By the Committee on Higher Education; and Senator Ring

589-2163-07

1	A bill to be entitled
2	An act relating to commercialization of
3	university research; creating s. 288.956, F.S.;
4	providing legislative intent for the Sure
5	Ventures Commercialization Program; creating s.
6	288.9561, F.S.; creating Sure Ventures
7	Commercialization, Inc., a not-for-profit
8	corporation; requiring Enterprise Florida,
9	Inc., to provide administrative support to the
10	corporation and be its successor in interest;
11	providing for its administration by a board;
12	providing for appointment of board members;
13	providing for terms; providing for service
14	without compensation; providing for
15	reimbursement for per diem, travel, and other
16	direct expenses; providing criteria for
17	membership; providing for powers and duties of
18	the board; providing for hiring employees;
19	providing for meetings of the board;
20	authorizing the board to invest funds through
21	the State Board of Administration; providing
22	for contracts with state universities;
23	requiring the board to prepare and deliver an
24	annual report to the Governor and the
25	Legislature by a specified date; detailing the
26	content of the report; providing for exclusion
27	of liability by the corporation; creating s.
28	288.9562, F.S.; creating the Sure Ventures
29	Commercialization Grant Program; providing for
30	the types of grants that may be made to state
31	universities for the commercialization of

1 research projects; creating s. 288.9563, F.S.; 2 providing for grant application and approval procedures; providing appropriations; providing 3 4 an effective date. 5 6 Be It Enacted by the Legislature of the State of Florida: 7 8 Section 1. Section 288.956, Florida Statutes, is 9 created to read: 10 288.956 Sure Ventures Commercialization Program. --(1) The Sure Ventures Commercialization Program is 11 12 established for the purpose of financing the commercialization of products and services developed from the research and 13 development conducted at public universities in this state. 14 The purpose of the program is to enhance the economy of this 15 16 state by: 17 (a) Converting products from research performed at 18 public universities into viable consumer products; and (b) Precipitating the formation of new Florida 19 2.0 companies to further develop and sell those products in the 21 commercial marketplace. 22 (2) The Sure Ventures Commercialization Program is 23 designed so that a public university can apply for funding from Sure Ventures Commercialization, Inc., in order to 2.4 commercially develop products and services resulting from 2.5 research at the university. Funding from the Sure Ventures 26 27 Commercialization Trust Fund may be used for a variety of 2.8 premarketing activities, including, but not limited to, securing patents, establishing start-up companies, developing 29 license agreements, attracting private investment, and 30 supporting other activities that are necessary to establish 31

1	commercially viable ventures for the marketing and sale of
2	products. Funds may not be used for research or development.
3	Section 2. Section 288.9561, Florida Statutes, is
4	created to read:
5	288.9561 Sure Ventures Commercialization, Inc
6	(1) CREATION There is created Sure Ventures
7	Commercialization, Inc., a not-for-profit corporation, which
8	shall be registered, incorporated, organized, and operated
9	under chapter 617 with Enterprise Florida, Inc., as its sole
10	member.
11	(a) The corporation is not a unit of state government
12	or a political subdivision of the state. However, the
13	Legislature declares that the corporation is subject to s. 24,
14	Art. I of the State Constitution and chapter 119, relating to
15	public records, and the provisions of chapter 286 relating to
16	public meetings and records. Furthermore, all officers,
17	directors, and employees of the corporation must comply with
18	the code of ethics for public officers and employees under
19	part III of chapter 112.
20	(b) The corporation shall adopt suitable articles of
21	incorporation and bylaws and must establish at least one
22	corporate office in this state and appoint a registered agent.
23	(c) The corporation may hire or contract for all
24	personnel necessary to properly execute the powers and duties
25	bestowed upon it within the funds appropriated to implement
26	ss. 288.956-288.9566. Using funds appropriated to implement
27	this section, the corporation may not expend more than \$1
28	million each year for personnel and necessary administrative
29	expenditures, including, but not limited to, travel and per
30	diem, legal fees, consultant's fees, rents and utilities, and
31	audit fees.

