By the Committees on Governmental Operations; Health Regulation; and Senators Atwater and Ring

585-2531-07

1	A bill to be entitled
2	An act relating to the Florida Health
3	Information Network; creating s. 408.064, F.S.;
4	providing a short title; providing legislative
5	intent; creating the Florida Health Information
6	Network Advisory Council within the Executive
7	Office of the Governor; specifying membership
8	and terms of office; providing duties and staff
9	support for the advisory council; establishing
10	duties of the Agency for Health Care
11	Administration regarding development of an
12	electronic health information network; creating
13	a direct-support organization to assist the
14	agency; providing for the appointment of a
15	board of directors for the direct-support
16	organization; providing for applicability of
17	public-records and public-meetings requirements
18	to the direct-support organization; providing
19	for audits; requiring a contract between the
20	agency and the direct-support organization
21	which includes certain requirements; requiring
22	the Agency for Health Care Administration to
23	prepare and submit to the Council on Efficient
24	Government a business case analysis for the
25	implementation of a statewide health
26	information network; specifying the elements of
27	the business case analysis; requiring the
28	Council on Efficient Government to submit its
29	evaluation of the business case analysis to the
30	Governor, the Florida Health Information
31	Network Advisory Council, the Agency for Health

1	Care Administration, and the Legislature;
2	requiring competitive procurement; prohibiting
3	a contract to implement a statewide health
4	information network unless funds are
5	appropriated; authorizing the Agency for Health
6	Care Administration to adopt rules; providing
7	an appropriation; providing an effective date.
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9	Be It Enacted by the Legislature of the State of Florida:
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11	Section 1. Section 408.064, Florida Statutes, is
12	created to read:
13	408.064 Florida Health Information Network Act;
14	intent; advisory council; duties of the agency; direct-support
15	organization; business case analysis
16	(1) SHORT TITLE This section may be cited as the
17	"Florida Health Information Network Act."
18	(2) LEGISLATIVE INTENT It is the intent of the
19	Legislature to promote the establishment of a
20	privacy-protected, secure, and integrated statewide network
21	for the electronic communication of health information among
22	authorized parties. It is further the intent of the
23	Legislature to foster a coordinated initiative between the
24	public and private sectors for the development and operation
25	of Florida's electronic health information infrastructure.
26	(3) ADVISORY COUNCIL There is created in the
27	Executive Office of the Governor the Florida Health
28	Information Network Advisory Council to advise state agencies
29	on the development of Florida's electronic health information
30	infrastructure.
3 1	(a) The advisory council shall consist of:

1	1. The Secretary of Health Care Administration or the
2	secretary's designee;
3	2. The Secretary of Health or the secretary's
4	<u>designee;</u>
5	3. The Secretary of Management Services or the
6	secretary's designee;
7	4. One member representing health insurers appointed
8	by the Chief Financial Officer;
9	5. Four members appointed by the Governor, one
10	representing hospitals, one representing allopathic
11	physicians, one representing dentists, and one representing a
12	health care information technology business in the state;
13	6. Three members appointed by the President of the
14	Senate, one representing a regional health information
15	organization, one representing a college of medicine in the
16	state, and one representing pharmacies in the state; and
17	7. Three members appointed by the Speaker of the House
18	of Representatives, one representing a regional health
19	information organization, one representing osteopathic
20	physicians, and one representing a health care information
21	technology business in the state.
22	(b) Members shall be appointed to terms of 4 years,
23	except that of the members initially appointed, the Governor,
24	the President of the Senate, and the Speaker of the House of
25	Representatives shall each appoint one member to a 2-year term
26	and one member to a 3-year term. A vacancy on the advisory
27	council shall be filled for the remainder of the unexpired
28	term in the same manner as the original appointment. Any
29	member is eliqible for reappointment.
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1	(c) The chair of the advisory council shall be
2	selected by a majority vote of the members, a quorum being
3	present.
4	(d) The advisory council shall advise the Governor and
5	the Agency for Health Care Administration on the development
6	of a statewide electronic health information network.
7	(e) The members of the advisory council shall receive
8	no compensation, but are entitled to reimbursement for per
9	diem and travel expenses incurred while attending meetings of
10	the advisory council and otherwise on official business of the
11	advisory council as provided in s. 112.061.
12	(f) The Agency for Health Care Administration shall
13	provide staff support to the advisory council.
14	(4) DUTIES OF THE AGENCY FOR HEALTH CARE
15	ADMINISTRATION The agency shall promote the development of
16	an electronic health information network as a public-private
17	partnership among health care providers, payors, consumers,
18	employers, public health officials, medical researchers, and
19	other health care stakeholders in the state. The agency shall:
20	(a) Promote an integrated approach to creating a
21	secure network for electronic communication of health
22	information in the state;
23	(b) Develop and implement specific programs or
24	strategies to create, develop, and expand regional or local
25	health information networks and recruit participants in the
26	networks;
27	(c) Establish standards for statewide and interstate
28	interoperability among national, regional, and local health
29	information networks and other participants in the Florida
30	health information network;

