By the Committee on Military Affairs and Domestic Security; and Senators Deutch, Ring, Atwater, Gaetz, Margolis and Baker

583-2220-07

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A bill to be entitled An act relating to divestment of public funds related to Iran; providing definitions; requiring the State Board of Administration to identify all companies doing certain types of business in or with Iran in which public moneys are invested; requiring the board to create and maintain a Scrutinized Company List that names all such companies; requiring the board to periodically contact all scrutinized companies and encourage them to refrain from engaging in certain types of business in or with Iran; requiring the board to inform scrutinized companies of their status as a scrutinized company and to ask for clarification as to the nature of each company's business activities; providing that a company may be removed from the list under certain conditions; providing for reintroduction of a company onto the list; requiring the board to divest the company of all publicly traded securities of a scrutinized company under certain conditions; providing exceptions to the divestment requirement; prohibiting the board from acquiring securities of scrutinized companies that have active business operations; providing exceptions to the investment prohibition; providing an additional exception from the divestment requirement and the investment prohibition concerning certain indirect holdings in actively managed investment funds; requiring

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the board to request that the managers of such investment funds consider removing scrutinized companies from the fund or create a similar fund that excludes such companies; requiring the board to file a report to the Board of Trustees of the State Board of Administration and the Legislature within a specified period after creation of the Scrutinized Company List; requiring the annual filing of an updated report; requiring that all such reports be made available to the public; requiring that the report include certain information; providing for the expiration of the act; exempting the board from certain statutory or common law obligations; authorizing the board to cease divesting or to reinvest in certain scrutinized companies if the value of all assets under management by the board becomes equal to or less than a specified amount; requiring the board to file a written report to the Board of Trustees of the State Board of Administration and the Legislature before such reinvestment; requiring that the report contain certain information; requiring semiannual updates to such reports when applicable; providing for severability; providing an effective date. WHEREAS, a resolution of the United Nations Security Council imposes sanctions on Iran for its failure to suspend its uranium-enrichment activities, and

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WHEREAS, the United Nations Security Council voted 2 unanimously for an additional embargo on Iranian arms exports which is a freeze on assets abroad of an expanded list of individuals and companies involved in Iran's nuclear and 4 5 ballistic missile programs and calls for nations and 6 institutions to bar new grants or loans to Iran except for humanitarian and developmental purposes, and WHEREAS, Iran's financial ability to pay its debts to foreign entities involved in the petroleum-energy sector 10 amounting to more than \$20 million is put at risk by the Iran and Libya Sanctions Act embargo and sanctions, and 11 12 WHEREAS, foreign entities have invested in Iran's petroleum-energy sector despite United States and United Nations sanctions against Iran, and WHEREAS, all United States and foreign entities that have invested more than \$20 million in Iran's energy sector 16 since August 5, 1996, are subject to sanctions under United 18 States law pursuant to the Iran and Libya Sanctions Act of 1996, and WHEREAS, United States renewed the Iran and Libya 21 Sanctions Act of 1996 in 2001 and 2006, and 22 WHEREAS, while divestiture should be considered with 23 the intent to improve investment performance and, by the rules of prudence, fiduciaries must take into account all relevant substantive factors in arriving at an investment decision, and 25 WHEREAS, divestiture from markets that are vulnerable 26 to embargo, loan restrictions, and sanctions from the United 2.8 States and the international community, including the United Nations Security Council, is in accordance with the rules of 29 30 prudence, and

