By the Committee on Regulated Industries; and Senator Geller

580-2341-07

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A bill to be entitled An act relating to cardrooms; amending s. 849.086, F.S.; defining the terms "authorized game facilitated by electronic equipment" and "tournament"; providing that a provision making certain activities concerning games a crime does not authorize certain games or machines; authorizing rulemaking by the Division of Pari-mutuel Wagering of the Department of Business and Professional Regulation concerning authorized games facilitated by electronic equipment; authorizing the division to approve laboratories that may certify that gaming equipment in authorized games facilitated by electronic equipment meets specified criteria; revising the period during which a cardroom may operate; clarifying awards that a cardroom may give to certain players; authorizing tournaments; providing that tournaments must be played only with tournament chips; requiring that all players receive an equal number of tournament chips for the entry fee; specifying that tournament chips have no cash value and represent tournament points only; providing that tournament chips may not be redeemed for cash or any other thing of value; providing that the distribution of prizes and cash awards is determined by the cardroom operator before entry fees are accepted; providing that only certain electronic equipment may be used to

conduct an authorized game in a cardroom; 2 providing an effective date. 3 4 Be It Enacted by the Legislature of the State of Florida: 5 6 Section 1. Subsections (2), (3), (4), (7), and (8), and paragraph (c) of subsection (12) of section 849.086, 8 Florida Statutes, are amended to read: 849.086 Cardrooms authorized.--9 10 (2) DEFINITIONS. -- As used in this section: (a) "Authorized game" means a game or series of games 11 12 of poker which are played in a nonbanking manner. 13 (b) "Authorized game facilitated by electronic equipment" means an authorized game that: 14 1. Is an electronic poker table that allows players to 15 play a game electronically without a human dealer and that 16 electronically shuffles, deals, pays pots, and otherwise 18 conducts an authorized game; and 2. Uses gaming equipment that is certified by an 19 independent testing laboratory approved by the division as a 20 21 mathematically random process with equal probability for each 22 card. 23 (c) (b) "Banking game" means a game in which the house is a participant in the game, taking on players, paying 24 winners, and collecting from losers or in which the cardroom 2.5 establishes a bank against which participants play. 26 27 (d)(c) "Cardroom" means a facility where authorized card games are played for money or anything of value and to 29 which the public is invited to participate in such games and 30 charged a fee for participation by the operator of such 31

facility. Authorized games and cardrooms do not constitute casino gaming operations.

(e)(d) "Cardroom management company" means any individual not an employee of the cardroom operator, any proprietorship, partnership, corporation, or other entity that enters into an agreement with a cardroom operator to manage, operate, or otherwise control the daily operation of a cardroom.

(f)(e) "Cardroom distributor" means any business that
distributes cardroom paraphernalia such as card tables,
betting chips, chip holders, drop boxes, banking supplies,
playing cards, card shufflers, and other associated equipment
to authorized cardrooms.

(q)(f) "Cardroom operator" means a licensed pari-mutuel permitholder which holds a valid permit and license issued by the division pursuant to chapter 550 and which also holds a valid cardroom license issued by the division pursuant to this section which authorizes such person to operate a cardroom and to conduct authorized games in such cardroom.

 $\frac{(h)(g)}{(g)}$  "Division" means the Division of Pari-mutuel Wagering of the Department of Business and Professional Regulation.

 $\underline{\text{(i)}(h)}$  "Gross receipts" means the total amount of money received by a cardroom from any person for participation in authorized games.

 $\underline{\text{(i)}(\text{i)}}$  "House" means the cardroom operator and all employees of the cardroom operator.

 $\underline{(k)}(j)$  "Net proceeds" means the total amount of gross receipts received by a cardroom operator from cardroom operations less direct operating expenses related to cardroom

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operations, including labor costs, admission taxes only if a separate admission fee is charged for entry to the cardroom facility, gross receipts taxes imposed on cardroom operators by this section, the annual cardroom license fees imposed by this section on each table operated at a cardroom, and reasonable promotional costs excluding officer and director compensation, interest on capital debt, legal fees, real estate taxes, bad debts, contributions or donations, or overhead and depreciation expenses not directly related to the operation of the cardrooms.

(1)(k) "Rake" means a set fee or percentage of the pot assessed by a cardroom operator for providing the services of a dealer, table, or location for playing the authorized game.

- (m) "Tournament" means a series of games that have more than one betting round involving one or more tables, where the winners or others receive a prize or cash award.
- (3) CARDROOM AUTHORIZED.—Notwithstanding any other provision of law, it is not a crime for a person to participate in an authorized game at a licensed cardroom or to operate a cardroom described in this section if such game and cardroom operation are conducted strictly in accordance with the provisions of this section. This section does not authorize video poker games or any other game or machine:
- (a) That is not otherwise authorized under the law of this state; or
  - (b) As authorized in a licensed slot machine facility.
- (4) AUTHORITY OF DIVISION.--The Division of
  Pari-mutuel Wagering of the Department of Business and
  Professional Regulation shall administer this section and
  regulate the operation of cardrooms under this section and the

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rules adopted pursuant thereto, and <u>may</u> is hereby authorized to:

