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## A bill to be entitled

2 An act relating to the code of ethics for public officers 3 and employees; amending s. 112.312, F.S.; redefining the term "business entity" to include a company; amending s. 4 112.313, F.S.; prescribing duties of a local government 5 attorney with respect to advising a public officer or 6 7 employee seeking advice regarding compliance with a standard of conduct, voting provision, disclosure 8 9 requirement, provision of part III of ch. 112, F.S., or constitutional provision governing ethics in government; 10 providing that failure to provide such advice is not a 11 violation of the Code of Ethics for Public Officers and 12 Employees; amending s. 112.3135, F.S.; prohibiting a 13 public official from appointing, employing, promoting, or 14 advancing a relative and providing that a relative is not 15 16 eligible for appointment, employment, promotion, or advancement to a position in an agency in which the 17 official is serving, or in an agency administered by the 18 19 official or collegial body of which the official is a 20 member; providing that both the official and the official's relative are subject to penalties; providing an 21 exception if the official does not participate in the 22 appointment, employment, promotion, or advancement; 23 amending s. 112.3143, F.S.; revising the disclosure 24 25 requirements for a state officer when voting in an 26 official capacity; revising the disclosure requirements for an appointed state officer participating in certain 27 matters; providing an exception for a state officer when 28 Page 1 of 29

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hb1113-00

the officer's principal is an agency as defined in s. 29 30 112.312(2), F.S.; revising the disclosure requirements for a local officer when prohibited from voting; prohibiting a 31 local officer from participating in any matter involving 32 special gain or loss to certain parties unless such 33 interest in the matter is disclosed; providing 34 35 requirements for making the disclosure; amending s. 112.3145, F.S.; redefining the term "local officer" to 36 37 include an appointed member of the board of a community redevelopment agency and a finance director of a local 38 government or other political subdivision; requiring a 39 financial interest statement to show the statutory method 40 used to disclose a reporting individual's financial 41 interests; amending s. 112.3148, F.S.; redefining the term 42 "procurement employee"; defining the term "vendor"; 43 44 prohibiting a reporting individual or procurement employee from soliciting a gift from certain vendors; prohibiting 45 such individual or employee from knowingly accepting a 46 47 gift in excess of a specified value from certain vendors; 48 prohibiting certain vendors from making such a gift to such individual or employee; amending s. 112.3149, F.S.; 49 redefining the term "procurement employee"; defining the 50 term "vendor"; prohibiting a reporting individual or 51 procurement employee from knowingly accepting an 52 honorarium from certain vendors; prohibiting certain 53 54 vendors from giving an honorarium to such individual or employee; amending s. 112.3215, F.S.; requiring the Ethics 55 Commission to investigate complaints alleging prohibited 56 Page 2 of 29

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57 expenditures; providing for the investigation of lobbyists 58 and principals under certain circumstances; providing 59 penalties for failure to provide required information or providing false information; creating s. 112.3136, F.S.; 60 specifying standards of conduct for officers and employees 61 of entities serving as the chief administrative officer of 62 63 a political subdivision; amending s. 112.317, F.S.; providing for penalties to be imposed against persons 64 65 other than lobbyists or public officers and employees; amending s. 112.324, F.S.; providing for the commission to 66 report to the Governor violations involving persons other 67 than lobbyists or public officers and employees; amending 68 s. 411.01, F.S., relating to school readiness programs; 69 70 conforming a cross-reference; providing an effective date. 71 72 Be It Enacted by the Legislature of the State of Florida: 73 Subsection (5) of section 112.312, Florida 74 Section 1. 75 Statutes, is amended to read: 76 112.312 Definitions.--As used in this part and for 77 purposes of the provisions of s. 8, Art. II of the State 78 Constitution, unless the context otherwise requires: 79 "Business entity" means any corporation, company, (5) partnership, limited partnership, proprietorship, firm, 80 enterprise, franchise, association, self-employed individual, or 81 trust, whether fictitiously named or not, doing business in this 82

83 state.

# Page 3 of 29

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Section 2. Paragraph (d) is added to subsection (16) of 84 85 section 112.313, Florida Statutes, to read: 112.313 Standards of conduct for public officers, 86 87 employees of agencies, and local government attorneys.--88 (16)LOCAL GOVERNMENT ATTORNEYS. --If a public officer or employee seeks advice from the 89 (d) 90 local government attorney regarding the officer's or employee's 91 compliance with any standard of conduct, voting provision, disclosure requirement, or other provision of this part or s. 8, 92 93 Art. II of the State Constitution, the local government attorney 94 shall advise the officer or employee that the local government attorney is the attorney for the unit of local government and is 95 not the officer's or employee's attorney; that, in addition to 96 97 or in place of advice on the ethics matter from the local government attorney, the officer or employee should seek advice 98 99 on the ethics matter from the commission; and that the officer or employee may be penalized in a proceeding relating to an 100 101 ethics complaint notwithstanding the fact that the officer or 102 employee sought the advice of the local government attorney on the ethics matter. Failure to provide such advice does not 103 104 constitute a violation of this part and is not punishable under 105 s. 112.317. Section 3. Paragraph (a) of subsection (2) of section 106 112.3135, Florida Statutes, is amended to read: 107 112.3135 Restriction on employment of relatives.--108 (2) (a) A public official may not appoint, employ, promote, 109 or advance, or advocate for appointment, employment, promotion, 110 or advancement, in or to a position in the agency in which the 111 Page 4 of 29