WHEREAS, the State of Florida is deeply concerned about 2 investments in publicly traded companies that have business activities in and ties to Iran's petroleum-energy sector as a 3 financial risk to the shareholders, and 4 WHEREAS, by investing in publicly traded companies 5 6 having ties to Iran's petroleum-energy sector, the Florida 7 State Board of Administration is putting the funds it oversees 8 at substantial financial risk, and WHEREAS, to protect Florida's assets, it is in the best 9 10 interest of the state to enact a statutory prohibition regarding the investments managed by the State Board of 11 12 Administration doing business in or with Iran's 13 petroleum-energy sector, NOW, THEREFORE, 14 Be It Enacted by the Legislature of the State of Florida: 15 16 17 Section 1. (1) DEFINITIONS.--As used in this act, the 18 term: (a) "Active business operations" means all business 19 operations that are not inactive business operations. 20 21 (b) "Business operations" means engaging in commerce in any form in Iran, including, but not limited to, 2.2 23 acquiring, developing, maintaining, owning, selling, possessing, leasing, or operating equipment, facilities, 2.4 personnel, products, services, personal property, real 2.5 26 property, or any other apparatus of business or commerce. (c) "Company" means any sole proprietorship, 27 2.8 organization, association, corporation, partnership, joint venture, limited partnership, limited liability partnership, 29 limited liability company, or other entity or business 30 association, including all wholly owned subsidiaries, 31

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majority-owned subsidiaries, parent companies, or affiliates 2 of such entities or business associations, which exists for the purpose of making profit. 3

- (d) "Complicit" means taking actions during any preceding 20-month period which have directly invested in the petroleum energy sector of Iran.
- (e) "Direct holdings" in a company means all securities of that company which are held directly by the Public Fund or in an account or fund in which the Public Fund owns all shares or interests.
- (f) "Inactive business operations" means the mere continued holding or renewal of rights to property previously operated for the purpose of generating revenues but not presently deployed for such purpose.
- (q) "Indirect holdings" in a company means all securities of that company which are held in an account or fund, such as a mutual fund, managed by one or more persons not employed by the Public Fund, in which the Public Fund owns shares or interests together with other investors not subject to the provisions of this act.
- (h) "Military equipment" means weapons, arms, military supplies, and equipment that readily may be used for military purposes, including, but not limited to, radar systems, military-grade transport vehicles, or supplies or services sold or provided directly or indirectly to any force actively participating in international terrorism. 26
 - (i) "Mineral-extraction activities" include exploring, extracting, processing, transporting, or wholesale selling or trading of elemental minerals or associated metal alloys or oxides (ore), including gold, copper, chromium, chromite, diamonds, iron, iron ore, silver, tungsten, uranium, and zinc,

as well as facilitating such activities, including, providing 2 supplies or services in support of such activities. (j) "Oil-related activities" include, but are not 3 4 limited to, owning rights to oil blocks; exporting, 5 extracting, producing, refining, processing, exploring for, 6 transporting, selling, or trading of oil; constructing, maintaining, or operating a pipeline, refinery, or other oil-field infrastructure; and facilitating such activities, 8 including providing supplies or services in support of such 9 10 activities, except that the mere retail sale of gasoline and related consumer products is not considered an oil-related 11 12 activity. (k) "Petroleum resources" means petroleum, petroleum 13 by-products, or natural gas. 14 (1) "Public Fund" means all funds, assets, trustees, 15 and other designates under the State Board of Administration. 16 (m) "Scrutinized company" means the company has 18 business operations that involve contracts with or provision of supplies or services to the Government of Iran, companies 19 in which the Government of Iran has any direct or indirect 2.0 21 equity share, consortiums or projects commissioned by the 2.2 Government of Iran, or companies involved in consortiums or 23 projects commissioned by the Government of Iran and: 1. More than 10 percent of the company's revenues or 2.4 assets linked to Iran involve oil-related activities or 2.5 mineral-extraction activities; less than 75 percent of the 26 2.7 company's revenues or assets linked to Iran involve contracts 2.8 with or provision of oil-related or mineral-extracting 29 products or services to the Government of Iran or a project or consortium created exclusively by that government; and the 30 company has failed to take substantial action; or 31

