1

A bill to be entitled

2 An act relating to the Florida Government Accountability 3 Act; amending s. 11.902, F.S.; changing references of committee to commission and renaming the "Legislative 4 Sunset Advisory Committee" as the "Legislative Sunset 5 Commission"; amending s. 11.903, F.S.; conforming 6 7 terminology; providing that each house may have one or 8 more Legislative Sunset Advisory Committees to advise it 9 regarding agency sunset reviews; requiring the appointment of a joint Legislative Sunset Commission; providing for 10 commission membership; providing for appointments of co-11 chairs; providing for terms; amending s. 11.904, F.S.; 12 providing for the employment of commission staff; 13 providing the role of the Office of Program Policy 14 Analysis and Government Accountability as it relates to 15 16 the commission; providing that the Auditor General shall, upon request, assist the commission; conforming 17 terminology; amending s. 11.905, F.S.; revising the 18 schedule for reviewing state agencies and advisory 19 20 committees; providing that the legislative presiding officers may change the review schedule; providing for 21 notice in case of a change of the review schedule; 22 amending s. 11.9055, F.S.; conforming terminology; 23 24 providing conditions for an agency subject to review to be 25 abolished; providing for continuance or reassignment of 26 outstanding responsibilities of abolished agency; providing for continuation of sunset review under certain 27 circumstances; amending s. 11.906, F.S.; conforming 28 Page 1 of 19

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terminology; revising the timeframe for agency report 29 30 submission to the commission; revising information to be provided in the report; providing for waiver of 31 requirements by the commission; amending s. 11.907, F.S.; 32 requiring the commission to conduct an independent review 33 of agencies; providing that the commission may direct the 34 35 Office of Program Policy Analysis and Government Accountability to conduct reviews of state agencies and 36 37 their advisory committees; delineating requirements of 38 such reviews; providing for commission to set timeframe for submission of reports on reviews; conforming 39 terminology; amending s. 11.908, F.S.; conforming 40 terminology; requiring the commission to review reports of 41 any independent reviews directed by the commission; 42 requiring the commission report to the presiding officers 43 44 to include proposed legislation deemed necessary by the commission; amending s. 11.910, F.S.; revising criteria 45 requirements for review by the commission; conforming 46 47 terminology; amending s. 11.911, F.S.; conforming 48 terminology; requiring the commission's report on an agency to propose legislation necessary to carry out its 49 recommendations; amending s. 11.918, F.S.; conforming 50 terminology; providing that the commission may exercise 51 52 the powers of subpoena by law and any other powers vested 53 in a standing committee of the Legislature; authorizing 54 the commission to access or request information; requiring 55 a state agency or officer to assist the commission when requested; repealing s. 11.919, F.S., relating to 56 Page 2 of 19