- (a) Adopt rules, including, but not limited to: the issuance of cardroom and employee licenses for cardroom operations; the operation of a cardroom; the procedures and operation of authorized games facilitated by electronic equipment; recordkeeping and reporting requirements; and the collection of all fees and taxes imposed by this section.
- (b) Conduct investigations and monitor the operation of cardrooms and the playing of authorized games therein.
- (c) Review the books, accounts, and records of any current or former cardroom operator.
- (d) Suspend or revoke any license or permit, after hearing, for any violation of the provisions of this section or the administrative rules adopted pursuant thereto.
- (e) Take testimony, issue summons and subpoenas for any witness, and issue subpoenas duces tecum in connection with any matter within its jurisdiction.
- (f) Monitor and ensure the proper collection of taxes and fees imposed by this section. Permitholder internal controls are mandated to ensure no compromise of state funds. To that end, a roaming division auditor will monitor and verify the cash flow and accounting of cardroom revenue for any given operating day.
- (q) Approve the independent testing laboratories that are authorized to certify the gaming equipment in authorized games facilitated by electronic equipment as a mathematically random process with equal probability for each card.
  - (7) CONDITIONS FOR OPERATING A CARDROOM. --
- (a) A cardroom may be operated only at the location specified on the cardroom license issued by the division, and

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such location may only be the location at which the pari-mutuel permitholder is authorized to conduct pari-mutuel wagering activities pursuant to such permitholder's valid pari-mutuel permit or as otherwise authorized by law.

- (b) A cardroom may be operated at the facility between the hours of 10 a.m. and 2 a.m. only on days when the facility is authorized to accept wagers on pari-mutuel events except that the hours of operation may be extended by majority vote of the governing body of the municipality where the facility is located or the governing body of the county if the facility is not located in a municipality during its authorized meet. A cardroom may operate between the hours of 12 noon and 12 midnight on any day a pari mutuel event is conducted live as a part of its authorized meet. However, a permitholder who holds a valid cardroom license may operate a cardroom between the hours of 12 noon and 12 midnight on any day that live racing of the same class of permit is occurring within 35 miles of its facility if no other holder of that same class of permit within 35 miles is operating a cardroom at such time and if all holders of the same class of permit within the 35 mile area have given their permission in writing to the permitholder to operate the cardroom during the designated period. Application to operate a cardroom under this paragraph must be made to the division as part of the annual license application.
- (c) A cardroom operator must at all times employ and provide a nonplaying dealer, except for authorized games facilitated by electronic gaming equipment, for each table on which authorized card games which traditionally utilize a dealer are conducted at the cardroom. Such dealers may not have any participatory interest in any game other than the

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dealing of cards and may not have an interest in the outcome of the game. The providing of such dealers by a licensee shall not be construed as constituting the conducting of a banking game by the cardroom operator.

(d) A cardroom operator may award giveaways, jackpots, and prizes to a player or players who hold certain combinations of cards specified by the cardroom operator.

(e)(d) Each cardroom operator shall conspicuously post upon the premises of the cardroom a notice which contains a copy of the cardroom license; a list of authorized games offered by the cardroom; the wagering limits imposed by the house, if any; any additional house rules regarding operation of the cardroom or the playing of any game; and all costs to players to participate, including any rake by the house. In addition, each cardroom operator shall post at each table a notice of the minimum and maximum bets authorized at such table and the fee for participation in the game conducted.

(f)(e) The cardroom facility shall be subject to inspection by the division or any law enforcement agency during the licensee's regular business hours. The inspection will specifically encompass the permitholder internal control procedures approved by the division.

(q)(f) A cardroom operator may refuse entry to or refuse to allow to play any person who is objectionable, undesirable, or disruptive, but such refusal shall not be on the basis of race, creed, color, religion, sex, national origin, marital status, physical handicap, or age, except as provided in this section.

- (8) METHOD OF WAGERS; LIMITATION. --
- (a) No wagering may be conducted using money or other negotiable currency. Games may only be played utilizing a

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wagering system whereby all players' money is first converted by the house to tokens or chips which shall be used for wagering only at that specific cardroom.

- (b) The cardroom operator may limit the amount wagered in any game or series of games, but the maximum bet may not exceed \$10\$\$\frac{2}{2}\$ in value. There may not be more than three raises in any round of betting. The fee charged by the cardroom for participation in the game shall not be included in the calculation of the limitation on the bet amount provided in this paragraph.
- (c) A tournament shall consist of a series of games.

  The entry fee for a tournament, including any re-buys, may not exceed the maximum amount that could be wagered by a participant in 10 like-kind, nontournament games under paragraph (b). Tournaments must be played only with tournament chips that are provided to all participants in exchange for an entry fee and any subsequent re-buys. All players must receive an equal number of tournament chips for their entry fee.

  Tournament chips have no cash value and represent tournament points only. There is no limitation on the number of tournament chips that may be used for a bet except as otherwise determined by the cardroom operator. Tournament chips may never be redeemed for cash or for any other thing of value. The distribution of prizes and cash awards is
- (d) For purposes of tournament play only, the term

  "gross receipts for the tournament" means the total amount

  received by the cardroom operator for all entry fees, player

  re-buys, and fees for participation in the tournament less the

  total amount paid to the winners or others as prizes.

determined by the cardroom operator before entry fees are

1	(12) PROHIBITED ACTIVITIES
2	(c) No electronic or mechanical devices, except
3	mechanical card shufflers or certified electronic gaming
4	equipment facilitating authorized games, may be used to
5	conduct any authorized game in a cardroom.
6	Section 2. This act shall take effect July 1, 2007.
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8	STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR
9	Senate Bill 752
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11	The committee substitute authorizes electronic poker takes that are facilitated by electronic equipment.
12	It defines and authorizes poker tournaments under specific
13	conditions.
14	It authorizes the division to approve laboratories that certify gaming equipment in authorized games facilitated by
15	electronic equipment meets specified criteria.
16	It changes the hours of operation from between 10:00 A.M. and 2:00 A.M. and allows local government to extend the hours by
17	majority vote.
18	It changes the maximum bet from \$2 to \$10.
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