

Amendment No.

CHAMBER ACTION

Senate

House



1 Representative(s) Skidmore offered the following:

2

3 **Amendment (with title amendment)**

4 Remove line(s) 177-312 and insert:

5 ~~or arbitration panel specified in s. 627.062(6)~~ relating to  
6 subject matter under the jurisdiction of the department or  
7 office.

8 (2) Have access to and use of all files, records, and data  
9 of the department or office.

10 (3) Examine rate and form filings submitted to the office,  
11 hire consultants as necessary to aid in the review process, and  
12 recommend to the department or office any position deemed by the  
13 consumer advocate to be in the public interest.

14 (4) Prepare an annual report card for each authorized  
15 property insurer, on a form and using a letter-grade scale

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16 developed by the commission by rule, which grades each insurer  
17 based on the following factors:

18 1. The number and nature of consumer complaints received  
19 by the department against the insurer.

20 2. The disposition of all complaints received by the  
21 department.

22 3. The average length of time for payment of claims by the  
23 insurer.

24 4. Any other factors the commission identifies as  
25 assisting policyholders in making informed choices about  
26 homeowner's insurance.

27 (5)-(4) Prepare an annual budget for presentation to the  
28 Legislature by the department, which budget must be adequate to  
29 carry out the duties of the office of consumer advocate.

30 Section 8. Paragraphs (a) and (b) of subsection (2) and  
31 subsections (6), (7), (8), and (9) of section 627.062, Florida  
32 Statutes, are amended to read:

33 627.062 Rate standards.--

34 (2) As to all such classes of insurance:

35 (a) Insurers or rating organizations shall establish and  
36 use rates, rating schedules, or rating manuals to allow the  
37 insurer a reasonable rate of return on such classes of insurance  
38 written in this state. A copy of rates, rating schedules, rating  
39 manuals, premium credits or discount schedules, and surcharge  
40 schedules, and changes thereto, shall be filed with the office  
41 under one of the following procedures:

42 1. If the filing is made at least 90 days before the  
43 proposed effective date and the filing is not implemented during  
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44 the office's review of the filing and any proceeding and  
45 judicial review, then such filing shall be considered a "file  
46 and use" filing. In such case, the office shall finalize its  
47 review by issuance of a notice of intent to approve or a notice  
48 of intent to disapprove within 90 days after receipt of the  
49 filing. The notice of intent to approve and the notice of intent  
50 to disapprove constitute agency action for purposes of the  
51 Administrative Procedure Act. Requests for supporting  
52 information, requests for mathematical or mechanical  
53 corrections, or notification to the insurer by the office of its  
54 preliminary findings shall not toll the 90-day period during any  
55 such proceedings and subsequent judicial review. The rate shall  
56 be deemed approved if the office does not issue a notice of  
57 intent to approve or a notice of intent to disapprove within 90  
58 days after receipt of the filing.

59 2. If the filing is not made in accordance with the  
60 provisions of subparagraph 1., such filing shall be made as soon  
61 as practicable, but no later than 30 days after the effective  
62 date, and shall be considered a "use and file" filing. An  
63 insurer making a "use and file" filing is potentially subject to  
64 an order by the office to return to policyholders portions of  
65 rates found to be excessive, as provided in paragraph (h).

66 3. The insurer's senior officer responsible for insurance  
67 business operations in this state shall sign a sworn statement  
68 of certification given under oath subject to the penalty of  
69 perjury to accompany the rate filing. The statement shall  
70 certify the appropriateness of the information provided in and  
71 with the rate filing and that the information fairly presents,

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72 | in all material respects, the basis of the rate filing submitted  
73 | by the property and casualty insurer. The insurer shall certify  
74 | all of the information and factors described in paragraph (b),  
75 | including, but not limited to, investment income. The commission  
76 | shall prescribe by rule the form and contents of the statement  
77 | of certification. Failure to provide such statement of  
78 | certification shall result in the rate filing being disapproved  
79 | without prejudice to be refiled but shall not create any private  
80 | right of action against the insurer.

81 | (b) Upon receiving a rate filing, the office shall review  
82 | the rate filing to determine if a rate is excessive, inadequate,  
83 | or unfairly discriminatory. In making that determination, the  
84 | office shall, in accordance with generally accepted and  
85 | reasonable actuarial techniques, consider the following factors:

86 | 1. Past and prospective loss experience within and without  
87 | this state.

88 | 2. Past and prospective expenses.

89 | 3. The degree of competition among insurers for the risk  
90 | insured.

91 | 4. Investment income reasonably expected by the insurer,  
92 | consistent with the insurer's investment practices, from  
93 | investable premiums anticipated in the filing, plus any other  
94 | expected income from currently invested assets representing the  
95 | amount expected on unearned premium reserves and loss reserves.  
96 | The commission may adopt rules utilizing reasonable techniques  
97 | of actuarial science and economics to specify the manner in  
98 | which insurers shall calculate investment income attributable to  
99 | such classes of insurance written in this state and the manner  
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100 in which such investment income shall be used in the calculation  
101 of insurance rates. Such manner shall contemplate allowances for  
102 an underwriting profit factor and full consideration of  
103 investment income which produce a reasonable rate of return;  
104 however, investment income from invested surplus shall not be  
105 considered.

106 5. The reasonableness of the judgment reflected in the  
107 filing.

108 6. Dividends, savings, or unabsorbed premium deposits  
109 allowed or returned to Florida policyholders, members, or  
110 subscribers.

111 7. The adequacy of loss reserves.

112 8. The cost of reinsurance.

113 9. Trend factors, including trends in actual losses per  
114 insured unit for the insurer making the filing.

115 10. Conflagration and catastrophe hazards, if applicable.

