

Bill No. SB 2182

Barcode 293894

CHAMBER ACTION

Senate

House

1  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24  
25  
26  
27  
28  
29  
30  
31

.  
. .  
. .  
. .  
. .  
. .

---

The Committee on Health Policy (Saunders) recommended the following amendment:

**Senate Amendment (with title amendment)**

On page 5, line 6, through  
page 11, line 21, delete those lines

and insert: by a hospital or the Department of Health which have been approved for such status after July 1, 2007, are not exempt from the surplus and other financial requirements of part I of chapter 641. Provider service networks not operated by a hospital or the Department of Health which were approved on or before July 1, 2007, shall be required by the agency to comply with the surplus and other financial requirements of part I of chapter 641 before July 1, 2010. For provider service networks not operated by a hospital or the Department of Health which seek compliance with this paragraph, the minimum surplus amount is the greater of \$3 million, 10 percent of total liabilities, or 2 percent of total annualized premium, notwithstanding part I of chapter 641. Medicaid recipients assigned to a provider service network shall be

Bill No. SB 2182

Barcode 293894

1 chosen equally from those who would otherwise have been  
2 assigned to prepaid plans and MediPass. The agency is  
3 authorized to seek federal Medicaid waivers as necessary to  
4 implement the provisions of this section. Any contract  
5 previously awarded to a provider service network operated by a  
6 hospital pursuant to this subsection shall remain in effect  
7 for a period of 3 years following the current contract  
8 expiration date, regardless of any contractual provisions to  
9 the contrary. A provider service network is a network  
10 established or organized and operated by a health care  
11 provider, or group of affiliated health care providers,  
12 including minority physician networks and emergency room  
13 diversion programs that meet the requirements of s. 409.91211,  
14 which provides a substantial proportion of the health care  
15 items and services under a contract directly through the  
16 provider or affiliated group of providers and may make  
17 arrangements with physicians or other health care  
18 professionals, health care institutions, or any combination of  
19 such individuals or institutions to assume all or part of the  
20 financial risk on a prospective basis for the provision of  
21 basic health services by the physicians, by other health  
22 professionals, or through the institutions. The health care  
23 providers must have a controlling interest in the governing  
24 body of the provider service network organization.

25 (49) The agency shall contract with established  
26 minority physician networks that provide services to  
27 historically underserved minority patients. The networks must  
28 provide cost-effective Medicaid services, comply with the  
29 requirements to be a MediPass provider, and provide their  
30 primary care physicians with access to data and other  
31 management tools necessary to assist them in ensuring the

Bill No. SB 2182

Barcode 293894

1 appropriate use of services, including inpatient hospital  
2 services and pharmaceuticals.

3 (a) The agency shall provide for the development and  
4 expansion of minority physician networks in each service area  
5 to provide services to Medicaid recipients who are eligible to  
6 participate under federal law and rules. The agency shall  
7 further require that each minority physician network that has  
8 been approved for designation or expansion after July 1, 2007,  
9 meet the requirements of part I of chapter 641 as a condition  
10 of such designation or expansion. Minority physician networks  
11 that were approved on or before July 1, 2007, shall be  
12 required by the agency to comply with the surplus and other  
13 financial requirements of part I of chapter 641 before July 1,  
14 2010. For minority physician networks that seek compliance  
15 with this paragraph, the minimum surplus amount is the greater  
16 of \$3 million, 10 percent of total liabilities, or 2 percent  
17 of total annualized premium, notwithstanding part I of chapter  
18 641.

