22-1611B-07

1	A bill to be entitled
2	An act relating to the Florida Building Code;
3	amending s. 553.73, F.S.; authorizing the
4	Florida Building Commission to approve certain
5	amendments to the code; amending s. 553.791,
6	F.S.; providing definitions; revising and
7	clarifying provisions related to authorized
8	representatives of private providers of
9	building code inspection services; requiring
10	inspection forms to be signed and sealed;
11	amending s. 553.841, F.S.; revising provisions
12	of the Building Code Education and Outreach
13	Program; providing for the program to be
14	administered by the Department of Community
15	Affairs through a private nonprofit corporation
16	selected by and under contract with the
17	department; providing qualifications and
18	criteria for selecting the corporation;
19	providing for funding of the program; providing
20	for the carryforward of unused funds; providing
21	for the adoption of rules by the Florida
22	Building Commission; providing limitations on
23	the program; amending s. 553.842, F.S.;
24	limiting the use of a certification mark in
25	product evaluation and approval; providing for
26	the commission to adopt rules establishing a
27	schedule of penalties to be imposed against
28	certain product validators; providing for the
29	commission to adopt rules identifying standards
30	equivalent to or more stringent than those
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adopted in the code; providing an effective 2 date. 3 Be It Enacted by the Legislature of the State of Florida: 4 5 6 Section 1. Subsection (7) of section 553.73, Florida Statutes, as amended by section 7 of chapter 2007-1, Laws of 8 Florida, is amended to read: 553.73 Florida Building Code.--9 10 (7) Upon the conclusion of a triennial update to the Florida Building Code, Notwithstanding the provisions of 11 12 subsection (3) or subsection (6), the commission may address 13 issues identified in this subsection by amending the code pursuant only to the rule adoption procedures contained in 14 chapter 120. Provisions of the Florida Building Code, 15 including those contained in referenced standards and 16 criteria, relating to wind resistance or the prevention of 18 water intrusion may not be amended pursuant to this subsection to diminish those construction requirements; however, the 19 commission may, subject to conditions in this subsection, 20 21 amend the provisions to enhance those construction 22 requirements. Following the approval of any amendments to the 23 Florida Building Code by the commission and publication of the amendments on the commission's website, authorities having 2.4 jurisdiction to enforce the Florida Building Code may enforce 25 the amendments. The commission may approve amendments that are 26 27 needed to address: 2.8 (a) Conflicts within the updated code; 29 (b) Conflicts between the updated code and the Florida 30 Fire Prevention Code adopted pursuant to chapter 633;

1	(c) The omission of previously adopted
2	Florida-specific amendments to the updated code if such
3	omission is not supported by a specific recommendation of a
4	technical advisory committee or particular action by the
5	commission; or
6	(d) Unintended results from the integration of
7	previously adopted Florida-specific amendments with the model
8	code <u>:</u> -
9	(e) Changes to federal or state law; or
10	(f) Interim updates to the foundation codes or
11	reference standards.
12	Section 2. Subsections (1), (2), (4), (8), (10), (11),
13	(13), and (15) of section 553.791, Florida Statutes, are
14	amended to read:
15	553.791 Alternative plans review and inspection
16	(1) As used in this section, the term:
17	(a) "Applicable codes" means the Florida Building Code
18	and any local technical amendments to the Florida Building
19	Code but does not include the applicable minimum fire
20	prevention and firesafety codes adopted pursuant to chapter
21	633.
22	(b) "Audit" means confirmation of the building code
23	inspection services being performed by the private provider
24	with specific attention to assuring that the required
25	affidavit for the plan review has been properly completed and
26	affixed to the permit documents and that the minimum mandatory
27	building-code-required inspections are being performed and
28	properly recorded. "Audit" does not mean that the local
29	building official is required to replicate the plan review or
30	inspection being performed by the private provider.
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(c)(b) "Building" means any construction, erection, alteration, demolition, or improvement of, or addition to, any structure for which permitting by a local enforcement agency is required.

