Florida Senate - 2007

CS for SB 636

By the Committee on Banking and Insurance; and Senator Lawson

597-2471-07

An act relating to title insurance; amending s. 626.84201, F.S.; providing additional requirements for nonresident title insurance agent licensure; amending s. 626.9541, F.S.; revising unlawful rebate specifications; amending s. 627.7711, F.S.; revising definitions; amending s. 627.780, F.S.;
<pre>4 requirements for nonresident title insurance 5 agent licensure; amending s. 626.9541, F.S.; 6 revising unlawful rebate specifications; 7 amending s. 627.7711, F.S.; revising</pre>
 agent licensure; amending s. 626.9541, F.S.; revising unlawful rebate specifications; amending s. 627.7711, F.S.; revising
 revising unlawful rebate specifications; amending s. 627.7711, F.S.; revising
7 amending s. 627.7711, F.S.; revising
8 definitions; amending s. 627.780, F.S.;
9 providing an exception to a prohibition against
10 dealing in certain premiums; amending ss.
11 627.782 and 627.783, F.S.; revising rate and
12 rate-deviation requirements; amending s.
13 627.7845, F.S.; revising determination of
14 insurability and records retention
15 requirements; amending s. 701.04, F.S.;
16 clarifying the content of estoppel letters sent
17 to mortgagors; amending s. 701.041, F.S.;
18 revising definitions relating to mortgage
19 certificates of release; revising limitations
20 on the application of the statute; adding title
21 insurance agents for the purpose of assigning
22 liability for damages; deleting the authority
23 of the Financial Services Commission to adopt
24 rules establishing charges; providing an
25 effective date.
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27 Be It Enacted by the Legislature of the State of Florida:
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29 Section 1. Section 626.84201, Florida Statutes, is
30 amended to read:
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1	626.84201 Nonresident title insurance
2	agentsNotwithstanding s. 626.8414(2), the department, upon
3	application and payment of the fees specified in s. 624.501,
4	may issue a license as a nonresident title insurance agent to
5	an individual not a resident of this state in the same manner
6	applicable to the licensure of nonresident general lines
7	agents under the provisions of s. 626.741, provided the
8	individual passes the examination for licensure required under
9	s. 626.221. Nonresident title insurance agents licensed
10	pursuant to this section must complete the continuing
11	education requirements of s. 626.2815 in the same manner as
12	resident title insurance agents. Sections 626.742 and 626.743
13	apply to nonresident title insurance agents.
14	Section 2. Paragraph (h) of subsection (1) of section
15	626.9541, Florida Statutes, is amended to read:
16	626.9541 Unfair methods of competition and unfair or
17	deceptive acts or practices defined
18	(1) UNFAIR METHODS OF COMPETITION AND UNFAIR OR
19	DECEPTIVE ACTSThe following are defined as unfair methods
20	of competition and unfair or deceptive acts or practices:
21	(h) Unlawful rebates
22	1. Except as otherwise expressly provided by law, or
23	in an applicable filing with the office, knowingly:
24	a. Permitting, or offering to make, or making, any
25	contract or agreement as to such contract other than as
26	plainly expressed in the insurance contract issued thereon;
27	b. Paying, allowing, or giving, or offering to pay,
28	allow, or give, directly or indirectly, as inducement to such
29	insurance contract, any unlawful rebate of premiums payable on
30	the contract, any special favor or advantage in the dividends
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1 or other benefits thereon, or any valuable consideration or 2 inducement whatever not specified in the contract; c. Giving, selling, or purchasing, or offering to 3 give, sell, or purchase, as inducement to such insurance 4 contract or in connection therewith, any stocks, bonds, or 5 6 other securities of any insurance company or other 7 corporation, association, or partnership, or any dividends or 8 profits accrued thereon, or anything of value whatsoever not specified in the insurance contract. 9 10 2. Nothing in paragraph (g) or subparagraph 1. of this paragraph shall be construed as including within the 11 12 definition of discrimination or unlawful rebates: 13 a. In the case of any contract of life insurance or life annuity, paying bonuses to all policyholders or otherwise 14 abating their premiums in whole or in part out of surplus 15 accumulated from nonparticipating insurance; provided that any 16 17 such bonuses or abatement of premiums is fair and equitable to 18 all policyholders and for the best interests of the company and its policyholders. 19 b. In the case of life insurance policies issued on 20 21 the industrial debit plan, making allowance to policyholders 22 who have continuously for a specified period made premium 23 payments directly to an office of the insurer in an amount which fairly represents the saving in collection expenses. 2.4 c. Readjustment of the rate of premium for a group 25 insurance policy based on the loss or expense thereunder, at 26 27 the end of the first or any subsequent policy year of 2.8 insurance thereunder, which may be made retroactive only for 29 such policy year. 30 d. Issuance of life insurance policies or annuity contracts at rates less than the usual rates of premiums for 31 3

