28	Governor violations involving persons other
29	than lobbyists or public officers and
30	employees; amending s. 411.01, F.S., relating
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1 to school readiness programs; conforming a 2 cross-reference; providing an effective date. 3 4 Be It Enacted by the Legislature of the State of Florida: 5 6 Section 1. Subsection (5) of section 112.312, Florida 7 Statutes, is amended to read: 8 112.312 Definitions.--As used in this part and for purposes of the provisions of s. 8, Art. II of the State 9 10 Constitution, unless the context otherwise requires: (5) "Business entity" means any corporation, <u>company</u>, 11 12 partnership, limited partnership, proprietorship, firm, 13 enterprise, franchise, association, self-employed individual, or trust, whether fictitiously named or not, doing business in 14 this state. 15 Section 2. Section 112.3143, Florida Statutes, is 16 17 amended to read: 112.3143 Voting conflicts.--18 (1) As used in this section: 19 (a) "Public officer" includes any person elected or 20 21 appointed to hold office in any agency, including any person 22 serving on an advisory body. 23 (b) "Relative" means any father, mother, son, daughter, husband, wife, brother, sister, father-in-law, 2.4 mother-in-law, son-in-law, or daughter-in-law. 25 (2) <u>A No</u> state public officer is <u>not</u> prohibited from 26 voting in an official capacity on any matter. However, any 27 2.8 state public officer voting in an official capacity upon any measure that which would inure to the officer's special 29 private gain or loss; that which he or she knows would inure 30 to the special private gain or loss of any principal by whom 31

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1	the officer is retained or to the parent organization or
2	subsidiary of a corporate principal by which the officer is
3	retained, other than an agency as defined in s. 112.312(2); or
4	that which the officer knows would inure to the special
5	private gain or loss of a relative or business associate of
б	the public officer shall, within 15 days after the vote
7	occurs, disclose the nature of <u>all of his or her interests in</u>
8	the matter, and disclose the nature of all of the interests of
9	his or her principals, relatives, or business associates which
10	<u>are known to him or her,</u> his or her interest as a public
11	record in a memorandum filed with the person responsible for
12	recording the minutes of the meeting, who shall incorporate
13	the memorandum in the minutes.
14	(3) An appointed state public officer may not
15	participate in any matter that would inure to the officer's
16	special private gain or loss; that the officer knows would
17	inure to the special private gain or loss of any principal by
18	whom he or she is retained or to the parent organization or
19	subsidiary of a corporate principal by which he or she is
20	retained, other than an agency as defined in s. 112.312(2); or
21	that he or she knows would inure to the special private gain
22	or loss of a relative or business associate of the public
23	officer, without first disclosing the nature of his or her
24	interest in the matter.
25	(a) Such disclosure, indicating the nature of all of
26	his or her interests in the matter and disclosing the nature
27	of all of the interests of the principals, relatives, or
28	<u>business associates which are known to him or her, shall be</u>
29	made in a written memorandum and filed with the person
30	responsible for recording the minutes of the meeting before
31	the meeting in which consideration of the matter will take

1 place, and shall be incorporated into the minutes. Any such 2 memorandum becomes a public record upon filing, shall immediately be provided to the other members of the agency, 3 4 and shall be read publicly at the next meeting held subsequent to the filing of this written memorandum. 5 б (b) If disclosure is not made before the meeting or if 7 any conflict is unknown before the meeting, the disclosure 8 shall be made orally at the meeting when it becomes known that a conflict exists. The written memorandum disclosing the 9 10 nature of the conflict must be filed within 15 days after the oral disclosure with the person responsible for recording the 11 12 minutes of the meeting and shall be incorporated into the 13 minutes of the meeting at which the oral disclosure was made. Any such memorandum becomes a public record upon filing, shall 14 immediately be provided to the other members of the agency, 15 and shall be read publicly at the next meeting held subsequent 16 17 to the filing of this written memorandum. 18 (4) (3) (a) <u>A</u> No county, municipal, or other local public officer may not shall vote in an official capacity upon 19 any measure that which would inure to his or her special 20 21 private gain or loss; that which he or she knows would inure 22 to the special private gain or loss of any principal by whom 23 he or she is retained or to the parent organization or subsidiary of a corporate principal by which he or she is 2.4 25 retained, other than an agency as defined in s. 112.312(2); or that which he or she knows would inure to the special private 26 27 gain or loss of a relative or business associate of the public 2.8 officer. Such public officer shall, before prior to the vote 29 is being taken, publicly state to the assembly the nature of all of the officer's interests interest in the matter, and all 30 of the interests in the matter of his or her principals, 31