(d)(c) "Building code inspection services" means those services described in s. 468.603(6) and (7) involving the review of building plans to determine compliance with applicable codes and those inspections required by law of each phase of construction for which permitting by a local enforcement agency is required to determine compliance with applicable codes.

(e)(d) "Duly authorized representative" means an agent of the private provider identified in the permit application who reviews plans or performs inspections as provided by this section and who is licensed as an engineer under chapter 471 or as an architect under chapter 481 or who holds a standard certificate under part XII of chapter 468.

(f)(e) "Local building official" means the individual within the governing jurisdiction responsible for direct regulatory administration or supervision of plans review, enforcement, and inspection of any construction, erection, alteration, demolition, or substantial improvement of, or addition to, any structure for which permitting is required to indicate compliance with applicable codes and includes any duly authorized designee of such person.

 $\underline{(q)(f)}$ "Permit application" means a properly completed and submitted application for the requested building or construction permit, including:

- 1. The plans reviewed by the private provider.
- 2. The affidavit from the private provider required pursuant to subsection (6).

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- 3. Any applicable fees.
- 4. Any documents required by the local building official to determine that the fee owner has secured all other government approvals required by law.

(h)(g) "Private provider" means a person licensed as an engineer under chapter 471 or as an architect under chapter 481. For purposes of performing inspections under this section for additions and alterations that are limited to 1,000 square feet or less to residential buildings, the term "private provider" also includes a person who holds a standard certificate under part XII of chapter 468.

(i)(h) "Request for certificate of occupancy or certificate of completion" means a properly completed and executed application for:

- 1. A certificate of occupancy or certificate of completion.
- 2. A certificate of compliance from the private provider required pursuant to subsection (11).
 - 3. Any applicable fees.
- 4. Any documents required by the local building official to determine that the fee owner has secured all other government approvals required by law.
- (j) "Immediate threat to public safety and welfare"

 means a hazard that, if allowed to continue, may result in

 death, serious bodily injury, or significant property damage.
- 26 (k) "Stop work order" means the issuance of any
 27 written statement, written directive, or written order to stop
 28 work on a project.
- 29 (2) Notwithstanding any other provision of law or 30 local government ordinance or local policy, the fee owner of a 31 building or structure, or the fee owner's contractor upon

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written authorization from the fee owner, may choose to use a private provider to provide building code inspection services with regard to such building or structure and may make payment directly to the private provider for the provision of such services. All such services shall be the subject of a written contract between the private provider, or the private provider's firm, and the fee owner or the fee owner's contractor, upon written authorization of the fee owner. The fee owner may elect to use a private provider to provide plans review or required building inspections, or both. However, if the fee owner or the fee owner's contractor uses a private provider to provide plans review, the local building official, in his or her discretion and pursuant to duly adopted policies of the local enforcement agency, may require the fee owner or the fee owner's contractor to use a private provider to also provide required building inspections.

- (4) A fee owner or the fee owner's contractor using a private provider to provide building code inspection services shall notify the local building official at the time of permit application, or no less than 7 business days prior to the first scheduled inspection by the local building official or building code enforcement agency for a private provider performing required inspections of construction under this section, on a form to be adopted by the commission. This notice shall include the following information:
- (a) The services to be performed by the private provider.
- (b) The name, firm, address, telephone number, and facsimile number of each private provider who is performing or will perform such services, his or her professional license or certification number, qualification statements or resumes,

and, if required by the local building official, a certificate of insurance demonstrating that professional liability insurance coverage is in place for the private provider's firm, the private provider, and any duly authorized representative in the amounts required by this section.

