By Senator Bennett

21-1501-07

1	A bill to be entitled
2	An act relating to affordable housing; creating
3	s. 193.018, F.S.; providing for the assessment
4	for tax purposes of certain property subject to
5	99-year ground leases; amending s. 196.1978,
6	F.S.; clarifying which types of property owned
7	by certain nonprofit entities are exempt from
8	ad valorem taxation; creating s. 196.1982,
9	F.S.; providing for the assessment of certain
10	rent-restricted rental units; amending s.
11	420.5095, F.S.; providing for the Florida
12	Housing Finance Corporation to establish a
13	review and selection committee for the
14	Community Workforce Housing Innovation Pilot
15	Program loan process; requiring the corporation
16	to expedite that loan program; authorizing
17	local governments to use funds from the State
18	Housing Initiatives Partnership Program for
19	income levels included in workforce housing
20	projects; providing for expedited review of
21	certain local government amendments; revising
22	factors to be considered in awarding funding
23	for pilot programs; providing an effective
24	date.
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26	Be It Enacted by the Legislature of the State of Florida:
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28	Section 1. Section 193.018, Florida Statutes, is
29	created to read:
30	193.018 Property subject to 99-year leases;
31	assessments

(1) Improvements used for permanently affordable 2 housing subject to a 99-year ground lease shall be assessed under s. 193.011 pursuant to this section. 3 4 (2) The amount a willing purchaser would pay a willing seller is limited to the restricted resale price permitted 5 6 under the 99-year ground lease. 7 (3) If a 99-year lease agreement or memorandum of such 8 agreement containing a resale restriction to prove that the property is permanently affordable housing is filed in the 9 10 official records of the county in which the property is located, the lease agreement and any amendment or supplement 11 12 thereto shall be considered a land use regulation and a 13 limitation on the highest and best use of the property during the term of the lease or lease renewal. 14 Section 2. Section 196.1978, Florida Statutes, is 15 16 amended to read: 17 196.1978 Affordable housing property exemption. --18 (1) Property used to provide affordable housing serving eligible persons as defined by s. 159.603(7) and 19 persons meeting income limits specified in s. 420.0004(8), 20 21 (10), (11), and (15), which property is owned entirely by \underline{an} \underline{a} nonprofit entity that is a corporation not for profit under 22 23 chapter 617 or a Florida limited partnership, the sole general partner of which is a corporation not for profit under chapter 2.4 617, and which is qualified as charitable under s. 501(c)(3)2.5 26 of the Internal Revenue Code and which complies with Rev. 27 Proc. 96-32, 1996-1 C.B. 717, shall be considered property 2.8 owned by an exempt entity and used for a charitable purpose, 29 and those portions of the affordable housing property which provide housing to individuals with incomes as defined in s. 30

420.0004(10) and (15) shall be exempt from ad valorem taxation

to the extent authorized in s. 196.196. All property 2 identified in this section shall comply with the criteria for determination of exempt status to be applied by property 3 appraisers on an annual basis as defined in s. 196.195. The 4 5 Legislature intends that any property owned by a limited 6 liability company or limited liability partnership which is 7 disregarded as an entity for federal income tax purposes 8 pursuant to Treasury Regulation 301.7701-3(b)(1)(ii) shall be 9 treated as owned by its sole member. 10 (2) The exemption in this section also applies to land that is owned by an exempt entity and subject to a 99-year 11 12 ground lease to provide permanently affordable housing. 13 Section 3. Section 196.1982, Florida Statutes, is created to read: 14 196.1982 Just valuation of affordable housing. -- For 15 the purpose of assessing just valuation of affordable housing 16 17 properties serving persons having income limits defined as 18 low, moderate, and very low, as specified in ss. 420.0004(9), (10), and (14), the actual rental income from rent-restricted 19 units in such a property shall be recognized by the property 2.0 21 appraiser for assessment purposes, and an income approach 22 shall be used for the assessment of property that is funded by 23 the United States Department of Housing and Urban Development under s. 8 of the United States Housing Act of 1937, which is 2.4 used to provide affordable housing for eliqible persons as 2.5 defined in s. 159.603(7), elderly persons as defined in s. 26 27 420.0004(7), and very-low-income persons as defined in s. 2.8 420.0004(14), and that has undergone financial restructuring as provided in s. 501, Title V, Subtitle A of the Multifamily 29 30 Assisted Housing Reform and Affordability Act of 1997.

