Florida Senate - 2007

By Senator Jones

13-578B-07

1	A bill to be entitled
2	An act relating to homeowners' associations;
3	amending s. 720.303, F.S.; requiring a
4	homeowners' association to prepare an annual
5	budget that sets out its operating expenses;
б	requiring that the budget set out all fees or
7	charges that are paid by the association;
8	providing that the budget include certain
9	reserve accounts; requiring the association to
10	determine, maintain, and waive reserve accounts
11	under certain circumstances; requiring an
12	association's financial report to contain a
13	conspicuous statement regarding the lack of
14	reserve accounts under certain circumstances;
15	specifying when an association is deemed to
16	have provided for reserve accounts; authorizing
17	the membership of an association to provide for
18	reserve accounts under certain circumstances;
19	providing for the establishment of a reserve
20	account; authorizing an association to adjust
21	replacement reserve assessments; authorizing
22	the membership of an association to elect to
23	provide for no reserves or fewer reserves than
24	required by law; providing that a vote taken to
25	waive or reduce reserves is applicable for a
26	certain period; providing formulas for funding
27	reserves; requiring that reserve funds and
28	accruing interest remain in a reserve account
29	and be used only for certain expenditures;
30	prohibiting developer-controlled associations
31	from voting to use reserves for other than
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1	intended purposes under certain circumstances;
2	providing an exception; requiring an
3	association to prepare and complete a financial
4	report within a certain period; requiring an
5	association to use certain accounting
б	principles to prepare its financial statements;
7	amending s. 720.307, F.S.; requiring a
8	developer to deliver financial records and
9	source documents to the association; providing
10	requirements concerning financial records and
11	statements; requiring that a certified public
12	accountant examine supporting documents,
13	records, billings, cash receipts, and related
14	records of the association; amending s.
15	720.308, F.S.; providing for the establishment
16	of a guarantee of assessments; providing for a
17	guarantee period; providing for a dollar amount
18	of the guarantee; providing that assessments
19	charged to a member may not exceed a certain
20	amount; providing for the cash payments
21	required from the guarantee; providing the
22	calculation for the guarantee's final
23	obligation; providing that certain expenses may
24	not be included in the operating expenses;
25	requiring the guarantor to fund certain excess
26	expenses; providing that certain interest may
27	be used to pay income tax expense; requiring
28	that certain nonassessment-revenue-generating
29	activity be considered separately; providing
30	that certain portions of the parcel assessment
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1 may not be used to pay operating expenses; 2 providing an effective date. 3 Be It Enacted by the Legislature of the State of Florida: 4 5 б Section 1. Subsections (6) and (7) of section 720.303, 7 Florida Statutes, are amended to read: 8 720.303 Association powers and duties; meetings of board; official records; budgets; financial reporting; 9 10 association funds; recalls.--(6) BUDGETS.--11 12 (a) The association shall prepare an annual budget 13 that sets out the annual operating expenses. The budget must reflect the estimated revenues and expenses for that year and 14 the estimated surplus or deficit as of the end of the current 15 year. The budget must set out separately all fees or charges 16 17 paid by the association for recreational amenities, whether 18 owned by the association, the developer, or another person. The association shall provide each member with a copy of the 19 annual budget or a written notice that a copy of the budget is 20 21 available upon request at no charge to the member. The copy 22 must be provided to the member within the time limits set 23 forth in subsection (5). (b) In addition to annual operating expenses, the 2.4 budget may include reserve accounts for capital expenditures 25 and deferred maintenance for which the association is 26 27 responsible to the extent that the governing documents do not 2.8 limit increases in assessments, including reserves. If the budget of the association includes reserve accounts, such 29 reserves shall be determined, maintained, and waived in the 30 manner provided in this subsection. Once an association 31