(c) An acknowledgment from the fee owner in substantially the following form:

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> I have elected to use one or more private providers to provide building code plans review and/or inspection services on the building or structure that is the subject of the enclosed permit application, as authorized by s. 553.791, Florida Statutes. I understand that the local building official may not review the plans submitted or perform the required building inspections to determine compliance with the applicable codes, except to the extent specified in said law. Instead, plans review and/or required building inspections will be performed by licensed or certified personnel identified in the application. The law requires minimum insurance requirements for such personnel, but I understand that I may require more insurance to protect my interests. By executing this form, I acknowledge that I have made inquiry regarding the competence of the licensed or certified personnel and the level of their insurance and am satisfied that my interests are adequately protected. I agree to indemnify, defend, and hold harmless the local

government, the local building official, and their building code enforcement personnel from any and all claims arising from my use of these licensed or certified personnel to perform building code inspection services with respect to the building or structure that is the subject of the enclosed permit application.

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If the fee owner or the fee owner's contractor makes any changes to the listed private providers or the services to be provided by those private providers, the fee owner or the fee owner's contractor shall, within 1 business day after any change, update the notice to reflect such changes. A change of authorized representative named in the permit application does not require a revision of the permit, and the building code enforcement agency may not charge a fee for making the change. In addition, the fee owner or the fee owner's contractor shall post at the project site, prior to the commencement of construction and updated within 1 business day after any change, on a form to be adopted by the commission, the name, firm, address, telephone number, and facsimile number of each private provider who is performing or will perform building code inspection services, the type of service being performed, and similar information for the primary contact of the private provider on the project.

(8) A private provider performing required inspections under this section shall inspect each phase of construction as required by the applicable codes. The private provider shall be permitted to send a duly authorized representative to the building site to perform the required inspections, provided all required reports and certifications are prepared by and

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bear the signature of the private provider or the provider's authorized representative. The duly authorized representative must be an employee of the private provider entitled to receive unemployment compensation benefits under chapter 443. The contractor's contractual or legal obligations are not relieved by any action of the private provider.

- (10) Upon completing the required inspections at each applicable phase of construction, the private provider shall record such inspections on a form acceptable to the local building official. The form shall be signed by the provider or the provider's authorized representative. These inspection records shall reflect those inspections required by the applicable codes of each phase of construction for which permitting by a local enforcement agency is required. The private provider, before leaving the project site, shall post each completed inspection record, indicating pass or fail, at the site and provide the record to the local building official within 2 business days. The local building official may waive the requirement to provide a record of each inspection within 2 business days if the record is posted at the project site and all such inspection records are submitted with the certificate of compliance. Records of all required and completed inspections shall be maintained at the building site at all times and made available for review by the local building official. The private provider shall report to the local enforcement agency any condition that poses an immediate threat to public safety and welfare.
- (11) Upon completion of all required inspections, the private provider shall prepare a certificate of compliance, on a form acceptable to the local building official, summarizing the inspections performed and including a written

representation, under oath, that the stated inspections have been performed and that, to the best of the private provider's knowledge and belief, the building construction inspected complies with the approved plans and applicable codes. The statement required of the private provider shall be substantially in the following form and shall be signed and sealed by a private provider licensed as an engineer under chapter 471 or an architect under chapter 481:

To the best of my knowledge and belief, the building components and site improvements outlined herein and inspected under my authority have been completed in conformance with the approved plans and the applicable codes.

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- the building construction or plans do not comply with the applicable codes, the official may deny the permit or request for a certificate of occupancy or certificate of completion, as appropriate, or may issue a written stop-work order for the project or any portion thereof, directing all work on the project to stop, as provided by law, if the official determines that such noncompliance poses an immediate a threat to public safety and welfare, subject to the following:
- (a) The local building official shall be available to meet with the private provider within 2 business days to resolve any dispute after issuing a stop-work order or providing notice to the applicant denying a permit or request for a certificate of occupancy or certificate of completion.

