Florida Senate - 2007

By Senator Peaden

2-307A-07

1	A bill to be entitled
2	An act relating to rural health care; amending
3	s. 381.0405, F.S.; revising the purpose and
4	functions of the Office of Rural Health in the
5	Department of Health; requiring the Secretary
6	of Health and the Secretary of Health Care
7	Administration to appoint an advisory council
8	to advise the Office of Rural Health; providing
9	for terms of office of the members of the
10	advisory council; authorizing per diem and
11	travel reimbursement for members of the
12	advisory council; requiring the Office of Rural
13	Health to submit an annual report to the
14	Governor and the Legislature; amending s.
15	381.0406, F.S.; revising legislative findings
16	and intent with respect to rural health
17	networks; redefining the term "rural health
18	network"; establishing requirements for
19	membership in rural health networks; adding
20	functions for the rural health networks;
21	revising requirements for the governance and
22	organization of rural health networks; revising
23	the services to be provided by provider members
24	of rural health networks; requiring
25	coordination among rural health networks and
26	area health education centers, health planning
27	councils, and regional education consortia;
28	establishing requirements for funding rural
29	health networks; establishing performance
30	standards for rural health networks;
31	establishing requirements for the receipt of
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1	grant funding; requiring the Office of Rural
2	Health to monitor rural health networks;
3	authorizing the Department of Health to
4	establish rules governing rural health network
5	grant programs and performance standards;
б	amending s. 395.602, F.S.; defining the term
7	"critical access hospital"; deleting the
8	definitions of "emergency care hospital," and
9	"essential access community hospital"; revising
10	the definition of "rural primary care
11	hospital"; amending s. 395.603, F.S.; deleting
12	a requirement that the Agency for Health Care
13	Administration adopt a rule relating to
14	deactivation of rural hospital beds under
15	certain circumstances; requiring that critical
16	access hospitals and rural primary care
17	hospitals maintain a certain number of actively
18	licensed beds; amending s. 395.604, F.S.;
19	removing emergency care hospitals and essential
20	access community hospitals from certain
21	licensure requirements; specifying certain
22	special conditions for rural primary care
23	hospitals; amending s. 395.6061, F.S.;
24	specifying the purposes of capital improvement
25	grants for rural hospitals; modifying the
26	conditions for receiving a grant; authorizing
27	the Department of Health to award grants for
28	remaining funds to certain rural hospitals;
29	requiring a rural hospital that receives any
30	remaining funds to be bound by certain terms of
31	a participation agreement in order to receive

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1	remaining funds; amending s. 409.908, F.S.;
2	requiring the Agency for Health Care
3	Administration to pay certain physicians a
4	bonus for Medicaid physician services provided
5	within a rural county; amending ss. 408.07,
б	409.9116, and 1009.65, F.S.; conforming
7	cross-references; requiring the Office of
8	Program Policy Analysis and Government
9	Accountability to contract for a study of the
10	financing options for replacing or changing the
11	use of certain rural hospitals; requiring a
12	report to the Legislature by a specified date;
13	repealing s. 395.605, F.S., relating to the
14	licensure of emergency care hospitals;
15	providing appropriations and authorizing
16	additional positions; providing an effective
17	date.
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19	Be It Enacted by the Legislature of the State of Florida:
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21	Section 1. Section 381.0405, Florida Statutes, is
22	amended to read:
23	381.0405 Office of Rural Health
24	(1) ESTABLISHMENTThe Department of Health shall
25	establish an Office of Rural Health <u>, which shall assist rural</u>
26	health care providers in improving the health status and
27	health care of rural residents of this state and help rural
28	health care providers to integrate their efforts and prepare
29	for prepaid and at-risk reimbursement. The Office of Rural
30	Health shall coordinate its activities with <u>rural health</u>
31	networks established under s. 381.0406, local health councils

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1 established under s. 408.033, the area health education center 2 network established under pursuant to s. 381.0402, and with any appropriate research and policy development centers within 3 universities that have state-approved medical schools. 4 The Office of Rural Health may enter into a formal relationship 5 6 with any center that designates the office as an affiliate of 7 the center. (2) PURPOSE. -- The Office of Rural Health shall 8 actively foster the development of service-delivery systems 9 10 and cooperative agreements to enhance the provision of high-quality health care services in rural areas and serve as 11 12 a catalyst for improved health services to residents citizens 13 in rural areas of the state. (3) GENERAL FUNCTIONS.--The office shall: 14 (a) Integrate policies related to physician workforce, 15 hospitals, public health, and state regulatory functions. 16 17 (b) Work with rural stakeholders in order to foster 18 the development of strategic planning that addresses Propose solutions to problems affecting health care delivery in rural 19 areas. 20 21 (c) Develop, in coordination with the rural health networks, standards, quidelines, and performance objectives 2.2 23 for rural health networks. (d) Foster the expansion of rural health network 2.4 service areas to include rural counties that are not covered 25 by a rural health network. 26 27 (e) (c) Seek grant funds from foundations and the 2.8 Federal Government. 29 (f) Administer state grant programs for rural hospitals and rural health networks. 30 (4) COORDINATION. -- The office shall: 31

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1 (a) Identify federal and state rural health programs 2 and provide information and technical assistance to rural providers regarding participation in such programs. 3 4 (b) Act as a clearinghouse for collecting and disseminating information on rural health care issues, 5 б research findings on rural health care, and innovative 7 approaches to the delivery of health care in rural areas. 8 (c) Foster the creation of regional health care 9 systems that promote cooperation through cooperative 10 agreements, rather than competition. (d) Coordinate the department's rural health care 11 12 activities, programs, and policies. 13 (e) Design initiatives and promote cooperative agreements in order to improve access to primary care, 14 prehospital emergency care, inpatient acute care, and 15 emergency medical services and promote the coordination of 16 17 such services in rural areas. (f) Assume responsibility for state coordination of 18 the Rural Hospital Transition Grant Program, the Essential 19 20 Access Community Hospital Program, and other federal rural 21 hospital and rural health care grant programs. 22 (5) TECHNICAL ASSISTANCE.--The office shall: 23 (a) Assist Help rural health care providers in recruiting obtain health care practitioners by promoting the 2.4 25 location and relocation of health care practitioners in rural areas and promoting policies that create incentives for 26 27 practitioners to serve in rural areas. 28 (b) Provide technical assistance to hospitals, community and migrant health centers, and other health care 29 30 providers that serve residents of rural areas. 31