1 such policies or contracts, as group insurance or employee 2 insurance as defined in this code. e. Issuing life or disability insurance policies on a 3 salary savings, bank draft, preauthorized check, payroll 4 deduction, or other similar plan at a reduced rate reasonably 5 6 related to the savings made by the use of such plan. 7 3.a. No title insurer, or any member, employee, 8 attorney, agent, or agency thereof, shall pay, allow, or give, 9 or offer to pay, allow, or give, directly or indirectly, as inducement to title insurance, or after such insurance has 10 11 been effected, any rebate or abatement of the agent's, 12 agency's, or title insurer's share of the premium or any other 13 charge or fee for related title services below the cost for providing such services, or provide any special favor or 14 advantage, or any monetary consideration or inducement 15 16 whatever. Nothing herein contained shall preclude an abatement 17 in an attorney's fee charged for legal services. 18 b. Nothing in this subparagraph shall be construed as prohibiting the payment of fees to attorneys at law duly 19 licensed to practice law in the courts of this state, for 20 21 professional services, or as prohibiting the payment of earned 22 portions of the premium to duly appointed agents or agencies 23 who actually perform services for the title insurer. Nothing in this subparagraph shall prohibit a rebate or abatement of 2.4 an attorney's fee charged for professional services, the 25 26 portion of the premium that is not required to be retained by 27 the insurer pursuant to s. 627.782(1), or any other agent 2.8 charge or fee, to the person responsible for paying the premium, charge, or fee. 29 30 c. No insured named in a policy, or any other person directly or indirectly connected with the transaction 31