1	2. The company has, with actual knowledge, on or after
2	August 5, 1996, made an investment of \$20 million or more, or
3	any combination of investments of at least \$10 million each
4	which in the aggregate equals or exceeds \$20 million in any
5	12-month period, which directly or significantly contributes
6	to the enhancement of Iran's ability to develop petroleum
7	resources of Iran.
8	(n) "Substantial action" means adopting, publicizing,
9	and implementing a formal plan to cease scrutinized business
10	operations within 1 year and to refrain from any such new
11	business operations.
12	(2) IDENTIFICATION OF COMPANIES
13	(a) Within 90 days after the effective date of this
14	act, the Public Fund shall make its best efforts to identify
15	all scrutinized companies in which the Public Fund has direct
16	or indirect holdings or could possibly have such holdings in
17	the future. Such efforts include:
18	1. Reviewing and relying, as appropriate in the Public
19	Fund's judgment, on publicly available information regarding
20	companies having business operations in Iran, including
21	information provided by nonprofit organizations, research
22	firms, international organizations, and government entities;
23	2. Contacting asset managers contracted by the Public
24	Fund which invest in companies having business operations in
25	<u>Iran; or</u>
26	3. Contacting other institutional investors that have
27	divested from or engaged with companies that have business
28	operations in Iran.
29	(b) By the first meeting of the Public Fund following

30 the 90-day period described in paragraph (a), the Public Fund

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Т	shall assemble all scrutinized companies identified into a
2	"Scrutinized Companies List."
3	(c) The Public Fund shall update the Scrutinized
4	Companies List quarterly based on evolving information from,
5	among other sources, those listed in paragraph (a).
6	(3) REQUIRED ACTIONSThe Public Fund shall adhere to
7	the following procedure for companies on the Scrutinized
8	Companies List:
9	(a) Engagement
10	1. The Public Fund shall immediately determine the
11	companies on the Scrutinized Companies List in which the
12	Public Fund owns direct or indirect holdings.
13	2. For each company identified in this paragraph which
14	has only inactive business operations, the Public Fund shall
15	send a written notice informing the company of this act and
16	encouraging it to continue to refrain from initiating active
17	business operations in Iran until it is able to avoid
18	scrutinized business operations. The Public Fund shall
19	continue such correspondence semiannually.
20	3. For each company newly identified under this
21	paragraph which has active business operations, the Public
22	Fund shall send a written notice informing the company of its
23	scrutinized company status and that it may become subject to
24	divestment by the Public Fund. The notice must inform the
25	company of the opportunity to clarify its Iran-related
26	activities and encourage the company, within 90 days, to cease
27	its scrutinized business operations or convert such operations
28	to inactive business operations in order to avoid qualifying
29	for divestment by the Public Fund.
30	4. If, within 90 days after the Public Fund's first

31 engagement with a company pursuant to this paragraph, that

1	company ceases scrutinized business operations, the company
2	shall be removed from the Scrutinized Companies List and the
3	provisions of this act shall cease to apply to it unless it
4	resumes scrutinized business operations. If, within 90 days
5	after the Public Fund's first engagement, the company converts
6	its scrutinized active business operations to inactive
7	business operations, the company is subject to all provisions
8	relating thereto.
9	(b) Divestment
10	1. If, after 90 days following the Public Fund's first
11	engagement with a company pursuant to paragraph (a), the
12	company continues to have scrutinized active business
13	operations, and only while such company continues to have
14	scrutinized active business operations, the Public Fund shall
15	sell, redeem, divest, or withdraw all publicly traded
16	securities of the company, except as provided in paragraph
17	(d), from the Public Fund's assets under management within 12
18	months after the company's most recent appearance on the
19	Scrutinized Companies List.
20	2. If a company that ceased scrutinized active
21	business operations following engagement pursuant to paragraph
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	(a) resumes such operations, this paragraph immediately
23	(a) resumes such operations, this paragraph immediately applies, and the Public Fund shall send a written notice to
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	applies, and the Public Fund shall send a written notice to
24	applies, and the Public Fund shall send a written notice to the company. The company shall also be immediately
24 25	applies, and the Public Fund shall send a written notice to the company. The company shall also be immediately reintroduced onto the Scrutinized Companies List.
24 25 26	applies, and the Public Fund shall send a written notice to the company. The company shall also be immediately reintroduced onto the Scrutinized Companies List. (c) ProhibitionThe Public Fund may not acquire
24252627	applies, and the Public Fund shall send a written notice to the company. The company shall also be immediately reintroduced onto the Scrutinized Companies List. (c) ProhibitionThe Public Fund may not acquire securities of companies on the Scrutinized Companies List

31 Government affirmatively declares to be excluded from its

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present or any future federal sanctions regime relating to

Iran is not subject to divestment or the investment

prohibition pursuant to paragraphs (b) and (c).