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1 Assist with the design of strategies to improve (C) 2 health care workforce recruitment and placement programs. 3 (d) Provide technical assistance to rural health 4 networks in the development of their long-range development 5 plans. б (e) Provide links to best practices and other 7 technical-assistance resources on its website. (6) RESEARCH PUBLICATIONS AND SPECIAL STUDIES.--The 8 office shall: 9 10 (a) Conduct policy and research studies. Conduct health status studies of rural residents. 11 (b) 12 (c) Collect relevant data on rural health care issues 13 for use in program planning and department policy development. (7) ADVISORY COUNCIL. -- The Secretary of Health and the 14 Secretary of Health Care Administration shall each appoint no 15 more than five members having relevant health care operations 16 17 management, practice, and policy experience to an advisory 18 council to advise the office regarding its responsibilities under this section and ss. 381.0406 and 395.6061. Members 19 shall be appointed for 4-year staggered terms and may be 2.0 21 reappointed to a second term of office. Members shall serve without compensation, but are entitled to reimbursement for 2.2 23 per diem and travel expenses as provided in s. 112.061. The department shall provide staff and other administrative 2.4 assistance reasonably necessary to assist the advisory council 25 in carrying out its duties. The advisory council shall work 26 27 with stakeholders to develop recommendations that address 2.8 barriers and identify options for establishing provider 29 networks in rural counties. 30 (8) REPORTS.--Beginning January 1, 2008, and annually thereafter, the Office of Rural Health shall submit a report 31

1 to the Governor, the President of the Senate, and the Speaker 2 of the House of Representatives summarizing the activities of the office, including the grants obtained or administered by 3 4 the office and the status of rural health networks and rural hospitals in the state. The report must also include 5 б recommendations that address barriers and identify options for 7 establishing provider networks in rural counties. (9)(7) APPROPRIATION. -- The Legislature shall 8 9 appropriate such sums as are necessary to support the Office 10 of Rural Health. Section 2. Section 381.0406, Florida Statutes, is 11 12 amended to read: 381.0406 Rural health networks.--13 (1) LEGISLATIVE FINDINGS AND INTENT.--14 (a) The Legislature finds that, in rural areas, access 15 to health care is limited and the quality of health care is 16 17 negatively affected by inadequate financing, difficulty in recruiting and retaining skilled health professionals, and the 18 because of a migration of patients to urban areas for general 19 acute care and specialty services. 2.0 21 (b) The Legislature further finds that the efficient 22 and effective delivery of health care services in rural areas 23 requires: 1. The integration of public and private resources; 2.4 2. The introduction of innovative outreach methods; 25 26 The adoption of quality improvement and 3. 27 cost-effectiveness measures; 28 4. The organization of health care providers into 29 joint contracting entities; 5. Establishing referral linkages; 30 31

1 6. The analysis of costs and services in order to 2 prepare health care providers for prepaid and at-risk financing; and 3 4 7. The coordination of health care providers. (c) The Legislature further finds that the 5 6 availability of a continuum of quality health care services, 7 including preventive, primary, secondary, tertiary, and 8 long-term care, is essential to the economic and social vitality of rural communities. 9 10 (d) The Legislature further finds that health care providers in rural areas are not prepared for market changes 11 12 such as the introduction of managed care and 13 capitation-reimbursement methodologies into health care 14 services. (e) (d) The Legislature further finds that the creation 15 16 of rural health networks can help to alleviate these problems. 17 Rural health networks shall act in the broad public interest 18 and, to the extent possible, seek to improve the accessibility, quality, and cost-effectiveness of rural health 19 care by planning, developing, coordinating, and providing be 20 21 structured to provide a continuum of quality health care 22 services for rural residents through the cooperative efforts 23 of rural health network members and other health care 2.4 providers. 25 (f)(e) The Legislature further finds that rural health 26 networks shall have the goal of increasing the financial 27 stability of statutory rural hospitals by linking rural 2.8 hospital services to other services in a continuum of health care services and by increasing the utilization of statutory 29 rural hospitals whenever for appropriate health care services 30 whenever feasible, which shall help to ensure their survival 31

1 and thereby support the economy and protect the health and 2 safety of rural residents. (q) (f) Finally, the Legislature finds that rural 3 health networks may serve as "laboratories" to determine the 4 best way of organizing rural health services and linking to 5 6 out-of-area services that are not available locally in order-7 to move the state closer to ensuring that everyone has access 8 to health care, and to promote cost-containment cost containment efforts. The ultimate goal of rural health 9 networks shall be to ensure that quality health care is 10 available and efficiently delivered to all persons in rural 11 12 areas. 13 (2) DEFINITIONS.--(a) "Rural" means an area <u>having</u> with a population 14 density of fewer less than 100 individuals per square mile or 15 an area defined by the most recent United States Census as 16 17 rural. 18 (b) "Health care provider" means any individual, group, or entity, public or private, which that provides 19 health care, including+ preventive health care, primary health 20 care, secondary and tertiary health care, hospital in hospital 21 22 health care, public health care, and health promotion and 23 education. (c) "Rural health network" or "network" means a 2.4 nonprofit legal entity whose principal place of business is in 25 26 a rural area, whose members consist consisting of rural and 27 urban health care providers and others, and which that is 2.8 established organized to plan, develop, organize, and deliver 29 health care services on a cooperative basis in a rural areaexcept for some secondary and tertiary care services. 30 (3) <u>NETWORK MEMBERSHIP.--</u> 31

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1 (a) Because each rural area is unique, with a 2 different health care provider mix, health care provider membership may vary, but all networks shall include members 3 that provide <u>health promotion and disease-prevention services</u>, 4 public health <u>services</u>, comprehensive primary care, emergency 5 6 medical care, and acute inpatient care. 7 (b) Each county health department shall be a member of 8 the rural health network whose service area includes the county in which the county health department is located. 9 10 Federally gualified health centers and emergency medical services providers are encouraged to become members of the 11 12 rural health networks in the areas in which their patients 13 reside or receive services. (c) (4) Network membership shall be available to all 14 health care providers in the network service area if, provided 15 that they render care to all patients referred to them from 16 17 other network members ir comply with network quality assurance. 18 quality improvement, and utilization-management and risk management requirements; and, abide by the terms and 19 conditions of network provider agreements in paragraph 20 21 (11)(c), and provide services at a rate or price equal to the 22 rate or price negotiated by the network. 23 (4)(5) NETWORK SERVICE AREAS. -- Network service areas are do not required need to conform to local political 2.4 boundaries or state administrative district boundaries. 25 The 26 geographic area of one rural health network, however, may not 27 overlap the territory of any other rural health network. 2.8 (5)(6) NETWORK FUNCTIONS. -- Networks shall: (a) Seek to develop linkages with provisions for 29 30 referral to tertiary inpatient care, specialty physician care, 31