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	HB 7177, Engrossed 1 2007
57	assistance of and access to state agencies; providing an
58	effective date.
59	
60	Be It Enacted by the Legislature of the State of Florida:
61	
62	Section 1. Subsection (3) of section 11.902, Florida
63	Statutes, is amended to read:
64	11.902 DefinitionsAs used in ss. 11.901-11.920, the
65	term:
66	(3) <u>"Commission"</u> "Committee" means any Legislative Sunset
67	Commission Advisory Committee appointed pursuant to s. 11.903.
68	Section 2. Section 11.903, Florida Statutes, is amended to
69	read:
70	11.903 Legislative Sunset Advisory Committees; Legislative
71	Sunset Commission
72	(1) The Senate and House of Representatives may, pursuant
73	to the rules of each house, appoint one or more standing or
74	select committees as a Legislative Sunset Advisory Committee to
75	advise <u>each house</u> the Legislature regarding the agency sunsets
76	required by ss. 11.901-11.920.
77	(2) The Senate and House of Representatives shall may,
78	pursuant to the joint rules of both houses, appoint one or more
79	joint committees as a <u>joint</u> Legislative Sunset <u>Commission for</u>
80	the purpose of implementing the review process for Advisory
81	Committee to advise the Legislature regarding the agency sunsets
82	required by ss. 11.901-11.920.
83	(a) The Legislative Sunset Commission established under
84	this subsection shall be a joint commission composed of at least
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85 10 members: five members of the Senate appointed by the 86 President of the Senate and five members of the House of Representatives appointed by the Speaker of the House of 87 88 Representatives. At least three of each presiding officer's 89 appointments shall serve on committees or councils with 90 jurisdiction over at least one of the agencies undergoing 91 review. The President of the Senate and the Speaker of the House 92 of Representatives may appoint additional members from their respective chambers as needed, as long as each house has equal 93 94 representation. 95 The presiding officer of each house shall appoint a (b) 96 chair who shall serve as co-chair of the commission established under this subsection. Each co-chair shall serve at the pleasure 97 98 of the appointing presiding officer for a term of 2 years or until the next general election. The co-chairs shall decide on a 99 100 method of dividing the primary responsibility for each agency 101 review under consideration. 102 Members shall serve at the pleasure of their (3) 103 appointing presiding officer for a term terms of 2 years each or 104 until the next general election. 105 (4)Initial appointments shall be made not later than 106 November 30, 2006, and subsequent Appointments shall be made not 107 later than January 15 of the year following each organization 108 session of the Legislature. 109 If a legislative member ceases to be a member of the (5) house from which he or she was appointed, the member vacates his 110 111 or her membership on the commission committee.

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112 Section 3. Section 11.904, Florida Statutes, is amended to 113 read: Staff.--The Senate and the House of Representatives 114 11.904 115 may each employ staff to work for the chair and vice chair of 116 the commission committee on matters related to commission 117 committee activities. The Auditor General and the Office of 118 Program Policy Analysis and Government Accountability shall 119 provide primary research services as directed by the commission 120 and assist the commission committee in conducting its review under s. 11.910. Upon request, the Auditor General shall assist 121 122 the commission. 123 Section 4. Section 11.905, Florida Statutes, is amended to 124 read: 125 11.905 Schedule for reviewing state agencies and advisory 126 committees.--The following state agencies, including their 127 advisory committees, or the following advisory committees of 128 agencies shall be reviewed according to the following schedule: 129 (1)Reviewed by July 1, 2008: 130 (a) Statutorily created responsibilities of the Fish and Wildlife Conservation Commission. 131 132 (b) Department of Agriculture and Consumer Services. 133 (C) Department of Citrus, including the Citrus Commission. (d) Department of Environmental Protection. 134 Department of Highway Safety and Motor Vehicles. 135 (e) Water management districts. 136 (f) 137 (2) Reviewed by July 1, 2010: Department of Children and Family Services. 138 (a) Agency for Persons with Disabilities. 139 (b)