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112 official is serving or over which the official, or collegial 113 body of which the official is a member, exercises jurisdiction or control, any individual who is a relative of the public 114 115 official. An individual who is a relative of a public official 116 is not eligible for appointment, employment, promotion, or 117 advancement may not be appointed, employed, promoted, or advanced in or to a position in an agency in which the official 118 is serving or over which the official, or the collegial body of 119 which the official is a member, exercises jurisdiction or 120 121 control. If a prohibited appointment, employment, promotion, or advancement occurs, both the official and the individual shall 122 be subject to penalties under s. 112.317; however, if the 123 appointment, employment, promotion, or advancement is made by 124 125 the collegial body of which the official is a member without the official's participation, only the individual shall be subject 126 127 to penalties under s. 112.317. if such appointment, employment, promotion, or advancement has been advocated by a public 128 129 official, serving in or exercising jurisdiction or control over 130 the agency, who is a relative of the individual or if such 131 appointment, employment, promotion, or advancement is made by a 132 collegial body of which a relative of the individual is a 133 member. However, This subsection does shall not apply to 134 appointments to boards other than those with land-planning or zoning responsibilities in those municipalities with less than 135 35,000 population. This subsection does not apply to persons 136 serving in a volunteer capacity who provide emergency medical, 137 firefighting, or police services. Such persons may receive, 138 without losing their volunteer status, reimbursements for the 139 Page 5 of 29

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140 costs of any training they get relating to the provision of 141 volunteer emergency medical, firefighting, or police services 142 and payment for any incidental expenses relating to those 143 services that they provide.

144 Section 4. Section 112.3143, Florida Statutes, is amended 145 to read:

146

112.3143 Voting conflicts.--

147

(1) As used in this section:

(a) "Public officer" includes any person elected or
appointed to hold office in any agency, including any person
serving on an advisory body.

(b) "Relative" means any father, mother, son, daughter,
husband, wife, brother, sister, father-in-law, mother-in-law,
son-in-law, or daughter-in-law.

154 A No state public officer is not prohibited from (2) 155 voting in an official capacity on any matter. However, any state 156 public officer voting in an official capacity upon any measure 157 that which would inure to the officer's special private gain or 158 loss; that which he or she knows would inure to the special private gain or loss of any principal by whom the officer is 159 160 retained or to the parent organization, sibling, or subsidiary 161 of a corporate principal by which the officer is retained, other than an agency as defined in s. 112.312(2); or that which the 162 163 officer knows would inure to the special private gain or loss of 164 a relative or business associate of the public officer shall, within 15 days after the vote occurs, disclose the nature of all 165 of his or her interests in the matter, and disclose the nature 166 of all of the interests of his or her principals, relatives, or 167

Page 6 of 29

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business associates which are known to him or her, his or her interest as a public record in a memorandum filed with the person responsible for recording the minutes of the meeting, who shall incorporate the memorandum in the minutes.

172 An appointed state public officer may not participate (3) 173 in any matter that would inure to the officer's special private 174 gain or loss; that the officer knows would inure to the special 175 private gain or loss of any principal by whom he or she is 176 retained or to the parent organization, sibling, or subsidiary 177 of a corporate principal by which he or she is retained, other than an agency as defined in s. 112.312(2); or that he or she 178 179 knows would inure to the special private gain or loss of a 180 relative or business associate of the public officer, without 181 first disclosing the nature of his or her interest in the 182 matter.

Such disclosure, indicating the nature of all of his 183 (a) 184 or her interests in the matter and disclosing the nature of all 185 of the interests of the principals, relatives, or business 186 associates which are known to him or her, shall be made in a 187 written memorandum and filed with the person responsible for 188 recording the minutes of the meeting before the meeting in which 189 consideration of the matter will take place, and shall be 190 incorporated into the minutes. Any such memorandum becomes a public record upon filing, shall immediately be provided to the 191 other members of the agency, and shall be read publicly at the 192 193 next meeting held subsequent to the filing of this written 194 memorandum.