1 provides for reserve accounts in the budget, the association 2 shall thereafter determine, maintain, and waive reserves in compliance with this subsection. 3 4 (c) If the budget of the association does not provide for reserve accounts governed by this subsection and the 5 6 association is responsible for the repair and maintenance of 7 capital improvements that may result in a special assessment 8 if reserves are not provided, each financial report for the preceding fiscal year required by subsection (7) must contain 9 10 the following statement in conspicuous type: 11 12 THE BUDGET OF THE ASSOCIATION DOES NOT PROVIDE 13 FOR RESERVE ACCOUNTS FOR CAPITAL EXPENDITURES AND DEFERRED MAINTENANCE THAT MAY RESULT IN 14 SPECIAL ASSESSMENTS. OWNERS MAY ELECT TO 15 PROVIDE FOR RESERVE ACCOUNTS PURSUANT TO THE 16 17 PROVISIONS OF SECTION 720.303(6), FLORIDA 18 STATUTES, UPON THE APPROVAL OF NOT LESS THAN A MAJORITY OF THE TOTAL VOTING INTERESTS OF THE 19 ASSOCIATION. 20 21 22 (d) An association shall be deemed to have provided 23 for reserve accounts when reserve accounts have been initially established by the developer or when the membership of the 2.4 association affirmatively elects to provide for reserves. If 25 reserve accounts are not initially provided for by the 26 27 developer, the membership of the association may elect to do 2.8 so upon the affirmative approval of not less than a majority of the total voting interests of the association. Such 29 approval may be attained by vote of the members at a duly 30 called meeting of the membership or upon a written consent 31

1	executed by not less than a majority of the total voting
2	interests in the community. The approval action of the
3	membership must state that reserve accounts shall be provided
4	for in the budget and designate the components for which the
5	reserve accounts are to be established. Upon approval by the
б	membership, the board of directors shall provide for the
7	required reserve accounts for inclusion in the budget in the
8	next fiscal year following the approval and in each year
9	thereafter. Once established as provided in this subsection,
10	the reserve accounts must be funded or maintained or must have
11	their funding waived in the manner provided in paragraph (f).
12	(e) The amount to be reserved in any account
13	established shall be computed by means of a formula that is
14	based upon estimated remaining useful life and estimated
15	replacement cost or deferred maintenance expense of each
16	reserve item. The association may adjust replacement reserve
17	assessments annually to take into account any changes in
18	estimates of cost or useful life of a reserve item.
19	<u>(f) Once a reserve account or reserve accounts are</u>
20	established, the membership of the association, upon a
21	<u>majority vote at a meeting at which a quorum is present, may</u>
22	provide for no reserves or less reserves than required by this
23	section. If a meeting of the unit owners has been called to
24	determine whether to waive or reduce the funding of reserves
25	and no such result is achieved or a quorum is not present, the
26	reserves as included in the budget shall go into effect. After
27	the turnover, the developer may vote its voting interest to
28	waive or reduce the funding of reserves. Any vote taken
29	pursuant to this subsection to waive or reduce reserves is
30	applicable to only one budget year.
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1	(q) Funding formulas for reserves authorized by this
2	section shall be based on a separate analysis of each of the
3	required assets or a pooled analysis of two or more of the
4	required assets.
5	1. If the association maintains separate reserve
б	accounts for each of the required assets, the amount of the
7	contribution to each reserve account shall be the sum of the
8	following two calculations:
9	a. The total amount necessary, if any, to bring a
10	negative component balance to zero.
11	b. The total estimated deferred maintenance expense or
12	estimated replacement cost of the reserve component less the
13	estimated balance of the reserve component as of the beginning
14	of the period for which the budget will be in effect. The
15	remainder, if greater than zero, shall be divided by the
16	estimated remaining useful life of the component.
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18	The formula may be adjusted each year for changes in estimates
19	and deferred maintenance performed during the year and may
20	include factors such as inflation and earnings on invested
21	funds.
22	2. If the association maintains a pooled account of
23	two or more of the required reserve assets, the amount of the
24	contribution to the pooled reserve account as disclosed on the
25	proposed budget may not be less than that required to ensure
26	that the balance on hand at the beginning of the period for
27	which the budget will go into effect plus the projected annual
28	cash inflows over the remaining estimated useful life of all
29	of the assets that make up the reserve pool are equal to or

