By the Committee on Governmental Operations; and Senator Lawson

585-2420-07

1	A bill to be entitled
2	An act relating to public records and meetings;
3	creating s. 627.3121, F.S.; providing an
4	exemption from public-records requirements for
5	certain records of the Florida Workers'
6	Compensation Joint Underwriting Association,
7	Inc.; authorizing the release of records that
8	are confidential and exempt from disclosure to
9	another agency in the performance of that
10	agency's official duties; requiring the
11	receiving agency to maintain the
12	confidentiality of the records; providing an
13	exemption from public-meetings requirements for
14	portions of a meeting of the association's
15	board of governors or a subcommittee during
16	which confidential records are discussed;
17	requiring that exempt portions of meetings be
18	recorded, transcribed, and maintained for a
19	specified period; providing for future
20	legislative review and repeal of the exemptions
21	under the Open Government Sunset Review Act;
22	providing a statement of public necessity;
23	providing an effective date.
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25	Be It Enacted by the Legislature of the State of Florida:
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27	Section 1. Section 627.3121, Florida Statutes, is
28	created to read:
29	627.3121 Public-records and public-meetings
30	exemptions
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1	(1) The following records held by the Florida Workers'
2	Compensation Joint Underwriting Association, Inc., are
3	confidential and exempt from s. 119.07(1) and s. 24(a), Art. I
4	of the State Constitution:
5	(a) Underwriting files, except that a policyholder or
6	an applicant shall be provided access to his or her own
7	underwriting files.
8	(b) Claims files until termination of all litigation
9	and the settlement of all claims arising out of the same
10	accident, except that portions of the claims files may remain
11	confidential or exempt if otherwise provided by law.
12	(c) Records obtained or generated by an auditor
13	pursuant to a routine audit until the audit is completed or,
14	if the audit is conducted as part of an investigation, until
15	the investigation is closed or ceases to be active. An
16	investigation is considered active while the investigation is
17	being conducted with a reasonable, good-faith belief that it
18	could lead to the filing of administrative, civil, or criminal
19	proceedings.
20	(d) Proprietary information licensed to the
21	association under contract if the contract requires the
22	association to maintain the confidentiality of such
23	information.
24	(e) Medical records, which include information
25	relating to the medical condition or medical status of an
26	individual.
27	(f) All records relative to an employee's
28	participation in an employee assistance program upon the
29	entrance of the employee into the program, except as otherwise
30	provided in s. 440.102(8).
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1	(q) Information relating to negotiations for
2	financing, reinsurance, reinsurance commutation agreements,
3	depopulation, or contractual services until the conclusion of
4	the negotiations.
5	(h) Reports provided to or submitted by the
6	association regarding suspected fraud or other criminal
7	activity and producer appeals and related reporting regarding
8	suspected misconduct until such investigation is closed or
9	ceases to be active.
10	(i) Information received from the Department of
11	Revenue regarding payroll information and client lists of
12	employee leasing companies obtained pursuant to ss. 440.381
13	and 468.529.
14	(j) A public record prepared by an attorney retained
15	by the association to protect or represent the interests of
16	the association or prepared at the attorney's express
17	direction, that reflects a mental impression, conclusion,
18	litigation strategy, or legal theory of the attorney or the
19	association. This protection is not waived by the release of
20	such public record to another employee or officer of the same
21	association or any person consulted by the association
22	attorney.
23	(2)(a) The association may release confidential and
24	exempt underwriting files and claims files to:
25	1. A carrier that is considering underwriting a risk
26	insured by the association;
27	2. A producer seeking to place such a risk with such a
28	carrier; or
29	3. Another entity seeking to arrange voluntary market
30	coverage for association risks.
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1	(b) Prior to the release authorized in paragraph (a),
2	the carrier, producer, or other entity must agree in writing,
3	notarized and under oath, to maintain the confidential and
4	exempt status of such file until that carrier, producer, or
5	other entity agrees to underwrite the risk or provide
6	voluntary market coverage.
7	(3) Records made confidential and exempt by this
8	section may be released, upon written request, to another
9	agency in the performance of that agency's official duties and
10	responsibilities.
11	(4)(a) That portion of a meeting of the association's
12	board of governors, or any subcommittee of the association's
13	board, at which records made confidential and exempt by this
14	section are discussed is exempt from s. 286.011 and s. 24(b),
15	Art. I of the State Constitution.
16	(b) All exempt portions of meetings shall be recorded
17	and transcribed. The board shall record the times of
18	commencement and termination of the meeting, all discussion
19	and proceedings, the names of all persons present at any time,
20	and the names of all persons speaking. An exempt portion of
21	any meeting may not be off the record.
22	(c) Subject to this section and s. 119.021(2), the
23	court reporter's notes concerning any exempt portion of a
24	meeting shall be retained by the association for a minimum of
25	5 years.
26	(d)1. A transcript and minutes of exempt portions of
27	meetings are confidential and exempt from s. 119.07(1) and s.
28	24(a), Art. I of the State Constitution.
29	2. Those portions of the transcript or the minutes
30	pertaining to a confidential and exempt claims file are no