(e) Excluded securities.--Notwithstanding the

(e) Excluded securities.--Notwithstanding the provisions of this act, paragraphs (b) and (c) do not apply to indirect holdings in actively managed investment funds.

However, the Public Fund shall submit letters to the managers of such investment funds containing companies that have scrutinized active business operations requesting that they consider removing such companies from the fund or create a similar actively managed fund having indirect holdings devoid of such companies. If the manager creates a similar fund, the Public Fund shall replace all applicable investments with investments in the similar fund in an expedited timeframe consistent with prudent investing standards. For the purposes of this section, a private equity fund is deemed to be an actively managed investment fund.

(4) REPORTING. --

(a) The Public Fund shall file a report to each member of the Board of Trustees of the State Board of Administration, the President of the Senate, and the Speaker of the House of Representatives which includes the Scrutinized Companies List within 30 days after the list is created. This report shall be made available to the public.

(b) Annually thereafter, the Public Fund shall file a report, which shall be made available to the public, to each member of the Board of Trustees of the State Board of

Administration, the President of the Senate, and the Speaker of the House of Representatives and send a copy of that report to the United States Presidential Special Envoy to Iran, or an appropriate designee or successor, which includes:

1	1. A summary of correspondence with companies engaged
2	by the Public Fund under subparagraphs (3)(a)2. and 3.;
3	2. All investments sold, redeemed, divested, or
4	withdrawn in compliance with paragraph (3)(b);
5	3. All prohibited investments under paragraph (3)(c);
6	<u>and</u>
7	4. Any progress made under paragraph (3)(e).
8	(5) EXPIRATION This act expires upon the occurrence
9	of any of the following:
10	(a) The United States revokes all sanctions imposed
11	against the Government of Iran;
12	(b) The Congress or President of the United States
13	declares that the Government of Iran has ceased to acquire
14	weapons of mass destruction and to support international
15	terrorism; or
16	(c) The Congress or President of the United States,
17	through legislation or executive order, declares that
18	mandatory divestment of the type provided for in this act
19	interferes with the conduct of United States foreign policy.
20	(6) OTHER LEGAL OBLIGATIONS With respect to actions
21	taken in compliance with this act, including all good faith
22	determinations regarding companies as required by this act,
23	the Public Fund is exempt from any conflicting statutory or
24	common law obligations, including any such obligations with
25	respect to choice of asset managers, investment funds, or
26	investments for the Public Fund's securities portfolios.
27	(7) REINVESTMENT IN CERTAIN COMPANIES HAVING
28	SCRUTINIZED ACTIVE BUSINESS OPERATIONS Notwithstanding any
29	other provision of this act to the contrary, the Public Fund
30	may cease divesting from certain scrutinized companies
31	pursuant to paragraph (3)(b) or reinvest in certain