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- (b) If the local building official and private provider are unable to resolve the dispute, the matter shall be referred to the local enforcement agency's board of appeals, if one exists, which shall consider the matter at its next scheduled meeting or sooner. Any decisions by the local enforcement agency's board of appeals, or local building official if there is no board of appeals, may be appealed to the commission as provided by this chapter.
- (c) Notwithstanding any provision of this section, any decisions regarding the issuance of a building permit, certificate of occupancy, or certificate of completion may be reviewed by the local enforcement agency's board of appeals, if one exists. Any decision by the local enforcement agency's board of appeals, or local building official if there is no board of appeals, may be appealed to the commission as provided by this chapter, which shall consider the matter at the commission's next scheduled meeting.
- (15)(a) No local enforcement agency, local building official, or local government may adopt or enforce any laws, rules, procedures, policies, qualifications, or standards more stringent than those prescribed by this section.
- (b) A local enforcement agency, local building official, or local government may establish, for private providers and duly authorized representatives working within that jurisdiction, a system of registration to verify compliance with the licensure requirements of paragraph (1)(g) and the insurance requirements of subsection (16).
- (c) Nothing in this section limits the authority of the local building official to issue a stop-work order for a building project or any portion of such <u>project</u> order, as provided by law, if the official determines that a condition

on the building site constitutes an immediate threat to public 2 safety and welfare. 3 Section 3. Section 553.841, Florida Statutes, is 4 amended to read: 5 (Substantial rewording of section. See 6 s. 553.841, F.S., for present text.) 7 553.841 Building code education and outreach 8 program. --9 (1) The Legislature finds that compliance with the 10 Building Code is vital to the public health, safety, and welfare, particularly because of the threat that hurricanes 11 12 pose to the state. The Legislature further finds that the code can be effective only if all persons in the construction 13 industry and the code-enforcement process have a thorough 14 knowledge of the code and amendments to it. The Legislature 15 finds there is a pressing need for a program to provide 16 ongoing education concerning the building code to such 18 persons. (2) The Building Code Education and Outreach Program 19 is created, shall be administered by the Department of 2.0 21 Community Affairs, and shall develop, coordinate, and maintain 2.2 education and outreach to persons who are required to comply 23 with the Florida Building Code and to ensure consistent education, training, and communication of the code's 2.4 2.5 requirements. (3) Services and materials under the program shall be 26 27 provided through a private, nonprofit corporation under 2.8 contract with the department. The term of the contract shall be 4 years, with the option of one 4-year renewal at the end 29 of the contract term. The initial contract shall be awarded by 30 January 1, 2008. 31

1	(4) In selecting a private provider for the program,
2	the department shall give primary consideration to:
3	(a) The provider's experience and ability to develop
4	and deliver building-code-related education, training, and
5	outreach services;
6	(b) The provider's experience and ability to deliver
7	education and outreach throughout the state;
8	(c) A provider whose membership comprises trade and
9	professional organizations consisting primarily of persons who
10	are required to comply with the code and who are licensed
11	under part XII of chapter 468, chapter 471, chapter 481, and
12	chapter 489;
13	(d) The provider's experience and ability to
14	prioritize its education and outreach, based upon input from
15	the commission, licenses regulatory boards, local building
16	departments, and the design and construction industries; and
17	(e) The provider's experience and ability to promote
18	hurricane-mitigation design and construction techniques and
19	materials via a state-based trade conference that includes
20	participants from the broadest possible range of design and
21	construction trades and professions, including private-sector
22	and public-sector entities having jurisdiction over building
23	codes and design and construction licensure.
24	(5) Each biennium, upon receipt of funds by the
25	department from the Construction Industry Licensing Board and
26	the Electrical Contractors' Licensing Board provided under ss.
27	489.109(3) and 489.509(3), the department shall determine the
28	amount of funds available for education and outreach projects
29	from the proceeds of contractor licensing fees and shall
30	identify, solicit, and accept funds from other sources for
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1 education and outreach projects to be provided through the 2 program.

