$\ensuremath{\mathbf{By}}$  the Committees on Governmental Operations; Higher Education; and Senator Ring

585-2293-07

1	A bill to be entitled
2	An act relating to commercialization of
3	university research; creating s. 288.956, F.S.;
4	providing legislative intent for the Sure
5	Ventures Commercialization Program; creating s.
6	288.9561, F.S.; creating Sure Ventures
7	Commercialization, Inc., a not-for-profit
8	corporation in the Office of Tourism, Trade,
9	and Economic Development; requiring Enterprise
10	Florida, Inc., to provide administrative
11	support to the corporation and be its successor
12	in interest; providing for its administration
13	by a board; providing for appointment of board
14	members; providing for terms; providing for
15	service without compensation; providing for
16	reimbursement for travel and per diem expenses;
17	providing criteria for membership; providing
18	for powers and duties of the corporation;
19	providing for hiring employees; providing for
20	meetings of the corporation; authorizing the
21	corporation to invest funds through the State
22	Board of Administration; providing for
23	contracts with state universities; requiring
24	the corporation to prepare and deliver an
25	annual report to the Governor and the
26	Legislature by a specified date; detailing the
27	content of the report; providing for exclusion
28	of liability of state entities; creating s.
29	288.9562, F.S.; creating the Sure Ventures
30	Commercialization Grant Program; providing for
31	the types of grants that may be made to state

1	universities for the commercialization of
2	research projects; creating s. 288.9563, F.S.;
3	providing for grant application and approval
4	procedures; providing appropriations; providing
5	an effective date.
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7	Be It Enacted by the Legislature of the State of Florida:
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9	Section 1. Section 288.956, Florida Statutes, is
10	created to read:
11	288.956 Sure Ventures Commercialization Program
12	(1) The Sure Ventures Commercialization Program is
13	established in the Office of Tourism, Trade, and Economic
14	Development for the purpose of financing the commercialization
15	of products and services developed from the research and
16	development conducted at public universities in this state.
17	The purpose of the program is to enhance the economy of this
18	state by:
19	(a) Converting products from research performed at
20	public universities into viable consumer products; and
21	(b) Precipitating the formation of new Florida
22	companies to further develop and sell those products in the
23	commercial marketplace.
24	(2) The Sure Ventures Commercialization Program is
25	designed so that a public university can apply for funding
26	from Sure Ventures Commercialization, Inc., in order to
27	commercially develop products and services resulting from
28	research at the university. Funding from the Sure Ventures
29	Commercialization Trust Fund may be used for a variety of
30	premarketing activities, including, but not limited to,
31	securing patents, establishing start-up companies, developing

1	license agreements, attracting private investment, and
2	supporting other activities that are necessary to establish
3	commercially viable ventures for the marketing and sale of
4	products. Funds may not be used for research or development.
5	Section 2. Section 288.9561, Florida Statutes, is
6	created to read:
7	288.9561 Sure Ventures Commercialization, Inc
8	(1) CREATION There is created Sure Ventures
9	Commercialization, Inc., a not-for-profit corporation, which
10	shall be registered, incorporated, organized, and operated
11	under chapter 617 with Enterprise Florida, Inc., as its sole
12	member or stockholder.
13	(a) The corporation is not a unit of state government
14	or a political subdivision of the state. However, the
15	Legislature declares that the corporation is subject to s. 24,
16	Art. I of the State Constitution and chapter 119, relating to
17	public records, and the provisions of chapter 286 relating to
18	public meetings and records. Furthermore, all officers,
19	directors, and employees of the corporation must comply with
20	the code of ethics for public officers and employees under
21	part III of chapter 112.
22	(b) The corporation shall adopt suitable articles of
23	incorporation and bylaws and must establish at least one
24	corporate office in this state and appoint a registered agent.
25	Notwithstanding the powers granted under chapter 617, the
26	corporation may not adopt, amend, modify, or repeal a bylaw or
27	article of incorporation without the express written consent
28	of Enterprise Florida, Inc.
29	(c) The corporation may hire or contract for all
30	personnel necessary to properly execute the powers and duties
31	bestowed upon it within the funds appropriated to implement

