Florida Senate - 2007

By Senator Bennett

```
21-918-07
 1
                        A bill to be entitled
 2
           An act relating to the Myakka River; amending
           s. 258.501, F.S.; includes portions of the
 3
           river that are in Manatee and Charlotte
 4
 5
           Counties in the river area that is designated
 б
           as a Florida wild and scenic river; revises
 7
           provisions to conform; providing an effective
 8
           date.
 9
   Be It Enacted by the Legislature of the State of Florida:
10
11
12
           Section 1. Section 258.501, Florida Statutes, is
13
    amended to read:
           258.501 Myakka River; wild and scenic river
14
15
    designation segment .--
           (1) SHORT TITLE.--This section may be cited as the
16
17
    "Myakka River Wild and Scenic Designation and Preservation
18
   Act."
           (2) LEGISLATIVE DECLARATION. -- The Legislature finds
19
    and declares that a certain segment of the Myakka River in
20
21
   Manatee, Sarasota, and Charlotte Counties possesses
22
    outstandingly remarkable ecological, fish and wildlife, and
23
   recreational values which are unique in the State of Florida.
   These values give significance to the river as one which
2.4
    should be permanently preserved and enhanced for the citizens
25
   of the State of Florida, both present and future. The
26
27
   permanent management and administration of the river involves
2.8
   a complex interaction of state, regional, and local interests
   which require balancing and coordination of purpose. It is the
29
    intention of the Legislature to provide for the permanent
30
   preservation of the designated segment of the Myakka River by
31
```

CODING: Words stricken are deletions; words underlined are additions.

1

way of development of a plan for permanent administration by 1 2 agencies of state and local government which will ensure the protection necessary but retain that degree of flexibility, 3 responsiveness, and expertise which will accommodate all of 4 the diverse interests involved in a manner best calculated to 5 6 be in the public interest. 7 (3) DEFINITIONS.--As used in this section, the term: 8 (a) "Activity" means the doing of any act or the failing to do any act, whether by a natural person or a 9 10 corporation. (b) "Agreement" means the interagency operating 11 12 agreement between the department, the Department of Community 13 Affairs, and Charlotte County, Manatee County, Sarasota County, or the City of North Port. 14 (c) "Coordinating council" means the council created 15 16 by subsection (7). 17 (d) "Department" means the Department of Environmental 18 Protection. (e) "Division" means the Division of Recreation and 19 Parks of the Department of Environmental Protection. 20 21 "Major infrastructure facility" means a manmade (f) 22 structure which serves the common needs of the population, 23 such as a central sewage disposal system, potable water system, potable water well serving a system, solid waste 2.4 disposal site or retention area, stormwater system, utility, 25 26 causeway, marina, bridge, or roadway. 27 (q) "Person" means an individual, corporation, 2.8 governmental agency or institution thereof, business trust, estate, trust, partnership, association, two or more persons 29 30 having a joint or common interest, or other legal entity. 31

2

1	(h) "Resource value" means any one or more of the
2	specific economic, scenic, recreational, geologic, fish and
3	wildlife, historic, cultural, or ecological features
4	associated with the river area as determined by the
5	coordinating council.
6	(i) "River area" means that corridor of land beneath
7	and surrounding the <u>navigable portion of the</u> Myakka River from
8	the beginning of the river mile 7.5 to the mouth of the river
9	<u>at Charlotte Harbor</u> river mile 41.5 , together with a corridor
10	including the maximum upland extent of wetlands vegetation as
11	determined by the former Department of Environmental
12	Regulation pursuant to chapter 403 and chapters 17-3 and
13	17-312, Florida Administrative Code.
14	(j) "Wild and scenic protection zone" means an area
15	which extends 220 feet landward from the river area.
16	(4) DESIGNATION OF WILD AND SCENIC RIVER
17	(a) The corridor of land surrounding and beneath the
18	navigable portion of the Myakka River between the beginning of
19	<u>the</u> river mile 7.5 and <u>the mouth of the river at Charlotte</u>
20	<u>Harbor</u> river mile 41.5 is hereby designated as a Florida wild
21	and scenic river for the purposes of this section and is
22	subject to all of the provisions of this section. Such
23	designated portion is more particularly described as that
24	portion of the Myakka River located between State Road 780 in
25	Sarasota County and the Sarasota Charlotte County line.
26	(b) The governments of <u>Charlotte County, Manatee</u>
27	<u>County,</u> Sarasota County, and the City of North Port shall
28	manage the Myakka River wild and scenic protection zone under
29	their existing authorities for comprehensive planning, the
30	regulation of land development activities, and other necessary
31	or appropriate ordinances and in conformance with this
	3