## Page 7 of 29

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195	(b) If disclosure is not made before the meeting or if any
196	conflict is unknown before the meeting, the disclosure shall be
197	made orally at the meeting when it becomes known that a conflict
198	exists. The written memorandum disclosing the nature of the
199	conflict must be filed with the person responsible for recording
200	the minutes of the meeting within 15 days after the oral
201	disclosure and shall be incorporated into the minutes of the
202	meeting at which the oral disclosure was made. Any such
203	memorandum becomes a public record upon filing, shall
204	immediately be provided to the other members of the agency, and
205	shall be read publicly at the next meeting held subsequent to
206	the filing of this written memorandum.
207	(4) (3) (a) A No county, municipal, or other local public
208	officer <u>may not</u> <del>shall</del> vote in an official capacity upon any
209	measure <u>that</u> <del>which</del> would inure to his or her special private
210	gain or loss; <u>that</u> <del>which</del> he or she knows would inure to the
211	special private gain or loss of any principal by whom he or she
212	is retained or to the parent organization, sibling, or
213	subsidiary of a corporate principal by which he or she is

retained, other than an agency as defined in s. 112.312(2); or 214 215 that which he or she knows would inure to the special private 216 gain or loss of a relative or business associate of the public 217 officer. Such public officer shall, before prior to the vote is 218 being taken, publicly state to the assembly the nature of all of 219 the officer's interests interest in the matter, and all of the interests in the matter of his or her principals, relatives, or 220 business associates which are known to him or her, from which he 221 or she is abstaining from voting and, within 15 days after the 222 Page 8 of 29

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vote occurs, disclose the nature of <u>all of his or her interests</u> in the matter, and disclose the nature of all of the interests of his or her principals, relatives, or business associates which are known to him or her, his or her interest as a public record in a memorandum filed with the person responsible for recording the minutes of the meeting, who shall incorporate the memorandum in the minutes.

(b) However, a commissioner of a community redevelopment
agency created or designated pursuant to s. 163.356 or s.
163.357, or an officer of an independent special tax district
elected on a one-acre, one-vote basis, is not prohibited from
voting, when voting in <u>that said</u> capacity.

235 (4) No appointed public officer shall participate in any 236 matter which would inure to the officer's special private gain 237 or loss; which the officer knows would inure to the special 238 private gain or loss of any principal by whom he or she is retained or to the parent organization or subsidiary of a 239 240 corporate principal by which he or she is retained; or which he 241 or she knows would inure to the special private gain or loss of a relative or business associate of the public officer, without 242 243 first disclosing the nature of his or her interest in the 244 matter.

245 (a) Such disclosure, indicating the nature of the
246 conflict, shall be made in a written memorandum filed with the
247 person responsible for recording the minutes of the meeting,
248 prior to the meeting in which consideration of the matter will
249 take place, and shall be incorporated into the minutes. Any such
250 memorandum shall become a public record upon filing, shall
Page 9 of 29

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immediately be provided to the other members of the agency, and 251 252 shall be read publicly at the next meeting held subsequent to 253 the filing of this written memorandum. 254 (b) In the event that disclosure has not been made prior 255 to the meeting or that any conflict is unknown prior to the 256 meeting, the disclosure shall be made orally at the meeting when it becomes known that a conflict exists. A written memorandum 257 disclosing the nature of the conflict shall then be filed within 258 259 15 days after the oral disclosure with the person responsible for recording the minutes of the meeting and shall be 260 261 incorporated into the minutes of the meeting at which the oral 262 disclosure was made. Any such memorandum shall become a public record upon filing, shall immediately be provided to the other 263 264 members of the agency, and shall be read publicly at the next 265 meeting held subsequent to the filing of this written 266 memorandum. 267 (5) A county, municipal, or other local public officer may 268 not participate in any matter that would inure to the officer's 269 special private gain or loss; that the officer knows would inure 270 to the special private gain or loss of any principal by whom he 271 or she is retained or to the parent organization, sibling, or 272 subsidiary of a corporate principal by which he or she is

273 retained, other than an agency as defined in s. 112.312(2); or 274 that he or she knows would inure to the special private gain or 275 loss of a relative or business associate of the public officer,

276 without first disclosing the nature of his or her interest in

277 <u>the matter.</u>

# Page 10 of 29

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278	(a) Such disclosure, indicating the nature of all of his
278	or her interests in the matter and disclosing the nature of all
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280	of the interests of the principals, relatives, or business
281	associates which are known to him or her, shall be made in a
282	written memorandum and filed with the person responsible for
283	recording the minutes of the meeting before the meeting in which
284	consideration of the matter will take place, and shall be
285	incorporated into the minutes. Any such memorandum becomes a
286	public record upon filing, shall immediately be provided to the
287	other members of the agency, and shall be read publicly at the
288	next meeting held subsequent to the filing of this written
289	memorandum.
290	(b) If disclosure is not made before the meeting or if any
291	conflict is unknown before the meeting, the disclosure shall be
292	made orally at the meeting when it becomes known that a conflict
293	exists. The written memorandum disclosing the nature of the
294	conflict must be filed with the person responsible for recording
295	the minutes of the meeting within 15 days after the oral
296	disclosure and shall be incorporated into the minutes of the
297	meeting at which the oral disclosure was made. Any such
298	memorandum becomes a public record upon filing, shall
299	immediately be provided to the other members of the agency, and
300	shall be read publicly at the next meeting held subsequent to
301	the filing of this written memorandum.
302	<u>(6)</u> For purposes of this <u>section</u> <del>subsection</del> , the term
303	"participate" means any attempt to influence the decision by
304	oral or written communication, whether made by the officer or at
305	the officer's direction.
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# Page 11 of 29

