## Florida Senate - 2007

CS for SB 2870

 ${\bf By}$  the Committees on Judiciary; and Children, Families, and Elder Affairs

590-2506-07

| 1  | A bill to be entitled                                     |
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| 2  | An act relating to child support enforcement;             |
| 3  | amending s. 61.1814, F.S.; providing for the              |
| 4  | collection and deposit of an annual fee for               |
| 5  | certain child support cases; amending s.                  |
| 6  | 61.1824, F.S.; revising requirements for                  |
| 7  | certain employers to remit support payments               |
| 8  | electronically; providing grounds for waiving             |
| 9  | the requirement for employers to electronically           |
| 10 | remit support payments; amending s. 409.2564,             |
| 11 | F.S.; lowering the amount of child support owed           |
| 12 | to permit federal action against an obligor's             |
| 13 | passport; amending s. 409.25641, F.S.; revising           |
| 14 | provisions governing the automated enforcement            |
| 15 | of a support order from another state; amending           |
| 16 | s. 409.2567, F.S.; authorizing the Department             |
| 17 | of Revenue to pay a federally required annual             |
| 18 | fee; amending ss. 49.011 and 409.257, F.S.;               |
| 19 | authorizing service of process by publication             |
| 20 | for unknown legal fathers; requiring a diligent           |
| 21 | search for the legal father; prescribing                  |
| 22 | requirements for service of process by                    |
| 23 | <pre>publication; amending s. 742.09, F.S.;</pre>         |
| 24 | providing an exception to the prohibition                 |
| 25 | against publication of the name of a party in a           |
| 26 | paternity action; providing an effective date.            |
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| 28 | Be It Enacted by the Legislature of the State of Florida: |
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| 30 | Section 1. Section 49.011, Florida Statutes, is           |
| 31 | amended to read:  |
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| which allowedService of process by publication may be made<br>in any court on any <u>party identified person mentioned</u> in s.<br>49.021 in any action or proceeding:<br>(1) To enforce any legal or equitable lien or claim to<br>any title or interest in real or personal property within the<br>jurisdiction of the court or any fund held or debt owing by<br>any party on whom process can be served within this state.<br>(2) To quiet title or remove any encumbrance, lien, or<br>cloud on the title to any real or personal property within the<br>jurisdiction of the court or any fund held or debt owing by<br>any party on whom process can be served within this state.<br>(3) To partition real or personal property within the<br>jurisdiction of the court. |  |
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| 14 jurisdiction of the court.   |  |
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| 15 (4) For dissolution or annulment of marriage.  |  |
| 16 (5) For the construction of any will, deed, contract,  |  |
| 17 or other written instrument and for a judicial declaration or  |  |
| 18 enforcement of any legal or equitable right, title, claim,   |  |
| 19 lien, or interest thereunder.  |  |
| 20 (6) To reestablish a lost instrument or record which   |  |
| 21 has or should have its situs within the jurisdiction of the  |  |
| 22 court.   |  |
| 23 (7) In which a writ of replevin, garnishment, or   |  |
| 24 attachment has been issued and executed.   |  |
| 25 (8) In which any other writ or process has been issued   |  |
| 26 and executed which places any property, fund, or debt in the   |  |
| 27 custody of a court.  |  |
| 28 (9) To revive a judgment by motion or scire facias.  |  |
| 29 (10) For adoption.   |  |
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1 (11) In which personal service of process or notice is 2 not required by the statutes or constitution of this state or by the Constitution of the United States. 3 (12) In probate or guardianship proceedings in which 4 personal service of process or notice is not required by the 5 6 statutes or constitution of this state or by the Constitution 7 of the United States. (13) For termination of parental rights pursuant to 8 9 part IX of chapter 39. 10 (14) For temporary custody of a minor child, under ss. 751.01-751.05. 11 12 (15) To determine paternity but only as to the legal 13 father in a paternity action in which another man is alleged to be the biological father, in which case it is necessary to 14 serve the legal father in order to establish paternity in the 15 alleged biological father. 16 17 Section 2. Subsection (2) of section 61.1814, Florida 18 Statutes, is amended to read: 19 61.1814 Child Support Enforcement Application and Program Revenue Trust Fund. --20 21 (2) With the exception of fees required to be 2.2 deposited in the Clerk of the Court Child Support Enforcement 23 Collection System Trust Fund under s. 61.181(2)(b) and collections determined to be undistributable or unidentifiable 2.4 under s. 409.2558, the fund shall be used for the deposit of 25 26 Title IV-D program income received by the department. Each 27 type of program income received shall be accounted for 2.8 separately. Program income received by the department includes, but is not limited to: 29 30 (a) Application fees of nonpublic assistance applicants for child support enforcement services; 31 3

