Florida Senate - 2007

By Senator Wise

5-1380-07 1 A bill to be entitled 2 An act relating to the John M. McKay Scholarships for Students with Disabilities 3 Program; amending s. 1002.39, F.S.; authorizing 4 5 students who, due to their disability, are not б able to maintain regular and direct contact 7 with the private school they are attending on 8 scholarship to continue to participate in the program; providing an effective date. 9 10 Be It Enacted by the Legislature of the State of Florida: 11 12 13 Section 1. Section 1002.39, Florida Statutes, is amended to read: 14 1002.39 The John M. McKay Scholarships for Students 15 with Disabilities Program. -- There is established a program 16 17 that is separate and distinct from the Opportunity Scholarship 18 Program and is named the John M. McKay Scholarships for Students with Disabilities Program. 19 (1) <u>ESTABLISHMENT</u> THE JOHN M. MCKAY SCHOLARSHIPS FOR 20 21 STUDENTS WITH DISABILITIES PROGRAM. -- The John M. McKay 22 Scholarships for Students with Disabilities Program is 23 established to provide the option for students with disabilities to attend a public school other than the one to 2.4 which assigned, or to obtain provide a scholarship to a 25 private school of choice, for students with disabilities for 26 27 whom an individual education plan has been written in 2.8 accordance with rules of the State Board of Education. The program shall be administered by the Department of Education 29 and is separate and distinct from the Opportunity Scholarship 30 Program established under s. 1002.38. Students with 31

1 disabilities include K-12 students who are documented as 2 having a mental retardation handicap, including trainable, profound, or educable; a speech or language impairment; a 3 hearing impairment, including deafness; a visual impairment, 4 including blindness; a dual sensory impairment; a physical 5 б impairment; a serious emotional disturbance, including an 7 emotional handicap; a specific learning disability, including, 8 but not limited to, dyslexia, dyscalculia, or developmental 9 aphasia; a traumatic brain injury; or autism. 10 (2) JOHN M. MCKAY SCHOLARSHIP ELIGIBILITY.--The parent of a public school student with a disability who is 11 12 dissatisfied with the student's progress may request and 13 receive from the state a John M. McKay scholarship for the child to enroll in and attend a private school in accordance 14 with this section if: 15 (a) The student has spent the prior school year in 16 17 attendance at a Florida public school or the Florida School 18 for the Deaf and the Blind. Prior school year in attendance means that the student was: 19 1. Enrolled and reported by a school district for 20 21 funding during the preceding October and February Florida 22 Education Finance Program student membership surveys in 23 kindergarten through grade 12, including which shall include time spent in a Department of Juvenile Justice commitment 2.4 program if funded under the Florida Education Finance Program; 25 2. Enrolled and reported by the Florida School for the 26 27 Deaf and the Blind during the preceding October and February 2.8 student membership surveys in kindergarten through grade 12; 29 or 30 3. Enrolled and reported by a school district for funding during the preceding October and February Florida 31 2

1 Education Finance Program student membership surveys, was at least 4 years old when so enrolled and reported, and was 2 eligible for services under s. 1003.21(1)(e). 3 4 However, A dependent child of a member of the United States 5 6 Armed Forces who transfers to a school in this state from out 7 of state or from a foreign country pursuant to a parent's 8 permanent change of station orders, or a student unable to maintain regular and direct contact with teachers under 9 10 paragraph (3)(h) who was receiving a scholarship to a private school and had to drop out of the scholarship program, is 11 12 exempt from this paragraph but must meet all other eligibility 13 requirements to participate in the program. (b) The parent has obtained acceptance for admission 14 of the student to a private school that is eligible for the 15 program participation under subsection (8) and has requested 16 17 from the department a scholarship at least 60 days prior to 18 the date of the first scholarship payment. The request must be made through a communication directly to the department in a 19 manner that creates a written or electronic record of the 2.0 21 request and the date of receipt of the request. The department 22 of Education must notify the district of the parent's intent 23 upon receipt of the parent's request. (3) ELIGIBILITY JOHN M. MCKAY SCHOLARSHIP 2.4 PROHIBITIONS. -- A student is not eligible for a John M. McKay 25 26 scholarship while he or she is: 27 (a) Enrolled in a school operating for the purpose of 2.8 providing educational services to youth in Department of 29 Juvenile Justice commitment programs; 30 (b) Receiving a corporate income tax credit scholarship under s. 220.187; 31