19 (53)(a) The agency may not enter into a contract with  
20 a managed care plan that is eligible to receive an assignment  
21 of Medicaid recipients which is to be effective in any county  
22 if such contract would cause the county to contain fewer than  
23 20,000 recipients subject to mandatory Medicaid managed care  
24 enrollment per each managed care plan eligible to receive an  
25 assignment of Medicaid recipients residing in the county. For  
26 purposes of this subsection, the term "mandatory Medicaid  
27 managed care enrollment" has the same meaning as in s.  
28 409.9122, and the terms "managed care plan" and "assignment"  
29 have the same meaning as in s. 409.9122(2)(f), except that,  
30 for purposes of this subsection, the term "managed care plan"  
31 does not include a Children's Medical Services Network that is

Bill No. SB 2182

Barcode 293894

1 contracted under paragraph (4)(i) or an entity that is  
2 contracted to provide integrated long-term care services under  
3 subsection (5).

4 (b) A contract in effect before July 1, 2007, is not  
5 rendered invalid by paragraph (a) and may be renewed  
6 notwithstanding paragraph (a). However, paragraph (a) applies  
7 if such contract terminates or lapses after July 1, 2007.

8 (c) Paragraph (a) does not apply in a county  
9 containing fewer than two managed care plans eligible to  
10 receive assignments of Medicaid recipients residing in the  
11 county. This subsection does not prohibit the agency from  
12 contracting with at least two managed care plans per county  
13 which could otherwise be certified to contract for Medicaid  
14 services.

15 Section 2. Paragraph (e) of subsection (3) of section  
16 409.91211, Florida Statutes, is amended to read:

17 409.91211 Medicaid managed care pilot program.--

18 (3) The agency shall have the following powers,  
19 duties, and responsibilities with respect to the pilot  
20 program:

21 (e) To implement policies and guidelines for phasing  
22 in financial risk for approved provider service networks over  
23 a 3-year period. These policies and guidelines must include an  
24 option for a provider service network to be paid  
25 fee-for-service rates. For any provider service network  
26 established in a managed care pilot area, the option to be  
27 paid fee-for-service rates shall include a savings-settlement  
28 mechanism that is consistent with s. 409.912(44). This model  
29 shall be converted to a risk-adjusted capitated rate no later  
30 than the beginning of the fourth year of operation, and may be  
31 converted earlier at the option of the provider service

Bill No. SB 2182

Barcode 293894

1 network. For a provider service network not operated by a  
 2 hospital or the Department of Health which is approved by the  
 3 agency for designation after July 1, 2007, the applicant shall  
 4 meet the initial surplus and other financial requirements of  
 5 chapter 641. Provider service networks not operated by a  
 6 hospital or the Department of Health which were approved on or  
 7 before July 1, 2007, shall be required by the agency to comply  
 8 with the surplus and other financial requirements of part I of  
 9 chapter 641 before July 1, 2010. For provider service networks  
 10 not operated by a hospital or the Department of Health which  
 11 seek compliance with this paragraph, the minimum surplus  
 12 amount is the greater of \$3 million, 10 percent of total  
 13 liabilities, or 2 percent of total annualized premium,  
 14 notwithstanding part I of chapter 641. Federally qualified  
 15 health centers may be offered an opportunity to accept or  
 16 decline a contract to participate in any provider network for  
 17 prepaid primary care services.

18 Section 3. Subsections (1), (2), and (6) of section  
 19 641.225, Florida Statutes, are amended to read:

20 641.225 Surplus requirements.--

21 (1)(a) Until July 1, 2010, each health maintenance  
 22 organization receiving a certificate of authority on or before  
 23 July 1, 2007, shall at all times maintain a minimum surplus in  
 24 an amount that is the greater of \$1.5 million ~~\$1,500,000~~, or  
 25 10 percent of total liabilities, or 2 percent of total  
 26 annualized premium.

27 (b) After June 30, 2010, each health maintenance  
 28 organization receiving a certificate of authority on or before  
 29 July 1, 2007, shall at all times maintain a minimum surplus in  
 30 the amount of \$5 million, 10 percent of total liabilities, or  
 31 2 percent of total annualized premium, whichever is greater.

