## Florida Senate - 2007

CS for CS for SB 752

By the Committees on Finance and Tax; Regulated Industries; and Senator Geller

593-2580-07

1	A bill to be entitled
2	An act relating to cardrooms; amending s.
3	849.086, F.S.; defining the term "tournament";
4	revising the period during which a cardroom may
5	operate; clarifying awards that a cardroom may
6	give to certain players; authorizing
7	tournaments; providing that tournaments must be
8	played only with tournament chips; requiring
9	that all players receive an equal number of
10	tournament chips for the entry fee; specifying
11	that tournament chips have no cash value and
12	represent tournament points only; providing
13	that tournament chips may not be redeemed for
14	cash or any other thing of value; providing
15	that the distribution of prizes and cash awards
16	is determined by the cardroom operator before
17	entry fees are accepted; deleting a provision
18	providing for an apportionment of moneys
19	received from admission tax and gross receipts
20	tax between the Pari-mutuel Wagering Trust Fund
21	and the General Revenue Fund; revising the
22	portion of moneys deposited into the
23	Pari-mutuel Wagering Trust Fund which is
24	subsequently distributed to counties in which
25	cardrooms are located; requiring that one-half
26	of the moneys deposited into the Pari-mutuel
27	Wagering Trust Fund be transferred to the
28	Grants and Donations Trust Fund before a
29	specified deadline for the purpose of funding
30	programs established by the Transition Service
31	Integration Model Grant Program; establishing

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2Project Grant Program within the Department of3Education; providing purposes of the program;4specifying the type of student for whom the5program is intended; defining the term6"developmental disability"; providing for the7administration of grants; requiring the project8to fund staff development and an ongoing9third-party evaluation of results; requiring10that the Division of Vocational Rehabilitation11and the Agency for Persons with Disabilities12provide support to the program; requiring that13grants be awarded through a competitive14process; limiting the use of grants to certain15contractual agreements; requiring that all16applicants use the Transition Service17Integration Model; providing requirements for18eligibility for a grant; requiring that19applicants provide a statement of how they plan20to sustain or expand the program after the end21of the grant period; specifying a grant period;22specifying an approximate number of students to23participate in the program; specifying a number24of district pilot sites that will participate25in the program; authorizing additional26positions and providing an appropriation;27providing for severability; providing an28effective date.293031	1	the Transition Service Integration Model
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1 WHEREAS, cardroom operations of pari-mutuel facilities 2 offer an opportunity to the State of Florida to raise much-needed revenues for underserved program areas, and 3 4 WHEREAS, vocational education is a component that is 5 critical to providing an adequate and effective workforce in б this state, and 7 WHEREAS, persons with disabilities represent a portion 8 of our population whose employment horizons are not being 9 maximized under current programs, and 10 WHEREAS, revenues raised from cardroom operations at pari-mutuel facilities can provide the source of funding 11 12 needed for new programs to assist persons with disabilities 13 and provide at-risk juveniles with an opportunity for training and vocational education so that they may become productive 14 members of Florida's workforce, NOW, THEREFORE, 15 16 17 Be It Enacted by the Legislature of the State of Florida: 18 Subsections (2), (7), and (8), and 19 Section 1. paragraphs (c) and (h) of subsection (13) of section 849.086, 20 21 Florida Statutes, are amended to read: 22 849.086 Cardrooms authorized.--23 (2) DEFINITIONS.--As used in this section: (a) "Authorized game" means a game or series of games 2.4 of poker which are played in a nonbanking manner. 25 "Banking game" means a game in which the house is 26 (b) 27 a participant in the game, taking on players, paying winners, 2.8 and collecting from losers or in which the cardroom 29 establishes a bank against which participants play. 30 (c) "Cardroom" means a facility where authorized card games are played for money or anything of value and to which 31 3

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1 the public is invited to participate in such games and charged 2 a fee for participation by the operator of such facility. Authorized games and cardrooms do not constitute casino gaming 3 4 operations. "Cardroom management company" means any individual 5 (d) 6 not an employee of the cardroom operator, any proprietorship, 7 partnership, corporation, or other entity that enters into an 8 agreement with a cardroom operator to manage, operate, or 9 otherwise control the daily operation of a cardroom. 10 (e) "Cardroom distributor" means any business that distributes cardroom paraphernalia such as card tables, 11 12 betting chips, chip holders, drop boxes, banking supplies, 13 playing cards, card shufflers, and other associated equipment to authorized cardrooms. 14 (f) "Cardroom operator" means a licensed pari-mutuel 15 permitholder which holds a valid permit and license issued by 16 17 the division pursuant to chapter 550 and which also holds a 18 valid cardroom license issued by the division pursuant to this section which authorizes such person to operate a cardroom and 19 to conduct authorized games in such cardroom. 20 21 (q) "Division" means the Division of Pari-mutuel 22 Wagering of the Department of Business and Professional 23 Regulation. (h) "Gross receipts" means the total amount of money 2.4 25 received by a cardroom from any person for participation in authorized games. 26 27 (i) "House" means the cardroom operator and all 2.8 employees of the cardroom operator. "Net proceeds" means the total amount of gross 29 (i) receipts received by a cardroom operator from cardroom 30 operations less direct operating expenses related to cardroom 31 4