1	ss. 288.956-288.9566. Using funds appropriated to implement
2	this section, the corporation may not expend more than \$1
3	million each year for personnel and necessary administrative
4	expenditures, including, but not limited to, travel and per
5	diem, legal fees, consultant's fees, rents and utilities, and
6	audit fees.
7	(d) Subject to appropriations, Enterprise Florida,
8	Inc., shall contract to provide administrative support to the
9	corporation as requested by the corporation. If the
10	corporation is dissolved, Enterprise Florida, Inc., becomes
11	the corporation's successor in interest and assumes all
12	rights, duties, and obligations of the corporation under any
13	contract to which the corporation is then a party and under
14	law.
15	(2) PURPOSE The corporation shall be organized to
16	administer a commercialization grants program as defined in
17	this act with funding from the Sure Ventures Commercialization
18	Trust Fund, and the corporation may receive, hold, invest,
19	administer, and disburse funds appropriated by the
20	Legislature.
21	(3) BOARD; MEMBERSHIP The corporation shall be
22	governed by a board of directors.
23	(a) The board of directors shall consist of nine
24	voting members, of whom the Governor shall appoint three, the
25	President of the Senate shall appoint three, and the Speaker
26	of the House of Representatives shall appoint three.
27	(b) As a candidate to be selected to the board of
27 28	(b) As a candidate to be selected to the board of directors, an individual must have prior experience with and

31 <u>investment funds</u>, or the commercialization of research

has been appointed.

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products. The individual must also demonstrate competence with 2 respect to the administration and management of a publicly listed company, or experience and competence in public 3 4 accounting, auditing, and fiduciary responsibilities. A board member may not have an interest in any grant proposal 5 6 submitted to the corporation. 7 (c) Each member of the board of directors shall be appointed to a term of 4 years, except that for the initial 8 appointments the Governor, the President of the Senate, and 9 10 the Speaker of the House of Representatives each shall appoint one member for a term of 1 year, one member for a term of 2 11 12 years, and one member for a term of 4 years in order to 13 achieve staggered terms among the members of the board. A member is not eliqible for reappointment to the board, except 14 that a member appointed to an initial term of 1 year or 2 15 years may be reappointed for an additional term of 4 years, 16 and a person appointed to fill a vacancy having 2 years or 18 less remaining on the term may be reappointed for an additional term of 4 years. The Governor, the President of the 19 Senate, and the Speaker of the House of Representatives shall 2.0 21 make their initial appointments to the board by October 1, 22 2007. 23 (d) The Governor, the President of the Senate, or the Speaker of the House of Representatives, respectively, shall 2.4 fill a vacancy on the board of directors, according to who 2.5 appointed the member whose vacancy is to be filled or whose 2.6 27 term has expired. A vacancy that occurs before the scheduled 2.8 expiration of the term of the member shall be filled for the remainder of the unexpired term. A board member whose term has 29 expired shall continue to serve until his or her replacement 30

1	(e) Each member of the board of directors who is not
2	otherwise required to file financial disclosure under s. 8,
3	Art. II of the State Constitution or s. 112.3144 shall file
4	disclosure of financial interests under s. 112.3145.
5	(f)1. A person appointed to the board of directors
6	must agree to refrain from having any direct interest in any
7	contract, franchise, privilege, or other benefit arising from
8	a university project receiving financing from the board during
9	the term of his or her appointment and for 2 years after the
10	termination of the appointment.
11	2. If a person accepts a direct interest in any
12	contract, franchise, privilege, or other benefit granted by
13	the institution, an affiliate, or a corporation benefited by
14	Sure Ventures Commercialization Grant proceeds within 2 years
15	after the termination of his or her service on the board, the
16	person commits a misdemeanor of the first degree, punishable
17	as provided in s. 775.083 or s. 775.084.
18	(q) Members of the board of directors shall receive no
19	compensation for their services, but are entitled to receive
20	reimbursement for travel and per diem expenses incurred in the
21	performance of their duties as provided in s. 112.061.
22	(h) Each member of the board of directors is
23	accountable for the proper performance of his or her duties of
24	office, and each member owes a fiduciary duty to the people of
25	the state to ensure that funds provided in furtherance of this
26	section are disbursed and used as prescribed by law and
27	contract and in the best interests of the state.
28	(i) The Governor, the President of the Senate, or the
29	Speaker of the House of Representatives, according to which