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1	relatives, or business associates which are known to him or
2	her, from which he or she is abstaining from voting and,
3	within 15 days after the vote occurs, disclose the nature of
4	all of his or her interests in the matter, and disclose the
5	nature of all of the interests of his or her principals,
6	relatives, or business associates which are known to him or
7	<u>her,</u> his or her interest as a public record in a memorandum
8	filed with the person responsible for recording the minutes of
9	the meeting, who shall incorporate the memorandum in the
10	minutes.
11	(b) However, a commissioner of a community
12	redevelopment agency created or designated pursuant to s.
13	163.356 or s. 163.357, or an officer of an independent special
14	tax district elected on a one-acre, one-vote basis, is not
15	prohibited from voting, when voting in <u>that</u> said capacity.
16	(4) No appointed public officer shall participate in
17	any matter which would inure to the officer's special private
18	gain or loss; which the officer knows would inure to the
19	special private gain or loss of any principal by whom he or
20	she is retained or to the parent organization or subsidiary of
21	a corporate principal by which he or she is retained; or which
22	he or she knows would inure to the special private gain or
23	loss of a relative or business associate of the public
24	officer, without first disclosing the nature of his or her
25	interest in the matter.
26	(a) Such disclosure, indicating the nature of the
27	conflict, shall be made in a written memorandum filed with the
28	person responsible for recording the minutes of the meeting,
29	prior to the meeting in which consideration of the matter will
30	take place, and shall be incorporated into the minutes. Any
31	such memorandum shall become a public record upon filing,
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1 shall immediately be provided to the other members of the 2 agency, and shall be read publicly at the next meeting held subsequent to the filing of this written memorandum. 3 4 (b) In the event that disclosure has not been made prior to the meeting or that any conflict is unknown prior to 5 6 the meeting, the disclosure shall be made orally at the 7 meeting when it becomes known that a conflict exists. A written memorandum disclosing the nature of the conflict shall 8 then be filed within 15 days after the oral disclosure with 9 10 the person responsible for recording the minutes of the meeting and shall be incorporated into the minutes of the 11 12 meeting at which the oral disclosure was made. Any such 13 memorandum shall become a public record upon filing, shall immediately be provided to the other members of the agency, 14 and shall be read publicly at the next meeting held subsequent 15 to the filing of this written memorandum. 16 17 (5) A county, municipal, or other local public officer 18 may not participate in any matter that would inure to the 19 officer's special private gain or loss or to that of any principal by whom he or she is retained, or to the parent 20 21 organization or subsidiary of a corporate principal by which he or she is retained, other than an agency as defined in s. 2.2 23 112.312(2), or that he or she knows would inure to the special private gain or loss of a relative or business associate of 2.4 the public officer. However, a commissioner of a community 25 redevelopment agency created or designated under s. 163.356 or 26 27 s. 163.357, or an officer of an independent special tax 2.8 district who is elected on a one-acre, one-vote basis, is not prohibited from participating in a matter in which he or she 29 30 has a voting conflict of interest as provided in this section. 31