116 11. A reasonable margin for underwriting profit and  
117 contingencies. For that portion of the rate covering the risk of  
118 hurricanes and other catastrophic losses for which the insurer  
119 has not purchased reinsurance and has exposed its capital and  
120 surplus to such risk, the office must approve a rating factor  
121 that provides the insurer a reasonable rate of return that is  
122 commensurate with such risk.

123 12. The cost of medical services, if applicable.

124 13. For an insurer that is a wholly owned subsidiary of an  
125 insurer authorized to do business in any other state, the  
126 profits of the insurer authorized to do business in any other

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127 state for the most recent reporting year. However, this  
128 subparagraph may not be the sole basis for a rate filing denial.

129 ~~14.13.~~ Other relevant factors which impact upon the  
130 frequency or severity of claims or upon expenses.

131  
132 The provisions of this subsection shall not apply to workers'  
133 compensation and employer's liability insurance and to motor  
134 vehicle insurance.

135 ~~(6) (a) After any action with respect to a rate filing that~~  
136 ~~constitutes agency action for purposes of the Administrative~~  
137 ~~Procedure Act, except for a rate filing for medical malpractice,~~  
138 ~~an insurer may, in lieu of demanding a hearing under s. 120.57,~~  
139 ~~require arbitration of the rate filing. Arbitration shall be~~  
140 ~~conducted by a board of arbitrators consisting of an arbitrator~~  
141 ~~selected by the office, an arbitrator selected by the insurer,~~  
142 ~~and an arbitrator selected jointly by the other two arbitrators.~~  
143 ~~Each arbitrator must be certified by the American Arbitration~~  
144 ~~Association. A decision is valid only upon the affirmative vote~~  
145 ~~of at least two of the arbitrators. No arbitrator may be an~~  
146 ~~employee of any insurance regulator or regulatory body or of any~~  
147 ~~insurer, regardless of whether or not the employing insurer does~~  
148 ~~business in this state. The office and the insurer must treat~~  
149 ~~the decision of the arbitrators as the final approval of a rate~~  
150 ~~filing. Costs of arbitration shall be paid by the insurer.~~

151 ~~(b) Arbitration under this subsection shall be conducted~~  
152 ~~pursuant to the procedures specified in ss. 682.06-682.10.~~  
153 ~~Either party may apply to the circuit court to vacate or modify~~  
154 ~~the decision pursuant to s. 682.13 or s. 682.14. The commission~~

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155 ~~shall adopt rules for arbitration under this subsection, which~~  
156 ~~rules may not be inconsistent with the arbitration rules of the~~  
157 ~~American Arbitration Association as of January 1, 1996.~~

158 ~~(c) Upon initiation of the arbitration process, the~~  
159 ~~insurer waives all rights to challenge the action of the office~~  
160 ~~under the Administrative Procedure Act or any other provision of~~  
161 ~~law; however, such rights are restored to the insurer if the~~  
162 ~~arbitrators fail to render a decision within 90 days after~~  
163 ~~initiation of the arbitration process.~~

164 (6)~~(7)~~(a) The provisions of this subsection apply only  
165 with respect to rates for medical malpractice insurance and  
166 shall control to the extent of any conflict with other  
167 provisions of this section.

168 (b) Any portion of a judgment entered or settlement paid  
169 as a result of a statutory or common-law bad faith action and  
170 any portion of a judgment entered which awards punitive damages  
171 against an insurer may not be included in the insurer's rate  
172 base, and shall not be used to justify a rate or rate change.  
173 Any common-law bad faith action identified as such, any portion  
174 of a settlement entered as a result of a statutory or common-law  
175 action, or any portion of a settlement wherein an insurer agrees  
176 to pay specific punitive damages may not be used to justify a  
177 rate or rate change. The portion of the taxable costs and  
178 attorney's fees which is identified as being related to the bad  
179 faith and punitive damages in these judgments and settlements  
180 may not be included in the insurer's rate base and may not be  
181 utilized to justify a rate or rate change.

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182 (c) Upon reviewing a rate filing and determining whether  
183 the rate is excessive, inadequate, or unfairly discriminatory,  
184 the office shall consider, in accordance with generally accepted  
185 and reasonable actuarial techniques, past and present  
186 prospective loss experience, either using loss experience solely  
187 for this state or giving greater credibility to this state's  
188 loss data after applying actuarially sound methods of assigning  
189 credibility to such data.

190 (d) Rates shall be deemed excessive if, among other  
191 standards established by this section, the rate structure  
192 provides for replenishment of reserves or surpluses from  
193 premiums when the replenishment is attributable to investment  
194 losses.

195 (e) The insurer must apply a discount or surcharge based  
196 on the health care provider's loss experience or shall establish  
197 an alternative method giving due consideration to the provider's  
198 loss experience. The insurer must include in the filing a copy  
199 of the surcharge or discount schedule or a description of the  
200 alternative method used, and must provide a copy of such  
201 schedule or description, as approved by the office, to  
202 policyholders at the time of renewal and to prospective  
203 policyholders at the time of application for coverage.

204 (f) Each medical malpractice insurer must make a rate  
205 filing under this section, sworn to by at least two executive  
206 officers of the insurer, at least once each calendar year.

207 (7)~~(8)~~(a)1. No later than 60 days after the effective date  
208 of medical malpractice legislation enacted during the 2003  
209 Special Session D of the Florida Legislature, the office shall  
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210 calculate a presumed factor that reflects the impact that the  
211 changes contained in such legislation will have on rates for  
212 medical malpractice insurance and shall issue a notice informing  
213 all insurers writing medical malpractice coverage of such  
214 presumed factor. In determining the presumed factor, the office  
215 shall use generally accepted actuarial techniques and standards  
216 provided in this section in determining the expected impact on  
217 losses, expenses, and investment income of the insurer. To the  
218 extent that the operation of a provision of medical malpractice  
219 legislation enacted during the 2003 Special Session D of the  
220 Florida Legislature is stayed pending a constitutional  
221 challenge, the impact of that provision shall not be included in  
222 the calculation of a presumed factor under this subparagraph.