30 officer appointed the member, may remove a member for

31 <u>malfeasance</u>, <u>misfeasance</u>, <u>neglect of duty</u>, <u>incompetence</u>,

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permanent inability to perform official duties, unexcused absence from three consecutive meetings of the board, arrest or indictment for a crime that is a felony or a misdemeanor involving theft or a crime of dishonesty, or pleading nolo contendere to, or being found quilty of, any crime.

## (4) ORGANIZATION; MEETINGS.--

(a)1. The board of directors shall annually elect a chairperson and a vice chairperson from among the board's members. The members may, by a vote of five of the nine board members, remove a member from the position of chairperson or vice chairperson before the expiration of his or her term as chairperson or vice chairperson. His or her successor shall be elected to serve for the balance of the removed chairperson's or vice chairperson's term.

- 2. The chairperson shall ensure that records are kept of the proceedings of the board of directors and is the custodian of all books, documents, and papers filed with the board; the minutes of meetings of the board; and the official seal of the corporation.
- (b)1. The board of directors shall meet upon the call of the chairperson or at the request of a majority of the members, but not less than twice each calendar year if a university request for funding under this section is pending.
- 2. A majority of the voting members of the board of directors constitutes a quorum. Except as otherwise provided in this section, the board may take official action by a majority vote of the members present at any meeting at which a quorum is present. Members may not vote by proxy.
- 3. A member of the board may participate in a meeting
  of the board by telephone or videoconference through which
  each member may hear every other member, if the meeting and

1	any call-in number is duly noticed and the meeting is held at
2	a place certain that is accessible to the public.
3	(5) POWERS AND DUTIES The corporation shall be
4	organized to receive, hold, invest, administer, and disburse
5	funds appropriated by the Legislature in support of ss.
6	288.956-288.9566 and to disburse any income generated from the
7	investment of these funds consistent with the purpose and
8	provisions of this section. Notwithstanding the powers granted
9	under chapter 617, the corporation may not increase or
10	decrease the number of directors on the board; borrow funds;
11	issue notes, bonds, or other obligations; or secure any
12	obligation by mortgage or pledge of the corporation's
13	property, franchise, or income. The corporation:
14	(a) May perform all acts and things necessary or
15	convenient to carry out the powers expressly granted in ss.
16	288.956-288.9566.
17	(b) Shall make expenditures from funds provided by
18	this state consistent with the powers of the corporation.
19	(c) Shall indemnify, and purchase and maintain
20	insurance on behalf of, directors, officers, and employees of
21	the corporation against any personal liability or
22	accountability.
23	(d) Shall disburse funds under this section and a
24	contract entered into between the corporation and a
25	university.
26	(e) Shall receive and review reports and financial
27	documentation provided by a university to ensure compliance
28	with this section and the contract.
29	(f) Shall prepare an annual report as prescribed in
30	subsection (8).
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1	(6) INVESTMENT OF FUNDS The corporation may enter
2	into an agreement with the State Board of Administration under
3	which funds received by the corporation which are not
4	disbursed to a university or invested must be invested by the
5	State Board of Administration on behalf of the corporation.
6	Funds shall be invested in suitable instruments authorized
7	under s. 215.47 and specified in investment quidelines
8	established and agreed to by the State Board of Administration
9	and the corporation.
10	(7) CONTRACTS FOR THE AWARD OF GRANTS
11	(a) The corporation shall negotiate and execute
12	contracts with universities governing the terms of grants
13	provided under ss. 288.956-288.9566. Grants must be approved
14	by a two-thirds vote of the board of directors when a quorum
15	is present at a duly noticed meeting.
16	(b) Each contract, at a minimum, must contain
17	provisions:
18	1. Specifying the procedures and schedules that govern
19	the disbursement of funds under this section and specifying
20	the conditions or deliverables that the university must
21	satisfy before the release of each disbursement.
22	2. Requiring the university to expend 95 percent of
23	grant proceeds for described uses in the approved grant
24	application and not otherwise reduce grant proceeds with
25	facilities charges or fees by the university.
26	3. Requiring the university to submit data to the
27	corporation concerning the activities and performance of
28	projects funded under this section and to provide to the
29	corporation an annual accounting of the expenditure of funds
30	disbursed under this section by August 1 of each year until 1
31	year elapses from the university's final disbursement of all