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1 (6)(c) For purposes of this section subsection, the 2 term "participate" means any attempt to influence the decision by oral or written communication, whether made by the officer 3 or at the officer's direction. 4 (7) (5) Whenever a public officer or former public 5 6 officer is being considered for appointment or reappointment 7 to public office, the appointing body shall consider the number and nature of the memoranda of conflict previously 8 filed under this section by the said officer. 9 10 Section 3. Paragraph (a) of subsection (1) and subsection (3) of section 112.3145, Florida Statutes, are 11 12 amended to read: 112.3145 Disclosure of financial interests and clients 13 represented before agencies. --14 (1) For purposes of this section, unless the context 15 otherwise requires, the term: 16 17 (a) "Local officer" means: 1. Every person who is elected to office in any 18 political subdivision of the state, and every person who is 19 20 appointed to fill a vacancy for an unexpired term in such an 21 elective office. 22 2. Any appointed member of any of the following 23 boards, councils, commissions, authorities, or other bodies of any county, municipality, school district, independent special 2.4 district, or other political subdivision of the state: 25 a. The governing body of the political subdivision, if 26 27 appointed; 2.8 b. An expressway authority or transportation authority 29 established by general law; c. A community college or junior college district 30 board of trustees; 31

1 d. A board having the power to enforce local code 2 provisions; 3 e. A planning or zoning board, board of adjustment, board of appeals, community redevelopment agency board, or 4 other board having the power to recommend, create, or modify 5 6 land planning or zoning within the political subdivision, 7 except for citizen advisory committees, technical coordinating 8 committees, and such other groups who only have the power to make recommendations to planning or zoning boards; 9 10 f. A pension board or retirement board having the power to invest pension or retirement funds or the power to 11 12 make a binding determination of one's entitlement to or amount 13 of a pension or other retirement benefit; or g. Any other appointed member of a local government 14 board who is required to file a statement of financial 15 interests by the appointing authority or the enabling 16 17 legislation, ordinance, or resolution creating the board. 3. Any person holding one or more of the following 18 positions: mayor; county or city manager; chief administrative 19 20 employee of a county, municipality, or other political 21 subdivision; county or municipal attorney; finance director of 22 a county, municipality, or other political subdivisions; chief 23 county or municipal building code inspector; county or municipal water resources coordinator; county or municipal 2.4 pollution control director; county or municipal environmental 25 26 control director; county or municipal administrator, with 27 power to grant or deny a land development permit; chief of 2.8 police; fire chief; municipal clerk; district school superintendent; community college president; district medical 29 examiner; special master for a political subdivision who has 30 the authority to determine or adjudicate any personal or 31

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1 property rights, duties, or obligations; or purchasing agent having the authority to make any purchase exceeding the 2 threshold amount provided for in s. 287.017 for CATEGORY ONE, 3 on behalf of any political subdivision of the state or any 4 entity thereof. 5 б (3) The statement of financial interests for state 7 officers, specified state employees, local officers, and 8 persons seeking to qualify as candidates for state or local office shall be filed even if the reporting person holds no 9 financial interests requiring disclosure, in which case the 10 statement shall be marked "not applicable." Otherwise, the 11 12 statement of financial interests, which must be specified on 13 the reporting form, shall include, at the filer's option, either: 14 (a)1. All sources of income in excess of 5 percent of 15 the gross income received during the disclosure period by the 16 17 person in his or her own name or by any other person for his 18 or her use or benefit, excluding public salary. However, this shall not be construed to require disclosure of a business 19 partner's sources of income. The person reporting shall list 20 21 such sources in descending order of value with the largest 22 source first; 23 2. All sources of income to a business entity in excess of 10 percent of the gross income of a business entity 2.4 in which the reporting person held a material interest and 25 from which he or she received an amount which was in excess of 26 27 10 percent of his or her gross income during the disclosure 2.8 period and which exceeds \$1,500. The period for computing the 29 gross income of the business entity is the fiscal year of the business entity which ended on, or immediately prior to, the 30 end of the disclosure period of the person reporting; 31