223         2. No later than 60 days after the office issues its  
224 notice of the presumed rate change factor under subparagraph 1.,  
225 each insurer writing medical malpractice coverage in this state  
226 shall submit to the office a rate filing for medical malpractice  
227 insurance, which will take effect no later than January 1, 2004,  
228 and apply retroactively to policies issued or renewed on or  
229 after the effective date of medical malpractice legislation  
230 enacted during the 2003 Special Session D of the Florida  
231 Legislature. Except as authorized under paragraph (b), the  
232 filing shall reflect an overall rate reduction at least as great  
233 as the presumed factor determined under subparagraph 1. With  
234 respect to policies issued on or after the effective date of  
235 such legislation and prior to the effective date of the rate  
236 filing required by this subsection, the office shall order the

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237 insurer to make a refund of the amount that was charged in  
238 excess of the rate that is approved.

239 (b) Any insurer or rating organization that contends that  
240 the rate provided for in paragraph (a) is excessive, inadequate,  
241 or unfairly discriminatory shall separately state in its filing  
242 the rate it contends is appropriate and shall state with  
243 specificity the factors or data that it contends should be  
244 considered in order to produce such appropriate rate. The  
245 insurer or rating organization shall be permitted to use all of  
246 the generally accepted actuarial techniques provided in this  
247 section in making any filing pursuant to this subsection. The  
248 office shall review each such exception and approve or  
249 disapprove it prior to use. It shall be the insurer's burden to  
250 actuarially justify any deviations from the rates required to be  
251 filed under paragraph (a). The insurer making a filing under  
252 this paragraph shall include in the filing the expected impact  
253 of medical malpractice legislation enacted during the 2003  
254 Special Session D of the Florida Legislature on losses,  
255 expenses, and rates.

256 (c) If any provision of medical malpractice legislation  
257 enacted during the 2003 Special Session D of the Florida  
258 Legislature is held invalid by a court of competent  
259 jurisdiction, the office shall permit an adjustment of all  
260 medical malpractice rates filed under this section to reflect  
261 the impact of such holding on such rates so as to ensure that  
262 the rates are not excessive, inadequate, or unfairly  
263 discriminatory.

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264 (d) Rates approved on or before July 1, 2003, for medical  
265 malpractice insurance shall remain in effect until the effective  
266 date of a new rate filing approved under this subsection.

267 (e) The calculation and notice by the office of the  
268 presumed factor pursuant to paragraph (a) is not an order or  
269 rule that is subject to chapter 120. If the office enters into a  
270 contract with an independent consultant to assist the office in  
271 calculating the presumed factor, such contract shall not be  
272 subject to the competitive solicitation requirements of s.  
273 287.057.

274 ~~(8)-(9)~~ The burden is on the office to establish that rates  
275 are excessive for personal lines residential coverage with a  
276 dwelling replacement cost of \$1 million or more or for a single  
277 condominium unit with a combined dwelling and contents  
278 replacement cost of \$1 million or more. Upon request of the  
279 office, the insurer shall provide to the office such loss and  
280 expense information as the office reasonably needs to meet this  
281 burden.

282 Section 9. Paragraph (c) of subsection (3) of section  
283 627.0628, Florida Statutes, is amended to read:

284 627.0628 Florida Commission on Hurricane Loss Projection  
285 Methodology; public records exemption; public meetings  
286 exemption.--

287 (3) ADOPTION AND EFFECT OF STANDARDS AND GUIDELINES.--

288 (c) With respect to a rate filing under s. 627.062, an  
289 insurer may employ actuarial methods, principles, standards,  
290 models, or output ranges found by the commission to be accurate  
291 or reliable to determine hurricane loss factors for use in a  
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292 rate filing under s. 627.062. Such findings and factors are  
293 admissible and relevant in consideration of a rate filing by the  
294 office or in any arbitration or administrative or judicial  
295 review only if the office and the consumer advocate appointed  
296 pursuant to s. 627.0613 have access to all of the assumptions  
297 and factors that were used in developing the actuarial methods,  
298 principles, standards, models, or output ranges, and are not  
299 precluded from disclosing such information in a rate proceeding.  
300 In any rate hearing under s. 120.57 ~~or in any arbitration~~  
301 ~~proceeding under s. 627.062(6)~~, the hearing officer, judge, or  
302 arbitration panel may determine whether the office and the  
303 consumer advocate were provided with access to all of the  
304 assumptions and factors that were used in developing the  
305 actuarial methods, principles, standards, models, or output  
306 ranges and to determine their admissibility.

307 Section 10. Paragraph (b) of subsection (2) of section  
308 627.351, Florida Statutes, is amended to read:

309 627.351 Insurance risk apportionment plans.--

310 (2) WINDSTORM INSURANCE RISK APPORTIONMENT.--

311 (b) The department shall require all insurers holding a  
312 certificate of authority to transact property insurance on a  
313 direct basis in this state, other than joint underwriting  
314 associations and other entities formed pursuant to this section,  
315 to provide windstorm coverage to applicants from areas  
316 determined to be eligible pursuant to paragraph (c) who in good  
317 faith are entitled to, but are unable to procure, such coverage  
318 through ordinary means; or it shall adopt a reasonable plan or  
319 plans for the equitable apportionment or sharing among such

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320 insurers of windstorm coverage, which may include formation of  
321 an association for this purpose. As used in this subsection, the  
322 term "property insurance" means insurance on real or personal  
323 property, as defined in s. 624.604, including insurance for  
324 fire, industrial fire, allied lines, farmowners multiperil,  
325 homeowners' multiperil, commercial multiperil, and mobile homes,  
326 and including liability coverages on all such insurance, but  
327 excluding inland marine as defined in s. 624.607(3) and  
328 excluding vehicle insurance as defined in s. 624.605(1)(a) other  
329 than insurance on mobile homes used as permanent dwellings. The  
330 department shall adopt rules that provide a formula for the  
331 recovery and repayment of any deferred assessments.