1 section, the management plan required under subsection (5), 2 and the agreements adopted by the department and the Department of Community Affairs with the city and counties 3 county pursuant to this section. 4 5 (5) DEVELOPMENT OF MANAGEMENT PLAN. -б (a) The department and the coordinating council shall 7 jointly develop a proposed management plan for the designated 8 segment of the Myakka River, subject to and consistent with the provisions of this section. 9 10 (b) The development of the proposed management plan shall be by public hearing and shall include participation by 11 12 all appropriate state agencies and by all appropriate or 13 interested local governments and private organizations. (c) The proposed management plan shall include 14 provision for: 15 1. Permanent protection and enhancement of the 16 17 ecological, fish and wildlife, and recreational values within 18 the river area, primary emphasis being given to protecting agricultural, aesthetic, scenic, historic, archaeologic, and 19 scientific features. 2.0 21 2. Continuation of land uses and developments on 2.2 private lands within the river area which are in existence on 23 January 1, 1986. 3. Periodic studies to determine the quantity and 2.4 mixture of recreation and other public uses which can be 25 26 permitted without adverse impact on the resource values of the 27 river area. 2.8 4. Regulation, control, and distribution of public access where necessary to protect and enhance the resource 29 30 values of the river area. 31

4

5. Consideration of need for basic facilities to 1 2 absorb user impact on the river area, including necessary toilet or refuse containers, but, if found to be necessary, 3 located in order to minimize their intrusive impact. 4 6. Restriction of motorized travel by land vehicle or 5 б boat where necessary to protect the resource values in the 7 river area. 8 7. Agricultural and forestry practices similar in 9 nature to those in the river area on January 1, 1986. 10 8. Resource management practices for the protection, conservation, rehabilitation, or enhancement of river area 11 12 resource values. 13 9. Monitoring of existing water quality. 10. Continuance of existing drainage and water 14 management practices, unless such existing practices will 15 adversely affect, degrade, or diminish existing water quality 16 17 or existing resource values in the river area, and allowance 18 of new water resource management practices which will not have an adverse impact on resource values in the river area. 19 20 11. Review and regulation of all activities conducted 21 or proposed to be conducted within the river area which will 22 or may have an adverse impact on any of the resource values in 23 the river area as provided in this section. 12. Review and regulation, by Charlotte County, 2.4 Manatee County, Sarasota County, and the City of North Port 25 under their respective authorities, of activities within the 26 27 wild and scenic protection zone; and subsequent prohibition, 2.8 or approval with or without conditions, of such activities in 29 order to minimize potential adverse physical and visual 30 impacts on resource values in the river area and to minimize 31

5

Florida Senate - 2007 21-918-07

1 adverse impacts on private landowners' use of land for 2 residential purposes. 3 (d) To the extent not inconsistent with this section, 4 the proposed management plan may also include any other provisions deemed by the department to be necessary or 5 6 advisable for the permanent protection of the river as a 7 component of the Florida Wild and Scenic Rivers System. (6) AMENDMENT OF REGULATIONS AND COMPREHENSIVE 8 PLANS.--9 10 (a) Charlotte County, Manatee County, Sarasota County, and the City of North Port shall amend their comprehensive 11 12 plans so that the parts of such plans that affect the wild and 13 scenic protection zone conform to, or are more stringent than, 14 this section, the river management plan, and management guidelines and performance standards to be developed and 15 contained within agreements to be adopted by the department, 16 17 the Department of Community Affairs, and the city and counties 18 county. The guidelines and performance standards must be used by the department and the Department of Community Affairs to 19 review and monitor the regulation of activities by the city 20 21 and counties county in the wild and scenic protection zone. 22 Amendments to those comprehensive plans must include specific 23 policies and guidelines for minimizing adverse impacts on resources in the river area and for managing the wild and 2.4 scenic protection zone in conformance with this section, the 25 26 river management plan, and the agreement. Such comprehensive 27 plans must be amended within 1 year after the adoption date of 2.8 the agreement, and thereafter, within 6 months following an amendment to this section, the river management plan, or the 29 agreement, as may be necessary. For the purposes established 30 in this subsection, such amendments need not conform to 31