Bill No. SB 2182

Barcode 293894

1        (c) Each health maintenance organization receiving a  
 2 certificate of authority after July 1, 2007, shall at all  
 3 times maintain a minimum surplus in the amount of \$5 million,  
 4 10 percent of total liabilities, or 2 percent of total  
 5 annualized premium, whichever is greater.

6            (2) The office shall not issue a certificate of  
 7 authority, except as provided in subsection (3), unless the  
 8 health maintenance organization has a minimum surplus in an  
 9 amount that ~~which~~ is the greater of:

10            (a) Ten percent of their total liabilities based on  
 11 their startup projection as set forth in this part;

12            (b) Two percent of their total projected premiums  
 13 based on their startup projection as set forth in this part;  
 14 or

15            (c) Five million dollars ~~\$1,500,000~~, plus all startup  
 16 losses, excluding profits, projected to be incurred on their  
 17 startup projection until the projection reflects statutory net  
 18 profits for 12 consecutive months.

19            (6) In lieu of having any minimum surplus, the health  
 20 maintenance organization may provide a written guarantee to  
 21 assure payment of covered subscriber claims and all other  
 22 liabilities of the health maintenance organization, provided  
 23 that the written guarantee is made by a guaranteeing  
 24 organization which:

25            (a) Has been in operation for 5 years or more and has  
 26 a surplus, not including land, buildings, and equipment, of  
 27 the greater of \$5 million ~~\$2 million~~ or 2 times the minimum  
 28 surplus requirements of the health maintenance organization.  
 29 In any determination of the financial condition of the  
 30 guaranteeing organization, the definitions of assets,  
 31 liabilities, and surplus set forth in this part shall apply,

Bill No. SB 2182

Barcode 293894

1 except that investments in or loans to any organizations  
 2 guaranteed by the guaranteeing organization shall be excluded  
 3 from surplus. If the guaranteeing organization is sponsoring  
 4 more than one organization, the surplus requirement shall be  
 5 increased by a multiple equal to the number of such  
 6 organizations.

7 (b) Submits a guarantee that is approved by the office  
 8 as meeting the requirements of this part, provided that the  
 9 written guarantee contains a provision which requires that the  
 10 guarantee be irrevocable unless the guaranteeing organization  
 11 can demonstrate to the office that the cancellation of the  
 12 guarantee will not result in the insolvency of the health  
 13 maintenance organization and the office approves cancellation  
 14 of the guarantee.

15 (c) Initially submits its audited financial  
 16 statements, certified by an independent certified public  
 17 accountant, prepared in accordance with generally accepted  
 18 accounting principles, covering its two most current annual  
 19 accounting periods.

20 (d) Submits annually, within 3 months after the end of  
 21 its fiscal year, an audited financial statement certified by  
 22 an independent certified public accountant, prepared in  
 23 accordance with generally accepted accounting principles. The  
 24 office may, as it deems necessary, require quarterly financial  
 25 statements from the guaranteeing organization.

26 Section 4. Subsection (2) of section 641.2261, Florida  
 27 Statutes, is amended to read:

28 641.2261 Application of solvency requirements to  
 29 provider-sponsored organizations and Medicaid provider service  
 30 networks.--