3

1 (c) Receiving an educational scholarship pursuant to 2 this chapter; 3 (d) Participating in a home education program as defined in s. 1002.01(1); 4 5 (e) Participating in a private tutoring program under б pursuant to s. 1002.43; 7 (f) Participating in a virtual school, correspondence 8 school, or distance learning program that receives state 9 funding <u>due</u> pursuant to the student's participation unless the participation is limited to no more than two courses per 10 11 school year; (g) Enrolled in the Florida School for the Deaf and 12 the Blind; or 13 (h) Not having regular and direct contact with his or 14 her private school teachers at the school's physical location. 15 This prohibition does not apply if a licensed physician 16 17 provides documentation to the department that the student's 18 disability is of such a severe nature, as corroborated by the student's matrix level, that it precludes the student from 19 having regular and direct contact. 20 21 (4) TERM OF JOHN M. MCKAY SCHOLARSHIP.--22 (a) For purposes of continuity of educational choice, 23 a John M. McKay scholarship shall remain in force until the student returns to a public school, graduates from high 2.4 school, or reaches the age of 22, whichever occurs first. 25 (b) Upon reasonable notice to the department and the 26 27 school district, the student's parent may remove the student 2.8 from the private school and place the student in a public school in accordance with this section. 29 30 31

4

1 (c) Upon reasonable notice to the department, the 2 student's parent may move the student from one participating private school to another participating private school. 3 (5) SCHOOL DISTRICT OBLIGATIONS; PARENTAL OPTIONS.--4 5 (a)1. By April 1 of each year and within 10 days after 6 an individual education plan meeting, a school district shall 7 notify the parent of the student of all options available 8 pursuant to this section, inform the parent of the availability of the department's toll-free telephone hotline 9 and Internet website for additional information on John M. 10 McKay scholarships, and offer the that student's parent an 11 12 opportunity to enroll the student in another public school 13 within the district in lieu of a John M. McKay scholarship. 1.2. The parent is not required to accept the offer of 14 enrolling in another public school in lieu of requesting a 15 16 John M. McKay Scholarship to a private school. However, if the 17 parent chooses the public school option, the student may 18 continue attending a public school chosen by the parent until the student graduates from high school. 19 20 2.3. If the parent chooses a public school consistent 21 with the school district's controlled open enrollment district 22 school board's choice plan under s. 1002.31, the school 23 district shall provide transportation to the public school selected by the parent. The parent is responsible for 2.4 providing to provide transportation to a public school chosen 25 that is not consistent with the school districts's plan 26 27 district school board's choice plan under s. 1002.31. 2.8 3. The parent may choose, as an alternative, to enroll the student in and transport the student to a public school in 29 an adjacent school district which has available space and has 30 a program offering the services agreed to in the student's 31

5

1 individual education plan already in place. The adjacent 2 school district must accept the student and shall report the student for purposes of receiving funding under the Florida 3 4 Education Finance Program. 5 (b)1. For a student with disabilities who does not б have a matrix of services under s. 1011.62(1)(e), the school 7 district must complete a matrix that assigns the student to one of the levels of service as they existed prior to the 8 9 2000-2001 school year. 10 2.a. Within 10 school days after the school district it receives notification of a parent's request for a John M. 11 12 McKay scholarship, it a school district must notify the 13 student's parent if the matrix of services has not been completed and inform the parent that the district is required 14 to complete the matrix within 30 days after receiving notice 15 of the parent's request for a John M. McKay scholarship. This 16 17 notice shall should include the required completion date for 18 the matrix. 19 3.b. The school district must complete the matrix of services for any student who is participating in the John M. 20 21 McKay scholarship Scholarships for Students with Disabilities 22 program and must notify the department of the student's matrix 23 level within 30 days after receiving notification of a request to participate in the scholarship program. The school district 2.4 must provide the student's parent with the student's matrix 25 26 level within 10 school days after its completion. 27 4.c. The department shall notify the private school of 2.8 the amount of the John M. McKay scholarship within 10 days after receiving the school district's notification of the 29

30 student's matrix level.