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Section 4. Section 420.5095, Florida Statutes, is amended to read:

420.5095 Community Workforce Housing Innovation Pilot Program.--

- (1) The Legislature finds and declares that recent rapid increases in the median purchase price of a home and the cost of rental housing have far outstripped the increases in median income in the state, preventing essential services personnel from living in the communities where they serve and thereby creating the need for innovative solutions for the provision of housing opportunities for essential services personnel.
- (2) The Community Workforce Housing Innovation Pilot Program is created to provide affordable rental and home ownership community workforce housing for essential services personnel affected by the high cost of housing, using regulatory incentives and state and local funds to promote local public-private partnerships and leverage government and private resources.
- (3) For purposes of this section, the following definitions apply:
- (a) "Workforce housing" means housing affordable to natural persons or families whose total annual household income does not exceed 140 percent of the area median income, adjusted for household size, or 150 percent of area median income, adjusted for household size, in areas of critical state concern designated under s. 380.05, for which the Legislature has declared its intent to provide affordable housing, and areas that were designated as areas of critical state concern for at least 20 consecutive years prior to removal of the designation.

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- (b) "Essential services personnel" means persons in need of affordable housing who are employed in occupations or professions in which they are considered essential services personnel, as defined by each county and eligible municipality within its respective local housing assistance plan pursuant to s. 420.9075(3)(a).
- (c) "Public-private partnership" means any form of business entity that includes substantial involvement of at least one county, one municipality, or one public sector entity, such as a school district or other unit of local government in which the project is to be located, and at least one private sector for-profit or not-for-profit business or charitable entity, and may be any form of business entity, including a joint venture or contractual agreement.
- (4) The Florida Housing Finance Corporation is authorized to provide Community Workforce Housing Innovation Pilot Program loans to an applicant for construction or rehabilitation of workforce housing in eligible areas. The corporation shall establish a funding process and selection criteria by rule or request for proposals. The corporation shall establish a review and evaluation committee comprised of three senior members of the corporation and three persons from the private sector who are involved in housing or real estate development, banking, community planning, or other areas related to the development or financing of workforce affordable housing. The review and selection process shall include a process for curing minor errors in the applications. This funding is intended to be used with other public and private sector resources, including the corporation's other housing program resources. The corporation shall expedite the

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application and selection process for this program starting

July 1 of each fiscal year.

- (5) The corporation shall provide incentives for local governments in eligible areas to use local affordable housing funds, such as those from the State Housing Initiatives

 Partnership Program, to assist in meeting the affordable housing needs of persons eligible under this program. Local governments may use funds from the State Housing Initiatives

 Partnership Program for income levels included in the workforce housing projects.
- (6) Funding shall be targeted to projects in areas where the disparity between the area median income and the median sales price for a single-family home is greatest, and for projects in areas where population growth as a percentage rate of increase is greatest. The corporation may also fund projects in areas where innovative regulatory and financial incentives are made available. The corporation shall fund at least one eligible project in as many counties as possible.
- (7) Projects shall receive priority consideration for funding where:
- (a) The local jurisdiction adopts appropriate regulatory incentives, local contributions or financial strategies, or other funding sources to promote the development and ongoing financial viability of such projects. Local incentives include such actions as expediting review of development orders and permits, supporting development near transportation hubs and major employment centers, and adopting land development regulations designed to allow flexibility in densities, use of accessory units, mixed-use developments, and flexible lot configurations. Financial strategies include such

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actions as promoting employer-assisted housing programs, providing tax increment financing, and providing land.