1 operations, including labor costs, admission taxes only if a 2 separate admission fee is charged for entry to the cardroom 3 facility, gross receipts taxes imposed on cardroom operators by this section, the annual cardroom license fees imposed by 4 this section on each table operated at a cardroom, and 5 6 reasonable promotional costs excluding officer and director 7 compensation, interest on capital debt, legal fees, real 8 estate taxes, bad debts, contributions or donations, or 9 overhead and depreciation expenses not directly related to the operation of the cardrooms. 10 (k) "Rake" means a set fee or percentage of the pot 11 12 assessed by a cardroom operator for providing the services of 13 a dealer, table, or location for playing the authorized game. (1) "Tournament" means a series of games that have 14 more than one betting round involving one or more tables, 15 where the winners or others receive a prize or cash award. 16 17 (7) CONDITIONS FOR OPERATING A CARDROOM. --18 (a) A cardroom may be operated only at the location specified on the cardroom license issued by the division, and 19 such location may only be the location at which the 20 21 pari-mutuel permitholder is authorized to conduct pari-mutuel 22 wagering activities pursuant to such permitholder's valid 23 pari-mutuel permit or as otherwise authorized by law. (b) A cardroom may be operated at the facility between 2.4 25 the hours of 10 a.m. and 2 a.m. only on days when the facility is authorized to accept wagers on pari-mutuel events except 26 27 that the hours of operation may be extended by majority vote 2.8 of the governing body of the municipality where the facility is located or the governing body of the county if the facility 29 is not located in a municipality during its authorized meet. A 30 cardroom may operate between the hours of 12 noon and 12 31

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1 midnight on any day a pari mutuel event is conducted live as a 2 part of its authorized meet. However, a permitholder who holds a valid cardroom license may operate a cardroom between the 3 4 hours of 12 noon and 12 midnight on any day that live racing 5 of the same class of permit is occurring within 35 miles of б its facility if no other holder of that same class of permit 7 within 35 miles is operating a cardroom at such time and if 8 all holders of the same class of permit within the 35 mile 9 area have given their permission in writing to the permitholder to operate the cardroom during the designated 10 11 period. Application to operate a cardroom under this paragraph 12 must be made to the division as part of the annual license 13 application. (c) A cardroom operator must at all times employ and 14 provide a nonplaying dealer for each table on which authorized 15 card games which traditionally utilize a dealer are conducted 16 17 at the cardroom. Such dealers may not have any participatory 18 interest in any game other than the dealing of cards and may not have an interest in the outcome of the game. The providing 19 of such dealers by a licensee shall not be construed as 20 21 constituting the conducting of a banking game by the cardroom 22 operator. 23 (d) A cardroom operator may award giveaways, jackpots,

24 and prizes to a player or players who hold certain
25 combinations of cards specified by the cardroom operator.

26 (e)(d) Each cardroom operator shall conspicuously post 27 upon the premises of the cardroom a notice which contains a 28 copy of the cardroom license; a list of authorized games 29 offered by the cardroom; the wagering limits imposed by the 30 house, if any; any additional house rules regarding operation 31 of the cardroom or the playing of any game; and all costs to

players to participate, including any rake by the house. In 1 addition, each cardroom operator shall post at each table a 2 notice of the minimum and maximum bets authorized at such 3 table and the fee for participation in the game conducted. 4 (f)(e) The cardroom facility shall be subject to 5 6 inspection by the division or any law enforcement agency 7 during the licensee's regular business hours. The inspection 8 will specifically encompass the permitholder internal control procedures approved by the division. 9 10 (q)(f) A cardroom operator may refuse entry to or refuse to allow to play any person who is objectionable, 11 12 undesirable, or disruptive, but such refusal shall not be on 13 the basis of race, creed, color, religion, sex, national origin, marital status, physical handicap, or age, except as 14 provided in this section. 15 (8) METHOD OF WAGERS; LIMITATION. --16 17 (a) No wagering may be conducted using money or other 18 negotiable currency. Games may only be played utilizing a wagering system whereby all players' money is first converted 19 by the house to tokens or chips which shall be used for 20 21 wagering only at that specific cardroom. 22 (b) The cardroom operator may limit the amount wagered 23 in any game or series of games, but the maximum bet may not exceed  $\frac{10}{52}$  in value. There may not be more than three 2.4 raises in any round of betting. The fee charged by the 25 26 cardroom for participation in the game shall not be included 27 in the calculation of the limitation on the bet amount 2.8 provided in this paragraph. 29 (c) A tournament shall consist of a series of games. The entry fee for a tournament, including any re-buys, may not 30 exceed the maximum amount that could be wagered by a 31