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1	3. The location or description of real property in
2	this state, except for residences and vacation homes, owned
3	directly or indirectly by the person reporting, when such
4	person owns in excess of 5 percent of the value of such real
5	property, and a general description of any intangible personal
б	property worth in excess of 10 percent of such person's total
7	assets. For the purposes of this paragraph, indirect
8	ownership does not include ownership by a spouse or minor
9	child; and
10	4. Every individual liability that equals more than
11	the reporting person's net worth; or
12	(b)1. All sources of gross income in excess of \$2,500
13	received during the disclosure period by the person in his or
14	her own name or by any other person for his or her use or
15	benefit, excluding public salary. However, this shall not be
16	construed to require disclosure of a business partner's
17	sources of income. The person reporting shall list such
18	sources in descending order of value with the largest source
19	first;
20	2. All sources of income to a business entity in
21	excess of 10 percent of the gross income of a business entity
22	in which the reporting person held a material interest and
23	from which he or she received gross income exceeding \$5,000
24	during the disclosure period. The period for computing the
25	gross income of the business entity is the fiscal year of the
26	business entity which ended on, or immediately prior to, the
27	end of the disclosure period of the person reporting;
28	3. The location or description of real property in
29	this state, except for residence and vacation homes, owned
30	directly or indirectly by the person reporting, when such
31	person owns in excess of 5 percent of the value of such real
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property, and a general description of any intangible personal 1 2 property worth in excess of \$10,000. For the purpose of this paragraph, indirect ownership does not include ownership by a 3 spouse or minor child; and 4 5 4. Every liability in excess of \$10,000. б Section 4. Paragraph (e) of subsection (2), subsection 7 (3), subsection (4), and paragraph (a) of subsection (5) of 8 section 112.3148, Florida Statutes, are amended to read: 9 112.3148 Reporting and prohibited receipt of gifts by individuals filing full or limited public disclosure of 10 financial interests and by procurement employees .--11 12 (2) As used in this section: 13 (e) "Procurement employee" means any employee of an officer, department, board, commission, or council, or agency 14 of the executive branch or judicial branch of state government 15 who has participated in the preceding 12 months participates 16 17 through decision, approval, disapproval, recommendation, 18 preparation of any part of a purchase request, influencing the content of any specification or procurement standard, 19 rendering of advice, investigation, or auditing or in any 20 21 other advisory capacity in the procurement of contractual 22 services or commodities as defined in s. 287.012, if the cost 23 of such services or commodities exceeds\$10,000\$1,000 in any fiscal year. 2.4 (3) A reporting individual or procurement employee is 25 prohibited from soliciting any gift from a political committee 26 27 or committee of continuous existence, as defined in s. 2.8 106.011, from a vendor doing business with the reporting individual's or procurement employee's agency, or from a 29 lobbyist who lobbies the reporting individual's or procurement 30 employee's agency, or the partner, firm, employer, or 31

1 principal of such lobbyist, where such gift is for the 2 personal benefit of the reporting individual or procurement employee, another reporting individual or procurement 3 employee, or any member of the immediate family of a reporting 4 5 individual or procurement employee. 6 (4) A reporting individual or procurement employee or 7 any other person on his or her behalf is prohibited from 8 knowingly accepting, directly or indirectly, a gift from a 9 political committee or committee of continuous existence, as defined in s. 106.011, from a vendor doing business with the 10 reporting individual's or procurement employee's agency, or 11 12 from a lobbyist who lobbies the reporting individual's or 13 procurement employee's agency, or directly or indirectly on behalf of the partner, firm, employer, or principal of a 14 lobbyist, if he or she knows or reasonably believes that the 15 16 gift has a value in excess of \$100; however, such a gift may 17 be accepted by such person on behalf of a governmental entity 18 or a charitable organization. If the gift is accepted on behalf of a governmental entity or charitable organization, 19 the person receiving the gift shall not maintain custody of 20 21 the gift for any period of time beyond that reasonably 22 necessary to arrange for the transfer of custody and ownership 23 of the gift. 2.4 (5)(a) A political committee or a committee of 25 continuous existence, as defined in s. 106.011; a vendor doing business with the reporting individual's or procurement 26 employee's agency; a lobbyist who lobbies a reporting 27 2.8 individual's or procurement employee's agency; the partner, 29 firm, employer, or principal of a lobbyist; or another on behalf of the lobbyist or partner, firm, principal, or 30 employer of the lobbyist is prohibited from giving, either 31