1	grant funds received from the Sure Ventures Commercialization
2	Program.
3	(8) ANNUAL REPORT By December 1 of each year, the
4	corporation shall prepare a report of the activities and
5	outcomes under ss. 288.956-288.9566 for the preceding fiscal
6	year and submit the report to the Governor, the President of
7	the Senate, and the Speaker of the House of Representatives.
8	The report, at a minimum, must include:
9	(a) An accounting of the amount of grants awarded and
10	disbursed during the preceding fiscal year by project and
11	university.
12	(b) Project level summaries of the information
13	reported by grant recipients in paragraph (7)(b).
14	(c) A description of the benefits to this state
15	resulting from the grant program, including the number of
16	businesses created, associated industries started, and the
17	growth of related research projects at the university.
18	(d) An independent audit of the corporation's
19	financial statements, which must include a statement of
20	operations that reports receipts and expenditures during the
21	preceding fiscal year for personnel, administration, and
22	operational costs of the corporation.
23	(e) A description of those projects funded by the
24	grant program in which two or more universities are working
25	cooperatively together to avoid duplicating the activities,
26	programs, and functions of the cooperating universities and to
27	leverage the expertise offered by other universities.
28	(9) LIABILITY
29	(a) The appropriation or disbursement of funds under
30	this section does not constitute a debt, liability, or
31	obligation of the state, any political subdivision thereof, or

the corporation, or a pledge of the faith and credit of the
state or of any political subdivision.
(b) The appropriation or disbursement of funds under
this section does not subject the state, any political
subdivision, or the corporation to liability related to the
research activities, commercialization activities, and
research products that receive funding under this section.
(10) DEBTThe corporation may not incur debt. This
prohibition includes long-term leases, promissory notes,
loans, lease-purchase agreements, certificates of
participation, the sale of bonds or revenue bonds, or the
award or commitment to award grants in excess of the
unencumbered cash balance in the Sure Ventures
Commercialization Trust Fund.
Section 3. Section 288.9562, Florida Statutes, is
created to read:
288.9562 Sure Ventures Commercialization Grant
Program The Sure Ventures Commercialization Grant Program is
established to provide early stage capital funding from the
Sure Ventures Commercialization Trust Fund in support of the
commercialization of university research products. Grants from
the Sure Ventures Commercialization Trust Fund shall be
disbursed under the following categories:
(1) Phase One grants, which may not exceed \$50,000 per
project, may be used to assist with early market research,
independent evaluation, consultation, and other initial
activities that may be required to develop an initial business
model for a university research product having the potential
for commercialization.