332 1. For the purpose of this section, properties eligible  
333 for such windstorm coverage are defined as dwellings, buildings,  
334 and other structures, including mobile homes which are used as  
335 dwellings and which are tied down in compliance with mobile home  
336 tie-down requirements prescribed by the Department of Highway  
337 Safety and Motor Vehicles pursuant to s. 320.8325, and the  
338 contents of all such properties. An applicant or policyholder is  
339 eligible for coverage only if an offer of coverage cannot be  
340 obtained by or for the applicant or policyholder from an  
341 admitted insurer at approved rates.

342 2.a.(I) All insurers required to be members of such  
343 association shall participate in its writings, expenses, and  
344 losses. Surplus of the association shall be retained for the  
345 payment of claims and shall not be distributed to the member  
346 insurers. Such participation by member insurers shall be in the  
347 proportion that the net direct premiums of each member insurer

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348 written for property insurance in this state during the  
349 preceding calendar year bear to the aggregate net direct  
350 premiums for property insurance of all member insurers, as  
351 reduced by any credits for voluntary writings, in this state  
352 during the preceding calendar year. For the purposes of this  
353 subsection, the term "net direct premiums" means direct written  
354 premiums for property insurance, reduced by premium for  
355 liability coverage and for the following if included in allied  
356 lines: rain and hail on growing crops; livestock; association  
357 direct premiums booked; National Flood Insurance Program direct  
358 premiums; and similar deductions specifically authorized by the  
359 plan of operation and approved by the department. A member's  
360 participation shall begin on the first day of the calendar year  
361 following the year in which it is issued a certificate of  
362 authority to transact property insurance in the state and shall  
363 terminate 1 year after the end of the calendar year during which  
364 it no longer holds a certificate of authority to transact  
365 property insurance in the state. The commissioner, after review  
366 of annual statements, other reports, and any other statistics  
367 that the commissioner deems necessary, shall certify to the  
368 association the aggregate direct premiums written for property  
369 insurance in this state by all member insurers.

370 (II) Effective July 1, 2002, the association shall operate  
371 subject to the supervision and approval of a board of governors  
372 who are the same individuals that have been appointed by the  
373 Treasurer to serve on the board of governors of the Citizens  
374 Property Insurance Corporation.

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375 (III) The plan of operation shall provide a formula  
376 whereby a company voluntarily providing windstorm coverage in  
377 affected areas will be relieved wholly or partially from  
378 apportionment of a regular assessment pursuant to sub-sub-  
379 subparagraph d.(I) or sub-sub-subparagraph d.(II).

380 (IV) A company which is a member of a group of companies  
381 under common management may elect to have its credits applied on  
382 a group basis, and any company or group may elect to have its  
383 credits applied to any other company or group.

384 (V) There shall be no credits or relief from apportionment  
385 to a company for emergency assessments collected from its  
386 policyholders under sub-sub-subparagraph d.(III).

387 (VI) The plan of operation may also provide for the award  
388 of credits, for a period not to exceed 3 years, from a regular  
389 assessment pursuant to sub-sub-subparagraph d.(I) or sub-sub-  
390 subparagraph d.(II) as an incentive for taking policies out of  
391 the Residential Property and Casualty Joint Underwriting  
392 Association. In order to qualify for the exemption under this  
393 sub-sub-subparagraph, the take-out plan must provide that at  
394 least 40 percent of the policies removed from the Residential  
395 Property and Casualty Joint Underwriting Association cover risks  
396 located in Dade, Broward, and Palm Beach Counties or at least 30  
397 percent of the policies so removed cover risks located in Dade,  
398 Broward, and Palm Beach Counties and an additional 50 percent of  
399 the policies so removed cover risks located in other coastal  
400 counties, and must also provide that no more than 15 percent of  
401 the policies so removed may exclude windstorm coverage. With the  
402 approval of the department, the association may waive these

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403 geographic criteria for a take-out plan that removes at least  
404 the lesser of 100,000 Residential Property and Casualty Joint  
405 Underwriting Association policies or 15 percent of the total  
406 number of Residential Property and Casualty Joint Underwriting  
407 Association policies, provided the governing board of the  
408 Residential Property and Casualty Joint Underwriting Association  
409 certifies that the take-out plan will materially reduce the  
410 Residential Property and Casualty Joint Underwriting  
411 Association's 100-year probable maximum loss from hurricanes.  
412 With the approval of the department, the board may extend such  
413 credits for an additional year if the insurer guarantees an  
414 additional year of renewability for all policies removed from  
415 the Residential Property and Casualty Joint Underwriting  
416 Association, or for 2 additional years if the insurer guarantees  
417 2 additional years of renewability for all policies removed from  
418 the Residential Property and Casualty Joint Underwriting  
419 Association.

420       b. Assessments to pay deficits in the association under  
421 this subparagraph shall be included as an appropriate factor in  
422 the making of rates as provided in s. 627.3512.