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1 directly or indirectly, a gift that has a value in excess of 2 \$100 to the reporting individual or procurement employee or any other person on his or her behalf; however, such person 3 may give a gift having a value in excess of \$100 to a 4 reporting individual or procurement employee if the gift is 5 6 intended to be transferred to a governmental entity or a 7 charitable organization. Section 5. Paragraph (e) of subsection (1), and 8 subsections (3) and (4) of section 112.3149, Florida Statutes, 9 10 are amended to read: 112.3149 Solicitation and disclosure of honoraria.--11 12 (1) As used in this section: 13 (e) "Procurement employee" means any employee of an officer, department, board, commission, or council, or agency 14 of the executive branch or judicial branch of state government 15 who has participated in the preceding 12 months participates 16 17 through decision, approval, disapproval, recommendation, 18 preparation of any part of a purchase request, influencing the content of any specification or procurement standard, 19 rendering of advice, investigation, or auditing or in any 20 21 other advisory capacity in the procurement of contractual 22 services or commodities as defined in s. 287.012, if the cost 23 of such services or commodities exceeds\$10,000\$1,000 in any fiscal year. 2.4 (3) A reporting individual or procurement employee is 25 prohibited from knowingly accepting an honorarium from a 26 27 political committee or committee of continuous existence, as 2.8 defined in s. 106.011, from a vendor doing business with the reporting individual's or procurement employee's agency, from 29 30 a lobbyist who lobbies the reporting individual's or 31

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1 procurement employee's agency, or from the employer, 2 principal, partner, or firm of such a lobbyist. (4) A political committee or committee of continuous 3 4 existence, as defined in s. 106.011, a vendor doing business 5 with the reporting individual's or procurement employee's б agency, a lobbyist who lobbies a reporting individual's or 7 procurement employee's agency, or the employer, principal, 8 partner, or firm of such a lobbyist is prohibited from giving an honorarium to a reporting individual or procurement 9 10 employee. Section 6. Subsection (8) of section 112.3215, Florida 11 12 Statutes, is amended, present subsections (11), (12), (13), 13 and (14) of that section are redesignated as subsections (12), (13), (14), and (15), respectively, and a new subsection (11) 14 is added to that section, to read: 15 112.3215 Lobbying before the executive branch or the 16 17 Constitution Revision Commission; registration and reporting; 18 investigation by commission .--(8)(a) The commission shall investigate every sworn 19 complaint that is filed with it alleging that a person covered 20 21 by this section has failed to register, has failed to submit a 22 compensation report, has made a prohibited expenditure, or has 23 knowingly submitted false information in any report or registration required in this section. 2.4 (b) All proceedings, the complaint, and other records 25 relating to the investigation are confidential and exempt from 26 27 the provisions of s. 119.07(1) and s. 24(a), Art. I of the 2.8 State Constitution, and any meetings held pursuant to an 29 investigation are exempt from the provisions of s. 286.011(1) and s. 24(b), Art. I of the State Constitution either until 30 the alleged violator requests in writing that such 31

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1 investigation and associated records and meetings be made 2 public or until the commission determines, based on the investigation, whether probable cause exists to believe that a 3 violation has occurred. 4 5 (c) The commission shall investigate any lobbying б firm, lobbyist, principal, agency, officer, or employee upon 7 receipt of information from a sworn complaint or from a random 8 audit of lobbying reports indicating a possible violation 9 other than a late-filed report. (d) Records relating to an audit conducted pursuant to 10 this section or an investigation conducted pursuant to this 11 12 section or s. 112.32155 are confidential and exempt from s. 13 119.07(1) and s. 24(a), Art. I of the State Constitution, and any meetings held pursuant to such an investigation or at 14 which such an audit is discussed are exempt from s. 286.011 15 and s. 24(b), Art. I of the State Constitution either until 16 17 the lobbying firm requests in writing that such investigation 18 and associated records and meetings be made public or until the commission determines there is probable cause that the 19 audit reflects a violation of the reporting laws. This 20 21 paragraph is subject to the Open Government Sunset Review Act 22 in accordance with s. 119.15 and shall stand repealed on 23 October 2, 2011, unless reviewed and saved from repeal through 2.4 reenactment by the Legislature. (11) Any person who is required to be registered or to 25 provide information under this section or under rules 26 27 established pursuant to this section and who knowingly fails 2.8 to disclose any material fact that is required by this section or by rules established pursuant to this section, or who 29 knowingly provides false information on any report required by 30 this section or by rules established pursuant to this section, 31