1 (b) Court-ordered costs recovered from child support 2 obligors; Interest on child support collections; 3 (C) 4 (d) The balance of fees received under s. 61.181(2)(a) on non-Title IV-D cases required to be processed through the 5 6 State Disbursement Unit after the clerk's share is paid; and 7 (e) Fines imposed under ss. 409.256(7)(b), 409.2564(7), and 409.2578; and. 8 9 (f) The annual fee required under s. 409.2567. 10 Section 3. Subsection (6) of section 61.1824, Florida Statutes, is amended to read: 11 12 61.1824 State Disbursement Unit.--13 (6) Effective October 1, 1999, All support payments for cases to which the requirements of this section apply 14 shall be made payable to and delivered to the State 15 Disbursement Unit. Effective October 1, 2006, 16 17 (a) An employer that is required to remit tax payments 18 electronically to the department under s. 213.755 or s. 443.163 who employed 10 or more employees in any quarter 19 during the preceding state fiscal year or who was subject to 2.0 21 and paid tax to the department in an amount of \$30,000 or more 22 shall remit support payments deducted pursuant to an income 23 deduction order or income deduction notice and provide associated case data to the State Disbursement Unit by 2.4 electronic means approved by the department. The department 25 may waive the requirement to remit payments electronically for 26 27 an employer that is unable to comply despite good faith 2.8 efforts or due to circumstances beyond the employer's reasonable control. Grounds for approving a waiver include, 29 30 but are not limited to, circumstances in which: 31

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1 The employer does not have a computer that meets 2 the minimum standards necessary for electronic remittance. 3 2. Additional time is needed to program the employer's computer. 4 3. The employer does not currently file data 5 6 electronically with any business or government agency. 7 4. Compliance conflicts with the employer's business 8 procedures. 9 5. Compliance would cause a financial hardship. 10 (b) The department shall adopt by rule standards for electronic remittance, and data transfer, and waivers that, to 11 12 the extent feasible, are consistent with the department's 13 rules for electronic filing and remittance of taxes under ss. 213.755 and 443.163. A waiver granted by the department from 14 the requirement to file and remit electronically under s. 15 213.755 or s. 443.163 constitutes a waiver from the 16 17 requirement under this subsection. (7) Notwithstanding any other statutory provision to 18 the contrary, funds received by the State Disbursement Unit 19 shall be held, administered, and disbursed by the State 2.0 21 Disbursement Unit pursuant to the provisions of this chapter. 22 Section 4. Subsection (10) of section 409.2564, 23 Florida Statutes, is amended to read: 409.2564 Actions for support.--2.4 (10) For the purposes of denial, revocation, or 25 limitation of an <u>obligor's</u> individual's United States 26 27 passport, consistent with 42 U.S.C. s. 652(k)(1), the 2.8 department Title IV D agency shall have procedures to certify 29 to the Secretary of the United States Department of Health and Human Services, in the format and accompanied by such 30 31 supporting documentation as the secretary may require, a 5