- (b) Projects are innovative and include new construction or rehabilitation, mixed-income housing, or commercial and housing mixed-use elements and those that promote homeownership. The program funding shall not exceed the costs attributable to the portion of the project that is set aside to provide housing for the targeted population.
- (c) Projects that set aside at least 80 percent of units for workforce housing and at least 50 percent for essential services personnel and for projects that require the least amount of program funding compared to the overall housing costs for the project.
- (8) Notwithstanding the provisions of s. 163.3184(3)-(6), any local government comprehensive plan amendment to implement a Community Workforce Housing Innovation Pilot Program project found consistent with the provisions of this section shall be expedited as provided in this subsection. At least 30 days prior to adopting a plan amendment pursuant to this subsection, the local government shall notify the state land planning agency of its intent to adopt such an amendment, and the notice shall include its evaluation related to site suitability and availability of facilities and services. The public notice of the hearing required by s. 163.3184(15)(e) shall include a statement that the local government intends to utilize the expedited adoption process authorized by this subsection. Such amendments shall require only a single public hearing before the governing board, which shall be an adoption hearing as described in s. 163.3184(7), and the state land planning agency shall issue its notice of intent pursuant to s. 163.3184(8) within 30 days

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after determining that the amendment package is complete. The Department of Community Affairs shall expedite review of any local government amendment designed to implement a Community Workforce Housing Innovation Pilot Program.

- (9) The corporation shall award loans with interest rates set at 1 to 3 percent, which may be made forgivable when long-term affordability is provided and when at least 80 percent of the units are set aside for workforce housing and at least 50 percent of the units are set aside for essential services personnel.
 - (10) All eligible applications shall:
- (a) For home ownership, limit the sales price of a detached unit, townhome, or condominium unit to not more than 80 percent of the median sales price for that type of unit in that county, or the statewide median sales price for that type of unit, whichever is higher, and require that all eligible purchasers of home ownership units occupy the homes as their primary residence.
- (b) For rental units, restrict rents for all workforce housing serving those with incomes at or below 120 percent of area median income at the appropriate income level using the restricted rents for the federal low-income housing tax credit program and, for workforce housing units serving those with incomes above 120 percent of area median income, restrict rents to those established by the corporation, not to exceed 30 percent of the maximum household income adjusted to unit size.
- (c) Demonstrate that the applicant is a public-private partnership. The number of community partners and extent of their involvement in the public-private partnership shall be a factor considered in awarding funding.

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- (d) Have grants, donations of land, or contributions from the public-private partnership or other sources collectively totaling at least 10 15 percent of the total development cost up to a maximum of \$2 million. Such grants, donations of land, or contributions must be evidenced by a letter of commitment only at the time of application. Grants, donations of land, or contributions in excess of 10 15 percent of the development cost shall increase the application score.
- (e) Demonstrate how the applicant will use the regulatory incentives and financial strategies outlined in paragraph (7)(a) from the local jurisdiction in which the proposed project is to be located. The corporation may consult with the Department of Community Affairs in evaluating the use of regulatory incentives by applicants.
- (f) Demonstrate that the applicant possesses title to or site control of land and evidences availability of required infrastructure.
- (g) Demonstrate the applicant's affordable housing development and management experience.
- (h) Provide any research or facts available supporting the demand and need for rental or home ownership workforce housing for eligible persons in the market in which the project is proposed.
- (11) Projects may include manufactured housing constructed after June 1994 and installed in accordance with mobile home installation standards of the Department of Highway Safety and Motor Vehicles.
- (12) The corporation may adopt rules pursuant to ss. 120.536(1) and 120.54 to implement the provisions of this section.

1	(13) The corporation may use a maximum of 2 percent of
2	the annual appropriation for administration and compliance
3	monitoring.
4	(14) The corporation shall review the success of the
5	Community Workforce Housing Innovation Pilot Program to
6	ascertain whether the projects financed by the program are
7	useful in meeting the housing needs of eligible areas. The
8	corporation shall submit its report and any recommendations
9	regarding the program to the Governor, the Speaker of the
10	House of Representatives, and the President of the Senate not
11	later than 2 months after the end of the corporation's fiscal
12	year.
13	Section 5. This act shall take effect July 1, 2007.
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16	SENATE SUMMARY
17	Revises provisions related to programs that involve affordable housing. Revises certain assessments.
18	Clarifies that certain property is exempt from ad valorem taxes. Revises provisions related to the types of
19	assessments that are permitted. Provides for a review and selection committee to be appointed for Community
20	Workforce Housing Innovation Pilot Program loans. Requires that such loan applications be expedited.
21	Authorizes the use of State Housing Initiatives Partnership funds for income levels in certain projects.
22	Revises factors to be considered in awarding funds for such pilot programs. (See bill for details.)
23	such prior programs. (See Diff for decarts.)
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