1 commits a noncriminal infraction, punishable by a fine not to 2 exceed \$5,000. Such penalty is in addition to any other penalty assessed by the Governor and Cabinet pursuant to 3 subsection (10). 4 5 Section 7. Section 112.3136, Florida Statutes, is б created to read: 7 112.3136 Standards of conduct for officers and employees of entities serving as chief administrative officer 8 of political subdivisions. -- The officers, directors, and chief 9 10 executive officer of a corporation, partnership, or other business entity that is serving as the chief administrative or 11 12 executive officer or employee of a political subdivision, and 13 any business entity employee who is acting as the chief administrative or executive officer or employee of the 14 political subdivision, are public officers and employees who 15 are subject to the following standards of conduct of this 16 17 part: 18 (1) Section 112.313, and their "agency" is the political subdivision that they serve; however, the contract 19 under which the business entity serves as chief executive or 2.0 21 administrative officer of the political subdivision is not 2.2 deemed to violate s. 112.313(3). 23 (2) Section 112.3145, as a "local officer." (3) Sections 112.3148 and 112.3149, as a "reporting 2.4 individual." 25 Section 8. Paragraph (e) is added to subsection (1) of 26 27 section 112.317, Florida Statutes, to read: 2.8 112.317 Penalties.--29 (1) Violation of any provision of this part, including, but not limited to, any failure to file any 30 disclosures required by this part or violation of any standard 31 17

1 of conduct imposed by this part, or violation of any provision 2 of s. 8, Art. II of the State Constitution, in addition to any criminal penalty or other civil penalty involved, shall, under 3 applicable constitutional and statutory procedures, constitute 4 5 grounds for, and may be punished by, one or more of the 6 following: 7 (e) In the case of a person who is subject to the 8 standards of this part, other than a lobbyist or lobbying firm under s. 112.3215 for a violation of s. 112.3215, but who is 9 10 not a public officer or employee: 1. Public censure and reprimand. 11 12 A civil penalty not to exceed \$10,000. 2. 13 3. Restitution of any pecuniary benefits received because of the violation committed. The commission may 14 recommend that the restitution penalty be paid to the agency 15 of the person or to the General Revenue Fund. 16 17 Section 9. Paragraph (d) of subsection (8) of section 18 112.324, Florida Statutes, is amended to read: 112.324 Procedures on complaints of violations; public 19 records and meeting exemptions .--20 21 (8) If, in cases pertaining to complaints other than 22 complaints against impeachable officers or members of the 23 Legislature, upon completion of a full and final investigation by the commission, the commission finds that there has been a 2.4 violation of this part or of s. 8, Art. II of the State 25 26 Constitution, it shall be the duty of the commission to report 27 its findings and recommend appropriate action to the proper 2.8 disciplinary official or body as follows, and such official or 29 body shall have the power to invoke the penalty provisions of this part, including the power to order the appropriate 30 elections official to remove a candidate from the ballot for a 31