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306 <u>(7)(5)</u> Whenever a public officer or former public officer 307 is being considered for appointment or reappointment to public 308 office, the appointing body shall consider the number and nature 309 of the memoranda of conflict previously filed under this section 310 by the said officer.

311 Section 5. Paragraph (a) of subsection (1) and subsection312 (3) of section 112.3145, Florida Statutes, are amended to read:

313 112.3145 Disclosure of financial interests and clients
314 represented before agencies.--

315 (1) For purposes of this section, unless the context316 otherwise requires, the term:

317

(a) "Local officer" means:

Every person who is elected to office in any political
 subdivision of the state, and every person who is appointed to
 fill a vacancy for an unexpired term in such an elective office.

2. Any appointed member of any of the following boards,
councils, commissions, authorities, or other bodies of any
county, municipality, school district, independent special
district, or other political subdivision of the state:

a. The governing body of the political subdivision, ifappointed;

327 b. An expressway authority or transportation authority328 established by general law;

329 c. A community college or junior college district board of330 trustees;

331 d. A board having the power to enforce local code332 provisions;

## Page 12 of 29

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e. A planning or zoning board, board of adjustment, board of appeals, <u>community redevelopment agency board</u>, or other board having the power to recommend, create, or modify land planning or zoning within the political subdivision, except for citizen advisory committees, technical coordinating committees, and such other groups who only have the power to make recommendations to planning or zoning boards;

f. A pension board or retirement board having the power to invest pension or retirement funds or the power to make a binding determination of one's entitlement to or amount of a pension or other retirement benefit; or

344 g. Any other appointed member of a local government board 345 who is required to file a statement of financial interests by 346 the appointing authority or the enabling legislation, ordinance, 347 or resolution creating the board.

348 3. Any person holding one or more of the following positions: mayor; county or city manager; chief administrative 349 350 employee of a county, municipality, or other political 351 subdivision; county or municipal attorney; finance director of a county, municipality, or other political subdivision; chief 352 353 county or municipal building code inspector; county or municipal 354 water resources coordinator; county or municipal pollution 355 control director; county or municipal environmental control director; county or municipal administrator, with power to grant 356 or deny a land development permit; chief of police; fire chief; 357 municipal clerk; district school superintendent; community 358 college president; district medical examiner; or purchasing 359 agent having the authority to make any purchase exceeding the 360 Page 13 of 29

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361 threshold amount provided for in s. 287.017 for CATEGORY ONE, on 362 behalf of any political subdivision of the state or any entity 363 thereof.

The statement of financial interests for state 364 (3) 365 officers, specified state employees, local officers, and persons 366 seeking to qualify as candidates for state or local office shall 367 be filed even if the reporting person holds no financial interests requiring disclosure, in which case the statement 368 369 shall be marked "not applicable." Otherwise, the statement of financial interests shall include, at the filer's option, 370 either: 371

(a)1. All sources of income in excess of 5 percent of the
gross income received during the disclosure period by the person
in his or her own name or by any other person for his or her use
or benefit, excluding public salary. However, this shall not be
construed to require disclosure of a business partner's sources
of income. The person reporting shall list such sources in
descending order of value with the largest source first;

379 2. All sources of income to a business entity in excess of 10 percent of the gross income of a business entity in which the 380 381 reporting person held a material interest and from which he or 382 she received an amount which was in excess of 10 percent of his or her gross income during the disclosure period and which 383 exceeds \$1,500. The period for computing the gross income of the 384 business entity is the fiscal year of the business entity which 385 ended on, or immediately prior to, the end of the disclosure 386 period of the person reporting; 387

## Page 14 of 29

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hb1113-00

388 3. The location or description of real property in this 389 state, except for residences and vacation homes, owned directly 390 or indirectly by the person reporting, when such person owns in excess of 5 percent of the value of such real property, and a 391 392 general description of any intangible personal property worth in 393 excess of 10 percent of such person's total assets. For the 394 purposes of this paragraph, indirect ownership does not include ownership by a spouse or minor child; and 395

396 4. Every individual liability that equals more than the397 reporting person's net worth; or

(b)1. All sources of gross income in excess of \$2,500 received during the disclosure period by the person in his or her own name or by any other person for his or her use or benefit, excluding public salary. However, this shall not be construed to require disclosure of a business partner's sources of income. The person reporting shall list such sources in descending order of value with the largest source first;