1	(d) Subject to appropriations, Enterprise Florida,
2	Inc., shall contract to provide administrative support to the
3	corporation as requested by the corporation. If the
4	corporation is dissolved, Enterprise Florida, Inc., becomes
5	the corporation's successor in interest and assumes all
6	rights, duties, and obligations of the corporation under any
7	contract to which the corporation is then a party and under
8	law.
9	(2) PURPOSE The corporation shall be organized to
10	administer a commercialization grants program as defined in
11	this act with funding from the Sure Ventures Commercialization
12	Trust Fund, and the corporation may receive, hold, invest,
13	administer, and disburse funds appropriated by the
14	Legislature.
15	(3) BOARD; MEMBERSHIP The corporation shall be
16	governed by a board of directors.
17	(a) The board of directors shall consist of nine
18	voting members, of whom the Governor shall appoint three, the
19	President of the Senate shall appoint three, and the Speaker
20	of the House of Representatives shall appoint three.
21	(b) As a candidate to be selected to the board of
22	directors, an individual must have prior experience with and
23	demonstrated expertise and competence in early stage business
24	investment, corporate management, the fiduciary management of
25	investment funds, or the commercialization of research
26	products. The individual must also demonstrate competence with
27	respect to the administration and management of a publicly
28	listed company, or experience and competence in public
29	accounting, auditing, and fiduciary responsibilities. A board
30	member may not have an interest in any grant proposal
31	submitted to the corporation

1	(c) Each member of the board of directors shall be
2	appointed to a term of 4 years, except that for the initial
3	appointments the Governor, the President of the Senate, and
4	the Speaker of the House of Representatives each shall appoint
5	one member for a term of 1 year, one member for a term of 2
6	years, and one member for a term of 4 years in order to
7	achieve staggered terms among the members of the board. A
8	member is not eliqible for reappointment to the board, except
9	that a member appointed to an initial term of 1 year or 2
10	years may be reappointed for an additional term of 4 years,
11	and a person appointed to fill a vacancy having 2 years or
12	less remaining on the term may be reappointed for an
13	additional term of 4 years. The Governor, the President of the
14	Senate, and the Speaker of the House of Representatives shall
15	make their initial appointments to the board by October 1,
16	2007.
17	(d) The Governor, the President of the Senate, or the
18	Speaker of the House of Representatives, respectively, shall
19	fill a vacancy on the board of directors, according to who
20	appointed the member whose vacancy is to be filled or whose
21	term has expired. A vacancy that occurs before the scheduled
22	expiration of the term of the member shall be filled for the
23	remainder of the unexpired term. A board member whose term has
24	expired shall continue to serve until his or her replacement
25	has been appointed.
26	(e) Each member of the board of directors who is not
27	otherwise required to file financial disclosure under s. 8,
28	Art. II of the State Constitution or s. 112.3144 shall file
29	disclosure of financial interests under s. 112.3145.
30	(f)1. A person appointed to the board of directors
31	must agree to refrain from having any direct interest in any

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contract, franchise, privilege, or other benefit arising from
a university project receiving financing from the board during
the term of his or her appointment and for 2 years after the
termination of the appointment.

- 2. If a person accepts a direct interest in any contract, franchise, privilege, or other benefit granted by the institution, an affiliate, or a corporation benefited by Sure Ventures Commercialization Grant proceeds within 2 years after the termination of his or her service on the board, the person commits a misdemeanor of the first degree, punishable as provided in s. 775.083 or s. 775.084.
- (q) Members of the board of directors shall receive no compensation for their services, but are entitled to receive reimbursement for necessary expenses, including travel and per diem expenses, incurred in the performance of their duties as provided in s. 112.061.
- (h) Each member of the board of directors is accountable for the proper performance of his or her duties of office, and each member owes a fiduciary duty to the people of the state to ensure that funds provided in furtherance of this section are disbursed and used as prescribed by law and contract and in the best interests of the state.
- (i) The Governor, the President of the Senate, or the Speaker of the House of Representatives, according to which officer appointed the member, may remove a member for malfeasance, misfeasance, neglect of duty, incompetence, permanent inability to perform official duties, unexcused absence from three consecutive meetings of the board, arrest or indictment for a crime that is a felony or a misdemeanor involving theft or a crime of dishonesty, or pleading nolo contendere to, or being found guilty of, any crime.