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FLORIDA HOUSE OF REPRESENTATI	V E S
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140	(C)	Department of Elderly Affairs.
141	(d)	Agency for Health Care Administration.
142	(e)	Department of Health.
143	(f)	Department of Veterans' Affairs.
144	(3)	Reviewed by July 1, 2012:
145	(a)	Advisory committees for the Florida Community College
146	System.	
147	(b)	Advisory committees for the State University System.
148	(C)	Agency for Workforce Innovation.
149	(d)	Department of Education.
150	(e)	Department of the Lottery.
151	(4)	Reviewed by July 1, 2014:
152	(a)	Department of Business and Professional Regulation.
153	(b)	Department of Management Services.
154	(c)	Department of State.
155	(d)	Department of Community Affairs.
156	(e)	Executive Office of the Governor.
157	(f)	Florida Public Service Commission.
158	(g)	Advisory committees for the State Board of
159	Administra	ation.
160	(h)	Department of Financial Services, including the
161	Financial	Services Commission.
162	(i)	Department of Revenue.
163	(5)	Reviewed by July 1, 2016:
164	(a)	Department of Corrections.
165	(b)	Department of Juvenile Justice.
166	(C)	Department of Law Enforcement.
167	(d)	Department of Legal Affairs.
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168	(e) Department of Military Affairs.
169	(f) Department of Transportation.
170	(g) Expressway authorities.
171	(h) Justice Administrative Commission.
172	(i) Parole Commission.
173	(j) Judicial Qualifications Commission.
174	(6) Reviewed by July 1, 2018:
175	(a) Statutorily created responsibilities of the Fish and
176	Wildlife Conservation Commission.
177	(b) Department of Agriculture and Consumer Services.
178	(c) Department of Citrus, including the Citrus Commission.
179	(d) Department of Environmental Protection.
180	(e) Department of Highway Safety and Motor Vehicles.
181	(f) Water management districts.
182	(g) Department of Community Affairs.
183	(7) Upon completion of this cycle, agencies shall again be
184	subject to sunset review 10 years after their initial review
185	unless the review schedule is changed by the President of the
186	Senate and the Speaker of the House of Representatives. Any
187	agency or advisory committee affected by a change in the review
188	schedule shall be provided a 3-month notice of such change in
189	order to provide sufficient time for information to be
190	submitted.
191	(2) Reviewed July 1, 2009:
192	(a) Department of Children and Family Services.
193	(b) Department of Community Affairs.
194	(c) Department of Management Services.
195	(d) Department of State.
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196	(3) Reviewed July 1, 2010:
197	(a) Advisory committees for the Florida Community College
198	System.
199	(b) Advisory committees for the State University System.
200	(c) Agency for Workforce Innovation.
201	(d) Department of Education.
202	(e) Department of the Lottery.
203	(4) Reviewed July 1, 2011:
204	(a) Agency for Health Care Administration.
205	(b) Agency for Persons with Disabilities.
206	(c) Department of Elderly Affairs.
207	(d) Department of Health.
208	(5) Reviewed July 1, 2012:
209	(a) Department of Business and Professional Regulation.
210	(b) Department of Transportation.
211	(c) Department of Veterans' Affairs.
212	(6) Reviewed July 1, 2013:
213	(a) Advisory committees for the State Board of
214	Administration.
215	(b) Department of Financial Services, including the
216	Financial Services Commission.
217	(c) Department of Revenue.
218	(7) Reviewed July 1, 2014:
219	(a) Department of Corrections.
220	(b) Department of Juvenile Justice.
221	(c) Department of Law Enforcement.
222	(d) Department of Legal Affairs.
223	(e) Justice Administrative Commission.
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224 (f) Parole Commission. 225 (8) Reviewed July 1, 2015: (a) Executive Office of the Governor. 226 (b) Florida Public Service Commission. 227 228 Section 5. Section 11.9055, Florida Statutes, is amended 229 to read: 230 11.9055 Abolition of state agencies and advisory 231 committees. --232 (1)An agency subject to review by the Legislative 233 Sunset Commission Committee on Sunset Review shall be phased out 234 or abolished in accordance with this section if the conditions 235 set forth in subsection (2) or subsection (3) have been met by 236 June 30 following the date of review specified in s. 11.905. 237 abolished on June 30 following the date of review specified in 238 s. 11.905, unless the Legislature continues the agency or 239 advisory committee; however, an agency may not be abolished 240 unless the Legislature finds, pursuant to law, that all state 241 laws the agency had responsibility to implement or enforce have 242 been repealed, revised, or reassigned to another remaining 243 agency and 244 If the Legislature has failed to reenact the agency (2) 245 prior to June 30 following the date of review specified in s. 246 11.905, then the agency shall be required to begin restricting 247 its operations subject to a phase-out dissolution schedule. During the phase-out dissolution schedule, the agency shall 248 continue its activities, programs, and operations except that 249 its future legislative budget requests shall be submitted to 250 reflect an annual reduction of 25 percent of its current year 251 Page 9 of 19

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252 budget, with a total budget elimination in 4 years. Such agency 253 shall continue to be subject to sunset review by the commission 254 until the Legislature enacts legislation relating to its 255 continuation, modification, or abolishment; or 256 (3)(a) If the Legislature passes a law prior to June 30 257 following the date of review specified in s. 11.905 under which 258 a substantial portion of the agency's responsibilities are 259 reassigned or eliminated, then the agency shall be abolished 260 provided that adequate provision has been made for the transfer 261 to a successor agency of all duties and obligations relating to 262 bonds, loans, promissory notes, lease-purchase lease purchase 263 agreements, installment sales contracts, certificates of 264 participation, master equipment financing agreements, or any 265 other form of indebtedness such that security therefor and the rights of bondholders or holders of other indebtedness are not 266 267 impaired.