423       c. The Legislature finds that the potential for unlimited  
424 deficit assessments under this subparagraph may induce insurers  
425 to attempt to reduce their writings in the voluntary market, and  
426 that such actions would worsen the availability problems that  
427 the association was created to remedy. It is the intent of the  
428 Legislature that insurers remain fully responsible for paying  
429 regular assessments and collecting emergency assessments for any  
430 deficits of the association; however, it is also the intent of  
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431 the Legislature to provide a means by which assessment  
432 liabilities may be amortized over a period of years.

433 d.(I) When the deficit incurred in a particular calendar  
434 year is 10 percent or less of the aggregate statewide direct  
435 written premium for property insurance for the prior calendar  
436 year for all member insurers, the association shall levy an  
437 assessment on member insurers in an amount equal to the deficit.

438 (II) When the deficit incurred in a particular calendar  
439 year exceeds 10 percent of the aggregate statewide direct  
440 written premium for property insurance for the prior calendar  
441 year for all member insurers, the association shall levy an  
442 assessment on member insurers in an amount equal to the greater  
443 of 10 percent of the deficit or 10 percent of the aggregate  
444 statewide direct written premium for property insurance for the  
445 prior calendar year for member insurers. Any remaining deficit  
446 shall be recovered through emergency assessments under sub-sub-  
447 subparagraph (III).

448 (III) Upon a determination by the board of directors that  
449 a deficit exceeds the amount that will be recovered through  
450 regular assessments on member insurers, pursuant to sub-sub-  
451 subparagraph (I) or sub-sub-subparagraph (II), the board shall  
452 levy, after verification by the department, emergency  
453 assessments to be collected by member insurers and by  
454 underwriting associations created pursuant to this section which  
455 write property insurance, upon issuance or renewal of property  
456 insurance policies other than National Flood Insurance policies  
457 in the year or years following levy of the regular assessments.  
458 The amount of the emergency assessment collected in a particular  
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459 | year shall be a uniform percentage of that year's direct written  
460 | premium for property insurance for all member insurers and  
461 | underwriting associations, excluding National Flood Insurance  
462 | policy premiums, as annually determined by the board and  
463 | verified by the department. The department shall verify the  
464 | arithmetic calculations involved in the board's determination  
465 | within 30 days after receipt of the information on which the  
466 | determination was based. Notwithstanding any other provision of  
467 | law, each member insurer and each underwriting association  
468 | created pursuant to this section shall collect emergency  
469 | assessments from its policyholders without such obligation being  
470 | affected by any credit, limitation, exemption, or deferment. The  
471 | emergency assessments so collected shall be transferred directly  
472 | to the association on a periodic basis as determined by the  
473 | association. The aggregate amount of emergency assessments  
474 | levied under this sub-sub-subparagraph in any calendar year may  
475 | not exceed the greater of 10 percent of the amount needed to  
476 | cover the original deficit, plus interest, fees, commissions,  
477 | required reserves, and other costs associated with financing of  
478 | the original deficit, or 10 percent of the aggregate statewide  
479 | direct written premium for property insurance written by member  
480 | insurers and underwriting associations for the prior year, plus  
481 | interest, fees, commissions, required reserves, and other costs  
482 | associated with financing the original deficit. The board may  
483 | pledge the proceeds of the emergency assessments under this sub-  
484 | sub-subparagraph as the source of revenue for bonds, to retire  
485 | any other debt incurred as a result of the deficit or events  
486 | giving rise to the deficit, or in any other way that the board  
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487 determines will efficiently recover the deficit. The emergency  
488 assessments under this sub-sub-subparagraph shall continue as  
489 long as any bonds issued or other indebtedness incurred with  
490 respect to a deficit for which the assessment was imposed remain  
491 outstanding, unless adequate provision has been made for the  
492 payment of such bonds or other indebtedness pursuant to the  
493 document governing such bonds or other indebtedness. Emergency  
494 assessments collected under this sub-sub-subparagraph are not  
495 part of an insurer's rates, are not premium, and are not subject  
496 to premium tax, fees, or commissions; however, failure to pay  
497 the emergency assessment shall be treated as failure to pay  
498 premium.

499 (IV) Each member insurer's share of the total regular  
500 assessments under sub-sub-subparagraph (I) or sub-sub-  
501 subparagraph (II) shall be in the proportion that the insurer's  
502 net direct premium for property insurance in this state, for the  
503 year preceding the assessment bears to the aggregate statewide  
504 net direct premium for property insurance of all member  
505 insurers, as reduced by any credits for voluntary writings for  
506 that year.

507 (V) If regular deficit assessments are made under sub-sub-  
508 subparagraph (I) or sub-sub-subparagraph (II), or by the  
509 Residential Property and Casualty Joint Underwriting Association  
510 under sub-subparagraph (6)(b)3.a. or sub-subparagraph  
511 (6)(b)3.b., the association shall levy upon the association's  
512 policyholders, as part of its next rate filing, or by a separate  
513 rate filing solely for this purpose, a market equalization  
514 surcharge in a percentage equal to the total amount of such

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515 regular assessments divided by the aggregate statewide direct  
516 written premium for property insurance for member insurers for  
517 the prior calendar year. Market equalization surcharges under  
518 this sub-sub-subparagraph are not considered premium and are not  
519 subject to commissions, fees, or premium taxes; however, failure  
520 to pay a market equalization surcharge shall be treated as  
521 failure to pay premium.