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1 violation of s. 112.3145 or s. 8(a) and (i), Art. II of the 2 State Constitution: 3 (d) Except as otherwise provided by this part, the Governor, in the case of any other public officer, public 4 employee, former public officer or public employee, candidate-5 6 or former candidate, or person who is not a public officer or 7 employee, other than lobbyists and lobbying firms under s. 112.3215 for violations of s. 112.3215. 8 Section 10. Paragraph (a) of subsection (5) of section 9 411.01, Florida Statutes, is amended to read: 10 411.01 School readiness programs; early learning 11 12 coalitions.--13 (5) CREATION OF EARLY LEARNING COALITIONS.--(a) Early learning coalitions.--14 1. The Agency for Workforce Innovation shall establish 15 the minimum number of children to be served by each early 16 17 learning coalition through the coalition's school readiness 18 program. The Agency for Workforce Innovation may only approve school readiness plans in accordance with this minimum number. 19 The minimum number must be uniform for every early learning 20 21 coalition and must: 22 a. Permit 30 or fewer coalitions to be established; 23 and b. Require each coalition to serve at least 2,000 2.4 children based upon the average number of all children served 25 per month through the coalition's school readiness program 26 27 during the previous 12 months. 28 The Agency for Workforce Innovation shall adopt procedures for 29 merging early learning coalitions, including procedures for 30 the consolidation of merging coalitions, and for the early 31 19

1 termination of the terms of coalition members which are 2 necessary to accomplish the mergers. Each early learning coalition must comply with the merger procedures and shall be 3 organized in accordance with this subparagraph by April 1, 4 2005. By June 30, 2005, each coalition must complete the 5 6 transfer of powers, duties, functions, rules, records, 7 personnel, property, and unexpended balances of 8 appropriations, allocations, and other funds to the successor coalition, if applicable. 9 10 2. If an early learning coalition would serve fewer children than the minimum number established under 11 12 subparagraph 1., the coalition must merge with another county 13 to form a multicounty coalition. However, the Agency for Workforce Innovation may authorize an early learning coalition 14 to serve fewer children than the minimum number established 15 16 under subparagraph 1., if: 17 a. The coalition demonstrates to the Agency for 18 Workforce Innovation that merging with another county or multicounty region contiguous to the coalition would cause an 19 extreme hardship on the coalition; 20 21 b. The Agency for Workforce Innovation has determined 22 during the most recent annual review of the coalition's school 23 readiness plan, or through monitoring and performance evaluations conducted under paragraph (4)(1), that the 2.4 coalition has substantially implemented its plan and 25 substantially met the performance standards and outcome 26 measures adopted by the agency; and 27 28 c. The coalition demonstrates to the Agency for Workforce Innovation the coalition's ability to effectively 29 30 and efficiently implement the Voluntary Prekindergarten Education Program. 31

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1 2 If an early learning coalition fails or refuses to merge as required by this subparagraph, the Agency for Workforce 3 Innovation may dissolve the coalition and temporarily contract 4 with a qualified entity to continue school readiness and 5 6 prekindergarten services in the coalition's county or 7 multicounty region until the coalition is reestablished 8 through resubmission of a school readiness plan and approval 9 by the agency. 10 3. Notwithstanding the provisions of subparagraphs 1. and 2., the early learning coalitions in Sarasota, Osceola, 11 12 and Santa Rosa Counties which were in operation on January 1, 2005, are established and authorized to continue operation as 13 independent coalitions, and shall not be counted within the 14 limit of 30 coalitions established in subparagraph 1. 15 4. Each early learning coalition shall be composed of 16 17 at least 18 members but not more than 35 members. The Agency for Workforce Innovation shall adopt standards establishing 18 within this range the minimum and maximum number of members 19 20 that may be appointed to an early learning coalition. These 21 standards must include variations for a coalition serving a 22 multicounty region. Each early learning coalition must comply 23 with these standards. 5. The Governor shall appoint the chair and two other 2.4 members of each early learning coalition, who must each meet 25 the same qualifications as private sector business members 26 27 appointed by the coalition under subparagraph 7. 28 6. Each early learning coalition must include the following members: 29 30 31