1	scrutinized companies from which it divested pursuant to
2	paragraph (3)(b) if clear and convincing evidence shows that
3	the value of all assets under management by the Public Fund
4	becomes equal to or less than 99.50 percent, or 50 basis
5	points, of the hypothetical value of all assets under
6	management by the Public Fund assuming no divestment for any
7	company had occurred under paragraph (3)(b). Cessation of
8	divestment, reinvestment, or any subsequent ongoing investment
9	authorized by this act is limited to the minimum steps
10	necessary to avoid the contingency set forth in this
11	subsection. For any cessation of divestment, reinvestment, or
12	subsequent ongoing investment authorized by this act, the
13	Public Fund shall provide a written report to each member of
14	the Board of Trustees of the State Board of Administration,
15	the President of the Senate, and the Speaker of the House of
16	Representatives in advance of initial reinvestment, updated
17	semiannually thereafter as applicable, setting forth the
18	reasons and justification, supported by clear and convincing
19	evidence, for its decisions to cease divestment, reinvest, or
20	remain invested in companies having scrutinized active
21	business operations. This act does not apply to reinvestment
22	in companies on the grounds that they have ceased to have
23	scrutinized active business operations.
24	Section 2. If any provision of this act or its
25	application to any person or circumstance is held invalid, the
26	invalidity does not affect other provisions or applications of
27	the act which can be given effect without the invalid
28	provision or application, and to this end the provisions of
29	this act are severable.
30	Section 3. This act shall take effect upon becoming a
31	law.

1	STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN
2	COMMITTEE SUBSTITUTE FOR <u>Senate Bill 2250</u>
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4	This committee substitute provides for additional definitions
of terms that together describe a scrutinized equities may be the subject of divestiture by	of terms that together describe a scrutinized company whose equities may be the subject of divestiture by the Public Fund.
6	CS/SB 2250 requires that, within 90 days of the effective date of this act, the Public Fund must make a good faith effort to
7	identify all scrutinized companies having business operations in Iran in which the Public Fund has direct or indirect
8	holdings. For all such identified companies, the Public Fund shall begin a process of engagement, notifying such companies
9	that they may become subject to divestiture unless they cease scrutinized business operations in Iran or convert such
10	operations to inactive business operations. Companies that comply within 90 days of the Public Fund's engagement shall be
11	removed from the scrutinized list and provisions of this act shall cease to apply.
12	If, after 90 days following the Public Fund's first
13	engagement, scrutinized companies continue active business operations in Iran, the Public Fund shall divest itself of all
14	publicly traded securities in these companies. The Public Fund is further prohibited from future acquisition of securities
15	from companies which have active business operations in Iran. This substitute provides for an exemption for companies that
16	have been excluded from present or future sanctions by the United States Government relating to Iran.
17	The committee substitute provides that the provisions of this
18 19	act shall not apply to indirect holdings in actively managed investment funds. However, the Public Fund shall submit letters to these investment fund managers requesting that they
20	consider removing scrutinized companies from fund holdings or creating a similarly managed fund having indirect holdings
21	that are devoid of such companies. If such a fund is created, the Public Fund shall replace all applicable investments with
22	those in the similar fund in an expedited manner consistent with prudent investing standards.
23	The Public Fund shall file a report of the Scrutinized
24	Companies list within 30 days of its creation to each member of the Board of Trustees of the State Board of Administration,
25	the President of the Senate, and the Speaker of the House of Representatives. Annually thereafter, the Public Fund shall file a report to the above members and the United States
26	Presidential Special Envoy to Iran which includes a summary of correspondence with companies engaged by the Public Fund; all
27	investments sold, redeemed, or divested; all prohibited investments; and any progress made with managers of indirectly
28	held actively managed investment funds.
29	CS/SB 2250 provides for the expiration of this act upon the occurrence of any of the following: The United States revokes
30	all sanctions imposed against the government of Iran; Congressional or Presidential declaration that the government
31	of Iran has ceased to acquire weapons of mass destruction and to support international terrorism; or a Congressional or 13

CODING: Words stricken are deletions; words underlined are additions.

1	Presidential declaration that mandatory divestment interferes with the conduct of United States foreign policy.
2	Further, it provides that the Public Fund is exempt from any
3	conflicting statutory or common law obligations with respect to actions taken in good faith in compliance with this act. It
4	also provides that the Public Fund may cease divesting from certain scrutinized companies if clear and convincing evidence
5	shows that the value of all assets under management by the Public Fund becomes equal to or less than 99.5 percent of the
6	hypothetical value of all assets under Fund management.
7	CS/SB 2250 provides for severability should any provision of this act be found invalid.
8	The committee substitute takes effect upon becoming law and
9	remains effective until certain conditions are met.
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