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1 and to other services that are not available in rural service 2 areas. 3 (b)(7) Networks shall Make available health promotion, 4 disease prevention, and primary care services, in order to improve the health status of rural residents and to contain 5 6 health care costs. 7 (8) Networks may have multiple points of entry, such 8 as through private physicians, community health centers, 9 county health departments, certified rural health clinics, hospitals, or other providers; or they may have a single point 10 11 of entry. 12 (c) (9) Encourage members through training and 13 educational programs to adopt standards of care, and promote the evidence-based practice of medicine. Networks shall 14 establish standard protocols, coordinate and share patient 15 records, and develop patient information exchange systems in 16 17 order to improve quality and access to services. 18 (d) Develop quality-improvement programs and train network members and other health care providers in the use of 19 such programs. 2.0 21 (e) Develop disease-management systems and train 2.2 network members and other health care providers in the use of 23 such systems. (f) Promote outreach to areas that have a high need 2.4 25 for services. 26 (g) Seek to develop community care alternatives for 27 elders who would otherwise be placed in nursing homes. 2.8 (h) Emphasize community care alternatives for persons with mental health and substance abuse disorders who are at 29 30 risk of being admitted to an institution. 31

1	(i) Develop and implement a long-range development
2	plan for an integrated system of care that is responsive to
3	the unique local health needs and the area health care
4	services market. Each rural health network long-range
5	development plan must address strategies to improve access to
б	specialty care, train health care providers to use standards
7	of care for chronic illness, develop disease-management
8	capacity, and link to state and national quality-improvement
9	initiatives. The initial long-range development plan must be
10	submitted to the Office of Rural Health for review and
11	approval no later than July 1, 2008, and thereafter the plans
12	must be updated and submitted to the Office of Rural Health
13	every 3 years.
14	(10) Networks shall develop risk management and
15	quality assurance programs for network providers.
16	(6)(11) NETWORK GOVERNANCE AND ORGANIZATION
17	(a) Networks shall be incorporated as not-for-profit
18	corporations under chapter 617, with articles of incorporation
19	that set forth purposes consistent with this section the laws
20	of the state.
21	(b) <u>Each network</u> Networks shall have <u>an independent</u> a
22	board of directors that derives membership from local
23	government, health care providers, businesses, consumers,
24	advocacy groups, and others. Boards of other community health
25	care entities may not serve in whole as the board of a rural
26	health network; however, some overlap of board membership with
27	other community organizations is encouraged. Network staff
28	must provide an annual orientation and strategic planning
29	activity for board members.
30	(c) Network boards of directors shall have the
31	responsibility of determining the content of health care
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1 provider agreements that link network members. The written 2 agreements between the network and its health care provider members must specify participation in the essential functions 3 4 of the network and shall specify: 5 1. Who provides what services. б 2. The extent to which the health care provider 7 provides care to persons who lack health insurance or are 8 otherwise unable to pay for care. 3. The procedures for transfer of medical records. 9 10 4. The method used for the transportation of patients between providers. 11 12 5. Referral and patient flow including appointments 13 and scheduling. 6. Payment arrangements for the transfer or referral 14 of patients. 15 (d) There shall be no liability on the part of, and no 16 17 cause of action of any nature shall arise against, any member of a network board of directors, or its employees or agents, 18 for any lawful action taken by them in the performance of 19 their administrative powers and duties under this subsection. 20 21 (7) (12) NETWORK PROVIDER MEMBER SERVICES. --22 (a) Networks, to the extent feasible, shall seek to 23 develop services that provide for a continuum of care for all residents patients served by the network. Each network shall 2.4 recruit members that can provide include the following core 25 services: disease prevention, health promotion, comprehensive 26 27 primary care, emergency medical care, and acute inpatient 2.8 care. Each network shall seek to ensure the availability of comprehensive maternity care, including prenatal, delivery, 29 30 and postpartum care for uncomplicated pregnancies, either directly, by contract, or through referral agreements. 31

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or less.

Networks shall, to the extent feasible, develop local services and linkages among health care providers in order to also ensure the availability of the following services: within the specified timeframes, either directly, by contract, or through referral agreements: 1. Services available in the home. <u>1.a.</u> Home health care. 2.b. Hospice care. 2. Services accessible within 30 minutes travel time or less. 3.a. Emergency medical services, including advanced life support, ambulance, and basic emergency room services. 4.b. Primary care, including. c. prenatal and postpartum care for uncomplicated pregnancies. 5.d. Community-based services for elders, such as adult day care and assistance with activities of daily living. 6.e. Public health services, including communicable disease control, disease prevention, health education, and health promotion. 7.f. Outpatient mental health psychiatric and substance abuse treatment services. 3. Services accessible within 45 minutes travel time

8.a. Hospital acute inpatient care for persons whose 25 illnesses or medical problems are not severe. 26

27 9.b. Level I obstetrical care, which is Labor and 2.8 delivery for low-risk patients.

10.c. Skilled nursing services and, long-term care, 29 30 including nursing home care.