31

б

1 5.d. A school district may change a matrix of services 2 only if the change is to correct a technical, typographical, or calculation error. 3 4 (c) A school district shall provide notification to 5 parents of the availability of a reevaluation at least every 3 6 years of each student who receives a John M. McKay scholarship 7 of the availability of a reevaluation at least every 3 years. (d) If the parent chooses the private school option 8 and the student is accepted by the private school pending the 9 10 availability of a space for the student, the parent of the student must notify the department 60 days prior to the first 11 12 scholarship payment and before the student enters entering the 13 private school in order to be eligible for the scholarship when a space becomes available for the student in the private 14 15 school. 16 (e) The parent of a student may choose, as an 17 alternative, to enroll the student in and transport the 18 student to a public school in an adjacent school district which has available space and has a program with the services 19 agreed to in the student's individual education plan already 2.0 21 in place, and that school district shall accept the student 2.2 and report the student for purposes of the district's funding 23 pursuant to the Florida Education Finance Program. (e)(f) For a student who participates in the John M. 2.4 McKay scholarship Scholarships for Students with Disabilities 25 program whose parent requests that the student take the 26 27 statewide assessments under s. 1008.22, the district in which 2.8 the student attends private school shall provide the locations 29 and times for taking the to take all statewide assessments. (6) DEPARTMENT OF EDUCATION OBLIGATIONS.--The 30 department shall: 31

7

1	(a) Establish a toll-free <u>telephone</u> hotline <u>and</u>
2	<u>Internet website</u> that provides parents and private schools
3	with information on participation in the John M. McKay
4	Scholarships for Students with Disabilities Program.
5	(b) Annually verify the <u>continued</u> eligibility of
6	private schools that <u>participate in the scholarship program</u>
7	meet the requirements of subsection (8).
8	(c) Establish a process by which individuals may
9	notify the department of any violation by a parent, private
10	school, or school district of state laws relating to program
11	participation. The department shall conduct an inquiry of any
12	written complaint of a violation of this section, or make a
13	referral to the appropriate agency for an investigation, if
14	the complaint is signed by the complainant and is legally
15	sufficient. A complaint is legally sufficient if it contains
16	ultimate facts that show that a violation of this section or
17	any rule adopted by the State Board of Education has occurred.
18	In order to determine legal sufficiency, the department may
19	require supporting information or documentation from the
20	complainant. A department inquiry is not subject to the
21	requirements of chapter 120.
22	(d) Require an annual, notarized, sworn compliance
23	statement <u>from</u> by participating private schools certifying
24	compliance with state laws and shall retain such records <u>of</u>
25	such statements.
26	(e) Cross-check the list of participating scholarship
27	students with the public school enrollment lists prior to each
28	scholarship payment to avoid duplication.
29	(f) 1. Conduct random site visits to <u>participating</u>
30	private schools participating in the John M. McKay
31	Scholarships for Students with Disabilities Program. The
	8

1 purpose of the site visits is solely to verify the information 2 reported by the schools concerning the enrollment and attendance of students, the credentials of teachers, 3 background screening of teachers, and teachers' fingerprinting 4 results, which information is required by rules of the State 5 б Board of Education, subsection (8), and s. 1002.421. The 7 department of Education may not make more than three random 8 site visits each year and may not make more than one random 9 site visit each year to the same private school. (q)2. Annually, by December 15, report to the 10 Governor, the President of the Senate, and the Speaker of the 11 12 House of Representatives the department's Department of 13 Education's actions with respect to implementing accountability in the scholarship program under this section 14 and s. 1002.421, any substantiated allegations or violations 15 of law or rule by <u>a participating</u> an eligible private school 16 17 under this program concerning the enrollment and attendance of 18 students receiving scholarships, the credentials of teachers, background screening of teachers, and teachers' fingerprinting 19 results, and the corrective action taken by the department of 20 21 Education. 22 (7) COMMISSIONER OF EDUCATION AUTHORITY AND 23 OBLIGATIONS. --(a) The Commissioner of Education may shall deny, 2.4 suspend, or revoke a private school's participation in the 25 scholarship program if it is determined that the private 26 27 school has failed to comply with the provisions of this 2.8 section. 29 (a) If However, in instances in which the noncompliance is correctable within a reasonable amount of 30 time and in which the health, safety, or welfare of the 31