1	(d) Regularly assess the adoption of electronic health
2	records systems and the use of the Florida health information
3	network by health care providers, consumers, public health
4	officials, and other health care stakeholders in order to
5	identify and reevaluate the state's health information
6	infrastructure strengths and weaknesses, assess opportunities
7	to increase consumer access to the consumer's health records,
8	and incorporate such information into its strategic planning
9	process;
10	(e) Establish privacy, security, operational, and
11	technical standards, based on widely adopted standards or
12	standards accepted by recognized national standard-setting
13	organizations, for the statewide, regional, and local health
14	information networks in order to ensure effective statewide
15	privacy, data security, and efficiency;
16	(f) Develop annual budgets that include funding from
17	public and private entities, including user fees; and
18	(q) Take commercially reasonable measures to protect
19	the agency's intellectual property, including obtaining
20	patents, trademarks, and copyrights where appropriate.
21	(5) DIRECT-SUPPORT ORGANIZATION The Florida Health
22	Information Network, Inc., is created as a direct-support
23	organization whose sole purpose is to assist the Agency for
24	Health Care Administration in developing a statewide
25	electronic health information network.
26	(a) The Florida Health Information Network, Inc., must
27	be:
28	1. Incorporated under chapter 617 and approved by the
29	Department of State as a Florida corporation not for profit;
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1	2. Organized and operated to raise funds; to request
2	and receive grants, gifts, and bequests of money; and to
3	receive, hold, invest, and administer property; and
4	3. Determined by the agency to be consistent with the
5	goal of developing a state electronic health information
6	network in the best interests of the state and in accordance
7	with the adopted goals and mission of the agency.
8	(b) The affairs of the direct-support organization
9	shall be managed by a 12-member board of directors who shall
10	serve without compensation. The board of directors shall be
11	appointed by the Secretary of Health Care Administration.
12	Members shall be appointed for terms of 4 years except that,
13	of the members initially appointed, four members shall be
14	appointed to 2-year terms and four members shall be appointed
15	to 3-year terms.
16	(c) The direct-support organization is subject to the
17	open-records and open-meetings requirements of s. 24, Art. I
18	of the State Constitution, chapter 119, and s. 286.011.
19	(d) The direct-support organization shall provide for
20	an annual financial audit of its accounts and records which
21	shall be conducted by an independent certified public
22	accountant in accordance with rules adopted by the Auditor
23	General pursuant to s. 11.45(8) and by the agency. The annual
24	audit report shall be submitted, within 9 months after the end
25	of the fiscal year, to the Auditor General and the agency for
26	review. The Auditor General and the Office of Program Policy
27	Analysis and Government Accountability may require and receive
28	from the organization or from its independent auditor any
29	records relative to the operation of the organization.
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1	(e) The direct-support organization shall operate
2	under a written contract with the agency. The written contract
3	must provide for:
4	1. Approval of the articles of incorporation and
5	bylaws of the direct-support organization by the agency;
6	2. Submission of an annual budget for the approval of
7	the agency;
8	3. Certification by the agency that the direct-support
9	organization is complying with the terms of the contract and
10	is doing so consistent with the goals and purposes of the
11	agency and in the best interests of the state. This
12	certification must be made annually and reported in the
13	official minutes of a meeting of the direct-support
14	organization;
15	4. The reversion of moneys and property, including
16	intellectual property, held in trust by the direct-support
17	organization to the agency if the direct-support organization
18	is no longer approved to operate for the agency, to the agency
19	if the direct-support organization ceases to exist, or to the
20	state if the agency ceases to exist;
21	5. The fiscal year of the direct-support organization,
22	which must begin July 1 of each year and end June 30 of the
23	following year; and
24	6. The disclosure of material provisions of the
25	contract, and the distinction between the agency and the
26	direct-support organization, to donors of gifts,
27	contributions, or bequests, including such disclosure on all
28	promotional and fundraising publications.
29	(f) Expenditures of the direct-support organization
30	may not be used for the purpose of lobbying as defined in s.
31	11.045.

1	(6) BUSINESS CASE ANALYSIS
2	(a) The Agency for Health Care Administration shall
3	prepare a business case analysis for the implementation of a
4	statewide health information network for sharing electronic
5	health records and submit the business case analysis to the
6	Council on Efficient Government for its review and evaluation
7	by October 1, 2007. The business case analysis must meet the
8	requirements of s. 287.0574(4) and must include the analysis
9	and costing of three specific organizational delivery models:
10	1. A state agency model in which all resource
11	requirements are delivered by entities and personnel in the
12	<pre>public sector;</pre>
13	2. A hybrid model in which a state agency procures
14	specific subcomponents and acts as a master integrator; and
15	3. A sourced model in which a private entity is
16	contracted for the performance of all tasks and deliverables
17	and the state agency acts as contract manager.
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19	The Council on Efficient Government must provide its
20	evaluation of the business case analysis to the Governor, the
21	Florida Health Information Network Advisory Council, the
22	Agency for Health Care Administration, and the Legislature by
23	December 1, 2007.
24	(b) Notwithstanding the provisions of s. 287.057, any
25	procurement issued by a state agency, other than for
26	implementation by the state agency itself, subsequent to the
27	delivery of the business case analysis must be competitively
28	procured using an invitation to negotiate, a request for
29	proposals, or an invitation to bid.
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1	(c) A contract to implement a statewide health
2	information network may not be executed unless all funds are
3	specifically appropriated by law.
4	(7) RULES The Agency for Health Care Administration
5	may adopt rules necessary to administer this section.
6	Section 2. The sum of \$ in nonrecurring general
7	revenue funds is appropriated to the Agency for Health Care
8	Administration for the 2007-2008 fiscal year for the purpose
9	of paying the expenses of the Florida Health Information
10	Network Advisory Council, establishing the Florida Health
11	Information Network, Inc., as a direct-support organization,
12	and conducting the business case analysis required under s.
13	408.064, Florida Statutes.
14	Section 3. This act shall take effect upon becoming a
15	law.
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17	STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR
CS/SB 2348 & 2582	
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20	Adds an additional member to the advisory council. Provides that the member represents dentists.
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