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1 (b) Networks shall seek to foster linkages with 2 out-of-area services to the extent feasible in order to ensure the availability of: 3 4 <u>1.d.</u> Dialysis. 2.e. Osteopathic and chiropractic manipulative 5 б therapy. 7 4. Services accessible within 2 hours travel time or 8 less. 9 3.a. Specialist physician care. 10 4.b. Hospital acute inpatient care for severe illnesses and medical problems. 11 12 5.c. Level II and III obstetrical care, which is Labor 13 and delivery care for high-risk patients and neonatal intensive care. 14 6.d. Comprehensive medical rehabilitation. 15 7.e. Inpatient mental health psychiatric and substance 16 17 abuse treatment services. 18 8.f. Magnetic resonance imaging, lithotripter treatment, oncology, advanced radiology, and other 19 technologically advanced services. 20 21 <u>9.g.</u> Subacute care. 22 (8) COORDINATION WITH OTHER ENTITIES.--23 (a) Area health education centers, health planning councils, and regional education consortia having 2.4 technological expertise in continuing education shall 25 participate in the rural health networks' preparation of 26 27 long-range development plans. The Department of Health may 2.8 require written memoranda of agreement between a network and an area health education center or health planning council. 29 30 (b) Rural health networks shall initiate activities, in coordination with area health education centers, to carry 31

1	out the objectives of the adopted long-range development plan,
2	including continuing education for health care practitioners
3	performing functions such as disease management, continuous
4	guality improvement, telemedicine, long-distance learning, and
5	the treatment of chronic illness using standards of care. As
б	used in this section, the term "telemedicine" means the use of
7	telecommunications to deliver or expedite the delivery of
8	health care services.
9	(c) Health planning councils shall support the
10	preparation of network long-range development plans through
11	data collection and analysis in order to assess the health
12	status of area residents and the capacity of local health
13	services.
14	(d) Regional education consortia that have the
15	technology available to assist rural health networks in
16	establishing systems for the exchange of patient information
17	and for long-distance learning are encouraged to provide
18	technical assistance upon the request of a rural health
19	network.
20	<u>(e)</u> Networks shall actively participate with area
21	health education center programs, whenever feasible, in
22	developing and implementing recruitment, training, and
23	retention programs directed at positively influencing the
24	supply and distribution of health care professionals serving
25	in, or receiving training in, network areas.
26	(c) As funds become available, networks shall
27	emphasize community care alternatives for elders who would
28	otherwise be placed in nursing homes.
29	(d) To promote the most efficient use of resources,
30	networks shall emphasize disease prevention, early diagnosis
31	and treatment of medical problems, and community care
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1 alternatives for persons with mental health and substance 2 abuse disorders who are at risk to be institutionalized. (f)(13) TRAUMA SERVICES.--In those network areas 3 4 having which have an established trauma agency approved by the Department of Health, the network shall seek the participation 5 6 of that trauma agency must be a participant in the network. 7 Trauma services provided within the network area must comply 8 with s. 395.405. 9 (9) (14) NETWORK FINANCING. --10 (a) Networks may use all sources of public and private funds to support network activities. Nothing in this section 11 12 prohibits networks from becoming managed care providers. 13 (b) The Department of Health shall establish grant programs to provide funding to support the administrative 14 costs of developing and operating rural health networks. 15 (10) NETWORK PERFORMANCE STANDARDS. -- The Department of 16 17 Health shall develop and enforce performance standards for 18 rural health network operations grants and rural health infrastructure development grants. 19 20 (a) Operations grant performance standards must 21 include, but are not limited to, standards that require the 22 rural health network to: 23 1. Have a qualified board of directors that meets at 2.4 <u>least quarterly.</u> 2. Have sufficient staff who have the qualifications 25 and experience to perform the requirements of this section, as 26 27 assessed by the Office of Rural Health, or a written plan to 2.8 obtain such staff. 29 Comply with the department's grant-management 3. 30 standards in a timely and responsive manner. 31

1	4. Comply with the department's standards for the
2	administration of federal grant funding, including assistance
3	to rural hospitals.
4	5. Demonstrate a commitment to network activities from
5	area health care providers and other stakeholders, as
6	described in letters of support.
7	(b) Rural health infrastructure development grant
8	performance standards must include, but are not limited to,
9	standards that require the rural health network to:
10	1. During the 2007-2008 fiscal year develop a
11	long-range development plan and, after July 1, 2008, have a
12	long-range development plan that has been reviewed and
13	approved by the Office of Rural Health.
14	2. Have two or more successful network-development
15	<u>activities, such as:</u>
16	a. Management of a network-development or outreach
17	grant from the federal Office of Rural Health Policy;
18	b. Implementation of outreach programs to address
19	chronic disease, infant mortality, or assistance with
20	prescription medication;
21	c. Development of partnerships with community and
22	faith-based organizations to address area health problems;
23	d. Provision of direct services, such as clinics or
24	<pre>mobile units;</pre>
25	e. Operation of credentialing services for health care
26	providers or quality-assurance and quality-improvement
27	initiatives that, whenever possible, are consistent with state
28	or federal quality initiatives;
29	f. Support for the development of community health
30	centers, local community health councils, federal designation
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1 as a rural critical access hospital, or comprehensive 2 community health planning initiatives; and g. Development of the capacity to obtain federal, 3 state, and foundation grants. 4 (11) (15) NETWORK IMPLEMENTATION. -- As funds become 5 6 available, networks shall be developed and implemented in two 7 phases. 8 (a) Phase I shall consist of a network planning and development grant program. Planning grants shall be used to 9 organize networks, incorporate network boards, and develop 10 formal provider agreements as provided for in this section. 11 12 The Department of Health shall develop a request-for-proposal 13 process to solicit grant applications. (b) Phase II shall consist of <u>a</u> network operations 14 grant program. As funds become available, certified networks 15 that meet performance standards shall be eligible to receive 16 17 grant funds to be used to help defray the costs of rural 18 health network infrastructure development, patient care, and network administration. <u>Rural health network</u> infrastructure 19 development includes, but is not limited to: recruitment and 20 21 retention of primary care practitioners; enhancements of 22 primary care services through the use of mobile clinics; 23 development of preventive health care programs; linkage of urban and rural health care systems; design and implementation 2.4 of automated patient records, outcome measurement, quality 25 assurance, and risk management systems; establishment of 26 27 one-stop service delivery sites; upgrading of medical 2.8 technology available to network providers; enhancement of 29 emergency medical systems; enhancement of medical transportation; formation of joint contracting entities 30 composed of rural physicians, rural hospitals, and other rural 31