405 All sources of income to a business entity in excess of 2. 406 10 percent of the gross income of a business entity in which the reporting person held a material interest and from which he or 407 408 she received gross income exceeding \$5,000 during the disclosure 409 period. The period for computing the gross income of the business entity is the fiscal year of the business entity which 410 ended on, or immediately prior to, the end of the disclosure 411 period of the person reporting; 412

3. The location or description of real property in this
state, except for residence and vacation homes, owned directly
or indirectly by the person reporting, when such person owns in
Page 15 of 29

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FLORIDA HOUSE OF REPRESENTATIVES	F	L	0	R		D	Α	ł	Н	0	U	S	Е	0	F	R	Е	Р	R	Е	S	Е	Ν	Т	Α	Т		V	Е	S
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416 excess of 5 percent of the value of such real property, and a 417 general description of any intangible personal property worth in 418 excess of \$10,000. For the purpose of this paragraph, indirect 419 ownership does not include ownership by a spouse or minor child; 420 and

421 422 4. Every liability in excess of \$10,000.

423 <u>A person filing a statement of financial interests shall</u>
424 <u>indicate on the statement whether he or she is using the method</u>
425 <u>specified in paragraph (a) or the method specified in paragraph</u>
426 (b).

427 Section 6. Paragraph (e) of subsection (2), subsections 428 (3) and (4), and paragraph (a) of subsection (5) of section 429 112.3148, Florida Statutes, are amended, and paragraph (f) is 430 added to subsection (2) of that section, to read:

431 112.3148 Reporting and prohibited receipt of gifts by
432 individuals filing full or limited public disclosure of
433 financial interests and by procurement employees.--

434

(2) As used in this section:

"Procurement employee" means any employee of an 435 (e) 436 officer, department, board, commission, or council, or agency of 437 the executive branch or judicial branch of state government who has participated in the preceding 12 months participates through 438 decision, approval, disapproval, recommendation, preparation of 439 any part of a purchase request, influencing the content of any 440 specification or procurement standard, rendering of advice, 441 investigation, or auditing or in any other advisory capacity in 442 the procurement of contractual services or commodities as 443

Page 16 of 29

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defined in s. 287.012, if the cost of such services or
commodities exceeds \$10,000 <del>\$1,000</del> in any fiscal year.

446 (f) "Vendor" means a business entity doing business 447 directly with an agency, such as renting, leasing, or selling 448 any realty, goods, or services.

449 A reporting individual or procurement employee is (3) 450 prohibited from soliciting any gift from a political committee or committee of continuous existence, as defined in s. 106.011, 451 452 from a vendor doing business with the reporting individual's or 453 procurement employee's agency, or from a lobbyist who lobbies 454 the reporting individual's or procurement employee's agency, or 455 the partner, firm, employer, or principal of such lobbyist, where such gift is for the personal benefit of the reporting 456 457 individual or procurement employee, another reporting individual or procurement employee, or any member of the immediate family 458 459 of a reporting individual or procurement employee.

A reporting individual or procurement employee or any 460 (4)461 other person on his or her behalf is prohibited from knowingly 462 accepting, directly or indirectly, a gift from a political committee or committee of continuous existence, as defined in s. 463 464 106.011, from a vendor doing business with the reporting 465 individual's or procurement employee's agency, or from a lobbyist who lobbies the reporting individual's or procurement 466 employee's agency, or directly or indirectly on behalf of the 467 partner, firm, employer, or principal of a lobbyist, if he or 468 she knows or reasonably believes that the gift has a value in 469 excess of \$100; however, such a gift may be accepted by such 470 person on behalf of a governmental entity or a charitable 471

Page 17 of 29

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472 organization. If the gift is accepted on behalf of a 473 governmental entity or charitable organization, the person 474 receiving the gift shall not maintain custody of the gift for 475 any period of time beyond that reasonably necessary to arrange 476 for the transfer of custody and ownership of the gift.

(5) (a) A political committee or a committee of continuous 477 478 existence, as defined in s. 106.011; a vendor doing business with the reporting individual's or procurement employee's 479 480 agency; a lobbyist who lobbies a reporting individual's or 481 procurement employee's agency; the partner, firm, employer, or 482 principal of a lobbyist; or another on behalf of the lobbyist or partner, firm, principal, or employer of the lobbyist is 483 prohibited from giving, either directly or indirectly, a gift 484 485 that has a value in excess of \$100 to the reporting individual 486 or procurement employee or any other person on his or her 487 behalf; however, such person may give a gift having a value in excess of \$100 to a reporting individual or procurement employee 488 489 if the gift is intended to be transferred to a governmental 490 entity or a charitable organization.