522 e. The governing body of any unit of local government, any  
523 residents of which are insured under the plan, may issue bonds  
524 as defined in s. 125.013 or s. 166.101 to fund an assistance  
525 program, in conjunction with the association, for the purpose of  
526 defraying deficits of the association. In order to avoid  
527 needless and indiscriminate proliferation, duplication, and  
528 fragmentation of such assistance programs, any unit of local  
529 government, any residents of which are insured by the  
530 association, may provide for the payment of losses, regardless  
531 of whether or not the losses occurred within or outside of the  
532 territorial jurisdiction of the local government. Revenue bonds  
533 may not be issued until validated pursuant to chapter 75, unless  
534 a state of emergency is declared by executive order or  
535 proclamation of the Governor pursuant to s. 252.36 making such  
536 findings as are necessary to determine that it is in the best  
537 interests of, and necessary for, the protection of the public  
538 health, safety, and general welfare of residents of this state  
539 and the protection and preservation of the economic stability of  
540 insurers operating in this state, and declaring it an essential  
541 public purpose to permit certain municipalities or counties to  
542 issue bonds as will provide relief to claimants and

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543 | policyholders of the association and insurers responsible for  
544 | apportionment of plan losses. Any such unit of local government  
545 | may enter into such contracts with the association and with any  
546 | other entity created pursuant to this subsection as are  
547 | necessary to carry out this paragraph. Any bonds issued under  
548 | this sub-subparagraph shall be payable from and secured by  
549 | moneys received by the association from assessments under this  
550 | subparagraph, and assigned and pledged to or on behalf of the  
551 | unit of local government for the benefit of the holders of such  
552 | bonds. The funds, credit, property, and taxing power of the  
553 | state or of the unit of local government shall not be pledged  
554 | for the payment of such bonds. If any of the bonds remain unsold  
555 | 60 days after issuance, the department shall require all  
556 | insurers subject to assessment to purchase the bonds, which  
557 | shall be treated as admitted assets; each insurer shall be  
558 | required to purchase that percentage of the unsold portion of  
559 | the bond issue that equals the insurer's relative share of  
560 | assessment liability under this subsection. An insurer shall not  
561 | be required to purchase the bonds to the extent that the  
562 | department determines that the purchase would endanger or impair  
563 | the solvency of the insurer. The authority granted by this sub-  
564 | subparagraph is additional to any bonding authority granted by  
565 | subparagraph 6.

566 |         3. The plan shall also provide that any member with a  
567 | surplus as to policyholders of \$20 million or less writing 25  
568 | percent or more of its total countrywide property insurance  
569 | premiums in this state may petition the department, within the  
570 | first 90 days of each calendar year, to qualify as a limited

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571 | apportionment company. The apportionment of such a member  
572 | company in any calendar year for which it is qualified shall not  
573 | exceed its gross participation, which shall not be affected by  
574 | the formula for voluntary writings. In no event shall a limited  
575 | apportionment company be required to participate in any  
576 | apportionment of losses pursuant to sub-sub-subparagraph 2.d.(I)  
577 | or sub-sub-subparagraph 2.d.(II) in the aggregate which exceeds  
578 | \$50 million after payment of available plan funds in any  
579 | calendar year. However, a limited apportionment company shall  
580 | collect from its policyholders any emergency assessment imposed  
581 | under sub-sub-subparagraph 2.d.(III). The plan shall provide  
582 | that, if the department determines that any regular assessment  
583 | will result in an impairment of the surplus of a limited  
584 | apportionment company, the department may direct that all or  
585 | part of such assessment be deferred. However, there shall be no  
586 | limitation or deferment of an emergency assessment to be  
587 | collected from policyholders under sub-sub-subparagraph  
588 | 2.d.(III).

589 |         4. The plan shall provide for the deferment, in whole or  
590 | in part, of a regular assessment of a member insurer under sub-  
591 | sub-subparagraph 2.d.(I) or sub-sub-subparagraph 2.d.(II), but  
592 | not for an emergency assessment collected from policyholders  
593 | under sub-sub-subparagraph 2.d.(III), if, in the opinion of the  
594 | commissioner, payment of such regular assessment would endanger  
595 | or impair the solvency of the member insurer. In the event a  
596 | regular assessment against a member insurer is deferred in whole  
597 | or in part, the amount by which such assessment is deferred may  
598 | be assessed against the other member insurers in a manner

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599 consistent with the basis for assessments set forth in sub-sub-  
600 subparagraph 2.d.(I) or sub-sub-subparagraph 2.d.(II).

601 5.a. The plan of operation may include deductibles and  
602 rules for classification of risks and rate modifications  
603 consistent with the objective of providing and maintaining funds  
604 sufficient to pay catastrophe losses.

605 b. ~~The association may require arbitration of a rate~~  
606 ~~filing under s. 627.062(6).~~ It is the intent of the Legislature  
607 that the rates for coverage provided by the association be  
608 actuarially sound and not competitive with approved rates  
609 charged in the admitted voluntary market such that the  
610 association functions as a residual market mechanism to provide  
611 insurance only when the insurance cannot be procured in the  
612 voluntary market. The plan of operation shall provide a  
613 mechanism to assure that, beginning no later than January 1,  
614 1999, the rates charged by the association for each line of  
615 business are reflective of approved rates in the voluntary  
616 market for hurricane coverage for each line of business in the  
617 various areas eligible for association coverage.

618 c. The association shall provide for windstorm coverage on  
619 residential properties in limits up to \$10 million for  
620 commercial lines residential risks and up to \$1 million for  
621 personal lines residential risks. If coverage with the  
622 association is sought for a residential risk valued in excess of  
623 these limits, coverage shall be available to the risk up to the  
624 replacement cost or actual cash value of the property, at the  
625 option of the insured, if coverage for the risk cannot be  
626 located in the authorized market. The association must accept a

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627 commercial lines residential risk with limits above \$10 million  
628 or a personal lines residential risk with limits above \$1  
629 million if coverage is not available in the authorized market.  
630 The association may write coverage above the limits specified in  
631 this subparagraph with or without facultative or other  
632 reinsurance coverage, as the association determines appropriate.