30 greater than the projected annual cash outflows over the

31 remaining estimated useful lives of all of the assets that

1	make up the reserve pool, based on the current reserve
2	analysis. The projected annual cash inflows may include
3	estimated earnings from investment of principal. The reserve
4	funding formula may not include any type of balloon payments.
5	(h) Reserve funds and any interest accruing thereon
б	shall remain in the reserve account and shall be used only for
7	authorized reserve expenditures unless their use for other
8	purposes is approved in advance by a majority vote at a
9	meeting at which a quorum is present. Prior to turnover of
10	control of an association by a developer to parcel owners, the
11	developer-controlled association shall not vote to use
12	reserves for purposes other than those for which they were
13	intended without the approval of a majority of all
14	nondeveloper voting interests voting in person or by limited
15	proxy at a duly called meeting of the association.
16	(7) FINANCIAL REPORTINGWithin 90 days after the end
17	of the fiscal year, or annually on the date provided in the
18	bylaws, the association shall prepare and complete, or
19	contract with a third party for the preparation and completion
20	of, a financial report for the preceding fiscal year. Within
21	21 days after the final financial report is completed by the
22	association or received from the third party, but no later
23	than 120 days after the end of the fiscal year or other date
24	<u>as provided in the bylaws,</u> the association shall prepare an
25	annual financial report within 60 days after the close of the
26	fiscal year. The association shall, within the time limits set
27	forth in subsection (5), provide each member with a copy of
28	the annual financial report or a written notice that a copy of
29	the financial report is available upon request at no charge to
30	the member. Financial reports shall be prepared as follows:
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1 (a) An association that meets the criteria of this 2 paragraph shall prepare or cause to be prepared a complete set 3 of financial statements in accordance with generally accepted accounting principles as adopted by the Florida Board of 4 Accountancy. The financial statements shall be based upon the 5 6 association's total annual revenues, as follows: 7 1. An association with total annual revenues of \$100,000 or more, but less than \$200,000, shall prepare 8 compiled financial statements. 9 10 2. An association with total annual revenues of at least \$200,000, but less than \$400,000, shall prepare reviewed 11 12 financial statements. 3. An association with total annual revenues of 13 \$400,000 or more shall prepare audited financial statements. 14 (b)1. An association with total annual revenues of 15 less than \$100,000 shall prepare a report of cash receipts and 16 17 expenditures. 2. An association in a community of fewer than 50 18 parcels, regardless of the association's annual revenues, may 19 prepare a report of cash receipts and expenditures in lieu of 20 21 financial statements required by paragraph (a) unless the 22 governing documents provide otherwise. 23 3. A report of cash receipts and disbursement must disclose the amount of receipts by accounts and receipt 2.4 classifications and the amount of expenses by accounts and 25 expense classifications, including, but not limited to, the 26 27 following, as applicable: costs for security, professional, 2.8 and management fees and expenses; taxes; costs for recreation 29 facilities; expenses for refuse collection and utility 30 services; expenses for lawn care; costs for building maintenance and repair; insurance costs; administration and 31

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1 salary expenses; and reserves if maintained by the 2 association. 3 (c) If 20 percent of the parcel owners petition the board for a level of financial reporting higher than that 4 required by this section, the association shall duly notice 5 6 and hold a meeting of members within 30 days of receipt of the 7 petition for the purpose of voting on raising the level of 8 reporting for that fiscal year. Upon approval of a majority of the total voting interests of the parcel owners, the 9 association shall prepare or cause to be prepared, shall amend 10 the budget or adopt a special assessment to pay for the 11 12 financial report regardless of any provision to the contrary 13 in the governing documents, and shall provide within 90 days of the meeting or the end of the fiscal year, whichever occurs 14 later: 15 1. Compiled, reviewed, or audited financial 16 17 statements, if the association is otherwise required to prepare a report of cash receipts and expenditures; 18 19 2. Reviewed or audited financial statements, if the association is otherwise required to prepare compiled 20 21 financial statements; or 22 3. Audited financial statements if the association is 23 otherwise required to prepare reviewed financial statements. (d) If approved by a majority of the voting interests 2.4 present at a properly called meeting of the association, an 25 association may prepare or cause to be prepared: 26 27 1. A report of cash receipts and expenditures in lieu 2.8 of a compiled, reviewed, or audited financial statement; 2. A report of cash receipts and expenditures or a 29 compiled financial statement in lieu of a reviewed or audited 30 financial statement; or 31