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(4)	ORGANTZATTON;	MEETINGS

- (a)1. The board of directors shall annually elect a chairperson and a vice chairperson from among the board's members. The members may, by a vote of five of the nine board members, remove a member from the position of chairperson or vice chairperson before the expiration of his or her term as chairperson or vice chairperson. His or her successor shall be elected to serve for the balance of the removed chairperson's or vice chairperson's term.
- 2. The chairperson shall ensure that records are kept of the proceedings of the board of directors and is the custodian of all books, documents, and papers filed with the board; the minutes of meetings of the board; and the official seal of the corporation.
- (b)1. The board of directors shall meet upon the call of the chairperson or at the request of a majority of the members, but not less than twice each calendar year if a university request for funding under this section is pending.
- 2. A majority of the voting members of the board of directors constitutes a quorum. Except as otherwise provided in this section, the board may take official action by a majority vote of the members present at any meeting at which a quorum is present. Members may not vote by proxy.
- A member of the board may participate in a meeting of the board by telephone or videoconference through which each member may hear every other member.
- (5) POWERS AND DUTIES. -- The corporation shall be organized to receive, hold, invest, administer, and disburse funds appropriated by the Legislature in support of ss. 288.956-288.9566 and to disburse any income generated from the investment of these funds consistent with the purpose and 31

31 purposes.

1	provisions of this section. In addition to the powers and
2	duties prescribed in chapter 617 and the articles and bylaws
3	adopted under that chapter, the corporation:
4	(a) May make and enter into contracts and assume any
5	other functions that are necessary to carry out the provisions
6	of this section.
7	(b) May enter into leases and hold notes, mortgages,
8	quarantees, or security agreements to secure the performance
9	of obligations of the university under a contract.
10	(c) May perform all acts and things necessary or
11	convenient to carry out the powers expressly granted in ss.
12	288.956-288.9566 and a contract entered into between the
13	corporation and a university.
14	(d) May make expenditures from funds provided by this
15	state, including any necessary administrative expenditures
16	consistent with its powers.
17	(e) Shall indemnify, and purchase and maintain
18	insurance on behalf of, directors, officers, and employees of
19	the corporation against any personal liability or
20	accountability.
21	(f) Shall disburse funds under this section and a
22	contract entered into between the corporation and a
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	university.
24	university. (q) Shall receive and review reports and financial
24 25	
	(g) Shall receive and review reports and financial
25	(q) Shall receive and review reports and financial documentation provided by a university to ensure compliance
25 26	(q) Shall receive and review reports and financial documentation provided by a university to ensure compliance with this section and the contract.
25 26 27	(q) Shall receive and review reports and financial documentation provided by a university to ensure compliance with this section and the contract. (h) Shall prepare an annual report as prescribed in

1	(6) INVESTMENT OF FUNDS The corporation may enter
2	into an agreement with the State Board of Administration under
3	which funds received by the corporation which are not
4	disbursed to a university or invested must be invested by the
5	State Board of Administration on behalf of the corporation.
6	Funds shall be invested in suitable instruments authorized
7	under s. 215.47 and specified in investment quidelines
8	established and agreed to by the State Board of Administration
9	and the corporation.
10	(7) CONTRACTS FOR THE AWARD OF GRANTS
11	(a) The corporation shall negotiate and execute
12	contracts with universities governing the terms of grants
13	provided under ss. 288.956-288.9566. Grants must be approved
14	by a two-thirds vote of the board of directors when a quorum
15	is present at a duly noticed meeting.
16	(b) Each contract, at a minimum, must contain
17	provisions:
18	1. Specifying the procedures and schedules that govern
19	the disbursement of funds under this section and specifying
20	the conditions or deliverables that the university must
21	satisfy before the release of each disbursement.
22	2. Requiring the university to expend 95 percent of
23	grant proceeds for described uses in the approved grant
24	application and not otherwise reduce grant proceeds with
25	facilities charges or fees by the university.
26	3. Requiring the university to submit data to the
27	corporation concerning the activities and performance of
28	projects funded under this section and to provide to the
29	corporation an annual accounting of the expenditure of funds
30	disbursed under this section by August 1 of each year until 1
31	year elapses from the university's final disbursement of all