268 (b) Any remaining responsibilities of an abolished agency 269 to implement or enforce state laws not otherwise reassigned or 270 eliminated under paragraph (a) shall be temporarily continued or 271 reassigned by the Governor by executive order within a 272 reasonable time, but as soon as practicable before the effective 273 date of the agency's abolition. Such executive order shall 274 remain in effect unless and until such responsibilities are 275 continued, reassigned, or eliminated by general law. These remaining responsibilities may include any duties and 276 obligations relating to bonds, loans, promissory notes, lease-277 purchase agreements, installment sales contracts, certificates 278 279 of participation, master equipment financing agreements, or any

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other form of indebtedness such that security therefor and the
rights of bondholders or holders of other indebtedness are not
impaired, unless and until such provision shall be made by
general law. Any agency responsibilities that continue to
operate under an executive order by the Governor shall continue
to be subject to sunset review by the commission.

286 (2) If the Legislature does not take action before the 287 date of review to continue the agency or advisory committee, the 288 agency shall submit its legislative budget request consistent 289 with recommendations of the appropriate Legislative Committee on 290 Sunset Review or any law transferring the agency's functions to 291 other entities.

292 Section 6. Section 11.906, Florida Statutes, is amended to 293 read:

11.906 Agency report to <u>commission</u> committee.--Not later than <u>July 1st 2 years</u> January 1 of the year preceding the year in which a state agency and its advisory committees are scheduled to be reviewed, the agency shall provide the commission committee with a report that includes:

(1) The performance measures for each program and activity
as provided in s. 216.011 and 3 years of data for each measure
that provides actual results for the immediately preceding 2
years and projected results for the current fiscal year that
begins in the year the agency report is submitted to the
commission.

305 (2) An explanation of factors that have contributed to any306 failure to achieve the legislative standards.

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307 (3) The process used by the agency to actively measure
 308 quality and efficiency of services it provides to the public.

309 <u>(4)(3)</u> The promptness and effectiveness with which the 310 agency disposes of complaints concerning persons affected by the 311 agency.

312 <u>(5)(4)</u> The extent to which the agency has encouraged 313 participation by the public in making its rules and decisions as 314 opposed to participation solely by those it regulates and the 315 extent to which public participation has resulted in rules 316 compatible with the objectives of the agency.

317 <u>(6)(5)</u> The extent to which the agency has complied with 318 applicable requirements of state law and applicable rules 319 regarding purchasing goals and programs for <u>small and minority-</u> 320 <u>owned historically underutilized</u> businesses.

321 <u>(7)(6)</u> A statement of any statutory objectives intended 322 for each program and activity, the problem or need that the 323 program and activity were intended to address, and the extent to 324 which these objectives have been achieved.

325 <u>(8)(7)</u> An assessment of the extent to which the 326 jurisdiction of the agency and its programs overlap or duplicate 327 those of other agencies and the extent to which the programs can 328 be consolidated with those of other agencies.

329 <u>(9)(8)</u> An assessment of less restrictive or alternative 330 methods of providing services for which the agency is 331 responsible which would reduce costs or improve performance 332 while adequately protecting the public.

333 <u>(10)(9)</u> An assessment of the extent to which the agency 334 has corrected deficiencies and implemented recommendations

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335 contained in reports of the Auditor General, the Office of
336 Program Policy Analysis and Government Accountability,
337 legislative interim studies, and federal audit entities.

338 (10) The extent to which the agency enforces laws relating
 339 to potential conflicts of interest of its employees.

(11) The extent to which the agency complies with public
records and public meetings requirements under chapters 119 and
286 and s. 24, Art. I of the State Constitution.