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1	3. A report of cash receipts and expenditures, a
2	compiled financial statement, or a reviewed financial
3	statement in lieu of an audited financial statement.
4	Section 2. Paragraph (t) is added to subsection (3) of
5	section 720.307, Florida Statutes, to read:
6	720.307 Transition of association control in a
7	communityWith respect to homeowners' associations:
8	(3) At the time the members are entitled to elect at
9	least a majority of the board of directors of the homeowners'
10	association, the developer shall, at the developer's expense,
11	within no more than 90 days deliver the following documents to
12	the board:
13	(t) The financial records, including financial
14	statements of the association, and source documents from the
15	incorporation of the association through the date of turnover.
16	The records shall be audited by an independent certified
17	public accountant for the period from the incorporation of the
18	association or from the period covered by the last audit, if
19	an audit has been performed for each fiscal year since
20	incorporation. All financial statements shall be prepared in
21	accordance with generally accepted accounting principles and
22	shall be audited in accordance with generally accepted
23	auditing standards, as prescribed by the Florida Board of
24	Accountancy under chapter 473. The certified public accountant
25	performing the audit shall examine to the extent necessary
26	supporting documents and records, including the cash
27	disbursements and related paid invoices to determine whether
28	expenditures were for association purposes. The certified
29	public accountant shall also examine the billings, cash
30	receipts, and related records of the association to determine
31	whether the developer was charged and paid the proper amounts
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1 of assessments. This paragraph applies to associations having 2 a date of incorporation after December 31, 2007. 3 Section 3. Section 720.308, Florida Statutes, is amended to read: 4 5 720.308 Assessments and charges.-б (1) ASSESSMENTS.--For any community created after 7 October 1, 1995, the governing documents must describe the 8 manner in which expenses are shared and specify the member's proportional share thereof. Assessments levied pursuant to the 9 annual budget or special assessment must be in the member's 10 proportional share of expenses as described in the governing 11 12 document, which share may be different among classes of 13 parcels based upon the state of development thereof, levels of services received by the applicable members, or other relevant 14 factors. While the developer is in control of the homeowners' 15 16 association, it may be excused from payment of its share of 17 the operating expenses and assessments related to its parcels 18 for any period of time for which the developer has, in the declaration, obligated itself to pay any operating expenses 19 incurred that exceed the assessments receivable from other 20 21 members and other income of the association. This section 22 does not apply to an association, no matter when created, if 23 the association is created in a community that is included in an effective development-of-regional-impact development order 2.4 as of the effective date of this act, together with any 25 26 approved modifications thereto. 27 (2) GUARANTEES OF COMMON EXPENSES. --2.8 (a) If a quarantee of the assessments of parcel owners is not included in the purchase contracts or declaration, any 29 agreement establishing a guarantee is effective only upon the 30

approval of a majority of the voting interests of the members

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other than the developer. Approval shall be expressed at a meeting of the members voting in person or by limited proxy or by agreement in writing without a meeting if provided in the bylaws. Such guarantee must meet the requirements of this section. (b) The period of time for the guarantee shall be indicated by a specific beginning and ending date or event. 1. The ending date or event shall be the same for all of the members of an association, including members in different phases of the development. 2. The guarantee may provide for different intervals of time during a guarantee period and may provide different dollar amounts for each such interval. The guarantee may provide that, after the initial 3. stated period, the developer has the option to extend the guarantee for one or more additional stated periods. The extension of a guarantee is limited to extending the ending date or event; therefore, the developer does not have the option of changing the level of assessments guaranteed. (3) MAXIMUM LEVEL OF ASSESSMENTS.--The stated dollar amount of the guarantee shall be an exact dollar amount for each parcel identified in the declaration. Regardless of the stated dollar amount of the guarantee, assessments charged to a member shall not exceed the maximum obligation of the member based on the total amount of the adopted budget and the member's proportionate ownership share of the common elements. (4) CASH FUNDING REOUIREMENTS DURING GUARANTEE.--The cash payments required from the guarantor during the guarantee