491 Section 7. Paragraph (e) of subsection (1) and subsections 492 (3) and (4) of section 112.3149, Florida Statutes, are amended, 493 and paragraph (f) is added to subsection (1) of that section, to 494 read:

495 112.3149 Solicitation and disclosure of honoraria.--

496

(1) As used in this section:

(e) "Procurement employee" means any employee of an
 officer, department, board, commission, or council, or agency of
 the executive branch or judicial branch of state government who
 Page 18 of 29

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500 has participated in the preceding 12 months participates through 501 decision, approval, disapproval, recommendation, preparation of any part of a purchase request, influencing the content of any 502 specification or procurement standard, rendering of advice, 503 504 investigation, or auditing or in any other advisory capacity in the procurement of contractual services or commodities as 505 506 defined in s. 287.012, if the cost of such services or 507 commodities exceeds \$10,000 <del>\$1,000</del> in any fiscal year.

508 (f) "Vendor" means a business entity doing business 509 directly with an agency, such as renting, leasing, or selling 510 any realty, goods, or services.

A reporting individual or procurement employee is 511 (3) prohibited from knowingly accepting an honorarium from a 512 513 political committee or committee of continuous existence, as defined in s. 106.011, from a vendor doing business with the 514 reporting individual's or procurement employee's agency, from a 515 516 lobbyist who lobbies the reporting individual's or procurement 517 employee's agency, or from the employer, principal, partner, or 518 firm of such a lobbyist.

(4) A political committee or committee of continuous existence, as defined in s. 106.011, <u>a vendor doing business</u> with the reporting individual's or procurement employee's <u>agency</u>, a lobbyist who lobbies a reporting individual's or procurement employee's agency, or the employer, principal, partner, or firm of such a lobbyist is prohibited from giving an honorarium to a reporting individual or procurement employee.

526 Section 8. Subsection (8) of section 112.3215, Florida 527 Statutes, is amended, present subsections (11), (12), (13), and Page 19 of 29

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(14) of that section are redesignated as subsections (12), (13), (14), and (15), respectively, and a new subsection (11) is added to that section, to read:

531 112.3215 Lobbying before the executive branch or the
532 Constitution Revision Commission; registration and reporting;
533 investigation by commission.--

(8) (a) The commission shall investigate every sworn
complaint that is filed with it alleging that a person covered
by this section has failed to register, has failed to submit a
compensation report, <u>has made a prohibited expenditure</u>, or has
knowingly submitted false information in any report or
registration required in this section.

All proceedings, the complaint, and other records 540 (b) 541 relating to the investigation are confidential and exempt from the provisions of s. 119.07(1) and s. 24(a), Art. I of the State 542 543 Constitution, and any meetings held pursuant to an investigation 544 are exempt from the provisions of s. 286.011(1) and s. 24(b), 545 Art. I of the State Constitution either until the alleged 546 violator requests in writing that such investigation and 547 associated records and meetings be made public or until the 548 commission determines, based on the investigation, whether probable cause exists to believe that a violation has occurred. 549

(c) The commission shall investigate any lobbying firm, <u>lobbyist, principal,</u> agency, officer, or employee upon receipt of information from a sworn complaint or from a random audit of lobbying reports indicating a possible violation other than a late-filed report.

555

(d) Records relating to an audit conducted pursuant to Page 20 of 29

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556 this section or an investigation conducted pursuant to this 557 section or s. 112.32155 are confidential and exempt from s. 558 119.07(1) and s. 24(a), Art. I of the State Constitution, and 559 any meetings held pursuant to such an investigation or at which 560 such an audit is discussed are exempt from s. 286.011 and s. 561 24(b), Art. I of the State Constitution either until the 562 lobbying firm requests in writing that such investigation and 563 associated records and meetings be made public or until the 564 commission determines there is probable cause that the audit 565 reflects a violation of the reporting laws. This paragraph is 566 subject to the Open Government Sunset Review Act in accordance 567 with s. 119.15 and shall stand repealed on October 2, 2011, unless reviewed and saved from repeal through reenactment by the 568 569 Legislature. 570 (11) Any person who is required to be registered or to 571 provide information under this section or under rules adopted 572 pursuant to this section and who knowingly fails to disclose any 573 material fact that is required by this section or by rules adopted pursuant to this section, or who knowingly provides 574 false information on any report required by this section or by 575 576 rules adopted pursuant to this section, commits a noncriminal infraction, punishable by a fine not to exceed \$5,000. Such 577 578 penalty is in addition to any other penalty assessed by the Governor and Cabinet pursuant to subsection (10). 579 580 Section 9. Section 112.3136, Florida Statutes, is created to read: 581 112.3136 Standards of conduct for officers and employees 582 583 of entities serving as chief administrative officer of political