1	grant funds received from the Sure Ventures Commercialization
2	Program.
3	(8) ANNUAL REPORT By December 1 of each year, the
4	corporation shall prepare a report of the activities and
5	outcomes under ss. 288.956-288.9566 for the preceding fiscal
6	year and submit the report to the Governor, the President of
7	the Senate, and the Speaker of the House of Representatives.
8	The report, at a minimum, must include:
9	(a) An accounting of the amount of grants awarded and
10	disbursed during the preceding fiscal year by project and
11	university.
12	(b) Project level summaries of the information
13	reported by grant recipients in paragraph (7)(b).
14	(c) A description of the benefits to this state
15	resulting from the grant program, including the number of
16	businesses created, associated industries started, and the
17	growth of related research projects at the university.
18	(d) An independent audit of the corporation's
19	financial statements, which should include a statement of
20	operations that reports receipts and expenditures during the
21	preceding fiscal year for personnel, administration, and
22	operational costs of the corporation.
23	(e) A description of those projects funded by the
24	grant program in which two or more universities are working
25	cooperatively together to avoid duplicating the activities,
26	programs, and functions of the cooperating universities and to
27	leverage the expertise offered by other universities.
28	(9) LIABILITY
29	(a) The appropriation or disbursement of funds under
30	this section does not constitute a debt, liability, or
31	obligation of the state, any political subdivision thereof, or

1	the corporation, or a pledge of the faith and credit of the
2	state or of any political subdivision.
3	(b) The appropriation or disbursement of funds under
4	this section does not subject the state, any political
5	subdivision, or the corporation to liability related to the
6	research activities, commercialization activities, and
7	research products that receive funding under this section.
8	(10) DEBTThe corporation may not incur debt. This
9	prohibition includes long-term leases, promissory notes,
10	loans, lease-purchase agreements, certificates of
11	participation, the sale of bonds or revenue bonds, or the
12	award or commitment to award grants in excess of the
13	unencumbered cash balance in the Sure Ventures
14	Commercialization Trust Fund.
15	Section 3. Section 288.9562, Florida Statutes, is
16	created to read:
17	288.9562 Sure Ventures Commercialization Grant
18	Program The Sure Ventures Commercialization Grant Program is
19	established to provide early stage capital funding from the
20	Sure Ventures Commercialization Trust Fund in support of the
21	commercialization of university research products. Grants from
22	the Sure Ventures Commercialization Trust Fund shall be
23	disbursed under the following categories:
24	(1) Phase One grants, which may not exceed \$50,000 per
25	project, may be used to assist with early market research,
26	independent evaluation, consultation, and other initial
27	activities that may be required to develop an initial business
28	model for a university research product having the potential
29	for commercialization.
30	(2) Phase Two grants, which may not exceed \$100,000
31	per project, may be used to match private investment in a