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1 a. A Department of Children and Family Services 2 district administrator or his or her designee who is authorized to make decisions on behalf of the department. 3 b. A district superintendent of schools or his or her 4 designee who is authorized to make decisions on behalf of the 5 6 district, who shall be a nonvoting member. 7 c. A regional workforce board executive director or 8 his or her designee. d. A county health department director or his or her 9 10 designee. e. A children's services council or juvenile welfare 11 12 board chair or executive director, if applicable, who shall be 13 a nonvoting member if the council or board is the fiscal agent of the coalition or if the council or board contracts with and 14 receives funds from the coalition. 15 f. An agency head of a local licensing agency as 16 17 defined in s. 402.302, where applicable. 18 g. A president of a community college or his or her designee. 19 h. One member appointed by a board of county 20 21 commissioners. 22 i. A central agency administrator, where applicable, 23 who shall be a nonvoting member. j. A Head Start director, who shall be a nonvoting 2.4 member. 25 k. A representative of private child care providers, 26 27 including family day care homes, who shall be a nonvoting 28 member. 1. A representative of faith-based child care 29 30 providers, who shall be a nonvoting member. 31

1	m. A representative of programs for children with
2	disabilities under the federal Individuals with Disabilities
3	Education Act, who shall be a nonvoting member.
4	7. Including the members appointed by the Governor
5	under subparagraph 5., more than one-third of the members of
6	each early learning coalition must be private sector business
7	members who do not have, and none of whose relatives as
8	defined in s. 112.3143 has, a substantial financial interest
9	in the design or delivery of the Voluntary Prekindergarten
10	Education Program created under part V of chapter 1002 or the
11	coalition's school readiness program. To meet this requirement
12	an early learning coalition must appoint additional members
13	from a list of nominees submitted to the coalition by a
14	chamber of commerce or economic development council within the
15	geographic region served by the coalition. The Agency for
16	Workforce Innovation shall establish criteria for appointing
17	private sector business members. These criteria must include
18	standards for determining whether a member or relative has a
19	substantial financial interest in the design or delivery of
20	the Voluntary Prekindergarten Education Program or the
21	coalition's school readiness program.
22	8. A majority of the voting membership of an early
23	learning coalition constitutes a quorum required to conduct
24	the business of the coalition.
25	9. A voting member of an early learning coalition may
26	not appoint a designee to act in his or her place, except as
27	otherwise provided in this paragraph. A voting member may send
28	a representative to coalition meetings, but that
29	representative does not have voting privileges. When a
30	district administrator for the Department of Children and
31	Family Services appoints a designee to an early learning
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coalition, the designee is the voting member of the coalition, 1 2 and any individual attending in the designee's place, 3 including the district administrator, does not have voting 4 privileges. 5 10. Each member of an early learning coalition is б subject to ss. 112.313, 112.3135, and 112.3143. For purposes 7 of <u>s. 112.3143(4)(a)</u> s. 112.3143(3)(a), each voting member is a local public officer who must abstain from voting when a 8 voting conflict exists. 9 10 11. For purposes of tort liability, each member or employee of an early learning coalition shall be governed by 11 12 s. 768.28. 13 12. An early learning coalition serving a multicounty region must include representation from each county. 14 15 13. Each early learning coalition shall establish terms for all appointed members of the coalition. The terms 16 17 must be staggered and must be a uniform length that does not exceed 4 years per term. Appointed members may serve a maximum 18 of two consecutive terms. When a vacancy occurs in an 19 appointed position, the coalition must advertise the vacancy. 20 21 Section 11. This act shall take effect January 1, 2008. 22 23 2.4 25 26 27 28 29 30 31

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2 SENTE SUMMARY 3 Revises various provisions of the code of ethics for public officers and employees. Redefines the term state or local public officer disclose the known interests of his or her principals, relatives, or business associates when voting in an official capacity. 6 Redefines the term "local officer" to include an appointed member of the board of a community revise the types of employees included within that government, and a special master for a political government, employee from soliciting a gift, or accepting adfinition. Prohibits a reporting individual or procurement employee. Requires that the Ethics for the investigation of lobbyists and principals under doing business with the individual's or employee's such individual or employee. Requires that the Ethics for the investigation of lobbyists and principals under against a person who fails to provide required against a berving as the chief administrative officer of a political subdivision. (See bill for details.) 10 21 22 23 24 25 26 27 28 29 29 29 30 31 32 34 35 36 36 37 38 39 49 40	1	* * * * * * * * * * * * * * * * * * * *
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