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1	involving the issuance of such policy, including, but not
2	limited to, any mortgage broker, real estate broker, builder,
3	or attorney, any employee, agent, agency, or representative
4	thereof, or any other person whatsoever, shall knowingly
5	receive or accept, directly or indirectly, any rebate or
6	abatement of any portion of the title insurance premium or of
7	any other charge or fee said charge, or any monetary
8	consideration or inducement <u>whatsoever</u> , <u>except</u> other than as
9	set forth in sub-subparagraph b. <u>However, no portion of the</u>
10	attorney's fee, the premium that is not required to be
11	retained by the insurer pursuant to s. 627.782(1), any agent
12	charge or fee, or any other monetary consideration or
13	inducement, may be paid directly or indirectly for the
14	referral of title insurance business.
15	Section 3. Subsection (1) of section 627.7711, Florida
16	Statutes, is amended, and subsection (4) is added to that
17	section, to read:
18	627.7711 DefinitionsAs used in this part, the term:
19	(1)(a) " <u>Closing</u> Related title services" means services
20	performed by a <u>licensed</u> title insurer <u>, or title insurance</u>
21	agent or agency, <u>or attorney agent</u> in the agent's or agency's
22	capacity as such, including, but not limited to, preparing or
23	obtaining a title search, examining title, examining searches
24	of the records of a Uniform Commercial Code filing office and
25	such other information as may be necessary, preparing
26	documents necessary to close the transaction, conducting the
27	closing, or handling the disbursing of funds related to the
28	closing in a real estate closing transaction in which a title
29	insurance commitment or policy is to be issued. The premium,
30	together with the charge for related title services,
31	constitutes the regular title insurance premium.
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1	(b) "Primary title services" means determining
2	insurability in accordance with sound underwriting practices
3	based upon evaluation of a reasonable <u>title</u> search and
4	examination of the title or <u>a search of</u> the records of a
5	Uniform Commercial Code filing office and such other
б	information as may be necessary, determination and clearance
7	of underwriting objections and requirements to eliminate risk,
8	preparation and issuance of a title insurance commitment
9	setting forth the requirements to insure, and preparation and
10	issuance of the policy. <u>Such services do not include closing</u>
11	services or title searches, for which a separate charge is or
12	separate charges are made.
13	(4) "Title search" means the compiling of title
14	information from official or public records.
15	Section 4. Subsection (1) of section 627.780, Florida
16	Statutes, is amended to read:
17	627.780 Illegal dealings in risk premium
18	(1) A person may not knowingly quote, charge, accept,
19	collect, or receive a premium for title insurance other than
20	the premium adopted by the commission, except as provided in
21	<u>s. 626.9541(1)(h)3.b</u> .
22	Section 5. Subsection (1) of section 627.782, Florida
23	Statutes, is amended to read:
24	627.782 Adoption of rates
25	(1) Subject to the rating provisions of this code, the
26	commission must adopt a rule specifying the premium to be
27	charged in this state by title insurers for the respective
28	types of title insurance contracts and, for policies issued
29	through agents or agencies, the percentage of such premium
30	required to be retained by the title insurer which shall not
31	be less than 30 percent. However, in a transaction subject to

1 the Real Estate Settlement Procedures Act of 1974, 12 U.S.C. 2 ss. 2601 et seq., as amended, no portion of the premium attributable to providing a primary title service shall be 3 paid to or retained by any person who does not actually 4 perform or is not liable for the performance of such service. 5 6 The commission may, by rule, establish limitations on related 7 title services charges made in addition to the premium based 8 upon the expenses associated with the services rendered and 9 other relevant factors. 10 Section 6. Subsection (1) of section 627.783, Florida Statutes, is amended to read: 11 12 627.783 Rate deviation .--13 (1) A title insurer may petition the office for an order authorizing a specific deviation from the adopted 14 15 premium, and a title insurer or title insurance agent may 16 petition the office for an order authorizing and permitting a 17 specific deviation above the reasonable charge for related title services rendered specified in s. 627.782(1). The 18 petition shall be in writing and sworn to and shall set forth 19 allegations of fact upon which the petitioner will rely, 20 21 including the petitioner's reasons for requesting the 22 deviation. Any authorized title insurer, agent, or agency may 23 join in the petition for like authority to deviate or may file a separate petition praying for like authority or opposing the 2.4 deviation. The office shall rule on all such petitions 25 simultaneously. 26 27 Section 7. Subsections (1), (2), and (3) of section 2.8 627.7845, Florida Statutes, are amended to read: 627.7845 Determination of insurability required; 29 30 preservation of evidence of title search and examination .--31