29 period shall be determined as follows:

30 (a) If at any time during the guarantee period the

31 <u>funds collected from member assessments at the quaranteed</u>

1 level and other revenues collected by the association are not 2 sufficient to provide payment, on a timely basis, of all assessments, including the full funding of the reserves unless 3 4 properly waived, the quarantor shall advance sufficient cash to the association at the time such payments are due. 5 б (b) Expenses incurred in the production of 7 nonassessment revenues, which are not in excess of the 8 nonassessment revenues, shall not be included in the assessments. If the expenses attributable to nonassessment 9 10 revenues exceed nonassessment revenues, only the excess expenses must be funded by the quarantor. Interest earned on 11 12 the investment of association funds may be used to pay the 13 income tax expense incurred as a result of the investment. Such expense may not be charged to the guarantor, and the net 14 investment income shall be retained by the association. Each 15 16 such nonassessment-revenue-generating activity shall be 17 considered separately. Any portion of the parcel assessment 18 which is budgeted for designated capital contributions of the association may not be used to pay operating expenses. 19 20 (5) CALCULATION OF GUARANTOR'S FINAL OBLIGATION. -- The 21 guarantor's total financial obligation to the association at 2.2 the end of the guarantee period shall be determined on the 23 accrual basis using the following formula: the guarantor shall pay any deficits that exceed the guaranteed amount, less the 2.4 total regular periodic assessments earned by the association 25 from the members other than the guarantor during the guarantee 26 27 period regardless of whether the actual level charged was less 2.8 than the maximum guaranteed amount. 29 (6) EXPENSES. -- Expenses incurred in the production of nonassessment revenues, which are not in excess of the 30 nonassessment revenues, may not be included in the operating 31

1	expenses. If the expenses attributable to nonassessment
2	revenues exceed nonassessment revenues, only the excess
3	expenses must be funded by the quarantor. Interest earned on
4	the investment of association funds may be used to pay the
5	income tax expense incurred as a result of the investment.
6	Such expense shall not be charged to the guarantor, and the
7	net investment income shall be retained by the association.
8	Each such nonassessment-revenue-generating activity shall be
9	considered separately. Any portion of the parcel assessment
10	which is budgeted for designated capital contributions of the
11	association shall not be used to pay operating expenses.
12	Section 4. This act shall take effect upon becoming a
13	law.
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16	SENATE SUMMARY
17	Requires a homeowners' association to prepare an annual budget that sets out its operating expenses. Requires the
18	budget that sets out its operating expenses. Requires the budget to set out all fees or charges that are paid for by the association. Requires the association to
19	determine, maintain, and waive reserve accounts under certain circumstances. Requires an association's
20	financial report to contain a conspicuous statement regarding the lack of reserve accounts under certain
21	circumstances. Authorizes the membership of an
22	association to provide for reserve accounts under certain circumstances. Provides for the establishment of a reserve account. Provides that reserve funds and accruing
23	interest must remain in a reserve account and be used only for certain expenditures. Requires an association to
24	prepare and complete a financial report within a certain time period. Requires a developer to deliver financial
25	records and source documents to the association. Provides for the establishment of a guarantee of assessments.
26	Provides that assessments charged to a member may not exceed a certain amount. Provides for the cash payments
27	required from the guarantee. Provides that certain
28	expenses cannot be included in the operating expenses. Requires the guarantor to fund certain excess expenses.
29	Provides that certain interest may be used to pay income tax expense. Provides that certain portions of the parcel
30	assessment may not be used to pay operating expenses. (See bill for details.)
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