J

students is not threatened, the commissioner may issue a 1 2 notice of noncompliance that provides which shall provide the private school with a timeframe within which to provide 3 evidence of compliance prior to taking action to suspend or 4 5 revoke the private school's participation in the scholarship 6 program. 7 (b) The commissioner's determination is subject to the 8 following: 9 1. If the commissioner intends to deny, suspend, or revoke a private school's participation in the scholarship 10 11 program:, 12 1. The department shall notify the private school of 13 such proposed action in writing by certified mail and regular mail to the private school's address of record with the 14 department. The notification shall be in accordance with s. 15 16 120.569 include the reasons for the proposed action and notice 17 of the timelines and procedures set forth in this paragraph. 18 2. The private school that is adversely affected by the proposed action shall have 15 days from receipt of the 19 notice of proposed action to file with the department's agency 20 21 clerk a request for a proceeding pursuant to ss. 120.569 and 22 120.57. If the private school is entitled to a hearing under 23 s. 120.57(1), the department shall forward the request to the Division of Administrative Hearings. 2.4 3. Upon receipt of a request from the department 25 referred pursuant to this paragraph, the director of the 26 27 Division of Administrative Hearings shall expedite the hearing 2.8 and assign an administrative law judge who shall commence a 29 hearing within 30 days after the receipt of the formal written request by the division and enter a recommended order within 30 30 days after the hearing or within 30 days after receipt of 31

1 the hearing transcript, whichever is later. Each party shall 2 be allowed 10 days in which to submit written exceptions to the recommended order. A final order shall be entered by the 3 department agency within 30 days after the entry of a 4 recommended order. The provisions of this subparagraph may be 5 6 waived upon stipulation by all parties. 7 (c) The commissioner may immediately suspend payment 8 of scholarship funds if it is determined that there is probable cause to believe that there is: 9 10 1. An imminent threat to the health, safety, or welfare of the students; or 11 12 2. Fraudulent activity on the part of the private 13 school. Notwithstanding s. 1002.22(3), in instances incidents of alleged fraudulent activity <u>under</u> pursuant to this section, 14 the <u>department's</u> Department of Education's Office of Inspector 15 General is authorized to release personally identifiable 16 17 records or reports of students to the following persons or 18 organizations: a. A court of competent jurisdiction in compliance 19 with an order of that court or the attorney of record in 20 21 accordance with a lawfully issued subpoena, consistent with 22 the Family Educational Rights and Privacy Act, 20 U.S.C. s. 23 1232q. b. A person or entity authorized by a court of 2.4 competent jurisdiction in compliance with an order of that 25 court or the attorney of record pursuant to a lawfully issued 26 27 subpoena, consistent with the Family Educational Rights and 2.8 Privacy Act, 20 U.S.C. s. 1232g. c. Any person, entity, or authority issuing a subpoena 29 for law enforcement purposes when the court or other issuing 30 agency has ordered that the existence or the contents of the 31 11

1 subpoena or the information furnished in response to the 2 subpoena not be disclosed, consistent with the Family Educational Rights and Privacy Act, 20 U.S.C. s. 1232g, and 34 3 C.F.R. s. 99.31. 4 5 6 The commissioner's order suspending payment pursuant to this 7 paragraph may be appealed pursuant to the same procedures and 8 timelines as the notice of proposed action set forth in 9 paragraph (b). 10 (8) PRIVATE SCHOOL ELIGIBILITY AND OBLIGATIONS.--To be eligible to participate in the John M. McKay Scholarships for 11 12 Students with Disabilities Program, a private school may be 13 sectarian or nonsectarian and must: (a) Comply with all requirements for private schools 14 participating in state school choice scholarship programs 15 pursuant to s. 1002.421. 16 17 (b) Provide to the department all documentation 18 required for a student's participation, including the private school's and student's fee schedules, at least 30 days before 19 the first quarterly scholarship payment is made for the 2.0 21 student. 22 (c) Be academically accountable to the parent for 23 meeting the educational needs of the student by: 1. At a minimum, annually providing to the parent a 2.4 written explanation of the student's progress. 25 2. Cooperating with the scholarship student whose 26 27 parent chooses to participate in the statewide assessments 2.8 under pursuant to s. 1008.22. (d) Maintain in this state a physical location where a 29 30 scholarship student regularly attends classes. 31