Page 21 of 29

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subdivisions. -- The officers, directors, and chief executive 584 585 officer of a corporation, partnership, or other business entity 586 that is serving as the chief administrative or executive officer 587 or employee of a political subdivision, and any business entity 588 employee who is acting as the chief administrative or executive 589 officer or employee of the political subdivision, shall be 590 treated as public officers and employees for the purpose of the 591 following sections: (1) Section 112.313, and their "agency" is the political 592 subdivision that they serve; however, the contract under which 593 594 the business entity serves as chief executive or administrative 595 officer of the political subdivision is not deemed to violate s. 596 112.313(3). 597 (2) Section 112.3145, as a "local officer." (3) Sections 112.3148 and 112.3149, as a "reporting 598 individual." 599 600 Section 10. Paragraph (e) is added to subsection (1) of 601 section 112.317, Florida Statutes, to read: 602 112.317 Penalties.--Violation of any provision of this part, including, 603 (1)604 but not limited to, any failure to file any disclosures required by this part or violation of any standard of conduct imposed by 605 this part, or violation of any provision of s. 8, Art. II of the 606 607 State Constitution, in addition to any criminal penalty or other civil penalty involved, shall, under applicable constitutional 608 and statutory procedures, constitute grounds for, and may be 609 punished by, one or more of the following: 610 (e) In the case of a person who is subject to the 611

Page 22 of 29

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FLORIDA HOUSE OF REPRESENTATIVE
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2008

612	standards of this part, other than a lobbyist or lobbying firm
613	under s. 112.3215 for a violation of s. 112.3215, but who is not
614	a public officer or employee:
615	1. Public censure and reprimand.
616	2. A civil penalty not to exceed \$10,000.
617	3. Restitution of any pecuniary benefits received because
618	of the violation committed. The commission may recommend that
619	the restitution penalty be paid to the agency of the person or
620	to the General Revenue Fund.
621	Section 11. Paragraph (d) of subsection (8) of section
622	112.324, Florida Statutes, is amended to read:
623	112.324 Procedures on complaints of violations; public
624	records and meeting exemptions
625	(8) If, in cases pertaining to complaints other than
626	complaints against impeachable officers or members of the
627	Legislature, upon completion of a full and final investigation
628	by the commission, the commission finds that there has been a
629	violation of this part or of s. 8, Art. II of the State
630	Constitution, it shall be the duty of the commission to report
631	its findings and recommend appropriate action to the proper
632	disciplinary official or body as follows, and such official or
633	body shall have the power to invoke the penalty provisions of
634	this part, including the power to order the appropriate
635	elections official to remove a candidate from the ballot for a
636	violation of s. 112.3145 or s. 8(a) and (i), Art. II of the
637	State Constitution:
638	(d) Except as otherwise provided by this part, the
639	Governor, in the case of any other public officer, public
I	Page 23 of 29

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640	employee, former public officer or public employee, candidate <del>,</del>
641	or former candidate, or person who is not a public officer or
642	employee, other than lobbyists and lobbying firms under s.
643	112.3215 for violations of s. 112.3215.
644	Section 12. Paragraph (a) of subsection (5) of section
645	411.01, Florida Statutes, is amended to read:
646	411.01 School readiness programs; early learning
647	coalitions
648	(5) CREATION OF EARLY LEARNING COALITIONS
649	(a) Early learning coalitions
650	1. The Agency for Workforce Innovation shall establish the
651	minimum number of children to be served by each early learning
652	coalition through the coalition's school readiness program. The
653	Agency for Workforce Innovation may only approve school
654	readiness plans in accordance with this minimum number. The
655	minimum number must be uniform for every early learning
656	coalition and must:
657	a. Permit 30 or fewer coalitions to be established; and
658	b. Require each coalition to serve at least 2,000 children
659	based upon the average number of all children served per month
660	through the coalition's school readiness program during the
661	previous 12 months.
662	
663	The Agency for Workforce Innovation shall adopt procedures for
664	merging early learning coalitions, including procedures for the
665	consolidation of merging coalitions, and for the early
666	termination of the terms of coalition members which are
667	necessary to accomplish the mergers. Each early learning
•	Page 24 of 29
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668 coalition must comply with the merger procedures and shall be 669 organized in accordance with this subparagraph by April 1, 2005. 670 By June 30, 2005, each coalition must complete the transfer of 671 powers, duties, functions, rules, records, personnel, property, 672 and unexpended balances of appropriations, allocations, and 673 other funds to the successor coalition, if applicable.

2. If an early learning coalition would serve fewer
children than the minimum number established under subparagraph
1., the coalition must merge with another county to form a
multicounty coalition. However, the Agency for Workforce
Innovation may authorize an early learning coalition to serve
fewer children than the minimum number established under
subparagraph 1., if:

a. The coalition demonstrates to the Agency for Workforce
Innovation that merging with another county or multicounty
region contiguous to the coalition would cause an extreme
hardship on the coalition;

b. The Agency for Workforce Innovation has determined
during the most recent annual review of the coalition's school
readiness plan, or through monitoring and performance
evaluations conducted under paragraph (4)(1), that the coalition
has substantially implemented its plan and substantially met the
performance standards and outcome measures adopted by the
agency; and

c. The coalition demonstrates to the Agency for Workforce
Innovation the coalition's ability to effectively and
efficiently implement the Voluntary Prekindergarten Education
Program.