б

1 statutory or local ordinance limitations on the frequency of 2 consideration of amendments to local comprehensive plans. 3 (b) Charlotte County, Manatee County, Sarasota County, 4 and the City of North Port shall adopt or amend, within 1 year after the department and the Department of Community Affairs 5 6 adopt with the city and with the county agreements for 7 regulating activities in the wild and scenic protection zone, 8 any necessary ordinances and land development regulations so 9 that those ordinances and regulations conform to the purposes of this section, the river management plan, and the agreement. 10 Thereafter, following any amendment to this section, the river 11 12 management plan, or the agreement, the city and counties 13 county must amend or adopt, within 1 year, appropriate ordinances and land development regulations to maintain such 14 local ordinances and regulations in conformance with this 15 16 section, the river management plan, and the agreement. Those 17 ordinances and regulations must provide that activities must 18 be prohibited, or must undergo review and either be denied or permitted with or without conditions, so as to minimize 19 potential adverse physical and visual impacts on resource 20 21 values in the river area and to minimize adverse impacts on 22 private landowners' use of land for residential purposes. The 23 resource values of concern are those identified in this section and by the coordinating council in the river 2.4 25 management plan. Activities which may be prohibited, subject to the agreement, include, but are not limited to, landfills, 26 27 clear cuttings, major new infrastructure facilities, major 2.8 activities that would alter historic water or flood flows, 29 multifamily residential construction, commercial and industrial development, and mining and major excavations. 30 However, appurtenant structures for these activities may be 31

7

1 permitted if such structures do not have adverse visual or 2 measurable adverse environmental impacts to resource values in 3 the river area. 4 (c) If the Department of Community Affairs determines that the local comprehensive plan or land development 5 б regulations, as amended or supplemented by the local 7 government, are not in conformance with the purposes of this 8 section, the river management plan, and the agreement, the Department of Community Affairs shall issue a notice of intent 9 10 to find the plan not in compliance and such plan shall be subject to the administrative proceedings in accordance with 11 12 s. 163.3184. (7) MANAGEMENT COORDINATING COUNCIL. --13 (a) Upon designation, the department shall create a 14 permanent council to provide interagency and intergovernmental 15 coordination in the management of the river. The coordinating 16 17 council shall be composed of one representative appointed from 18 each of the following: the department, the Department of Transportation, the Fish and Wildlife Conservation Commission, 19 the Department of Community Affairs, the Division of Forestry 20 21 of the Department of Agriculture and Consumer Services, the 22 Division of Historical Resources of the Department of State, 23 the Tampa Bay Regional Planning Council, the Southwest Florida Water Management District, the Southwest Florida Regional 2.4 Planning Council, Manatee County, Sarasota County, Charlotte 25 County, the City of Sarasota, the City of North Port, 26 27 agricultural interests, environmental organizations, and any 2.8 others deemed advisable by the department. (b) The coordinating council shall review and make 29 30 recommendations on all proposals for amendments or modifications to this section and to the permanent management 31 8

1 plan, as well as on other matters which may be brought before 2 the council by the department, any local government, or any member of the council, and shall render its nonbinding 3 advisory opinion to the Southwest Florida Water Management 4 District, the department, and affected local governments. 5 6 (c) The council may adopt by laws to provide for 7 election of such officers as it deems necessary, removal of 8 officers for just cause, meetings, quorum, procedures, and 9 other such matters as its members may deem advisable in the conduct of its business. Such bylaws shall be approved by the 10 11 department. 12 (d) Such professional staff as the coordinating 13 council may require shall be provided by the department. (8) PRESERVATION OF EXISTING GOVERNMENTAL AUTHORITY.--14 (a) Nothing contained in this section shall operate to 15 divest any agency, water management district, municipality, 16 17 county, or special district of any authority or jurisdiction 18 in existence on January 1, 1986. (b) Notwithstanding paragraph (a), Charlotte County, 19 Manatee County, Sarasota County, and the City of North Port 20 21 must, in exercising their authority and jurisdiction over any 22 part of the wild and scenic protection zone, act in 23 conformance with this section, the management plan, and the agreements entered into pursuant to this section. 2.4 (9) RULEMAKING AUTHORITY.--25 (a) The department is authorized to adopt rules to 26 27 regulate activities within the river area which have adverse 2.8 impact on resource values as adopted by the coordinating council within the river area. 29 30 (b) The department shall coordinate all activities related to rule adoption and enforcement with the regulatory 31