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1	participant in 10 like-kind, nontournament games under
2	paragraph (b). Tournaments must be played only with tournament
3	chips that are provided to all participants in exchange for an
4	entry fee and any subsequent re-buys. All players must receive
5	an equal number of tournament chips for their entry fee.
6	Tournament chips have no cash value and represent tournament
7	points only. There is no limitation on the number of
8	tournament chips that may be used for a bet except as
9	otherwise determined by the cardroom operator. Tournament
10	chips may never be redeemed for cash or for any other thing of
11	value. The distribution of prizes and cash awards is
12	determined by the cardroom operator before entry fees are
13	accepted.
14	(d) For purposes of tournament play only, the term
15	"gross receipts for the tournament" means the total amount
16	received by the cardroom operator for all entry fees, player
17	re-buys, and fees for participation in the tournament less the
18	total amount paid to the winners or others as prizes.
19	(13) TAXES AND OTHER PAYMENTS
20	(c) Payment of the admission tax and gross receipts
21	tax imposed by this section shall be paid to the division. The
22	division shall deposit these sums with the Chief Financial
23	Officer <del>, one half being credited</del> to the Pari-mutuel Wagering
24	Trust Fund and one half being credited to the General Revenue
25	Fund. The cardroom licensee shall remit to the division
26	payment for the admission tax, the gross receipts tax, and the
27	licensee fees. Such payments shall be remitted to the division
28	on the fifth day of each calendar month for taxes and fees
29	imposed for the preceding month's cardroom activities.
30	Licensees shall file a report under oath by the fifth day of
31	each calendar month for all taxes remitted during the
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preceding calendar month. Such report shall, under oath,
 indicate the total of all admissions, the cardroom activities
 for the preceding calendar month, and such other information
 as may be prescribed by the division.

5 (h)1. One-sixteenth One quarter of the moneys б deposited into the Pari-mutuel Wagering Trust Fund pursuant to 7 paragraph (g) shall, by October 1 of each year, be distributed 8 to counties in which the cardrooms are located; however, if two or more pari-mutuel racetracks are located within the same 9 incorporated municipality, the cardroom funds shall be 10 distributed to the municipality. If a pari-mutuel facility is 11 12 situated in such a manner that it is located in more than one 13 county, the site of the cardroom facility shall determine the location for purposes of disbursement of tax revenues under 14 this paragraph. The division shall, by September 1 of each 15 year, determine: the amount of taxes deposited into the 16 17 Pari-mutuel Wagering Trust Fund pursuant to this section from 18 each cardroom licensee; the location by county of each cardroom; whether the cardroom is located in the 19 unincorporated area of the county or within an incorporated 20 21 municipality; and, the total amount to be distributed to each 22 eligible county and municipality. 23 2. One half of the moneys deposited into the Pari-mutuel Wagering Trust Fund pursuant to paragraph (q) 2.4 shall be transferred to the Grants and Donations Trust Fund 25 established by s. 215.32(2)(d) on or before October 1 of each 26 27 year for the purpose of funding programs established by the 2.8 Transition Service Integration Model Project Grant Program. Section 2. Transition Service Integration Model 29 30 Project Grant Program. --31

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1	(1) The Transition Service Integration Model Project
2	Grant Program is established within the Department of
3	Education to provide startup grants to offset the cost of
4	formal service agreements between district school boards and
5	not-for-profit employment services providers for the purpose
6	of providing a seamless transition, through customized
7	employment, for students with severe disabilities who are
8	eligible for developmental disability services. The program
9	shall assist students in moving from school to integrated
10	direct-hire employment and postsecondary education and shall
11	provide inclusive access to a wide range of preferred
12	community activities and settings.
13	(2) As used in this section, the term "developmental
14	disability" has the same meaning as in s. 393.063(9), Florida
15	Statutes.
16	(3) In addition, the project shall fund staff
17	development required to support the project and a third-party
18	evaluation of results for the duration of the project. The
19	Bureau of Exceptional Education and Student Services shall
20	administer the grants. The Division of Vocational
21	Rehabilitation and the Agency for Persons with Disabilities
22	shall provide leadership to their field offices in support of
23	collaborative efforts with local school districts and provide
24	training in the area of customized employment.
25	(4) A school district may apply to the Bureau of
26	Exceptional Education and Student Services for a grant. Grants
27	must be provided through a competitive process and may be used
28	only for contractual agreements between district school boards
29	and employment services providers to provide customized
30	employment for the student population described in subsection
31	(1).