31 per project, may be used to match private investment in a

1	university research commercialization proposal. The university
2	proposal must have been successfully evaluated and developed
3	into a level of readiness contemplated for projects that have
4	received Phase One grants. Phase Two grants shall be used to
5	develop a complete business plan for the commercialization of
6	a university research product. For a Phase Two grant proposal,
7	the university must document the availability of \$1 in private
8	support for each \$1 in state funding requested.
9	(3) Phase Three grants, which may not exceed \$250,000
10	per project, may be used to match private investment relating
11	to the implementation of a completed business plan for a
12	university research product. For a Phase Three grant proposal,
13	the university must document the availability of \$1 in private
14	support for each \$1 in state funding requested.
15	Section 4. Section 288.9563, Florida Statutes, is
16	created to read:
17	288.9563 Sure Ventures Commercialization grants;
18	application and approval procedures
19	(1) A university, or any two or more universities,
20	upon approval by an authorized officer of the university, may
21	submit a request to Sure Ventures Commercialization, Inc., for
22	a grant to facilitate the commercialization of a university
23	research product or the commercialization of a patent held by
24	a university.
25	(2) Subject to the availability of trust funds, the
26	corporation shall periodically solicit specific proposals from
27	universities for grants to be funded by the corporation.
28	(a)1. The corporation shall meet at least once every 6
29	months for the purpose of evaluating the grant proposals and
30	for awarding grants if the uncommitted balance in the Sure
31	Ventures Commercialization Trust Fund exceeds \$750,000.

1	2. The minimum time between the date when the notice
2	for the solicitation for proposals is issued and the date when
3	the finished proposal is received by the corporation may not
4	be less than 60 days. The corporation must approve or deny a
5	completed proposal not more than 60 days after receiving the
6	proposal.
7	3. The board of directors, by a majority vote, may
8	increase the time allotted to approve or deny the submitted
9	proposals by an additional 60 days when complex proposals
10	require additional time for proper evaluation.
11	(b)1. The board shall establish quidelines to
12	implement the criteria established in this section and to
13	establish the format for proposed projects submitted by
14	universities.
15	2. A university need not receive prior stage grants to
16	be eligible for phase two or phase three grants.
17	(3) When evaluating the projects submitted for funding
18	support through Sure Ventures Commercialization, Inc., the
19	board must consider the following criteria:
20	(a) The potential return to the university which may
21	be reasonably assumed based on the business case presented in
22	support of the proposed project;
23	(b) The potential for the creation of high-wage jobs
24	resulting from the success of the proposed project;
25	(c) The potential of the proposed project to address a
26	strategic need of the state as set forth in the statewide
27	strategic plan for economic development prepared by Enterprise
28	Florida, Inc.;
29	(d) The potential of the proposed project to
30	"spin-off" other related business enterprises;
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1	(e) The potential of the proposed project to enhance
2	the economic competitiveness of the state and the university;
3	and
4	(f) The technical, financial, organizational, and
5	marketing feasibility of the project and its business plan.
6	(4) The proposed project must be evaluated on its
7	individual merits.
8	Section 5. The nonrecurring sum of \$1 million is
9	appropriated from the General Revenue Fund to Sure Ventures
10	Commercialization, Inc., for the 2007-2008 fiscal year for the
11	purpose of creating and organizing the corporation and
12	implementing a grant program as defined in this act.
13	Section 6. The nonrecurring sum of \$10 million is
14	appropriated from the General Revenue Fund to the Sure
15	Ventures Commercialization Trust Fund for the purpose of
16	implementing the provisions of this act during the 2007-2008
17	fiscal year.
18	Section 7. This act shall take effect July 1, 2007.
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1	STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR
2	<u>CS/SB 2414</u>
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4 5	Establishes the Sure Ventures Commercialization Program in the Office of Tourism, Trade and Economic Development.
	Limits authority of the Sure Ventures Commercialization, Inc.,
6 7	to amend, modify or repeal a bylaw or article of incorporation without express written consent of its sole shareholder or member, Enterprise Florida, Inc.
8 9	Eliminates authority to pay for "necessary expenses" and requires compliance with travel and per diem requirements of s. 112.061, F.S.
10	Requires board meetings that are held by telephone or
11	videophone conference to provide notice of the call-in number and to establish a place certain that is accessible to the public to attend the meeting.
12	Limits the corporate authority of the corporation by
13	prohibiting it from increasing or decreasing the number of directors on the board, from borrowing funds, issuing notes,
14 15	bonds or other obligations, or from securing obligations by mortgage, pledge of corporate property, franchise or income.
16	Removes redundant expressions of other corporate authority that were reiterated in the bill.
17	Modifies the criteria for evaluating projects by linking state
18	needs to the statewide strategic plan prepared by Enterprise Florida, Inc.
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