12

1	(e) For students appropriately documented as unable to
2	have regular and direct contact with his or her private school
3	teachers at the school's physical location under paragraph
4	(3)(h), the private school must maintain a record of the
5	student's attendance, and provide the department with
6	quarterly updates on the student's academic progress and a fee
7	schedule demonstrating how the scholarship funding is being
8	used to support the student's education.
9	
10	The inability of a private school to meet the requirements of
11	this subsection shall constitute a basis for the ineligibility
12	of the private school to participate in the scholarship
13	program as determined by the department.
14	(9) PARENT AND STUDENT RESPONSIBILITIES FOR PROGRAM
15	PARTICIPATIONA parent who applies for a John M. McKay
16	Scholarship is exercising his or her parental option to place
17	his or her child in a private school.
18	(a) The parent must select the private school and
19	apply for the admission of his or her child.
20	(b) The parent must have requested the scholarship at
21	least 60 days prior to the date of the first scholarship
22	payment.
23	(c) Any student participating in the <u>scholarship</u> John
24	M. McKay Scholarships for Students with Disabilities program
25	must remain in attendance throughout the school year unless
26	excused by the school for illness or other good cause <u>, or as</u>
27	provided under paragraph (3)(h).
28	(d) Each parent and each student has an obligation to
29	the private school to comply with the private school's
30	published policies.
31	

13

1 (e) If the parent requests that the student 2 participating in the scholarship John M. McKay Scholarships for Students with Disabilities program take all statewide 3 assessments required pursuant to s. 1008.22, the parent is 4 responsible for transporting the student to the assessment 5 6 site designated by the school district. 7 (f) Upon receipt of a scholarship warrant, the parent 8 to whom the warrant is made must restrictively endorse the warrant to the private school for deposit into the account of 9 the private school. The parent may not designate any entity or 10 individual associated with the participating private school as 11 12 the parent's attorney in fact to endorse a scholarship 13 warrant. A participant who fails to comply with this paragraph forfeits the scholarship. 14 (10) JOHN M. MCKAY SCHOLARSHIP FUNDING AND PAYMENT.--15 (a)1. The maximum scholarship granted for an eligible 16 17 student with disabilities shall be an a calculated amount 18 equivalent to the base student allocation in the Florida Education Finance Program multiplied by the appropriate cost 19 factor for the educational program that would have been 20 21 provided for the student in the district school to which he or 22 she was assigned, multiplied by the district cost 23 differential. 2. In addition, a share of the guaranteed allocation 2.4 for exceptional students shall be determined and added to the 25 calculated amount. The share calculation shall be based on the 26 27 methodology and the data used to calculate the guaranteed 2.8 allocation for exceptional students for each district in chapter 2000-166, Laws of Florida. Except as provided in 29 subparagraphs 3. and 4., the calculation shall be based on the 30 student's grade, matrix level of services, and the difference 31

14

1 between the 2000-2001 basic program and the appropriate level of services cost factor, multiplied by the 2000-2001 base 2 student allocation and the 2000-2001 district cost 3 differential for the sending district. Also, the calculated 4 amount shall include the per-student share of supplemental 5 6 academic instruction funds, instructional materials funds, 7 technology funds, and other categorical funds as provided for 8 such purposes in the General Appropriations Act. 9 3. The calculated scholarship amount for a student who is eligible under subparagraph (2)(a)2. shall be calculated as 10 provided in subparagraphs 1. and 2. However, the calculation 11 12 shall be based on the school district in which the parent 13 resides at the time of the scholarship request. 4. Until the school district completes the matrix 14 required by paragraph (5)(b), the calculation shall be based 15 on the matrix that assigns the student to support level I of 16 17 service as it existed prior to the 2000-2001 school year. When 18 the school district completes the matrix, the amount of the payment shall be adjusted as needed. 19 20 (b) The amount of the John M. McKay Scholarship shall 21 be the calculated amount or the amount of the private school's 22 tuition and fees, whichever is less. The amount of any 23 assessment fee required by the participating private school may be paid from the total amount of the scholarship. 2.4 (c)1. The school district shall report all students 25 who are attending a private school under this program. The 26 27 students with disabilities attending private schools on John 2.8 M. McKay scholarships shall be reported separately from other students reported for purposes of the Florida Education 29 30 Finance Program. 31