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health care providers; establishment of comprehensive 1 2 disease-management programs that meet Medicaid requirements; establishment of regional quality-improvement programs 3 4 involving physicians and hospitals consistent with state and national initiatives; establishment of speciality networks 5 6 connecting rural primary care physicians and urban 7 specialists; development of regional broadband 8 telecommunications systems that have the capacity to share patient information in a secure network, telemedicine, and 9 10 long-distance learning capacity; and linkage between training programs for health care practitioners and the delivery of 11 12 health care services in rural areas and development of 13 telecommunication capabilities. A Phase II award may occur in the same fiscal year as a Phase I award. 14 (12)(16) CERTIFICATION. -- For the purpose of certifying 15 16 networks that are eligible for Phase II funding, the 17 Department of Health shall certify networks that meet the 18 criteria delineated in this section and the rules governing rural health networks. The Office of Rural Health in the 19 Department of Health shall monitor rural health networks in 20 21 order to ensure continued compliance with established 2.2 certification and performance standards. 23 (13)(17) RULES.--The Department of Health shall 2.4 establish rules that govern the creation and certification of networks, the provision of grant funds under Phase I and Phase 25 II, and the establishment of performance standards including 26 27 establishing outcome measures for networks. 2.8 Section 3. Subsection (2) of section 395.602, Florida Statutes, is amended to read: 29 395.602 Rural hospitals.--30 (2) DEFINITIONS.--As used in this part: 31

(a) "Critical access hospital" means a hospital that 1 2 meets the definition of rural hospital in paragraph (d) and 3 meets the requirements for reimbursement by Medicare and 4 Medicaid under 42 C.F.R. ss. 485.601-485.647."Emergency care 5 hospital" means a medical facility which provides: б 1. Emergency medical treatment; and 7 2. Inpatient care to ill or injured persons prior to 8 their transportation to another hospital or provides inpatient 9 medical care to persons needing care for a period of up to 96 hours. The 96 hour limitation on inpatient care does not 10 apply to respite, skilled nursing, hospice, or other nonacute 11 12 care patients. 13 (b) "Essential access community hospital" means any facility which: 14 15 Has at least 100 beds; 1____ Is located more than 35 miles from any other 16 17 essential access community hospital, rural referral center, or 18 urban hospital meeting criteria for classification as a regional referral center; 19 20 3. Is part of a network that includes rural primary 21 care hospitals; 22 Provides emergency and medical backup services to 23 rural primary care hospitals in its rural health network; 5. Extends staff privileges to rural primary care 2.4 hospital physicians in its network; and 25 26 6. Accepts patients transferred from rural primary 27 care hospitals in its network. 28 (b)(c) "Inactive rural hospital bed" means a licensed acute care hospital bed, as defined in s. 395.002(14), that is 29 inactive in that it cannot be occupied by acute care 30 31 inpatients.

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1 (c) (d) "Rural area health education center" means an 2 area health education center (AHEC), as authorized by Pub. L. No. 94-484, which provides services in a county with a 3 population density of no greater than 100 persons per square 4 mile. 5 б (d)(e) "Rural hospital" means an acute care hospital 7 licensed under this chapter, having 100 or fewer licensed beds 8 and an emergency room, which is: 1. The sole provider within a county with a population 9 density of no greater than 100 persons per square mile; 10 2. An acute care hospital, in a county with a 11 12 population density of no greater than 100 persons per square 13 mile, which is at least 30 minutes of travel time, on normally traveled roads under normal traffic conditions, from any other 14 acute care hospital within the same county; 15 3. A hospital supported by a tax district or 16 17 subdistrict whose boundaries encompass a population of 100 18 persons or fewer per square mile; 4. A hospital in a constitutional charter county with 19 a population of over 1 million persons that has imposed a 20 21 local option health service tax pursuant to law and in an area 22 that was directly impacted by a catastrophic event on August 23 24, 1992, for which the Governor of Florida declared a state of emergency pursuant to chapter 125, and has 120 beds or less 2.4 that serves an agricultural community with an emergency room 25 26 utilization of no less than 20,000 visits and a Medicaid 27 inpatient utilization rate greater than 15 percent; 28 5. A hospital with a service area that has a 29 population of 100 persons or fewer per square mile. As used in 30 this subparagraph, the term "service area" means the fewest number of zip codes that account for 75 percent of the 31

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1 hospital's discharges for the most recent 5-year period, based 2 on information available from the hospital inpatient discharge database in the Florida Center for Health Information and 3 Policy Analysis at the Agency for Health Care Administration; 4 5 or 6 6. A hospital designated as a critical access 7 hospital, as defined in s. 408.07(15). 8 Population densities used in this paragraph must be based upon 9 10 the most recently completed United States census. A hospital that received funds under s. 409.9116 for a quarter beginning 11 12 no later than July 1, 2002, is deemed to have been and shall 13 continue to be a rural hospital from that date through June 30, 2012, if the hospital continues to have 100 or fewer 14 licensed beds and an emergency room, or meets the criteria of 15 subparagraph 4. An acute care hospital that has not previously 16 17 been designated as a rural hospital and that meets the 18 criteria of this paragraph shall be granted such designation upon application, including supporting documentation to the 19 Agency for Health Care Administration. 20 21 (e)(f) "Rural primary care hospital" means any 22 facility that meeting the criteria in paragraph (e) or s. 23 395.605 which provides: 1. Twenty-four-hour emergency medical care; 2.4 2. Temporary inpatient care for periods of <u>96</u> 72 hours 25 or less to patients requiring stabilization before discharge 26 or transfer to another hospital. The <u>96-hour</u> 72 hour 27 2.8 limitation does not apply to respite, skilled nursing, 29 hospice, or other nonacute care patients; and 30 3. Has <u>at least</u> no more than six licensed acute care inpatient beds. 31

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1 (f)(q) "Swing-bed" means a bed which can be used interchangeably as either a hospital, skilled nursing facility 2 (SNF), or intermediate care facility (ICF) bed pursuant to 42 3 C.F.R. parts 405, 435, 440, 442, and 447. 4 Section 4. Subsection (1) of section 395.603, Florida 5 б Statutes, is amended to read: 7 395.603 Deactivation of general hospital beds; rural 8 hospital impact statement. --9 (1) The agency shall establish, by rule, a process by 10 which A rural hospital, as defined in s. 395.602, which that seeks licensure as a rural primary care hospital or as an 11 12 emergency care hospital, or becomes a certified rural health 13 clinic as defined in Pub. L. No. 95-210, or becomes a primary care program such as a county health department, community 14 health center, or other similar outpatient program that 15 provides preventive and curative services, may deactivate 16 17 general hospital beds. <u>A critical access hospital or a</u> rural 18 primary care hospital hospitals and emergency care hospitals shall maintain the number of actively licensed general 19 hospital beds necessary for the facility to be certified for 20 21 Medicare reimbursement. Hospitals that discontinue inpatient 22 care to become rural health care clinics or primary care 23 programs shall deactivate all licensed general hospital beds. All hospitals, clinics, and programs with inactive beds shall 2.4 provide 24-hour emergency medical care by staffing an 25 emergency room. Providers with inactive beds shall be subject 26 27 to the criteria in s. 395.1041. The agency shall specify in 2.8 rule requirements for making 24-hour emergency care available. 29 Inactive general hospital beds shall be included in the acute care bed inventory, maintained by the agency for 30 certificate-of-need purposes, for 10 years from the date of 31