343 (12) The extent to which alternative program delivery
344 options, such as privatization or <u>outsourcing or</u> insourcing,
345 have been considered to reduce costs or improve services to
346 state residents.

347 (13) Recommendations to the <u>commission</u> committee for
348 statutory, or budgetary, <u>or regulatory</u> changes that would
349 improve <u>quality and efficiency of services delivered to the</u>
350 <u>public</u> program operations, reduce costs, or reduce duplication.

(14) The effect of federal intervention or loss of federalfunds if the agency, program, or activity is abolished.

(15) A list of all advisory committees, including those established in statute and those established by managerial initiative; their purpose, activities, composition, and related expenses; the extent to which their purposes have been achieved; and the rationale for continuing or eliminating each advisory committee.

359 (16) Agency programs or functions that are performed360 without specific statutory authority.

361 (17) Other information requested by the commission
 362 committee.

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363 Information and data reported by the agency shall be validated 364 365 by its agency head and inspector general before submission to 366 the commission. The commission may waive any of the requirements 367 of this section with respect to an agency under review 368 committee. 369 Section 7. Section 11.907, Florida Statutes, is amended to 370 read: 371 11.907 Legislative review.--Upon receipt of an agency 372 report pursuant to s. 11.906, the commission shall conduct an independent review of the agency, which may include directing 373 the Office of Program Policy Analysis and Government 374 375 Accountability to review shall conduct a program evaluation and 376 justification review, as defined in s. 11.513, of the agency and its advisory committees, including an examination of the cost of 377 378 each agency; an evaluation of best practices and alternatives 379 that would result in the administration of the agency in a more 380 efficient or effective manner, including the viability of 381 privatization or a different state agency performing the 382 functions; and an evaluation of the costs and consequences of 383 discontinuing the agency. The reviews review shall be 384 comprehensive in their its scope and consider the information 385 provided by the agency report in addition to information deemed necessary by the office and the Legislative Sunset Commission 386 Advisory Committee. Any reports prepared by the Office of 387 Program Policy Analysis and Government Accountability shall be 388 submitted submit its report to the commission committee and to 389 the President of the Senate and the Speaker of the House of 390 Page 14 of 19

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391 Representatives <u>in a timeframe prescribed by the commission</u> by 392 October 31 of the year in which the agency submits its report. 393 The Office of Program Policy Analysis and Government 394 Accountability shall include in its <u>reports</u> report 395 recommendations for consideration by the commission committee.

396 Section 8. Section 11.908, Florida Statutes, is amended to 397 read:

398 11.908 <u>Commission</u> Committee duties.--No later than March 1 399 of the year in which a state agency or its advisory committees 400 are scheduled to be reviewed, the <u>commission</u> committee shall:

401 (1) Review the information submitted by the agency and
402 reports of any independent reviews directed by the commission,
403 including those conducted by the report of the Office of Program
404 Policy Analysis and Government Accountability.

(2) Consult with the Legislative Budget Commission,
relevant substantive and appropriations committees of the Senate
and the House of Representatives, the Governor's Office of
Policy and Budgeting, the Auditor General, and the Chief
Financial Officer, or their successors, on the application to
the agency and its advisory committees of the criteria provided
in s. 11.910.

412 (3) Hold public hearings to consider this information as
413 well as other information and testimony that the <u>commission</u>
414 committee deems necessary.

(4) Present to the President of the Senate and the Speaker
of the House of Representatives a report on the agencies and
advisory committees scheduled to be reviewed that year by the
<u>commission</u> committee. In the report, the <u>commission</u> committee

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shall include its specific findings and recommendations
regarding each of the review criteria under prescribed by s.
11.910, and shall also make recommendations as described in s.
11.911, and propose legislation as deemed necessary.