# Page 25 of 29

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hb1113-00

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If an early learning coalition fails or refuses to merge as 697 698 required by this subparagraph, the Agency for Workforce Innovation may dissolve the coalition and temporarily contract 699 700 with a qualified entity to continue school readiness and 701 prekindergarten services in the coalition's county or 702 multicounty region until the coalition is reestablished through 703 resubmission of a school readiness plan and approval by the 704 agency.

3. Notwithstanding the provisions of subparagraphs 1. and 2., the early learning coalitions in Sarasota, Osceola, and Santa Rosa Counties which were in operation on January 1, 2005, are established and authorized to continue operation as independent coalitions, and shall not be counted within the limit of 30 coalitions established in subparagraph 1.

4. Each early learning coalition shall be composed of at least 18 members but not more than 35 members. The Agency for Workforce Innovation shall adopt standards establishing within this range the minimum and maximum number of members that may be appointed to an early learning coalition. These standards must include variations for a coalition serving a multicounty region. Each early learning coalition must comply with these standards.

5. The Governor shall appoint the chair and two other members of each early learning coalition, who must each meet the same qualifications as private sector business members appointed by the coalition under subparagraph 7.

6. Each early learning coalition must include thefollowing members:

# Page 26 of 29

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a. A Department of Children and Family Services district
administrator or his or her designee who is authorized to make
decisions on behalf of the department.

b. A district superintendent of schools or his or her
designee who is authorized to make decisions on behalf of the
district, who shall be a nonvoting member.

730 c. A regional workforce board executive director or his or731 her designee.

d. A county health department director or his or herdesignee.

e. A children's services council or juvenile welfare board chair or executive director, if applicable, who shall be a nonvoting member if the council or board is the fiscal agent of the coalition or if the council or board contracts with and receives funds from the coalition.

f. An agency head of a local licensing agency as definedin s. 402.302, where applicable.

741 g. A president of a community college or his or her742 designee.

h. One member appointed by a board of countycommissioners.

745 i. A central agency administrator, where applicable, who746 shall be a nonvoting member.

747

j. A Head Start director, who shall be a nonvoting member.

k. A representative of private child care providers,
including family day care homes, who shall be a nonvoting
member.

## Page 27 of 29

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hb1113-00

751 l. A representative of faith-based child care providers,752 who shall be a nonvoting member.

m. A representative of programs for children with
disabilities under the federal Individuals with Disabilities
Education Act, who shall be a nonvoting member.

756 Including the members appointed by the Governor under 7. 757 subparagraph 5., more than one-third of the members of each 758 early learning coalition must be private sector business members 759 who do not have, and none of whose relatives as defined in s. 112.3143 has, a substantial financial interest in the design or 760 761 delivery of the Voluntary Prekindergarten Education Program 762 created under part V of chapter 1002 or the coalition's school readiness program. To meet this requirement an early learning 763 764 coalition must appoint additional members from a list of nominees submitted to the coalition by a chamber of commerce or 765 766 economic development council within the geographic region served 767 by the coalition. The Agency for Workforce Innovation shall 768 establish criteria for appointing private sector business members. These criteria must include standards for determining 769 whether a member or relative has a substantial financial 770 771 interest in the design or delivery of the Voluntary 772 Prekindergarten Education Program or the coalition's school 773 readiness program.

8. A majority of the voting membership of an early
learning coalition constitutes a quorum required to conduct the
business of the coalition.

9. A voting member of an early learning coalition may notappoint a designee to act in his or her place, except as

Page 28 of 29

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hb1113-00

779 otherwise provided in this paragraph. A voting member may send a 780 representative to coalition meetings, but that representative does not have voting privileges. When a district administrator 781 for the Department of Children and Family Services appoints a 782 783 designee to an early learning coalition, the designee is the voting member of the coalition, and any individual attending in 784 785 the designee's place, including the district administrator, does 786 not have voting privileges.

10. Each member of an early learning coalition is subject to ss. 112.313, 112.3135, and 112.3143. For purposes of <u>s.</u>  $\frac{112.3143(4)(a)}{5.112.3143(3)(a)}$ , each voting member is a local public officer who must abstain from voting when a voting conflict exists.

792 11. For purposes of tort liability, each member or
793 employee of an early learning coalition shall be governed by s.
794 768.28.

795 12. An early learning coalition serving a multicounty796 region must include representation from each county.

13. Each early learning coalition shall establish terms for all appointed members of the coalition. The terms must be staggered and must be a uniform length that does not exceed 4 years per term. Appointed members may serve a maximum of two consecutive terms. When a vacancy occurs in an appointed position, the coalition must advertise the vacancy.

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Section 13. This act shall take effect January 1, 2009.

# Page 29 of 29

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