1	university research commercialization proposal. The university
2	proposal must have been successfully evaluated and developed
3	into a level of readiness contemplated for projects that have
4	received Phase One grants. Phase Two grants shall be used to
5	develop a complete business plan for the commercialization of
6	a university research product. For a Phase Two grant proposal,
7	the university must document the availability of \$1 in private
8	support for each \$1 in state funding requested.
9	(3) Phase Three grants, which may not exceed \$250,000
10	per project, may be used to match private investment relating
11	to the implementation of a completed business plan for a
12	university research product. For a Phase Three grant proposal,
13	the university must document the availability of \$1 in private
14	support for each \$1 in state funding requested.
15	Section 4. Section 288.9563, Florida Statutes, is
16	created to read:
17	288.9563 Sure Ventures Commercialization grants;
18	application and approval procedures
19	(1) A university, or any two or more universities,
20	upon approval by an authorized officer of the university, may
21	submit a request to Sure Ventures Commercialization, Inc., for
22	a grant to facilitate the commercialization of a university
23	research product or the commercialization of a patent held by
24	a university.
25	(2) Subject to the availability of trust funds, the
26	corporation shall periodically solicit specific proposals from
27	universities for grants to be funded by the corporation.
28	(a)1. The corporation shall meet at least once every 6
29	months for the purpose of evaluating the grant proposals and
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31 <u>Ventures Commercialization Trust Fund exceeds \$750,000.</u>

1	2. The minimum time between the date when the notice
2	for the solicitation for proposals is issued and the date when
3	the finished proposal is received by the corporation may not
4	be less than 60 days. The corporation must approve or deny a
5	completed proposal not more than 60 days after receiving the
6	proposal.
7	3. The board of directors, by a majority vote, may
8	increase the time allotted to approve or deny the submitted
9	proposals by an additional 60 days when complex proposals
10	require additional time for proper evaluation.
11	(b)1. The board shall establish quidelines prescribing
12	the criteria and format for proposed projects submitted by
13	universities.
14	2. A university need not receive prior stage grants to
15	be eligible for phase two or phase three grants.
16	(3) When evaluating the projects submitted for funding
17	support through Sure Ventures Commercialization, Inc., the
18	board must consider the following criteria:
19	(a) The potential return to the university which may
20	be reasonably assumed based on the business case presented in
21	support of the proposed project;
22	(b) The potential for the creation of high-wage jobs
23	resulting from the success of the proposed project;
24	(c) The potential of the proposed project to address
25	pressing needs of the residents of the state;
26	(d) The potential of the proposed project to
27	"spin-off" other related business enterprises;
28	(e) The potential of the proposed project to enhance
29	the economic competitiveness of the state and the university;
30	and
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1	(f) The technical, financial, organizational, and
2	marketing feasibility of the project and its business plan.
3	(4) The proposed project must be evaluated on its
4	individual merits.
5	Section 5. The nonrecurring sum of \$1 million is
6	appropriated from the General Revenue Fund to Sure Ventures
7	Commercialization, Inc., for the purpose of creating and
8	organizing the corporation, implementing a grant program as
9	defined in this act, and carrying out the administration of
10	administering the Sure Ventures Commercialization Trust Fund
11	during the 2007-2008 fiscal year.
12	Section 6. The nonrecurring sum of \$10 million is
13	appropriated from the General Revenue Fund to the Sure
14	Ventures Commercialization Trust Fund for the purpose of
15	implementing the provisions of this act during the 2007-2008
16	fiscal year.
17	Section 7. This act shall take effect July 1, 2007.
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1	STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR
2	<u>SB 2414</u>
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4	The committee substitute clarifies the purpose, organization, and financial requirements of the Sure Ventures Commercialization Program by:
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6	Adding that a purpose of the program is precipitating the formation of new Florida companies to develop and sell products from university research;
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8	Specifying that Enterprise Florida, Inc., is the corporation's sole member;
9	Specifying that the corporation must be organized to
10	administer a commercialization grant program with funding from the Sure Ventures Commercialization Trust Fund;
12	Requiring a two-thirds vote of the board of directors when a quorum is present at a duly noticed meeting to approve grants;
13	Making travel reimbursement and per diem of board members subject to s.112.061, F.S.;
14 15	Requiring a university to expend 95 percent of grant proceeds as approved in the grant application;
16 17	Eliminating a provision that required grant recipients to negotiate repayment to the corporation when an approved grant resulted in sufficient revenues to sustain a profitable operation;
18 19	Permitting an authorized officer of the university to submit the grant proposal for approval; and
20	Stipulating that a university need not receive prior stage grants in order to be eligible for phase two or phase three grants.
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