longer confidential and exempt upon termination of all litigation with regard to that claim. 2 (5) This section is subject to the Open Government 3 4 Sunset Review Act in accordance with s. 119.15, and shall 5 stand repealed on October 2, 2012, unless reviewed and saved 6 from repeal through reenactment by the Legislature. 7 Section 2. (1) The Legislature finds that it is a 8 public necessity to make certain records of the Florida 9 Workers' Compensation Joint Underwriting Association, Inc., 10 confidential and exempt from public-records requirements. The association was authorized by the Legislature to provide 11 12 workers' compensation and employer's liability insurance to 13 applicants who are required by law to maintain workers' compensation and employer's liability insurance, and who are 14 entitled to but are unable to procure such insurance through 15 the voluntary market. The Legislature finds that the exemption 16 from public-records requirements for open claims files of the 18 association is necessary for the effective and efficient administration of an entity created to provide workers' 19 compensation and employer's liability insurance as described 2.0 21 and in s. 627.311(5), Florida Statutes. Claims files contain 2.2 detailed information concerning the claim, medical 23 information, and other sensitive personal information concerning the claimant, and also contain information 2.4 detailing the evaluation of the legitimacy of the claim, the 2.5 extent of incapacity, and a valuation of the award. 26 2.7 Information in a claims file which is held by the association 2.8 includes the medical records and other information related to the medical condition or medical status of a claimant. The 29 Legislature finds that the claimants' medical records and 30 other medical-related information are personal and sensitive. 31

Matters of personal health are traditionally a private and 2 confidential concern. The release of the medical records would violate the privacy of the individual or could cause 3 4 unwarranted damage to the name or reputation of the individual. The Legislature finds that information relating to 5 6 the medical, mental, or behavioral condition of an employee of 7 the association is private and that matters of personal health are traditionally a private and confidential concern. The 8 Legislature finds that the association must conduct ongoing 9 10 negotiations for financing, reinsurance, contractual services, or related matters to perform the duties assigned to the 11 12 association. If such information were made public prior to the 13 conclusion of the negotiations, the association's bargaining position would be severely damaged, resulting in additional 14 cost to the association and the public. The Legislature also 15 finds that the association will investigate insurance fraud. 16 If reports of suspected fraudulent activity were made public, criminal investigations of insurance fraud would be harmed. 18 The Legislature has recognized a need for the Department of 19 Revenue to provide payroll information and client lists of 2.0 21 employee leasing companies to the association in the 2.2 furtherance of its duties and responsibilities. Such 23 information is business information and traditionally is private. The Legislature finds that the association receives 2.4 advice of counsel on the entire range of matters on which a 2.5 similarly situated private business would receive advice of 26 2.7 counsel, including matters that do not involve litigation or 2.8 adversarial administrative proceedings. The association would not be able to carry out its business functions effectively 29 without the free and confidential exchange of attorneys' 30 mental impressions, conclusions, strategies, and theories. 31

Finally, the Legislature finds that the internal-audit process, and therefore accountability to the public, will be 2 damaged if records relating to an incomplete internal audit or 3 4 investigation are made public. 5 (2) The Legislature further finds that it is a public 6 necessity to exempt certain meetings of the Florida Workers' 7 Compensation Joint Underwriting Association, Inc., from public 8 meetings requirements. Closing access to meetings of the board of directors of the association, or of a subcommittee of the 9 10 board, wherein confidential and exempt records are discussed is essential to preserving the confidentiality of those 11 records. Further, it enables the association to carry out its 12 13 statutory duty of providing workers' compensation coverage. Furthermore, the Legislature finds that minutes and 14 transcripts of exempt portions of meetings should be made 15 confidential and exempt from public-records requirements. 16 Release of those records would defeat the purpose of holding a 18 closed meeting. Section 3. This act shall take effect July 1, 2007. 19 2.0 21 22 23 2.4 25 26 27 28 29 30 31

1 2	STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR Senate Bill 628
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4	Creates an exemption for certain records and portions of
resort for employers who are unable to secure workers'	Underwriting Association, Inc.(JUA), the insurer of last
	resort for employers who are unable to secure workers' compensation insurance coverage in the voluntary market.
7	Makes confidential and exempt underwriting files, claims files
relative to an employee's participation in an employee 9 assistance program, certain information related to negotiations, reports regarding fraud until the investiga 10 is closed or ceases to be active, payroll and client list	certain proprietary information, medical records, records
	assistance program, certain information related to
	is closed or ceases to be active, payroll and client lists of employee leasing companies obtained from the Department of
11	Revenue, and certain records prepared by an attorney for the association.
12	Exempts portions of meetings at which such confidential and
13	exempt information is discussed.
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