633 d. The plan of operation must provide objective criteria  
634 and procedures, approved by the department, to be uniformly  
635 applied for all applicants in determining whether an individual  
636 risk is so hazardous as to be uninsurable. In making this  
637 determination and in establishing the criteria and procedures,  
638 the following shall be considered:

639 (I) Whether the likelihood of a loss for the individual  
640 risk is substantially higher than for other risks of the same  
641 class; and

642 (II) Whether the uncertainty associated with the  
643 individual risk is such that an appropriate premium cannot be  
644 determined.

645  
646 The acceptance or rejection of a risk by the association  
647 pursuant to such criteria and procedures must be construed as  
648 the private placement of insurance, and the provisions of  
649 chapter 120 do not apply.

650 e. If the risk accepts an offer of coverage through the  
651 market assistance program or through a mechanism established by  
652 the association, either before the policy is issued by the  
653 association or during the first 30 days of coverage by the  
654 association, and the producing agent who submitted the

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655 application to the association is not currently appointed by the  
656 insurer, the insurer shall:

657 (I) Pay to the producing agent of record of the policy,  
658 for the first year, an amount that is the greater of the  
659 insurer's usual and customary commission for the type of policy  
660 written or a fee equal to the usual and customary commission of  
661 the association; or

662 (II) Offer to allow the producing agent of record of the  
663 policy to continue servicing the policy for a period of not less  
664 than 1 year and offer to pay the agent the greater of the  
665 insurer's or the association's usual and customary commission  
666 for the type of policy written.

667  
668 If the producing agent is unwilling or unable to accept  
669 appointment, the new insurer shall pay the agent in accordance  
670 with sub-sub-subparagraph (I). Subject to the provisions of s.  
671 627.3517, the policies issued by the association must provide  
672 that if the association obtains an offer from an authorized  
673 insurer to cover the risk at its approved rates under either a  
674 standard policy including wind coverage or, if consistent with  
675 the insurer's underwriting rules as filed with the department, a  
676 basic policy including wind coverage, the risk is no longer  
677 eligible for coverage through the association. Upon termination  
678 of eligibility, the association shall provide written notice to  
679 the policyholder and agent of record stating that the  
680 association policy must be canceled as of 60 days after the date  
681 of the notice because of the offer of coverage from an  
682 authorized insurer. Other provisions of the insurance code  
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683 relating to cancellation and notice of cancellation do not apply  
684 to actions under this sub-subparagraph.

685 f. When the association enters into a contractual  
686 agreement for a take-out plan, the producing agent of record of  
687 the association policy is entitled to retain any unearned  
688 commission on the policy, and the insurer shall:

689 (I) Pay to the producing agent of record of the  
690 association policy, for the first year, an amount that is the  
691 greater of the insurer's usual and customary commission for the  
692 type of policy written or a fee equal to the usual and customary  
693 commission of the association; or

694 (II) Offer to allow the producing agent of record of the  
695 association policy to continue servicing the policy for a period  
696 of not less than 1 year and offer to pay the agent the greater  
697 of the insurer's or the association's usual and customary  
698 commission for the type of policy written.

699  
700 If the producing agent is unwilling or unable to accept  
701 appointment, the new insurer shall pay the agent in accordance  
702 with sub-sub-subparagraph (I).

703 6.a. The plan of operation may authorize the formation of  
704 a private nonprofit corporation, a private nonprofit  
705 unincorporated association, a partnership, a trust, a limited  
706 liability company, or a nonprofit mutual company which may be  
707 empowered, among other things, to borrow money by issuing bonds  
708 or by incurring other indebtedness and to accumulate reserves or  
709 funds to be used for the payment of insured catastrophe losses.  
710 The plan may authorize all actions necessary to facilitate the

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711 issuance of bonds, including the pledging of assessments or  
712 other revenues.

713       b. Any entity created under this subsection, or any entity  
714 formed for the purposes of this subsection, may sue and be sued,  
715 may borrow money; issue bonds, notes, or debt instruments;  
716 pledge or sell assessments, market equalization surcharges and  
717 other surcharges, rights, premiums, contractual rights,  
718 projected recoveries from the Florida Hurricane Catastrophe  
719 Fund, other reinsurance recoverables, and other assets as  
720 security for such bonds, notes, or debt instruments; enter into  
721 any contracts or agreements necessary or proper to accomplish  
722 such borrowings; and take other actions necessary to carry out  
723 the purposes of this subsection. The association may issue bonds  
724 or incur other indebtedness, or have bonds issued on its behalf  
725 by a unit of local government pursuant to subparagraph (6)(g)2.,  
726 in the absence of a hurricane or other weather-related event,  
727 upon a determination by the association subject to approval by  
728 the department that such action would enable it to efficiently  
729 meet the financial obligations of the association and that such  
730 financings are reasonably necessary to effectuate the  
731 requirements of this subsection. Any such entity may accumulate  
732 reserves and retain surpluses as of the end of any association  
733 year to provide for the payment of losses incurred by the  
734 association during that year or any future year. The association  
735 shall incorporate and continue the plan of operation and  
736 articles of agreement in effect on the effective date of chapter  
737 76-96, Laws of Florida, to the extent that it is not  
738 inconsistent with chapter 76-96, and as subsequently modified  
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739 consistent with chapter 76-96. The board of directors and  
740 officers currently serving shall continue to serve until their  
741 successors are duly qualified as provided under the plan. The  
742 assets and obligations of the plan in effect immediately prior  
743 to the effective date of chapter 76-96 shall be construed to be  
744 the assets and obligations of the successor plan created herein.