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deactivation of the beds. After 10 years have elapsed,
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    inactive beds shall be excluded from the inventory. The agency
    shall, at the request of the licensee, reactivate the inactive
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   general beds upon a showing by the licensee that licensure
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   requirements for the inactive general beds are met.
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           Section 5. Section 395.604, Florida Statutes, is
 7
    amended to read:
 8
           395.604 Other Rural primary care hospitals hospital
   programs.--
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           (1) The agency may license rural primary care
   hospitals subject to federal approval for participation in the
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   Medicare and Medicaid programs. Rural primary care hospitals
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    shall be treated in the same manner as emergency care
   hospitals and rural hospitals with respect to ss.
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   <del>395.605(2) (8)(a),</del> 408.033(2)(b)3., and 408.038.
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           (2) The agency may designate essential access
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   community hospitals.
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          (3) The agency may adopt licensure rules for rural
    primary care hospitals and essential access community
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   hospitals. Such rules must conform to s. 395.1055.
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          (3) For the purpose of Medicaid swing-bed
    reimbursement pursuant to the Medicaid program, the agency
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    shall treat rural primary care hospitals in the same manner as
2.4
   rural hospitals.
25
          (4) For the purpose of participation in the Medical
    Education Reimbursement and Loan Repayment Program as defined
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    in s. 1009.65 or other loan repayment or incentive programs
2.8
   designed to relieve medical workforce shortages, the
    department shall treat rural primary care hospitals in the
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    same manner as rural hospitals.
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1	(5) For the purpose of coordinating primary care
2	services described in s. 154.011(1)(c)10., the department
3	shall treat rural primary care hospitals in the same manner as
4	rural hospitals.
5	(6) Rural hospitals that make application under the
б	certificate-of-need program to be licensed as rural primary
7	care hospitals shall receive expedited review as defined in s.
8	408.032. Rural primary care hospitals seeking relicensure as
9	acute care general hospitals shall also receive expedited
10	review.
11	(7) Rural primary care hospitals are exempt from
12	certificate-of-need requirements for home health and hospice
13	services and for swing beds in a number that does not exceed
14	one-half of the facility's licensed beds.
15	(8) Rural primary care hospitals shall have agreements
16	with other hospitals, skilled nursing facilities, home health
17	agencies, and providers of diagnostic-imaging and laboratory
18	services that are not provided on site but are needed by
19	patients.
20	(4) The department may seek federal recognition of
21	emergency care hospitals authorized by s. 395.605 under the
22	essential access community hospital program authorized by the
23	Omnibus Budget Reconciliation Act of 1989.
24	Section 6. Section 395.6061, Florida Statutes, is
25	amended to read:
26	395.6061 Rural hospital capital improvementThere is
27	established a rural hospital capital improvement grant
28	program.
29	(1) A rural hospital as defined in s. 395.602 may
30	apply to the department for a grant <u>to acquire, repair,</u>
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1 improve, or upgrade systems, facilities, or equipment. The 2 grant application must provide information that includes: (a) A statement indicating the problem the rural 3 hospital proposes to solve with the grant funds; 4 5 The strategy proposed to resolve the problem; (b) б (c) The organizational structure, financial system, 7 and facilities that are essential to the proposed solution; 8 (d) The projected longevity of the proposed solution 9 after the grant funds are expended; 10 (e) Evidence of participation in a rural health network as defined in s. 381.0406 and evidence that, after 11 12 July 1, 2008, the application is consistent with the rural 13 health network long-range development plan; (f) Evidence that the rural hospital has difficulty in 14 obtaining funding or that funds available for the proposed 15 solution are inadequate; 16 17 (q) Evidence that the grant funds will assist in 18 maintaining or returning the hospital to an economically stable condition or that any plan for closure of the hospital 19 or realignment of services will involve development of 20 21 innovative alternatives for the provision of needed 22 discontinued services; 23 (h) Evidence of a satisfactory record-keeping system to account for grant fund expenditures within the rural 2.4 25 county; and (i) A rural health network plan that includes a 26 27 description of how the plan was developed, the goals of the 2.8 plan, the links with existing health care providers under the 29 plan, Indicators quantifying the hospital's financial status well being, measurable outcome targets, and the current 30 physical and operational condition of the hospital. 31

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1	(2) Each rural hospital as defined in s. 395.602 shall
2	receive a minimum of <u>\$200,000</u> \$ 100,000 annually, subject to
3	legislative appropriation, upon application to the Department
4	of Health, for projects to acquire, repair, improve, or
5	upgrade systems, facilities, or equipment.
6	(3) Any remaining funds <u>may</u> shall annually be
7	disbursed to rural hospitals in accordance with this section.
8	The Department of Health shall establish, by rule, criteria
9	for awarding grants for any remaining funds, which must be
10	used exclusively for the support and assistance of rural
11	hospitals as defined in s. 395.602, including criteria
12	relating to the level of <u>charity</u> uncompensated care rendered
13	by the hospital, the financial stability of the hospital,
14	financial and quality indicators for the hospital, whether the
15	project is sustainable beyond the funding period, the
16	hospital's ability to improve or expand services, the
17	hospital's participation in a rural health network as defined
18	in s. 381.0406, and the proposed use of the grant by the rural
19	hospital to resolve a specific problem. The department must
20	consider any information submitted in an application for the
21	grants in accordance with subsection (1) in determining
22	eligibility for and the amount of the grant , and none of the
23	individual items of information by itself may be used to deny
24	grant eligibility.
25	(4) To receive any of the remaining funds, a rural
26	hospital must agree to be bound by the terms of a
27	participation agreement with the department, which may
28	<u>include:</u>
29	(a) The appointment of a health care expert under
30	contract with the department to analyze and monitor the