31 (2) The solvency requirements of this part ~~in 42~~

Bill No. SB 2182

Barcode 293894

1 ~~C.F.R. s. 422.350, subpart H, and the solvency requirements~~  
2 ~~established in approved federal waivers pursuant to chapter~~  
3 ~~409 apply to a Medicaid provider service network not operated~~  
4 ~~by the Department of Health or a hospital licensed under~~  
5 ~~chapter 395 if the network was approved for designation as a~~  
6 ~~provider service network under chapter 409 after July 1, 2007.~~  
7 ~~The solvency requirements of this part must be applied on or~~  
8 ~~before July 1, 2010, to provider service networks not operated~~  
9 ~~by the Department of Health or a hospital which were approved~~  
10 ~~for designation on or before July 1, 2007. If at any time the~~  
11 ~~solvency requirements of subpart H of 42 C.F.R. 422.350 and~~  
12 ~~the solvency requirements established in approved federal~~  
13 ~~waivers under chapter 409 exceed the requirements of this~~  
14 ~~part, the federal requirements apply to provider service~~  
15 ~~networks not operated by the Department of Health or a~~  
16 ~~hospital licensed under chapter 395. The solvency requirements~~  
17 ~~of subpart H of 42 C.F.R. 422.350 and the solvency~~  
18 ~~requirements established in approved federal waivers under~~  
19 ~~chapter 409, rather than the solvency requirements of this~~  
20 ~~part, apply to a Medicaid provider service network operated by~~  
21 ~~a hospital licensed under chapter 395. rather than the~~  
22 ~~solvency requirements of this part.~~

23       Section 5. The Office of Insurance Regulation shall  
24 develop a plan to implement a Risk-Based-Capital (RBC) method  
25 of ensuring the financial stability and solvency of  
26 organizations regulated by part I of chapter 641, Florida  
27 Statutes, based on the recommendations of the National  
28 Association of Insurance Commissioners contained in its  
29 Risk-Based Capital (RBC) for Health Organizations Model Act,  
30 except that no less than \$5 million shall be required of  
31 health maintenance organizations for minimum surplus. The plan



Bill No. SB 2182

Barcode 293894

1 must ensure that such standards are phased in and fully in  
 2 effect by July 1, 2011. The office shall develop and submit  
 3 the RBC implementation plan, including implementing  
 4 legislation, to the President of the Senate, the Speaker of  
 5 the House of Representatives, the Governor, and the Chief  
 6 Financial Officer no later than January 1, 2008.

7  
 8 (Redesignate subsequent sections.)

9  
 10

11 ===== T I T L E   A M E N D M E N T =====

12 And the title is amended as follows:

13           On page 1, line 9, through  
 14           page 2, line 3, delete those lines

15

16 and insert:

17           networks not operated by a hospital or the  
 18           Department of Health are not exempt from  
 19           certain financial requirements; requiring such  
 20           provider service networks to comply with  
 21           certain financial requirements before a  
 22           specified date; specifying minimum surplus  
 23           amounts for such provider networks under  
 24           certain circumstances; requiring minority  
 25           physician networks to comply by a specified  
 26           date with certain financial requirements based  
 27           upon when each network was approved for  
 28           designation or expansion; specifying minimum  
 29           surplus amounts for minority physician networks  
 30           under certain circumstances; restricting the  
 31           agency's ability to contract with certain

Bill No. SB 2182

Barcode 293894

1 managed care plans under certain conditions;  
2 defining the terms "mandatory Medicaid managed  
3 care enrollment," "managed care plan," and  
4 "assignment"; providing certain limitations  
5 regarding contracts with managed care plans for  
6 assignments of Medicaid recipients; amending s.  
7 409.91211, F.S.; requiring certain provider  
8 service networks to meet certain financial  
9 requirements based upon when the network was  
10 approved by the agency for designation;  
11 specifying minimum surplus amounts for such  
12 provider service networks under certain  
13 circumstances; amending s. 641.225, F.S.;  
14 requiring health maintenance organizations to  
15 maintain a specified minimum surplus; amending  
16 s. 641.2261, F.S.; requiring Medicaid provider  
17 service networks to meet certain solvency  
18 requirements based upon certain criteria;  
19 requiring the Office of Insurance Regulation to  
20 develop a plan for a "Risk-Based-Capital"  
21 method concerning solvency of certain health  
22 maintenance organizations; specifying  
23 requirements concerning the contents of the  
24 plan; requiring the office to submit the plan,  
25 including implementing legislation, to the  
26 President of the Senate, the Speaker of the  
27 House of Representatives, the Governor, and the  
28 Chief Financial Officer by a time certain;

29  
30  
31