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1	(1) A title insurer may not issue a title insurance
2	commitment, endorsement, or title insurance policy until the
3	title insurer has caused to be <u>made</u> conducted a <u>determination</u>
4	of insurability based upon the evaluation of a reasonable
5	<u>title</u> search and examination of the title or <u>a search of</u> the
б	records of a Uniform Commercial Code filing office, as
7	applicable, has examined such other information as may be
8	necessary, and has caused to be made a determination of
9	insurability of title or the existence, attachments,
10	perfection, and priority of a Uniform Commercial Code security
11	interest, including endorsement coverages, in accordance with
12	sound underwriting practices.
13	(2) The title insurer shall cause the evidence of the
14	determination of insurability and the reasonable title search
15	and examination of the title or <u>search of</u> the records of a
16	Uniform Commercial Code filing office to be preserved and
17	retained in its files or in the files of its title insurance
18	agent or agency for a period of not less than 7 years after
19	the title insurance commitment, title insurance policy, or
20	guarantee of title was issued. The title insurer or agent or
21	agency must produce the evidence required to be maintained by
22	this subsection at its offices upon the demand of the office.
23	Instead of retaining the original evidence, the title insurer
24	or the title insurance agent or agency may, in the regular
25	course of business, establish a system under which all or part
26	of the evidence is recorded, copied, or reproduced by any
27	photographic, photostatic, microfilm, microcard, miniature
28	photographic, or other process which accurately reproduces or
29	forms a durable medium for reproducing the original.
30	(3) The title insurer or its agent or agency must
31	maintain a record of the actual risk premium <u>charged</u> and
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1 related title service charges made for issuance of the policy 2 and any endorsements in its files for a period of not less than 7 years. The title insurer, agent, or agency must produce 3 the record at its office upon demand of the office. 4 Section 8. Subsection (1) of section 701.04, Florida 5 б Statutes, is amended to read: 7 701.04 Cancellation of mortgages, liens, and 8 judgments.--9 (1) Within 14 days after receipt of the written 10 request of a mortgagor, the holder of a mortgage shall deliver to the mortgagor at a place designated in the written request 11 12 an estoppel letter setting forth the unpaid balance of the 13 loan secured by the mortgage, including the principal, interest, any other charges properly due under and secured by 14 the mortgage, and interest on a per-day basis for the unpaid 15 balance principal balance, interest due, and the per diem 16 17 rate. Whenever the amount of money due on any mortgage, lien, 18 or judgment is to shall be fully paid to the person or party entitled to the payment thereof, the mortgagee, creditor, or 19 assignee, or the attorney of record in the case of a judgment, 20 21 to whom such payment has shall have been made, shall execute 22 in writing an instrument acknowledging satisfaction of said 23 mortgage, lien, or judgment and have the same acknowledged, or proven, and duly entered of record in the book provided by law 2.4 for such purposes in the proper county. Within 60 days after 25 26 of the date of receipt of the full payment of the mortgage, 27 lien, or judgment, the person required to acknowledge 2.8 satisfaction of the mortgage, lien, or judgment shall send or 29 cause to be sent the recorded satisfaction to the person who 30 has made the full payment. In the case of a civil action 31

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1 arising out of the provisions of this section, the prevailing 2 party is shall be entitled to attorney's fees and costs. Section 9. Section 701.041, Florida Statutes, is 3 4 amended to read: 5 701.041 Title insurer; mortgage release certificate.-б (1) DEFINITIONS.--For purposes of this section, the 7 term: 8 (a) <u>"Estoppel letter" means a statement of the amount</u> 9 of: 10 1. The unpaid balance of a loan secured by a mortgage, including principal, interest, and any other charges properly 11 12 due under or secured by the mortgage; and 13 2. The interest on a per-day basis for the unpaid balance."Mortgage" means a mortgage or mortgage lien on an 14 interest in real property in this state, including any 15 16 modifications thereof, given to secure a loan in the principal 17 amount of \$500,000 or less, other than a mortgage securing an 18 open end or revolving credit agreement. (b) "Mortgagee" means: 19 1. The grantee of a mortgage; or 20 21 If a mortgage has been assigned of record, the last 2. 22 person to whom the mortgage has been assigned of record. 23 (c) "Mortgage servicer" means the last person to whom a mortgagor or the mortgagor's successor in interest has been 2.4 25 instructed by a mortgagee to send payments on a loan secured 26 by a mortgage. The A person transmitting an estoppel letter a 27 payoff statement is the mortgage servicer for the mortgage 2.8 described in the estoppel letter payment statement. 29 (d) "Mortgagor" means the grantor of a mortgage. 30 (e) "Payoff statement" means a statement of the amount 31 of:

1	1. The unpaid balance of a loan secured by a mortgage,
2	including principal, interest, and any other charges properly
3	due under or secured by the mortgage.
4	2. Interest on a per day basis for the unpaid balance.
5	<u>(e)(f) "Record" means to record with the clerk of the</u>
6	circuit court or the comptroller in the county or counties in
7	which the real property securing the mortgage is located.
8	<u>(f)</u> (g) "Title insurer" means a corporation or other
9	business entity authorized and licensed <u>under chapter 624 to</u>
10	insure to transact the business of insuring titles to
11	interests in real property in this state under chapter 624 .
12	(2) APPLICATION This section applies to a mortgage
13	secured by a loan in the principal amount of \$500,000 or less,
14	as determined from the recorded mortgage, and which contains
15	no disclosure of record that the mortgage secures an open-end
16	or revolving line of credit agreement.
17	(3)(2) CERTIFICATE OF RELEASEAn officer or duly
18	appointed agent of a title insurer may, on behalf of a
19	mortgagor or a person who acquired from the mortgagor title to
20	all or a part of the property described in a mortgage, execute
21	a certificate of release that complies with the requirements
22	of this section and record the certificate of release in the
23	real property records of each county in which the mortgage is
24	recorded if a satisfaction or release of the mortgage has not
25	been executed and recorded after the date payment in full of
26	the loan secured by the mortgage was made in accordance with
27	an estoppel letter a payoff statement furnished by the
28	mortgagee or the mortgage servicer.
29	(4)(3) CONTENTSA certificate of release executed
30	under this section must contain:
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1 (a) The name of the mortgagor, the name of the 2 original mortgagee, and, if applicable, the mortgage servicer; the date of the mortgage; the date of recording; and the 3 volume and page or document number in the real property 4 records in which the mortgage is recorded, together with 5 6 similar information for the last recorded assignment of the 7 mortgage. 8 (b) A statement that the mortgage being released has been determined eligible for release under this section, 9 10 including any modifications thereof, was in the principal amount of \$500,000 or less. 11 12 (c) The name of the title insurer filing the 13 certificate of release, a statement that the person executing the certificate of release is an officer or a duly appointed 14 agent of the title insurer, a statement that the title insurer 15 is authorized and licensed to insure transact the business of 16 17 insuring titles to interests in real property in this state 18 under chapter 624 or chapter 626, and, if executed by a duly appointed agent, shall further provide the recording 19 information of the appointment of such agent as required by 20 21 subsection(5)(4). 22 (d) A statement that the certificate of release is 23 made on behalf of the mortgagor or a person who acquired title from the mortgagor to all or a part of the property described 2.4 25 in the mortgage. (e) A statement that the mortgagee or mortgage 26 servicer provided an estoppel letter a payoff statement which 27 2.8 was used to make payment in full of the unpaid balance of the 29 loan secured by the mortgage. 30 (f) A statement that payment in full of the unpaid balance of the loan secured by the mortgage was made in 31 12

accordance with an estoppel letter the payoff statement and 1 2 that a copy of the certificate of release was sent to the mortgagee or mortgage servicer that provided the estoppel 3 4 <u>letter</u> payoff statement. 5 (5)(4) EXECUTION.-б (a) A certificate of release authorized by subsection 7 (3)(2) must be duly executed, sworn to or affirmed under 8 penalty of perjury before a notary public, and recorded and may be executed by an officer of a title insurer or by a duly 9 appointed agent of a title insurer. Such delegation to an 10 agent by a title insurer does shall not relieve the title 11 12 insurer of any liability for damages caused by the agent for 13 the execution or recordation of a certificate of release. (b) The appointment of an agent must be duly executed, 14 acknowledged, and recorded by an officer of a title insurer 15 16 and must state: 17 1. The title insurer as the principal. 18 2. The identity of the person, partnership, or corporation authorized to act as agent to execute and record 19 certificates of release under provided for in this section on 20 21 behalf of the title insurer. 22 3. That the agent has the full authority to execute 23 and record certificates of release under provided for in this section on behalf of the title insurer. 2.4 (c) A separate appointment of agent is shall not be 25 necessary for each certificate of release if provided that at 26 27 least one such appointment is recorded in the county in which 2.8 the mortgaged property is located. The appointment of agent 29 must be rerecorded where necessary to establish the authority of the agent, but such authority shall continue until a 30 revocation of appointment is recorded in the office of the 31