745 c. In recognition of s. 10, Art. I of the State  
746 Constitution, prohibiting the impairment of obligations of  
747 contracts, it is the intent of the Legislature that no action be  
748 taken whose purpose is to impair any bond indenture or financing  
749 agreement or any revenue source committed by contract to such  
750 bond or other indebtedness issued or incurred by the association  
751 or any other entity created under this subsection.

752 7. On such coverage, an agent's remuneration shall be that  
753 amount of money payable to the agent by the terms of his or her  
754 contract with the company with which the business is placed.  
755 However, no commission will be paid on that portion of the  
756 premium which is in excess of the standard premium of that  
757 company.

758 8. Subject to approval by the department, the association  
759 may establish different eligibility requirements and operational  
760 procedures for any line or type of coverage for any specified  
761 eligible area or portion of an eligible area if the board  
762 determines that such changes to the eligibility requirements and  
763 operational procedures are justified due to the voluntary market  
764 being sufficiently stable and competitive in such area or for  
765 such line or type of coverage and that consumers who, in good  
766 faith, are unable to obtain insurance through the voluntary

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767 market through ordinary methods would continue to have access to  
768 coverage from the association. When coverage is sought in  
769 connection with a real property transfer, such requirements and  
770 procedures shall not provide for an effective date of coverage  
771 later than the date of the closing of the transfer as  
772 established by the transferor, the transferee, and, if  
773 applicable, the lender.

774 9. Notwithstanding any other provision of law:

775 a. The pledge or sale of, the lien upon, and the security  
776 interest in any rights, revenues, or other assets of the  
777 association created or purported to be created pursuant to any  
778 financing documents to secure any bonds or other indebtedness of  
779 the association shall be and remain valid and enforceable,  
780 notwithstanding the commencement of and during the continuation  
781 of, and after, any rehabilitation, insolvency, liquidation,  
782 bankruptcy, receivership, conservatorship, reorganization, or  
783 similar proceeding against the association under the laws of  
784 this state or any other applicable laws.

785 b. No such proceeding shall relieve the association of its  
786 obligation, or otherwise affect its ability to perform its  
787 obligation, to continue to collect, or levy and collect,  
788 assessments, market equalization or other surcharges, projected  
789 recoveries from the Florida Hurricane Catastrophe Fund,  
790 reinsurance recoverables, or any other rights, revenues, or  
791 other assets of the association pledged.

792 c. Each such pledge or sale of, lien upon, and security  
793 interest in, including the priority of such pledge, lien, or  
794 security interest, any such assessments, emergency assessments,  
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795 market equalization or renewal surcharges, projected recoveries  
796 from the Florida Hurricane Catastrophe Fund, reinsurance  
797 recoverables, or other rights, revenues, or other assets which  
798 are collected, or levied and collected, after the commencement  
799 of and during the pendency of or after any such proceeding shall  
800 continue unaffected by such proceeding.

801 d. As used in this subsection, the term "financing  
802 documents" means any agreement, instrument, or other document  
803 now existing or hereafter created evidencing any bonds or other  
804 indebtedness of the association or pursuant to which any such  
805 bonds or other indebtedness has been or may be issued and  
806 pursuant to which any rights, revenues, or other assets of the  
807 association are pledged or sold to secure the repayment of such  
808 bonds or indebtedness, together with the payment of interest on  
809 such bonds or such indebtedness, or the payment of any other  
810 obligation of the association related to such bonds or  
811 indebtedness.

812 e. Any such pledge or sale of assessments, revenues,  
813 contract rights or other rights or assets of the association  
814 shall constitute a lien and security interest, or sale, as the  
815 case may be, that is immediately effective and attaches to such  
816 assessments, revenues, contract, or other rights or assets,  
817 whether or not imposed or collected at the time the pledge or  
818 sale is made. Any such pledge or sale is effective, valid,  
819 binding, and enforceable against the association or other entity  
820 making such pledge or sale, and valid and binding against and  
821 superior to any competing claims or obligations owed to any  
822 other person or entity, including policyholders in this state,  
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823 asserting rights in any such assessments, revenues, contract, or  
824 other rights or assets to the extent set forth in and in  
825 accordance with the terms of the pledge or sale contained in the  
826 applicable financing documents, whether or not any such person  
827 or entity has notice of such pledge or sale and without the need  
828 for any physical delivery, recordation, filing, or other action.

829 f. There shall be no liability on the part of, and no  
830 cause of action of any nature shall arise against, any member  
831 insurer or its agents or employees, agents or employees of the  
832 association, members of the board of directors of the  
833 association, or the department or its representatives, for any  
834 action taken by them in the performance of their duties or  
835 responsibilities under this subsection. Such immunity does not  
836 apply to actions for breach of any contract or agreement  
837 pertaining to insurance, or any willful tort.

838

839 ===== T I T L E A M E N D M E N T =====

840 Remove line(s) 15-23 and insert:  
841 criteria; amending s. 627.0613, F.S.; deleting a reference to an  
842 arbitration panel to conform; providing additional duties of the  
843 consumer advocate; amending s. 627.062, F.S.; deleting a  
844 provision relating to an arbitration panel in certain  
845 administrative proceedings; requiring the filing of a statement  
846 of certification for certain rate filings; providing statement  
847 requirements; providing a penalty; requiring the Office of  
848 Insurance Regulation to adopt rules; providing an additional  
849 rate filing review factor; deleting provisions authorizing  
850 insurers to require arbitration in rate filings; amending ss.  
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HOUSE AMENDMENT

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851 627.0628 and 627.351, F.S.; deleting references to required  
852 arbitration to conform; amending s. 627.0629, F.S.; providing  
853 legislative

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