423 Section 9. Section 11.910, Florida Statutes, is amended to 424 read:

11.910 Criteria for review.--The <u>commission may</u> committee shall consider <u>information submitted pursuant to s. 11.906 as</u> well as any additional criteria it deems relevant the following criteria in determining whether a public need exists for the continuation of a state agency or its advisory committees or for the performance of the functions of the agency or its advisory committees, including, but not limited to, the following:

432 (1) Agency compliance with the accountability measures, as
433 analyzed by the Auditor General, the Office of Program Policy
434 Analysis and Government Accountability, and the Office of Policy
435 and Budget within the Executive Office of the Governor, pursuant
436 to ss. 216.013 and 216.023(4) and (5).

437 (2) The efficiency with which the agency or advisory438 committee operates.

(3) The statutory objectives of the agency or advisory committee and the problem or need that the agency or advisory committee is intended to address, the extent to which the objectives have been achieved, and any activities of the agency in addition to those granted by statute and the authority for these activities.

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(4) An assessment of less restrictive or alternative
methods of providing any regulatory function for which the
agency is responsible while adequately protecting the public.

448 (5) The extent to which the advisory committee is needed449 and is used.

(6) The extent to which the jurisdiction of the agency and
the programs administered by the agency overlap or duplicate
those of other agencies and the extent to which the programs
administered by the agency can be consolidated with the programs
of other state agencies.

(7) Whether the agency has recommended to the Legislature
statutory changes calculated to be of benefit to the public
rather than to an occupation, business, or institution that the
agency regulates.

(8) The promptness and effectiveness with which the agency
disposes of complaints concerning persons affected by the
agency.

(9) The extent to which the agency has encouraged
participation by the public in making its rules and decisions as
opposed to participation solely by those it regulates and the
extent to which the public participation has resulted in rules
compatible with the objectives of the agency.

467 (10) The extent to which the agency has complied with
468 applicable requirements of state law and applicable rules of any
469 state agency regarding purchasing goals and programs for <u>small</u>
470 <u>and minority-owned</u> historically underutilized businesses.

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(11) The extent to which changes are necessary in the
enabling statutes of the agency so that the agency can
adequately comply with the criteria listed in this section.

474 (12) The extent to which the agency adopts and enforces
475 rules relating to potential conflicts of interest of its
476 employees.

(13) The extent to which the agency complies with public
records and public meetings requirements under chapters 119 and
287 and s. 24, Art. I of the State Constitution and follows
records management practices that enable the agency to respond
efficiently to requests for public information.

(14) The extent to which the agency accurately reports
performance measures used to justify state spending on each of
its activities, services, and programs.

485 (15) The effect of federal intervention or loss of federal486 funds if the agency is abolished.

(16) Whether any advisory committee or any other part of
the agency exercises its powers and duties independently of the
direct supervision of the agency head in violation of s. 6, Art.
IV of the State Constitution.

491 Section 10. Section 11.911, Florida Statutes, is amended 492 to read:

493 11.911 Recommendations.--In its report on a state agency, 494 the commission committee shall:

(1) Make recommendations on the abolition, continuation,
or reorganization of each state agency and its advisory
committees and on the need for the performance of the functions
of the agency and its advisory committees.

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499 Make recommendations on the consolidation, transfer, (2)500 or reorganization of programs within state agencies not under review when the programs duplicate functions performed in 501 agencies under review. 502

503 Propose Include drafts of legislation necessary to (3) 504 carry out the commission's committee's recommendations under 505 subsection (1) or subsection (2).

506 Section 11. Section 11.918, Florida Statutes, is amended to read: 507

Legislative Sunset Commission; powers; assistance 508 11.918 509 of state agencies Subpoena power. --

The Any Legislative Sunset Commission Advisory 510 (1) 511 Committee may take under investigation any matter within the 512 scope of a sunset review either completed or then being conducted by the commission. The Legislative Sunset Commission 513 514 committee, and, in connection with such investigation, may 515 exercise the powers of subpoena by law and any other powers 516 vested in a standing committee of the Legislature pursuant to s. 517 11.143.

The commission may access or request information and 518 (2) 519 request assistance of state agencies and officers. When 520 assistance is requested, a state agency or officer shall assist

the commission. 522 Section 12. Section 11.919, Florida Statutes, is repealed. Section 13. This act shall take effect July 1, 2007. 523

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