1 county recorder in which the appointment of agent was 2 recorded. 3 (d) After recording recordation of a title insurer's revocation of appointment in the office of the county recorder 4 in which the appointment was recorded, the agent whose 5 6 appointment is revoked in such county shall have no further 7 authority to execute or record certificates of release as 8 provided in this section on behalf of that title insurer with respect to any mortgages recorded in that county, and no such 9 certificate of release thereafter executed or recorded by that 10 agent on behalf of that title insurer is shall be effective to 11 12 release any mortgage recorded in that county. 13 (6)(5) EFFECT.--For purposes of releasing the mortgage, a certificate of release containing the information 14 and statements provided for in subsection(4)(3) and executed 15 as provided in subsection(5) may(4) is entitled to be 16 17 recorded with the county recorder and operates as a release of 18 the mortgage described in the certificate of release. The county recorder shall rely upon the certificate to release the 19 mortgage. Recording of a certificate of release by a title 20 21 insurer or its agent shall not relieve the mortgagor, or the 22 mortgagor's successors or assigns, from any personal liability 23 on the loan or other obligations secured by the mortgage. A certificate of release recorded pursuant to this section 2.4 fulfills any other obligation of the mortgagee or mortgage 25 26 servicer to file a satisfaction or release of the mortgage. 27 (7)(6) LIABILITY OF TITLE INSURER.--2.8 (a) In addition to any other remedy provided by law, a title insurer and a title insurance agent recording a 29 certificate of release under this section shall be liable to 30 the holder of the obligation secured by the mortgage for 31 14

1 actual damage sustained due to the recording of the 2 certificate of release. Reasonable costs and attorneys' fees shall be awarded to the prevailing party. 3 (b) The title insurer named in a certificate of 4 release filed by a duly appointed agent shall be liable 5 6 pursuant to this subsection without regard to whether the 7 title insurer authorized the specific certificate of release 8 recorded by the agent. (c) The title insurer and the title insurance agent 9 shall have no liability under this subsection if the title 10 insurer or title insurance agent shows that payment in full of 11 12 the unpaid balance of the loan secured by the mortgage was 13 made in accordance with the estoppel letter payoff statement furnished by the mortgagee or the mortgage servicer. 14 (d) Liability of a title insurer under pursuant to 15 this section is shall be considered to be a title insurance 16 17 claim on real property in this state pursuant to s. 627.7865. (8)(7) RECORDING.--If a mortgage is recorded in more 18 than one county and a certificate of release is recorded in 19 20 one of such counties, a certified copy of the certificate of 21 release may be recorded in another of such counties with the 22 same effect as the original. In all cases, the certificate of 23 release must shall be entered and indexed as satisfactions of mortgage are entered and indexed. 2.4 APPLICATION. This section applies only to a 25 (8)26 mortgage, including any modifications of such mortgage, in the 27 principal amount of \$500,000 or less. 2.8 (9) PREMIUM. The Financial Services Commission shall adopt rules establishing an actuarially sound premium charge 29 30 made for each certificate of release recorded pursuant to this section. 31

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CS for SB 636

1	Section 10. This act shall take effect October 1,
2	2007.
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4	STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR
5	Senate Bill 636
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7	The committee substitute provides the following changes:
8 9	 Revises the provision that allows title insurance agents to reduce or rebate to customers the agent's commission or other agent fees and charges.
10	2. Specifies that no rebate can be paid to a third party for
11	referring title insurance business to a particular agent or insurer.
12	3. Amends the definition of an "estoppel letter" relating to mortgage certificates of release.
13	4. Revises the provision to clear liens that have been
14	satisfied from the public records.
15	5. Deletes the requirement that the Financial Services Commission adopt rules to establish a premium charged by
16	a title agent for preparing and recording of an affidavit of release of a mortgage.
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