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1 (b) The establishment of an orientation and 2 development program for members of the board. 3 (c) The approval of any facility relocation plans. 4 (5)(4) The department shall ensure that the funds are used solely for the purposes specified in this section. The 5 б total grants awarded pursuant to this section shall not exceed 7 the amount appropriated for this program. 8 Section 7. Subsection (12) of section 409.908, Florida Statutes, is amended to read: 9 10 409.908 Reimbursement of Medicaid providers.--Subject to specific appropriations, the agency shall reimburse 11 12 Medicaid providers, in accordance with state and federal law, 13 according to methodologies set forth in the rules of the agency and in policy manuals and handbooks incorporated by 14 reference therein. These methodologies may include fee 15 schedules, reimbursement methods based on cost reporting, 16 17 negotiated fees, competitive bidding pursuant to s. 287.057, 18 and other mechanisms the agency considers efficient and effective for purchasing services or goods on behalf of 19 recipients. If a provider is reimbursed based on cost 20 21 reporting and submits a cost report late and that cost report 22 would have been used to set a lower reimbursement rate for a 23 rate semester, then the provider's rate for that semester shall be retroactively calculated using the new cost report, 2.4 and full payment at the recalculated rate shall be effected 25 retroactively. Medicare-granted extensions for filing cost 26 27 reports, if applicable, shall also apply to Medicaid cost 2.8 reports. Payment for Medicaid compensable services made on 29 behalf of Medicaid eligible persons is subject to the availability of moneys and any limitations or directions 30 provided for in the General Appropriations Act or chapter 216. 31

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1 Further, nothing in this section shall be construed to prevent 2 or limit the agency from adjusting fees, reimbursement rates, lengths of stay, number of visits, or number of services, or 3 making any other adjustments necessary to comply with the 4 availability of moneys and any limitations or directions 5 6 provided for in the General Appropriations Act, provided the 7 adjustment is consistent with legislative intent. 8 (12)(a) A physician shall be reimbursed the lesser of the amount billed by the provider or the Medicaid maximum 9 10 allowable fee established by the agency. (b) The agency shall adopt a fee schedule, subject to 11 12 any limitations or directions provided for in the General 13 Appropriations Act, based on a resource-based relative value scale for pricing Medicaid physician services. Under this fee 14 schedule, physicians shall be paid a dollar amount for each 15 service based on the average resources required to provide the 16 17 service, including, but not limited to, estimates of average 18 physician time and effort, practice expense, and the costs of professional liability insurance. The fee schedule shall 19 provide increased reimbursement for preventive and primary 20 21 care services and lowered reimbursement for specialty services 22 by using at least two conversion factors, one for cognitive 23 services and another for procedural services. The fee schedule shall not increase total Medicaid physician expenditures 2.4 25 unless moneys are available, and shall be phased in over a 2 year period beginning on July 1, 1994. The Agency for Health 26 27 Care Administration shall seek the advice of a 16-member 2.8 advisory panel in formulating and adopting the fee schedule. The panel shall consist of Medicaid physicians licensed under 29 30 chapters 458 and 459 and shall be composed of 50 percent 31

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physicians.

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primary care physicians and 50 percent specialty care

3 (c) Notwithstanding paragraph (b), reimbursement fees to physicians for providing total obstetrical services to 4 Medicaid recipients, which include prenatal, delivery, and 5 6 postpartum care, shall be at least \$1,500 per delivery for a 7 pregnant woman with low medical risk and at least \$2,000 per 8 delivery for a pregnant woman with high medical risk. However, reimbursement to physicians working in Regional Perinatal 9 Intensive Care Centers designated pursuant to chapter 383, for 10 services to certain pregnant Medicaid recipients with a high 11 12 medical risk, may be made according to obstetrical care and 13 neonatal care groupings and rates established by the agency. Nurse midwives licensed under part I of chapter 464 or 14 midwives licensed under chapter 467 shall be reimbursed at no 15 less than 80 percent of the low medical risk fee. The agency 16 17 shall by rule determine, for the purpose of this paragraph, 18 what constitutes a high or low medical risk pregnant woman and shall not pay more based solely on the fact that a caesarean 19 section was performed, rather than a vaginal delivery. The 20 21 agency shall by rule determine a prorated payment for 22 obstetrical services in cases where only part of the total 23 prenatal, delivery, or postpartum care was performed. The Department of Health shall adopt rules for appropriate 2.4 insurance coverage for midwives licensed under chapter 467. 25 Prior to the issuance and renewal of an active license, or 26 27 reactivation of an inactive license for midwives licensed 2.8 under chapter 467, such licensees shall submit proof of 29 coverage with each application. (d) Notwithstanding other provisions of this 30 subsection, physicians licensed under chapter 458 or chapter 31

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1 459 who have a provider agreement with a rural health network 2 as established in s. 381.0406 shall be paid a 10-percent bonus over the Medicaid physician fee schedule for any physician 3 4 service provided within the geographic boundary of a rural county as defined by the most recent United States Census as 5 б rural. 7 Section 8. Subsection (43) of section 408.07, Florida 8 Statutes, is amended to read: 408.07 Definitions.--As used in this chapter, with the 9 10 exception of ss. 408.031-408.045, the term: (43) "Rural hospital" means an acute care hospital 11 12 licensed under chapter 395, having 100 or fewer licensed beds 13 and an emergency room, and which is: (a) The sole provider within a county with a 14 population density of no greater than 100 persons per square 15 16 mile; 17 (b) An acute care hospital, in a county with a 18 population density of no greater than 100 persons per square mile, which is at least 30 minutes of travel time, on normally 19 traveled roads under normal traffic conditions, from another 20 21 acute care hospital within the same county; 22 (c) A hospital supported by a tax district or 23 subdistrict whose boundaries encompass a population of 100 persons or fewer per square mile; 2.4 25 (d) A hospital with a service area that has a population of 100 persons or fewer per square mile. As used in 26 27 this paragraph, the term "service area" means the fewest 2.8 number of zip codes that account for 75 percent of the 29 hospital's discharges for the most recent 5-year period, based on information available from the hospital inpatient discharge 30 database in the Florida Center for Health Information and 31