9

1 and management programs of other agencies in order to avoid to 2 the maximum extent possible any conflicts or duplication arising therefrom. 3 (c) The department and the Department of Community 4 5 Affairs must enter into agreements with the City of North 6 Port, Charlotte County, Manatee County, and Sarasota County 7 which that provide for guiding and monitoring the regulation 8 of activities by the city and <u>counties</u> county, in accordance with subsection (6). Such agreements shall include guidelines 9 and performance standards for regulating proposed activities 10 so as to minimize adverse environmental and visual impacts of 11 12 such activities on the resource values in the river area, and 13 to minimize adverse impacts to landowners' use of land for residential purposes. 14 (10) PERMITTING AUTHORITY.--15 (a) No person or entity shall conduct any activity 16 17 within the river area which will or may have an adverse impact on any resource value in the river area without first having 18 received a permit from the department. 19 20 (b) A permit may be granted only after a finding by 21 the department that the activity for which a permit has been 22 requested will not have an adverse impact on resource values 23 in the river area. (c) The department may adopt an application fee 2.4 schedule providing for payment of reasonable fees to defray 25 the cost of processing applications. 26 27 (11) NOTIFICATION BY REGULATORY AGENCIES. -- All state, 2.8 regional, and local regulatory agencies shall provide to the 29 department notification of applications received by the agency for approval to conduct activities in the river area and 30 protection zone. 31

10

1	(12) LEGAL STATUS OF COMPREHENSIVE PLAN
2	AMENDMENTSIt is the intent of this section that the city
3	and <u>counties</u> county amend their comprehensive plans, land
4	development regulations, and other appropriate ordinances and
5	regulations to be in conformance with this section, the river
6	management plan, and guidelines and performance standards to
7	be developed and adopted by agreement pursuant to this
8	section. Such amendments shall have legal status as provided
9	under s. 163.3194 and must be implemented through appropriate
10	local regulations in accordance with s. 163.3201.
11	(13) STANDING TO ENFORCE AMENDED COMPREHENSIVE
12	PLANSIt is the intent of this section that any aggrieved or
13	adversely affected person may maintain an action for
14	injunction or other relief against the city or <u>counties</u> county
15	to prevent any such local government from taking action in
16	regulating activities not consistent with the comprehensive
17	plan, land development regulations, and other appropriate
18	ordinances and regulations, as amended, pursuant to this
19	section and s. 163.3215.
20	(14) PERMITTED ACTIVITIES
21	(a) Nothing in this section shall be construed to
22	prohibit or regulate any activity taking place outside the
23	river area and the wild and scenic protection zone for which
24	necessary permits and licenses are obtained as required by
25	other provisions of federal, state, or local law.
26	(b) Nothing in this section shall be construed to
27	prohibit or limit public utilities from improving,
28	maintaining, modifying, or expanding existing facilities or
29	constructing new facilities in the river area or the wild and
30	scenic protection zone, provided the necessary federal, state,
31	and local permits and licenses are obtained.
	1 1

11

1 (15) PROHIBITED ACTIVITY. -- Airboats are prohibited 2 from operating in the river area north of U.S. Highway 41 3 (State Road 45), except for uses officially allowed by 4 government agencies. 5 (16) ENFORCEMENT.--Officers of the department shall б have full authority to enforce any rule adopted by the 7 department under this section with the same police powers 8 given them by law to enforce the rules of state parks and the 9 rules pertaining to saltwater areas under the jurisdiction of 10 the Florida Marine Patrol. (17) PENALTIES.--Violation of this section or of any 11 12 rule adopted under this section constitutes a misdemeanor of 13 the second degree, punishable as provided in s. 775.082 or s. 775.083. Continuing violation after notice constitutes a 14 separate violation for each day so continued. 15 16 Section 2. This act shall take effect July 1, 2007. 17 18 SENATE SUMMARY 19 20 Includes the navigable portions of the Myakka River, from the beginning in Manatee County to the mouth of the river 21 at Charlotte Harbor in Charlotte County, in the Florida wild and scenic river designation that was previously 22 designated for the portion of the river that is in Sarasota County. Conforms existing provisions of the 23 Myakka River Wild and Scenic Designation and Preservation Act to include the newly designated portions of the 2.4 river. 25 26 27 28 29 30 31

CODING: Words stricken are deletions; words underlined are additions.

12