1 determination that an obligor individual owes arrearages of 2 support in an amount exceeding\$2,500\$5,000. Said procedures shall provide that the obliqor individual be given notice of 3 the determination and of the consequence thereof, and that the 4 individual shall be given an opportunity to contest the 5 6 accuracy of the determination. 7 Section 5. Section 409.25641, Florida Statutes, is 8 amended to read: 9 409.25641 Procedures for processing interstate 10 automated administrative enforcement requests .--(1) The <u>department</u> Title IV D agency shall use 11 12 automated administrative enforcement, as provided in 42 U.S.C. 13 <u>s. 666(a)(14)(A)</u> defined in the Social Security Act, to respond in response to a request from another state to enforce 14 a support order and shall promptly report the results of the 15 enforcement action to the requesting state. 16 17 (2) This request: 18 (a) May be transmitted from the other state by electronic or other means; 19 20 (b) Shall contain sufficient identifying information 21 to allow comparison with the databases within the state which 22 are available to the Title IV D agency; and 23 (c) Shall constitute a certification by the requesting 2.4 state: 25 1. Of the amount of arrearage accrued under the order; 26 and 27 2. That the requesting state has complied with all 2.8 procedural due process requirements applicable to the case. 29 (3)If assistance is provided by the Title IV D agency 30 another state as prescribed above, neither state shall 31

1 consider the case to be transferred from the caseload of the 2 other state to the caseload of the Title IV D agency. 3 (4) The Title IV D agency shall maintain a record of: 4 The number of requests received; (a)5 The number of cases for which the Title IV D <del>(b)</del> б agency collected support in response to such a request; and 7 (c) The amount of such collected support. 8 (5)The department shall have authority to adopt rules 9 implement this section. 10 Section 6. Section 409.2567, Florida Statutes, is amended to read: 11 12 409.2567 Services to individuals not otherwise 13 eligible. -- All support services provided by the department shall be made available on behalf of all dependent children. 14 (1) Services shall be provided upon acceptance of 15 public assistance or upon proper application filed with the 16 17 department. The federally required application fee for 18 individuals who do not receive public assistance is \$1, which shall be waived for all applicants and paid by the department. 19 The annual fee required under 42 U.S.C. s. 654(6)(B) for cases 2.0 21 involving an individual who has never received temporary cash 2.2 assistance and for whom the department has collected at least 23 \$500 of support shall be paid by the department. The obligor is responsible for all administrative costs, as defined in s. 2.4 409.2554. The court shall order payment of administrative 25 26 costs without requiring the department to have a member of the 27 bar testify or submit an affidavit as to the reasonableness of 2.8 the costs. (2) An attorney-client relationship exists only 29 between the department and the legal services providers in 30 Title IV-D cases. The attorney shall advise the obligee in 31

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1 Title IV-D cases that the attorney represents the agency and not the obligee. In Title IV D cases, any costs, including 2 3 filing fees, recording fees, mediation costs, service of 4 process fees, and other expenses incurred by the clerk of the 5 circuit court, б (3) All administrative costs shall be assessed only 7 against the nonprevailing obligor after the court makes a 8 determination of the nonprevailing obligor's ability to pay such costs and fees. In any case where the court does not 9 award all costs, the court shall state in the record its 10 reasons for not awarding the costs. The court shall order 11 12 payment of costs without requiring the department to have a 13 member of the bar testify or submit an affidavit as to the reasonableness of the costs. 14 (4) The Department of Revenue shall not be considered 15 a party for purposes of this section; however, fees may be 16 17 assessed against the department pursuant to s. 57.105(1). 18 (5) The department of Revenue shall seek a waiver from the Secretary of the United States Department of Health and 19 20 Human Services to authorize the department of Revenue to 21 provide services in accordance with Title IV-D of the Social 22 Security Act to individuals who are owed support without need 23 of an application. If the waiver is granted, the department of Revenue shall adopt rules to implement the waiver and begin 2.4 providing Title IV-D services if support payments are not 25 26 being paid as ordered, except that the individual first must 27 be given written notice of the right to refuse Title IV-D 2.8 services and a reasonable opportunity to respond. Section 7. Section 409.257, Florida Statutes, is 29 30 amended to read: 409.257 Service of process.--31