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<pre>(5) To be eligible for funding, applicants must use the Transition Service Integration Model. Specifically, applicants must: (a) Create programs that are designed to provide for the seamless transition of the student population from school to integrated direct-hire employment and postsecondary education and provide inclusive access to a wide range of preferred community activities and settings; (b) Enter into a formal service arrangement with a</pre>
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(b) Enter into a formal service arrangement with a
not-for-profit agency that agrees to work with pending
graduates before and after graduation and that is used as a
provider by both the rehabilitation and developmental
disability systems;
(c) Dedicate staff members to share responsibility for
developing preferred work-related and outside activities for
their pending graduates with the not-for-profit agency;
(d) Demonstrate partnerships and collaborative
relationships with the rehabilitation system, the
developmental disability system, postsecondary institutions,
families, advocacy groups of the student population, and local
workforce One-Stops;
(e) Specify locations outside high school campuses at
which the program will be housed and determine how instruction
will take place in natural community settings in which the
skills being acquired are functional;
(f) Ensure representation from a student with a
disability and a family member of a student with a disability
in program planning;
(g) Commit to customized employment and training in
the Transition Service Integration Model for staff members of

1 the district, the nonprofit agency, the rehabilitation system, 2 and the developmental disability system; (h) Specify measurable goals and objectives; and 3 4 (i) Submit to a third-party evaluation for the duration of the project. 5 б (5) Applicants must specify how they will sustain and 7 expand the program after the grant period has ended. 8 (6) Each grant shall be implemented to the extent funded over a period of 4 years. The program shall be directed 9 10 towards approximately 200 students each year in no more than 10 district pilot sites. 11 12 (7) From funds allocated pursuant to s. 13 849.086(13)(h)2., the Bureau of Contract Grants and Procurement shall annually distribute half of these funds to 14 providers who specialize in the postsecondary vocational 15 training of at-risk students and students with disabilities. 16 17 In order to qualify for these funds, a provider must be 18 licensed and have a demonstrated ability to: 19 (a) Provide postsecondary vocational training programs 20 for male and female juveniles placed in a residential 21 commitment facility designated by the Department of Juvenile 22 Justice; and 23 (b) Provide vocational training to juveniles in a 2.4 program certified pursuant to s. 985.19. 25 Any provider must be able to provide participating juveniles 2.6 27 with occupational completion points. 2.8 Section 3. For the 2007-2008 fiscal year, seven full-time equivalent positions and 240,542 in associated 29 salary rate are authorized, and the sums of \$401,743 in 30 recurring funds and \$92,589 in nonrecurring funds from the 31

1 Pari-mutuel Wagering Trust Fund of the Department of Business 2 and Professional Regulation are hereby appropriated for the purpose of carrying out activities related to this act. 3 4 Section 4. If any provision of this act or its 5 application to any individual or circumstance is held invalid, 6 the invalidity does not affect other provisions or 7 applications of this act which can be given effect without the 8 invalid provision or application, and to this end the provisions of this act are severable. 9 10 Section 5. This act shall take effect July 1, 2007. 11 12 STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR 13 CS/SB 752 14 The Committee Substitute made the following changes to CS/SB 15 752: 16 Removed from the bill, all of the references to 1. 17 electronic poker tables. 18 2. Establishes the Transition Service Integration Model Project Grant Program. The purpose of the program is to 19 enable students with developmental disabilities the opportunity to transition seamlessly from school to work or post-secondary education without an interruption in 2.0 services. 21 Changing the disposition of the admission tax and gross 3. 2.2 receipts tax on cardroom operators, from one half being credited to the Pari-mutuel Wagering Trust Fund and one 23 half being credited to the General Revenue Fund, to 100 percent being deposited to the Pari-mutuel Wagering Trust 2.4 Fund Requires that one half of these moneys deposited into the 25 4. Pari-mutual Wagering Trust Fund from these funds be transferred to the Grants and Donations Trust Fund on or 2.6 before October 1 of each year for the purpose of funding programs established by the Transition Service 27 Integration Model Project Grant Program. 2.8 For the fiscal year 2007-2008, seven full-time equivalent positions and 240,542 in associated salary rate are 5. 29 authorized, and the sum of \$401,743 in recurring funds 30 and \$92,589 in nonrecurring funds from the Pari-mutuel Wagering Trust Fund are appropriated to carry out the provisions of the bill. 31