15

1	(d)2. For students program participants who are
2	eligible under subparagraph (2)(a)2., the school district that
3	is used as the basis for the calculation of the scholarship
4	amount as provided in subparagraph (a)3. shall:
5	<u>1.</u> a. Report to the department all such students who
6	are attending a private school under this program.
7	<u>2.</u> b. Be held harmless for such students from the
8	weighted enrollment ceiling for group 2 programs in s.
9	1011.62(1)(d)3.a. during the first school year in which the
10	students are reported.
11	<u>(e)(d)</u> Following notification on July 1, September 1,
12	December 1, or February 1 of the number of program
13	participants, the department shall transfer, from General
14	Revenue funds only, the amount calculated under paragraph (b)
15	from the school district's total funding entitlement under the
16	Florida Education Finance Program and from authorized
17	categorical accounts to a separate account for the scholarship
18	program for quarterly disbursement to the parents of
19	participating students.
20	<u>1.</u> Funds may not be transferred from any funding
21	provided to the Florida School for the Deaf and the Blind for
22	program participants who are eligible under subparagraph
23	(2)(a)2.
24	2. For a student exiting a Department of Juvenile
25	Justice commitment program who chooses to participate in the
26	scholarship program, the amount of the John M. McKay
27	scholarship calculated pursuant to paragraph (b) shall be
28	transferred from the school district in which the student last
29	attended a public school prior to commitment to the Department
30	of Juvenile Justice.
31	
	16

16

1 3. When a student enters the scholarship program, the 2 department must receive all documentation required for the student's participation, including the private school's and 3 student's fee schedules, at least 30 days before the first 4 quarterly scholarship payment is made for the student. 5 б (f) (e) Upon notification by the department that it has 7 received the documentation required under paragraph(e)(d), the Chief Financial Officer shall make scholarship payments in 8 four equal amounts no later than September 1, November 1, 9 February 1, and April 1 of each academic year in which the 10 scholarship is in force. The initial payment shall be made 11 12 after department verification of admission acceptance, and 13 subsequent payments shall be made upon verification of continued enrollment and attendance at the private school. 14 Payment must be by individual warrant made payable to the 15 student's parent and mailed by the department to the private 16 17 school of the parent's choice, and the parent shall 18 restrictively endorse the warrant to the private school for deposit into the account of the private school. 19 20 (q)(f) Subsequent to each scholarship payment, the 21 department shall request from the Department of Financial 22 Services a sample of endorsed warrants to review and confirm 23 compliance with endorsement requirements. (11) LIABILITY.--No liability shall arise on the part 2.4 of the state based on the award or use of a John M. McKay 25 scholarship. 26 27 (12) SCOPE OF AUTHORITY.--The inclusion of eligible 2.8 private schools within options available to Florida public 29 school students does not expand the regulatory authority of 30 the state, its officers, or any school district to impose any additional regulation of private schools beyond those 31 17

1 reasonably necessary to enforce requirements expressly set 2 forth in this section. 3 (13) RULES.--The State Board of Education shall adopt 4 rules pursuant to ss. 120.536(1) and 120.54 to administer this section, including, but not limited to, rules that: 5 б (a) A school district districts must use to expedite 7 the development of a matrix of services based on an active 8 individual education plan from another state or a foreign country for a transferring student with a disability who is a 9 dependent child of a member of the United States Armed Forces. 10 The rules must identify the appropriate school district 11 12 personnel who must complete the matrix of services. For 13 purposes of these rules, a transferring student with a disability is one who was previously enrolled as a student 14 with a disability in an out-of-state or an out-of-country 15 16 public or private school or agency program and who is 17 transferring from out of state or from a foreign country 18 pursuant to a parent's permanent change of station orders. 19 (b) The matrix level that a student must have in order to waive the requirement that the student have regular and 2.0 21 direct contact with his or her private school teachers at the 2.2 school's physical location. 23 Section 2. This act shall take effect upon becoming a 2.4 law. 25 26 27 SENATE SUMMARY 28 Revises various provisions of the John M. McKay Scholarships for Students with Disabilities Program to 29 permit students who, due to their disability, are not able to maintain regular and direct contact with the 30 private school they are attending on scholarship to continue to participate in the program. 31

18