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1 Policy Analysis at the Agency for Health Care Administration; 2 or 3 (e) A critical access hospital. 4 Population densities used in this subsection must be based 5 6 upon the most recently completed United States census. A 7 hospital that received funds under s. 409.9116 for a quarter 8 beginning no later than July 1, 2002, is deemed to have been and shall continue to be a rural hospital from that date 9 10 through June 30, 2012, if the hospital continues to have 100 or fewer licensed beds and an emergency room, or meets the 11 12 criteria of s. 395.602(2)(d)4. s. 395.602(2)(e)4. An acute 13 care hospital that has not previously been designated as a rural hospital and that meets the criteria of this subsection 14 shall be granted such designation upon application, including 15 16 supporting documentation, to the Agency for Health Care 17 Administration. Section 9. Subsection (6) of section 409.9116, Florida 18 Statutes, is amended to read: 19 409.9116 Disproportionate share/financial assistance 20 21 program for rural hospitals. -- In addition to the payments made 22 under s. 409.911, the Agency for Health Care Administration 23 shall administer a federally matched disproportionate share program and a state-funded financial assistance program for 2.4 statutory rural hospitals. The agency shall make 25 disproportionate share payments to statutory rural hospitals 26 27 that qualify for such payments and financial assistance 2.8 payments to statutory rural hospitals that do not qualify for disproportionate share payments. The disproportionate share 29 program payments shall be limited by and conform with federal 30 requirements. Funds shall be distributed quarterly in each 31

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1 fiscal year for which an appropriation is made. 2 Notwithstanding the provisions of s. 409.915, counties are exempt from contributing toward the cost of this special 3 reimbursement for hospitals serving a disproportionate share 4 of low-income patients. 5 б (6) This section applies only to hospitals that were 7 defined as statutory rural hospitals, or their 8 successor-in-interest hospital, prior to January 1, 2001. Any additional hospital that is defined as a statutory rural 9 hospital, or its successor-in-interest hospital, on or after 10 January 1, 2001, is not eligible for programs under this 11 12 section unless additional funds are appropriated each fiscal 13 year specifically to the rural hospital disproportionate share and financial assistance programs in an amount necessary to 14 prevent any hospital, or its successor-in-interest hospital, 15 eligible for the programs prior to January 1, 2001, from 16 17 incurring a reduction in payments because of the eligibility 18 of an additional hospital to participate in the programs. A hospital, or its successor-in-interest hospital, which 19 received funds pursuant to this section before January 1, 20 21 2001, and which qualifies under <u>s. 395.602(2)(d)</u> s. 22 395.602(2)(e), shall be included in the programs under this 23 section and is not required to seek additional appropriations under this subsection. 2.4 Section 10. Paragraph (b) of subsection (2) of section 25 1009.65, Florida Statutes, is amended to read: 26 27 1009.65 Medical Education Reimbursement and Loan 2.8 Repayment Program .--(2) From the funds available, the Department of Health 29 30 shall make payments to selected medical professionals as 31 follows:

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1	(b) All payments shall be contingent on continued
2	proof of primary care practice in an area defined in <u>s.</u>
3	<u>395.602(2)(d)</u> s. 395.602(2)(e) , or an underserved area
4	designated by the Department of Health, provided the
5	practitioner accepts Medicaid reimbursement if eligible for
6	such reimbursement. Correctional facilities, state hospitals,
7	and other state institutions that employ medical personnel
8	shall be designated by the Department of Health as underserved
9	locations. Locations with high incidences of infant mortality,
10	high morbidity, or low Medicaid participation by health care
11	professionals may be designated as underserved.
12	Section 11. The Office of Program Policy Analysis and
13	Government Accountability shall contract with an entity having
14	expertise in the financing of rural hospital capital
15	improvement projects to study the financing options for
16	replacing or changing the use of rural hospital facilities
17	having 55 or fewer beds which were built before 1985 and which
18	have not had major renovations since 1985. For each such
19	hospital, the contractor shall assess the need to replace or
20	convert the facility, identify all available sources of
21	financing for such replacement or conversion and assess each
22	community's capacity to maximize these funding options,
23	propose a model replacement facility if a facility should be
24	replaced, and propose alternative uses of the facility if
25	continued operation of the hospital is not financially
26	feasible. Based on the results of the contract study, the
27	Office of Program Policy Analysis and Government
28	Accountability shall submit recommendations to the Legislature
29	by February 1, 2008, regarding whether the state should
30	provide financial assistance to replace or convert these rural
31	hospital facilities and what form that assistance should take.

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1 Section 12. Section 395.605, Florida Statutes, is 2 repealed. 3 Section 13. The sum of \$440,000 from nonrecurring 4 general revenue funds is appropriated to the Office of Program 5 Policy Analysis and Government Accountability to implement 6 section 11 of this act. 7 Section 14. The sums of \$3,638,709 in recurring general revenue funds and \$5,067,392 in recurring funds from 8 9 the Medical Care Trust Fund are appropriated to the Agency for 10 Health Care Administration to implement the 10-percent Medicaid fee schedule bonus payment as provided in this act. 11 Section 15. The sum of \$3 million in recurring general 12 13 revenue funds is appropriated to the Department of Health to implement rural health network infrastructure development as 14 provided in section 2 of this act. 15 Section 16. The sum of \$7.5 million in nonrecurring 16 17 general revenue funds is appropriated to the Department of Health to implement the rural hospital capital improvement 18 grant program as provided in section 6 of this act. 19 Section 17. The sums of \$196,818 in recurring general 20 21 revenue funds and \$17,556 in nonrecurring general revenue 22 funds are appropriated to the Department of Health, and three 23 full-time equivalent positions and associated salary rate of 121,619 are authorized to implement this act. 2.4 Section 18. This act shall take effect July 1, 2007. 25 2.6 27 2.8 29 30 31

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2	SENATE SUMMARY
3	Revises various provisions relating to rural health care. Revises the duties of the Office of Rural Health within
4	the Department of Health. Requires the appointment of an advisory council to the Office of Rural Health. Requires
5	the office to submit an annual report to the Governor and Legislature. Revises the functions of the rural health
6	networks and establishes requirements for funding the networks. Requires that the Office of Rural Health
7	monitor rural health networks. Revises requirements for rural primary care hospitals and emergency care
8	hospitals. Provides for the Department of Health to award grants to rural hospitals. Provides for a bonus to be
9	paid for certain services provided under the Medicaid program. Requires the Office of Program Policy Analysis
10	and Government Accountability to award a contract for a study concerning replacing or changing the use of certain
11	rural hospitals. (See bill for details.)
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