| 1  | (1) The service of <u>original</u> initial process and orders                         |
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| 2  | in any paternity or child support action or proceeding                                |
| 3  | <del>lawsuits</del> filed by the department <del>, under this act,</del> shall be     |
| 4  | made in accordance with served by the sheriff in the county                           |
| 5  | where the person to be served may be found or, if determined                          |
| 6  | more effective by the department, by any means permitted under                        |
| 7  | chapter 48 <del>for service of process in a civil action</del> . The                  |
| 8  | sheriff shall be reimbursed at the prevailing rate of federal                         |
| 9  | financial participation for service of process and orders as                          |
| 10 | allowed by law. The sheriff shall bill the department monthly                         |
| 11 | as provided for in s. 30.51(2). In addition,  |
| 12 | (2) Process and orders may be served or executed by                                   |
| 13 | authorized agents of the department at the department's                               |
| 14 | discretion $\mathrm{if} rac{}{\cdot}$ provided that the agent of the department does |
| 15 | not take any action against personal property, real property,                         |
| 16 | or persons.   |
| 17 | (3) Service of process by publication under chapter 49                                |
| 18 | may be made on the legal father in any action or proceeding to                        |
| 19 | determine paternity, which may result in termination of the                           |
| 20 | <u>legal father's parental rights, in which another man is</u>                        |
| 21 | alleged to be the biological father. Before service of process                        |
| 22 | by publication may be made, the petitioner shall conduct a                            |
| 23 | <u>diligent search and inquiry to locate the legal father. A</u>                      |
| 24 | diligent search must include the inquiries required by s.                             |
| 25 | 63.088(5). The petitioner shall execute an affidavit of                               |
| 26 | diligent search and file it with the court confirming                                 |
| 27 | completion of each aspect of the diligent search enumerated in                        |
| 28 | s. 63.088(5) and specifying the results. If the legal father                          |
| 29 | cannot be located, he shall be served with process by                                 |
| 30 | publication in the manner provided in chapter 49. The notice                          |
| 31 | shall be published in the county where the legal father was                           |

last known to have resided. The clerk of the circuit court 1 2 shall mail a copy of the notice to the legal father at his last known address. 3 4 (4) Notices and other intermediate process, except witness subpoenas, shall be served by the department as 5 б provided for in the Florida Rules of Civil Procedure. 7 (5) Witness subpoenas shall be served by the 8 department by United States mail as provided for in s. 9 48.031(3). 10 Section 8. Section 742.09, Florida Statutes, is amended to read: 11 12 742.09 Publishing names; penalty.--Except for the 13 purpose of serving process by publication, as provided under s. 49.011(15), it shall be unlawful for the owner, publisher, 14 manager, or operator of any newspaper, magazine, radio 15 station, or other publication of any kind whatsoever, or any 16 17 other person responsible therefor, or any radio broadcaster, to publish the name of any of the parties to any court 18 proceeding to determine paternity, instituted or prosecuted 19 under this act; and any person violating this provision 20 21 commits shall be guilty of a misdemeanor of the first degree, 22 punishable as provided in s. 775.082 or s. 775.083. 23 Section 9. This act shall take effect upon becoming a law. 2.4 25 26 27 28 29 30 31

**Florida Senate - 2007** 590-2506-07 CS for SB 2870

| 1<br>2   | STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN<br>COMMITTEE SUBSTITUTE FOR<br>SB 2870                               |
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| 3  |  |
| 4  | The committee substitute:  |
| 5  | Provides that it is necessary to serve the legal father in a paternity action in which another man is alleged to   |
| 6 be the biological fa<br>in the alleged biolo | be the biological father in order to establish paternity in the alleged biological father.                         |
| 7<br>8   | Requires that a diligent search and inquiry be made for the legal father in an action to determine paternity in    |
| 9  | which another man is alleged to be the biological father<br>prior to conducting service of process by publication. |
| 10   | Provides requirements for conducting service of process by publication in a paternity proceeding.                  |
| 11   | Deletes the appropriation of \$1,204,383 in nonrecurring   |
| 12   | general revenue and \$1,605,846 in recurring general revenue to pay for a federally mandated annual fee.           |
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