- (6) If the projects provided through the program in any state fiscal year do not require the use of all available funds, the unused funds shall be carried forward and allocated for the same purpose during the following fiscal year.
- (7) This section does not prohibit or limit the subject areas or development of continuing education or training concerning the Florida Building Code by any qualified entity.
- (8) The commission shall adopt rules that establish procedures and criteria to approve advanced building code education courses.
- (9) This section does not change the continuing education course requirements or authority of any licensing board under part XII of chapter 468, chapter 471, chapter 481, or chapter 489.
- Section 4. Subsections (5) and (7) of section 553.842, Florida Statutes, are amended, and subsection (16) is added to that section, to read:
 - 553.842 Product evaluation and approval.--
- 22 (5) Statewide approval of products, methods, or 23 systems of construction may be achieved by one of the 24 following methods. One of these methods must be used by the 25 commission to approve the following categories of products: 26 panel walls, exterior doors, roofing, skylights, windows, 27 shutters, and structural components as established by the 28 commission by rule.
 - (a) Products for which the code establishes standardized testing or comparative or rational analysis methods shall be approved by submittal and validation of one

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in the Florida Building Code.

of the following reports or listings indicating that the product or method or system of construction was evaluated to be in compliance with the Florida Building Code and that the product or method or system of construction is, for the purpose intended, at least equivalent to that required by the Florida Building Code:

- 1. A certification mark or listing of an approved certification agency, which may be used only for products for which the code designates standardized testing;
 - 2. A test report from an approved testing laboratory;
- 3. A product evaluation report based upon testing or comparative or rational analysis, or a combination thereof, from an approved product evaluation entity; or
- 4. A product evaluation report based upon testing or comparative or rational analysis, or a combination thereof, developed and signed and sealed by a professional engineer or architect, licensed in this state.

A product evaluation report or a certification mark or listing of an approved certification agency which demonstrates that the product or method or system of construction complies with the Florida Building Code for the purpose intended shall be equivalent to a test report and test procedure as referenced

- (b) Products, methods, or systems of construction for which there are no specific standardized testing or comparative or rational analysis methods established in the code may be approved by submittal and validation of one of the following:
- 1. A product evaluation report based upon testing or comparative or rational analysis, or a combination thereof,

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from an approved product evaluation entity indicating that the product or method or system of construction was evaluated to be in compliance with the intent of the Florida Building Code and that the product or method or system of construction is, for the purpose intended, at least equivalent to that required by the Florida Building Code; or

- 2. A product evaluation report based upon testing or comparative or rational analysis, or a combination thereof, developed and signed and sealed by a professional engineer or architect, licensed in this state, who certifies that the product or method or system of construction is, for the purpose intended, at least equivalent to that required by the Florida Building Code.
- by validation entities approved by the commission. The commission shall adopt by rule criteria for approval of validation entities, which shall be third-party entities independent of the product's manufacturer and which shall certify to the commission the product's compliance with the code. The commission may also adopt by rule a schedule of penalties to be imposed against approved validators who validate product applications in violation of this section or rules adopted under this section. The imposition of such penalties shall be governed by s. 120.60 and the uniform rules of procedure.
- (16) The commission may adopt a rule that identifies standards that are equivalent to or more stringent than those specifically adopted within the code, thereby allowing the use of products that comply with the equivalent standard within this state.
- 31 Section 5. This act shall take effect July 1, 2007.

********** SENATE SUMMARY Revises provisions relating to the Florida Building Code and the Florida Building Commission. Authorizes the commission to approve certain amendments to the code. Revises provisions that create the Building Commission Education and Outreach Program to allow it to be operated by a private nonprofit corporation selected by the Department of Community Affairs. Provides selection criteria and operating guidelines for the program. Provides for the adoption of rules. Limits the use of a certification mark to certain product evaluations relating to the code. Revises provisions related to the use of private providers to conduct inspection services. Allows authorized representatives to sign certain forms; requiring final forms to be signed and sealed. (See bill for details.)